7. Quarterly Report for Housing Division Projects and Activities for the period of July 2021 – September 2021

## Department(s):

**Recommended Action:** Receive and file the Quarterly Report for Housing Division Projects and Activities for the period of July 2021 – September 2021.



# City of Santa Ana 20 Civic Center Plaza, Santa Ana, CA 92701 Staff Report November 2, 2021

**TOPIC:** Quarterly Report for Housing Division Projects and Activities

#### **AGENDA TITLE:**

Quarterly Report for Housing Division Projects and Activities for the period of July 2021 – September 2021

#### RECOMMENDED ACTION

Receive and file the Quarterly Report for Housing Division Projects and Activities for the period of July 2021 – September 2021.

#### **DISCUSSION**

This report for the quarter ending on September 30, 2021 provides statistics for all of the affordable housing projects and activities for the Housing Division. The report is divided into four sections: Loan Activity, Loan Portfolio Management and Monitoring, Affordable Housing Funds and Commitments, and Development Projects.

#### **Loan Activity**

#### **Applications**

The Housing Division offers several different programs including down payment assistance for first-time homebuyers and rehabilitation grants for mobile homes and single-family homes. Inquiries are received from the public and applications are mailed out, received and approved for these programs on a continual basis. Table 1 shows the number of inquiries, applications sent out, received and approved by type for the quarter and for the total fiscal year:

Table 1: Applications Sent Out, Received & Approved

Program	Inquiries		Applic Sent			ations eived	Applic Appr	
. rogram	Q1	Total FY	Q1	Total FY	Q1	Total FY	Q1	Total FY
Home Repair Grant Program	26	26	26	26	20	20	0	0
Homeownership / DPAP	16	16	16	16	2	2	2	2
Loan Subordinations	1	1	1	1	1	1	1	1

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The number of applications received is typically lower than the number of applications sent out in any given period due to the stringent program guidelines for eligibility regulated by the federal government, which makes it difficult for most applicants to qualify.

The City of Santa Ana's Home Repair Program is designed to increase, improve, and preserve affordable housing through the use of federal Community Development Block Grant (CDBG) funds. The program is administered by Habitat for Humanity of Orange County on behalf of the City. The program provides grants of up to \$25,000 for eligible home repairs to include eligible roof replacement to low- and moderate-income homeowners at or below 80% of the Area Median Income (AMI) as defined by the Department of Housing and Urban Development (HUD). Eligible activities include the repair, replacement, and/or installation of major systems including plumbing, heating, electrical, windows, roof, paint, and handicap accessibility.

### <u>Down Payment Assistance Loan Program (DPAP) Progress</u>

For the Down Payment Assistance Loan Program, staff evaluates applicant eligibility and oversees underwriting to ensure compliance with program guidelines and requirements established by the U.S. Department of Housing and Urban Development (HUD). During this quarter, staff conducted one down payment assistance virtual workshop via Zoom with 12 attendees. One down payment assistance loan closed escrow. One Inclusionary Housing Buyer was approved and closed escrow.

### **Loan Portfolio Management & Monitoring**

The Housing Division is responsible for managing the residential loan portfolio, which includes all of the loans entered into by the City and Housing Authority acting as the Housing Successor Agency. As of the end of the first quarter, the principal balance was \$138,539,857.67. This is composed of 368 loans, of which 344 are deferred or residual receipt payment loans. As shown in Table 2, the loan portfolio generated \$408,498.02 in payments of principal and interest during the first quarter. The amount of residual receipts payments changes every quarter.

Table 2. I official Revenue					
		Funding Source			
	HOME	CDBG	Redevelopment	NSP	CalHOME
Loan Payoffs	\$0	\$0	\$125,200	\$13,785.58	\$5,000
Residual Receipts Payments	\$59,275.31	\$0	\$96,633.70	\$68,830.02	\$0
Amortized Loan Payments	\$2,905.55	\$6,478.93	\$19,388.93	\$0	\$11,000
Total for Q1	\$62,180.86	\$6,478.93	\$241,222.63	\$82,615.60	\$16,000

**Table 2: Portfolio Revenue** 

### **Monitoring**

As part of the requirements for these funds, staff must monitor the owner-occupancy of single-family homes that have received loans, and the building code compliance of units in rental projects with long-term affordability covenants. During this quarter, 36 owner-

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occupancy recertification letters were mailed and 32 were returned and processed. This number includes letters sent from previous months.

On-site compliance monitoring of the tenant files was not conducted this quarter due to COVID-19. HUD has temporarily waived the requirement for ongoing periodic inspections of HOME-assisted rental housing through September 30, 2021. Staff is in the process of hiring for a Residential Construction Specialist to conduct these ongoing periodic inspections.

### **Available Funds and Land Assets for Affordable Housing Development Projects**

The City of Santa Ana and the Housing Authority acting as the Housing Successor Agency manages multiple sources of local, state and federal funds to promote and facilitate the development of affordable housing as well as land assets held by the Housing Authority. Exhibit 1 provides a summary of the funds available as of September 30, 2021. Exhibit 2 provides a summary of available land assets.

## **Housing Opportunity Ordinance**

### On-Site Development:

Since 2011, a total of 33 units have been developed on-site as a result of the Ordinance, including 23 ownership units for-sale and 10 rental units:

Units Built On-Site				
Ownership Rental Total				
23	10	33		

#### In-Lieu Fees Generated:

All in-lieu fees, penalties and other monies collected pursuant to the Housing Opportunity Ordinance, including interest, are deposited into the Inclusionary Housing Fund. Since inception, the Inclusionary Housing Fund has generated \$21,510,127 to be used for the development of housing affordable to low- and moderate-income households, with a reasonable amount spent on administrative or related expenses associated with the administration of the Housing Opportunity Ordinance. In-lieu fees generated have been used to develop new affordable housing opportunities, provide emergency shelter, and create homeownership opportunities. Below is a summary of how in-lieu fees have been used by the City:

Project	Inclusionary Housing Funds SPENT	# of Units	Address
Santa Ana Arts Collective	\$4,775,000	57	1666 N Main Street
Tiny Tim Plaza	\$1,300,000	50	2239 W 5th Street
The Link Interim Emergency Shelter	\$4,140,295	N/A	2320 S Red Hill Avenue
TOTAL	\$10,215,295	107	

Project	Inclusionary Housing Funds COMMITTED	# of Units	Address
Habitat for Humanity "Lacy & Vance"	\$565,271	2	416 Vance Street & 826 N. Lacy Street
Westview House	\$1,514,113	84	2530 and 2534 Westminster Avenue
WISE Place Steps to Independence Public Service Program	\$90,000	N/A	N/A
Down Payment Assistance	\$210,000	N/A	N/A
TOTAL	\$2,379,384	86	

## **Affordable Housing Development Projects**

There are two affordable housing projects under construction, and four affordable housing projects in pre-development. Below is a brief summary and status-update for each project. Exhibit 3 provides a development timeline for each project.

## **Projects under Construction**

Legacy Square (609 N Spurgeon Street)

Developer	National Community Renaissance with Mercy House as the service provider
Description	New construction of a 100% affordable multifamily apartment complex consisting of 92 units of rental housing and one (1) manager's unit. All units will be affordable to households earning less than 60% AMI of which 33 units will be set-aside for permanent supportive housing.
Authority Funds	Eight Project-Based Vouchers (PBVs)
Update	Construction is fully underway, including the completion of sewer and water in the street. The Groundbreaking Ceremony was celebrated on July 8, 2021. The estimated completion date is February 2023.

## North Harbor Village (1108 N Harbor Boulevard)

Developer	Jamboree Housing Corporation
Description	Acquisition and rehabilitation of a former motel yielding 89 units of permanent supportive housing.
City / Authority Funds	CDBG (\$1,687,047); Eight-nine PBVs consisting of 34 HUD-VASH PBVs and 55 non HUD-VASH PBVs.
Update	Construction is currently underway including the completion of the demolition of the units. The estimated completion date is October 2022.

## Projects in Pre-Development

Crossroads at Washington (1126 and 1146 E Washington Avenue)

Developer	Related Companies of California with A Community of Friends (ACOF) as
Developer	co-developer and lead service provider

Description	New construction of a 100% affordable multifamily apartment complex consisting of 85 units of rental housing and one manager's unit. All units will be affordable to households earning less than 30% AMI of which 43 units will be set aside for permanent supportive housing.
City / Authority Funds	HOME Investment Partnerships Program (\$3,007,489), Neighborhood Stabilization Program (\$1,297,693), sixty-five-year ground lease agreement for 1126 and 1146 E Washington Avenue (Appraised Value as of September 22, 2019: \$4,108,136) Seven (7) Project-Based Vouchers (PBV's).
Update	The Developer was successfully awarded Orange County Housing Finance Trust funds in May 2021. The Developer continues to work with the City, County, and the California Department of Toxic Substances Control (DTSC) on supplemental environmental investigations. The City, County, and DTSC entered into a Standard Voluntary Agreement for further agency oversight. DTSC is preparing the Cleanup Plan for the project. Once the Cleanup Plan is made available, environmental cleanup can begin.

FX Residences (801, 809, 809 ½ East Santa Ana Boulevard)

1 X 1 Coldellees (	001, 003, 003 72 East Ganta Ana Boalevara)
Developer	HomeAid Orange County, Inc. with Mercy House as the service provider
Description	New construction of an affordable multifamily apartment complex consisting of 16 units of permanent supportive housing, and one (1) manager's unit.
City / Authority Funds	Housing Successor Agency (\$1,069,947), three (3) PBVs, 99-year ground lease agreement for 801 E. Santa Ana Blvd. (Appraised Value as of Oct 25, 2018: \$788,000)
Update	HomeAid Orange County applied for \$300,000 from Federal Home Loan Bank of San Francisco through their Affordable Housing Program (AHP) Loan Program at the beginning of March but the project was not awarded the AHP funds. Following this project setback, HomeAid Orange County is requesting additional financial support from the City of Santa Ana to close the financial gap of the project. HomeAid will be submitting the first set of Building permit drawings in early/mid October.

Habitat for Humanity (416 Vance Street & 826 N Lacy Street)

Developer	Habitat for Humanity of Orange County
Description	New construction of two single-family detached homes for homeownership serving households up to 120% AMI.
City / Authority Funds	Inclusionary Housing (\$565,271) and a 99-year ground lease agreement for 416 Vance Street and 826 N. Lacy Street (Appraised Value as of Oct 25, 2018: \$578,000)
Update	On April 6, 2021, City Council approved a First Amendment to the Conditional Grant Agreement with Habitat for Humanity of Orange County for an additional \$333,777 in Inclusionary Housing Funds for a total Inclusionary Grant amount of \$565,271 for the development of the project. The Developer's Site Plan Review application was submitted in April 2021.

The Developer is working through Site Plan Review prior to issuance of their
building permit to start construction.

## Westview House (2530 Westminster Avenue)

Developer	Community Development Partners
Description	New construction of an affordable multifamily apartment development consisting of 85 units of both large family and PSH with one manager's unit. Twenty-six of the units will be funded by PBV and MHSA funds through the NPLH program.
City / Authority Funds	Inclusionary Housing (\$1,514,113), HOME Investment Partnerships Program (\$2,003,705), Rental Rehabilitation Program (\$386,523), and twenty-six (26) Mainstream Program PBVs
Update	The developer will applies for 4% tax credits and bonds on September 9, 2021. The formal CTCAC hearing is on December 8th. The developer is expecting to close on their financing before June 2022.

## **Regional Housing Needs Assessment**

Housing projects that have been approved, permitted, or received a certificate of occupancy after June 30, 2021 may be counted towards the 6th Regional Housing Needs Assessment (RHNA) Cycle (October 2021 to October 2029). Below is a summary of our progress to meet our sixth RHNA Cycle requirements for affordable housing:

	Very Low Income	Low Income	Moderate Income
RHNA Allocation	606	362	545
Pipeline Projects	414*	529	2
Remaining RHNA	192	-167	543

<sup>\* 281</sup> units are for extremely low income households (0 – 30% AMI)

#### **FISCAL IMPACT**

There is no fiscal impact associated with this action.

### EXHIBIT(S)

- 1. Available Funds for Affordable Housing Development Projects
- 2. Available Land Assets for Affordable Housing Development
- 3. Project Timelines

Submitted By: Steven Mendoza, Assistant City Manager

Approved By: Kristine Ridge, City Manager

### **Available Funds for Affordable Housing Development Projects**

As of September 30, 2021

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Housing Successor Agency (Housing Authority)
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\$3,647,769 Cash on Hand

(\$1,069,947) Frances Xavier Residence Project Pre-Commitment Loan <sup>1</sup>

(\$250,000) Administrative Costs Allowance <sup>2</sup>

(\$2,007,553) Administrative Costs Allowance for Future Fiscal Years <sup>3</sup>

(\$307,386) Crossroads at Washington Option Agreement Amendment <sup>4</sup>

(\$12,883) Crossroads at Washington Environmental Assessment Oversight 5

(\$0.00) Available Funds

#### **Inclusionary Housing Funds**

\$15,504,515 Cash on Hand

(\$50,000) Down Payment Assistance Program <sup>6</sup>

(\$565,271) Lacy Street Project Grant 7

(\$1,514,113) Westview House Pre-Commitment Loan 8

(\$45,000) WISEPlace Steps to Independence Program Agreement 9

(\$3,007,673) Administrative Costs Allowance (CDA/PBA)

\$10,322,458 Available Funds

#### **HOME Program**

\$8,272,644 Funds to Drawdown

(\$3,007,489) Crossroads at Washington Pre-Commitment Loan 10

(\$60,150) Crossroads at Washington Project Costs

(\$2,003,705) Westview House Pre-Commitment Loan 8

(\$40,074) Westview House Project Costs

\$3,161,226 Available Funds to Drawdown

#### CDBG Program (Acquisition/Rehabilitation Projects Only)

\$241,905 Funds to Drawdown

\$241,905 Available Funds to Drawdown

#### NSP Program (Abandoned, Foreclosed or Vacant Properties Only)

\$1,529,195 Funds to Drawdown

(\$1,297,693) Crossroads at Washington Pre-Commitment Loan 10

(\$96,395) Crossroads at Washington Project Costs

\$135,107 Available Funds to Drawdown

#### **Rental Rehabilitation Grant Program**

\$394,378 Cash on Hand <sup>11</sup>

(\$386,523) Westview House Pre-Commitment Loan 8

\$7,855 Available Funds

#### \$13,868,551 Total Available Funds

Approved by Housing Authority on January 15, 2019.

<sup>&</sup>lt;sup>2</sup> The Housing Successor Agency relies on available cash to fund the monitoring and compliance functions related to the former Redevelopment Agency's housing loans

Funds to be set aside for compliance and monitoring requirements due to uncertainty of future repayment revenues.

<sup>4</sup> Approved by Housing Authority on December 15, 2020. Additional \$150,000 maximum approved by Housing Authority on August 17, 2021 (2nd Amendment to Option Agreemen

<sup>&</sup>lt;sup>5</sup> Approved by Housing Authority on July 20, 2021.

<sup>&</sup>lt;sup>6</sup> \$400,000 originally approved by City Council on March 6, 2018. Nine loans paid through end of September 2021.

Approved by City Council/Housing Authority on March 5, 2019. Additional \$333,777 approved by City Council on April 6, 2020.

Approved by City Council on April 7, 2020.

Approved by City Council on April 7, 2020.

<sup>&</sup>lt;sup>10</sup> Approved by City Council on July 2, 2019. Additional \$333,742 loan amount approved on August 17, 2021.

<sup>11</sup> Old program income available after close out of program with HUD.

#### AVAILABLE LAND ASSETS FOR AFFORDABLE HOUSING DEVELOPMENT

### (1) 302 E. Twenty-Second Street

a. APN: 003-122-25b. Lot Size: 27,817sf

- c. Current Zoning: R1 Single-Family Residence, which allows one house per lot.
- d. Parcel was acquired 10/30/2002 using Low and Moderate Income Housing Asset Fund 20% Set Aside.
- e. Previous Use: Purchased from Cal Trans. It was a remnant parcel from the freeway widening project. The site was vacant and undeveloped at the time it was acquired.
- f. General Plan: Low Density Residential, which allows single-family residences and ancillary uses.
- g. Maximum du/ac: Seven units per acre.
- h. Site Condition / Environmental Conditions: Property is irregular in shape, is below the minimum lot size for a residential lot, and will most likely require the approval of several variances from the zoning code in order to facilitate a residential unit.

## **Current Affordable Housing Development Project Timelines**

## **Projects Under Construction**

## <u>Legacy Square - 609 North Spurgeon Street</u>

Aug 18	Santa Ana CDA Funding Application
Dec 18	Applied for NPLH and SNHP Funds
Jan 19	Santa Ana funding award
Feb 19	Planning entitlements approved
Feb 19	Applied for Round 4 AHSC Funding
May 19	Award of SNHP funds
Jul 19	Applied for Round 1 MHP
Nov 19	Applied for State 4% tax credits
Jan 20	Construction drawings (8-12 weeks)
Feb 20	Apply for Round 5 AHSC funding
May 20	Apply for 4% tax credits
May 20	Plan check (12-16 weeks)
Jun 20	Award of AHSC funds
July 20	Award of 4% Tax Credits
July 20	Award of Tax-Exempt Bonds
May 20	Plan Check (12-16 weeks)
Jan 21	Building permit issuance
Feb 21	Construction closing/syndication
Feb 21	Begin construction (24 months)
Jul 21	Groundbreaking Ceremony
Feb 23	Construction complete
June 23	100% fully leased (4 months)

## North Harbor Village - 1108 N. Harbor

Mar 19	Start of design development
Mar 19	Applied to FHLBSF for AHP Financing (\$890,000)
Mar 19	Award of VASH Vouchers & City Loan by City Council (89 Vouchers and \$1,687,047)
Mar 19	Start environmental approval process with City of Santa Ana (CEQA/NEPA)
Mar 19	Applied for Home Depot Grant (\$500,000)
Jun 19	CEQA / NEPA Approval – City of Santa Ana
Jun 19	AHP Award Date (\$890,000)
Aug 20	Applied to HCD for MHP 1st Round Funding (\$13,316,412)
Dec 19	Notified project did not receive 1st Round MHP funding
Feb 20	Applied to HCD for VHHP Funding (\$10,000,000)
Mar 20	Applied to HCD for MHP 2nd round funding
Mar 20	Applied to OCHFT Financing (\$2,292,920)

## **EXHIBIT 3**

May 20	Notified project did not receive 2 <sup>st</sup> Round MHP funding
May 20	Received OCHFT funding award (\$2,292,920)
Jun 20	Received VHHP funding award (\$10,000,000)
Jun 20	Submitted Plans for Ministerial Design Approval
Jun 20	Applied for CDLAC tax exempt bond allocation (\$24,000,000)
Jul 20	Applied for TCAC 4% competitive state and federal tax credits (\$9,896,911)
Sept 20	CDLAC Allocation
Nov 20	Ministerial Design Approval (upon completion of community meeting on
	11/4/2020)
Oct 20	TCAC Allocation
Oct 20	Start construction documents for rehab
Nov 20	Submit first plan check
Dec 20	Awarded Home Depot Grant
Jan 21	Receipt of first plan check comments
Jan 21	Submit second plan check
Feb 21	Receipt of second plan check comments
Feb 21	Submit third plan check
Mar 21	Received permit ready
Apr 21	Construction loan closing
Apr 21	Pull Permits and start construction
Oct 22	Construction complete
Oct 22	Start of lease up
Apr 23	Full occupancy

# **Projects in Pre-Development**

# Crossroads at Washington - 1126 and 1146 E. Washington Avenue

Aug 19 Oct 19 Oct 19	Submitted PSH application to County Submitted for Planning entitlements Community meeting
Nov 19	Approval of Joint Powers Agreement, Option to Ground Lease, Voucher
	Resolution and Cooperation Agreement, and Regional Housing Needs Assessment (RHNA) Agreement and Density Bonus
Dec 19	NEPA EA City Approval – City of Santa Ana submits NEPA EA to HUD
Feb 20	PSH Funds and Voucher approval from County Board of Supervisors
Feb 20	Planning entitlements approved
Mar 20	TCAC 9% Application – 1 <sup>st</sup> Round 2020
Jul 20	TCAC FCAA/9% Application – 2 <sup>nd</sup> Round 2020
Oct 20	TCAC FCAA/9% Award – 2 <sup>nd</sup> Round 2020
Mar 21	Submitted OCHFT PSH NOFA Application
May 21	OCHFT PSH NOFA Award
Jan 22	Submit for 1st plan check
Jun 22	City issues permit ready letter
Jun 22	Start construction
Aug 23	Construction complete

Dec 23 Full occupancy

nces – 801, 809, 809 ½ E. Santa Ana Boulevard
Council approval for land lease and project funding
Submittal of application for NPLH funding
Confirm with City staff that project site can yield additional units under existing zoning
Revise conceptual drawings for additional 5 units (17 total units, up from the original 12 units)
SNHP funding application submitted to County
City staff to review revised conceptual design
Begin development agreement
Board of Supervisors meeting for SNHP funding
Execute Development Agreement
Formal awards letters for NPLH funding to be issued
Initial planning submittal
Sunshine Ordinance Meeting
Planning Commission Meeting (ministerial approval of density bonus)
Submit for first plan check
City Council Meeting (ministerial approval of density bonus)
Building Permit
Begin construction (grading, weather permitting)
Completion of construction

## <u>Habitat for Humanity – 416 Vance Street & 826 N. Lacy Street</u>

May 20	DDA signed
June 20	Prepare grading plans
Oct 20	Prepare architectural plans
Oct 20	Submit Neighborhood Review Application
Feb 21	Final Approval from Historic French Park Committee
Apr 21	Submit Site Review Application
Nov 21	Submit grading/improvements
Nov 21	Submit architectural plans
Jan 22	Grading permit issued
Jan 22	Commence Grading
Feb 22	Building Permits issued
Mar 22	Begin construction
Feb 23	Anticipated construction completion
Feb 23	Certificate of Occupancy / Closings

## <u>Westview House – 2530 Westminster Avenue</u>

Oct 19	City of Santa Ana RFP submittal
May 20	OC 2020 Supportive Housing NOFA Submittal
Dec 20	OC 2020 Supportive Housing NOFA award

## **EXHIBIT 3**

Jan 21	City of Santa Ana PBV Award
Jan 21	Construction/permanent debt commitments
Jan 21	Receive Entitlements
Jan 21	No Place Like Home application
Mar 21	OCHFT application
May 21	OCHFT Award
Jun 21	No Place Like Home commitment
Sep 21	CDLAC/TCAC 4% application
Dec 21	CDLAC/TCAC 4% award
Jun 22	Close on construction financing
Jun 22	Construction permits issued
Jun 22	Construction start
Dec 23	Construction complete
Mar 24	All units Leased
Aua 24	Perm Debt Conversion