AGENDA



SAN RAFAEL CITY COUNCIL - MONDAY, MARCH 6, 2023

## **REGULAR MEETING AT 7:00 P.M.**

## <u>In-Person:</u> San Rafael City Council Chambers 1400 Fifth Avenue, San Rafael, CA 94901

## Participate Virtually: Watch on Zoom Webinar: <u>https://tinyurl.com/CC-2023-03-06</u> Watch on YouTube: <u>www.youtube.com/cityofsanrafael</u> Listen by phone: (669) 444-9171 ID: 842 3259 1851 One Tap Mobile: +16694449171,,84232591851#

This meeting will be held in-person. The public may attend in-person or participate virtually using Zoom. This meeting is being streamed to YouTube at <u>www.youtube.com/cityofsanrafael</u>.

How to participate in the meeting virtually:

- Submit public comment in writing before 4:00 p.m. the day of the meeting to <u>city.clerk@cityofsanrafael.org</u>.
- Join the Zoom webinar and use the 'raise hand' feature to provide verbal public comment.
- Dial-in to Zoom's telephone number using the meeting ID and press \*9 to raise your hand, and \*6 to unmute yourself, then provide verbal public comment.

If you experience technical difficulties during the meeting, please contact <u>city.clerk@cityofsanrafael.org.</u>

## OPEN SESSION

1. None.

## **CLOSED SESSION**

2. None.

## **OPEN TIME FOR PUBLIC EXPRESSION**

The public is welcome to address the City Council at this time on matters <u>not</u> on the agenda that are within its jurisdiction. Please be advised that pursuant to Government Code Section 54954.2, the City Council is not permitted to discuss or take action on any matter not on the agenda unless it determines that an emergency exists, or that there is a need to take immediate action which arose following posting of the agenda. Comments may be no longer than <u>two minutes</u> and should be respectful to the community.

## **CITY MANAGER AND COUNCILMEMBER REPORTS:**

## (including AB 1234 Reports on Meetings and Conferences Attended at City Expense)

3. City Manager and Councilmember Reports:

## **CONSENT CALENDAR:**

The opportunity for public comment on consent calendar items will occur prior to the City Council's vote on the Consent Calendar. The City Council may approve the entire consent calendar with one action. In the alternative, items on the Consent Calendar may be removed by any City Council or staff member, for separate discussion and vote.

4. Consent Calendar Items:

## a. Approval of Minutes

Approve Minutes of the City Council Meeting of February 21, 2023 (CC) *Recommended Action - Approve minutes as submitted* 

- b. Voter-Approved Tax Oversight Voter-Approved Tax Oversight Committee (VATOC) Annual Report (Fin) Recommended Action – Accept report
- c. Termination of COVID-19 Local Emergency Resolution Terminating the COVID-19 State of Local Emergency (FD) Recommended Action – Adopt Resolution

## SPECIAL PRESENTATIONS

5. Special Presentations:

a. Presentation of Proclamation Supporting Women's History Month (CC)

## **OTHER AGENDA ITEMS**

6. Other Agenda Items:

- a. Informational Report on Wildfire Prevention Efforts in the MWPA San Rafael Zone Informational Report on the Marin Wildfire Prevention Authority Work Plan Projects for the Fiscal Years 2022-23 and 2023-24 (FD) *Recommended Action – Accept report*
- b. Camping at Albert Park Resolution Prohibiting Camping on Certain Public Property: Albert Park (CD/CA) Recommended Action – Adopt Resolution

## SAN RAFAEL SUCCESSOR AGENCY:

1. Consent Calendar: None.

## ADJOURNMENT:

Any records relating to an agenda item, received by a majority or more of the Council less than 72 hours before the meeting, shall be available for inspection online and at City Hall, 1400 Fifth Avenue, and placed with other agenda-related materials on the table in front of the Council Chamber prior to the meeting. Sign Language interpreters may be requested by calling (415) 485-3066 (voice), emailing <u>city.clerk@cityofsanrafael.org</u> or using the California Telecommunications Relay Service by dialing "711", at least 72 hours in advance of the meeting. Copies of documents are available in accessible formats upon request. To request Spanish language interpretation, please submit an online form at <u>https://www.cityofsanrafael.org/request-for-interpretation/</u>.

Minutes subject to approval at the March 6, 2023 City Council Meeting



## MINUTES

## SAN RAFAEL CITY COUNCIL - TUESDAY, FEBRUARY 21, 2023

## **REGULAR MEETING AT 7:00 P.M.**

<u>In-Person:</u> San Rafael City Council Chambers 1400 Fifth Avenue, San Rafael, CA 94901

Participate Virtually: Watch on Zoom Webinar: <u>https://tinyurl.com/cc-2023-02-21</u> Watch on YouTube: <u>www.youtube.com/cityofsanrafael</u> Listen by phone: (669) 444-9171 ID: 844 3204 9611 One Tap Mobile: US: +16694449171,,84432049611#

## CORONAVIRUS (COVID-19) ADVISORY NOTICE

In response to Assembly Bill 361, the City of San Rafael is offering teleconference without complying with the procedural requirements of Government Code section 54953(b)(3). This meeting will be held inperson, virtually using Zoom and is being streamed to YouTube at <u>www.youtube.com/cityofsanrafael</u>.

How to participate in the meeting in-person:

- Stay home if you are experiencing COVID-19 symptoms.
- Face coverings are recommended for attendees.
- Attendance will be limited to 50 percent of room capacity (no more than 90 persons) and all inperson attendees should socially distance as recommended by public health authorities. If the Chambers are 50% occupied, please participate online instead or utilize the audio feed in the lobby.
- All attendees are encouraged to be fully vaccinated.

How to participate in the meeting virtually:

- Submit public comment in writing before 4:00 p.m. the day of the meeting to <u>city.clerk@cityofsanrafael.org</u>.
- Join the Zoom webinar and use the 'raise hand' feature to provide verbal public comment.
- Dial-in to Zoom's telephone number using the meeting ID and press \*9 to raise your hand, and \*6 to unmute yourself, then provide verbal public comment.

If you experience technical difficulties during the meeting, please contact <u>city.clerk@cityofsanrafael.org.</u>

Present: Councilmember Bushey Councilmember Hill Councilmember Kertz Vice Mayor Llorens Gulati Mayor Kate Absent: None Also Present: City Manager Jim Schutz City Attorney Rob Epstein City Clerk Lindsay Lara

## **OPEN SESSION**

1. None.

## **CLOSED SESSION**

2. None.

Mayor Kate called the meeting to order at 7:00 p.m. and invited City Clerk Lindsay Lara to call the roll. All members of the City Council were present.

Mayor Kate provided opening remarks, which included gratitude to staff, the one-year anniversary of the Ukrainian Russian conflict, the earthquakes in Turkey, a CDC report on mental health, the shooting down of weather balloons, gratitude to the community and a land acknowledgment. She invited City Attorney Rob Epstein to provide a <u>report</u> on last year's police incident.

City Clerk Lindsay Lara informed the community that the in-person meeting would also be recorded and streamed live to YouTube and through Zoom, and members of the public would provide public comment either on the telephone or through Zoom. She explained the process for community participation on the telephone, through Zoom and in-person.

## **OPEN TIME FOR PUBLIC EXPRESSION**

- Carey MacCarthy addressed the City Council regarding a loud noise and vibration complaint.
- Salamah Locks, Age-Friendly Marin, addressed the City Council regarding City Attorney Rob Epstein's report and on the Age-Friendly Celebration held on Sunday, February 19.
- Al Vetere addressed the City Council regarding City Council purview, a San Rafael General Plan progress report update, as well as law enforcement and the public's behavior in San Rafael.
- Amy Likover addressed the Council regarding commenting on a Consent Calendar item.
- Eva Chrysanthe addressed Council regarding the City Attorney's comments, other public comment and her correspondence with the City.
- Samantha Ramirez addressed the City Council regarding last year's police incident.

## **CITY MANAGER AND COUNCILMEMBER REPORTS:**

## (including AB 1234 Reports on Meetings and Conferences Attended at City Expense)

3. City Manager and Councilmember Reports:

City Manager announced:

- Marin Wildfire Prevention Authority (MWPA) conversation (including project plan and budget for new fiscal year) at the March 6<sup>th</sup> City Council meeting.
- Annual progress report on General Plan 2040 and Housing Element at the March 20<sup>th</sup> City Council meeting.

City Councilmember Reports:

- Vice Mayor Llorens Gulati reported on Policing in our Community and Marin Clean Energy (MCE) meetings. She met with PG&E regarding the lighting project in the Canal.
- Councilmember Hill attended the memorial for Battalion Chief Paul Crimmins at the Marinwood Community Center.
- Councilmember Kertz reported on a Marin Wildfire Prevention Authority (MWPA) board meeting. She attended the Age-Friendly Celebration and expressed gratitude to staff for the event.
- Councilmember Bushey reported on a San Rafael Public Library Foundation board meeting and noted a first draft of a video presentation on the role of libraries in San Rafael. She attended a Resource Recovery Coalition of California event. She reported

on a Central Marin Sanitation Agency board meeting and noted the new, five-year financial plan.

• Mayor Kate reported on a SMART meeting and noted its newly established Citizens Oversight Committee. Also, she reported on an Economic Development Subcommittee report.

Mayor Kate invited public comment.

Speakers: Lori Schifrin, Eva Chrysanthe

## **CONSENT CALENDAR:**

Mayor Kate invited public comment.

Speaker: Amy Likover

City Attorney Rob Epstein responded to public comment.

Councilmember Bushey moved and Councilmember Kertz seconded to approve the Consent Calendar.

- 4. Consent Calendar Items:
  - Approval of Minutes
     Approve Minutes of the City Council Special Meetings of January 30, 2023 and February 2, 2023 and the City Council Regular Meeting of February 6, 2023 (CC)
     Approved minutes as submitted
  - b. Use of Teleconferencing for Public Meetings During State of Emergency Resolution Pursuant to Assembly Bill 361 Making Findings and Confirming the Need for the Use or Continued Use of Teleconferencing to Hold Public Meetings of the City's Legislative Bodies During the Continuing State of Emergency Relating to the COVID-19 Pandemic (CA) Resolution 15190 - Resolution Pursuant to Assembly Bill 361 Making Findings and Confirming

the Need for the Use or Continued Use of Teleconferencing to Hold Public Meetings of the City's Legislative Bodies During the Continuing State of Emergency Relating to the COVID-19 Pandemic

- c. Vacancies on San Rafael Boards and Commissions Announcement of Vacancies on the Fire Commission, Planning Commission and Pickleweed Advisory Committee (CC) Received and filed
- d. Pickleweed Advisory Committee Appointment Reappoint Janet Tanchez to Fill One Four-Year Term to the End of December 2026 on the Pickleweed Advisory Committee Due to the Expiration of Term of Janet Tanchez (CC) Approved Appointment
- e. Report on 2022 Fire Prevention Inspections of Certain Occupancies Resolution Acknowledging Receipt of a Report Made by the Fire Chief Regarding the 2022 Annual Fire Department Inspection of Certain Occupancies Pursuant to Section 13146.4 of the California Health and Safety Code (FD)

Resolution 15191 - Resolution Acknowledging Receipt of a Report Made by the Fire Chief Regarding the 2022 Annual Fire Department Inspection of Certain Occupancies Pursuant to Section 13146.4 of the California Health and Safety Code

f. The Taxpayer Protection and Government Accountability Act

Resolution Opposing the Proposed Ballot Measure: The Taxpayer Protection and Government Accountability Act (CM)

Resolution 15192 - Resolution Opposing the Proposed Ballot Measure: The Taxpayer Protection and Government Accountability Act

AYES: Councilmembers: Bushey, Hill, Kertz, Llorens Gulati & Mayor Kate

NOES: Councilmembers: None ABSENT: Councilmembers: None

## OTHER AGENDA ITEMS

- 5. Other Agenda Items:
  - a. <u>Citywide Parks and Recreation Master Plan Update</u> Report on the Progress of the Citywide Parks & Recreation Master Plan (LR)

Catherine Quffa, Library & Recreation Director introduced Lauren Ivey-Thomas, RHAA Landscape Architects who presented the Staff Report.

Staff responded to questions from Councilmembers.

Speakers: Al Vetere, Amy Likover, Eva Chrysanthe

Staff responded to public comment.

Councilmembers provided comments.

Councilmember Llorens Gulati moved and Councilmember Kertz seconded to accept the report.

AYES:	Councilmembers:	Bushey, Hill, Kertz, Llorens Gulati & Mayor Kate
NOES:	Councilmembers:	None
ABSENT:	Councilmembers:	None

Accepted report

b. <u>Boards, Commissions & Committees Rules and Procedures Update</u> Update on Boards, Commissions & Committees Rules and Procedures and Provide Feedback on an Annual Appointment Process (CC)

Lindsay Lara, City Clerk presented the Staff Report.

Staff responded to questions from Councilmembers.

Speakers: Al Vetere, Eva Chrysanthe

Staff responded to public comment.

Councilmembers provided comments.

Councilmember Bushey moved and Councilmember Kertz seconded to accept the report.

AYES:Councilmembers:Bushey, Hill, Kertz, Llorens Gulati & Mayor KateNOES:Councilmembers:NoneABSENT:Councilmembers:None

Accepted report

## SAN RAFAEL SUCCESSOR AGENCY:

1. Consent Calendar: None.

## **ADJOURNMENT:**

Mayor Kate adjourned the meeting at 9:23 p.m., in honor of Battalion Chief Paul Crimmins.

LINDSAY LARA, City Clerk

APPROVED THIS \_\_\_\_\_DAY OF \_\_\_\_\_, 2023

KATE COLIN, Mayor



Agenda Item No: 4.b

Meeting Date: March 6, 2023

## SAN RAFAEL CITY COUNCIL AGENDA REPORT

**Department: Finance** 

Prepared by: Claire Coleman Senior Management Analyst City Manager Approval:

5	10	$\overline{)}$
X	F	5
(	7	

## TOPIC: VOTER-APPROVED TAX OVERSIGHT

## SUBJECT: VOTER-APPROVED TAX OVERSIGHT COMMITTEE (VATOC) ANNUAL REPORT

## **RECOMMENDATION:**

Accept the Voter-Approved Tax Oversight Committee (VATOC) Annual Report as presented.

## BACKGROUND

The Voter-Approved Tax Oversight Committee was formed in <u>September 2022</u> to consolidate oversight of the City's voter-approved tax measures into one five-member committee. Members were interviewed and appointed to the Committee in late 2022. The committee provides independent oversight of all San Rafael voter-approved tax measures, Measures D, E, G, and R, to ensure the funds have been expended in accordance with the authorized purposes, and to prepare and submit to the City Council an annual report on the expenditures and revenues from each tax measure's revenue from the previous fiscal year.

## ANALYSIS

## Measure D: Library Parcel Tax

In 2016, San Rafael voters renewed an annual parcel tax to fund opening hours and services for the San Rafael Public Library. As a special-purpose tax, the revenues from Measure D can only be spent for library services in San Rafael to staff, provide, and maintain hours of operation, services, equipment, programs and materials at the San Rafael Public Library. Measure D is scheduled to expire in 2027.

The audited financial statements for FY 2021-22 show Measure D revenues of \$1,110,180, expenditures of \$1,162,494 and an ending fund balance of \$788,903. An overview of the Measure D expenditures can be found in Attachment 2. The accumulation of fund balance is a result of two primary factors over the life of the tax: vacant staff positions funded by the Parcel Tax, and the growth of small amounts being underspent in various line items over the life of the tax.

The final audited capital set-aside fund balance was \$170,745. This capital set-aside was earmarked for new and improved library facilities as directed by the City Council as part of the previous Measure C and was capped at \$500,000. The Measure C funds were utilized in the Albert Park Joint Library and Community Center conceptual design process, as well as surveys and an educational campaign to explore funding options for building a new library.

## FOR CITY CLERK ONLY

Council Meeting: \_\_\_\_\_

Disposition: \_\_\_\_\_

## Measure R: Transactions and Use Tax (0.25%)

Measure R was passed in 2020 by San Rafael voters. Measure R is a general purpose transactions and use tax, often referred to as a local sales tax. Funds from this measure go to the General Fund and support a variety of City operations, including public works, recreation and library, administrative services, and public safety. Measure R is scheduled to expire in 2030. FY 2021-22 was the first full fiscal year of Measure R tax receipts, during which \$4,778,951 of revenues were received.

## Measure E: Essential Facilities Transactions and Use Tax (0.75%)

San Rafael voters passed Measure E in 2013. Measure E is a general purpose transactions and use tax that was directed towards supporting essential facilities in San Rafael, including making critical improvements to our public safety facilities in San Rafael. Construction of the Public Safety Center was completed in 2020, and a variety of other facility construction and improvements are underway. Measure E is scheduled to expire in 2034.

During FY 2021-2022, a total of \$14,828,804 of Measure E funds were collected by the City. Per direction from City Council given to staff in early 2014, one-third of Measure E funds are dedicated to supporting essential facility construction and improvements, net of debt service. A total of \$714,885 was assigned to the Public Safety Facilities Fund this fiscal year.

## Measure G: Cannabis Business Tax

In 2018, San Rafael voters approved Measure G, a business excise tax on cannabis businesses. Measure G allows for a tax on cannabis businesses operating in the City of up to 8% on gross receipts, and taxes different types of businesses at different rates. Current rates can be found on the <u>City's website</u>. Measure G funds can be used for a variety of purposes, including police and fire services, street repair and improvements, and enhancing community centers. Measure G does not have an expiration date.

During FY 2021-2022, \$557,407 of Measure G business tax proceeds were received and \$151,754 were expended. An overview of those expenditures can be found in Attachment 2. On <u>January 27, 2023</u>, the San Rafael City Council committed the majority of the existing fund balance of \$968,251 to support the pilot Alternative Response Team (ART), beginning in FY 2022-23.

Further detail about all of the voter-approved tax measures, as well as the City's fiscal health, can be found in the <u>Annual Comprehensive Financial Report</u> available on the City's website.

## FISCAL IMPACT:

There is no fiscal impact associated with accepting this report.

## **RECOMMENDED ACTION:**

Accept the Voter-Approved Tax Oversight Committee (VATOC) annual report for FY 2021-22.

## ATTACHMENTS:

1. Annual Report

## City of San Rafael Voter-Approved Tax Oversight Committee (VATOC) Annual Report <u>Febrvary</u> 15, 2023

The City of San Rafael Voter-Approved Tax Oversight Committee met on <u>Fig. 1S</u>, 2023, and received a detailed report from City of San Rafael staff on the receipt and expenditure of funds during the fiscal year July 1, 2021 to June 30, 2022 pursuant to voter-approved Measure D (Library Parcel Tax), Measure E (Essential Facilities Transactions and Use Tax), Measure R (General Purpose Transactions and Use Tax), and Measure G (Cannabis Business Tax).

Voter-Approved Tax Oversight Committee is required to review the collection, expenditure, and prioritization of the use of these funds, and report to the City Council and the community annually on the expenditures under Guidelines and Policy adopted by the San Rafael City Council.

After review, the Voter-Approved Tax Oversight Committee finds that these funds were properly allocated in accordance with the Measures and approved guidelines.

Sierra Bloyd Dr BMD
Tracey Broadman M
Charles 'Chuck' Friede M Friede
Caleb McWaters Cut.MA
Stephen Roth Stophen Roth



Agenda Item No: 4.c

Meeting Date: March 06, 2023

SAN RAFAEL CITY COUNCIL AGENDA REPORT				
Department: Fire Department		AC		
Prepared by: Richard Diaz Community Disaster Preparedness Coordinator	City Manager Approval:	0		

## TOPIC: TERMINATION OF COVID-19 LOCAL EMERGENCY

## SUBJECT: RESOLUTION OF THE SAN RAFAEL CITY COUNCIL TERMINATING THE COVID-19 STATE OF LOCAL EMERGENCY

## **RECOMMENDATION:**

Adopt a Resolution terminating the COVID-19 state of local emergency.

## BACKGROUND:

On March 10, 2020 the City of San Rafael City Manager in his role as the Director of Emergency Services, per <u>San Rafael Municipal Code 7.12.020</u>, proclaimed a state of emergency to help better prepare for and respond to the Novel Coronavirus (COVID-19) pandemic. The City Council thereafter, <u>on March 17, 2020</u>, ratified and confirmed the City Manager's proclamation of the state of local emergency.

The state of local emergency allowed the City to, among other things, streamline communication, increase coordination/collaboration among City and County staff, and access different sources of funding. The City Manager/Director of Emergency Services was the authorized City representative for purpose of receipt, processing, and coordination of all inquiries and requirements necessary to obtain available state and federal assistance. These powers allowed more flexible decision making to address urgent needs. Further, this proclamation served as a vehicle to meet the criteria for state/federal disaster funding/reimbursements.

In the three years since the Federal government, the State of California and the County of Marin declared a national, state and county-level emergency, respectively, much has been implemented and achieved in a collaborative effort to keep communities better informed, more resilient, and safer from future communitywide infections that may lead to another COVID-19 outbreak. In view of these outcomes and following guidance from public health experts and government stakeholders, the Federal government, the State of California, and the County of Marin are taking steps to officially end the COVID-19 state of emergency. Governor Newsom ended the COVID-19 State of Emergency on February 28, 2023.

Council	Meeting:
---------	----------

Disposition:

## ANALYSIS:

The City of San Rafael has been a strategic partner in the County's COVID-19 response through close collaboration with the County's Health and Human Services Department and community stakeholders. Through these partnerships, San Rafael residents have benefited from safer health conditions and gained access to more protective measures to address future COVID-19 infections. The health and safety needs resulting from the COVID-19 pandemic are now deemed to be within the control of the normal protective services, personnel, equipment, and facilities of and within the City of San Rafael. As a result, staff recommend that the City end the COVID-19 State of Local Emergency.

Staff would like to highlight some of the critical response activities since the onset of the COVID-19 pandemic that contributed to achieving positive community outcomes for the San Rafael community. Here are some examples:

- The City operated a virtual Emergency Operations Center (EOC) throughout the pandemic and maintained all essential emergency services, including routine emergency response and incident response to multiple hazardous events such as floods, power shut-offs, etc.
- The City Council approved a COVID-19 Economic Recovery Plan in June 2020 highlighting the anticipated fiscal impacts of the pandemic and recovery strategies.
- Economic Development provided EOC COVID-19 business support during the pandemic, including administering the San Rafael Small Business Disaster Grant program, providing ongoing updates on reopening milestones, vaccine information, and access to capital and federal, state local relief programs.
- The City developed programs that helped businesses adapt to COVID-19 reopening protocols including curbside pick-up, parklets/outdoor dining opportunities, consumer health and safety compliance signage. The City also developed such programs to assist community members such as on-line permits, on-line permitting chat ("virtual public counter"), curbside pick-up at libraries, etc.
- The Library and Recreation Department created an array of virtual programming including story time and other age-appropriate programs using Facebook Live, YouTube, and Zoom ("virtual community center").
- The Library and Recreation Department partnered with the Marin County Office of Education to provide essential Learning Hubs to San Rafael students in elementary though high school at the Albert J. Boro and San Rafael Community Centers.
- The City approved expenditures on non-personnel COVID-19 response operations, including sourcing and distribution of personal protective equipment (PPE).
- The City narrowed the digital equity gap in San Rafael through the development of the Canal Wi-Fi Network in collaboration with the County of Marin, San Rafael City Schools, and Canal Alliance to provide free access to the internet.
- The City's childcare program provided childcare for essential workers through a partnership with the County of Marin, the YMCA, Community Action Marin, and the Marin County Office of Education.
- The City partnered with the SF Marin Food Bank to utilize the Albert J. Boro Community Center as a weekly food distribution site.
- The City Council adopted an urgency ordinance enacting a temporary moratorium on rent increase for tenants residing in certain residential units in areas most disproportionately impacted by COVID-19.

- The City participated in the disbursement of COVID-19 rental assistance to community members at risk of eviction due to COVID-19-related restrictions and job losses.
- The City provided resources to minimize impact on people experiencing homelessness, including showers, hand washing stations, portable toilets, mobile testing, and mask distribution.
- The City adjusted budget expenditures and sought new revenue streams to maintain short- and long-term fiscal health.
- The City developed and implemented remote work practices to assure City services continued while reducing risk to staff and the public.
- All City Council meetings were streamed live on YouTube and the hybrid format has been continued allowing both in person and virtual participation.
- Code Enforcement completed approximately several hundred Covid-related compliance inspections.
- The Sustainability and Volunteer program created an older adult COVID-19 wellness check program co-implemented with the Library and Childcare that was used as a model by the State to develop their Social Bridging program.
- In coordination with local partners, establishment of a COVID-19 Canal Working Group and a San Rafael-specific Community Response Team (CRT) to reach underserved/underrepresented community members.
- In coordination with local partners, strategic mobilization of community volunteers who supported efforts in food distribution, testing, and vaccination centers and promoted neighborto-neighbor preparedness.
- In coordination with local partners, ongoing strategic pop-up testing and vaccination sites, including as street closures, established throughout the city to support immunity levels in the community.
- In coordination with local partners, ongoing communication campaign to educate community residents on emerging COVID-19 variants and how to remain protected, including the regular "San Rafael is Resilient" e-newsletters.

## FISCAL IMPACT:

There is no fiscal impact associated with this item. COVID-19 funding sources for which the City has been eligible are ending due to the termination of the Federal and State emergency declarations.

## **OPTIONS:**

The City Council has the following options to consider on this matter:

- 1. Adopt the resolution.
- 2. Do not adopt the resolution.

## **RECOMMENDED ACTION:**

Adopt a Resolution terminating the COVID-19 state of local emergency.

## ATTACHMENTS:

1. Resolution

## **RESOLUTION NO.**

## A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SAN RAFAEL TERMINATING THE COVID-19 STATE OF LOCAL EMERGENCY

WHEREAS, a local emergency presently exists in the City of San Rafael, in accordance with the proclamation issued by the director of Emergency Services for the City of San Rafael on March 10, 2020, ratified by Resolution of the City Council on March 17, 2020, as a result of conditions of extreme peril to the safety of the community due to the Novel Coronavirus (COVID-19) pandemic; and,

**WHEREAS,** the situation resulting from said conditions of extreme peril are now deemed to be within the control of the normal protective services, personnel, equipment, and facilities of and within the City of San Rafael.

**NOW, THEREFORE, BE IT HEREBY PROCLAIMED** that the City of San Rafael City Council does hereby proclaim the termination of the COVID-19 state of local emergency, effective March 7, 2023.

**I, LINDSAY LARA,** Clerk of the City of San Rafael, hereby certify that the foregoing Resolution was duly and regularly introduced and adopted at a regular meeting of the City Council of the City of San Rafael, held on Monday, the 6<sup>th</sup> day of March 2023, by the following vote, to wit:

- AYES: COUNCILMEMBERS:
- NOES: COUNCILMEMBERS:
- ABSENT: COUNCILMEMBERS:

Lindsay Lara, City Clerk

Agenda Item 5.a

## PROCLAMATION OF THE CITY COUNCIL OF THE CITY OF SAN RAFAEL PROCLAIMING THE MONTH-LONG CELEBRATION OF WOMEN'S HISTORY MONTH IN MARCH

- WHEREAS, Each year, Women's History Month offers an important opportunity for us to shine a light on the extraordinary legacy of trailblazing American women and girls who have built, shaped, and improved upon our nation; and
- WHEREAS,throughout history, extraordinary women have made significant contributions<br/>to the growth and strength of our city, state, and nation in countless ways; and
- WHEREAS, through leadership, innovation, and ingenuity, generations of women have made significant contributions in science, medicine, technology, business, politics, entrepreneurship, and arts and culture; and
- WHEREAS, women have been leaders in securing their own rights of suffrage and equal opportunity; and in the abolitionist, emancipation, industrial labor, civil rights, and peace movements, creating a more fair and just society for all; and
- WHEREAS, whether serving in elected positions across America, leading groundbreaking civil rights movements, venturing into unknown frontiers, or programming revolutionary technologies, generations of women that knew their gender was no obstacle to what they could accomplish have long stirred new ideas and opened new doors, having a profound and positive impact on our community; and
- WHEREAS,despite their contributions, the role of women in history has been consistently<br/>overlooked and undervalued in literature, education, and culture; and
- WHEREAS, this month, we celebrate countless pioneering women and their victories, and we continue our work to build a society where all children have equal possibilities.

**NOW, THEREFORE,** the City Council of the City of San Rafael Hereby Proclaims the month of March 2023 as Women's History Month and recognizes the many accomplishments women have historically achieved and the many ongoing contributions they make to our society and our local community across Marin County and San Rafael.



Kate Colin Mayor





Agenda Item No: 6.a

Meeting Date: March 6, 2023

## SAN RAFAEL CITY COUNCIL AGENDA REPORT

**Department: Fire** 

Prepared by: Quinn Gardner, Deputy Director of Emergency Management Kate Anderson, Hazard Mitigation Coordinator Manny Albano, Defensible Space Program Manager City Manager Approval:



SUBJECT: INFORMATIONAL REPORT ON THE MARIN WILDFIRE PREVENTION AUTHORITY WORK PLAN PROJECTS FOR THE FISCAL YEARS 2022-23 AND 2023-24

## **RECOMMENDATION:**

Accept the informational report on the Marin Wildfire Prevention Authority work plan projects for fiscal years 2022-23 and draft project list for fiscal year 2023-24 and provide feedback to staff.

## BACKGROUND:

In March of 2020, Marin County voters approved Measure C, a parcel tax to fund wildfire prevention efforts in Marin County. Measure C established and funds the <u>Marin Wildfire Prevention Authority</u> (MWPA) through a Joint Powers Agreement (JPA). The MWPA consists of 17 Marin County agencies and is tasked with improving wildfire safety for all of Marin residents, businesses and visitors. In June of each year, the MWPA Board approves a work plan for the upcoming fiscal year. Prior to Board approval, the work plan is developed and approved by the Advisory Technical Committee and Operations Committee.

In the first year of the MWPA, a Board of Directors and multiple Committees were established to help discuss, develop, and approve the proposed work plan projects and distribute the annual MWPA budget of approximately \$20 million. The Board of Directors includes an elected official from each of the 17 participating agencies. The committees include an Advisory/Technical Committee (ATC) to provide expert advice and recommendations regarding the development and implementation of MWPA programs and an Operations Committee that includes fire chiefs and city managers who are responsible for creating the recommended annual budget and help guide the overall approach to the work plan development.

FOR CITY CLERK ONLY
---------------------

Council Meeting: \_\_\_\_\_

Disposition: \_\_\_\_\_

Each year starting in December, the work plan development begins for the following fiscal year. The project proposals are discussed multiple times at meetings of the ATC and Operations Committee before receiving approval from the Board of Directors in June. The six months of development may include multiple revisions of project scope and budget and continued coordination and planning with non-MWPA member partners.

In 2021, the MWPA developed a specific <u>mission</u>, <u>vision</u>, and <u>goals</u> to help guide project planning and work plan development. The mission is to support the creation of fire adapted communities through five main project areas. They include: Vegetation Management and Local Wildfire Development; Wildfire Detection, Alert, Notification, and Evacuation Improvements; Grants and Partnerships; Public Outreach and Education; and Defensible Space Evaluations and Home Hardening.

Per the JPA agreement, MWPA funding is divided into three main buckets: Core projects by Zone (60%), Defensible Space (20%), and Local Projects (20%). Local projects are at the discretion of and directly benefit the member agency. For the City of San Rafael, the Defensible Space Program is committed to adapting private parcels through home hardening and defensible space as defined in the San Rafael Municipal Code (SRMC) Chapter 4.12 citywide vegetation standards. Core projects impact the entire San Rafael Zone, including unincorporated San Rafael and Marinwood Community Services District, and are often completed in collaboration with other landowning partners.

To date, San Rafael has submitted three work plans and is in the process of developing the work plan for the fiscal year 2023-24. In developing the City's annual work plan, staff utilize the <u>San Rafael Wildfire</u> <u>Prevention and Protection Action Plan (WPPAP)</u> and the <u>Marin County Community Wildfire Protection</u> <u>Plan (CWPP)</u> as guides.

To implement the work plans effectively, San Rafael has prioritized and invested in staffing to accomplish a high volume of work early in the lifespan of the tax measure. Staffing accounts for approximately 40% of San Rafael's annual MWPA work plan budget and has allowed for a robust effort in accomplishing defensible space evaluations for residents, implementing vegetation management projects, providing community education and outreach, and facilitating and managing resident direct assistance. As an early adopter of investing in staff, San Rafael has become a leader in project development and implementation, manages an effective and responsive defensible space inspection program, and facilitates multiple assistance programs for residents.

Over half of the staff costs associated with the MWPA are in direct support of the Defensible Space Program, which by MWPA design is required to be at least 20% of the MWPA budget. The Defensible Space Program consists of a Program Manager, six full time positions and up to twelve seasonal hires dedicated to individual property evaluations and one-on-one resident education. These staff have been essential to implementing the updated city-wide vegetation standards. Since ordinance adoption, per City Council's direction, staff have taken a primarily educational approach throughout the city, allowing the community to adjust to the new ordinance. Since April 2021, the Wildfire team has conducted 27,322 defensible space inspections.

Adapting San Rafael and Marin County to wildfire takes a multi-faceted approach which is reflected in the diverse projects funded by the MWPA. These include efforts to educate and prepare residents before incidents occur, prevent incidents from occurring, and minimize the impact of incidents that may occur. All of the City's efforts are aimed at reducing the risk wildfire poses to our residents, visitors, and businesses in an equitable, sustainable and ecologically sound way.

## ANALYSIS:

The adopted <u>2022-2023 MWPA Work Plan</u> outlines a whole community fire-adapted approach that includes improvement to evacuation routes, open space fuel reduction, public education, defensible space and home hardening, ignition reduction, early detection, alert and warning, and numerous other projects. The WPPAP has continued to serve as a guiding document to develop projects for MWPA funding. A summary of the 2022-23 work plan and the associated MWPA goals is provided below.

	Funding					
Project Name	Source	MWPA Goal	Budget	Status		
China Camp LRAD						
Emergency Notification						
System	Core	Detection, Notification, Evacuation	\$150,000	Postponed		
	0010	Vegetation Management and Fire	\$100,000	rooponou		
Debris Disposal	Core	Hazard Reduction	\$40,000	In progress		
Direct Resident	0010		φ+0,000	in progress		
Assistance	Core	Grant Management	\$336,242	Ongoing		
Educational	0010	Vegetation Management and Fire	φ000,242	Oligoling		
Landscaping	Core	Hazard Reduction	\$85,000	Completed		
Evacuation Route	COIE	Vegetation Management and Fire	ψ00,000	Completed		
Vegetation Management	Core	Hazard Reduction	\$75,000	Completed		
	Core		φ75,000	Completed		
Fire Road Vegetation Clearance	Core	Vegetation Management and Fire Hazard Reduction	¢150.000	Ongoing		
Open Space Defensible	Core		\$150,000	Ongoing		
	Cara	Vegetation Management and Fire	¢000 000	Ongoing		
Space Fuel Reduction	Core	Hazard Reduction	\$200,000	Ongoing		
		Vegetation Management and Fire	<b>\$000 000</b>	0		
Prescribed Herbivory	Core	Hazard Reduction	\$200,000	Ongoing		
Public Education,						
Outreach, and			<b>*</b> ( <b>0 = 0 0 0</b>			
Engagement	Core	Public Education	\$125,000	In progress		
Ridgewood Shaded Fuel	-	Vegetation Management and Fire				
Break Planning	Core	Hazard Reduction	\$100,000	In progress		
*South San Pedro Fuel	-	Vegetation Management and Fire				
Reduction	Core	Hazard Reduction	\$95,533	Ongoing		
*South San Rafael Hill		Vegetation Management and Fire				
Fuel Reduction	Core	Hazard Reduction	\$57,663	Completed		
Vegetation Project		Vegetation Management and Fire		Funded		
Management Staff	Core	Hazard Reduction	\$350,000	Salaries		
West San Pedro Fuel		Vegetation Management and Fire				
Reduction	Core	Hazard Reduction	\$75,000	Not Started		
Defensible Space	Defensible	Defensible space and Home		Funded		
Program	Space	Hardening	\$969,010	Salaries		
Cal Fire Forest Health						
Grant	Local	Grant Management	\$100,000	Not Funded		
		Vegetation Management and Fire				
Landscape Restoration	Local	Hazard Reduction	\$200,000	In progress		
		Vegetation Management and Fire		Funded		
Management Staff	Local	Hazard Reduction	\$96,000	Salaries		
Mitigation and		Vegetation Management and Fire		Funded		
Preparedness Staff	Local	Hazard Reduction	\$60,000	Salaries		
*Parking Boxes	Local	Detection, Notification, Evacuation	\$92,000	Ongoing		
Police Rangers for		Vegetation Management and Fire		Funded		
Ignition Reduction	Local	Hazard Reduction	\$350,000	Salaries		

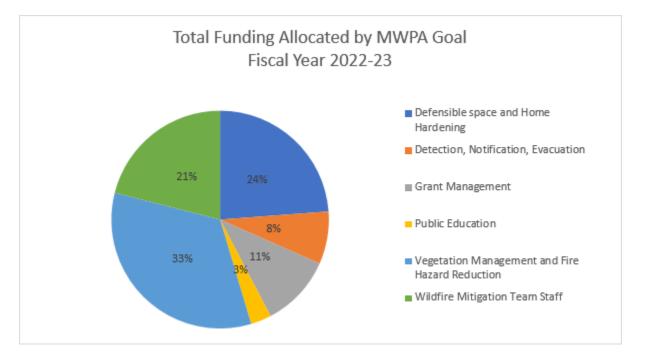
#### MWPA 2022-23 San Rafael Workplan Projects

Project Name	Funding Source	MWPA Goal	Budget	Status
Small and Responsive		Vegetation Management and Fire		
Projects	Local	Hazard Reduction	\$163,000	In progress

\*Projects rolled over from the 2021-22 workplan.

\*\*Cumulative project costs over multiple workplans

MWPA Goal	Allocated Funding	Percent of Total
Defensible space and Home Hardening	\$969,010	24%
Detection, Notification, Evacuation	\$317,000	8%
Grant Management	\$436,242	11%
Public Education	\$125,000	3%
Vegetation Management and Fire Hazard Reduction	\$1,366,196	33%
Wildfire Mitigation Team Staff	\$856,000	21%
Total	\$4,069,448	



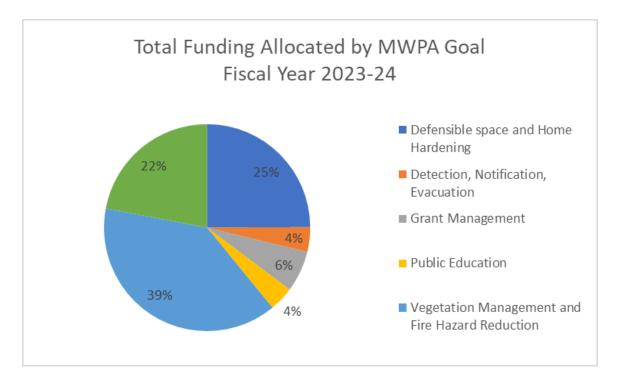
Throughout the project development and implementation phases, project budgets and timelines may need to be adjusted. With the approval of the MWPA Board, staff will reallocate funding from one project to another within the same funding bucket and zone. In some cases, projects such as the long-range acoustical device (LRAD) alert system installation proposed in the 2022-23 work plan, are deferred to future years due to unforeseen delays such as environmental compliance or partner scheduling.

Provided below are the draft project proposals for the 2023-24 work plan. Budgets provided are only an estimate and will be adjusted based on total funding available. They are provided to help provide scale and prioritization context. These projects and budget estimates are still subject to the review of the Advisory Technical Committee, Operations Committee, and MWPA Board. All physical projects that have a direct impact on the environment will be subject to an environmental review prior to implementation.

<b>MWPA 202</b>	3-24 San Rafa	el Workplan	Projects

Droject Name	Funding Source	MWPA Goal	Pudgot	Statuc	
Project Name			Budget	Status	
Direct Residence Assistance	Core	Grant Management	\$250,000	Ongoing	
Educational Landscaping	Core	Public Education	\$50,000	New Site	
Evacuation Route Vegetation	Core	Detection, Notification,	\$100,000	Ongoing	
Clearance	Core	Evacuation	\$100,000	Ongoing	
Fire Road Vegetation Clearance	Core	Vegetation Management and	\$200,000	Ongoing	
	COLE	Fire Hazard Reduction	\$200,000	Oligoling	
Open Space Defensible Space	Core	Vegetation Management and	\$150,000	Ongoing	
Fuel Reduction	core	Fire Hazard Reduction	\$150,000	Oligoling	
Prescribed Herbivory	Core	Vegetation Management and	\$250,000	Ongoing	
	6010	Fire Hazard Reduction	\$250,000	ongoing	
Public Education, Outreach and	Core	Public Education	\$100,000	Ongoing	
Engagement	6610		÷100,000	01150115	
Ridgewood Shaded Fuel Break	Core	Vegetation Management and	\$500,000	New	
Implementation	core	Fire Hazard Reduction	\$300,000	i i civ	
Vegetation and Project	Core	Wildfire Mitigation Team Staff	\$350,000	Ongoing	
Management Staff		-	<i>\</i>	01180118	
Defensible Space Program	Defensible	Defensible space and Home	\$969,010	Ongoing	
	Space	Hardening			
Management Staff	Local	Wildfire Mitigation Team Staff	\$96,000	Ongoing	
Marinwood Fuel Reduction	Local	Vegetation Management and	\$65,000	Ongoing	
	Local	Fire Hazard Reduction	÷05,000	ongoing	
Mitigation and Preparedness	Local	Wildfire Mitigation Team Staff	\$60,000	Ongoing	
Staff	2000	-	<i>\$00,000</i>	01180118	
Parking Boxes	Local	Detection, Notification,	\$50,000	Ongoing	
	Local	Evacuation	\$30,000	0808	
Police Rangers for Ignition	Local	Wildfire Mitigation Team Staff	\$350,000	Ongoing	
Reduction		-	+	0	
San Rafael Landscape Restoration	Local	Vegetation Management and	\$100,000	Ongoing	
	Local	Fire Hazard Reduction	+ = = = = = = = = = = = = = = = = = = =	0	
San Rafael Small and Responsive	Local	Vegetation Management and	\$248,010	Ongoing	
Projects		Fire Hazard Reduction	+= .0,010		

MWPA Goal	Allocated Funding	Percent of Total
Defensible space and Home Hardening	\$969,010	25%
Detection, Notification, Evacuation	\$150,000	4%
Grant Management	\$250,000	6%
Public Education	\$150,000	4%
Vegetation Management and Fire Hazard Reduction	\$1,513,010	39%
Staff	\$856,000	22%
Total	\$3,888,020	



The 2023-24 projects will largely be continuations of previously started projects as well as maintenance of projects completed in previous years. The proposals also continue the City's commitment to supporting residents in adapting to wildfire through education, direct assistance, and grant programs. Some annual projects such as goat grazing are expanding as a means to maintain treatment sites from previous years. The proposed San Rafael workplan represents a continued commitment to assuring adequate staff are available to meet resident needs and effectively, safely, and sustainably implement projects while implementing a 360-degree approach in alignment with the WPPAP. The projects continue the five main focus areas of the MWPA as explained below.

## Vegetation Management and Local Wildfire Prevention Mitigation

Vegetation Management accounts for most of the allocated funding and is one of the most visible types of projects the City accomplishes. Through managing unhealthy, overgrown, and non-native vegetation, the fuel available to a wildfire is reduced and thus there is a lower chance of ignition, slower spread, and less impact should a fire occur. Vegetation management includes a broad array of project types such as shaded fuel breaks, defensible space, prescribed herbivory (goats), evacuation route vegetation clearance, fire road vegetation clearance, invasive plant removal, demonstration gardens, chipper days and debris disposal, and hazardous tree removal.

In the first three years of the tax measure, staff have focused most of their fuel reduction efforts within the defensible space zone around residential development that abuts open space and along fire roads to improve open space access for emergency response. Targeting these areas encourages and reenforces the work residents do on their own property by creating an effective fuel break between open space and the built environment. Defensible space shaded fuel breaks are constructed in a way to serve as permanent wildfire mitigation infrastructure and will require ongoing maintenance to keep vegetation and fuel loading at desired levels. In the 2023-24 work plan, funding will be allocated to maintenance of fuel breaks established in the first three years.

As the MWPA moves into the fourth year, the City will begin to focus on long-term landscape restoration as a strategy to maintain established fuel breaks and adapt the larger landscape to wildfire. Landscape restoration will look at larger pieces of the landscape around the City and consider treatment across land ownership and jurisdictional boundaries. Coordination among landholders, land managers, and agencies is crucial to achieving the land management objectives and the risk reduction goals. The City has successfully partnered with landholders that include Marin County Parks, California State Parks, and private landowners of large parcels, as well as adjacent fire response agencies including Marin County Fire Department, Novato Fire Protection District, and Central Marin Fire District, to begin planning larger cross-boundary projects within the San Rafael MWPA Zone. The 2023-24 workplan will continue these efforts.

Similar to previous years, treatment activities proposed for 2023-24 include the removal of invasive plants, including French broom, Scotch broom, eucalyptus trees, and acacia trees; creating breaks in horizontal fuel continuity to reduce fire spread; removing ladder fuels to reduce vertical continuity of fuels to keep the fire on the surface; and in some cases where it is responsible to do so, the application of prescribed fire, which is the intentional use of fire on the landscape. All prescribed fire must be conducted under a strict set of weather parameters to increase the likelihood of achieving the desired effect and minimize the risk of fire escapes.

Prescribed burning is a commonly used tool to help dispose of biomass from a project site, modify fuel loading, or achieve an ecological goal. Marin County has a history of prescribed fire, regularly used in the form of pile burning. Prescribed fire can be applied in many ways, with pile burning being the most used and accepted by the public. Pile burning is most commonly used when vegetation cannot be effectively removed from a project site by manual or mechanical means. Pile burning is a relatively safe activity and is only conducted by qualified suppression personnel under appropriate weather conditions after the piles have cured to reduce smoke impacts. Broadcast burning is another method of prescribed burning and is used to cover larger swaths of land to consume and reduce surface fuels in strategic areas. Broadcast burns are only initiated under specific weather conditions after extensive planning with ample fire suppression resources on hand. Broadcast burning is an important tool to begin re-introducing fire to California's landscape where most of the vegetation communities evolved with fire.

In 2023, there are three prescribed burns planned for areas within the MWPA San Rafael Zone. No prescribed burning is planned for City-owned lands. Two burns, one within the Terra Linda/Sleepy Hollow Preserve owned by Marin County Parks and one within China Camp State Park, are planned for areas within the Local Responsibility Area (LRA) where San Rafael Fire Department has emergency response and fire code jurisdiction. The third prescribed burn is planned for lands owned by the City of Novato and privately-owned lands within unincorporated areas of the San Rafael Zone where Marin County Fire has emergency response jurisdiction.

In partnership with Marin County Parks and the County Fire Department, spring pile burning is scheduled to occur in the MWPA funded Terra Linda Defensible Space Fuel Reduction Project on Marin County Park's Terra Linda preserve that was completed in April 2022. After a burn window is established by State Parks, broadcast burning will occur within China Camp State Park, conducted by State Parks staff and Marin County Fire Department staff. A portion of the burn unit falls within the San Rafael LRA and San Rafael Fire will be notified of the burning and likely asked to participate and support the project. Lastly, the Novato Fire Protection District is planning a broadcast burn in coordination with the Marin County Fire Department on lands owned by the City of Novato and St. Vincent's that fall into an unincorporated area within the MWPA San Rafael Zone. The burn is not within the city limits or the San Rafael LRA but may have smoke impacts to San Rafael residents.

## Wildfire Detection, Alerts, and Evacuation Program Improvements

In August 2020, as part of the WPPAP, staff began developing a <u>parking box program</u> to ensure emergency access and egress on narrow roadways. These regulations were further defined in a 2021 amendment to SRMC section 5.40.080 (parking prohibited on narrow streets). A pilot project on San Rafael Lincoln Hill was completed in late 2021. Funding for implementing this program has been included in previous work plans and will be continued in the 2023-24 work plan.

In addition, all staff are trained and committed to helping residents sign up for emergency alerts and develop family evacuation plans. Staff have prioritized removing hazardous and overgrown vegetation along roadways and key evacuation routes to promote the safety of residents and first responders. These are ongoing efforts that will be continued in the next fiscal year to cover new areas and maintain previously completed areas. To date, 17 miles of roads have received initial treatments.

#### Grants and Partnerships

In 2022, the Wildfire Team started offering a <u>Defensible Space Grant</u> in addition to the ongoing <u>direct</u> <u>assistance program</u>. This grant was developed to assist homeowners with the financial burden of creating defensible space to lower wildfire impact on individual properties. Of the \$336,242 allocated towards resident assistance in FY 22-23, \$285,000 has been earmarked for grants, with the option to adjust as needed. This grant was developed to assist homeowners with the financial burden of creating defensible space to lower wildfire impact on individual properties. The grant program was made retroactive to 2021 to compensate property owners who took mitigation steps before the grant release. The work completed supports the resident's compliance with the vegetation standards described in the SRMC Chapter 4.12 or retrofitting homes with 7a construction building materials, which include items such as ember-resistant vents and dual-paned windows. This grant program is managed internally by the defensible space program and is funded through MWPA. Residential Grants are one of the ways, along with the Direct Assistance Program, that staff have allocated resources to directly support residents in their efforts to adapt to wildfire. Both the Grant Program and Direct Assistance Program will be continued in the 2023-24 budget.

In addition to providing grants to residents, staff have sought out grants at the State and Federal level to help fund wildfire mitigation projects. Recently, a fuel reduction project was completed through the FEMA Hazard Mitigation Grant Program, with the local match provided through MWPA funds. This strategy helps stretch MWPA funds to complete more projects. Staff continue to seek out grant funding with the intention of expanding the capacity to complete larger-scale and previously cost-prohibitive wildfire mitigation projects. San Rafael Fire was part of a group of agencies who applied for a large-scale Cal Fire Forest Health Grant in 2022 to address invasive species in the defensible space zone of the City's San Rafael Hill open space where a fire had previously occurred in late 2021. Although the grant was not awarded, staff will again seek a Cal Fire Wildfire Prevention Grant in 2023 to help supplement MWPA funding.

#### Public Outreach and Education

Community wildfire prevention is driven by a robust, community-specific outreach and education strategy. In 2022, San Rafael through the Office of Emergency Services (OES) expanded on its wildfire-specific community preparedness approach by updating and tailoring its outreach materials and resources to specific audiences. For instance, by contacting Homeowner's Associations (HOAs) directly, OES was able to understand their specific preparedness concerns to wildfire and develop custom materials. Staff have increased the availability of Spanish language material both in print and through Spanish language presentations with an emphasis on emergency alert registrations. Staff will continue to build on and expand community partnerships to reach residents previously less engaged and informed about wildfire

safety. Overall, OES carried out and supported over 15 community preparedness events throughout the city and its vision is to expand on this number in the coming year.

Partially funded by the MWPA, OES was able to hire a bilingual Spanish-speaking Community Preparedness Coordinator in the last quarter of 2022 to help address the growing need to engage local community organizations, businesses, and individuals in understanding the importance of wildfire preparedness. While a lot has yet to be accomplished, there are promising community outreach and education plans that will continue through the next 12 months, which include establishment of a Spanish language community preparedness pilot project in San Rafael, acquisition of wildfire community awareness systems, and expanding the number of sign-ups on Alert Marin, mainly from non-English-speaking residents.

## Defensible Space Evaluations and Home Hardening

One of the primary objectives of the MWPA is to improve defensible space and home hardening. To this end, San Rafael has designed a defensible space program that allows for year-round engagement and support with increased staffing during the summer and fall months through a seasonal program. The City program includes both door to door, neighborhood to neighborhood evaluations, and also offers in person on site visits by requests. This hybrid approach has allowed staff to reach residents and gather data citywide, while remaining responsive to individual schedules and needs.

During a property evaluation, the inspection staff contact the property owner, evaluate the property for wildfire hazards, and provide a report to the property owner. This report provides specific details on steps the residents can take to adapt to wildfire and information on resources to assist. When speaking with residents, inspection staff are also able to provide education on topics such as evacuation preparedness, community assistance opportunities, vegetation plant choices, emergency alerts, and up-to-date information on larger wildfire projects. As an additional resource, each year staff directly mail defensible space and wildfire safety information to residents.

Since the establishment of the MWPA, staff have provided over 24,000 defensible space evaluations across the City. Since 2021, over 230 properties have been provided with direct assistance to help them comply with the citywide vegetation standards. In addition, San Rafael has directly issued over 171 defensible space and home hardening grants to residents, totaling over \$153,000.

Following two years of an education-first approach, staff have made the shift toward enforcement of high hazard properties that refuse to comply with the updated citywide vegetation standards. Prior to entering the enforcement process, staff attempt to contact residents multiple times in person, via letter, and email or phone (if available). Residents are offered a variety of support resources and provided information on how to request exemptions from the city ordinance. Prior to issuing fines, two additional contact attempts via letters are made. To date, this has included 770 pre-enforcement letters that notify properties that there is a hazard that requires action and inform the resident of community assistance options provided by the city such as free chippers, grants, and direct assistance. Following this, the properties receive a pre-citation notice that notifies owners they have 15 days to act before the property is moved to code enforcement for citation.

For the 2023-24 fiscal year, staff will continue the same approach with an expanded focus on ensuring compliance with SRMC Chapter 4.12 via the enforcement process. Staff anticipate this will be the last year of a large seasonal program, before transitioning to a maintenance program. The maintenance program will aim to visit each neighborhood every two to three years on a rotating basis. During that time,

on demand property evaluations will continue at an owner's request and staff will continue enforcement on properties with large hazards.

## COMMUNITY OUTREACH:

Staff remain committed to engaging and informing the public through our prevention and adaptation efforts. This has included community meetings, virtual and in person trainings, direct mail campaigns, the use of signs on A-frames, and coordination with community and neighborhood leaders. In addition, staff continuously provide updates on the City and MWPA websites, and maintain a social media presence, and wildfire prevention direct emails and phone numbers. The MWPA Board, Operations Committee, and Technical Committee are all Brown Act compliant and meetings are open to the public for their information and feedback. Staff will continue their efforts to expand their Spanish language outreach.

## **FISCAL IMPACT:**

There is no direct fiscal impact associated with this informational report.

## **OPTIONS:**

Staff suggest the following options be considered on this matter:

- 1. Accept the report
- 2. Provide feedback

## **RECOMMENDED ACTION:**

Accept the informational report and provide feedback to staff.

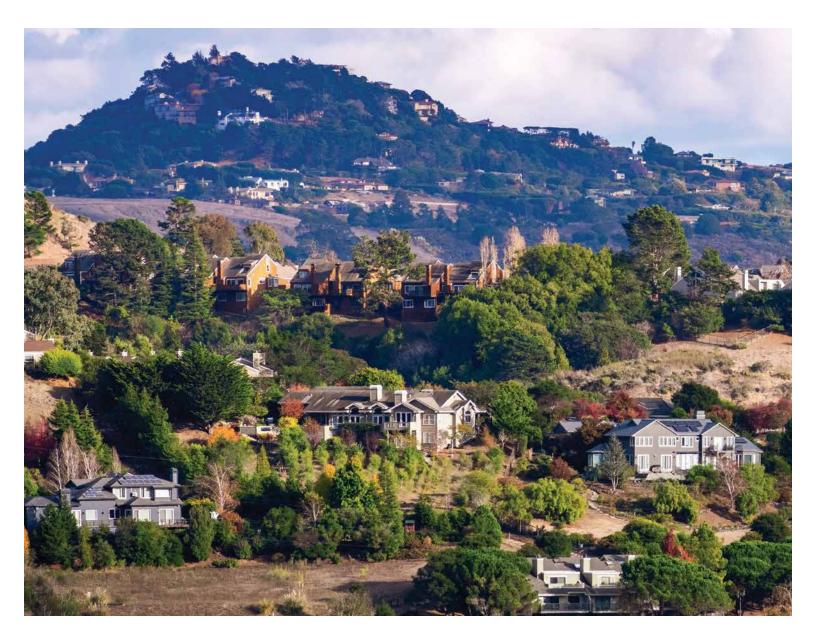
## ATTACHMENTS:

1. MWPA 2022-2023 Executive Summary

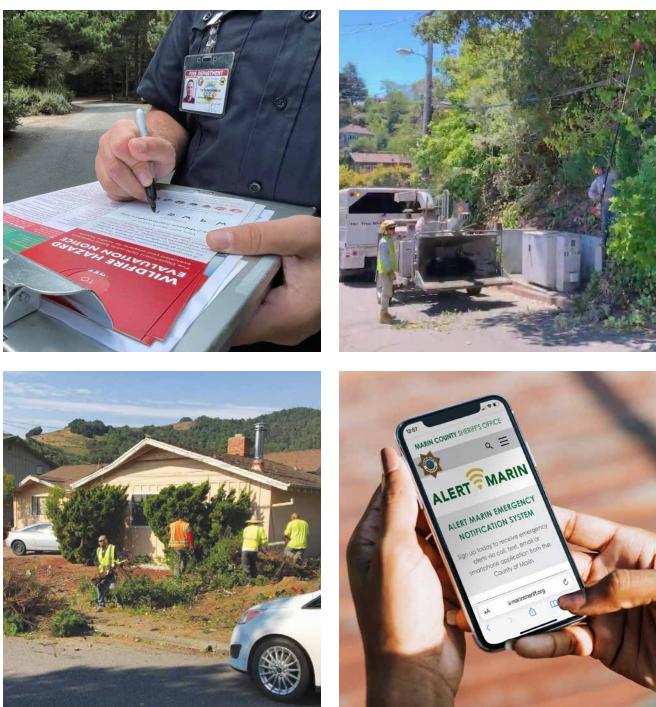


INVESTING IN A FIRE ADAPTED MARIN COUNTY

# **MWPA 2022–2023 WORK PLAN** Executive Summary







"The vast majority of our Marin residents live in areas that face potential near-term wildfire threats. Given this reality, MWPA is executing a systematic approach to transform Marin into a more resilient, fire-adapted community. The 2022-2023 Work Plan prioritizes a number of key initiatives that will reduce wildfire risks and help residents take the necessary steps to prepare themselves and their properties."

- Mark Brown, Executive Officer of MWPA

## **EXECUTIVE SUMMARY**

The Board of Directors adopted the Marin Wildfire Prevention Authority (MWPA) Work Plan for 2022-23 on May 19, 2022. The Work Plan outlines approximately \$20 million in funding for 124 wildfire-related projects prioritized by the Marin Community Wildfire Protection Plan and the MWPA Strategic Plan. This Executive Summary is a condensed version of the Work Plan.

MWPA, a Joint Powers Authority (JPA) among 17 member agencies in Marin County, has determined that the most effective way to create a more fireadapted future for Marin County is to pursue a multi-pronged "systems" approach.

The 2022-23 Work Plan contains proposals that address the following five goals: Vegetation Management and Local Wildfire Prevention Mitigation; Detection, Alert and Evacuation; Grants; Public Outreach and Education; and Defensible Space and Home Hardening.

Among the list of projects in 2022-2023 are these large wildfire safety initiatives:

- Investment of \$4 million toward home hardening and defensible space evaluations
- Implementation funding for 83 miles of new shaded fuel breaks in the greater Ross Valley and Novato areas, comprised of 3,298 total acres
- Vegetation management and maintenance of extensive open space areas and existing shaded fuel breaks
- Expansion of the resident grant program that includes up to \$5,000 for home hardening and \$1,000 for defensible space projects
- Investment in a new, science-based risk model to analyze the quantitative safety impact of fuel reduction, defensible space, home hardening, and other risk reduction activities in the MWPA's jurisdiction
- Addition of acoustic warning systems in targeted locations for evacuation and notification purposes

The development of the Annual Work Plan is a complicated process that takes place over the course

of six months. The process for development of the 2022-23 Plan kicked off in December of 2021. Major milestones included a total of six public meetings of the full MWPA Advisory/Technical Committee and four public meetings of the full MWPA Operations Committee. Additionally, seven ad hoc subcommittee meetings took place to explore details of specific topics. An online project portal was developed to streamline proposal development by MWPA's 17 member agencies.

A jurisdictional breakdown of the funding allocations for the projects includes:

- JPA-wide: 23 proposals totaling over \$4.5 million
- Novato: 20 proposals totaling over \$2 million
- San Rafael: 21 proposals totaling over \$2 million
- Central Marin: 22 proposals totaling over \$1.8 million
- Southern Marin: 23 proposals totaling over \$1.44 million
- West Marin: 15 proposals totaling \$827,000

The approval of the annual Work Plan adopts a set of priorities that the MWPA and member agencies intend to pursue. It is not a final approval of the proposals in the Plan as "projects" under the California Environmental Quality Act (CEQA). Rather, this action allows for fiscal year 2022-2023 funding to be released for certain activities starting July 1, the beginning of the next fiscal year.

View the full range of individual 2022-2023 Project Proposals found in the workplan on the MWPA website at <u>webportal.marinwildfire.org</u>. The <u>2022-23 Work Plan</u>, containing all proposals, can be found at <u>marinwildfire.org</u>.

## CONTENTS

EXECUTIVE SUMMARYiii
INTRODUCTION
The Marin Wildfire Prevention Authority 2
Organizational Overview 2
MWPA Mission, Vision, and Goals
MWPA Guiding Principles4
Background and Need for Action 5
Reducing Wildfire Risk to Residents, Businesses, and Visitors
Adapting to a Changing Climate 5
Funding and Program Area Overview
Table 1. Program Areas    6
Table 2. Operational Areas    6
Table 3. Core Program Area Categories and Examples       7
Table 4. Defensible Space (D-Space) Evaluations and Home Hardening 8
Table 5. Local Wildfire Prevention Mitigation.       8
Table 6. FY2022-2023 MWPA Budget Summary
Methodology for Building the Fiscal Year 2022-2023 Work Plan
Guiding Documents
Guidance from MWPA Committees 10
Public Involvement
Proposals Included in the FY22-23 Work Plan
Next Steps
MWPA WORK PLAN PROPOSALS 13
Central Marin Zone
Central Marin Zone Work Plan Proposals 15
City of Larkspur Local and D-Space Proposals
Kentfield Fire District Local and D-Space Proposals
Sleepy Hollow Fire District Local and D-Space Proposals
Town of Corte Madera Local and D-Space Proposals

Town of Fairfax Local and D-Space Proposals 17
Town of Ross Local and D-Space Proposals
Town of San Anselmo Local and D-Space Proposals
Central Marin Core Proposals 18
West Marin Zone
West Marin Zone Work Plan Proposals 21
Bolinas Fire District Local and D-Space Proposals
Inverness Local and D-Space Proposals 22
Marin County Fire Local and D-Space Proposals
Stinson Beach Fire District Local and D-Space Proposals
All West Marin Zone Core Proposals 23
Novato Zone
Novato Zone Work Plan Proposals 25
All Novato Fire District Proposals
San Rafael Zone
San Rafael Zone Work Plan Proposals 29
San Rafael Fire District Local and D-Space Proposals
Marinwood Local and D-Space Proposals.
San Rafael Zone Core Proposals 31
Southern Marin Zone
Southern Marin Zone Work Plan Proposals 33
Mill Valley Local and D-Space Proposals 34
Muir Beach Community Services District Local and D-Space Proposals
Southern Marin Fire District Local and D-Space Proposals
All Southern Marin Zone Core Proposals
JPA-WIDE
JPA-wide Budget Summary
APPENDIX A: JPA OPERATIONAL BOUNDARIES
APPENDIX B: REFERENCES

## INTRODUCTION

# The Marin Wildfire Prevention Authority

## **Organizational Overview**

The Marin Wildfire Prevention Authority (MWPA) consists of 17 member agencies covering nearly all of Marin County and was established by a voter approved parcel tax (2020 Measure C). MWPA is a joint powers authority<sup>1</sup> (JPA). The Board of Directors is composed of 17 voting member agencies within Marin County.

The organization is funded by a parcel tax, Measure C, commencing in the 2020/21 fiscal year and expiring in 2029/30. These funds, estimated to raise approximately \$20 million annually, are managed and distributed by MWPA to local agencies working in fire prevention and protection in Marin based on the priorities outlined in the Marin County Community Wildfire Protection Plan (CWPP) and other guiding documents.

The revenues raised by this tax are used to prevent and mitigate the risk of wildfires in Marin County.

1 A joint powers authority (JPA) is an entity working under a joint exercise of powers agreement which allows for two or more public agencies – such as a city, county, school district, or special district (e.g., fire department, municipal utility, etc.) - to cooperatively provide services or exercise shared powers outside each agency's normal jurisdiction.

## The following 17 agencies are voting members in MWPA:

- Bolinas Fire District
- City of Larkspur
- City of Mill Valley
- · City of San Rafael
- · County of Marin
- Inverness Public Utility District
- Kentfield Fire Protection District
- Marinwood Community Services District
- Muir Beach Community Services District
- Novato Fire Protection District
- Sleepy Hollow Fire Protection District
- Southern Marin Fire Protection District
- Stinson Beach Fire Protection District
- Town of Corte Madera
- Town of Fairfax
- Town of Ross
- Town of San Anselmo



17 agencies combine into 5 Geographic Zones





## **MWPA Mission, Vision, and Goals**

The MWPA's mission is to lead the development of fire adapted communities using sound scientific, financial, programmatic, ecological practices, vegetation management, community education, evacuation and warning systems with the support of its member and partner agencies.

The MWPA's vision is for communities to be informed, prepared, fire adapted, resilient and capable of withstanding a major fire limiting loss of life and major property damage while protecting Marin County's rich environmental diversity.

The MWPA Board of Directors developed five goals to describe the activities that the MWPA intends to pursue. MWPA's activities support one or more of the following goals directly or indirectly. They include:

- 1. Vegetation Management and Local Wildfire Prevention Mitigation
- 2. Wildfire Detection, Alert, and Evacuation Program Improvements
- 3. Grants and Partnerships
- 4. Public Outreach and Education
- 5. Defensible Space Evaluations and Home Hardening

This Work Plan outlines proposed projects to further the MWPA's mission, vision, and goals within each of the geographic zones for the next fiscal year. The MWPA's vision is for communities to be informed, prepared, fire adapted, resilient and capable of withstanding a major fire limiting loss of life and major property damage while protecting Marin County's rich environmental diversity.



## **MWPA Guiding Principles**

#### **Operational Intent**

As a public service agency dedicated to the safety of our community, agency staff and volunteers, the MWPA has outlined the following as recommended guiding principles and overall operational intent.

- Public safety and risk reduction
- · Transparent and effective use of public funds
- Coordination and collaboration among agencies and residents
- Incentivize voluntary compliance through education and support before fines and penalties
- Ecologically sound practices
- Social and environmental equity

#### A "Systems" Approach

The MWPA and its member agencies have determined that the most effective way to create a more fire-adapted future for Marin County is to pursue a multi-pronged "systems" approach. This approach recognizes that the challenges that the County of Marin faces are many and varied and, therefore, necessitate a holistic suite of solutions rather than any single "silver bullet." Generally, these solutions include:

• Informed residents: The more knowledgeable Marin County's residents are about wildfire and how to reduce risk, the better communities can be prepared. A key component of the MWPA's mission is funding public education through its member agencies and its nonprofit partner, Fire Safe Marin.

- Home hardening: Homes are major contributors to fire spread during urban conflagrations. If homes are more resistant to embers, the speed and intensity of fires will be decreased and fewer homes will be lost.
- **Defensible space/fire-smart landscaping:** Properly managing the landscaping around a home greatly reduces the risk to the home.
- Escape route and systems improvements: The MWPA is working with each of its member agencies to study barriers to safe evacuation and make physical and systematic improvements to evacuation routes to allow for safer evacuations.
- Vegetation management: In partnership with fire agencies, land management agencies, towns and cities, the MWPA is building a comprehensive vegetation management program guided by our community wildfire protection plan and other prioritization efforts, the stewardship goals of our partner agencies, and input from our environmental community. This program has begun addressing Marin County's backlog of vegetation management on public and private lands needed to address fire risk and provide benefits to ecosystem health and long-term resilience of local landscapes.

## **Background and Need for Action**

## Reducing Wildfire Risk to Residents, Businesses, and Visitors

Northern California has seen some of the deadliest and most destructive wildfires in recorded history since 2017. Sonoma and Napa counties lost over 5,000 homes during the North Bay Fires of 2017. In 2018, the Mendocino Complex, Carr, and Camp fires burned hundreds of thousands of acres and destroying thousands of structures. In 2020, a rare dry lightning weather event followed by strong easterly winds ignited and fueled hundreds of fires throughout northern California, burning a record 2.4 million acres by early October.

Marin County has not yet seen this level of wildfire activity in recent decades but is no less at-risk. Most structures in Marin County are vulnerable to wildfire threats due to their location and lack of hardening against embers and most communities in Marin County are located in areas that face potential near-term wildfire threat. According to an assessment by CALFIRE, approximately 82 percent of Marin County's land (nearly 313,000 acres) is within a fire hazard severity zone ranking of moderate, high, or very high (Marin County Fire Department, 2020). Bold action is needed to help Marin County become more fire resilient.

A significant portion of residents are especially vulnerable due to factors such as age and/or lack of mobility. For example, approximately 13.5 percent of residents are age 65 or over according to the 2020 census (U.S. Census Bureau, 2020). The tragic loss of life and property in the town of Paradise during the 2018 Camp Fire further demonstrates such vulnerability as many of the victims were older adults and many were unable to flee due to a lack of mobility (Ramsey, 2020).

## Adapting to a Changing Climate

Wildfire risk is predicted to increase in Marin County and throughout the region due to climate change and other factors (California Natural Resources Agency, 2018). Increasing emissions from wildfire further accelerates this change. In fact, emissions from California wildfires in 2020 were nearly an order of magnitude above the average annual emissions in the two previous decades (well over 100 million metric tons (MMT) CO2 in 2020 compared to an annual average of 14 MMT CO2 from 2000 to 2019) (California Air Resources Board, 2020). While lack of action will continue to deepen this feedback loop, proper vegetation management can help sequester more carbon and secure remaining carbon stocks. The California Forest Carbon Plan and other sources state that unmanaged, overcrowded forestland sequesters significantly less carbon than a landscape with tree densities that more closely resemble conditions before modern fire suppression. Remaining trees are healthier and more resilient to drought, fire, and disease (California Forest Climate Action Team, 2018).

While the Work Plan does not propose removal of significant numbers of mature trees, various proposals include reducing the density of weedy understory species and immature trees that compete with mature trees and act as ladder fuel in an unnaturally crowded ecosystem. This work will result in benefits in terms of forest health, carbon sequestration, potential for crown fire and reduced fire severity. Such projects reduce risks to communities, to ecosystems, and reduce the potential for fires in Marin County to contribute to global carbon emissions.

Most structures in Marin County are vulnerable to wildfire threats due to their location and lack of hardening against embers and most communities in Marin County are located in areas that face potential near-term wildfire threat.

## **Funding and Program Area Overview**

Measure C provides the funding for MWPA programs. Measure C is expected to raise an estimated \$20M annually. Per the initiative's language and MWPA adopted ordinance, it divides the use of these funds into six categories or programmatic areas each containing specific bodies of work. The first four categories are known as the Core. There are two additional categories: Defensible Space Evaluations and Home Hardening can be shared services or local control; and Local Wildfire Prevention Mitigation which is specifically identified for local control. These program areas are identified in Table 1. The MWPA's 17 member agencies have been grouped into five operational boundaries identified in Table 2 and displayed in the map to the right and in Appendix A: JPA **Operational Boundaries**. Details describing these program areas are included in Tables 3 through 6. Anticipated funding by agency and category is descried in Table 6.



#### Table 1. Program Areas

Program Area	Percent of Measure C Funds
JPA Core: Cross-Jurisdictional Projects • Wildfire Detection, Notification & Evacuation Improvements • Vegetation Management & Fire Hazard Reduction • Grants Management • Public Education	60%
Defensible Space Evaluations and Home Hardening	20%
Community-Level Wildfire Prevention Mitigation	20%

#### **Table 2. Operational Areas**

Agency	Zone
Novato Fire Protection District	Novato
City of San Rafael Marinwood CSD	San Rafael Area
City of Larkspur Kentfield Fire District Sleepy Hollow Fire District Town of Corte Madera Town of Fairfax Town of Ross Town of San Anselmo	Central
City of Mill Valley Muir Beach CSD Southern Marin Fire District	Southern
Bolinas Fire District County of Marin Fire Inverness Fire District Stinson Beach Fire District	West

\*County of Marin Fire has pockets of jurisdiction in all 5 zones.

## Table 3. Core Program Area Categories and Examples

Area Categories	Emphasis	Project Examples
Detection, Notification, Evacuation	Wildfire Detection	Detection Cameras, lookouts, linking to satellite systems, aircraft and vehicle patrols
Detection, Notification, Evacuation	Notification	Alert Marin, WEA, EAS, NOAA Weather Radios, Sirens, Pulse Point, Hi-Lo Vehicle Sirens, Red Flag Warning Signage
Detection, Notification, Evacuation	Evacuation	Evacuation Route Study, Mutual Threat Zone Maps, Parking Boxes, Public Evacuation Maps, Choke Point Reduction, Evacuation Route Signage, Evacuation Drills
Vegetation Management and Fire Hazard Reduction	Physical Projects	Evacuation Route Clearance, Shaded fuel breaks, defensible space work, grazing, fuel breaks, fire road maintenance, broom pulling, invasive plant control, chipper days, fire prone vegetation removal, hazardous tree removal, replanting, example gardens and homes
Vegetation Management and Fire Hazard Reduction	Planning Projects	CWPP update, update WUI maps, ordinance updates, compliance protocols
Vegetation Management and Fire Hazard Reduction	People and Infrastructure	Fuels Crews, Temporary housing for work crews, vehicles, equipment needs: masticators, chippers, saws, hand tools, project management and supervision, private contractors, volunteers
Grant Management	Local	Matching or direct needs based to qualifying individuals (seniors, AFN, etc.)
Grant Management	State	CAL FIRE CA Climate Investments Fire Prevention Grant Program, Fire Prevention and Forest Health
Grant Management	Federal	Hazard Mitigation Grants, Fire Prevention and Safety Grants, FEMA Pre-Disaster mitigation Program
Grant Management	Private	PG&E, NFPA Firewise, Donations
Public Education	Stakeholder Collaboration	FPOs, ESP, WMS & Seasonal inspectors, residents, public inquiries, Master Gardeners, FSM
Public Education	Print Media	Mass Media, brochures, handouts, mailers, newsletters, op-eds, bi-lingual
Public Education	Digital Media	Social media, PSA for movie theaters, Social networking sites, Website
Public Education	Trainings	Live webinars, workshops for residents, & professionals, schools, bi-lingual

#### Table 4.

# Defensible Space (D-Space) Evaluations and Home Hardening

Per the JPA agreements, the 17 MWPA agencies have the option to opt into a MWPA shared seasonal defensible space inspector program, or opt out into a locally controlled of D-Space/Home Hardening Evaluation program, or establish a hybrid model. Agencies opting to maintain local control will receive their proportionate amount of the 20% total JPA budgeted to defensible space and home hardening.

With the approval of the work plan, agencies will be able to immediately begin implementing or expanding their existing Defensible Space and Home Hardening programs.

For this year, the Defensible Space and Home Hardening programs will be established as follows:

- 1) Novato Fire Protection District
- 2) City of San Rafael and Marinwood CSD
- 3) Bolinas Fire District, City of Larkspur, County of Marin Fire, Muir Beach CSD, Inverness Fire District, Kentfield Fire District, Sleepy Hollow Fire District, Stinson Beach Fire District, Town of Corte Madera, Town of Fairfax, Town of Ross, and Town of San Anselmo
- 4) City of Mill Valley and Southern Marin Fire District

#### Table 5.

#### Local Wildfire Prevention Mitigation

The final 20% of Measure C funds are reserved for local jurisdiction control to address unique needs or projects not approved as part of the overall Core function. These projects remain consistent with the purpose of the MWPA and provide a higher level of service then was previously available.

Examples of potential projects include but are not limited to: Ignition Reduction Efforts, Community Wildfire Demonstration Gardens, Community Wildfire Home Hardening Demonstration Props, Electronic Message Boards, Essential Facility Hardening Projects, Fuel Crew Expansion, Additional targeted vegetation management, street widening for choke point reduction, evacuation drills, NOAA Weather Radios, Cost-share programs for resident home hardening for vegetation removal projects, or the expansion and acceleration of any of the other programmatic areas identified within the JPA Core or Defensible Space and Home Hardening.



Defensible space creation and removal of juniper in San Rafael



#### Table 6.

## FY2022-2023 MWPA Budget Summary

Zone	Agency	Local (20%)	D-Space (20%)	Core (60% - Admin Costs)	Core Budget for JPA-wide Proposals	Core Budget per Zone
Central Marin	City of Larkspur	\$216,858.47	\$216,858.47			
Central Marin	Kentfield Fire	\$137,952.23	\$137,952.23			
Central Marin	Sleepy Hollow Fire District	\$47,314.59	\$47,314.59			
Central Marin	Town of Corte Madera	\$170,466.33	\$170,466.33			
Central Marin	Town of Fairfax	\$102,070.24	\$102,070.24			
Central Marin	Town of Ross	\$56,393.37	\$56,393.37			
Central Marin	Town of San Anselmo	\$190,691.19	\$190,691.19			\$1,485,333.69
West Marin	Bolinas Fire District	\$24,889.39	\$24,889.39			
West Marin	Inverness Volunteer Fire Department	\$21,171.88	\$21,171.88			
West Marin	Marin County Fire Department	\$339,913.80	\$339,913.80			
West Marin	Stinson Beach Fire District	\$27,844.78	\$27,844.78			\$394,336.38
Novato	Novato Fire District	\$1,006,437.26	\$1,006,437.26			\$1,597,062.33
San Rafael	City of San Rafael	\$969,009.79	\$969,009.79			
San Rafael	Marinwood Community Services District	\$68,346.54	\$68,346.54			\$1,886,242.35
Southern Marin	City of Mill Valley	\$247,319.23	\$247,319.23			
Southern Marin	Muir Beach Community Services District	\$6,319.95	\$6,319.95			
Southern Marin	Southern Marin Fire District	\$468,238.58	\$468,238.58			\$1,209,298.23
JPA-wide Core					\$4,501,068	
Totals		\$4,101,237.60	\$4,019,212.85*	\$11,073,341.52	\$4,501,068	\$6,572,272.98

Core (JPA-wide Core + Zone-specific Core)		\$11,073,341.52
Total Measure C (Local + D-Space + Core + Admin)		\$20,506,188.00

\*minus 2% holdback for abatement.

# Methodology for Building the Fiscal Year 2022-2023 Work Plan

This MWPA 2021 Fiscal Year 2022-2023 Work Plan (FY22-23 Work Plan) builds upon existing fire protection, prevention, and mitigation efforts as well as guidance from existing guiding documents, MWPA committees and other experts, and members of the public.

## **Guiding Documents**

The MWPA continues to build its overall approach through review of the science, strategy, and case studies encapsulated in a variety of existing documents. A sample of the documents used to inform strategy are included below.

In November 2017, the Marin County Board of Supervisors created a subcommittee to study lessons learned from the North Bay Fires. This subcommittee conducted a series of interviews with Sonoma County officials, collected input from the public, and conducted a review of Marin County's existing structures and systems. The subcommittee created a report entitled, "Lessons Learned: 2017 North Bay Fire Siege" (Marin County Fire Department, 2018) which outlines the main findings and areas for improvements to decrease the County's vulnerability and increase fire preparedness.

A 2018 NFPA report entitled, "Reducing Wildfire Risks: 3 Powerful Tips to Move People to Action" (National Fire Prevention Association, 2018) reports the results of a survey to determine what helps spur the public to take action to reduce wildfire risk.

In 2019, the 2018-2019 Marin County Civil Grand Jury Report released a report entitled: "Wildfire Preparedness: A New Approach" (Marin County Civil Grand Jury, 2019) which identified four areas of vulnerability including vegetation management, educating the public, alerts, and evacuations. Further, the report recommends creation of a joint powers authority to coordinate a comprehensive, consistent approach to pre-ignition planning using tax revenue.

The Marin County Community Wildfire Protection Plan (CWPP) (Marin County Fire Department, 2020) provides a scientifically based assessment of wildfire hazard and threat to homes in the wildland urban interface (WUI) of Marin County. The CWPP includes the following key elements: vegetation management; improvements to alerts, warning systems, and evacuations; public education; grants; defensible space evaluations; and local wildfire prevention mitigation.

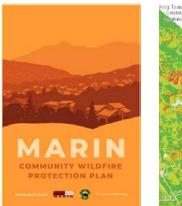
## **Guidance from MWPA Committees**

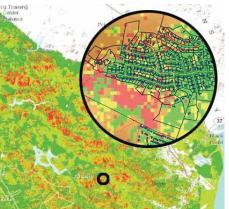
The Operations Committee is composed of agency staff from each of the MWPA member agencies. Representatives on the Operations Committee generally include a balance of executive/ administrative and fire expertise individuals, including several fire chiefs and city managers. The Operations Committee is responsible for creating a recommended annual budget as well as the recommended annual Work Plan.

Each year, the Operations Committee determines an overall approach to guide development of the next annual Work Plan. On January 13, 2022 the Operations Committee determined an overall approach for the FY 2022-2023 Work Plan:

- Continue the "House Out" approach;
- Increase the funding and variety of resident grant programs;
- Prioritize shaded fuel breaks adjacent to communities;
- Partner with insurance companies and the Insurance Institute for Business & Home Safety to help avoid insurance cancellations;
- Increase public education, particularly to new audiences.

The Advisory/Technical Committee (ATC) works with the Operations Committee and provides expert advice and recommendations regarding how MWPA programs are developed and implemented. The ATC is comprised of one technical staff member from each MWPA agency. Additional at-large, non-voting committee members include Marin Municipal Water





The Marin Community Wildfire Protection Plan emphasizes the importance of individual homes in preventing disaster. This "House Out" approach means being prepared to evacuate, hardening homes, and creating defensible space.

District (MMWD), Marin County Open Space District (MCOSD), National Park Service, California State Parks, and Ecologically Sound Partnership.

Voting members of the ATC and associated member agency staff drafted and submitted proposals for FY22-23 Work Plan reflecting the overall approach created by the Operations Committee. Non-voting members of the ATC provided input.

Draft project descriptions, maps, goals, objectives, budgets, and other data were made public and simultaneously reviewed by the ATC and the Operations Committee to ensure that they provide a balanced approach, both in terms of physical distribution across the landscape as well as among MWPA Board-determined goals and objectives.

## **Public Involvement**

Proposals included in the FY22-23 Work Plan were discussed during several public meetings of the ATC and Operations Committee prior to Board of Directors consideration. The ATC discussed proposals during four separate public meetings and received public comment. The Operations Committee discussed proposals during three public meetings and received public comment.

Community stakeholder input is also derived from the MWPA Citizens' Oversight Committee that reviews MWPA's spending on an annual basis as well as the Ecologically Sound Practices Partnership (ESP Partnership) that has prepared draft best practices for wildfire mitigation efforts.

## Proposals Included in the FY22-23 Work Plan

This Work Plan outlines proposed projects to further the MWPA's mission, vision, and goals within each of the geographic zones for the next fiscal year. Additionally, Work Plan proposals reflect the overall strategy provided by the Operations Committee and described above. To see a full list of project proposals in the FY22-23 Work Plan, visit webportal.marinwildfire.org or download the 2022-23 Work Plan.

The project proposals include staff and funding to support the house-out approach for wildfire risk reduction. Funding would be allocated to home hardening and defensible space inspections as well as support for those residents working to implement the recommendations provided during those inspections. That support includes grants to reimburse residents who pay contractors for help and direct assistance for low-income residents to receive help directly without the need to pay up front. The Work Plan also includes a free chipper program for residents performing their own defensible space work. Additionally, MWPA will ramp up its work with insurance companies to help avoid insurance cancellations.

Evacuation and alert systems are another key component of the FY22-23 Work Plan. Proposals include auditory alert systems, online evacuation management systems, as well as a study of barriers to safe evacuations which will inform future projects.

MWPA's 17 member agencies, community stakeholders, and the general public.
 Together, we have identified 124 projects to begin implementing over the course of the next year. Each of these projects will make a significant contribution toward our multi-faceted approach to fire prevention and safety throughout the county."
 Bruce Goines, MWPA Board President

Marin Wildfire Prevention Authority | Executive Summary 2022-2023

"The 2022-2023 Work Plan represents many months of collaboration among the

Proposals also include vegetation management to reduce risk around key evacuation routes and vulnerable communities. Roadside vegetation management will reduce flame lengths adjacent to important evacuation routes to improve the likelihood that residents can get out safely during a wildfire. Shaded fuel breaks, goat grazing, and other vegetation management activities near homes are proposed in order to modify fire behavior; generally, such activities reduce fire intensity and severity, rate of spread, and potential for burning embers to be carried downwind into adjacent communities. These activities improve the chances that residents can evacuate safely and that firefighters can be successful. While no vegetation management is guaranteed to stop a fire during extreme conditions, these activities greatly improve the chances of stopping a fire during most weather conditions.

Proposals are also included to provide funding for less tangible, but equally important initiatives. For example, the MWPA would work with partners to expand public education beyond the usual audiences and measure success in these efforts. The Knowledge and Attitudes Survey will help identify opportunities to reach new audiences and kickoff a larger conversation around diversity, equity and inclusion for wildfire risk reduction efforts. Measuring benefits of on-the-ground projects such as vegetation management is another effort included in the FY22-23 Work Plan. In order to implement many of the proposals included in the Work Plan, particularly vegetation management, environmental compliance is needed. This effort is included as a single proposal rather than attached to each individual proposal to streamline funding of required environmental compliance studies.

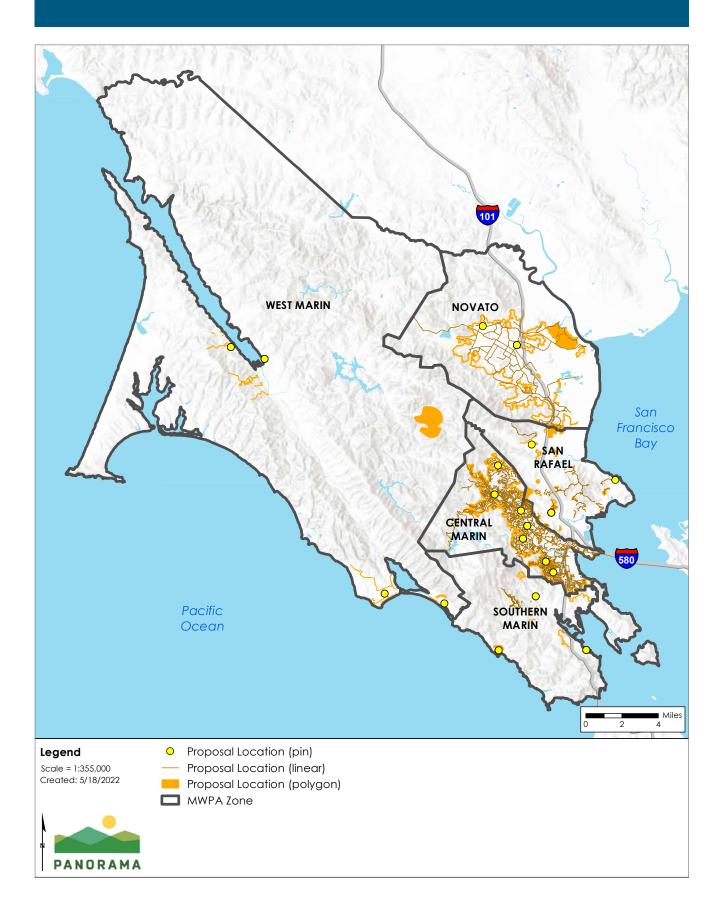
# Next Steps

The recommendations in this Work Plan, while significant, represent only a fraction of the work that needs to be done to help Marin County become more resilient to wildfire. Member agencies, partner agencies, stakeholders from all sectors, and residents of Marin County must adopt an "all of the above" approach to protecting public safety and maintaining the health of Marin County's abundant open space lands and native ecosystems.

MWPA Board of Directors approval of the annual Work Plan as a set of priorities that the MWPA and member agencies intend to pursue, is not a final approval of the proposals in the Work Plan as "projects" under the California Environmental Quality Act (CEQA). Rather, this action allows for fiscal year 2022-2023 funding to be released for certain activities starting July 1, the beginning of the next fiscal year. The 20 percent of the Measure C funding related to Defensible Space Evaluations & Home Hardening may be distributed to member agencies starting July 1, in addition to the 20 percent for Local Wildfire Prevention Mitigation.

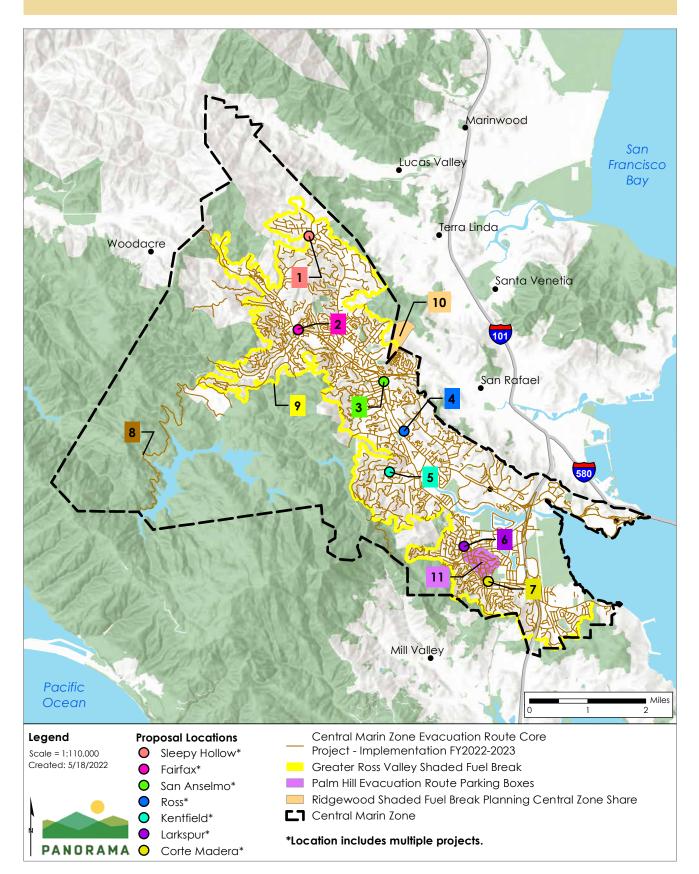
The remaining 60 percent of funding may be distributed for core proposals that do not require environmental compliance. Core proposals that require environmental compliance pursuant to federal, state, and local laws and regulations may receive funding for implementation once environmental compliance is complete and has been acknowledged by the Board. Therefore, this initial approval is not a "project" under the CEQA, because it does not involve an activity which has the potential to cause a direct or reasonably foreseeable indirect physical change in the environment. (Cal. Pub. Res. Code § 21065).

# **MWPA WORK PLAN PROPOSALS**



# MWPA WORK PLAN PROPOSALS

For detailed proposal information, go to portal: webportal.marinwildfire.org



# **Central Marin Zone Work Plan Proposals**

Map Key	Draft Proposal Name	Lead Agency	D-Space Budget	Local Budget	Core Budget
Key 1	Sleepy Hollow Defensible Space Inspection and Evaluation Program	Sleepy Hollow	х		
Key 1	Sleepy Hollow Local D-Space Grants	Sleepy Hollow		х	
Key 2	Fairfax Defensible Space Inspection and Evaluation Program	Fairfax	х		
Key 2	Fairfax Invasive Vegetation Treatment Program	Fairfax		х	
Key 3	San Anselmo Defensible Space Inspection and Evaluation Program	San Anselmo	Х		
Key 3	San Anselmo Invasive Vegetation Treatment Program	San Anselmo		Х	
Key 4	Ross Defensible Space Inspection and Evaluation Program	Ross	Х		
Key 4	Greater Ross Valley Defensible Space and Home Hardening Evaluation and Inspection Program – Supplemental Funding	MWPA	х		
Key 4	Ross Invasive Vegetation Treatment Program	Ross		х	
Key 5	Kentfield Defensible Space Inspection and Evaluation Program	Kentfield	Х		
Key 5	Kentfield Defensible Space Voluntary Abatement Program	Kentfield		Х	
Key 5	Invasive Vegetation Treatment Program – Kentfield	Kentfield		х	
Key 6	Larkspur Defensible Space Inspection and Evaluation Program	Larkspur	Х		
Key 6	Larkspur Defensible Space Voluntary Abatement Program	Larkspur		Х	
Key 6	Larkspur Invasive Vegetation Treatment Program	Larkspur		х	
Key 7	Corte Madera Defensible Space Inspection and Evaluation Program	Corte Madera	Х		
Key 7	Corte Madera Defensible Space Voluntary Abatement Program	Corte Madera		Х	
Key 7	Corte Madera Invasive Vegetation Treatment Program	Corte Madera		Х	
Key 8	Central Marin Zone Evacuation Route Core Project – Implementation FY2022-2023	MWPA			х
Key 9	Greater Ross Valley Shaded Fuel Break	MWPA			х
Key 10	Ridgewood Shaded Fuel Break Planning – Central Zone Share	Corte Madera			х
Key 11	Palm Hill Evacuation Route Parking Boxes	Larkspur		х	

## **Central Marin Zone Proposal Budget Summary**

## City of Larkspur Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Larkspur Invasive Vegetation Treatment Program	City Of Larkspur	Local	\$100,000		
Palm Hill Evacuation Route Parking Boxes	City Of Larkspur	Local	\$16,858		
Larkspur Defensible Space Voluntary Abatement Program	City Of Larkspur	Local	\$100,000		
Larkspur Defensible Space Inspection and Evaluation Program	City Of Larkspur	Defensible Space		\$216,858	
	Total		\$216,858	\$216,858	
	Approx Budget		\$216,858	\$216,858	
	Remaining		\$0	\$0	

### Kentfield Fire District Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Kentfield Invasive Vegetation Treatment Program	Kentfield Fire District	Local	\$68,976		
Kentfield Defensible Space Voluntary Abatement Program	Kentfield Fire District	Local	\$68,976		
Kentfield Defensible Space Inspection and Evaluation Program	Kentfield Fire District	Defensible Space		\$137,952	
	Total		\$137,952	\$137,952	
	Approx Budget		\$137,952	\$137,952	
	Remaining		\$0	\$0	

### Sleepy Hollow Fire District Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Sleepy Hollow Local D-Space Grants	Sleepy Hollow Fire Protection District	Local	\$47,315		
Sleepy Hollow Defensible Space Inspection and Evaluation Program	Sleepy Hollow Fire Protection District	Defensible Space	\$47,315		
	Total		\$47,315	\$47,315	
	Approx Budget		\$47,315	\$47,315	
	Remaining		\$0	\$0	

## Town of Corte Madera Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Corte Madera Invasive Vegetation Treatment Program	Town Of Corte Madera	Local	\$85,233		
Corte Madera Defensible Space Voluntary Abatement Program	Town Of Corte Madera	Local	\$85,233		
Corte Madera Defensible Space Inspection and Evaluation Program	Town Of Corte Madera	Defensible Space		\$170,466	
	Total		\$170,466	\$170,466	
	Approx Budget		\$170,466	\$170,466	
	Remaining		\$0	\$0	

### Town of Fairfax Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Fairfax Invasive Vegetation Treatment Program	Town Of Fairfax	Local	\$102,070		
Fairfax Defensible Space Inspection And Evaluation Program	Town Of Fairfax	Defensible Space		\$102,070	
	Total		\$102,070	\$102,070	
	Approx Budget		\$102,070	\$102,070	
	Remaining		\$0	\$0	

## Town of Ross Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Ross Invasive Vegetation Treatment Program	Town Of Ross	Local	\$56,393.37		
Ross Defensible Space Inspection and Evaluation Program	Town Of Ross	Defensible Space	\$56,393		
	Total		\$56,393	\$56,393	
	Approx Budget		\$56,393	\$56,393	
	Remaining		\$0	\$0	

# **Central Marin Zone Proposal Budget Summary**

## Town of San Anselmo Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
San Anselmo Invasive Vegetation Treatment Program	Town Of San Anselmo	Local	\$190,691		
San Anselmo Defensible Space Inspection and Evaluation Program	Town Of San Anselmo	Defensible Space		\$190,691	
	Total		\$190,691	\$190,691	
	Approx Budget		\$190,691	\$190,691	
	Remaining		\$0	\$0	

Central Marin Core Proposals						
Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core	
Ridgewood Shaded Fuel Break Planning – Central Zone Share	MWPA	Core			\$75,000	
Central Marin Zone Evacuation Route Core Project – Implementation FY2022-2023	MWPA	Core			\$210,334	
Greater Ross Valley Shaded Fuel Break	MWPA	Core			\$900,000	
Greater Ross Valley Defensible Space and Home Hardening Evaluation And Inspection Program – Supplemental Funding	MWPA	Core			\$300,000	
	Total				\$1,485,334	
	Approx Budget				\$1,485,334	
	Remaining				\$0	



Shaded Fuel Break in Larkspur: Before and After



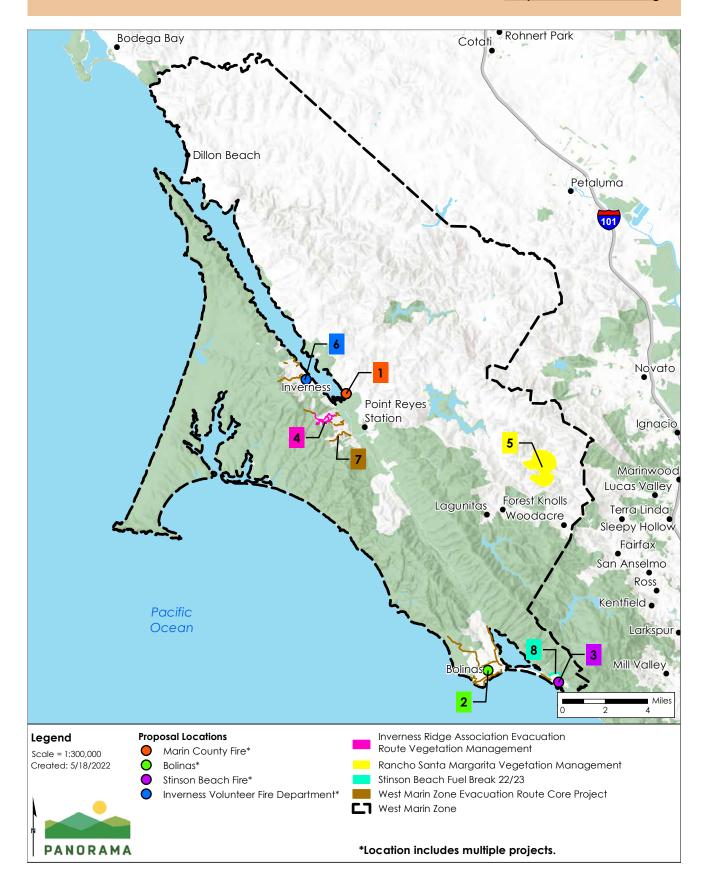
Shaded Fuel Break in Corte Madera: Before and After



Creating defensible space and removing fire hazardous species: Before and After

# MWPA WORK PLAN PROPOSALS WEST MARIN ZONE

For detailed proposal information, go to portal: webportal.marinwildfire.org



# West Marin Zone Work Plan Proposals

Map Key	Draft Proposal Name	Lead Agency	D-Space Budget	Local Budget	Core Budget
Key 1	West Marin Defensible Space and Home Hardening Evaluation and Inspection Program	Marin Co Fire	х		
Key 1	West Marin Firewise Community Hazardous Plant Removal Support	Marin Co Fire		Х	
Key 1	West Marin Vegetation Management Equipment	Marin Co Fire			х
Key 2	Bolinas Defensible Space Inspections	Bolinas	Х		
Key 2	Bolinas UTV for Prevention	Bolinas		Х	
Key 3	Stinson Beach Defensible Space Inspections	Stinson Beach Fire	Х		
Key 3	West Marin Zone Hi-Lo Sirens	Stinson Beach Fire			Х
Key 4	Inverness Ridge Association Evacuation Route Vegetation Management	Marin Co Fire		Х	
Key 5	Rancho Santa Margarita Vegetation Management	Marin Co Fire		Х	
Key 6	Inverness Evacuation Route Vegetation Management	Inverness Volunteer Fire Department		x	
Key 6	Inverness Vegetation Management Equipment	Inverness Volunteer Fire Department		x	
Key 6	Inverness Defensible Space Inspections	Inverness Volunteer Fire Department	x		
Key 7	West Marin Zone Evacuation Route Core Project	Marin Co Fire			х
Key 8	Stinson Beach Fuel Break 22/23	Stinson Beach Fire		Х	

## West Marin Zone Proposal Budget Summary

### **Bolinas Fire District Local and D-Space Proposals**

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Bolinas UTV For Prevention	Bolinas Fire Department	Local	\$24,889		
Bolinas Defensible Space Inspections	Bolinas Fire Department	Defensible Space		\$24,889	
	Total		\$24,889	\$24,889	
	Approx Budget		\$24,889	\$24,889	
	Remaining		\$0	\$0	

#### **Inverness Local and D-Space Proposals**

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Inverness Evacuation Route Vegetation Management	Inverness Volunteer Fire Department	Local	\$10,000		
Inverness Vegetation Management Equipment	Inverness Volunteer Fire Department	Local	\$11,172		
Inverness Defensible Space Inspections	Inverness Volunteer Fire Department	Defensible Space		\$21,172	
	Total		\$21,172	\$21,172	
	Approx Budget		\$21,172	\$21,172	
Remaining			\$0	\$0	

## Marin County Fire Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
West Marin Firewise Community Hazardous Plant Removal Support	County Of Marin	Local	\$150,000		
Rancho Santa Margarita Vegetation Management	County Of Marin	Local	\$50,000		
Inverness Ridge Association Evacuation Route Vegetation Management	County Of Marin	Local	\$64,914		
West Marin Defensible Space and Home Hardening Evaluation and Inspection Program	County Of Marin	Local	\$75,000		
Defensible Space and Home Hardening Evaluation and Inspection Program	County Of Marin	Defensible Space		\$339,914	
	Total		\$339,914	\$339,914	
	Approx Budget		\$339,914	\$339,914	
	Remaining		\$0	\$0	

## Stinson Beach Fire District Local and D-Space Proposals

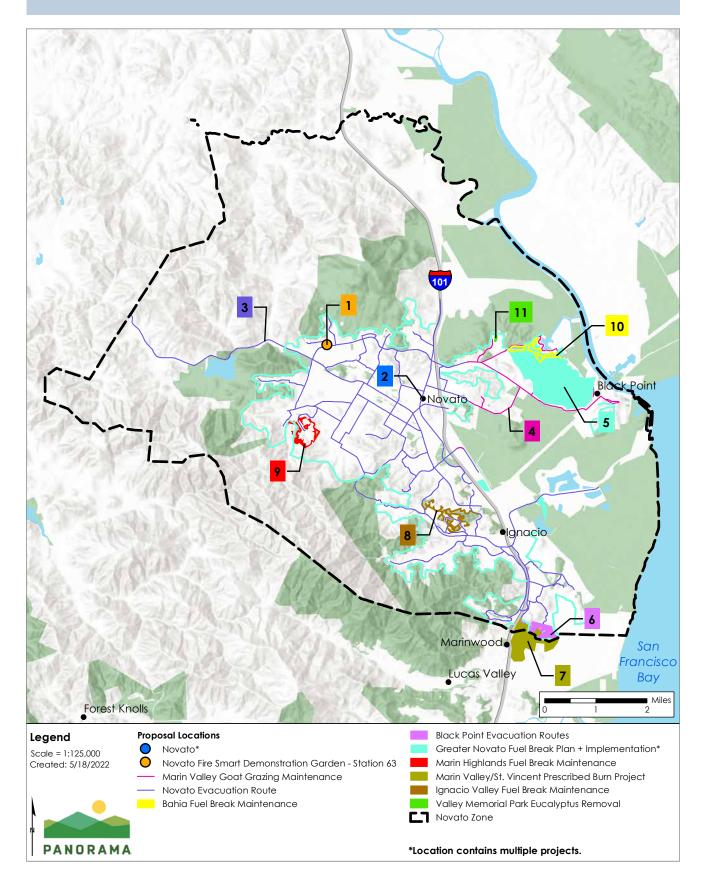
Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Stinson Beach Fuel Break 22/23	Stinson Beach Fire Department	Local	\$27,845		
Stinson Beach Defensible Space Inspections	Stinson Beach Fire Department	Defensible Space		\$27,845	
	Total		\$27,845	\$27,845	
	Approx Budget		\$27,845	\$27,845	
	Remaining		\$0	\$0	

### All West Marin Zone Core Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
West Marin Zone Hi-Lo Sirens	Stinson Beach Fire Department	Core			\$40,000
West Marin Zone Evacuation Route Core Project	County Of Marin	Core			\$244,336
West Marin Vegetation Management Equipment	County Of Marin	Core			\$110,000
	Total				\$394,336
	Approx Budget				\$394,336
	Remaining				\$0

# MWPA WORK PLAN PROPOSALS

For detailed proposal information, go to portal: webportal.marinwildfire.org



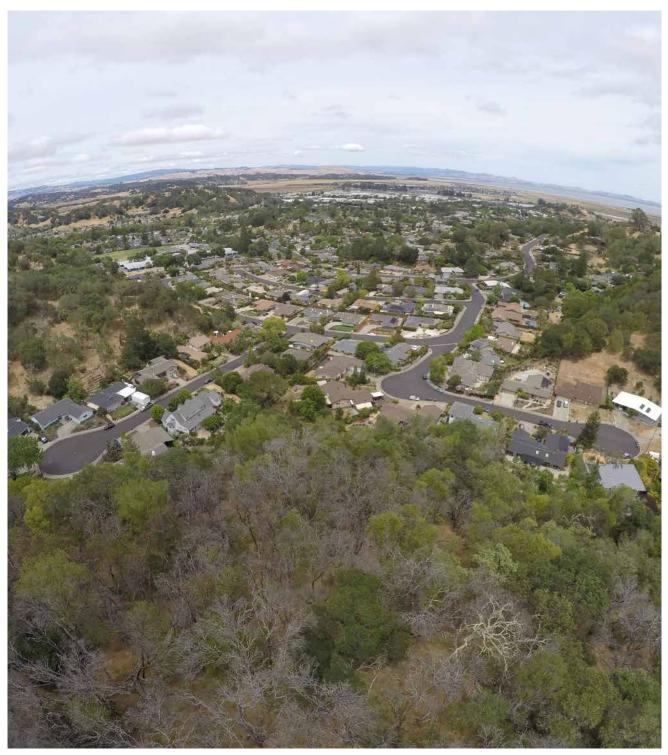
# **Novato Zone Work Plan Proposals**

Map Key	Draft Proposal Name	Lead Agency	D-Space Budget	Local Budget	Core Budget
Key 1	Novato Fire Smart Demonstration Garden – Station 63	Novato Fire			х
Key 2	Novato Fire Adaptive Multimedia Campaign	Novato Fire			Х
Key 2	Novato Home Hardening Grant Program	Novato Fire		Х	
Key 2	Novato Long Range Acoustic Device Warning System Plan	Novato Fire			Х
Key 2	Novato Fire Road Maintenance	Novato Fire			х
Key 2	Novato Voluntary Hazard Abatement/Invasive Vegetation Program	Novato Fire		Х	
Key 2	Novato Vegetation Management Grant Program	Novato Fire	Х		
Key 2	Novato Wildfire Mitigation Specialists	Novato Fire	Х		
Key 2	Novato Senior Vegetation Management Specialist	Novato Fire			Х
Key 2	Novato Vegetation Management Program Manager	Novato Fire			Х
Key 3	Novato Evacuation Route	Novato Fire			Х
Key 4	Marin Valley Goat Grazing Maintenance	Novato Fire			Х
Key 5	Greater Novato Fuel Break Plan	Novato Fire			Х
Key 5	Greater Novato Fuel Break Implementation	Novato Fire			Х
Key 6	Black Point Evacuation Routes	Novato Fire			Х
Key 7	Marin Valley/St. Vincent Prescribed Burn Project	Novato Fire			Х
Key 8	Ignacio Valley Fuel Break Maintenance	Novato Fire			Х
Key 9	Marin Highlands Fuel Break Maintenance	Novato Fire			Х
Key 10	Bahia Fuel Break Maintenance	Novato Fire			Х
Key 11	Valley Memorial Park Eucalyptus Removal	Novato Fire			х

# Novato Zone Work Plan Proposals

## All Novato Fire District Proposals

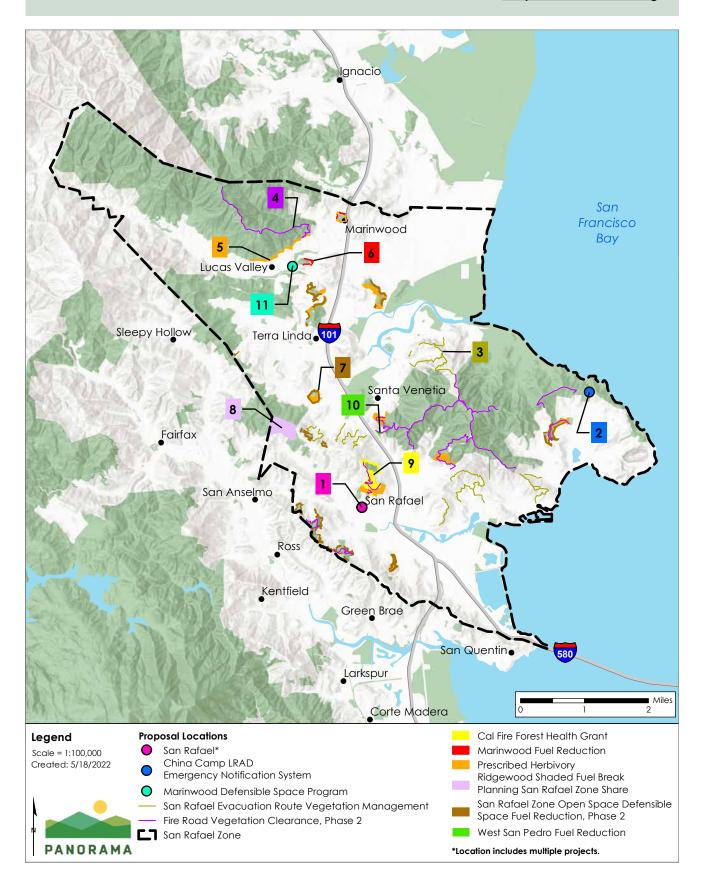
Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Novato Vegetation Management Grant Program	Novato Fire District	Local	\$210,000		
Novato Home Hardening Grant Program	Novato Fire District	Local	\$746,437		
Novato Voluntary Hazard Abatement/Invasive Vegetation Program	Novato Fire District	Local	\$50,000		
Novato Wildfire Mitigation Specialists	Novato Fire District	Defensible Space		\$1,006,437	
Greater Novato Fuel Break Plan	Novato Fire District	Core			\$258,000
Greater Novato Fuel Break Implementation	Novato Fire District	Core			\$170,000
Novato Fire Smart Demonstration Garden Station 63	Novato Fire District	Core			\$100,000
Marin Valley Goat Grazing Maintenance	Novato Fire District	Core			\$40,000
Novato Fire Road Maintenance	Novato Fire District	Core			\$130,000
Valley Memorial Park Eucalyptus Removal	Novato Fire District	Core			\$100,000
Novato Long Range Acoustic Device Warning System Plan	Novato Fire District	Core			\$50,000
Bahia Fuel Break Maintenance	Novato Fire District	Core			\$30,000
Black Point Evacuation Routes	Novato Fire District	Core			\$90,000
Ignacio Valley Fuel Break Maintenance	Novato Fire District	Core			\$50,000
Marin Highlands Fuel Break Maintenance	Novato Fire District	Core			\$30,000
Novato Evacuation Route	Novato Fire District	Core			\$100,000
Marin Valley/St. Vincent Prescribed Burn Project	Novato Fire District	Core			\$24,062
Novato Fire Adaptive Multimedia Campaign	Novato Fire District	Core			\$100,000
Novato Vegetation Management Program Manager	Novato Fire District	Core			\$175,000
Novato Senior Vegetation Management Specialist	Novato Fire District	Core			\$150,000
	Total		\$1,006,437	\$1,006,437	\$1,597,062
	Approx Budget		\$1,006,437	\$1,006,437	\$1,597,062
	Remaining		\$0	\$0	\$0



The wildland-urban interface from Loma Verde Open Space Preserve in southern Novato.

# MWPA WORK PLAN PROPOSALS

#### For detailed proposal information, go to portal: webportal.marinwildfire.org



# San Rafael Zone Work Plan Proposals

Map Key	Draft Proposal Name	Lead Agency	D-Space Budget	Local Budget	Core Budget
Key 1	San Rafael Debris Disposal	City of San Rafael			Х
Key 1	Defensible Space Program	City of San Rafael	х		
Key 1	San Rafael Direct Residence Assistance	City of San Rafael			х
Key 1	San Rafael Educational Landscaping	City of San Rafael			Х
Key 1	San Rafael Landscape Restoration	City of San Rafael		х	
Key 1	San Rafael Public Education, Outreach and Engagement	City of San Rafael			х
Key 1	San Rafael Small And Responsive Projects	City of San Rafael		Х	
Key 1	SRFD Management Staff	City of San Rafael		Х	
Key 1	SRFD Mitigation and Preparedness Staff	City of San Rafael		Х	
Key 1	San Rafael Police Rangers for Ignition Reduction	City of San Rafael		Х	
Key 1	SRFD Vegetation and Project Management Staff	City of San Rafael			х
Key 2	China Camp LRAD Emergency Notification System	City of San Rafael			Х
Key 3	San Rafael Evacuation Route Vegetation Management	City of San Rafael			Х
Key 4	Fire Road Vegetation Clearance, Phase 2	City of San Rafael			Х
Key 5	Marinwood and San Rafael Open Space Prescribed Herbivory	City of San Rafael			Х
Key 6	Marinwood Fuel Reduction	Marinwood CSD		х	
Key 7	San Rafael Zone Open Space Defensible Space Fuel Reduction, Phase 2	City of San Rafael			Х
Key 8	Ridgewood Shaded Fuel Break Planning San Rafael Zone Share	City of San Rafael			х
Key 9	San Rafael Cal Fire Forest Health Grant	City of San Rafael		Х	
Key 10	West San Pedro Fuel Reduction	City of San Rafael			Х
Key 11	Marinwood Defensible Space Program	City of San Rafael	Х		

# San Rafael Zone Budget Summary

## San Rafael Fire District Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
San Rafael Landscape Restoration	City Of San Rafael	Local	\$200,000		
San Rafael Police Rangers for Ignition Reduction	City Of San Rafael	Local	\$350,000		
SRFD Mitigation and Preparedness Staff	City Of San Rafael	Local	\$60,000		
SRFD Management Staff	City Of San Rafael	Local	\$96,000		
San Rafael Small and Responsive Projects	City Of San Rafael	Local	\$163,010		
San Rafael Cal Fire Forest Health Grant	City Of San Rafael	Local	\$100,000		
Defensible Space Program	City Of San Rafael	Defensible Space		\$969,010	
	Total		\$969,010	\$969,010	
	Approx Budget		\$969,010	\$969,010	
	Remaining		\$0	\$0	

## Marinwood Local and D-Space Proposals

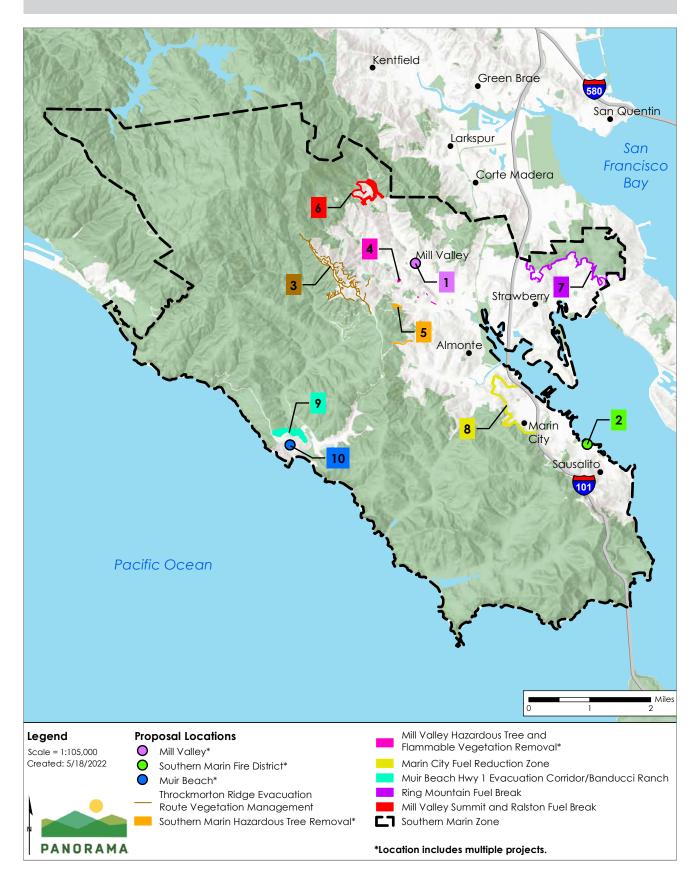
Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Marinwood Fuel Reduction	Marinwood Csd	Local	\$68,347		
Marinwood Defensible Space Inspection Program	Marinwood Csd	Defensible Space		\$68,347	
	Total		\$68,347	\$68,347	
	Approx Budget		\$68,347	\$68,347	
	Remaining		\$0	\$0	

## San Rafael Zone Core Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
San Rafael Educational Landscaping	City Of San Rafael	Core			\$85,000
San Rafael Debris Disposal	City Of San Rafael	Core			\$40,000
San Rafael Evacuation Route Vegetation Management	City Of San Rafael	Core			\$75,000
West San Pedro Fuel Reduction	City Of San Rafael	Core			\$75,000
Ridgewood Shaded Fuel Break Planning - San Rafael Zone Share	City Of San Rafael	Core			\$100,000
San Rafael Zone Open Space Defensible Space Fuel Reduction Phase 2	City Of San Rafael	Core			\$200,000
SRFD Vegetation and Project Management Staff	City Of San Rafael	Core			\$350,000
San Rafael Direct Residence Assistance	City Of San Rafael	Core			\$336,242
San Rafael Public Education, Outreach and Engagement	City Of San Rafael	Core			\$125,000
Marinwood And San Rafael Open Space Prescribed Herbivory	City Of San Rafael	Core			\$200,000
China Camp LRAD Emergency Notification System	City Of San Rafael	Core			\$150,000
Fire Road Vegetation Clearance Phase 2	City Of San Rafael	Core			\$150,000
	Total				\$1,886,242
	Approx Budget				\$1,886,242
	Remaining				\$0

# MWPA WORK PLAN PROPOSALS SOUTHERN MARIN ZONE

For detailed proposal information, go to portal: webportal.marinwildfire.org



# Southern Marin Zone Work Plan Proposals

Map Key	Draft Proposal Name	Lead Agency	D-Space Budget	Local Budget	Core Budget
Key 1	Mill Valley Evacuation Maps	Mill Valley		х	
Key 1	D-Space Inspector, Full-Time – Mill Valley	Mill Valley	х		
Key 1	D-Space Inspector, Part-Time – Mill Valley	Mill Valley	Х		
Key 2	Southern Marin Wildfire Evacuation Maps	SMFPD		Х	
Key 2	SMFD D-space Inspector, Full-Time	SMFPD	Х		
Key 2	SMFD D-space Inspector, Part-Time	SMFPD	Х		
Key 2	Regional Neighborhood Response Coordinator	SMFPD	Х		
Key 2	SMFD Vegetation Management Project Coordinator	SMFPD		Х	
Key 2	SMFD Vegetation Management Specialist	SMFPD			х
Key 2	Southern Marin Emergency Notification Network	SMFPD			х
Key 3	Throckmorton Ridge Evacuation Route Vegetation Management	Marin Co Fire			х
Key 4	Mill Valley Hazardous Tree and Flammable Vegetation Removal	Mill Valley		Х	
Key 4	Mill Valley Hazardous Tree and Flammable Vegetation Removal – Supplemental Funding	Mill Valley	Х		
Key 5	Southern Marin Hazardous Tree Removal	SMFPD		х	
Key 5	Southern Marin Hazardous Tree Removal — Supplemental Funding	SMFPD	Х		
Key 6	Mill Valley Summit and Ralston Fuel Break	Mill Valley			х
Key 7	Ring Mountain Fuel Break	SMFPD			х
Key 8	Marin City Fuel Reduction Zone	SMFPD			х
Key 9	Muir Beach Highway 1 Evacuation Corridor/ Banducci Ranch	Muir Beach			х
Key 10	Muir Beach Equipment Fund	Muir Beach		х	
Key 10	Muir Beach Tree Thinning	Muir Beach		Х	
Key 10	Muir Beach Defensible Space Tree Limbing and Thinning	Muir Beach	Х		
Key 10	Muir Beach Defensible Space Inspections	Muir Beach	Х		

## Southern Marin Zone Budget Summary

## Mill Valley Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Mill Valley Hazardous Tree and Flammable Vegetation Removal	City Of Mill Valley	Local	\$241,319		
Mill Valley Hazardous Tree and Flammable Vegetation Removal - Supplemental Funding	City Of Mill Valley	Defensible Space		\$ 9,773	
Mill Valley Evacuation Maps	City Of Mill Valley	Local	\$6,000		
Mill Valley D-Space Inspector, Part-Time	City Of Mill Valley	Defensible Space		\$90,546	
Mill Valley D-Space Inspector, Full-Time	City Of Mill Valley	Defensible Space		\$147,000	
	Total		\$247,319	\$247,319	
	Approx Budget		\$247,319	\$247,319	
	Remaining		\$0	\$0	

### Muir Beach Community Services District Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Muir Beach Equipment	Muir Beach Community Services District	Local	\$5,000		
Muir Beach Tree Thinning	Muir Beach Community Services District	Local	\$1,320		
Muir Beach Defensible Space Tree Limbing and Thinning	Muir Beach Community Services District	Defensible Space		\$2,320	
Muir Beach Defensible Space Inspections	Muir Beach Community Services District	Defensible Space		\$4,000	
	Total		\$6,320	\$6,320	
	Approx Budget		\$6,320	\$6,320	
	Remaining		\$0	\$0	

## Southern Marin Fire District Local and D-Space Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
Southern Marin Hazardous Tree Removal	Southern Marin Fire Protection District	Local	\$450,239		
Southern Marin Hazardous Tree Removal - Supplemental Funding	Southern Marin Fire Protection District	Defensible Space		\$64,238.58	
Southern Marin Wildfire Evacuation Maps	Southern Marin Fire Protection District	Local	\$18,000		
SMFD D-Space Inspector, Full Time	Southern Marin Fire Protection District	Defensible Space		\$145,000	
SMFD D-Space Inspector, Part-Time	Southern Marin Fire Protection District	Defensible Space		\$91,000	
SMFD Vegetation Management Project Coordinator	Southern Marin Fire Protection District	Defensible Space		\$168,000	
	Total		\$468,239	\$468,239	
	Approx Budget		\$468,239	\$468,239	
	Remaining		\$0	\$0	

## All Southern Marin Zone Core Proposals

Proposal Title	Lead Member Agency	Program Area	Local	D-Space	Core
SMFD Vegetation Management Specialist	Southern Marin Fire Protection District	Core			\$167,529
Regional Neighborhood Response Coordinator	Southern Marin Fire Protection District	Core			\$79,873
Mill Valley Summit and Ralston Fuel Break	City Of Mill Valley	Core			\$229,023
Muir Beach Hwy 1 Evacuation Corridor / Banducci Ranch	Muir Beach Community Services District	Core			\$98,153
Ring Mountain Fuel Break - SMFD	Southern Marin Fire Protection District	Core			\$143,957
Marin City Fuel Reduction Zone	County Of Marin	Core			\$65,435
Throckmorton Ridge Evacuation Route Vegetation Management	County Of Marin	Core			\$65,435
Southern Marin Emergency Notification Network	Southern Marin Fire Protection District	Core			\$359,893
	Total				\$1,209,298
	Approx Budget				\$1,209,298
	Remaining				\$0

JPA-wide Budget Summary		
JPA-wide Proposals	FY22-23 Costs	Itemized Costs
MWPA Operational Costs	\$400,000	-
Environmental Compliance for Core Projects	\$750,000	-
Knowledge and Attitudes Survey	\$75,000	-
Risk Reduction Tracking Through Parcel-Level Risk Modeling	\$60,000	-
Evacuation Ingress/Egress Risk Assessment	\$350,000	-
Zonehaven Subscription	\$75,000	-
FireAside Defensible Space Inspection Application Subscription	\$155,000	-
Fire Camera Coordination	\$30,000	-
Home Hardening and Defensible Space Grant Programs (and staff to support)	\$250,000	-
Chipper Day Program (and staff to support)	\$1,250,000	-
Regional Wildfire-Disaster Preparedness Coordinator	\$43,000	-
UCCE / Marin Master Gardeners position (year 2)	\$75,000	-
Public Education Overall	\$988,068	individual proposals listed below
Firewise USA Support	-	\$91,960
Written Educational Materials	-	\$73,568
Ember Stomp	-	\$0
Outreach To Marin Schools	-	\$30,653
Adapt Campaign	-	\$325,000
Social Media Outreach	-	\$110,352
Spring Workshops	-	\$18,392
D-Space Program Support	-	\$12,261
Video Outreach	_	\$214,574
Bilingual Outreach	-	\$50,000
Website Maintenance & Response to Public Inquiries	-	\$61,307
Total Public Education		\$988,068
Total JPA-wide proposals	\$4,501,068	



The Ember Stomp wildfire prevention festival on May 28, 2021



Marin's wildfire camera network is a collaborative effort



MWPA Staff at the Ember Stomp festival

	amino Alto Open Space Preserve	Alto Bowl Open Space Preserve
1	ZONE	MIL-E021
MIL-EO	STATUS	<b>Evacuation Order</b> Immediate threat to life. This is a lawfu to leave now. The area is lawfully close public access.
Sec.	REASON	Wildfire in the area. Evacuate immediately.
~	SUMMARY	Scott Valley (Lower)
	DESCRIPTION	* This zone is located to the South Marin Ave and Overhill Rd, West of Fairwat Drive and Camino Alto, No E Blithedale Avenue and East of Bu Vista Avenue and Del Casa Fire Rd
MIL	USEFUL LINKS	AlertMarin English
	<b>EVACUATION I</b>	NFO FIRE AND POLICE INF
onehaver	is a web-based n	nanning tool that helps

Zonehaven is a web-based mapping tool that helps communities better plan, communicate, and execute evacuations

## **APPENDIX A: JPA OPERATIONAL BOUNDARIES**

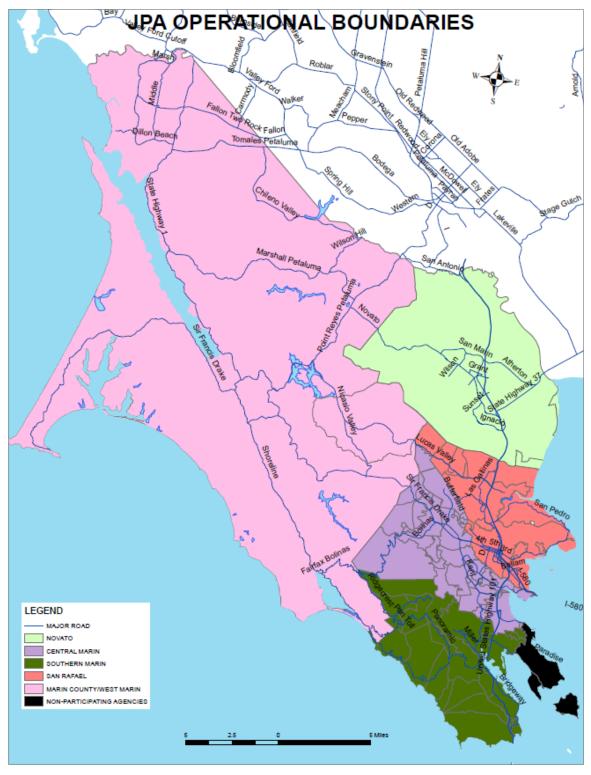


Figure 1. Map of MWPA Zones / Operational Areas.

# **APPENDIX B: REFERENCES**

California Air Resources Board. (2020). Greenhouse Gas Emissions of Contemporary Wildfire, Prescribed Fire, and Forest Management Activities (Public Comment Draft). Sacramento: CARB.

Retrieved from https://ww3.arb.ca.gov/cc/inventory/pubs/ca\_ghg\_wildfire\_forestmanagement.pdf

- California Forest Climate Action Team. (2018). California Forest Carbon Plan: Managing Our Forest Landscapes in a Changing Climate. Sacramento: State of California.
- California Natural Resources Agency. (2018). California's Fourth Climate Change Assessment: San Francisco Bay Area Region Report. Sacramento: State of California.

Retrieved from https://www.energy.ca.gov/sites/default/files/2019-11/Reg\_Report-SUM-CCCA4-2018-005\_SanFranciscoBayArea\_ADA.pdf

- Marin County Civil Grand Jury. (2019). Wildfire Preparedness: A New Approach. San Rafael: County of Marin. Retrieved from https://www.marinwildfire.org/about-mwpa/guiding-documents
- Marin County Fire Department. (2018). Lessons Learned: 2017 North Bay Fire Seige. County of Marin. Retrieved from https://www.marinwildfire.org/about-mwpa/guiding-documents
- Marin County Fire Department. (2020). Marin County Community Wildfire Protection Plan. County of Marin. Retrieved from https://firesafemarin.org/resources/marin-community-wildfire-protection-plan/
- National Fire Prevention Association. (2018). Reducing Wildfire Risks: 3 Powerful Tips to Move People to Action. Quincy, Massachusetts: NFPA. Retrieved from http://tkolb.net/FireReports/2019/NFPA\_Risk\_Reduction\_Wildfires\_White\_Paper\_REVISED\_JAN10.pdf
- Ramsey, M. L. (2020). The Camp Fire Public Report: A Summary of the Camp Fire Investigation. Oroville, CA: Butte County District Attorney's Office. Retrieved from https://www.buttecounty.net/Portals/30/CFReport/PGE-THE-CAMP-FIRE-PUBLIC-REPORT.pdf
- U.S. Census Bureau. (2020). Bay Area Census: Marin County. San Francisco: MTC-ABAG Library. Retrieved from http://www.bayareacensus.ca.gov/counties/MarinCounty.htm



Agenda Item No: 6.b

Meeting Date: March 6, 2023

## SAN RAFAEL CITY COUNCIL AGENDA REPORT

**Department: Community Development and City Attorney** 

Prepared by: Chris Hess, Assistant Community Development Director; Genevieve Coyle, Assistant City Attorney City Manager Approval:



## TOPIC: CAMPING AT ALBERT PARK

SUBJECT: RESOLUTION PROHIBITING CAMPING ON CERTAIN PUBLIC PROPERTY: ALBERT PARK

### **RECOMMENDATION:**

Adopt the Resolution prohibiting camping on certain public property: Albert Park.

### EXECUTIVE SUMMARY:

Staff recommends that the City Council adopt a resolution prohibiting camping in Albert Park. There are presently more than 20 campsites at Albert Park inhabited by people experiencing homelessness. The campsites are causing adverse health and safety, and nuisance conditions in the park; are exacerbating conflicts with park users; and are obstructing public use of the property for its intended purpose as a community park and recreational facility. Seasonal openings of Albert Park's ballfields, tennis courts, playground, and bocce ball court for community, school, Little League, Pacifics Baseball Club, and other recreational uses draw thousands of visitors to the park throughout the season. At this time, staff recommend a seasonal prohibition, for the months of March through October annually, based on the increased community uses and programmatic events at the park during these months of the year.

### BACKGROUND:

Albert Park is one of three community parks in San Rafael, and the only one located within close proximity to the downtown corridor. Community parks are a classification in the General Plan of parks that primarily serve residents of San Rafael but attract users from multiple neighborhoods (as opposed to neighborhood parks, pocket parks, etc.) Albert Park is a community and family gathering place. It is home to a number of different recreation facilities, community amenities, and programmatic event spaces, including the San Rafael Community Center, Parkside Preschool and Children's Center, Albert Park Baseball and Softball Stadium, Marin Bocce, Albert Park Tennis Courts, and Albert Park Playground:

• The San Rafael Community Center is a year-round facility that is home to the San Rafael Goldenaires, a senior organization. The community center offers daily programming for all ages,

**Council Meeting:** 

**Disposition:** 

the most popular of which are preschool and older adult programs as well as special event rentals for meetings, seminars, banquets, celebrations, fundraisers and more.

- Parkside Preschool and Children's Center provides childcare programming year round, including school-year after school programs, full day preschool, and summer camps. The facility typically serves between 60-90 children daily throughout the year.
- Albert Park Baseball and Softball Stadium is a seasonal facility that typically runs each year from February/March through October, depending on weather. This year, the Softball Field opened on February 6 for practice for Marin Academy. The full facility is scheduled to open on March 13, with the season ramping up after the San Rafael Little League opening day event on March 18. The Stadium will see daily use from Little League and high school teams, with the professional Pacifics Baseball Club and other recreational softball and baseball leagues starting to use the facility in April and May. These games draw thousands of visitors to the park over the course of the season.
- Marin Bocce is a non-profit that runs a City-owned facility to provide seasonal bocce opportunities for the community. League play is scheduled to begin at the facility on March 21 for the Spring season. Marin Bocce runs an incredibly popular league program and serves hundreds of participants during the season.
- Albert Park Tennis Courts and Playground provide for self-directed recreational opportunities. These are used on a daily basis by families and individuals as well as for youth tennis lessons, with usage increasing in the Spring, Summer, and Fall.

Over the past several years, the City of San Rafael, like many cities throughout the state, has experienced a significant increase in the numbers of people experiencing homelessness and an increase in the establishment of campsites on public property. This was exacerbated beginning in early 2020 by the widespread business closures and loss of employment arising out of health orders and other governmental regulations imposed by the State and the County of Marin to help control the COVID-19 pandemic which led to financial hardships for many residents of the City and the County of Marin.

The City has responded to this increase in homelessness by investing in long-term solutions such as permanent supportive housing, and in programs to alleviate suffering and provide hope and support for residents experiencing homelessness. During this period the City:

- Contributed \$1.1M in Affordable Housing Trust Fund dollars to **190 Mill Street**, Homeward Bound's project known as "Jonathan's Place," which is now open and occupied. Jonathan's Place offers **32 permanent supportive housing SRO units** and **40 emergency shelter beds**, with onsite case management.
- Contributed \$2.1M in Affordable Housing Trust Fund dollars to **3301 Kerner Boulevard**, Eden Housing's project which will provide **40 units of permanent supportive housing** upon completion in 2024. The City's contribution leveraged Permanent Local Housing Allocation dollars and Low-Income Housing Tax Credits and provided key gap financing.
- Added the aforementioned projects to **the City's portfolio of project-based permanent supportive housing units**, which includes housing by Buckelew Programs, the Center for Domestic Peace, Center Point, Inc., EAH, Homeward Bound, and St. Vincent de Paul.
- Supports and participates in the countywide **Coordinated Entry System**, which has housed 583 people since launch through various housing voucher programs.
- Led a multi-agency collaboration with Caltrans, the County of Marin, CHP, and multiple service organizations to serve the City's **Service Support Area** between July 2021 and July 2022. Of

46 individuals who camped within the SSA, 31 have gained permanent housing to date. Participants receive **case management from St. Vincent de Paul**, which the City provides using its Encampment Resolution Fund (ERF) grant of \$522K awarded by the state.

- Continues to fund **case management services**, contributing \$260K to the County regional case management program.
- Continues to fund free mobile showers and laundry services weekly for people experiencing homelessness, provided by Dignity on Wheels (part of Project WeHope) and hosted by Ritter Center.
- Provides **SRPD's Community Mental Health Liaison** Lynn Murphy, LMFT, working with each individual experiencing homelessness in the City to get them into shelter and coordinating various agency staff to address homelessness, camping, and housing retention.
- Added staffing positions to create a Housing and Homelessness Division in the Community Development Department to oversee homelessness response, develop policies and programs responding to community needs, increase and manage resources, and coordinate across agencies and jurisdictions. New positions include the recently-named Assistant Director of Community Development (Chris Hess) and the Homelessness Program Analyst (to be named this spring), plus Housing Programs Analyst Alexis Captanian.
- Continues to fund **Downtown Streets Team** in cleaning up the City with volunteers from the homeless and formerly homeless community, building leadership and employment skills while receiving case management and food and housing support.
- Has begun contracting with Petaluma People Services Center for **a three-year Alternative Response Program pilot**, replacing traditional law enforcement responders to 911 calls involving people in crisis with social workers, mental health counselors, or medical staff, expected to begin in late March/early April 2023.
- Conducted a **study session on an Interim Housing pilot**, and conducting a Request for Information (RFI) to identify private property owners that could host the pilot. Actively seeking funding partners and working to implement Interim Housing in San Rafael.
- Applied on February 28, 2023 for an additional \$250K ERF grant for case management for people experiencing homelessness and camping at Albert Park.

At Albert Park, there are presently more than 20 campsites inhabited by people experiencing homelessness. The campsites consist of tents or tent-like structures and personal belongings and property kept by the campers. Most of the campsites are collected in the north-central portion of the park, immediately adjacent to the Albert Park Baseball and Softball Stadium's north entrance and bathroom facilities, and directly behind the Community Center.

The City of San Rafael's ordinance, at Section 19.20.080(C) of the San Rafael Municipal Code ("SRMC"), prohibits camping in public parks as follows:

## C. Camping.

1. No person shall camp, in any park, building or portion thereof, including the parking lot of any such area.

2. No person shall use or store camp facilities or camp paraphernalia in any park, building, or portion thereof, including the parking lot of any such area.

3. Nothing in this section shall be deemed to prohibit camping on all public property, including parks, when there is no alternative shelter available to the person camping; provided that the city manager may nevertheless absolutely prohibit camping at any time in one (1) or more

### SAN RAFAEL CITY COUNCIL AGENDA REPORT / Page: 4

specific parks where such prohibition is determined to be a threat to the public, health, safety, or welfare.

Beginning on February 21, 2023, the San Rafael Police Department noticed the occupants of existing campsites, and new campsites established after that date, at Albert Park in violation of the City's camping ordinance and other state laws. The occupants have been ordered to vacate and relocate immediately, but no later than March 13, 2023.

The Police Department's Community Mental Health Liaison, Lynn Murphy, and the City's contracted service providers have been performing daily outreach to the campers to connect them with available shelter and temporary storage options for their personal belongings to aid individuals with their relocations.

### ANALYSIS:

As the City becomes aware of certain public properties where the presence of camping activities can be seen to significantly jeopardize the health, safety and welfare of the City's residents, workers, visitors, and properties, or to significantly impair essential City or public use of the property, the City may enforce its camping ordinance. The City may also expressly declare and confirm the absolute prohibition of camping activities on those properties.

The campsites at Albert Park are causing adverse health and safety, and nuisance conditions in the park. The San Rafael Police Department has responded to an increase in volume of calls for service related to sanitation, human waste, biohazards, and litter and refuse; abandonment of personal property; vandalism; theft from vehicles; physical fights amongst people experiencing homelessness; public alcohol consumption and intoxication; drug possession and use, including several reports of drug overdose, requiring medical transport to the hospital; obstruction of access points, including encampments located in the Community Center doorways, sidewalks, and pathways; smoking in areas affecting patrons of the center; campfires located next to the center; and disruptive behavior of encampment occupants, which have impacted meetings held at the Community Center by community groups.

The conditions associated with the campsites are exacerbating conflicts with park users. The City's Recreation and Childcare staff at the San Rafael Community Center and Parkside Preschool and Children's Center, receive frequent inquiries from community members and program participants expressing concern about the impact of the campsites and the safety of those trying to use the park site for recreational purposes. When accepting facility use requests for the Spring opening of the ballfields and other outdoor spaces, staff received reports from user groups that they would not be willing or were concerned about booking the fields because they fear for the safety of their players and event attendees as a result of the campers in the park.

In effect, the campers are obstructing public use of the property for its intended purpose as a community park and recreation facility. We also expect park user conflicts to increase significantly beginning this month in March if the camping conditions stay the same or worsen. Seasonal openings of the outdoor spaces and ballfields will draw thousands of visitors to the park in the Spring, Summer, and Fall months. The Albert Park Baseball and Softball Stadium opened in February for school uses and the Little League use will begin with a large event in mid-March. The State's COVID-19 state of emergency expired on February 28, 2023 and the City Council will be considering termination of the local state of emergency at this meeting on March 6, 2023. Termination of the emergency orders is expected to draw more visitors to the park and its event spaces in 2023 than the previous three seasons.

### SAN RAFAEL CITY COUNCIL AGENDA REPORT / Page: 5

The 2019 federal court decision in *Martin v. City of Boise* (920 F.3d 584), and its progeny, have limited the ability of cities to enforce camping prohibitions. The *Martin v. Boise* case held that the City of Boise's criminal enforcement of its ordinance banning camping on all public property was unconstitutional when applied to individuals who had no alternative shelter available to them.

The City of San Rafael's camping ordinance, at SRMC Section 19.20.080(C), prohibits camping, or using or storing camp facilities or camp paraphernalia, in any park in the City. This ordinance complies with *Martin v. Boise* case law as nothing in the ordinance "shall be deemed to prohibit camping on all property, including parks, when there is no alternative shelter available to the person camping." However, the City may "absolutely prohibit camping at any time in one (1) or more specific parks where such prohibition is determined to be a threat to the public, health, safety, or welfare."

In consideration of the *Martin v. Boise* decision, the COVID-19 pandemic, and the intermittent lack of sufficient shelter for all of the unhoused persons living in San Rafael, the City has not been strictly enforcing existing limits on camping in and on some public properties. This was the case at Albert Park at which the number of campsites have grown, especially during the COVID-19 pandemic and winter months of 2022-2023. However, while *Martin v. Boise* dictates that a city without sufficient alternative shelter may not criminalize the act of sleeping <u>somewhere</u> on public property, the decision does not require a city to allow camping/sleeping <u>everywhere</u> on public property. The case law recognizes that there may be certain public properties where the existence of encampments will be at odds with the necessary use of the property by the public, or where they will pose unacceptable hazards and/or costs to a city's operations and to the public. In such cases, the City needs to be able to enforce a camping prohibition, and case law does not prevent the City from doing so.

Compelling circumstances exist at this time to prohibit camping in Albert Park. The campsites at Albert Park threaten the public, health, safety, or welfare of the community. In this case, the City needs to be able to enforce a camping prohibition. At this time, staff recommends the Council adopt a seasonal prohibition, effective from March through October of each year. The City Manager would have the authority to extend or modify these dates each year based on scheduled seasonal uses of the ballfields and other park areas.

## FISCAL IMPACT:

This resolution has no fiscal impact. Enforcement of the City's camping ordinance and related services is an existing operational function of the City.

### **OPTIONS:**

The City Council has the following options to consider on this matter:

- 1. Adopt resolution.
- 2. Adopt resolution with modifications.
- 3. Direct staff to return with more information.
- 4. Take no action.

### **RECOMMENDED ACTION:**

Adopt the Resolution prohibiting camping on certain public property: Albert Park.

### **ATTACHMENTS:**

1. Resolution

### **RESOLUTION NO.**

### RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SAN RAFAEL PROHIBITING CAMPING ON CERTAIN PUBLIC PROPERTY: ALBERT PARK

**WHEREAS,** the City of San Rafael's camping ordinance, at Section 19.20.080(C) of the San Rafael Municipal Code ("SRMC"), prohibits camping, or using or storing camp facilities or camp paraphernalia, in any park in the City; and

WHEREAS, the Ordinance further provides that "[n]othing in this section shall be deemed to prohibit camping on all public property, including parks, when there is no alternative shelter available to the person camping; provided that the city manager may nevertheless absolutely prohibit camping at any time in one (1) or more specific parks where such prohibition is determined to be a threat to the public, health, safety, or welfare"; and

WHEREAS, Albert Park is one of three community parks in San Rafael, and the only one located within close proximity to the downtown corridor, and is home to a number of different recreation facilities, community amenities, and programmatic event spaces, including the San Rafael Community Center, Parkside Preschool and Children's Center, Albert Park Baseball and Softball Stadium, Marin Bocce, Albert Park Tennis Courts, and Albert Park Playground; and

WHEREAS, seasonal openings of Albert Park's ballfields, tennis courts, playground, and bocce ball court for community, school, Little League, Pacifics Baseball Club, and other recreational uses draw thousands of visitors to the park throughout the season; and

WHEREAS, termination of the federal, state and local COVID-19 state of emergency orders is expected to draw more visitors to the park and its event spaces in 2023 than the previous 3 seasons; and

**WHEREAS,** there are presently more than 20 campsites at Albert Park inhabited by people experiencing homelessness; and

**WHEREAS,** the campsites at Albert Park are causing adverse health and safety, and nuisance conditions in the park; are exacerbating conflicts with park users; and are obstructing public use of the property for its intended purpose as a community park and recreational facility; and

**WHEREAS**, the San Rafael Police Department has responded to an increase in volume of calls for service related to the existing campsites, including sanitation, human waste, biohazards, and litter and refuse; abandonment of personal property; vandalism; theft from vehicles; physical fights amongst the campers; public alcohol consumption and intoxication; drug possession and use, including several reports of drug overdose, requiring medical transport to the hospital; obstruction of access points, including

encampments located in the Recreation Center doorways, sidewalks, and pathways; smoking in areas affecting patrons of the center; campfires located next to the center; and disruptive behavior of encampment occupants, which have impacted meetings held at the community center by community groups; and

WHEREAS, the City's Recreation and Childcare staff at the San Rafael Community Center and Parkside Preschool and Children's Center, receive frequent inquiries from community members and program participants expressing concern about the impact of the campsites and the safety of those trying to use the park site for recreational purposes. When accepting facility use requests for the Spring opening of the ballfields and other outdoor spaces, staff have received reports from user groups that they would not be willing or were concerned about booking the fields because they fear for the safety of their players and event attendees as a result of the campers in the park; and

WHEREAS, prohibiting camping at Albert Park is necessary to eliminate or mitigate a substantial risk or risks to the public health, safety and welfare of the City's residents, businesses, visitors and/or property, and such prohibition is permissible under applicable law, including SRMC section 19.20.080(C); and

**WHEREAS,** an absolute prohibition of camping in Albert Park for the months of March through October annually is appropriate based on the increased community uses and programmatic events at the park during these months of the year.

**NOW, THEREFORE,** the City Council of the City of San Rafael hereby resolves as follows:

1. No person shall camp or lodge at any time in any fashion, including in a tent, on the ground, in a motor home or in another vehicle, or use or store camp facilities or camp paraphernalia, as defined in the San Rafael Municipal Code, in Albert Park or in any portion thereof.

2. The forgoing prohibition shall be seasonal, effective March 1 through October 31 of each year; provided that the City Manager shall have the authority to extend or modify these dates each year based on scheduled seasonal uses of the ballfields and other park areas. This seasonal prohibition shall have no effect on the City's authority to enforce local and state laws, including but not limited to SRMC section 19.20.080(C), related to camping in Albert Park at any other time of the year.

3. City staff, including the San Rafael Police Department and Department of Public Works, shall have the authority to take all actions deemed appropriate to implement the prohibition established by this resolution.

**I, LINDSAY LARA,** Clerk of the City of San Rafael, hereby certify that the foregoing Resolution was regularly introduced and adopted at a regular meeting of the City Council held on Monday, the 6<sup>th</sup> day of March 2023, by the following vote, to wit:

AYES:	COUNCILMEMBERS:
NOES:	COUNCILMEMBERS:
ABSENT:	COUNCILMEMBERS:

Lindsay Lara, City Clerk