

# REQUEST FOR Planning Commission Action



**PLANNING COMMISSION MEETING DATE:**

**MAY 11, 2020**

**TITLE:**

**PUBLIC HEARING – FINAL ENVIRONMENTAL IMPACT REPORT NO. 2020-01, GENERAL PLAN AMENDMENT NO. 2020-02, AND AMENDMENT APPLICATION NO. 2020-01 TO FACILITATE CONSTRUCTION OF A MIXED-USE DEVELOPMENT AT 2300, 2310, AND 2320 SOUTH REDHILL AVENUE {STRATEGIC PLAN NOS. 3, 2; 5, 3}**

Jerry C. Guevara and

Prepared by Ali Pezeshkpour, AICP

A blue ink signature of the Executive Director.

Executive Director

**PLANNING COMMISSION SECRETARY**

**APPROVED**

- As Recommended
- As Amended
- Set Public Hearing For \_\_\_\_\_

**DENIED**

- Applicant's Request
- Staff Recommendation

**CONTINUED TO** \_\_\_\_\_

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Planning Manager

## RECOMMENDED ACTION

It is recommended that the Planning Commission recommend that the City Council take the following actions:

1. Adopt a resolution certifying Final Environmental Impact Report No. 2020-01 (SCH No. 2019080011), including adoption of environmental findings of fact pursuant to the California Environmental Quality Act, adoption of a Statement of Overriding Considerations, and adoption of a Mitigation Monitoring and Reporting Program;
2. Adopt a resolution approving General Plan Amendment (GPA) No. 2020-02; and
3. Adopt an ordinance approving Amendment Application (AA) No. 2020-01 to establish Specific Development No. 96.

## Executive Summary

Jeremy Ogulnick, representing Arrimus Capital, is requesting approval of a general plan amendment and amendment application (zone change) to facilitate the construction of a mixed-use development known as The Bowery. The development would consist of four primary buildings and two freestanding commercial pads that would contain a total of 1,100 residential units and 80,000 square feet of leasable commercial area at 2300, 2310, and 2320 South Redhill Avenue. Pursuant to the California Environmental Quality Act (CEQA), the proposed development requires certification of an environmental impact report, adoption of environmental findings of fact and a statement of overriding considerations, and adoption of a mitigation monitoring and reporting program. It is recommended that the Planning Commission recommend approval of the request, as the project demonstrates high-quality site planning, design, and amenities; contains a mixture of land uses that promotes sustainable living integrated with commercial development and the site is close to job-rich employment centers; and contributes to the City's housing stock through both production of onsite units and payment of in-lieu affordable housing funds.

**Table 1: Project and Location Information**

Item	Information	
Project Address	2300, 2310, and 2320 South Redhill Avenue	
Nearest Intersection	Red Hill Avenue and Warner Avenue	
General Plan Designation	Professional and Administration Office (PAO)	
Zoning Designation	Light Industrial (M-1)	
Surrounding Land Uses	North	Industrial/Office in the City of Tustin
	East	Commercial/Business in the Tustin Legacy Specific Plan
	South	Industrial
	West	Industrial/Office
Site Size	14.58 gross acres (14.37 acres after dedications)	
Existing Site Development	The site is currently developed with three industrial buildings, one of which contains a temporary homeless shelter, and associated parking lots and landscaping	
Applicable Zoning Code Sections	Existing: SAMC Chapter 41, Article III, Division 18 (Light Industrial / M-1)	Proposed: SAMC Chapter 41, Article III, Division 26 (Specific Development / SD)
Entitlements	SAMC Chapter 41, Article V, Division II (Amendments and Change to District Boundaries)	
Proposed Density (Units per Acre)	77	
Proposed Floor Area Ratio (FAR)	2.06	

**Project Description**

The project includes demolition and removal of three existing industrial buildings on the site as well as existing parking and landscape areas. Once the site is cleared, the applicant is seeking approval of several entitlements to facilitate construction of a mixed-use commercial and residential community that would contain 1,100 residential units, 80,000 square feet of leasable commercial area, landscaping, onsite amenities for the public and the community’s residents, and parking.

**Site Planning**

City staff, the developer, and the architects worked closely to ensure the latest principles in site planning were successfully incorporated into the project. The project site is broken up by onsite lanes, paseos, and plazas, which results in a village of multiple buildings that are pedestrian in scale and easy to access by foot from any point on the project site. The project’s defining features are the commercial plaza adjacent to the two freestanding commercial pad buildings, and the pedestrian paseo that leads from this commercial area between Buildings A and B to Building D. The commercial plaza is designed to provide an area for the developments residents, commercial patrons, and visitors that is furnished with seating and passive recreation features and is sheltered from the nearby Redhill and Warner intersection.

Moreover, the site plan has been designed to accommodate future connections to the adjacent property to the southwest. Two of the project site’s private lanes can be reconfigured to connect to the adjacent property, further enhancing the proposed village concept. In the interim, however, these two private lanes will be landscaped and will not allow vehicle access; neither of these

landscaped lanes is included in the project’s onsite open space calculations to ensure long-term accuracy of open space figures, should those private lanes ultimately become paved.

Residential Components

The residential component of the proposed project will be contained within four large buildings, each wrapping its own parking structure. Of the four buildings, three (Buildings A, B, and C) will be mixed-use with commercial components facing Redhill and Warner avenues, while the fourth building (Building D), toward the rear of the project site, will contain only residential units. Each structure will contain five levels of residential units. The three mixed-use structures will contain seven levels total, with the first two ground-floor levels occupied by commercial uses. Building heights will range between 56 and 94 feet. A description and breakdown of unit types is provided in Table 2: Total Units by Type below.

**Table 2: Total Units by Type**

Unit Type and Size Range	Quantity	Percent of Overall Project
Studio (634-760 sq. ft.)	228	21%
One-Bedroom (634-833 sq. ft.)	574	52%
Two-Bedroom (907-1,096 sq. ft.)	283	26%
Three-Bedroom (1,362 sq. ft.)	15	1%
<i>Total</i>	<i>1,100</i>	<i>100</i>

Commercial Areas

The project’s commercial components will be contained in three of the project’s mixed-use structures (Buildings A, B, and C), as well as two freestanding retail pads fronting Redhill Avenue. The commercial areas in Buildings A, B, and C will be designed to accommodate a range of uses common within mixed-use structures, such as cafes, small to mid-size retail, neighborhood markets, and service uses. The two freestanding retail pads will be designed to accommodate medium-intensity uses, such as large-format restaurants, food halls, fast-casual dining, and/or larger retail. Table 3 below provides a breakdown of the project’s commercial component per building.

**Table 3: Commercial Square Footage Distribution**

Building	Commercial Square Footage
A	12,000
B	24,000
C	20,000
Freestanding Pad 1	20,000
Freestanding Pad 2	4,000
<i>Total</i>	<i>80,000</i>

Of the commercial areas within the mixed-use buildings, the Building B commercial area has been designed with double-volume capabilities, meaning that a two-story tenant could occupy the space, which is common at large-format restaurants and gymnasiums. All commercial components will be available to both residents and the general public wishing to patronize the

businesses. To ensure the commercial component of the project is constructed, the applicant has agreed to execute a Mutual Declaration of Acknowledgment and Acceptance of Approval Conditions.

Onsite Parking

Onsite parking is proposed in a combination of large, secured parking structures, a small surface parking lot, and in parallel spaces on the project’s private lanes. The small surface parking lot will be located on Redhill Avenue and will contain 28 parking spaces. This lot will provide quick, convenient parking to passerby traffic near the project site. In the event the parking lot fills, additional parking will be available in the project site’s multiple onsite parking structures.

The project site will contain four large, multi-level parking structures wrapped by the project’s four primary mixed-use/residential structures (Buildings A, B, C, and D). These structures will contain parking for both residents, residential visitors, and customers and employees of the commercial components. The project will provide 2.0 parking spaces per residential unit and 5 spaces per 1,000 square feet of gross commercial area for a total of 2,600 parking spaces. Additional parking details are provided in Table 3: Onsite Parking below.

Of the total parking spaces provided, the project will construct 2,388 onsite parking spaces, which will be comprised of 1,988 residential stalls and 351 commercial stalls. Through mandatory onsite valet service, the 351 commercial stalls will be configured to allow up to an additional 49 valet stalls, achieving the commercial parking ratio of 5 spaces per 1,000 square feet (1 per 200 sq. ft.). The 1,988 residential stalls will be retrofit in select areas to contain 212 parking lifts, which will result in a residential parking ratio of 2.0 spaces per unit. The parking structures will be designed and engineered to incorporate installation of these vehicular lifts.

**Table 3: Initial Onsite Parking**

<b>Building/Area</b>	<b>Quantity</b>	<b>Parking Spaces and Ratio</b>
A	280 residential units	505 stalls and 55 lifts (560 spaces total); 2.0 per unit
B	244 residential units	441 stalls and 47 lifts (488 spaces total); 2.0 per unit
C	322 residential units	580 stalls and 64 lifts (644 spaces total); 2.0 per unit
D	254 residential units	462 stalls and 46 lifts (508 spaces total); 2.0 per unit
Commercial and Surface Parking Areas (Buildings A, B, and C, and two freestanding pads)	80,000 square feet	400, comprised of physical and valet spaces (1 space per 200 square feet)
<i>Total Initial Onsite Parking</i>		<i>2,388 spaces</i>

The applicant has prepared a parking management plan (PMP) (Exhibit 10) that contains details for managing the onsite commercial valet parking and installation of vehicular lifts. The PMP also details how valet services will meet the commercial component’s customer and employee needs for onsite parking, for example when the project site’s surface parking area reaches full capacity.

Architecture, Open Space, & Amenities

The project’s six buildings are designed in a cohesive manner with unifying materials, floor heights, and articulation using contemporary architecture in an “industrial tech” style. High-quality building materials will ensure long-term durability and maintaining high value of the project, including metal trim, awnings, railing, slats, and cladding; brick veneers and high-quality light sand finish stucco; glass railing; and poured concrete forms. Onsite furniture and details, such as lighting, waste receptacles, benches, tables, and open space areas, have been designed to complement the site’s contemporary architecture. High ground-floor window and ceiling heights will contribute to the high-quality commercial component of the project site, which has been designed to create a dynamic, commercial and residential village. These finishes and designs are consistent with the development standards and design guidelines found in the City’s mixed-use zoning areas such as the Transit Zoning Code and Metro East Mixed Use (MEMU) Overlay Zone, as well as the Citywide Design Guidelines.

Open space and amenities will be provided on the site in a variety of means, including private unit balconies and patios, amenity decks atop parking structures, ground-level courtyards, the central paseo, and the central plaza. The residential open space areas will contain pools, courtyards, exercise areas, relief areas for pets, and other amenities typical to high-quality mixed-use developments found in Santa Ana and in Orange County. Based on a standard of two (2) acres of public park and/or recreational area per 1,000 residents (SAMC Sec. 35-108), the proposed project would require 4.2 acres of parkland to serve the new residents. The onsite total proposed open space is 183,363 square feet (4.21 acres), which is consistent with the SAMC standard and with other mixed-use projects that provide their own onsite public and private open space areas.

Housing Opportunity Ordinance Compliance

The City’s inclusionary housing ordinance, known as the Housing Opportunity Ordinance (SAMC Sec. 41-1900 et seq.) applies to housing projects proposing five or more units that are also requesting an increase in allowable density or are located in certain sections of the City that were “up-zoned” to allow additional residential development pursuant to an overlay zone or after November 28, 2011. As the proposed project is located in a section of the City that does not presently allow construction of housing, the applicant’s request is subject to the Housing Opportunity Ordinance (HOO) requirements of production of affordable housing or payment of in-lieu fees. Pursuant to SAMC Sec. 41-1904, the applicant has selected the option to pay in-lieu fees. Based on available figures for the project, the project will contribute an estimated \$12,965,565 in in-lieu fees, which must be spent on production of affordable housing in the City of Santa Ana. Table 4 below illustrates the calculation methodology.

**Table 4: HOO In-Lieu Fee Calculation**

Estimated habitable square feet	In-lieu fee per habitable square foot	Final estimated total (habitable square feet multiplied by in-lieu fee)
864,371 SF	\$15	\$12,965,565

## **Project and Site Background**

The subject site was developed with the three existing industrial buildings containing a total of 212,121 square feet between 1979 and 1985. The buildings served as a campus for Ricoh Company, Ltd., a multinational electronics and imaging corporation, which vacated the site in 2018. Following Ricoh's departure from the site, a variety of uses subsequently began occupying individual buildings on the project site. These include a warehouse/assembly use at 2310 South Redhill Avenue, and a temporary homeless shelter operated by Mercy House at 2320 South Redhill Avenue. Should the applicant's request be approved, all buildings on the subject property would be demolished in order to facilitate construction of the mixed-use development.

## **Analysis of the Issues**

The applicant's request requires approval of several discretionary action applications, certification of an environmental impact report, and adoption of a mitigation monitoring and reporting program (MMRP) to facilitate construction of the mixed-use development. In analyzing the applicant's request, staff reviewed the project's site plan, mixture of land uses, onsite parking, the general plan amendment application, and the amendment application to establish a specific development zone. Additional analyses are provided in the California Environmental Quality Act (CEQA) and Economic Development sections of this staff report.

### **Site Plan**

The project's site plan has been designed to integrate the project site into the surrounding community. The development's primary access points will be from a right-in, right-out driveway on Redhill Avenue, and from a signalized intersection on Warner Avenue. These access points have been designed to ensure the safety of residents and visitors of the project site, as well as commuters, employees, and residents of the surrounding community.

Onsite circulation has been designed to ensure a high-quality pedestrian experience, with wide sidewalks, a central paseo, and plazas and courtyards that buffer or separate pedestrians from onsite vehicular traffic. Moreover, the project has been broken into four primary buildings and two freestanding commercial pads, which reduces the overall massing of the project and creates a more pedestrian-scale village of buildings onsite. The two future roadway connections on the project site will allow the development to become integrated with the adjacent site to the southwest, should an application for redevelopment be approved. As of this writing, no application for redevelopment of the adjacent site to the southwest has been submitted for the City's consideration.

### **Mixture of Land Uses**

The proposed development contains a large commercial component of 80,000 square feet of leasable retail, service, and restaurant area. This volume of commercial space complements the residents, visitors, and employees working and living on and around the project site.

The 80,000 square feet of leasable commercial area is among the largest commercial components proposed in recent mixed-use developments. For comparison, the Elan project (1660 East First

Street) approved in 2018 contains 603 residential units and 20,000 square feet of commercial space; the First American redevelopment (114 East Fifth Street) approved in 2019 contains 220 residential units and 12,350 square feet of commercial space, and The Heritage (2001 East Dyer Road), which is under construction nearby, contains 1,221 residential units and 18,400 square feet of net new commercial square footage.

The mixture of land uses on the project site, including residential, commercial, and open space, will contribute to the formation a dynamic mixed-use village. The commercial and open space components will serve both residents and visitors of the project site, as well as the large daytime employee population working in the project site’s immediate vicinity.

Onsite Parking

Parking will be provided at the rate of 2.0 spaces per residential unit, inclusive of guest parking, and 5 spaces per 1,000 square feet for the commercial component. To maximize onsite parking, the applicant will utilize valet and vehicular lifts detailed in the PMP.

The applicant proposes to construct parking at the rate of 2.0 parking spaces per residential unit and to achieve the 5 spaces per 1,000 square feet of commercial area rate (400 commercial parking spaces) through the use of self-parking and valet services. The SD zoning document drafted for the project requires that the project continually provide valet services to achieve the 400 parking space requirement for commercial areas and the 212 vehicular lifts to achieve the 2.0 parking space per unit requirement for the residential components. The 2.0 parking spaces per residential unit ratio, which includes guest parking, is consistent with other mixed-use areas of the City, including the Harbor Boulevard Mixed-Use Transit Corridor Specific Plan (Harbor Plan) and the MEMU Overlay Zone. A comparison of parking standards in the City’s various mixed-use zones is provided in Table 5 below.

The proposed onsite parking ratios are expected to sufficiently address the mixed-use project site’s needs. Because of the mixed-use nature of the project site, opportunities for shared parking exist as the residents are more likely to walk or bicycle to the neighborhood-serving uses on the project site, such as the commercial components and the open space areas. Moreover, the PMP’s strategies of maximizing the built onsite parking through valet services will ensure every constructed parking space on site is utilized, and vehicular lifts will ensure the residential parking ratio of 2.0 spaces per residential unit is consistent with other code areas in the City and is sufficient for resident needs.

**Table 5: Mixed-Use Zoning District Parking Space Requirements**

Zoning District	Residential Requirement, Including Guest	Commercial Requirement
Transit Zoning Code (SD-84)	Varies; 2.15 to 2.25 per unit	Varies; 1 per 200 sq. ft. to 1 per 400 sq. ft.
Harbor Plan	Varies; 1.50 to 1.75 per unit	1 per 400 sq. ft.
MEMU Overlay Zone	Varies; 2.0 to 2.25 per unit	Varies; 3 per 1,000 sq. ft. for office uses. Mixed-use developments with 10 percent or less of the gross floor area of the buildings dedicated to commercial uses need not provide extra commercial parking spaces.
<i>The Bowery (Proposed Project)</i>	<i>2.0 per unit</i>	<i>5 per 1,000 sq. ft. (SAMC general retail/service parking rate)</i>

### **General Plan Amendment**

To facilitate the applicant's request, a general plan amendment application and an amendment application are required to change the subject site's general plan land use and zoning district designations. The applicant's requests are consistent with the changes required for similar projects that were on properties not previously zoned for such developments, such as The Heritage at 2001 East Dyer Road and Elan at 1660 East First Street.

The general plan amendment is required to change the subject site's current land use designation in the Santa Ana General Plan from Professional and Administration Office (PAO) to District Center (DC). The PAO designation allows high-quality professional and administrative office uses, as well as supportive limited commercial uses. Examples include office buildings, medical and dental practices, pharmacies, and cafes. Conversely, the proposed DC land use designation would be consistent with the proposed development. The DC land use designation allows medium- to high-intensity mixed-use developments such as the proposed project, and areas designated DC are typically located on the City's major thoroughfares. Residential development within these areas are allowed at a density of up to 90 dwelling units per acre.

The subject site's location at the intersection of Redhill and Warner avenues, near the Costa Mesa (SR-55) Freeway, renders the DC designation appropriate for the proposed mixed-use development. Moreover, the subject site is in the vicinity of The Heritage, which was entitled in 2016, and the Tustin Legacy Specific Plan, a large master-planned community across Redhill Avenue in the City of Tustin that allows a mixture of land uses that are compatible with and complement the proposed development.

If approved, the project would support several goals and policies of the Housing Element. First, the project would be consistent with Goal 2, which encourages diversity of quality housing, affordability levels, and living experiences that accommodate Santa Ana's residents and workforce of all household types, income levels and age groups to foster an inclusive community. Second, the project would support Goal 4, to provide adequate rental and ownership housing opportunities and supportive services. Further, the project would be consistent with Policy HE-2.2 to create District Centers with high intensity, mixed-use urban villages and pedestrian oriented experiences. Finally, the project would be consistent with Policy HE-2.4 to facilitate diverse types, prices and sizes of housing. The project would also be consistent with goals of the Land Use Element, including Goal 1 to promote a balance of land uses to address basic community needs, and Goal 6 to reduce residential overcrowding to promote public health and safety. The proposed project will provide additional market rate housing in the City, thereby assisting in addressing the shortage of available housing within the region. The project will also provide additional housing options for those seeking housing within the jobs rich southeastern area of the City adjacent to the Irvine Business Complex. The development will also support Urban Design Element Goal 1 to improve the physical appearance of the City through development of a district that projects a sense of place, positive community image, and quality environment.

In addition, the request for the proposed general plan amendment is consistent with the City's comprehensive General Plan update currently underway. The City has recently initiated the



process to update its General Plan, which is the blueprint for future development. A key component of the update is to focus new growth and development along major corridors reducing the pressure for growth in low-density neighborhoods and to identify areas for future development, including but not limited to higher density residential development. As part of the update, the City has evaluated new land use designations for the General Plan and development opportunities in the area surrounding the project site known as the 55 Freeway/Dyer Road Focus Area. Identified goals for this area include protecting the industrial and employment base, attracting economic activity into the area, providing complementary housing, and maintaining hotel and commercial uses. The proposed general plan amendment and mixed-use development are consistent with the goals of the broader 55 Freeway/Dyer Road Focus Area considered in the comprehensive General Plan update and would provide complementary housing, contribute to the employment base, attract economic activity, and provide complementary commercial uses.

### **Amendment Application (Zone Change)**

The applicant's request to change the existing zoning of Light Industrial (M-1) to Specific Development (SD) will facilitate construction of the proposed development. The SD is the appropriate zoning designation for the subject site as the M-1 zoning allows primarily industrial activities with ancillary, supportive commercial uses such as restaurants. Residential uses and a full spectrum of commercial uses are prohibited by the M-1 zoning district. Alternatively, the SD zoning district allows flexibility for developments that are master-planned and often mixed-use in nature, such as the proposed project.

The SD is established for the purpose of protecting and promoting the public health, safety and general welfare of the City and its residents. This new zoning designation for the site is crafted to be consistent with the proposed project. The project's draft SD zoning designation, if approved, would contain allowable uses, development standards, parking requirements, landscaping standards, and signage regulations that address the specific needs of the development. The SD document will be of a format consistent with recently-approved SD documents for similar projects such as The Heritage and Legacy Sunflower at 651 West Sunflower Avenue. In addition, the proposed SD to allow the use of the site for residential development is supported as the location has elements to make the site a viable mixed-use commercial and residential development. The elements include having regional access to freeway and transportation systems and being within proximity to employment centers and nearby retail and commercial shopping opportunities.

The applicant's request for a zone change will also establish consistency with the proposed General Plan land use designation, and will assist with implementing the General Plan through the appropriate zoning designation. The zone change is also consistent with the goals identified in the 55 Freeway/Dyer Road Focus Area considered in the comprehensive General Plan update.

### **California Environmental Quality Act (CEQA)**

The applicant submitted a development proposal that requires the approval of several discretionary applications. Given the size and location of the project, as well as the proposed zoning and general plan modifications, extensive environmental review was needed. After completion of the Initial

Study for the project, it was determined that the California Environmental Quality Act (CEQA) required the preparation and certification of an environmental impact report (EIR) for this project. The purpose of an EIR is to identify the significant effects on the environment of a project, to identify alternatives to the project, and to indicate the way those significant effects can be mitigated or avoided. To determine what potential effects would be caused by the project, the Draft EIR analyzes issues related to Aesthetics; Air Quality; Cultural Resources; Energy; Geology and Soils; Greenhouse Gas Emissions; Hazardous Materials; Hydrology and Water Quality; Land Use and Planning; Noise; Population and Housing; Public Services and Recreation; Transportation; Tribal Cultural Resources; Utilities and Service Systems; and Project Alternatives. The Draft EIR analyzes the direct and indirect impacts resulting from construction and operation of the proposed project.

On July 26, 2019, the Notice of Availability was released to solicit comments regarding the scope and content of the Draft EIR (DEIR). A scoping meeting was held on August 15, 2019 with one (1) person in attendance and 10 written comment letters received at the conclusion of the 30-day public comment period. The comments were reviewed and addressed as required by CEQA. The comments are included as part of the Final EIR.

Three project alternatives were also analyzed within the document. These included a no build alternative, where the existing buildings would remain on site as is and be reoccupied by an office/industrial use (Alternative 1); a reduced multi-family project consisting of a 30 percent reduction in residential density and commercial square footages (Alternative 2); and build out of the site under the existing Professional zoning district development standards, which could result in an approximately 317,552-square foot light industrial office/industrial building (Alternative 3).

The Draft EIR determined that the proposed project would require mitigation related to aesthetics, air quality, biological resources, hazardous materials, construction noise and vibration, interior noise, transportation, and tribal resources. On January 3, 2020, the Draft EIR was circulated for review and comment to public, City Council, Planning Commission, local, regional and state agencies, and interested parties for a 45-day public comment review period that ended February 18, 2020. In addition, a Planning Commission work-study session was held on February 10, 2020 where staff presented proposed project and described the Draft EIR.

The City has evaluated the comments received from persons and agencies on the Draft EIR and completed detailed Response to Comments, revisions to the Draft EIR including clarifications and/or corrections to typographical errors, and a Mitigation Monitoring and Reporting Program (MMRP). The MMRP contains mitigation measures to address impacts to Air Quality, Geology and Soils, Hazards and Hazardous Materials, Hydrology and Water Quality, Transportation, and Tribal Cultural Resources. The response to comments, MMRP and Final EIR were published on April 27, 2020 for public review. The Draft EIR, responses to comments document, revisions to the Draft EIR, and the MMRP constitute the Final EIR for the project.

The EIR identifies five significant and unavoidable impact associated with this project, which pertain to Air Quality, Greenhouse Gas Emissions, and Transportation. Air Quality impacts stem from emissions from operation of the project exceeding SCAQMD's threshold for volatile organic compounds (VOCs) that would be derived from consumer products and vehicular activity that

neither the applicant nor the City have the ability to reduce. Greenhouse Gas Emissions impacts stem from approximately 60 percent of the GHG emissions being generated by vehicle trips. Neither the applicant nor the City can substantively or materially reduce the vehicular-source GHG emissions. Lastly, Transportation impacts stem from the project’s requirement to pay fair share funds to improve right-turn overlap phasing at the intersections of Grand and Warner avenues and Redhill and Alton avenues, calculated at 5.93 and 8.57 percent, respectively, and to construct or fully fund right-turn overlap phasing at the intersection of Redhill Avenue and Barranca Parkway.

As a result of these impacts that cannot be mitigated to a less than significant level, adoption of a Statement of Overriding Considerations is required prior to approving the project. A Statement of Overriding Considerations is the process through which decision makers balance the economic, legal, social, and technological or other benefits of the proposed project against its unavoidable environmental impacts.

**Economic Development**

The City utilized the services of AECOM to prepare an economic and fiscal analysis of the proposed project and to compare its impacts again those of an industrial prototype that could be built pursuant to the M-1 zoning district standards on the project site. The analysis reviewed key areas including residential, industrial, and retail market assessments; development feasibility; and economic and fiscal impacts of the project.

AECOM’s analysis reveals positive economic and fiscal impacts from either the proposed development or the industrial prototype due to the project site’s location in a high-value, jobs-rich area surrounded by employment centers and commercial developments. The report’s conclusions about the proposed project and the industrial prototype are illustrated in Table 6.

**Table 6: Key Findings of the Proposed Project and Industrial Prototype Comparison of Impacts**

<b>Topic</b>	<b>Proposed Project</b>	<b>Industrial Prototype</b>
Residential Market Assessment	The proposed quantity of residential units could be absorbed with low vacancy and high rents	N/A – Residential not permitted by current M-1 zoning designation
Industrial Market Assessment	N/A – The proposed project does not contain industrial buildings or uses	The industrial prototype (up to 320,000-square foot light industrial office/industrial building) could be absorbed into the broader market, as the expected incremental demand for new industrial square footage by 2026 is 2.2 million square feet
Retail Market Assessment	The proposed 80,000 square feet of leasable commercial square footage could be absorbed by the market area due to the buildout anticipated within a two-mile market area	N/A – The industrial prototype does not contain a significant commercial component as commercial uses are limited by the M-1 zoning designation
Development Feasibility/Residual Land Value (RLV)	\$65 million (\$100/square foot of land)	\$17 million (\$26/square foot of land)
Economic Impact	\$498 million in one-time construction impacts, \$58 million in annual economic	\$76 million in one-time construction impacts, \$153 million in annual economic impacts,

Topic	Proposed Project	Industrial Prototype
	impacts, and 1,200 jobs, of which 349 would be in the City	and 1,400 jobs, of which 638 would be in the City
Fiscal Impact	Annual net fiscal surplus of \$1 million (\$2.5 million revenue but \$1.5 million expenditures), a 40 percent positive ratio	Annual net fiscal surplus of \$525,000 (\$710,000 revenue but \$185,000 expenditures), a 74 percent positive ratio

**Public Notification and Strategic Plan Alignment**

In conformance with all applicable SAMC requirements and City policies, a Sunshine Ordinance community meeting was held for the project on April 15, 2019 from 6:00 p.m. to 7:30 p.m. Notices were sent to property owners and tenants within 500 feet of all edges of the subject property. Attendees included the project applicant and architects, City staff, and two members of the public representing nearby properties and businesses. Questions posed by the two members of the public centered on the development’s characteristics and timing.

A Planning Commission work-study session was held on February 10, 2020 where staff presented proposed project and described the Draft EIR. Members of the Planning Commission provided feedback and posed questions on the overall development, mixture of land uses, options to satisfy affordable housing requirements, onsite parking, and a parking management plan. Following the work-study session, the applicant revised the project to increase the number of onsite parking spaces and prepared the parking management plan.

Notification of the May 11, 2020 Planning Commission public hearing was mailed to all property owners, occupants, and other interested parties within 500 feet of the project site in accordance with SAMC requirements. Newspaper posting was published in the Orange County Register in accordance with SAMC requirements.

**Strategic Plan Alignment**

Approval of this item supports the City’s efforts to meet Goal No. 3 Economic Development, Objective No. 2 (create new opportunities for business/job growth and encourage private development through new General Plan and Zoning Ordinance policies), and Goal No. 5 Community Health, Livability, Engagement & Sustainability, Objective No. 3 (facilitate diverse housing opportunities and support efforts to preserve and improve the livability of Santa Ana neighborhoods).

**Conclusion**

Based on the analysis provided within this report, staff recommends that the Planning Commission recommend that the City Council adopt: a resolution certifying Final Environmental Impact Report No. 2020-01 (SCH No. 2019080011), including adoption of environmental findings of fact pursuant to the California Environmental Quality Act, adoption of a Statement of Overriding Considerations, and adoption of a Mitigation Monitoring and Reporting Program; a resolution approving General Plan Amendment (GPA) No. 2020-02; and an ordinance approving Amendment Application (AA) No. 2020-01 to establish Specific Development No. 96.



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Senior Planner



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Exhibits:

1. EIR Resolution, including Findings of Fact and Statement of Overriding Considerations, MMRP, and Final EIR Link
2. General Plan Amendment Resolution & Exhibits
3. Amendment Application (Zone Change) Ordinance & Exhibits, Including Specific Development Zone Document (SD-96)
4. Vicinity Map
5. Site Photos
6. Final EIR Link
7. Overall Site/Conceptual Landscape Plan
8. Project Views (Renderings)
9. Sunshine Ordinance Community Meeting Materials
10. Parking Study and Management Plan
11. Economic and Fiscal Analysis

# **EXHIBIT 1**

**3-14**

## RESOLUTION NO. 2020-xx

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SANTA ANA (1) ADOPTING ENVIRONMENTAL FINDINGS OF FACT AND A STATEMENT OF OVERRIDING CONSIDERATIONS FOR THE PROPOSED PROJECT PURSUANT TO THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, (2) CERTIFYING THE FINAL ENVIRONMENTAL IMPACT REPORT (STATE CLEARINGHOUSE NO. 2019080011), (3) ADOPTING THE MITIGATION MONITORING AND REPORTING PROGRAM, AND (4) APPROVING THE PROPOSED MIXED-USE COMMERCIAL AND RESIDENTIAL DEVELOPMENT KNOWN AS THE BOWERY LOCATED WITHIN THE CITY OF SANTA ANA AT 2300, 2310, AND 2320 SOUTH REDHILL AVENUE

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SANTA ANA AS FOLLOWS:

Section 1. The City Council of the City of Santa Ana hereby finds, determines and declares as follows:

**WHEREAS**, Jeremy Ogulnick, representing Arrimus Capital (“Applicant”), seeks to develop The Bowery Mixed-Use Commercial and Residential Project (“proposed Project”), on a 14.69-acre site at 2300, 2310, and 2320 South Redhill Avenue in Santa Ana, California (“Project Site”); and

**WHEREAS**, during the City’s entitlement and environmental review process, and in response to comments and concerns raised by the City and public, the Applicant has proposed the subject mixed-use Project; and

**WHEREAS**, the Project as currently proposed entails, among other things, (1) demolition of the existing three (3) structures on the Project Site; (2) redevelopment of the Project Site with a commercial and residential mixed-use development consisting of up to 80,000 square feet leasable commercial area, 1,100 residential units, 2,600 onsite parking spaces, and onsite landscaping and amenities; (3) approval of General Plan Amendment (GPA) No. 2020-02, which would change the Project Site’s existing land use designation of Professional & Administration Office (PAO) to District Center (DC); and (4) approval of Amendment Application (AA) No. 2020-01, which would change the zoning of the Project Site from Light Industrial (M-1) to Specific Development No. 96 (SD-96) designation; and

**WHEREAS**, the proposed Project has been submitted and requires review and certification of an Environmental Impact Report (the “EIR”) (State Clearinghouse/SCH No. 2019080011) (Environmental Impact Report No. 2020-01) and the GPA and AA applications listed above; and

**WHEREAS**, the Project Site is located at the southwest corner of Redhill and Warner Avenue, at a gateway intersection into the City of Santa Ana and a location across major mixed-use development planning areas in the cities of Tustin and Irvine; and

**WHEREAS**, pursuant to Section 21067 of the Public Resources Code, and Section 15367 of the State CEQA Guidelines (California Code of Regulations, Title 14, § 15000 et seq.), the City of Santa Ana is the lead agency for the proposed Project; and

**WHEREAS**, in accordance with State CEQA Guidelines Section 15063(a), the City as Lead Agency determined that an EIR was clearly required for the project, and therefore did not prepare an Initial Study; and

**WHEREAS**, the City determined that an EIR should be prepared to evaluate the proposed Project's potential to have a significant effect on the environment in all of the following areas as required by Appendix G of the CEQA Guidelines Appendices: Aesthetics; Air Quality; Cultural Resources; Energy; Geology and Soils; Greenhouse Gas Emissions; Hazardous Materials; Hydrology and Water Quality; Land Use and Planning; Noise; Population and Housing; Public Services and Recreation; Transportation; Tribal Cultural Resources; Utilities and Service Systems; and Project Alternatives; and

**WHEREAS**, in accordance with State CEQA Guidelines Section 15082, on July 26, 2019, the City sent to the Office of Planning and Research and each responsible and trustee agency a Notice of Preparation ("NOP") - which was also published in the Orange County Register, a newspaper of general circulation - stating that an Environmental Impact Report (SCH No. 2019080011) would be prepared; and

**WHEREAS**, pursuant to Public Resources Code Section 21083.9 and State CEQA Guidelines Sections 15082(c) and 15083, the City held a duly noticed Scoping Meeting on August 15, 2019, to solicit comments on the scope of the environmental review of the proposed Project; and

**WHEREAS**, ten (10) comment letters were received in response to the NOP; and

**WHEREAS**, a Draft Environmental Impact Report ("Draft EIR") was prepared for the proposed Project, addressing comments received in response to the NOP and evaluating the proposed Project's potentially significant environmental impacts; and

**WHEREAS**, the Draft EIR identifies five significant and unavoidable impact associated with this project, which pertain to Air Quality, Greenhouse Gas Emissions, and Transportation. Air Quality impacts stem from emissions from operation of the project exceeding SCAQMD's threshold for volatile organic compounds (VOCs) that would be derived from consumer products and vehicular activity that neither the Applicant nor the City have the ability to reduce. Greenhouse Gas Emissions impacts stem from approximately 60 percent of the GHG emissions being generated by vehicle trips. Neither the Applicant nor the City can substantively or materially reduce the vehicular-source GHG emissions. Lastly, Transportation impacts stem from the



project's requirement to pay fair share funds to improve right-turn overlap phasing at the intersections of Grand and Warner Avenues and Redhill Avenue and Alton Parkway, and to construct right-turn overlap phasing and prohibit southbound U-turns at the intersection of Redhill Avenue and Barranca Parkway; and

**WHEREAS**, the Draft EIR further determines that mitigation measures are required to address impacts to Air Quality, Geology and Soils, Hazards and Hazardous Materials, Hydrology and Water Quality, Transportation, and Tribal Cultural Resources; and

**WHEREAS**, in accordance with State CEQA Guidelines Section 15085, a Notice of Completion was prepared and filed with the Office of Planning and Research on January 3, 2020; and

**WHEREAS**, as required by State CEQA Guidelines Section 15087(a), the City provided a Notice of Availability of the Draft EIR to the public - and published the Notice of Availability in the Orange County Register - at the same time that the City sent a Notice of Completion to the Office of Planning and Research on January 3, 2020; and

**WHEREAS**, during the public comment period, copies of the Draft EIR and technical appendices were available for review and inspection at City Hall (20 Civic Center Plaza), on the City's website, and at the Santa Ana Public Library (26 Civic Center Plaza); and

**WHEREAS**, during the public comment period, a Planning Commission work-study session was held on February 10, 2020 where staff presented proposed project and described the Draft EIR; and

**WHEREAS**, consistent with State CEQA Guidelines Section 15087(e), the Draft EIR was circulated for a 45-day review period, from January 3, 2020 to February 18, 2020; and

**WHEREAS**, during the 45-day public comment period, the City consulted with and requested comments from all responsible and trustee agencies, other regulatory agencies, and others pursuant to State CEQA Guidelines Section 15086; and

**WHEREAS**, the City has complied with CEQA environmental review requirements; and

**WHEREAS**, pursuant to Public Resources Code Section 21092.5, on April 27, 2020, the City provided copies of its responses to commenting public agencies and interested organizations and parties more than ten (10) days prior to the City's consideration of the Final EIR; and

**WHEREAS**, on April 27, 2020, the City released the Final EIR ("Final EIR"), attached hereto as Exhibit "C", which consists of the Draft EIR, all technical appendices prepared in support of the Draft EIR, all written comment letters received on the Draft EIR, written responses to all written comment letters received and verbal comments

received on the Draft EIR, revisions to the Draft EIR and technical appendices, and the Mitigation Monitoring and Reporting Program; and

**WHEREAS**, on May 11, 2020, the Planning Commission conducted a duly noticed public hearing to consider the EIR and the GPA, and AA applications described above. After hearing all relevant testimony from staff, the public and the City's consultant team, the Planning Commission voted to recommend that the City Council certify the EIR and adopt the findings, the statement of overriding considerations and the mitigation monitoring and reporting program and approve the Project; and

**WHEREAS**, on May 21, 2020, the City gave public notice of a City Council public hearing for consideration of Environmental Impact Report No. 2020-01 (State Clearinghouse No. 2019080011) by advertising in the Orange County Register, a newspaper of general circulation, and by mailing to owners of property and residents within 500 feet of the Project; and

**WHEREAS**, on June 2, 2020, the City Council conducted a duly noticed public hearing to consider the EIR, General Plan Amendment No. 2020-02, and Amendment Application No. 2020-01 and at which hearing members of the public were afforded an opportunity to comment upon Environmental Impact Report No. 2020-01. After hearing all relevant testimony from staff, the public and the City's consultant team, the City Council voted to certify the EIR, adopt the findings, the statement of overriding considerations and the mitigation monitoring and reporting program and approve the Project; and

**WHEREAS**, the "EIR" consists of the Final EIR, and all attachments and appendices to the Final EIR, as well as the Draft EIR and its attachments and appendices (as modified by the Final EIR); and

**WHEREAS**, all potentially significant adverse environmental impacts were sufficiently analyzed in the EIR; and

**WHEREAS**, as contained herein, the City Council has endeavored in good faith to set forth the basis for its decision and recommendations on the Project; and

**WHEREAS**, all of the requirements of the Public Resources Code and the State CEQA Guidelines have been satisfied by the City in connection with the preparation of the EIR, which is sufficiently detailed so that all of the potentially significant environmental effects of the Project have been adequately evaluated; and

**WHEREAS**, all of the findings and conclusions made by the City Council pursuant to this Resolution are based upon the oral and written evidence presented to it as a whole and the entirety of the administrative record for the Project, which are incorporated herein by this reference, and not based solely on the information provided in this Resolution; and

**WHEREAS**, the City Council finds that the Project's significant environmental impacts that cannot be mitigated to a less than significant level even with incorporation

of all feasible mitigation measures, as identified in the EIR, and described in Section 4 of the CEQA Findings of Fact, attached hereto as Exhibit “A”; and

**WHEREAS**, the City Council finds that the Project’s environmental impacts that are less than significant with the incorporation of mitigation measures, as identified in the EIR, are described in Section 3 of the Findings of Fact, attached hereto as Exhibit “A”; and

**WHEREAS**, the City Council finds that environmental impacts that are identified in the EIR as less than significant and do not require mitigation are described in Section 2 of the Findings of Fact, attached hereto as Exhibit “A”; and

**WHEREAS**, the cumulative impacts of the Project identified in the EIR are described in Section 5 of the Findings of Fact, attached hereto as Exhibit “A”; and

**WHEREAS**, the potential significant and irreversible environmental changes that would result from the proposed Project identified in the EIR and set forth herein, are described in Section 5 of the Findings of Fact, attached hereto as “Exhibit A”; and

**WHEREAS**, the existence of any growth-inducing impacts resulting from the proposed Project identified in the EIR and set forth herein, are described in Section 5 of the Findings of Fact, attached hereto as Exhibit “A”; and

**WHEREAS**, alternatives to the proposed Project that might further reduce the proposed Project’s environmental impacts are described in Section 5 of the Findings of Fact, attached hereto as Exhibit “A”; and

**WHEREAS**, prior to taking action, the City Council has heard, been presented with, reviewed and considered all of the information and data in the administrative record, including but not limited to the EIR, and all oral and written evidence presented to it during all meetings and hearings; and

**WHEREAS**, the EIR reflects the independent judgment of the City Council and is deemed adequate for purposes of making decisions on the merits of the Project; and

**WHEREAS**, no comments made in the public hearing conducted by the City Council and no additional information submitted to the City have produced substantial new information requiring recirculation of the EIR or additional environmental review of the Project under Public Resources Code section 21092.1 and State CEQA Guidelines Section 15088.5; and

**WHEREAS**, all other legal prerequisites to the adoption of this Resolution have occurred; and

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES RESOLVE, DETERMINE, FIND, AND ORDER AS FOLLOWS:

1. The City Council hereby finds that it has been presented with the EIR, which it has reviewed and considered, and further finds that the EIR is an accurate

and objective statement that has been completed in full compliance with CEQA and the State CEQA Guidelines, and that the EIR reflects the independent judgment and analysis of the City.

2. The City Council declares that no evidence of new significant impacts or any new information of “substantial importance”, as defined by State CEQA Guidelines Section 15088.5, has been received by the City after circulation of the Draft EIR that would require recirculation of the EIR.

NOW THEREFORE, THE CITY COUNCIL HEREBY:

1. Certifies the EIR based on the entirety of the record of proceedings.
2. Adopts the Findings of Fact and Statement of Overriding Considerations, attached hereto and incorporated herein as Exhibit “A”, after balancing the significant and unavoidable aesthetic impacts of the Project against the benefits of the Project
3. Adopts the Mitigation Monitoring and Reporting Program attached hereto and incorporated herein as Exhibit “B”, consistent with Public Resources Code section 21081.6; makes implementation of the Mitigation Measures contained in the Mitigation Monitoring and Reporting Program a condition of approval of the Project; and find that in the event of any inconsistencies between the Mitigation Measures set forth herein and the Mitigation Monitoring and Reporting Program, the Mitigation Monitoring and Reporting Program shall control.
4. Directs City staff to cause a Notice of Determination to be filed and posted with the County of Orange Registrar-Recorder/County Clerk and the State Clearinghouse within five (5) working days of the City Council’s final Project approval.

Section 2. INDEMNIFICATION. The Applicant has agreed to and shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively “Actions”), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the Project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections

1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

Section 3. EXECUTION OF RESOLUTION. The Mayor shall sign this Resolution and the Clerk of the Council shall attest and certify to the adoption thereof.

ADOPTED this \_\_\_\_ day of \_\_\_\_\_, 2020.

\_\_\_\_\_  
Miguel A. Pulido  
Mayor

APPROVED AS TO FORM:  
Sonia R. Carvalho  
City Attorney

By: \_\_\_\_\_  
Lisa Storck  
Assistant City Attorney

AYES: Councilmembers \_\_\_\_\_

NOES: Councilmembers \_\_\_\_\_

ABSTAIN: Councilmembers \_\_\_\_\_

NOT PRESENT: Councilmembers \_\_\_\_\_

CERTIFICATE OF ATTESTATION AND ORIGINALITY

I, DAISY GOMEZ, Clerk of the Council, do hereby attest to and certify the attached Resolution No. 2020-xx to be the original resolution adopted by the City Council of the City of Santa Ana on \_\_\_\_\_, 2020.

Date: \_\_\_\_\_

\_\_\_\_\_  
Daisy Gomez  
Clerk of the Council  
City of Santa Ana

**CEQA FINDINGS OF FACT  
FOR THE BOWERY MIXED-USE PROJECT  
SANTA ANA, CALIFORNIA  
STATE CLEARINGHOUSE NO. 2019080011  
CITY OF SANTA ANA DP NO. 2019-06**

Public Resources Code section 21002 states that “public agencies should not approve projects as proposed if there are feasible alternatives or feasible mitigation measures available which would substantially lessen the significant environmental effects of such projects[.]” Section 21002 further states that the procedures required by CEQA “are intended to assist public agencies in systematically identifying both the significant effects of proposed projects and the feasible alternatives or feasible mitigation measures which would avoid or substantially lessen such significant effects.”

Agencies demonstrate compliance with section 21002’s mandate by adopting findings before approving projects for which EIRs are required. (See Pub. Resources Code, § 21081, subd. (a); State CEQA Guidelines § 15091, subd. (a).) The approving agency must make written findings for each significant environmental effect identified in an EIR for a proposed project and must reach at least one of three permissible conclusions.

- The first possible finding is that “[c]hanges or alterations have been required in, or incorporated into, the Project which avoid or substantially lessen the significant environmental effect as identified in the final EIR.” (State CEQA Guidelines § 15091, subd. (a)(1).)
- The second permissible finding is that “[s]uch changes or alterations are within the responsibility and jurisdiction of another public agency and not the agency making the finding” and that “[s]uch changes have been adopted by such other agency or can and should be adopted by such other agency.” (State CEQA Guidelines § 15091, subd. (a)(2).)
- The third potential conclusion is that “[s]pecific economic, legal, social, technological, or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the final EIR.” (State CEQA Guidelines § 15091, subd. (a)(3).)

Agencies must not adopt a project with significant environmental impacts if feasible alternatives or mitigation measures would substantially lessen the significant impacts. Public Resources Code section 21061.1 defines “feasible” to mean “capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, social and technological factors.” State CEQA Guidelines section 15364 adds “legal” considerations as another indicium of feasibility (See also *Citizens of Goleta Valley v. Board of Supervisors* (1990) 52 Cal.3d 553, 565). Project objectives also inform the determination of “feasibility.” (*City of Del Mar v. City of San Diego* (1982) 133 Cal.App.3d 401, 417.) Further, “‘feasibility’ under CEQA encompasses ‘desirability’ to the extent that desirability is based on a reasonable balancing of the relevant economic, environmental, social, and technological factors.” (*Id.*; see also *Sequoyah Hills Homeowners Assn. v. City of Oakland* (1993) 23 Cal.App.4th 704, 715.) An agency need not, however, adopt *infeasible* mitigation measures or alternatives (State CEQA Guidelines § 15091, subds. (a), (b)). Further, environmental impacts that are less than significant do not require the imposition of mitigation measures (*Leonoff v. Monterey County Board of Supervisors* (1990) 222 Cal.App.3d 1337, 1347).

Notably, section 21002 requires an agency to “substantially lessen or avoid” significant adverse environmental impacts. Thus, mitigation measures that “substantially lessen” significant environmental impacts, even if not completely avoided, satisfy section 21002’s mandate. (*Laurel Hills Homeowners Assn. v. City Council* (1978) 83 Cal.App.3d 515, 521 (“CEQA does not mandate the choice of the environmentally best feasible project if through the imposition of feasible mitigation measures alone the appropriate public agency has reduced environmental damage from a project to an acceptable level”); *Las Virgenes Homeowners Federation, Inc. v. County of Los Angeles* (1986) 177 Cal.App.3d 300, 309 (“[t]here is no requirement that adverse impacts of a project be avoided completely or reduced to a level of insignificance . . . if such would render the Project unfeasible”).

CEQA requires that the lead agency adopt mitigation measures or alternatives, where feasible, to substantially lessen or avoid significant environmental impacts that would otherwise occur. Project modification or alternatives are not required, however, where such changes are infeasible or where the responsibility for modifying the Project lies with some other agency. (State CEQA Guidelines § 15091, subds. (a), (b). The California Supreme Court has stated, “[t]he wisdom of approving . . . any development project, a delicate task which requires a balancing of interests, is necessarily left to the sound discretion of the local officials and their constituents who are responsible for such decisions. The law as we interpret and apply it simply requires that those decisions be informed, and therefore balanced.” (*Citizens of Goleta Valley v. Board of Supervisors, supra*, 52 Cal.3d at p. 576).

The City of Santa Ana has determined that based on all the evidence presented, including, but not limited to, the Final EIR, written and oral testimony given at meetings and hearings on the Project, and submission of testimony from the public, organizations and regulatory agencies, the following environmental impacts associated with the Project are:

- (1) less than significant and do not require mitigation;
- (2) potentially significant and each of these impacts would be avoided or reduced to a level of insignificance through the identified mitigation measures; or
- (3) significant and cannot be fully mitigated to a level of less than significant but will be substantially lessened to the extent feasible by the identified mitigation measures.



## SECTION I

### ENVIRONMENTAL REVIEW AND PUBLIC PARTICIPATION

The Final EIR includes the Draft Environmental Impact Report (EIR) dated January 2020, written comments on the Draft EIR that were received during the public review period, written responses to those comments and changes to the Draft EIR, and the Final EIR Errata making minor corrections and revisions to the Final EIR. In conformance with CEQA and the State CEQA Guidelines, the City of Santa Ana conducted an extensive environmental review of the Bowery Mixed-Use Project:

- The City of Santa Ana concluded that an EIR should be prepared, and the Notice of Preparation (NOP) was released for a 30-day public review period from July 26, 2019 (Modified on August 5, 2019), through August 29, 2019. The NOP was posted at the Orange County Clerk's Office on July 26, 2019 and August 5, 2019. The notice was published in the Orange County Reporter, a newspaper of general circulation. Under CEQA, a Lead Agency may proceed directly with preparation of the EIR without preparation of an Initial Study if it is clear that an EIR will be required (State CEQA Guidelines Section 15060[d]). The City of Santa Ana has made such a determination for this Project and has not prepared an Initial Study.
- Completion of a scoping process, in which the public was invited by the City of Santa Ana to participate. The scoping meeting for the EIR was held on August 15, 2019 at 6:00 p.m. at the Embassy Suites located at 1325 East Dyer Road in Santa Ana. The notice of a public scoping meeting was included in the NOP distributed on July 26, 2019 and August 5, 2019.
- Preparation of a Draft EIR by the City of Santa Ana, which was made available for a 46-day public review period (January 3, 2020 through February 18, 2020). The Notice of Availability (NOA) for the Draft EIR was sent to all persons, agencies and organizations on the interest list interested persons, sent to the State Clearinghouse in Sacramento for distribution to public agencies, and published in the January 3, 2020 Orange County Reporter. The NOA was posted at the Orange County Clerk's Office on January 3, 2020. Copies of the Draft EIR were made available for public review at the City of Santa Ana, Planning Division Counter, located at 20 Civic Center Plaza, M-20, Santa Ana, CA 92701, and the City of Santa Ana Public Library, located at 26 Civic Center Plaza, Santa Ana, CA 92701. The Draft EIR was also available for review and download via the following City website location: <https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-documents/bowery>.
- The Final EIR contains comments on the Draft EIR, responses to those comments, revisions to the Draft EIR, if any, and appended documents. The Final EIR was released for a 10-day agency review period prior to certification of the Final EIR.
- After considering the EIR and in conjunction with making these findings, the City of Santa Ana hereby finds that pursuant to Section 15092 of the CEQA Guidelines that approval of the Project will result in significant effects on the environment, however, the significant effects will be eliminated or substantially lessened where feasible, and has determined that remaining significant effects are found to be acceptable under Section 15093.
- The Mitigation Monitoring and Reporting Program is hereby adopted to ensure implementation of feasible mitigation measures identified in the EIR. The City of Santa Ana

finds that these mitigation measures are fully enforceable conditions on the Project and shall be binding upon the City and affected parties.

- The City of Santa Ana finds that the Project is in the public interest and is necessary for the public health, safety, and welfare.
- The City of Santa Ana hereby certifies the Final EIR in accordance with the requirements of CEQA.
- Pursuant to CEQA Guidelines Section 15095, staff is directed as follows: a) copy of the Final EIR and CEQA Findings of Fact shall be retained in the Project files; b) copy of the Final EIR and CEQA Findings of Fact shall be provided to the Project applicant who is responsible for providing copy of same to all CEQA "responsible" agencies.

## SECTION II

### RESOLUTION REGARDING ENVIRONMENTAL IMPACTS NOT REQUIRING MITIGATION

Section 15091 of the State CEQA Guidelines does not require specific findings to address environmental effects that an EIR identifies as “less than significant” where no mitigation is required. These findings will nevertheless fully account for all such effects identified in the Draft EIR in this Section II. Thus, the City hereby finds that the following potential environmental impacts of the Project are less than significant and do not require the imposition of mitigation measures:

#### **A. Aesthetics**

**Impact Finding:** The Project would not have a substantial adverse effect on a scenic vista (Draft EIR at p. 5.1-23).

**Facts in Support of Findings:** The Project site and surrounding areas are either urbanized or planned for urbanization and do not contain any sensitive scenic vistas. The General Plan Scenic Corridors Element does not identify any scenic resources or vistas at or adjacent to the Project site. The nearest feature identified by the General Plan is Edinger Avenue, a “Secondary Street Corridor”, which is approximately 1 mile north of the site. Due to the flat topography and distance, Edinger Avenue it is not visible from the Project site. Because there are no scenic vistas within the viewshed of the Project site, no impacts related to the scenic vistas would occur from implementation of the proposed Project.

**Impact Finding:** The Project would not substantially damage scenic resources, including, trees, rock outcroppings, and historic buildings within a state scenic highway (Draft EIR at p. 5.1-23).

**Facts in Support of Findings:** There are no officially designated state scenic highways in the vicinity of the proposed Project (Caltrans 2019). The only officially designated scenic highway within Orange County is a portion of SR-91 that is located between SR-55 to east of the Anaheim city limit (Caltrans 2019), which is not in the vicinity of the Project site. Likewise, there are no County-designated scenic highways that run through the City of Santa Ana. Further, the proposed Project site is flat and surrounded by an urban built environment, and there are no other scenic resources, including trees, rock outcroppings, or historic buildings within the viewshed of the Project. Therefore, no impacts related to scenic resources within a state scenic highway would occur.

**Impact Finding:** The Project would not substantially degrade the existing visual character or quality of public views of the site and its surroundings and would not conflict with applicable zoning and other regulations governing scenic quality (Draft EIR at p. 5.1-24).

#### **Facts in Support of Findings:**

##### Construction

Construction of the proposed Project is anticipated to last approximately 27-months. Views of demolition and construction activities would exist from adjacent public view locations along Red Hill Avenue and Warner Avenue. During Project demolition and construction, various activities would alter the character of the Project site and its surroundings. Graded surfaces, demolition and construction debris, construction equipment, and truck traffic would be visible. Soil would also be stockpiled and equipment for grading activities would be staged at various locations throughout the site. Construction-related visual impacts would not be constant over the 27-month construction

period (as different construction phases would involve varying activities occurring at different times). Upon completion of construction, these short-term visual impacts would cease. Because the views of construction activities would be temporary and changing as construction progresses, impacts related to the visual degradation of the existing character or quality of the site would be temporary and less than significant.

### Operations

Implementation of the Project would result in a strong visual contrast from existing conditions but would not degrade the character or quality of the site, which currently has limited visual character or interest. The character of the site would change from setback urban views of industrial uses to a residential, urban mixed-use village that would have a unifying urban modern architectural theme. While implementation of the Project would alter the visual character of the site and surroundings, it is not anticipated that a substantial degradation of the visual character or quality would occur.

In addition, the proposed Project would be visually compatible with the existing and future built environment in the Project area that includes various high-density, urban-style boxy large buildings and ornamental landscaping. The areas in the viewshed of the Project site include urban structures such as, Naval Air Station airplane hangars, two and four-story office structures, and a 5-story hotel. The undeveloped chained linked areas across from the Project site in the Tustin Legacy Specific Plan are planned for employment buildings that would likely be modern in architecture and are permitted to be 6-stories and 70-feet in height with a 40-foot setback from Red Hill Avenue. Although the 94 foot high structure would be 24-feet higher than development within the Tustin Legacy, and four stories taller than adjacent structures on Red Hill and across Warner Avenue from the site, the modern urban and dense character of the proposed Project would be similar to the existing and planned uses, which generate similar views. As a result, the proposed Project would not substantially degrade the existing visual character of the site or surrounding area, and impacts would be less than significant.

Regarding a potential conflict with applicable zoning and other regulations governing scenic quality, the Project includes a zone change that would change the existing zoning designation change from M-1 (Light Industrial) to a Specific Development (SD) to implement the proposed mixed-use Project. As described in the City's Zoning Code Section 41-593.1, the purpose of the SD zone is to promote the public health, safety, and general welfare by the use of good design principles, maintaining an orderly and harmonious appearance, and encouraging excellence of property development. When development projects are proposed within the SD zone, they are required (per Zoning Code Section 41-593.4) to submit development plans for architectural review to ensure that buildings, structures, and grounds would be in keeping with the neighborhood and would not be detrimental to the harmonious development of the City or impair the desirability of investment or occupation in the neighborhood.

The proposed Project would create an attractive, cohesive mixed-use community through the use of contemporary architectural materials and landscaping throughout the Project site. As required by the Zoning Code, the proposed Project's development plans would be reviewed by the City to ensure consistency with development standards. Thus, the proposed Project would not conflict with applicable zoning or other regulations governing scenic quality. Overall, impacts would be less than significant.

**Impact Finding:** The Project would not create a new source of substantial light or glare which would adversely affect day or nighttime views in the area (Draft EIR at p. 5.1-4).

**Facts in Support of Findings:** The proposed Project would include the provision of nighttime lighting for security purposes around all of the buildings and parking structures. Implementation of the proposed Project would result in a higher intensity development on the site than currently exists, which would contribute additional sources to the overall ambient nighttime lighting conditions. However, all outdoor lighting would be hooded, appropriately angled away from adjacent land uses, and would comply with the Santa Ana Municipal Code Section 41-611.1 and Section 41-1304 that provides specifications for shielding lighting away from adjacent uses and intensity of security lighting. Because the Project area is within an urban area with various sources of existing nighttime lighting, and the Project would be required to comply with the City's lighting regulations that would be verified by the City's Planning and Building Agency during the permitting process, the lighting increase in light that would be generated by the Project would not adversely affect day or nighttime views in the area. Overall, lighting impacts would be less than significant.

Reflective light (glare) can be caused by sunlight or artificial light reflecting from finished surfaces such as window glass or other reflective materials. Generally, darker or mirrored glass would have a higher visible light reflectance than clear glass. Buildings constructed of highly reflective materials from which the sun reflects at a low angle can cause adverse glare. However, the proposed Project would not use highly reflective surfaces, or glass sided buildings. Although the residential and commercial buildings would contain windows, the windows would be separated by stucco and architectural treatments, which would limit the potential of glare. In addition, as described previously, onsite lighting would be angled down and shielded, which would avoid the potential on onsite lighting to generate glare. In addition, the majority of vehicle parking would be located within parking structures and the Project does not contain large surface parking lots that could generate glare from numerous windshields aligned in one area. Therefore, the Project would not generate substantial sources of glare, and impacts would be less than significant.

## **B. Air Quality**

**Impact Finding:** Construction of the Project would not result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (Draft EIR at p. 5.2-15).

**Facts in Support of Findings:** Construction activities associated with the proposed Project would result in short-term and temporary emissions of CO, VOCs, NO<sub>x</sub>, SO<sub>x</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub> lasting approximately 27-months. The maximum daily construction emissions were estimated using CalEEMod; and the modeling includes compliance with SCAQMD Rules 403, 431.2, 1113, and 1186 / 1186.1, which are requirements that would reduce air contaminants during construction. The Draft EIR Table 5.2-7, on page 5.2-16, provides the maximum daily emissions of criteria air pollutants from construction of the proposed Project and shows that SCAQMD thresholds would not be exceeded. Thus, impacts related to construction emissions would be less than significant with implementation of required SCAQMD Rules listed below.

### **Plans, Program and Policies:**

**PPP AQ-1: Rule 403.** The following measures shall be incorporated into construction plans and specifications as implementation of Rule 403:

- All clearing, grading, earth-moving, or excavation activities shall cease when winds exceed 25 mph per SCAQMD guidelines in order to limit fugitive dust emissions.
- The contractor shall ensure that all disturbed unpaved roads and disturbed areas within the Project are watered at least three (3) times daily during dry weather.

Watering, with complete coverage of disturbed areas, shall occur at least three times a day, preferably in the mid-morning, afternoon, and after work is done for the day.

- o The contractor shall ensure that traffic speeds on unpaved roads and Project site areas are reduced to 15 miles per hour or less.

**PPP AQ-2: Rule 1113.** The following measure shall be incorporated into construction plans and specifications as implementation of Rule 1113. The Project shall only use “Low-Volatile Organic Compounds (VOC)” paints (no more than 50 gram/liter of VOC) consistent with SCAQMD Rule 1113.

**PPP AQ-3: Rule 445.** The following measure shall be incorporated into construction plans and specifications as implementation of Rule 445. Wood burning stoves and fireplaces shall not be included or used in the new development.

**Impact Finding:** The Project would not expose sensitive receptors to substantial pollutant concentrations (Draft EIR at p. 5.2.17).

**Facts in Support of Findings:**

**Localized Construction Air Quality.** As shown in the Draft EIR in Table 5.2-9, on page 5.2-17, emissions during peak construction activity of the Project would not exceed the SCAQMD’s localized significance threshold for any of the pollutants. Therefore, impacts related to localized significant emissions from construction activity would be less than significant.

**CO Hotspots.** An adverse CO concentration, known as a “hot spot”, can occur if an exceedance of the state one-hour standard of 20 ppm or the eight-hour standard of 9 ppm were to occur. With operations of the proposed Project and cumulative projects, the traffic volume (described in Draft EIR at Table 5.2-10, on page 5.2-18) would not be high enough to generate a CO “hot spot” per the 2003 AQMP hot spot study. Therefore, impacts related to CO “hot spots” from operation of the proposed Project would be less than significant.

**Impact Finding:** The Project would not result in other emissions (such as those leading to odors) adversely affecting a substantial number of people (Draft EIR at p. 5.2.18).

**Facts in Support of Findings:** The proposed Project would not emit other emissions, such as those generating objectionable odors, that would affect a substantial number of people. The type of facilities that are considered to result in other emissions, such as objectionable odors, include wastewater treatments plants, compost facilities, landfills, solid waste transfer stations, fiberglass manufacturing facilities, paint/coating operations (e.g., auto body shops), dairy farms, petroleum refineries, asphalt batch plants, chemical manufacturing, and food manufacturing facilities.

The proposed Project would implement retail and restaurant commercial and residential development within the Project area. These land uses do not involve the types of uses that would emit objectionable odors affecting a substantial number of people.

During construction, emissions from construction equipment, architectural coatings, and paving activities may generate odors. However, these odors would be temporary, intermittent in nature, and would not affect a substantial number of people. The noxious odors would be confined to the immediate vicinity of the construction equipment. Also, the short-term construction-related odors would cease upon the drying or hardening of the odor-producing materials.

In addition, all Project-generated solid waste would be stored in covered containers and removed at regular intervals in compliance with solid waste regulations and would not generate objectionable odors. Therefore, impacts associated with other operation- and construction-generated emissions, such as odors, would be less than significant.

### C. Cultural Resources

**Impact Finding:** The Project would not cause a substantial adverse change in the significance of a historical resource pursuant to CEQA Guidelines Section 15064.5 (Draft EIR at p. 5.3-7).

**Facts in Support of Findings:** The Project site does not contain any historic resources. As described in the Phase I Environmental Site Assessment that was prepared for the Project site (Phase I 2018) (Appendix D of the Draft EIR), aerial photographs between 1938 and 1977 show the site being used for agriculture or being vacant. The existing industrial buildings was constructed in the early 1980s, which are not more than 39 years old and are not historic resources. The industrial buildings were previously used by Ricoh Electronics Inc. for imaging and electronics manufacturing. No historically important activities previously occurred within the existing buildings. Overall, the site does not include any historic resources and implementation of the proposed Project would not impact a historic resource.

In addition, the Project site is not adjacent to any historic structures. Areas surrounding the site consist of modern office buildings, business park buildings, modern public service facilities, and vacant land that is proposed for new development. Therefore, redevelopment of the Project site would not result in an indirect effect to any off-site historic resources. Overall, no impacts related to historic resources would occur from implementation of the proposed Project.

**Impact Finding:** The Project would not cause a substantial adverse change in the significance of an archaeological resource pursuant to CEQA Guidelines Section 15064.5. (Draft EIR at p. 5.3-7).

**Facts in Support of Findings:** The site has a long history of ground disturbance from previous agricultural uses and development, as detailed in the Geotechnical Report (Appendix C of the Draft EIR) describes that artificial fill was observed in field explorations up to 7.5 feet below existing grade and previous excavation and recompaction ranged from 5 feet to 13 feet for development of the existing buildings and removal of underground storage tanks. It is likely that the site disturbance included the undeveloped portion of the site at the corner of Red Hill and Warner Avenue. The extensive previous excavation, recompaction, and fill soils onsite have limited the potential of the site to contain archaeological resources.

Also, as described in the Draft EIR Section 3.0, *Project Description*, the proposed Project would excavate onsite soils to a minimum of 5 feet below the bottom of the building foundations and 5 feet beyond the building perimeters. The soils would be reconditioned and recompact as engineered fill to support the proposed building structures. The depth of the excavation is within the previously disturbed soil depths, which further reduces the potential of the Project to result in impacts related to archaeological resources.

Overall, due to the extent and depth of previous ground disturbances throughout the site, the potential for archaeological resources is limited. Therefore, the Project would not cause a substantial adverse change in the significance of an archaeological resources; and impacts would be less than significant.

**Impact Finding:** The Project would not disturb any human remains, including those interred outside of formal cemeteries (Draft EIR at p. 5.3-8).

**Facts in Support of Findings:** The Project site has been extensively disturbed and has not been previously used as a cemetery. Thus, impacts related to human remains are less than significant. In the unanticipated event that human remains are found during project construction activities compliance with California Health and Safety Code Section 7050.5 would ensure that human remains are treated with dignity and as specified by law.

As specified by California Health and Safety Code Section 7050.5, if human remains are found on the Project site, the County Coroner's office shall be immediately notified and no further excavation or disturbance of the discovery or any nearby area reasonably suspected to overlie adjacent remains shall occur until the Coroner has made the necessary findings as to origin and disposition pursuant to Public Resources Code 5097.98. If the Coroner recognizes the remains to be Native American, he or she shall contact the Native American Heritage Commission (NAHC) within 24 hours. The NAHC will make a determination as to the Most Likely Descendent. Compliance with the existing California Health and Safety Code regulations, would ensure impacts related to potential disturbance of human remains are less than significant.

#### D. Energy

**Impact Finding:** The Project would not result in potentially significant environmental impact due to wasteful, inefficient, or unnecessary consumption of energy resources, during project construction or operation (Draft EIR at p. 5.4-5).

#### **Facts in Support of Findings:**

##### Construction

During construction of the proposed Project, energy would be consumed in three general forms, petroleum-based fuels, electricity, and energy used in the production of construction materials. Construction activities related to the proposed mixed-use Project would not be expected to result in demand for fuel greater on a per-unit-of-development basis than other development projects in Southern California. Construction would occur over a 27-month period and the demand for construction-related electricity and fuels would be limited to those time frames.

Draft EIR pages 5.4-6 through 5.4-7 detail that construction of the proposed Project is estimated to result in the need for 1,674,604 kWh of electricity, approximately 123,957 gallons of diesel fuel. Construction workers would use approximately 291,025 gallons of fuel to travel to and from the Project area. Approximately 25,976 gallons of fuel would be used by medium high duty and 160,174 gallons of fuel would be used for hauling by heavy-duty trucks during construction of the proposed Project.

Construction contractors are required to demonstrate compliance with applicable California Air Resources Board (CARB) regulations and compliance with existing CARB idling restrictions and the use of newer engines and equipment would reduce fuel combustion and energy consumption on the Project site. Overall, construction activities would require limited energy consumption and would comply with all existing regulations. Thus, impacts related to construction energy usage would be less than significant.



### Operation

Once operational, the mixed-use Project would generate demand for electricity, natural gas, as well as gasoline for motor vehicle trips. Operational use of energy includes the heating, cooling, and lighting of buildings, water heating, operation of electrical systems and plug-in appliances within buildings, parking lot and outdoor lighting, and the transport of electricity, natural gas, and water to the areas where they would be consumed.

Draft EIR pages 5.4-8 and 5.4-9 detail that operation of the proposed Project is estimated to result in the annual use of 1,236,920 gallons of fuel. In addition, the proposed Project would use approximately 29,255,440 thousand British thermal units (kBtu) per year of natural gas, and approximately 12,721,140 kilowatt-hour (kWh) per year of electricity.

The proposed mixed-use development would be required to meet the current Title 24 energy efficiency standards. The City's administration of the Title 24 requirements and the City's Climate Action Plan includes review of design components and energy conservation measures that occurs during the permitting process, which ensures that all requirements are met. Typical Title 24 measures include insulation; use of energy-efficient heating, ventilation and air conditioning equipment (HVAC); solar-reflective roofing materials; energy-efficient indoor and outdoor lighting systems; reclamation of heat rejection from refrigeration equipment to generate hot water; and incorporation of skylights, etc. In complying with the Title 24 standards, impacts to peak energy usage periods would be minimized, and impacts on statewide and regional energy needs would be reduced. All development is required to comply with the adopted California Energy Code (Code of Regulations, Title 24 Part 6).

The Project would consist of an urban infill redevelopment that would provide mixed residential and commercial (retail/restaurant) uses. Since it would be undertaken on a currently developed and underutilized site, and would be located near existing off-site employment, commercial, residential, and retail destinations and in proximity to existing public bus stops and freeways, which would result in reduced vehicle trips and Vehicle Miles Traveled (VMT) in comparison to a Project of similar size and land without close access to employment, service, and retail, destinations; in addition to public transit and freeways.

In addition, the Project site is within an area where existing infrastructure would provide for efficient delivery of electricity and natural gas to the Project and the Project would not inhibit the development of other alternative energy sources. Furthermore, other existing and future regulations are likely to result in more efficient use of all types of energy, and reduction in reliance on non-renewable sources of energy. These include the federal Energy Independence and Security Act, the state Long Term Energy Efficiency Strategic Plan, SB 350 and AB 1007, which are designed to reduce reliance on non-renewable energy resources and reduce demand by providing federal tax credits for purchasing fuel-efficient items and improving the renewable fuel, appliance, and lighting standards. Thus, operation of the proposed Project would not use large amounts of energy or fuel in a wasteful, inefficient, or unnecessary manner, and impacts would be less than significant.

**Impact Finding:** The Project would not conflict with or obstruct a state or local plan for renewable energy or energy efficiency.

**Facts in Support of Findings:** The proposed Project would be required to meet the CCR Title 24 energy efficiency standards in effect during permitting of the Project. The City's administration of the CCR Title 24 requirements includes review of design components and energy conservation

measures that occurs during the permitting process, which ensures that all requirements are met. In addition, the Project would not conflict with or obstruct opportunities to use renewable energy, such as solar energy. Redevelopment of the site would not result in obstruction of opportunities for use of renewable energy. Thus, the Project would not conflict with or obstruct a state or local plan for renewable energy or energy efficiency, and impacts would not occur.

## **E. Geology and Soils**

**Impact Finding:** The Project would not expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault. (Refer to Division of Mines and Geology Special Publication 4) (Draft EIR at p. 5.5-7).

**Facts in Support of Findings:** The Project site is not located within an Alquist-Priolo Earthquake Fault Zone and no active faults are known to cross the site. The closest known active faults are associated with the San Joaquin Hills Fault, located approximately 1.5 miles from the site; the Newport-Inglewood Fault Zone, approximately 8.4 miles southwest of the site; and the Elsinore Fault Zone, approximately 13.2 miles northeast of the site. Because no known faults exist on the site, the proposed Project would not expose people or structures to potential substantial adverse effects from rupture of a known earthquake fault that is delineated on an Alquist-Priolo Earthquake Fault Zoning Map or other evidence of a fault, and impacts would not occur.

**Impact Finding:** The Project would not expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving strong seismic ground shaking (Draft EIR at p. 5.5-7).

**Facts in Support of Findings:** The Project site is within a seismically active region, with numerous faults capable of producing significant ground motions. The closest known active faults are associated with the San Joaquin Hills Fault, located approximately 1.5 miles from the site; the Newport-Inglewood Fault Zone, approximately 8.4 miles southwest of the site; and the Elsinore Fault Zone, approximately 13.2 miles northeast of the site (GEO 2019). Therefore, Project implementation could subject people and structures to hazards from ground shaking. However, seismic shaking is a risk throughout southern California, and the Project site is not at greater risk of seismic activity or impacts as compared to other areas within the region.

The CBC includes provisions to reduce impacts caused by major structural failures or loss of life resulting from earthquakes or other geologic hazards. For example, Chapter 16 of the CBC contains requirements for design and construction of structures to resist loads, including earthquake loads. The CBC provides procedures for earthquake resistant structural design that include considerations for onsite soil conditions, occupancy, and the configuration of the structure including the structural system and height.

The City of Santa Ana has adopted the CBC as part of the Municipal Code Chapter 8, Article 2, Division 1, which regulates all building and construction projects within the City and implements a minimum standard for building design and construction that includes specific requirements for seismic safety, excavation, foundations, retaining walls and site demolition. Structures built in the City are required to be built in compliance with the CBC. The Project would be required to adhere to the provisions of the CBC as part of the building plan check and development review process.

Compliance with the requirements of the CBC for structural safety would reduce hazards from strong seismic ground shaking. Because the proposed Project would be required to be constructed in compliance with the CBC and the City's Municipal Code, which would be verified through the City's plan check and permitting process and is included as PPP GEO-1, the proposed Project would result in a less than significant impact related to strong seismic ground shaking.

**Plans, Program and Policies:**

**PPP GEO-1: CBC Compliance.** The Project is required to comply with the California Building Standards Code (CBC) as included in the City's Municipal Code as Chapter 8, Article 2, Division 1, to preclude significant adverse effects associated with seismic and soils hazards. As part of CBC compliance, CBC related and geologist and/or civil engineer specifications for the proposed Project shall be incorporated into grading plans and building specifications as a condition of construction permit approval.

**Impact Finding:** The Project would not expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving seismic-related ground failure, including liquefaction (Draft EIR at p. 5.5-8).

**Facts in Support of Findings:** The Project site is located within a liquefaction hazard area. In addition, the Geotechnical Report identified that onsite soils include relatively isolated loose to medium dense sand layers, generally located approximately 40 to 50 feet below existing grade that are considered susceptible to liquefaction; and the depth of groundwater is in the range of 24 to 33 feet below ground surface (bgs), but the historic high groundwater is approximately 10 feet below the existing grade. Based on these onsite soils and groundwater conditions, the Geotechnical Report determined that the seismic settlement potential is estimated to be 2 inches or less; and differential seismic settlement is estimated as 1-inch over a horizontal span of about 40 feet. However, structures built in the City are required to be built in compliance with the CBC, as included in the City's Municipal Code as Chapter 8, Article 2, Division 1 (and in the Draft EIR as PPP GEO-1), which regulates all building and construction projects within the City and implements a minimum standard for building design and construction that includes specific requirements for seismic safety, excavation, foundations, retaining walls and site demolition.

The Geotechnical Report (Geo 2019) prepared for the Project site provides CBC seismic design criteria that are specific to the onsite soils and the potential liquefaction and settlement. Compliance with the CBC, as included as PPP GEO-1, would require proper construction of building footings and foundations so that it would withstand the effects of potential ground movement, including liquefaction and settlement. The CBC, as currently adopted in the City's Municipal Code Chapter 8, Article 2, Division 1, includes provisions to reduce impacts caused by potential major structural failures or loss of life resulting from geologic hazards. The City requires the Project specific engineering design recommendations be incorporated into grading plans and building specifications as a condition of construction permit approval. Therefore, the development of the proposed Project would be required to conform to the seismic design parameters of the CBC, as included as PPP GEO-1, would reduce hazards from seismic-related ground failure, including liquefaction and settlement to a less than significant level.

**Plans, Program and Policies:**

**PPP GEO-1: CBC Compliance.** As listed previously.

**Impact Finding:** The Project would not expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving landslides (Draft EIR at p. 5.5-9).

**Facts in Support of Findings:** The Project site ranges from approximately 57 to 65 feet msl and that the site is not located within a mapped area considered potentially susceptible to seismically induced slope instability. In addition, the Project site is not adjacent to any hills or slopes that could be subject to a landslide. Thus, the Project site is not located within or adjacent to an earthquake-induced landslide area, and the Project would not expose people or structures to substantial adverse effects involving landslides, and impacts related to landslides would not occur.

**Impact Finding:** The Project would not result in substantial soil erosion or the loss of topsoil (Draft EIR at p. 5.5-9).

**Facts in Support of Findings:** The City's Municipal Code Chapter 18-156, Control of Urban Runoff implements the requirements of the Orange County Municipal NPDES Storm Water Permit (Order No. R8-2016-0001). All projects in the City are required to conform to the permit requirements, which includes installation of Best Management Practices (BMPs) in compliance with the NPDES permit, which establishes minimum stormwater management requirements and controls that are required to be implemented for the proposed Project. To reduce the potential for soil erosion and the loss of topsoil, a Stormwater Pollution Prevention Plan (SWPPP) is required by the Regional Water Quality Control Board (RWQCB) regulations to be developed by a QSD (Qualified SWPPP Developer). The SWPPP is required to address site-specific conditions related to specific grading and construction activities. The SWPPP is required to identify potential sources of erosion and sedimentation loss of topsoil during construction, identify erosion control BMPs to reduce or eliminate the erosion and loss of topsoil, such as use of silt fencing, fiber rolls, or gravel bags, stabilized construction entrance/exit, hydroseeding. With compliance with the City's Municipal Code, RWQCB requirements, and the BMPs in the SWPPP that is required to be prepared to implement the Project, construction impacts related to erosion and loss of topsoil would be less than significant.

In addition, the proposed Project includes installation of landscaping, such that during operation of the Project substantial areas of loose topsoil that could erode would not exist. Also, the onsite drainage features that would be installed by the Project have been designed to slow, filter, and slowly discharge stormwater into the offsite drainage system, which would also reduce the potential for stormwater to erode topsoil during Project operations. Furthermore, implementation of the Project requires City approval of a site specific Water Quality Management Plan (WQMP), which would ensure that the City's Municipal Code, RWQCB requirements, and appropriate operational BMPs would be implemented to minimize or eliminate the potential for soil erosion or loss of topsoil to occur. As a result, potential impacts related to substantial soil erosion or loss of topsoil would be less than significant.

**Impact Finding:** The Project would not be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the Project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse (Draft EIR at p. 5.5-10).

**Facts in Support of Findings:** The elevation of the site ranges from approximately 57 to 65 feet msl and the site is not located on or adjacent to a hillside or slope. Based on the relatively flat topography of the site, lack of a free face nearby and general lack of potentially liquefiable layers in the upper 40 feet, the Geotechnical Report determined that the potential for lateral

spreading on the site is low. Thus, impacts related to lateral spreading would be less than significant. Also, as described previously, impacts related to landslides would not occur.

The Geotechnical Report identified that seismic induced settlement onsite could be 2 inches or less; and differential seismic settlement is estimated as 1-inch over a horizontal span of about 40 feet. The Geotechnical Report prepared for the Project site provides CBC seismic structural design criteria that are specific to the onsite soils, including the soils settlement and minor ground subsidence conditions that could occur. The Project includes excavation and recompaction of soils, and development of foundation systems in compliance with the CBC, as included as PPP GEO-1, which would require proper construction of building foundations to reduce impacts related to settlement and subsidence would not occur onsite.

Also, the CBC, as currently adopted in the City's Municipal Code Chapter 8, Article 2, Division 1, requires that a California Certified Engineering Geologist or California-licensed civil engineer provide site-specific engineering data for the proposed structures, which are reviewed by the City for appropriate inclusion as part of the building plan check and development review process. Compliance with the requirements of the CBC and City's municipal code for structural safety through implementation of as included as PPP GEO-1 would reduce potential impacts to a less than significant level.

**Plans, Program and Policies:**

**PPP GEO-1: CBC Compliance.** As listed previously.

**Impact Finding:** The Project would not be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property (Draft EIR at 5.5-10).

**Facts in Support of Findings:** The Project site contains medium stiff to hard clays with variable sand content, as well as loose to medium dense, moist to wet clayey and silty sands. Due to the clay content in the onsite soils, the site has the potential for expansion. However, as described in the Draft EIR Section 3.0, *Project Description*, the soils onsite would be excavated to a minimum of 5 feet below the bottom of the building foundations and 5 feet beyond the building perimeters, reconditioned, and recompacted as engineered fill to support the proposed building structures. As part of reconditioning the compacted engineered fill, the soils would be moisture conditioned, as required by the CBC for expansive soils.

Furthermore, prior to approval of construction, an engineering level design geotechnical report is required to be prepared and submitted to the City that details the project designs that have been included to address potential geotechnical and soil conditions pursuant to the CBC requirements, that are included in the City's Municipal Code Chapter 8, Article 2, Division 1, and implemented by PPP GEO-1. Compliance with the CBC, through design level geotechnical specifications that would be reviewed and approved by the City Engineer, per PPP GEO-1 would ensure that potential impacts related to expansive soils would be less than significant.

**Plans, Program and Policies:**

**PPP GEO-1: CBC Compliance.** As listed previously.

**Impact Finding:** The Project would not have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater (Draft EIR at 5.5-11).

**Facts in Support of Findings:** The Project site is currently connected to the City's sewer system, and the proposed Project would install onsite sewer lines that would connect to the existing sewer lines adjacent to the site. The Project would not use septic tanks or alternative wastewater disposal systems. As a result, impacts related to septic tanks or alternative wastewater disposal systems would not occur from implementation of the proposed Project.

**Impact Finding:** The Project would not directly or indirectly destroy a unique paleontological resource or site or unique geologic feature (Draft EIR at 5.5-11).

**Facts in Support of Findings:** The Project site is underlain by Quaternary aged young alluvial fan deposits and older artificial fill. Quaternary alluvial materials in Orange County are assigned a low paleontological resource sensitivity due to their relatively recent age. Likewise, the Orange County General Plan Figure VI-9 shows that the Project site is not located within an area of paleontological sensitivity.

In addition, the Project site has been previously disturbed from agricultural and development activity. Artificial fill was observed in the field explorations up to 7.5 feet below existing grade and previous excavation and recompaction ranged from 5 feet to 13 feet for development of the existing buildings. The extensive previous excavation, recompaction, and fill soils onsite have further reduced the potential of the site to contain paleontological resources. Because the Project site is within an area of low paleontological resource sensitivity, has been previously disturbed, and the depth of Project excavated is within the previously disturbed soil depths, potential impacts related to paleontological resources would be less than significant.

## F. Hazards and Hazardous Materials

**Impact Finding:** The Project would not create a significant hazard to the public or the environment through the routine transport, use or disposal of hazardous materials (Draft EIR at p. 5.7-21).

**Facts in Support of Findings:**

### Operation

Operation of the proposed Project includes activities related to retail commercial, restaurant, and multi-family residential development, which generally uses common hazardous materials, including: solvents, cleaning agents, paints, pesticides, batteries, and aerosol cans. Although the Project would utilize common types of hazardous materials, normal routine use of these products pursuant to existing regulations would not result in a significant hazard to the environment, residents, or workers in the vicinity of the Project. Therefore, operational impacts related to routine transport, use, and disposal of hazardous materials during operation of the Project would be less than significant.

**Impact Finding:** The Project would not create a significant hazard to the public or the environment through reasonably foreseeable upset or accident conditions involving the release of hazardous materials into the environment (Draft EIR at p. 5.7-23).

**Facts in Support of Findings:****Construction:**

**Accidental Releases.** While the routine use, storage, transport, and disposal of hazardous materials in accordance with applicable regulations during demolition, excavation, grading, and construction activities would not pose health risks or result in significant impacts; improper use, storage, transportation and disposal of hazardous materials and wastes could result in accidental spills or releases, posing health risks to workers, the public, and the environment. The use of Best Management Practices (BMPs) during construction implemented as part of a Stormwater Pollution Prevention Plan (SWPPP) as required by the National Pollution Discharge Elimination System General Construction Permit (and included as PPP WQ-1) would minimize potential adverse effects to workers, the public, and the environment to a less than significant level.

**Asbestos Containing Materials.** Buildings on the Project site were constructed in 1979 and 1981 when many structures were constructed with what are now recognized as hazardous building materials, such as lead and asbestos. Demolition of these structures could result in the release of hazardous materials. However, asbestos abatement contractors must follow state regulations contained in California Code of Regulations Sections 1529, and 341.6 through 341.14 as implemented by SCAQMD Rule 1403 to ensure that asbestos removed during demolition or redevelopment of the existing buildings is transported and disposed of at an appropriate facility. The contractor and hauler of the material are required to file a Hazardous Waste Manifest which details the hauling of the material from the site and the disposal of it. Section 19827.5 of the California Health and Safety Code requires that local agencies not issue demolition permit until an applicant has demonstrated compliance with notification requirements under applicable federal regulations regarding hazardous air pollutants, including asbestos. These requirements are included as PPP HAZ-1 to ensure that the Project applicant submits verification to the City that the appropriate activities related to asbestos have occurred, which would reduce the potential of impacts related to asbestos to a less than significant level.

**Lead Based Materials.** Lead-based materials may also be located within existing structures on the Project site. The lead exposure guidelines provided by the U.S. Department of Housing and Urban Development provide regulations related to the handling and disposal of lead-based products. Federal regulations to manage and control exposure to lead-based paint are described in Code of Federal Regulations Title 29, Section 1926.62, and state regulations related to lead are provided in the California Code of Regulations Title 8 Section 1532.1, as implemented by Cal/OSHA. These regulations cover the demolition, removal, cleanup, transportation, storage and disposal of lead-containing material. The regulations outline the permissible exposure limit, protective measures, monitoring and compliance to ensure the safety of construction workers exposed to lead-based materials. Cal/OSHA's Lead in Construction Standard requires project applicants to develop and implement a lead compliance plan when lead-based paint would be disturbed during construction or demolition activities. The plan must describe activities that could emit lead, methods for complying with the standard, safe work practices, and a plan to protect workers from exposure to lead during construction activities. In addition, Cal/OSHA requires 24-hour notification if more than 100 square feet of lead-based paint would be disturbed. These requirements are included as PPP HAZ-2 to ensure that the Project applicant submits verification to the City that the appropriate activities related to lead have occurred, which would reduce the potential of impacts related to lead-based materials to a less than significant level.

**Plans, Program and Policies:**

**PPP WQ-1: NPDES/SWPPP.** Prior to issuance of any grading or demolition permits, the applicant shall provide the City Building and Safety Division evidence of compliance with the NPDES (National Pollutant Discharge Elimination System) requirement to obtain a construction permit from the State Water Resource Control Board (SWRCB). The permit requirement applies to grading and construction sites of one acre or larger. The Project applicant/proponent shall comply by submitting a Notice of Intent (NOI) and by developing and implementing a Stormwater Pollution Prevention Plan (SWPPP) and a monitoring program and reporting plan for the construction site.

**PPP HAZ-1: SCAQMD Rule 1403.** Prior to issuance of demolition permits, the Project applicant shall submit verification to the City Building and Safety Division that an asbestos survey has been conducted at all existing buildings located on the Project site. If asbestos is found, the Project applicant shall follow all procedural requirements and regulations of South Coast Air Quality Management District Rule 1403. Rule 1403 regulations require that the following actions be taken: notification of SCAQMD prior to construction activity, asbestos removal in accordance with prescribed procedures, placement of collected asbestos in leak-tight containers or wrapping, and proper disposal.

**PPP HAZ-2: Lead.** Prior to issuance of demolition permits, the Project applicant shall submit verification to the City Building and Safety Division that a lead-based paint survey has been conducted at all existing buildings located on the Project site. If lead-based paint is found, the Project applicant shall follow all procedural requirements and regulations for proper removal and disposal of the lead-based paint. Cal-OSHA has established limits of exposure to lead contained in dusts and fumes. Specifically, CCR Title 8, Section 1532.1 provides for exposure limits, exposure monitoring, and respiratory protection, and mandates good working practices by workers exposed to lead.

**Operation**

Development under the proposed Project would involve multi-family, restaurant, and retail commercial uses that would use and store common hazardous materials such as paints, solvents, and cleaning products. Also, building mechanical systems and grounds and landscape maintenance could also use a variety of products formulated with hazardous materials, including fuels, cleaners, lubricants, adhesives, sealers, and pesticides/herbicides.

Normal routine use of these products pursuant to existing regulations would not result in a significant hazard to the environment, residents, or workers in the vicinity of the Project. In addition, a Water Quality Management Plan (WQMP) is required to be implemented for the Project (included as PPP WQ-2). The WQMP would protect human health and the environment should any accidental spills or releases of hazardous materials occur during operation of the Project. As a result, operation of the proposed Project would not result in a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment, and impacts would be less than significant.

**Plans, Program and Policies:**

**PPP WQ-2: WQMP.** Prior to the approval of the Grading Plan and issuance of Grading Permits a completed Water Quality Management Plan (WQMP) shall be submitted to and approved by the City Building and Safety Division. The WQMP shall identify all Post-Construction, Site Design. Source



Control, and Treatment Control Best Management Practices (BMPs) that will be incorporated into the development project in order to minimize the adverse effects on receiving waters.

**Impact Finding:** The Project would not emit hazardous emissions or handle hazardous or acutely hazardous materials, substances or waste within 0.25 mile of an existing or proposed school (Draft EIR at p. 5.7-25).

**Facts in Support of Findings:** The Project site is located 0.7 mile from the closest school, which is Heritage Elementary School, located at 15400 Landsdowne Road, Tustin. Thus, the proposed Project would not be within one-quarter mile of an existing school.

**Impact Finding:** The Project would not be located on a site that is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, create a significant hazard to the public or the environment (Draft EIR at p. 5.7-26).

**Facts in Support of Findings:** The Phase I Environmental Site Assessments that was conducted database searches to determine if the Project area or any nearby properties are identified as currently having hazardous materials. The record searches determined that although the site has a history of various uses, and identified as previously generating hazardous wastes and clean-up activities, the Project site is not located on or near by a site which is included on a list of hazardous materials sites pursuant to Government Code Section 65962.5.

Additionally, the Phase I ESA did not identify any nearby or surrounding area sites that are included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5, and as a result, impacts related to hazards from being located on or adjacent to a hazardous materials site would not occur from implementation of the proposed Project.

**Impact Finding:** The Project would not result in a safety hazard or excessive noise for people residing or working in the project area for a project located within an airport land use plan or, where such plan has not been adopted, be within 2 miles of a public airport use airport or public use airport (Draft EIR at p. 5.7-26).

**Facts in Support of Findings:** John Wayne Airport (JWA) is located approximately 2.2 miles southwest of the Project site under the primary aircraft approach corridor. The Project site is not located within JWA's Airport Safety Zone, as shown in Draft EIR Figure 5.7-1) and is located outside of the airport's 55 CNEL contours (Draft EIR Figures 5.7-2 and 5.7-3). Table 1 of the Airport Environs Land Use Plan (AELUP) for John Wayne Airport shows that residential land uses outside of the 60 CNEL contour are "normally consistent". Thus, development of residential units on the Project site would not result in excessive noise for people residing or working in the project area.

Also, because the Project would not exceed the JWA FAR Part 77 Notification Area for JWA (100:1 imaginary surface slope extending outward for 20,000 feet) (Final EIR Figure 1), the Project site is not located within the AELUP Notification area for JWA, not within the JWA planning area boundary, FAA and ALUC notification of the proposed Project would not be required. The tallest point on the proposed structures would be approximately 94-feet from ground level. At 2.2 miles from JWA and at a maximum height of 94-feet, the Project would not create any imaginary surfaces with any of the specific slope characteristics within the imaginary surface area for the airport (shown on Figure 1 of the Final EIR).

In addition, the proposed Project would not result in hazards related to excessive glare, light, steam, smoke, dust, or electronic interference. As described in Draft EIR Section 5.1, *Aesthetics*, the proposed Project would not generate substantial light or glare. Exterior lighting fixtures and security lighting would be installed in accordance with Municipal Code Division 3, *Building Security Regulations*, which includes specifications for shielding and intensity of security lighting. In addition, the proposed Project would not use highly reflective surfaces, and does not include large areas of glass on the buildings. Therefore, the Project would not generate substantial sources of glare.

As described in Draft EIR Section 5.2, *Air Quality*, operation of the proposed residential and commercial uses would not generate substantial quantities of steam, smoke, or dust emissions. As described, dust emissions are regulated by AQMD requirements and construction related air quality emissions that could include steam, smoke, and dust emissions would be less than significant with implementation of the standard AQMD Rules listed in Section 5.2, *Air Quality*.

The proposed Project consists of residential and commercial uses that would include the use of typical electronics, such as computers, televisions, and other electronics with wireless capability. These types of electronics are currently being used by the existing industrial land uses on the site, and other uses in the vicinity of the site. The new residential and commercial uses on the site would use similar technology that does not cause electronic interference that could affect aircraft. Thus, impacts related to electronic interference with operations of the JWA would not occur.

Overall, because the Project is not located within the JWA Airport Safety Zone, the Airport Impact Zone, outside of the JWA 55 CNEL noise contour; and would not penetrate the imaginary surfaces area or result in hazards related to excessive glare, light, steam, smoke, dust, or electronic interference, the proposed Project would not introduce a safety hazard associated with airport operations for people residing, working, and visiting the Project site. Thus, Project-related hazard and noise impacts associated with JWA operations would be less than significant.

**Impact Finding:** The Project would not impair implementation of, or physically interfere with, an adopted emergency response plan or emergency evacuation plan (Draft EIR at p. 5.7-27).

### **Facts in Support of Findings:**

#### Construction

The proposed construction activities, including equipment and supply staging and storage, would occur within and adjacent to the Project site and would not restrict access of emergency vehicles to the Project site or adjacent areas. Full roadway closure and traffic detours are not expected to be necessary. Construction activities that may temporarily restrict vehicular traffic would be required to implement adequate measures to facilitate the safe passage of persons and vehicles through/around any required temporary road restrictions in accordance with Section 503 of the California Fire Code (Title 24, California Code of Regulations, Part 9), which requires that prior to any activity that would encroach into a right-of-way, the area of encroachment be safeguarded through the installation of safety devices that would be specified by the City's Building and Safety Division during the construction permitting process to ensure that construction activities would not physically interfere with emergency access or evacuation. Therefore, implementation of the Project through the City's permitting process would reduce potential construction related physical interference impacts to emergency access to a less than significant level.

### Operation

The Project would include vehicular access to the site from driveways on both Warner and Red Hill Avenues. As described in draft EIR Section 5.13, *Transportation*, these driveways would provide adequate and safe circulation to, from, and through the Project site and would provide a variety of routes for emergency responders to access the Project site and surrounding areas.

During operation of the Project, residents and commercial building tenants would be required to maintain adequate emergency access for emergency vehicles as required and verified by the City and the OCFA. Because the Project is required to comply with all applicable City codes, as verified by the City and OCFA, potential impacts related to emergency evacuation or emergency response plans would be less than significant.

**Impact Finding:** The Project would not expose people or structures either directly or indirectly to a significant risk of loss, injury, or death involving wildland fires (Draft EIR at p. 5.7-28).

**Facts in Support of Findings:** The Project site is located within an urban developed area and is not located within an identified wildland fire hazard area and is not an area where residences are intermixed with wildlands. In addition, implementation of the proposed Project would be required to adhere to the following chapters of the City's Municipal Code to reduce potential fire hazards: Chapter 8.2 Uniform Building Code, Chapter 8.4 Uniform Mechanical Code, Chapter 8.5 National Electric Code, and Chapter 14 City of Santa Ana Fire Code. Additionally, the Project would be in compliance with any further guidelines from OCFA related to fire prevention and is subject to approval by the City's Building Division. Therefore, the proposed Project would not expose people or structures to a significant risk of loss, injury, or death from wildfires.

### **G. Hydrology and Water Quality**

**Impact Finding:** The Project would not violate any water quality standards or waste discharge requirements or otherwise substantially degrade water quality (Draft EIR at p. 5.8-11).

#### **Facts in Support of Findings:**

##### Construction

Pollutants of concern during construction activities generally include sediments, trash, petroleum products, concrete waste (dry and wet), sanitary waste, and chemicals. Each of these pollutants on its own or in combination with other pollutants can have a detrimental effect on water quality. In addition, chemicals, liquid products, petroleum products (such as paints, solvents, and fuels), and concrete-related waste may be spilled or leaked during construction, which would have the potential to be transported via storm runoff into nearby receiving waters and eventually may affect surface or groundwater quality. During construction activities, excavated soil would be exposed, thereby increasing the potential for soil erosion and sedimentation to occur compared to existing conditions. In addition, during construction, vehicles and equipment are prone to tracking soil and/or spoil from work areas to paved roadways, which is another form of erosion that could affect water quality.

However, the use of BMPs during construction implemented as part of a SWPPP as required by the NPDES General Construction Permit and included as PPP WQ-1 would serve to ensure that Project impacts related to construction activities resulting in a degradation of water quality would be less than significant.

### Operation

The proposed Project includes operation of retail and restaurant commercial and multi-family residential uses. Potential pollutants associated with the proposed uses include various chemicals from cleaners, pathogens from pet wastes, nutrients from fertilizer, pesticides and sediment from landscaping, trash and debris, and oil and grease from vehicles. If these pollutants discharge into surface waters, it could result in degradation of water quality. As described previously, San Diego Creek Reach1 and the Upper Newport Bay, to which the Project site ultimately drains, are currently listed as impaired on the EPA's 303(d) list for various pollutants.

However, operation of the proposed Project would be required to comply with the requirements of the Santa Ana Regional MS4 Permit to develop of a project-specific WQMP (included as PPP WQ-2) that would describe implementation of LID infrastructure and non-structural, structural, and source control and treatment control BMPs to protect surface water quality.

The Project site is located within the Selenium Concentration Area and the South Basin Groundwater Protection Project area, and is adjacent to the Tustin Marine area, as shown in Draft EIR Figure 5.8-1. Infiltration into the groundwater is prohibited by OCWD within these areas. As such, infiltration of water quality pollutants from the Project would not occur, which would reduce potential impacts to groundwater quality.

In addition, the proposed Project would install Modular Wetland System units for water quality treatment, which have been sized to treat runoff from the Design Capture Storm (85th percentile, 24-hour) from the proposed Project. The Modular Wetland System units proposed for the Project consist of biotreatment systems that utilize multi-stage treatment processes including screening media filtration, settling, and biofiltration. The pre-treatment chamber contains a catch basin inlet filter to capture trash, debris, gross solids and sediments, a settling chamber for separating out larger solids, and a media filter cartridge for capturing fine silts, metals, nutrients, and bacteria. Runoff then flows through the wetland chamber where treatment of the water is done through a variety of physical, chemical, and biological processes. As storm water passes down through the planting soil, pollutants are filtered, adsorbed, biodegraded and sequestered by the soil and plants, functioning similar to bioretention systems. The discharge chamber at the end of the unit collects treated flows and discharges it into the existing storm drain in Red Hill Avenue.

The WQMP is required to be approved prior to the issuance of a building or grading permit. The Project's WQMP would be reviewed and approved by the City to ensure it complies with the Santa Ana RWQCB MS4 Permit regulations. Overall, implementation of the WQMP pursuant to the existing regulations would ensure that operation of the proposed Project would not violate any water quality standards, waste discharge requirements, or otherwise degrade water quality; and impacts would be less than significant.

### **Plans, Program and Policies:**

**PPP WQ-1: NPDES/SWPPP.** Prior to issuance of any grading or demolition permits, the applicant shall provide the City Building and Safety Division evidence of compliance with the NPDES (National Pollutant Discharge Elimination System) requirement to obtain a construction permit from the State Water Resource Control Board (SWRCB). The permit requirement applies to grading and construction sites of one acre or larger. The Project applicant/proponent shall comply by submitting a Notice of Intent (NOI) and by developing and implementing a Stormwater Pollution Prevention Plan (SWPPP) and a monitoring program and reporting plan for the construction site.

**PPP WQ-2: WQMP.** Prior to the approval of the Grading Plan and issuance of Grading Permits a completed Water Quality Management Plan (WQMP) shall be submitted to and approved by the City Building and Safety Division. The WQMP shall identify all Post-Construction, Site Design, Source Control, and Treatment Control Best Management Practices (BMPs) that will be incorporated into the development project in order to minimize the adverse effects on receiving waters.

**Impact Finding:** The Project would not substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that the project may impede sustainable groundwater management of the basin (Draft EIR at p. 5.8-13).

**Facts in Support of Findings:** As detailed in Draft EIR Section 5.16, *Utilities and Service Systems*, Table 5.8-2 the City's water supply would be sufficient during both normal years and multiple dry year conditions between 2020 and 2040 to meet all of the City's estimated needs, including the proposed Project. Therefore, the Project would not result in changes to the projected groundwater pumping that would decrease groundwater supplies. Thus, impacts related to groundwater supplies would be less than significant.

In addition, the onsite soils have a low infiltration rate and do not currently provide onsite infiltration; and the Project site is located within an infiltration constraints area (Draft EIR Figure 5.8-1) and infiltration is prohibited due to existing pollutant plumes under or adjacent to the site. Therefore, impacts related to interference with groundwater recharge would be less than significant.

**Impact Finding:** The Project would not substantially alter the existing drainage pattern of the area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would result in a substantial erosion or siltation on- or off-site (Draft EIR at p. 5.8-14).

**Facts in Support of Findings:**

Construction

The existing NPDES Construction General Permit and Orange County DAMP require preparation and implementation of a SWPPP by a Qualified SWPPP Developer for the proposed construction activities (included as PPP WQ-1). The SWPPP is required to address site-specific conditions related to potential sources of sedimentation and erosion and would list the required BMPs that are necessary to reduce or eliminate the potential of erosion or alteration of a drainage pattern during construction activities to a less than significant level.

Operation

The proposed Project would maintain the existing drainage pattern. The runoff from the Project area would be collected by roof drains, surface flow designed pavement, curbs, and area drains and conveyed Modular Wetland System units for treatment. The Modular Wetland System units contain catch basin inlet filters to capture trash, debris, gross solids and sediments, a settling chamber for separating out larger solids, and a media filter cartridge for capturing fine silts, metals, nutrients, and bacteria.

The MS4 permit and DAMP require new development projects to prepare a WQMP (included as PPP WQ-2) that is required to include BMPs to reduce the potential of erosion and/or sedimentation through site design and structural treatment control BMPs. The proposed drainage system and adherence to the existing regulations would ensure that Project impacts related to alteration of a drainage pattern and erosion/siltation from operational activities would be less than significant.

**Plans, Program and Policies**

**PPP WQ-1: NPDES/SWPPP.** As listed previously.

**PPP WQ-2: WQMP.** As listed previously.

**Impact Finding:** The Project would not substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site (Draft EIR at p. 5.8-15).

**Facts in Support of Findings:**Construction

As described previously, implementation of the Project requires a SWPPP (included as PPP WQ-1) that would address site specific drainage issues related to construction of the Project and include BMPs to eliminate the potential of flooding or alteration of a drainage pattern during construction activities. This includes regular monitoring and visual inspections during construction activities. Compliance with the Construction General Permit and a SWPPP prepared by a QSD and implemented by a QSP (per PPP WQ-1) as verified by the City through the construction permitting process would prevent construction-related impacts related to potential alteration of a drainage pattern or flooding on or off-site from development activities. Therefore, impacts would be less than significant.

Operation

The Project would maintain the existing drainage pattern by collecting runoff in roof drains, curbs, and area drains and conveying it to one of four Modular Wetland System units for treatment. Treated runoff would be conveyed to the existing 84-inch drain located within Red Hill Avenue.

Although the Project related runoff conditions (flow rates and durations) would increase from predevelopment conditions (shown in Draft EIR Table 5.8-1), the Project would manage the increased flow with Modular Wetland System units that have been designed to accommodate the increased volume pursuant to the MS4 permit and DAMP requirements. The units would retain, filter, and slowly discharge runoff into the existing off-site drain. As part of the permitting approval process, the proposed drainage design and engineering plans would be reviewed by the City's Engineering Division to ensure that the proposed drainage would accommodate the appropriate design flows. Overall, the proposed drainage system and adherence to the existing MS4 permit and DAMP regulations would ensure that Project impacts related to alteration of a drainage pattern or flooding from operational activities would be less than significant.

**Plans, Program and Policies**

**PPP WQ-1: NPDES/SWPPP.** As listed previously.

**PPP WQ-2: WQMP.** As listed previously.

**Impact Finding:** The Project would not substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff (Draft EIR at p. 5.8-16).

**Facts in Support of Findings:**Construction

Implementation of the Project requires a SWPPP (included as PPP WQ-1) that would address site specific pollutant and drainage issues related to construction of the Project and include BMPs to eliminate the potential of polluted runoff and increased runoff during construction activities. This includes regular monitoring and visual inspections during construction activities. Compliance with the Construction General Permit and a SWPPP prepared by a QSD and implemented by a QSP (per PPP WQ-1) as verified by the City through the construction permitting process would prevent construction-related impacts related to increases in run-off and pollution from development activities. Therefore, impacts would be less than significant.

Operation

The Project would manage increased stormwater flow with Modular Wetland System units that have been designed to accommodate the increased volume pursuant to the MS4 permit and DAMP requirements. The units would retain, filter, treat, and slowly discharge runoff into the existing off-site drain. Additionally, the City permitting process would ensure that the drainage system accommodate new flows and that specifications adhere to the existing MS4 permit and DAMP regulations, which would ensure that pollutants are removed prior to discharge. Overall, with compliance to the existing regulations as verified by the City's permitting process, Project impacts related to the capacity of the drainage system and polluted runoff would be less than significant.

**Plans, Program and Policies**

PPP WQ-1: NPDES/SWPPP. As listed previously.

PPP WQ-2: WQMP. As listed previously.

**Impact Finding:** The Project would substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river or through the addition of impervious surfaces, in a manner which would impede or redirect flood flows (Draft EIR at p. 5.8-17).

**Facts in Support of Findings:** The Project site does not include, and is not adjacent to, a stream or river. Implementation of the Project would not alter the course of a stream or river. In addition, according to the FEMA FIRM for the Project area (06059C0279J), the Project site is located within "Zone X," which is an area determined to be outside of the 0.2 percent annual chance flood. Therefore, there is a low potential for onsite flooding to occur.

The Project would maintain the existing drainage pattern; and drainage would be accommodated by onsite by Modular Wetland System units that have been sized to accommodate the DAMP required design storm. Therefore, the Project would not result in impeding or redirecting flood flows by the addition of the impervious surfaces. As detailed previously, the City's permitting process would ensure that the drainage system specifications adhere to the existing MS4 permit and DAMP regulations, and compliance with existing regulations would ensure that impacts would be less than significant.

**Plans, Program and Policies**

PPP WQ-1: NPDES/SWPPP. As listed previously.

PPP WQ-2: WQMP. As listed previously.

**Impact Finding:** The Project would risk release of pollutants due to project inundation in a flood hazard, tsunami, or seiche zones, (Draft EIR at p. 5.8-18).

**Facts in Support of Findings:** The FEMA FIRM for the Project area (06059C0279J) shows that the Project site is located within "Zone X," which is an area of minimal flood hazard potential outside of the 0.2 percent annual chance flood. Thus, the Project site is not located within a flood hazard area that could be inundated with flood flows and result in release of pollutants. Impacts related to flood hazards and pollutants would not occur from the Project.

The Project site is over 8.5 miles from the Pacific Ocean, and outside of the Tsunami Hazard Zone identified by the California Department of Conservation. Thus, the Project site would not be inundated by a tsunami that could result in the release of pollutants, and impacts would not occur. Additionally, because the Project site is not within the vicinity of a water body, it is not at risk for seiche flood hazards. Therefore, the release of pollutants on the Project site resulting from a seiche inundation would not occur.

**Impact Finding:** The Project would not conflict with or obstruct implementation of a water quality control plan or sustainable groundwater management plan (Draft EIR at p. 5.8-18).

**Facts in Support of Findings:** Use of BMPs during construction implemented as part of a SWPPP as required by the NPDES Construction General Permit and PPP WQ-1 would serve to ensure that Project impacts related to construction activities resulting in a degradation of water quality would be less than significant. Thus, construction of the Project would not conflict or obstruct implementation of a water quality control plan.

Also, development projects are required to implement a WQMP (per the Regional MS4 Permit) that would comply with the Orange County DAMP. The WQMP and applicable BMPs are verified as part of the City's permitting approval process, and construction plans would be required to demonstrate compliance with these regulations. Therefore, operation of the proposed Project would not conflict or obstruct with a water quality control plan.

In addition, as detailed previously, the OCWD manages basin water supply through the Basin Production Percentage (BPP), such that, the anticipated production of groundwater would remain steady from 2025 through 2040 (as shown in Draft EIR Table 5.8-1). As detailed in Draft EIR Section 5.16, *Utilities and Service Systems*, the City's supply of water listed in Draft EIR Table 5.8-1 would be sufficient during both normal years and multiple dry year conditions between 2020 and 2040 to meet all of the City's estimated needs, including the proposed Project. Therefore, the Project would be consistent with the groundwater management plan and would not conflict with or obstruct its implementation. Thus, impacts related to water quality control plan or sustainable groundwater management plan would be less than significant.

### **Plans, Program and Policies**

**PPP WQ-1: NPDES/SWPPP.** As listed previously.

**PPP WQ-2: WQMP.** As listed previously.



## H. Land Use and Planning

**Impact Finding:** The Project would not physically divide an established community (Draft EIR at p. 5.9-20).

**Facts in Support of Findings:** The Project site is surrounded by roadways on two sides and existing business park and industrial warehouse buildings on the other two sides. Areas across Warner Avenue, which is a 6-lane arterial roadway, include commercial office uses. The land directly across Redhill Avenue (also a 6-lane arterial roadway) from the Project site is undeveloped land within the Tustin Legacy Specific Plan area that is planned for employment uses, such as: professional office, business park, and commercial uses.

Areas to the northeast of the site, across both Red Hill Avenue and Warner Avenue, are also within the Tustin Legacy Specific Plan area and are partially developed with public serving uses that include a US Armed Forces Reserve Center, Orange County Sheriff Training Academy, and an animal shelter.

The proposed Project would redevelop the site to provide a mixed-use development that would provide residences, restaurant, and retail services near employment generating uses, which are complementary community uses. The change of the Project site from a partially underutilized light industrial site to a residential and commercial mixed-use site would not physically divide an established community. In addition, the Project would not change roadways or install any infrastructure that would result in a physical division. Thus, the proposed Project would result in less than significant impacts related to physical division of an established community.

**Impact Finding:** The Project would not cause a significant environmental impact due to a conflict with any land use plan, policy, or regulation adopted for the purpose of avoiding or mitigating an environmental effect. (Draft EIR at p. 5.4-21 and Final EIR Chapters 2 and 3).

**Facts in Support of Findings:**

**2016 RTP/SCS.** The 2016 RTP/SCS Goals that are relevant to the proposed Project focus largely on maximizing mobility, encouraging development patterns and densities that reduce infrastructure costs, and provide for efficiency. The proposed Project would be consistent with the applicable SCAG's 2016 RTP/SCS goals, as detailed in Draft EIR Table 5.9-1. Therefore, implementation of the proposed Project would not result in conflict with RTP/SCS goals, and impacts would not occur.

**JWA Airport Environs Land Use Plan.** JWA is located approximately 2.2 miles southwest of the Project site under the primary aircraft approach corridor, but not within the AELUP Notification area or JWA planning area. As detailed in the Final EIR, the Project site is 1) located outside of the JWA 60 CNEL contour (Draft EIR Figures 5.7-2 and 5.7-3); 2) not located within the airport safety zones (Draft EIR Figure 5.7-1); and 3) would not penetrate the FAR Part 77 100:1 Notification Area elevation (Final EIR Figure 1). As a result, the AELUP identifies the proposed mix-use residential land uses as normally consistent. Thus, pursuant to the AELUP for JWA, impacts related to land use compatibility would not occur.

**Land Use Consistency.** Development of the site for multi-family residential and commercial (retail/restaurant) uses would integrate into the planned development of these adjacent and nearby areas. The site would provide housing for local employees working nearby in Santa Ana, Tustin, and Irvine. The site would also provide commercial retail services and restaurants for onsite

residents and employees working nearby. The site would provide both vehicular and pedestrian access and would integrate into the land uses of the area.

The Project would not result in a land use inconsistency. Rather, designating lands for mixed-uses, including multi-family residential, would provide locational efficiency as it allows people to work, live, and obtain services and restaurants within a small area, which has the potential to reduce Vehicle Miles Traveled in comparison to residential development that is farther from employment services and restaurants.

Also, the proposed land use designation change from PAO to DC would not conflict with a policy or plan adopted for the purpose of avoiding or mitigating an environmental effect. The PAO land use designation does not provide avoidance of an environmental effect and the DC land use designation provides for development flexibility to design a project that could avoid an environmental effect. Therefore, impacts related to land use inconsistency would be less than significant.

**General Plan Goals, Policies, and Objectives.** A detailed analysis of the proposed Project's consistency with the applicable goals, policies, and objectives of the City's General Plan that serve to avoid or mitigate environmental impacts is provided in Draft EIR Table 5.9-3. As described in the Table, the proposed Project would be consistent with the relevant goals, policies, and objectives of the City's General Plan that avoid or mitigate environmental impacts, and impacts related to conflict with a General Plan policy related to an environmental effect would be less than significant.

**Zoning Code.** A majority of the proposed development consists of development of 6 story mixed use structures and 7-levels of above ground parking that would be approximately 94-feet in height at the tallest point. The purpose of the proposed SD zone is to promote the public health, safety, and general welfare by the use of good design principles, maintaining an orderly and harmonious appearance, and encouraging excellence of property development. When development projects are proposed within the SD zone, they are required (per Zoning Code Section 41-593.4) to submit development plans for architectural review. The Project would create an attractive, cohesive mixed-use community through the use of contemporary architectural materials and landscaping throughout the Project site. As required by the Zoning Code, the proposed Project's development plans would be reviewed by the City to ensure consistency with development standards. Thus, impacts related to zoning would not occur from the proposed Project.

## I. Noise

**Impact Finding:** The Project would not result in generation of a substantial temporary or permanent increase in ambient noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies (Draft EIR at p. 5.10-15).

### **Facts in Support of Findings:**

#### Construction

Per Section 18-314 (Special Provisions) of the City's Municipal Code noise sources associated with construction activities are exempt from the City's established noise standards as long as the activities do not take place between the hours of 8:00 p.m. and 7:00 a.m. on weekdays, including Saturday, or any time on Sunday or a federal holiday. The proposed Project's construction activities would occur pursuant to these regulations. Thus, the proposed Project would be in compliance with the City's construction related noise standards.

As shown on Draft EIR Table 5.10-6, construction noise at the nearby receiver locations would range from 51.0 to 71.4 dBA Leq, which would not exceed the 85 dBA Leq daytime construction noise level threshold (the National Institute for Occupational Safety and Health (NIOSH) Criteria for Recommended Standard: Occupational Noise Exposure) at nearby non-residential non-sensitive receiver locations. Therefore, construction impacts would be less than significant.

Also, the increase in temporary noise from Project construction, as detailed in Draft EIR Table 5.10-7, would not exceed the 12 dBA Leq significance threshold (per Caltrans Traffic Noise Analysis Protocol). Therefore, impacts related to substantial increases in ambient noise related to construction activity would be less than significant.

### Operation

**Onsite Operational Noise.** Noise generated by the Project site would occur from stationary equipment such as heating, ventilation, and air conditioning (HVAC) units that would be installed for the new development, use of parking facilities, trash removal activity, and activity at outdoor gathering areas. Based on these typical noise levels, operation of the Project would not result in an exceedance of the City's Municipal Code Section 18-313 noise standards. Also, the City's building and plan check permitting process includes verification that the location of operational noise sources would not result in an exceedance of the municipal code standards. Thus, the City's standards development permitting process would ensure that the proposed Project would not generate on-site operational noise that would exceed noise standards. Therefore, impacts would be less than significant.

**Onsite Traffic Noise.** The location and design of the multi-family residential outdoor common areas substantially limits the exposure to traffic noise. As shown on Draft EIR Table 5.10-8, the exterior noise levels at the multi-family residential outdoor common areas would range from 45.1 to 57.7 dBA CNEL, which is below the General Plan Noise Element 65 dBA CNEL exterior noise level standard for outdoor common areas. Therefore, the on-site traffic noise impacts at the multi-family residential outdoor common areas would be less than significant.

**Offsite Traffic Noise.** In the existing with Project conditions (Draft EIR Table 5.10-9) noise would range from 66.8 to 75.8 dBA CNEL. Implementation of the proposed Project A would generate a noise level increase of up to 0.5 dBA CNEL on the study area roadway segments, which is less than the 1.5 dBA CNEL threshold for areas above 65 dBA CNEL. Thus, off-site traffic noise impacts in the existing plus Project condition would be less than significant.

In the opening year (2022) with Project conditions (Draft EIR Table 5.10-10) noise would range from 67.4 to 76.2 dBA CNEL. Implementation of the proposed Project would generate a noise level increase of up to 0.5 dBA CNEL on the study area roadway segments, which is less than the 1.5 dBA CNEL threshold for areas above 65 CNEL. Thus, off-site traffic noise impacts in the opening year plus Project condition would be less than significant.

In 2040 with Project conditions (Draft EIR Table 5.10-11) noise would range from 69.7 to 76.6 dBA CNEL. Implementation of the proposed Project would generate a noise level increase of up to 0.4 dBA CNEL on the study area roadway segments, which is less than the 1.5 dBA CNEL threshold for areas above 65 CNEL. Thus, off-site traffic noise impacts in the 2040 plus Project condition would be less than significant.

**Interior Noise.** The roadways near the Project site would generate noise. However, Draft EIR Tables 5.10-12 through 5.10-15 show that based with a “windows closed” condition with standard windows with a minimum Sound Transmission Class (STC) of 27, the interior noise levels of the residential units would be below the 45 dBA CNEL interior noise standard. Therefore, impacts related to interior noise would be less than significant.

**Impact Finding:** The Project would not generate excessive groundborne vibration or groundborne noise levels (Draft EIR at p. 5.10-26).

### **Facts in Support of Findings:**

#### Construction

Demolition, excavation, and grading activities are required for the Project and can result in varying degrees of ground vibration, depending on the equipment and methods used, distance to the affected structures and soil type. Based on the reference vibration levels provided by the Federal Transit Administration (FTA), a large bulldozer represents the peak source of vibration with a reference velocity of 0.089 in/sec PPV at 25 feet. At distances ranging from 85 to 667 feet from construction, vibration levels are anticipated to range from 0.001 to 0.014 in/sec PPV, as shown on Draft EIR Table 5.10-16. These vibration levels would not be sustained during the entire construction period but would occur only during the times that heavy construction equipment is operating in the vicinity of the sensitive receivers. This level of vibration would be below the Caltrans building damage threshold of 0.3 in/sec PPV and vibration standard of 0.04 in/sec PPV for human annoyance at all receiver locations. Therefore, vibration impacts would be less than significant.

#### Operation

Operation of the proposed commercial and multi-family uses would include heavy trucks for residents moving in and out of the rental units, product deliveries to retail and restaurant uses, and garbage trucks for solid waste disposal. Truck vibration levels are dependent on vehicle characteristics, load, speed, and pavement conditions. However, typical vibration levels for the heavy truck activity at normal traffic speeds would be approximately 0.006 in/sec PPV, based on the FTA Transit Noise Impact and Vibration Assessment. Truck movements on site would be travelling at very low speed, so it is expected that truck vibration at nearby sensitive receivers would be less than the vibration threshold of 0.08 in/sec PPV for fragile historic buildings and 0.04 in/sec PPV for human annoyance, and therefore, would be less than significant.

**Impact Finding:** The Project would not expose people residing or working in the Project area to excessive airport noise levels within an airport land use plan or within two miles of a public airport (Draft EIR at p. 5.10-27).

**Facts in Support of Findings:** The exterior noise thresholds outlined in the AELUP, multi-family residential development is considered *normally consistent* with exterior noise levels of less than 60 dBA CNEL, *conditionally consistent* with exterior noise levels between 60 and 65 dBA CNEL and *normally inconsistent* with exterior noise level above 65 dBA CNEL. For commercial retail land use, exterior noise levels are considered *normally consistent* with exterior noise levels of less than 65 dBA CNEL and *conditionally consistent* with exterior noise level above 65 dBA CNEL.

As shown on Draft EIR Figure 5.10-2, the Project site is located outside the 55 dBA CNEL aircraft noise level contour boundaries of JWA. Therefore, according to the AELUP, the Project residential and commercial retail land use is considered *normally consistent* with JWA aircraft noise exposure exterior noise level compatibility thresholds. Also, the airport related noise at the Project site does not exceed the City’s municipal code permissible noise levels. Additionally, the County’s General Aviation Noise Ordinance that prohibits

commercial aircraft departures between the hours of 10:00 p.m. and 7:00 a.m. and arrivals between the hours of 11:00 p.m. and 7:00 a.m. These restrictions substantially limit the aircraft noise during the noise sensitive nighttime hours for residential use. Overall, the Project site would not be exposed to excessive noise levels from airport operations, and therefore, impacts would be less than significant.

## J. Population and Housing

**Impact Finding:** The Project would not induce substantial unplanned population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure) (Draft EIR at p. 5.11-9).

**Facts in Support of Findings:** Draft EIR Table 5.11-7 shows that at full occupancy the Project would house approximately 2,081 residents, which would constitute a 0.62 percent increase over the 2019 City of Santa Ana population of 337,716. In addition, the 1,150 new multi-family units would constitute a 1.5 percent increase in the total number of residential units in the City, and a 4.5 percent increase in the number of the multi-family residential units (5+ units) within the City.

As SCAG projects that the City and County will experience a population increase of 7.4 percent by 2040, the population of the Project would be within the projected population growth. Similarly, SCAG anticipates the number of housing units throughout the County would increase by 10.2 percent by 2040. Thus, the 1,150 new multi-family units would also be within the SCAG projected growth. Additionally, the 320 employment opportunities that would be generated by the Project would be 0.27 percent of the existing jobs within 2-miles of the Project site; and therefore, would not result in induced unplanned employment growth.

The existing jobs-housing ratio is 2.08 in Santa Ana and is projected to be 2.13 in 2040. The proposed Project would reduce the jobs-housing ratio slightly to 2.05; and to 2.10 in 2040, as shown in Draft EIR Table 5.11-8. This would be a beneficial effect of providing multi-family housing on the Project site in a jobs-rich area, where employees can easily travel to nearby employment opportunities.

Regarding infrastructure, the Project site is adjacent to existing roadways that would not be extended to serve the Project. Likewise, water and wastewater services would be provided by connections to the existing infrastructure within Red Hill Avenue and Warner Avenue, which would accommodate the proposed Project, as described in Draft EIR Section 5.15, *Utilities and Service Systems*. Provision of continued (but greater volumes) water and sewer services to the Project site would not result in the need to extend infrastructure. Therefore, indirect impacts related to the extension of infrastructure would not occur from implementation of the proposed Project.

Overall, the Project would not result in inducement of population growth that would have the potential to create a significant physical change to the environment. As a result, impacts related to population growth are less than significant.

**Impact Finding:** The Project would not displace substantial numbers of existing people or housing, necessitating the construction of replacement housing elsewhere (Draft EIR at p. 5.11-11).

**Facts in Support of Findings:** The Project site is currently developed with three industrial buildings, one of which is currently being used as a temporary 200-bed homeless shelter through a short-term lease for use of the site on an interim basis until redevelopment of the site commences. The City of

Santa Ana is working on various homeless shelter solutions, including the purchase of a permanent homeless shelter site, that are anticipated to be available for the existing persons on the Project site prior to construction of the proposed Project. Therefore, the proposed Project would not result in displacement of substantial numbers of people, such that construction of replacement housing elsewhere would be necessary. As a result, impacts would be less than significant.

## **K. Public Services**

### Fire Protection

**Impact Finding:** The Project would not result in substantial adverse physical impacts associated with the provision of new or physically altered fire service facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios and response times or other performance objectives for fire protection services (Draft EIR at p. 5.12-4).

**Facts in Support of Findings:** The proposed Project is anticipated to result in 2,081 residents and 320 employees at full occupancy. This residential and employee population is expected to create the typical range of service calls to OCFA that are largely related to medical emergencies. However, fire protection equipment and staffing can be augmented by the City as needed (with assistance from revenue provided by the Project and the fire facilities fee required per Chapter 8-46 of the Municipal Code) to expand fire protection and emergency medical staffing and equipment provided from existing stations and better accommodate simultaneous service calls.

Because the Project site is within 3.5 miles of 6 existing fire stations and the Project site is within a developed area that is currently served by these stations, the Project would not result in the requirement to construct a new or physically altered fire station. Therefore, impacts related to fire protection services would be less than significant.

### Police Services

**Impact Finding:** The Project would not result in substantial adverse physical impacts associated with the provision of new or physically altered police service facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios and response times or other performance objectives for police services (Draft EIR at p. 5.12-7).

**Facts in Support of Findings:** The proposed Project addresses typical residential security concerns by providing low-intensity security lighting, security cameras, electronic access to buildings, and 24-hour security personnel. Pursuant to the City's existing permitting process, the Police Department would review and approve the final site plans to ensure that crime prevention design measures are incorporated appropriately to provide a safe environment.

The proposed Project would result in an incremental increase in demands on law enforcement services and would require two additional officers based on the Police Department's 2018 staffing of 1.07 officers per thousand population. The two additional officers could be located at the Southeast Substation that is 2.2 miles from the proposed Project. Therefore, the proposed Project would not result in the need for, new or physically altered police protection facilities. Thus, substantial adverse physical impacts associated with the provision of new or expanded facilities would not occur, and impacts are less than significant.

### School Services

**Impact Finding:** The Project would not result in substantial adverse physical impacts associated with the provision of new or physically altered school facilities, the construction of which could cause significant environmental impacts (Draft EIR at p. 5.12-10).

**Facts in Support of Findings:** The proposed Project would develop 1,150 residential units, which would provide housing for families that have school children. As detailed in Draft EIR Section 5.12.4.5, *School Service Environmental Impacts*, the proposed Project would result in 334 students at full occupancy. As shown in Draft EIR Table 5.12-2, the school facilities that would serve the Project have a remaining capacity for 1,589 students, which would be able to accommodate the student from the site and continue to have capacity to serve additional students.

In addition, the need for additional school facilities is addressed through compliance with school impact fee assessment. The existing Santa Ana Unified School District development impact fee is \$3.79 per square foot for all new residential development, and \$0.61 per square foot for new commercial development. Pursuant to Government Code Section 65995 applicants shall pay developer fees to the appropriate school districts at the time building permits are issued; and payment of the adopted fees provides full and complete mitigation of school impacts. As a result, impacts related to school facilities would be less than significant.

### L. Park and Recreation

**Impact Finding:** The Project would not result in substantial adverse physical impacts associated with the provision of new or physically altered park facilities, the construction of which could cause significant environmental impacts (Draft EIR at p. 5.13-5).

**Facts in Support of Findings:** The proposed Project is anticipated to result in 2,081 residents at full occupancy and includes 174,555 square feet of exterior open space recreation area and approximately 8,008 square feet of interior amenities to total 183,363 square feet of recreational and open space onsite. These onsite amenities are anticipated to meet many of the park and recreation needs of Project residents.

The new residential population is also anticipated to utilize existing off-site park and recreation facilities. As described listed in Draft EIR Table 5.13-1, there is currently 81.88 acres of Santa Ana parkland within 3-miles of the Project site. These existing City of Santa Ana parks provide a variety of facilities that include sports fields, exercise equipment, picnic areas, and playgrounds. In addition, there are 97.9 acres of parkland within the City of Tustin and 63.6 acres of parkland within the City of Irvine Park facilities (listed in Draft EIR Table 5.13-2 and the Final EIR Chapter 3) that are also within 3 miles of the Project site and are likely (due to location) to be used by residents of the proposed Project. This equals approximately 243.38 acres of existing parkland within three miles of the site, which equates to 5,094.49 acres of parkland per Project resident at full occupancy.

Based on a standard of 2 acres of public park and/or recreational space per 1,000 residents (Municipal Code Section 35-108), the proposed Project would require 4.2 acres of parkland to serve the new residents. The Project includes a total of 4.2 acres (183,363 square feet) of park and recreation area. Therefore, the Project would include the Municipal Code required park and/or recreational space.

Based on the existing amount of 243.38 acres of existing park and recreation facilities within 3 miles of the Project site, the recreation facilities that would be provided as part of the Project, and the number of residents at full capacity of the proposed Project, the Project is not anticipated to require the provision of new or physically altered park facilities in order to maintain acceptable service ratios.

In addition, Municipal Code Sections 35-108, 35-110, and 35-111 require that residential development fees be paid for the acquisition, construction, and renovation of park and recreation facilities prior to the issuance of a building permit for any construction which adds net residential units. Thus, the proposed Project would be required to pay park and recreation fees to “preserve an appropriate balance between the demand by residents for use of park and recreational facilities”, as stated in Municipal Code Section 35-110. Therefore, impacts related to park and recreation service facilities would be less than significant.

**Impact Finding:** The Project would not result in increased use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated (Draft EIR at p. 5.13-6).

**Facts in Support of Findings:** Based on the California State Parks information for the southern California Region, the anticipated number of Project residents at full occupancy (2,081 residents), the distance and type of recreational facilities near the Project site, it is anticipated that the Project would generate 348 additional park users two or more times per week, 287 additional park users about once per week, 429 additional park users once or twice per month, 508 additional park users several times a year, and 314 additional park users once or twice a year that would utilize the 245.38 acres of parks within 3 miles of the Project site.

Based on the existing amount of park and recreation facilities in the vicinity of the Project site, the recreation facilities that would be provided as part of the Project, and the number of residents all full capacity of the proposed Project, the Project is not anticipated to increase the use of existing parks and recreation facilities such that substantial physical deterioration of the facility would occur or be accelerated.

In addition, as listed Park and Recreation Regulatory Setting Section, the Santa Ana Municipal Code, Section 35-108 requires that residential development fees be paid for the acquisition, construction, and renovation of park and recreation facilities. Also, Sections 35-108 and 35-111 requires that any person adding residential units shall pay the park and recreation fees prior to the issuance of a building permit. The Municipal Code describes that park and recreation fees are for the purpose of preserving an appropriate balance between the demand by residents for use of park and recreational facilities and the availability of such park and recreational facilities. Thus, by payment of the required park fees, the Project would provide funding to offset any increased usage at other park and recreation facilities within Santa Ana.

In addition, use of sports fields is largely by sports leagues that pay fees to the City for use of the facilities, which is used to fund maintenance and improvements related to use of the facilities. Any additional residents that are involved in sports leagues would provide this funding to reduce impacts. Overall, the proposed Project would not result in substantial physical deterioration of park and recreation facilities, and impacts would be less than significant.



**Impact Finding:** The Project would not include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment (Draft EIR at p. 5.13-7).

**Facts in Support of Findings:** The project includes recreational facilities. The impacts of development of the recreational amenities are considered part of the impacts of the proposed Project as a whole and are analyzed throughout the various sections of the EIR. For example, activities such as excavation, grading, and construction as required for the park and recreational components of this Project are analyzed in the Draft EIR Air Quality, Greenhouse Gas Emissions, Noise, and Transportation Sections.

In addition, while the Project would contribute park development fees pursuant to Municipal Code Sections 35-108, 35-110, and 35-111 to be used towards the future expansion or maintenance parks and recreational facilities, these fees are standard with every residential development, and the proposed Project would not require the construction or expansion of other recreational facilities that might have an adverse physical effect on the environment. As a result, impacts would be less than significant.

#### **M. Transportation**

**Impact Finding:** The Project would not conflict or be inconsistent with CEQA Guidelines § 15064.3, subdivision (b) (Final EIR 5.14, *Transportation*, at p. 5.14-31).

**Facts in Support of Findings:** As described in the Final EIR, a direct Project impact would occur if the Project generates a VMT/SP above 15 percent below the Countywide Average. The Project related VMT/SP is 5.14 and the Countywide Average VMT/SP is 14.71. Thus, the VMT/SP of the Project is 35 percent of the Countywide Average VMT/SP; and the Project would not generate VMT/SP above 15 percent below the Countywide Average. Thus, direct Project impacts related to VMT would be less than significant.

In addition, the City's screening criteria for VMT cumulative impacts, include project consistency with the RTP/SCS or results in an increase in VMT within the City. As shown on Final EIR Transportation Section Table 4.14-13, the Project results in a net decrease in VMT. Also, Table 5.14-14 shows that the Project's VMT/SP is approximately 22 percent lower than the cumulative VMT/SP for the City. Therefore, the Project would not result in a negative effect on VMT/SP at the citywide level, and cumulative impacts would be less than significant.

#### **Impact Finding:**

The Project would not substantially increase hazards due to a geometric design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment) (Draft EIR at p. 5.14-23).

**Facts in Support of Findings:** The Project includes development of mixed uses that include residential, retail/restaurant commercial, and open space recreation. The Project includes community type uses and does not include any incompatible uses, such as farm equipment. The proposed Project would be accessed from one driveway on Red Hill Avenue and two driveways on Warner Avenue that provide direct access to parking areas.

The Project would also not increase any hazards related to a design feature. All of the proposed improvements would be required to be installed in conformance with City design standards. The City's construction permitting process includes review Project site plans to ensure that no potentially hazardous transportation design features would be introduced by the Project. For example, sight distance at each Project driveway would be reviewed for conformance with City of Santa Ana sight distance standards at the time of permitting approvals for grading, landscape, onsite circulation construction, and street improvement plans. As a result, impacts related to vehicular circulation design features would be less than significant.

**Impact Finding:** The Project would not result in inadequate emergency access (Draft EIR at p. 5.14-23).

### **Facts in Support of Findings:**

#### Construction:

The proposed construction activities, including equipment and supply staging and storage, would occur within and adjacent to the Project area and would not restrict access of emergency vehicles to the Project site or adjacent areas. The roadway improvements and installation of driveways that would be implemented during construction of the proposed Project could require the temporary closure of travel lanes, but full roadway closure and traffic detours are not expected to be necessary. However, construction activities may temporarily restrict vehicular traffic that could increase hazards. Therefore, the construction activities would be required to implement measures to facilitate the passage of persons and vehicles through/around any required temporary road restrictions, and ensure the safety of passage in accordance with Section 503 of the California Fire Code (Title 24, California Code of Regulations, Part 9) and the City of Santa Ana Fire Code included as Municipal Code Chapter 14, which would be ensured through the City's permitting process. Thus, implementation of the Project through the City's permitting process would ensure existing regulations are adhered to and would reduce potential construction related emergency access impacts to a less than significant level.

#### Operation

the Project includes one driveway on Red Hill Avenue and two driveways on Warner Avenue that provide direct access to parking areas. As described previously, these driveways would provide adequate and safe circulation to and from the Project site and would provide a several routes for emergency responders to access different portions of the Project site and surrounding areas.

Additionally, during operation of the Project, building tenants would be required to maintain adequate emergency access for emergency vehicles as required and verified by the City and the Orange County Fire Authority (OCFA) through operational permitting and inspections. Because the Project is required to comply with all applicable City codes, as verified by the City and OCFA potential impacts related to inadequate emergency access would be less than significant.

### **N. Tribal Cultural Resources**

**Impact Finding:** The Project would not cause a substantial adverse change in the significance of a tribal cultural resource that is listed or eligible for listing in the California Register of Historical Resources, or in a local register of historical resources as defined in Public Resources Code section 5020.1(k) (Draft EIR at p. 5.15-5).

**Facts in Support of Findings:** There are no sites, features, places, cultural landscapes, sacred places, and objects with cultural value to a California Native American tribe that are either eligible or listed in the California Register of Historical Resources or local register of historical resources on the Project site. In accordance with SB 18 and AB 52, the City sent letters to 18 Native American representatives identified by NAHC, notifying them of the proposed Project. One California Native American tribe request for consultation, the Gabrieleño Band of Mission Indians – Kizh Nation. Mr. Andrew Salas provided oral information about the use of the Orange County area for Native American village sites and the City provided the history of uses and development of on the Project site, including the depth of previous and existing infrastructure and foundation systems on the site. Based on the consultation conducted, no TCRs were identified.

The Project site includes three modern industrial buildings that were developed in the early 1980s and do not involve tribal cultural resources. The site has a long history of ground disturbance from previous agricultural uses and development. Artificial fill was observed in geotechnical field explorations up to 7.5 feet below existing grade and previous excavation and recompaction ranged from 5 feet to 13 feet for development of the existing buildings. It is likely that the site disturbance included the undeveloped portion of the site at the corner of Red Hill and Warner Avenue. The extensive previous excavation, recompaction, and fill soils onsite have limited the potential of the site to contain tribal cultural resources. Also, the proposed Project would excavate onsite soils to a minimum of 5 feet below the bottom of the building foundations and 5 feet beyond the building perimeters. The depth of the excavation is within the previously disturbed soil depths, which further reduces the potential of the Project to result in impacts related to tribal cultural resources.

Overall, the Project site does not include resources that are listed or eligible for listing in the California Register of Historical Resources or in a local register of historical resources; and due to the extent and depth of previous ground disturbances throughout the site, the potential for tribal cultural resources is limited. Therefore, Project impacts to tribal cultural resource that are listed or eligible for listing in the California Register of Historical Resources, or other register of historical resources would be less than significant.

## **O. Utilities and Service Systems**

### Water

**Impact Finding:** The Project would not require or result in the construction of new water facilities, or expansion of existing facilities, the construction of which could cause significant environmental effects (Draft EIR at p. 5.16-6).

**Facts in Support of Findings:** The proposed Project would install new water infrastructure on the Project site that would connect to the existing 12-inch water pipeline in Warner Avenue. The new onsite water system would convey water supplies to the proposed residences, commercial uses, and landscaping through plumbing/landscaping fixtures that are compliant with the CalGreen Plumbing Code for efficient use of water.

The proposed Project would continue to receive water supplies through the existing 12-inch water line located within the Red Hill Avenue rights-of-way that has the capacity to provide the increased water supplies needed to serve the proposed Project, and no extensions or expansions to the water pipelines that convey water to the Project site would be required. Redevelopment of the existing

onsite water distribution lines would only serve the proposed Project and would not provide water to any off-site areas.

The construction activities related to the onsite water infrastructure that would be needed to serve the proposed multi-family residential and commercial uses is included as part of the proposed Project and would not result in any physical environmental effects beyond those identified throughout the Draft EIR. Therefore, the proposed Project would not result in the construction of new water facilities or expansion of existing facilities, the construction of which could cause significant environmental effects, and impacts would be less than significant.

**Impact Finding:** The City would have sufficient water supplies available to serve the project and reasonably foreseeable development during normal, dry, and multiple dry years (Draft EIR at p. 5.16-7).

**Facts in Support of Findings:** As shown in Draft EIR Table 5.16-4, the proposed Project would result in a total demand of 269 AFY at full occupancy, which would be a 245.27 AFY increase in comparison to the water demand from the existing buildings that are included in the UWMP assumptions. This equates to an 8.1 percent of the anticipated increase in water demand between 2015 and 2040 of 3,028 AFY that is anticipated by the 2015 UWMP. Thus, the City would have water supplies available to serve the Project.

In addition, as shown in Draft EIR Table 5.16-2, the City's available supply, including groundwater and imported water, will meet projected demand that includes the proposed Project during normal, single dry and multiple dry years. Therefore, impacts related to water supplies from the proposed Project would be less than significant.

#### Wastewater

**Impact Finding:** The Project would not require or result in the construction of new wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects (Draft EIR at p. 5.16-11).

**Facts in Support of Findings:** The Project includes replacing approximately 367 feet of the existing 8-inch City sewer line in Warner Avenue, between the Project site and the Orange County Sanitation sewer line in Red Hill Avenue, with a 10-inch sewer. In addition, the Project would install a new onsite sewer system that would connect to off-site City of Santa Ana sewer facilities. Approximately half the Project site would discharge wastewater directly into a City-owned manhole located at the intersection of Warner Avenue and Red Hill Avenue. The other half of the Project site would discharge wastewater into the improved 10-inch sewer in Warner Avenue to the existing 42-inch sewer in Red Hill Avenue. Based on results of the sewer flow monitoring and the City's Design Criteria for wastewater generation rates, the sewer lines that would serve the Project site would have a peak flow half full capacity of 0.65 cfs which would be adequate capacity to accommodate the additional wastewater flows from the proposed Project.

The construction activities related to replacing 367 feet of 8-inch water line with 10-inch water line within the Warner Avenue right of way and installation of the onsite sewer infrastructure that would serve the proposed Project, is included as part of the proposed Project and would not result in any physical environmental effects beyond those identified throughout the Draft EIR. As the proposed Project includes facilities to serve the Project, it would not result in the need for construction of other

new wastewater facilities or expansions, the construction of which could cause significant environmental effects. Therefore, impacts would be less than significant.

**Impact Finding:** The Project would not result in a determination by the wastewater treatment provider which serves or may serve the Project that it has adequate capacity to serve the Project's projected demand in addition to the provider's existing commitments (Draft EIR at p. 5.16-11).

**Facts in Support of Findings:** The OCS D Reclamation Plant No. 1 has an additional capacity of 87 mgd, which would accommodate the increase in wastewater flow from full occupancy of the proposed Project that would generate 201,906 gpd. As a result, implementation of the proposed Project would not result in inadequate capacity of the wastewater treatment plant to serve the Project's demand in addition to existing service commitments, and impacts would be less than significant.

#### Drainage

**Impact Finding:** The Project would not require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects (Draft EIR at p. 5.16-13).

**Facts in Support of Findings:** The runoff within the Project site would be collected by roof drains, surface flow designed pavement, curbs, and area drains and conveyed to Modular Wetland System units that would be installed as part of the Project to retain, filter, and slowly discharge drainage. The Modular Wetland System units have been sized to treat runoff from the Design Capture Storm (85th percentile, 24-hour). Treated runoff from the Modular Wetland System units would be discharged from the flow controlling Modular Wetland System units to the existing 84-inch drain located within Red Hill Avenue. From there, flows would travel southeast and be temporarily detained in an existing flood control basin before entering the Barranca Channel, which discharges into San Diego Creek Reach 1, then the Upper Newport Bay, Lower Newport Bay, and finally to the Pacific Ocean at Balboa Beach.

Although the Project related runoff conditions (flow rates and durations) would increase from predevelopment conditions (shown in Draft EIR Table 5.15-5), the Project would manage the increased flow by the four Modular Wetland System units that have been designed to accommodate the increased volume. As a result, the proposed Project would not result in a need to expand or construct new off-site drainage systems and impacts to stormwater drainage systems would be less than significant.

#### Solid Waste

**Impact Finding:** The Project would not generate solid waste in excess of state or local standards, or in excess of the capacity of local infrastructure, or otherwise impair the attainment of solid waste reduction goals (Draft EIR at p. 5.16-15).

#### **Facts in Support of Findings:**

##### Construction

The Project is estimated to generate approximately 460 tons of waste during demolition and additional waste during construction, which would occur over a 27-month period. However, Section 5.408.1 of the 2016 California Green Building Standards Code requires demolition and construction activities to recycle or reuse a minimum of 65 percent of the nonhazardous construction and demolition waste. Thus, the demolition and construction solid waste that would be disposed of at the landfill would be approximately 35 percent of the waste generated. Therefore, demolition

activities, which would generate the most solid waste would generate approximately 161 tons of solid waste. Demolition activities would occur over a 30 workday (6 week) period. This equates to approximately 5.4 tons of debris per day.

The Frank Bowerman Sanitary Landfill is permitted to accept 11,500 tons per day of solid waste. In September 2019, the maximum tonnage received was 9,967 tons. Thus, the facility had additional capacity of 1,533 tons per day (Calrecycle 2019). Therefore, the Frank Bowerman Sanitary Landfill would be able to accommodate the addition of 5.4 tons of waste per week during construction of the proposed Project.

### Operation

Operation of the Project at buildout would generate approximately 1,137 tons of solid waste per year, at least 75 percent of which is required by California law to be recycled, which would reduce the volume of landfilled solid waste to approximately 284.25 tons per year, or 5.47 tons per week, as shown on Draft EIR Table 5.16-6.

As the Frank Bowerman Sanitary Landfill is permitted to accept 11,500 tons per day of solid waste, and in September 2019, the maximum tonnage received was 9,967 tons, the facility had additional capacity of 1,533 tons (Calrecycle 2019). Therefore, the Frank Bowerman Sanitary Landfill would be able to accommodate the addition of 5.47 tons of waste per week. Thus, the proposed Project would be served by a landfill with sufficient permitted capacity to accommodate the Project's solid waste disposal needs and the Project would not impair the attainment of solid waste reduction goals. Impacts related to landfill capacity would be less than significant.

**Impact Finding:** The Project would comply with federal, State, and local statutes and regulations related to solid waste (Draft EIR at p. 5.16-16).

**Facts in Support of Findings:** All solid waste-generating activities within the City is subject to the requirements set forth in Section 5.408.1 of the 2016 California Green Building Standards Code that requires demolition and construction activities to recycle or reuse a minimum of 65 percent of the nonhazardous construction and demolition waste, and AB 341 that requires diversion of a minimum of 75 percent of operational solid waste. Implementation of the proposed Project would be consistent with all state regulations, as ensured through the City's development project permitting process. Therefore, the proposed Project would comply with all solid waste statute and regulations; and impacts would not occur.

### SECTION III

#### IMPACTS MITIGATED TO A LEVEL OF LESS THAN SIGNIFICANT

The City hereby finds that mitigation measures have been identified in the EIR that would avoid or substantially lessen the following potentially significant environmental impacts to a less than significant level. The potentially significant impacts and the mitigation measures that would reduce them to a less than significant level are detailed in the EIR and summarized below.

##### **A. Hazards and Hazardous Materials**

**Impact Finding:** The Project would not create a significant hazard to the public or the environment through the routine transport, use or disposal of hazardous materials (Draft EIR at p. 5.7-21).

Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect identified in the Draft EIR.

##### **Facts in Support of Findings:**

###### Construction:

The Phase I Environmental Site Assessment determined that asbestos-containing materials and lead-based paint may exist due to the date of construction of the existing buildings. Therefore, asbestos surveys and abatement would be required prior to demolition or renovation of the existing building pursuant to the existing South Coast Air Quality Management District (SCAQMD), Cal/OSHA, and the sections of the California Health and Safety Code, which are described above in the Regulatory Setting. These requirements were developed to protect human health and the environment from the hazards associated with exposure to lead based materials and airborne asbestos fibers. Compliance with these existing regulations, as ensured through the permitting process and included as PPP HAZ-1 and PPP HAZ-2, would reduce impacts related to routine transport and disposal of asbestos-containing materials and lead-based paint during construction activities to a less than significant level.

In addition, the Project site contains approximately 900 cubic yards of contaminated soil that would require excavation and disposal as part of excavation and grading activities. This includes approximately, 850 cubic yards of TPH contaminated soils (above residential screening levels) and 80 cubic yards of TPH-(diesel) contaminated soils. These contaminated soils would need to be excavated and removed during Project excavation and grading activities as required by DTSC, California Integrated Waste Management Board, RWQCB, OCFA, and the Orange County Health Care Agency (OCHCA). Due to the existence of the contaminated soils and excavation activities that would occur during Project construction, implementation of the proposed Project has the potential to result in a hazard to the public or environment.

As a result, Mitigation Measure HAZ-1 would be implemented to reduce the potential risks related to accidental release and exposure of people and the environment to the contaminated soils. Mitigation Measure HAZ-1 requires that a qualified consultant prepare a Soil Management Plan (SMP) to be used by construction workers to remove and dispose of the areas of TPH impacted soil. Mitigation Measure HAZ-1 requires excavation of contaminated soils be completed pursuant to existing DTSC and RWQCB requirements, soils sampling ensure all contaminated soils are removed, and that a certified hazardous waste hauler remove and transport all TPH impacted soil and other potentially hazardous materials per California Hazardous Waste Regulations to a landfill permitted by the state to accept hazardous materials. Excavated soil containing hazardous

substances would be classified as a hazardous waste if they exhibit the characteristics of ignitability, corrosivity, reactivity, or toxicity (CCR, Title 22, Division 4.5, Chapter 11, Article 3). The SMP would detail hazardous materials excavation and disposal methods and requirements pursuant to the regulation of Title 8 of the California Code of Regulations (CalOSHA) and Department of Toxic Substances Control (DTSC) that regulates the removal, transportation, and disposal of hazardous waste to protect human health and the environment. With implementation of Mitigation Measure HAZ-1 impacts related to hazards from contaminated soils would be less than significant.

#### **Plans, Program and Policies:**

**PPP HAZ-1: SCAQMD Rule 1403.** Prior to issuance of demolition permits, the Project applicant shall submit verification to the City Building and Safety Division that an asbestos survey has been conducted at all existing buildings located on the Project site. If asbestos is found, the Project applicant shall follow all procedural requirements and regulations of South Coast Air Quality Management District Rule 1403. Rule 1403 regulations require that the following actions be taken: notification of SCAQMD prior to construction activity, asbestos removal in accordance with prescribed procedures, placement of collected asbestos in leak-tight containers or wrapping, and proper disposal.

**PPP HAZ-2: Lead.** Prior to issuance of demolition permits, the Project applicant shall submit verification to the City Building and Safety Division that a lead-based paint survey has been conducted at all existing buildings located on the Project site. If lead-based paint is found, the Project applicant shall follow all procedural requirements and regulations for proper removal and disposal of the lead-based paint. Cal-OSHA has established limits of exposure to lead contained in dusts and fumes. Specifically, CCR Title 8, Section 1532.1 provides for exposure limits, exposure monitoring, and respiratory protection, and mandates good working practices by workers exposed to lead.

#### **Mitigation Measures:**

**Mitigation Measure HAZ-1:** Prior to issuance of a grading permit, a Soil Management Plan (SMP) shall be prepared by a qualified hazardous materials consultant and shall detail procedures and protocols for excavation and disposal of onsite hazardous materials, including:

- A certified hazardous waste hauler shall remove all potentially hazardous soils. Excavation of contaminated soils shall be removed. In addition, sampling of soil shall be conducted during excavation to ensure that all contaminated soils are removed, and that residential Environmental Screening Levels (ESLs) for residential uses are not exceeded. Excavated materials shall be transported per California Hazardous Waste Regulations to a landfill permitted by the state to accept hazardous materials.
- Any subsurface materials exposed during construction activities that appear suspect of contamination, either from visual staining or suspect odors, shall require immediate cessation of excavation activities. Soils suspected of contamination shall be tested for potential contamination. If contamination is found to be present per the California Department of Toxic Substances Control (DTSC) or Regional Water Quality Control Board (RWQCB) ESLs for residential uses, it shall be transported and disposed of per California Hazardous Waste Regulations to an appropriately permitted landfill.
- A Health and Safety Plan (HSP) shall be prepared for each contractor that addresses potential safety and health hazards and includes the requirements and procedures for



employee protection. The HSP shall also outline proper soil handling procedures and health and safety requirements to minimize worker and public exposure to hazardous materials during construction.

- All SMP measures shall be printed on the construction documents, contracts, and project plans prior to issuance of grading permits.

**Impact Finding:** The Project would not create a significant hazard to the public or the environment through reasonably foreseeable upset or accident conditions involving the release of hazardous materials into the environment (Draft EIR at p. 5.7-23).

Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect identified in the Draft EIR.

### **Facts in Support of Findings:**

#### Construction:

**Contaminated Soils.** As described previously, the Project site contains approximately 900 cubic yards of contaminated soil that would require excavation and disposal pursuant to the requirements of the DTSC, California Integrated Waste Management Board, RWQCB, OCFA, and the OCHCA. Due to the existence of the contaminated soils and excavation activities that would occur during Project construction, implementation of the proposed Project has the potential to result in upset or accident conditions involving the release of hazardous materials into the environment.

As a result, Mitigation Measure Haz-1 requires a Soil Management Plan (SMP) to be prepared and used by construction workers to remove and dispose of the areas of TPH impacted soil. Mitigation Measure Haz-1 requires excavation of contaminated soils be completed pursuant to existing DTSC and RWQCB requirements, soils sampling ensure all contaminated soils are removed, and that a certified hazardous waste hauler remove and transport all TPH impacted soil and other potentially hazardous materials per California Hazardous Waste Regulations to a landfill permitted by the state to accept hazardous materials. With implementation of Mitigation Measure Haz-1 impacts related to hazards from contaminated soils would be less than significant.

**Undocumented Hazardous Materials.** The Project site has a long history of various uses that includes use and storage of hazardous materials. As a result, there is the potential for undocumented hazardous material to exist onsite. Excavated soil containing hazardous substances and hazardous building materials would be classified as a hazardous waste if they exhibit the characteristics of ignitability, corrosivity, reactivity, or toxicity (CCR, Title 22, Division 4.5, Chapter 11, Article 3). State and federal laws require detailed planning to ensure that hazardous materials are properly handled, used, stored, and disposed of, and in the event that such materials are accidentally released, to prevent or to mitigate injury to health or the environment. These regulations are detailed previously and include, but are not limited to, the federal Resource Conservation and Recovery Act, the Occupational Safety and Health Act that is implemented by OSHA, and the Hazardous Materials Transportation Act. Additionally, the California Integrated Waste Management Board and the RWQCB specifically address management of hazardous materials and waste handling in their adopted regulations (CCR, Title 14 and CCR, Title 27). Furthermore, Mitigation Measure HAZ-1 would reduce impacts related to other soil contamination, not identified previously. Thus, with implementation of existing regulations and Mitigation Measure HAZ-1, impacts related to upset or accident conditions involving the release of hazardous materials into the environment would be less than significant.

**Mitigation Measures:**

**Mitigation Measure HAZ-1: Soil Management Plan (SMP).** As listed previously.

**B. Tribal Cultural Resources**

**Impact Finding:** The Project would not cause a substantial adverse change in the significance of a resource determined by the lead agency, in its discretion and supported by substantial evidence, to be significant pursuant to criteria set forth in subdivision (c) of Public Resources Code Section 5024.1, that considers the significance of the resource to a California Native American tribe (Draft EIR at p. 5.15-6).

Changes or alterations have been required in, or incorporated into, the Project that avoid or substantially lessen the significant environmental effect identified in the Draft EIR.

**Facts in Support of Findings:** The Project site has been heavily disturbed to substantial depths. The proposed Project involves excavation; however, no substantial evidence exists that TCRs are present in the Project site. Although, no TCRs have been identified, during the SB 18/AB 52 consultation, the Gabrieleño Band of Mission Indians – Kizh Nation stated that the Project lies within its ancestral tribal territory within a potentially sensitive area. Therefore, to avoid potential adverse effects to tribal cultural resources, Mitigation Measure TCR-1 has been included to provide for Native American resource sensitivity training, monitoring, and to prescribe activities should any inadvertent discoveries of tribal cultural resources be unearthed by Project construction activities.

Additionally, California Health and Safety Code, Section 7050.5 requires that if human remains are discovered in the Project site, disturbance of the site shall halt and remain halted until the coroner has conducted an investigation. If the coroner determines that the remains are those of a Native American, he or she shall contact, by telephone within 24 hours, the Native American Heritage Commission. Therefore, with implementation of Mitigation Measure TCR-1 and the existing regulations, impacts to TCRs would be less than significant.

**Mitigation Measures:**

**Mitigation Measure TCR-1: Native American Monitoring.** Prior to the issuance of any permits for initial site clearing (such as pavement removal, grubbing, tree removals) or issuance of permits allowing ground-disturbing activities that cause excavation to depths greater than artificial fill (including as boring, grading, excavation, drilling, potholing or auguring, and trenching), the City of Santa Ana shall ensure that the project applicant/developer retain qualified Native American Monitor(s). The monitor(s) shall be approved by the tribal representatives of the Gabrieleno Band of Mission Indians - Kizh Nation and be present on-site during initial site clearing and construction that involves ground disturbing activities that cause excavation to depths greater than artificial fill identified herein. The monitor shall conduct a Native American Indian Sensitivity Training for construction personnel. The training session includes a handout and focus on how to identify Native American resources encountered during earthmoving activities and the procedures followed if resources are discovered. The Native American monitor(s) shall complete monitoring logs on a daily basis, providing descriptions of the daily activities, including construction activities, locations, soil, and any cultural materials identified. The on-site monitoring shall end when grading and excavation activities of native soil (i.e., previously undisturbed) are completed, or when the tribal representatives and monitor have indicated that the site has a low potential for tribal cultural resources, whichever occurs first.

In the event that tribal cultural resources are inadvertently discovered during ground-disturbing activities, work must be halted within 50 feet of the find until it can also be evaluated by a qualified archaeologist in cooperation with a Native American monitor to determine if the potential resource meet the CEQA definition of historical (State CEQA Guidelines 15064.5(a)) and/or unique resource (Public Resources Code 21083.2(g)). Construction activities could continue in other areas. If the find is considered an "archeological resource" the archaeologist, in cooperation with a Native American monitor shall pursue either protection in place or recovery, salvage and treatment of the deposits. Recovery, salvage and treatment protocols shall be developed in accordance with applicable provisions of Public Resource Code Section 21083.2 and State CEQA Guidelines 15064.5 and 15126.4. If unique a tribal cultural resource cannot be preserved in place or left in an undisturbed state, recovery, salvage and treatment shall be required at the Project applicant's expense. All recovered and salvaged resources shall be prepared to the point of identification and permanent preservation in an established accredited professional repository.

## SECTION IV

### RESOLUTION REGARDING SIGNIFICANT AND UNAVOIDABLE ENVIRONMENTAL IMPACTS

Public Resources Code section 21002 states that “it is the policy of the state that public agencies should not approve projects as proposed if there are feasible alternatives or feasible mitigation measures available which would substantially lessen the significant environmental effects of such projects. The Legislature further finds and declares that in the event specific economic, social, or other conditions make infeasible such project alternatives or such mitigation measures, individual projects may be approved in spite of one or more significant effects thereof.”

Section 15364 of the State CEQA Guidelines defines “feasible” as “capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, legal, social, and technological factors.”

The City Council hereby finds that, despite the incorporation of feasible measures outlined in the Final EIR, the following impacts cannot be fully mitigated to a less than significant level. Despite these significant and unavoidable impacts, the City nevertheless approves the Project because of the benefits described in the Statement of Overriding Considerations included herein.

#### **P. Air Quality**

**Impact Finding:** The Project would result in a conflict with or obstruct implementation of the applicable air quality plan (Draft EIR at p. 5.2-14).

**Facts in Support of Findings:** The SCAQMD’s 2016 AQMP is the applicable air quality plan for the proposed Project. Pursuant to Consistency Criterion No. 1, projects that are consistent with the regional population, housing, and employment forecasts identified by SCAG are considered to be consistent with the AQMP growth projections, because the forecast assumptions by SCAG forms the basis of the land use and transportation control portions of the AQMP that result in air quality emissions.

As detailed in Draft EIR Section 5.11, *Population and Housing*, the proposed 1,150 multi-family residential units at full occupancy would result in a population of approximately 2,081 residents and the proposed 80,000 square feet of commercial space would generate approximately 320 employees at full occupancy. This equates to a 1.5 percent increase in residential units within the City, and the estimated 2,081 residents at complete occupancy would be 0.62 percent of the City’s population.

Based on SCAG’s 2016 Integrated Growth Forecast, a 7.4 percent increase in growth throughout the County is anticipated to occur through 2040. Hence, the cumulative growth with implementation of the proposed Project would be consistent with the SCAG growth forecasts and population base. Development of the proposed Project, in combination with other development projects in the vicinity would result in a cumulative increase in population. However, the Project’s portion of the cumulative increase in residential units (1,150) is limited at 2.39 percent. Thus, the proposed multi-family units would be within the SCAG projected growth. The housing added by the Project would also help to meet housing demands from projected employment growth in the Project vicinity, while maintaining a healthy vacancy rate.

The Project region is jobs-rich. The existing jobs-housing ratio is 2.06 in Santa Ana and is projected to be 2.13 in 2040. The proposed Project would reduce the jobs-housing ratio slightly to 2.05; and to 2.10 in 2040, as shown in the Draft EIR Table 5.11-8 in Section 5.11, *Population and Housing*. The balance of jobs and housing and the existing transit, bicycle, and pedestrian infrastructure adjacent to the Project site that is available for use would reduce vehicle miles traveled and the related air quality emissions, as employees

could easily travel to employment opportunities within the vicinity of the Project site, including areas within the Cities of Santa Ana, Tustin, and Irvine. Thus, the proposed Project would support AQMP objectives to reduce trips, promote infill/redevelopment, and balance jobs and housing, and would not conflict with implementation of the AQMP.

In addition, implementing redevelopment of the site, the Project would utilize existing infrastructure such as roadways, drainage, sewer and other infrastructure, and would be consistent with the SCAG objective to "Encourage patterns of urban development and land use that reduce costs in infrastructure construction and make better use of existing facilities." As a result, the proposed Project would comply with Consistency Criterion No. 1 listed above in the Methodology Section.

Regarding Consistency Criterion No. 2, which evaluates the potential of the proposed Project to increase the frequency or severity of existing air quality violations; an impact would occur if the long-term emissions associated with the proposed Project would exceed SCAQMD's regional significance thresholds for operation-phase emissions. As detailed below in Impact AQ-2, operation of the proposed Project would exceed the threshold of significance for emissions of VOCs and there are no feasible mitigation measures that would reduce VOC emissions to below the SCAQMD threshold. Therefore, the proposed Project would result in an impact related to Consistency Criterion No. 2. As a result, impacts related to consistency with the AQMP would be significant and unavoidable.

**Impact Finding:** Operation of the Project would result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (Draft EIR at p. 5.2-16).

**Facts in Support of Findings:** Implementation of the Project would result in long-term emissions of criteria air pollutants from area sources generated by the proposed commercial and residential uses, such as vehicular emissions, natural gas consumption, landscaping, applications of architectural coatings, and use of consumer products. The emissions from the proposed Project are primarily from vehicle trips. As described in Section 5.14, *Transportation*, the proposed Project is anticipated to generate 11,546 daily trips, with 534 a.m. peak hour trips and 604 p.m. peak hour trips. The operational emissions from the Project are provided in the Draft EIR Table 5.2-8, on page 5.2-17, which shows that emissions from operation of the proposed Project would exceed the threshold of significance for VOCs. The majority of VOC emissions would be derived from consumer products and mobile activity. Consumer products include cleaning supplies, kitchen aerosols, cosmetics and toiletries, the use of which cannot be controlled by the City. Likewise, vehicular emissions cannot be controlled by either the Project applicant or the City. There are no feasible mitigation measures that would reduce VOC emissions to below the SCAQMD threshold. Therefore, operational emissions of the Project would be significant and unavoidable.

#### **Q. Greenhouse Gases**

**Impact Finding:** The Project would generate greenhouse gas (GHG) emissions, either directly or indirectly, that would have a significant impact on the environment (Draft EIR at p. 5.6-10).

**Facts in Support of Findings:** The proposed Project would generate GHG emissions from vehicle trips, electricity and natural gas consumption, water and wastewater transport (the energy used to pump water), and solid waste generation. GHG emissions from electricity consumed by the

proposed Project would be generated off-site by fuel combustion at the electricity provider. GHG emissions from water transport are also indirect emissions resulting from the energy required to transport water from its source. GHG emissions from solid waste disposal is associated with the anaerobic breakdown of material. As shown in the Draft EIR Table 5.6-3, page 5.6-11, Section 5.6, *Greenhouse Gas Emissions*, the estimated increase in GHG emissions that would be generated from implementation of the proposed Project is estimated to be 9,861.60 MTCO<sub>2e</sub> per year.

This exceeds the SCAQMD Tier 3 screening threshold of 3,000 MTCO<sub>2e</sub>. Therefore, additional analysis is provided based upon the direction of SCAQMD's Tier 4 thresholds through use of the City's CAP emissions targets and projected service population, which as detailed in Draft EIR Section 5.6.5, *Methodology*, identified a threshold of 3.16 MTCO<sub>2e</sub> per service population in the Project opening year if 2022.

The Draft EIR Section 5.11, *Population and Housing*, shows that the Project would result in 2,081 residents and 320 employees at full occupancy. This results in a service population of 2,401 (2,081 residents + 320 employees = 2,401 service population). The Project's net increase in GHG emissions of 9,861.60 MTCO<sub>2e</sub> per year divided by the service population of the Project would result in 4.10 MTCO<sub>2e</sub> annually per service population, which exceeds the threshold of 3.16 MTCO<sub>2e</sub> per service population.

Approximately 60 percent of the GHG emissions would be generated by Project mobile sources (vehicle trips). Neither the Project Applicant nor the City of Santa Ana can substantively or materially affect reductions in Project mobile-source emissions. However, the Project is an urban infill redevelopment that would provide mixed residential and commercial (retail/restaurant) uses. The site located near existing off-site employment, commercial, residential, and retail destinations and in proximity to existing public bus stops and freeways, which would result in reduced vehicle trips and Vehicle Miles Traveled (VMT) in comparison to a Project of similar size on land without close access to employment, service, and retail, destinations; in addition to public transit and freeways.

The California Air Pollution Control Officers Association (CAPCOA) has provided guidance for mitigating or reducing transportation related VMT from land use development projects within its guidance document titled *Quantifying Greenhouse Gas Mitigation Measures* (CAPCOA 2010). The land use characteristics of the Project are consistent with the CAPCOA guidance related to a reduction of VMT:

- **Area Density:** CAPCOA identifies that increases in area density, measured in terms of persons, jobs, or dwelling units per unit area, reduces VMT associated with transportation, as it reduces the distance people travel for work or services and provides a foundation for the implementation of other strategies such as enhanced transit services (CAPCOA guidance measure LUT-1). According to CAPCOA, the reduction in VMT from increases in area density applies to urban and suburban settings for residential, retail, office, industrial, and mixed-use projects. The urban infill/redevelopment Project would provide residential, retail/restaurant, and employment uses and is located near other employment opportunities, services, and retail commercial uses. The proposed Project would provide an increase in area residential density and an improvement to the jobs-housing balance. As detailed in Section 5.11, *Population and Housing*, the Project region has an existing and projected future imbalance between the number of jobs and housing units. Thus, per CAPCOA guidance, the

addition of residential units within the area would reduce VMT and the VMT-related GHG emissions.

- **Location Efficiency:** Location efficiency describes the location of a project relative to the type of urban landscape such as an urban area, compact infill, or suburban center. CAPCOA guidance measure LUT-2.22 describes that a reduction in VMT and the related GHG emissions occurs from development within urban areas that include residential, retail, office, industrial, mixed-uses, and transportation access. As described previously, the Project is located in an urban infill location and would provide residential units near employment, retail, and services. Additionally, the Project is located adjacent to the Orange County Transit Authority (OCTA) bus lines that runs along Red Hill Avenue and Warner Avenue that makes use of transit efficient. Thus, the location efficiently of the Project would provide for reduced VMT and the related GHG emissions.

Also, according to the CAPCOA guidance, factors that contribute to VMT reductions include pedestrian connectivity between the project site and off-site destinations. The Project would include onsite sidewalks that would connect to the existing offsite sidewalks and bicycle lanes exist in the Project vicinity. Both walking and bicycling to onsite or nearby destinations would reduce transportation energy use and the related GHG emissions. Therefore, although the Project Applicant and City cannot reduce GHG vehicular emissions, the Project is consistent with the CAPCOA guidance for mitigating or reducing transportation related VMT from land use development projects.

In addition, the Project incorporates various sustainable design features that would reduce GHG emissions, which include:

- A minimum of 94 electric vehicle charging stations.
- Installation of drought-tolerant plants for landscaping.
- Installation of water-efficient irrigation systems, such as weather-based and soil-moisture-based irrigation controllers and sensors, for landscaping according to the California Department of Water Resources Model Efficient Landscape Ordinance.
- Designing buildings to provide CALGreen Standards with Leadership in Energy and Environmental Design features for potential certification and would employ energy and water conservation measures in accordance with such standards. This includes design considerations related to the building envelope; heating, ventilating, and air conditioning; lighting; and power systems.
- Installation of landscaping in surface parking lots to reduce heat island effect. Trees would be selected and placed to provide canopy and shade for the parking lots.
- Implementation of a recycling program in order to meet a 75 percent minimum waste diversion goal.
- Utilization of construction materials and interior finish products with zero or low emissions to improve indoor air quality.
- Provision of adequate ventilation and high-efficiency in-duct filtration system.

- Use of low volatile organic compound paints and wallpapers.

Also, nonresidential buildings built with the 2019 Title 24/CalGreen standards are estimated to use approximately 30 percent less energy and residential buildings are estimated to use approximately 7 percent less energy compared to development under the 2016 standards. The reduction of energy use results in reduced GHG emissions. Compliance with Title 24 is enforced through the building permit process. The following Title 24 standards are applicable to the proposed Project and would reduce GHG emissions:

- Short-term bicycle parking. If a commercial project is anticipated to generate visitor traffic, provide permanently anchored bicycle racks within 200 feet of the visitors' entrance, readily visible to passers-by, for 5 percent of visitor motorized vehicle parking capacity, with a minimum of one two-bike capacity rack.
- Long-term bicycle parking. For new buildings with 10 or more tenant-occupants, provide secure bicycle parking for 5 percent of tenant-occupied motorized vehicle parking capacity, with a minimum of one space.
- Designated parking. Provide designated parking in commercial projects for any combination of low-emitting, fuel-efficient and carpool/van pool vehicles.
- Recycling by Occupants. Provide readily accessible areas that serve the entire building and are identified for the depositing, storage and collection of nonhazardous materials for recycling.
- Construction waste. A minimum 65 percent diversion of construction and demolition waste from landfills.
- Wastewater reduction. Each building shall reduce the generation of wastewater by either installing water-conserving fixtures or using non-potable water systems.
- Water use savings. 20 percent mandatory reduction of indoor water use.
- Water meters. Separate water meters for buildings in excess of 50,000 sf or buildings projected to consume more than 1,000 gallons per day.
- Irrigation efficiency. Moisture-sensing irrigation systems for larger landscaped areas.
- Materials pollution control. Utilize low pollutant emitting interior finish materials such as paints, carpet, vinyl flooring, and particleboard.
- Building commissioning. Mandatory inspections of energy systems (i.e., heat furnace, air conditioner, mechanical equipment) for nonresidential buildings over 10,000 sf to ensure that all are working at their maximum capacity according to their design efficiencies.

However, there are no feasible Project measures that would reduce vehicular emissions, and approximately 60 percent of the GHG emissions would be generated by Project mobile sources (vehicle trips). Thus, neither the Project Applicant nor the Lead Agency (City of Santa Ana) can substantively or materially affect reductions in Project mobile-source emissions. The Project would result in a net increase in GHG emissions of 9,861.60 MTCO<sub>2</sub>e per year, which would be 4.10 MTCO<sub>2</sub>e annually per service population. This would exceed the SCAQMD Tier 3 screening



threshold of 3,000 MTCO<sub>2</sub>e and exceed the SCAQMD Tier 4/City CAP threshold of 3.16 MTCO<sub>2</sub>e per service population. Therefore, impacts related to GHG emissions would be significant and unavoidable.

**Impact Finding:** The Project would conflict with an applicable plan, policy, or regulation adopted for the purpose of reducing the emissions of greenhouse gases (Draft EIR at p. 5.6-14).

**Facts in Support of Findings:** The proposed Project consists of an infill redevelopment project that would help to meet housing demands from projected growth in the region while helping to improve the jobs to housing balance (detailed in Draft EIR Section 5.11, *Population and Housing*), which has the potential to reduce GHG emissions from the reduction of vehicle miles traveled. The proposed Project provides for pedestrian infrastructure, such as sidewalks that connect to off-site sidewalks to promote non-vehicular transportation and reduce the vehicle miles traveled and related GHG emissions. In addition, the Project site is adjacent to existing bus routes and bicycle lanes. Providing a mixed-use development in such a location is consistent with the intent of the AB 32 Scoping Plan and SB 375, which is focused on changing land use patterns and improving transportation alternatives.

The proposed Project would be implemented pursuant to the 2019 CALGreen Building/Title 24 requirements, and provide new land uses in a sustainable manner. The City's administration of the Title 24 requirements includes review of proposed energy conservation measures during the permitting process, which ensures that all requirements are met. In complying with the 2019 Title 24 standards, the Project would be implementing regulations that reduce GHG emissions.

Also, the CARB Scoping Plans recommend strategies for implementation at the statewide level to meet the goals of AB 32 and SB 32. The proposed Project would be consistent with the applicable measures established in the 2008 CARB Scoping Plan, as shown in Draft EIR Table 5.6-4, page 5.6-14, Section 5.6, *Greenhouse Gas Emissions*. The 2017 Scoping Plan Update reflects the 2030 target of a 40 percent reduction below 1990 levels, set by Executive Order B-30-15 and codified by SB 32. Draft EIR Table 5.6-5, page 5.6-15, Section 5.6, *Greenhouse Gas Emissions* summarizes the Project's consistency with the 2017 Scoping Plan, which shows that the Project would not conflict with any of the provisions of the 2017 Scoping Plan.

The City of Santa Ana's CAP includes reduction measures that would help the City achieve its emissions reduction goal, which is consistent with the statewide goals identified. The proposed Project is consistent with City's CAP strategy of locating new mixed-use development within employment corridors to create a more optimal mix of land uses and reduce vehicle miles traveled. The proposed Project would be consistent with the relevant measures of the City's CAP as described in Draft EIR Table 5.6-6, page 5.6-19, Section 5.6, *Greenhouse Gas Emissions*.

However, as described previously, the GHG emissions from the Project would exceed the SCAQMD Tier 3 screening threshold of 3,000 MTCO<sub>2</sub>e and exceed the SCAQMD Tier 4/City CAP threshold of 3.16 MTCO<sub>2</sub>e per service population.

As described previously, approximately 60 percent of the GHG emissions would be generated by vehicle trips. Neither the Project Applicant nor the City of Santa Ana can substantively or materially reduce the vehicular-source GHG emissions. Thus, the Project would result in an exceedance of the CAP's emissions target and impacts would be significant and unavoidable.

## R. Transportation

**Impact Finding:** The Project would conflict with a program, plan, ordinance, or policy addressing the circulation system, including transit, roadway, bicycle, and pedestrian facilities (Draft EIR at p. 5.14-10).

### **Facts in Support of Findings:**

In the Year 2040 plus Project traffic conditions the Project would result in a significant cumulative impact at the following three intersections, as detailed in Final EIR Transportation Section Table 5.14-10:

- Grand Avenue/Warner Avenue (#4) in the p.m. peak hour
- Red Hill Avenue/Barranca Parkway (#30) in the p.m. peak hour
- Red Hill Avenue/Alton Parkway (#32) in the p.m. peak hour

Improvements for impacted intersections have been identified, which would reduce the impacts to a less than significant level. However, improvements at the intersections of Red Hill Avenue/ Barranca Parkway (#30) and Red Hill Avenue/Alton Parkway (#32) cannot be guaranteed because they require approval and/or implementation by the City of Tustin or the City of Irvine. In addition, the improvement at the Grand Avenue/Warner Avenue (#4) is required as a result of a cumulative impact, as the intersection operates with unsatisfactory LOS in the baseline 2040 condition. The Project would be responsible for a fair share of the improvement; however, there is no currently planned improvement at the location, and it is unknown if the Grand Avenue/Warner Avenue improvement would be implemented by 2040. Therefore, implementation of the Project would result in a significant and unavoidable impact under the Year 2040 Plus Project condition at these three intersections.

## SECTION V

### RESOLUTION REGARDING SIGNIFICANT IRREVERSIBLE ENVIRONMENTAL CHANGES

Section 15126.2(c) of the CEQA Guidelines requires that an EIR discuss “any significant irreversible environmental changes which would be involved in the proposed action should it be implemented.” Generally, a project would result in significant irreversible environmental changes if one of the following scenarios is involved:

- The Project would involve a large commitment of nonrenewable resources.
- Irreversible damage can result from environmental accidents associated with the Project.
- The proposed consumption of resources is not justified (e.g., the Project results in the wasteful use of energy).

The Project would result in or contribute to the following irreversible environmental changes:

- Lands in the Project area that are currently developed with light industrial uses would be committed to multi-family residential and commercial retail uses once the proposed buildings are constructed. Secondary effects associated with this irreversible commitment of land resources include:
  - Changes in views associated with construction of the new buildings and associated development (Draft EIR Section 5.1, *Aesthetics*).
  - Increased traffic on area roadways (Draft EIR Section 5.14, *Transportation*).
  - Emissions of air pollutants associated with Project construction and operation (Draft EIR Section 5.2, *Air Quality*).
  - Consumption of non-renewable energy associated with construction and operation of the proposed Project due to the use of automobiles, lighting, heating and cooling systems, appliances, and the like (Draft EIR Section 5.4, *Energy*).
  - Increased ambient noise associated with an increase in activities and traffic from the Project (Draft EIR Section 5.10, *Noise*).
- Construction of the proposed Project as described in Draft EIR Section 3.0, *Project Description*, would require the use of energy produced from non-renewable resources and construction materials.

In regard to energy usage from the proposed Project, as demonstrated in the analyses contained in Draft EIR Section 5.4, *Energy*, the proposed Project would not involve wasteful or unjustifiable use of non-renewable resources, and conservation efforts would be enforced during construction and operation of proposed development. The proposed development would incorporate energy-generating and conserving project design features, including those required by the California Building Code, California Energy Code Title 24, which specify green building standards for new developments. In addition, as listed in Draft EIR Sections 3.0, *Project Description* and 5.4, *Energy*, the proposed Project includes project design features that result in additional energy-efficiency.

## SECTION VI

### RESOLUTION REGARDING GROWTH-INDUCING IMPACTS AND COMMITMENT OF RESOURCES

Section 15126.2(d) of the State CEQA Guidelines requires the EIR to address the growth-inducing impact of the Project. EIR Section 5.17 evaluates the potential for the proposed Project to affect economic or population growth, or the construction of additional housing, either directly or indirectly, in the surrounding environment.

#### Employment Related Growth

The Project site has been used Ricoh Electronics Inc. for light industrial uses that provide employment since its development in 1979 and 1981. The site was vacated by Ricoh in 2018 and the buildings are partially re-occupied and used for storage, electronics recycling, and as temporary housing for the homeless.

The proposed Project would redevelop the Project site to provide 1,150 multi-family residential units and 80,000 square feet of commercial retail space. As detailed in Section 5.11, *Population and Housing*, this is anticipated to generate approximately 320 employees at full occupancy, which would be 0.27 percent of the existing jobs within 2-miles of the Project site; and therefore, would not result in induced unplanned employment growth.

#### Infrastructure Obstacles to Growth

The proposed Project would redevelop the existing onsite infrastructure systems and provide an off-site sewer line improvement that would connect to the existing off-site systems that currently serve the Project site. The new infrastructure would not provide additional capacity beyond what is needed to serve the proposed Project. In addition, because the Project is within a developed area that is receiving services from existing infrastructure and would connect to the existing infrastructure, development of the proposed Project would not result in an expansion of overall capacity, extension of infrastructure, or provision of services in areas or an unserved area. Therefore, infrastructure improvements would not result in significant growth inducing impacts.

#### Land Development Regulation Obstacles to Growth

The proposed Project includes amendments to the General Plan and to the zoning code to allow for the redevelopment of the site to provide the proposed mixed-use development as opposed to the existing light industrial building uses. The Project proposes a General Plan land use designation amendment from PAO (Professional and Administrative Office) to District Center, which would allow specific development requirements for the proposed mixed uses. In addition, the Project includes a proposed zoning change from M-1 (Light Industrial) to a Specific Development designation, which would also provide specific development regulations for the mixed-use Project.

The proposed Project is redevelopment of an already developed area that has been used for urban uses since 1979 and is surrounded by urban development or areas planned for urban development. The proposed Project would involve a change to development regulations and would result in onsite residents and additional onsite employees. However, the zoning and land use changes are parcel specific and would not result in growth outside of the Project site, because the areas are either completely developed or within development land use plans. Changes to the Project site's land use and zoning designations would not result in removing an obstacle to growth within the Project vicinity.

In addition, SCAG policies concerning regional growth-inducement are included as part of Draft EIR Section 5.9, *Land Use and Planning*, and Draft EIR Section 5.11, *Population and Housing*. As described in those sections, the growth anticipated by SCAG's projections are consistent with the increases in population (2,081 residents) and employees (320 employees) anticipated at full capacity of the Project. Therefore, impacts related to growth from changes in existing regulations pertaining to land development would be less than significant.

#### Public Service Obstacles to Growth

The proposed Project is expected to incrementally increase the demand for fire protection and emergency response, police protection, and school services. However, as described in Draft EIR Section 5.12, *Public Services*, the proposed Project would not require development of additional facilities or expansion of existing facilities to maintain existing levels of service. Based on service ratios and build out projections, the proposed Project would not create a demand for services beyond the capacity of existing facilities. Therefore, an indirect growth inducing impact as a result of expanded or new public facilities that could support other development in addition to the proposed Project would not occur. The proposed Project would not have significant growth inducing consequences that would require the need to expand public services to maintain desired levels of service.

#### Other Activities Related to Growth

The proposed Project involves amendments to the City of Santa Ana General Plan and Zoning Ordinance, but those amendments are specific to the allowable land uses on the Project site itself. The proposed Project does not propose changes to any of the City's building safety standards (i.e., building, grading, plumbing, mechanical, electrical, or fire codes). The Project would comply with all applicable City plans, policies, and ordinances. In addition, Project features and mitigation measures have been identified within this EIR to ensure that the Project minimizes environmental impacts. The Project would not involve any precedent-setting action that could encourage and facilitate other activities that significantly affect the environment.

#### Impacts of Growth

All physical environmental effects from construction of development of the proposed Project has been analyzed in the Draft EIR. For example, activities such as excavation, grading, and construction as required for the proposed mixed uses were analyzed in the Draft EIR Sections 5.2, *Air Quality*, 5.7, *Hazards and Hazardous Materials*, and 5.10, *Noise*. Therefore, construction of the proposed Project has been analyzed in the EIR and would be adequately mitigated either through implementation of existing regulations and/or mitigation measures.

## SECTION VII

### RESOLUTION REGARDING ALTERNATIVES

The City of Santa Ana hereby declares that it has considered and rejected as infeasible the alternatives identified in the EIR and described below. Section 15126.6 of the State CEQA Guidelines requires an EIR to describe a range of reasonable alternatives to the Project, or to the location of the Project, which could feasibly achieve most of its basic objectives, but would avoid or substantially lessen any of the significant effects identified in the EIR analysis. An EIR is not required to consider every conceivable alternative to a proposed project. Rather, an EIR must consider a reasonable range of alternatives that are potentially feasible; an EIR is not required to consider alternatives that are infeasible. In addition, an EIR should evaluate the comparative merits of the alternatives. Therefore, this section sets forth the potential alternatives to the Project analyzed in the EIR and evaluates them in light of the objectives of the Project, as required by CEQA.

#### Objectives

The following objectives have been identified in order to aid decision makers in their review of the proposed Project and its associated environmental impacts.

- Develop a mixed-use Project that constructs new multi-family residential units, which would help meet the region's demand for housing.
- Transform an underutilized site with an economically viable development consistent with other regional redevelopment in the Tustin Legacy Specific Plan and Irvine Business Complex (IBC) and combines residential uses with community-serving retail near employment opportunities, freeway access, and transit.
- Redevelop existing land uses that would utilize existing infrastructure, including: water, sewer, arterial roadways, transit, and freeways; and provide non-vehicular (pedestrian and bicycle) circulation.
- Develop a mix of housing to assist the City in meeting its jobs/housing balance.
- Provide onsite uses that reduce vehicular miles traveled (VMT) by providing an internal pedestrian circulation system that links residential uses, recreation areas, and retail/commercial areas onsite.
- Implement the SCAG Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) Land Use Policies related to population and housing by providing additional housing near employment centers.

#### Alternatives

Key provisions of the State CEQA Guidelines relating to the alternatives analysis (Section 15126.6 et seq.) are summarized below:

- The discussion of alternatives shall focus on alternatives to the Project or its location that are capable of avoiding or substantially lessening any significant effects of the Project, even if these alternatives would impede to some degree the attainment of the Project objectives or would be more-costly.

- The “No Project” alternative shall be evaluated along with its impact. The “No Project” analysis shall discuss the existing conditions, as well as what would be reasonably expected to occur in the foreseeable future if the Project is not approved.
- The range of alternatives required in an EIR is governed by a “rule of reason”; therefore, the EIR must evaluate only those alternatives necessary to permit a reasoned choice. The alternatives shall be limited to ones that would avoid or substantially lessen any of the significant effects of the Project.
- For alternative locations, only locations that would avoid or substantially lessen any of the significant effects of the Project need be considered for inclusion in the EIR.
- An EIR need not consider an alternative whose effects cannot be reasonably ascertained and whose implementation is remote and speculative.

### **Rationale for Selecting Potentially Feasible Alternatives**

The alternatives must include a no-project alternative and a range of reasonable alternatives to the Project if those reasonable alternatives would attain most of the Project objectives while substantially lessening the potentially significant project impacts. The range of alternatives discussed in an EIR is governed by a “rule of reason,” which the State CEQA Guidelines Section 15126.6(f)(3) defines as:

. . . set[ting] forth only those alternatives necessary to permit a reasoned choice. The alternatives shall be limited to ones that would avoid or substantially lessen any of the significant effects of the Project. Of those alternatives, the EIR need examine in detail only the ones that the lead agency determines could feasibly attain most of the basic objectives of the Project. The range of feasible alternatives shall be selected and discussed in a manner to foster meaningful public participation and informed decision-making.

Among the factors that may be taken into account when addressing the feasibility of alternatives (as described in the State CEQA Guidelines Section 15126.6(f)(1)) are environmental impacts, site suitability, economic viability, availability of infrastructure, general plan consistency, other plans or regulatory limitations, jurisdictional boundaries, and whether the Project proponent could reasonably acquire, control, or otherwise have access to an alternative site. An EIR need not consider an alternative whose effects could not be reasonably identified, and whose implementation is remote or speculative.

For purposes of this analysis, the Project alternatives are evaluated to determine the extent to which they attain the basic Project objectives, while significantly lessening any significant effects of the Project.

### **Alternatives Analysis**

The goal for evaluating any alternatives is to identify ways to avoid or lessen the significant environmental effects resulting from implementation of the proposed Project, while attaining most of the Project objectives. The City of Santa Ana has included the following 3 alternatives for consideration:

- No Project/No Build Alternative
- Reduced Project Alternative

- Build Out of the Existing Land Use and Zoning Alternative

### **Alternatives Not Selected for Analysis**

**Alternative Site:** An alternative site was considered and eliminated from further consideration. CEQA specifies that the key question regarding alternative site consideration is “whether any of the significant effects of the Project would be avoided or substantially lessened by putting the Project at another location.” In addition, an alternative site need not be considered when implementation is “remote and speculative,” such as when the alternative site is beyond the control of a Project proponent.

The Project Applicant is the owner of the Project site, and the Project site building is underutilized in the existing condition. The Project objectives are to redevelop an existing underutilized parcel and implement new multi-family housing near employment, provide development consistent with other regional redevelopment in the Tustin Legacy Specific Plan and IBC and utilize existing infrastructure, all of which are consistent with the opportunities provided by the Project site. In addition, due to the urban and built out nature of the City, development of 1,150 multi-family residential units and 80,000 square feet of commercial uses on another 14.58-acre site at a different location would likely require demolition of existing structures, require similar mitigation, and have similar impacts as the proposed Project. CEQA specifies that the key question regarding alternative site consideration is “whether any of the significant effects of the project would be avoided or substantially lessened by putting the project at another location.” Given the size and nature of the proposed Project and the Project objectives, it would be infeasible to develop and operate the Project on an alternative site with fewer environmental impacts. Therefore, the Alternative Site Alternative was rejected from further consideration.

### **Description of Alternatives**

#### **Alternative 1: No Project/No Build Alternative**

Pursuant to Section 15126.6(e)(2) of the CEQA Guidelines, the EIR is required to “discuss the existing conditions at the time the notice of preparation is published, or if no notice of preparation is published, at the time the environmental analysis is commenced, as well as what would be reasonably expected to occur in the foreseeable future if the project were not approved, based on current plans and consistent with available infrastructure and community services.”

Therefore, under this alternative, no development would occur on the Project site and it would remain in its existing condition with three existing buildings with a total 212,121 square feet. The Project site is located within a completely developed and highly used urban area, near freeways and transit, and contains three existing useable structures. Therefore, it is not reasonable to assume that the Project site would remain underutilized in the long-term. Thus, in the No Project/No Build condition it is reasonably expected that all of the 212,121 square feet of industrial building space would be re-occupied. Hence, this alternative compares impacts of the proposed Project with re-occupation at full capacity of the three existing industrial buildings

#### **Alternative 2 – Reduced Project Alternative**

Under this alternative, a reduction in the number of residential units and commercial square footage would be built, which would result in increased setbacks and reduced building heights. Pursuant to discussion with City planning staff, it was determined that a reasonable decrease in developed on the Project site is 30 percent of each unit type and a 30 percent reduction in commercial retail



space resulting in 345 fewer residential units and 24,000 square feet less of commercial space. Like the proposed Project, 17 percent of the units would be studios, 52 percent would be one-bedroom units, and 29 percent would be 2-bedroom units. This alternative would develop and operate 805 multi-family residential units and 56,000 square feet of retail and restaurant commercial uses.

Reducing these units from the proposed Project would eliminate 100 units from each of the three proposed mixed use buildings and 45 units from the residential only building, which would reduce the height of the three six-story mixed use buildings by two stories and reduce the height of the one five-story building by one story. Thus, each of the mixed-use and residential buildings would be four-stories in height under the Reduced Project Alternative.

To support the reduced Project under this alternative parking spaces would be provided at the same rate as the proposed Project of 1.7 spaces per residential unit and 5 spaces per 1,000 square feet of commercial space within a two four-level parking structures and two five-level parking structures, which would each be two levels lower than the proposed Project. The 24,000 square foot reduction in commercial space would occur from reducing the Phase 1 commercial square footage from 40,000 square feet to 20,000 square feet and from reducing the Phase 3 commercial square footage from 20,000 square feet to 16,000 square feet.

Under the Reduced Project Alternative, the recreation amenities would also be reduced by 30 percent; thus, approximately 122,189 square feet of exterior open space recreation area and approximately 5,606 square feet of indoor amenities would be provided by this alternative.

Like the proposed Project, this alternative would require a General Plan Amendment from the existing land use designation of PAO (Professional and Administrative Office) to District Center (DC), and a Zone change from M-1 (Light Industrial) to a Specific Development (SD) designation

### **Alternative 3 – Build Out of the Existing Land Use and Zoning Alternative**

The Project site has a General Plan Land Use designation of Professional and Administrative Office (PAO) with a designated Floor Area Ratio (FAR) of 0.5 and is zoned Light Industrial (M-1). Under this alternative, the Project site would be redeveloped for a new light industrial business park as allowed by the existing General Plan Land Use designation and the City's Zoning Code Sections 41-472 through 41-483. The Project site has a zoning designation of Light Industrial (M-1), which permits uses such as: warehousing, distribution, manufacture, assembly, and storage. The M-1 zone allows buildings up to 3-stories or 35-feet in height.

At the allowable 0.5 FAR, the 14.58-acre site would provide for approximately 317,552 square feet of light industrial building space and building heights of up to 35-feet. These buildings would require approximately 635 parking spaces (per Municipal Code Section 41-1390 requirement of 2 spaces per 1,000 square feet). The industrial buildings would be surrounded by drought tolerant ornamental landscaping.

Under this alternative, the existing onsite development would be demolished, removed, and replaced to provide new building structures that would be developed pursuant to current building requirements, such as energy efficient power systems, drought tolerant landscaping, storm water filtration, and other Low Impact Development (LID) requirements.

## **Evaluation of Alternatives**

### **Alternative 1 – No Project/No Build Alternative**

The No Project/No Build Alternative would avoid the significant and unavoidable air quality, greenhouse gas, and transportation impacts that would occur from the Project and all of the potential construction impacts. Additionally, operational impacts would be reduced and mitigation measures would not be required, which include measures related to hazards and hazardous materials, transportation, and tribal cultural resources. However, the environmental benefits of the Project would also not be realized, such as improvements to storm water quality, removal of contaminated soils, improvements to the jobs/housing balance, and the potential to reduce vehicle miles traveled. The No Project/No Build Alternative would not install storm water filtration features in accordance with DAMP and LID design guidelines that would filter and slow the volume and rate of runoff; the contaminated soils would remain onsite; and this alternative would provide for the projected employment growth but would not improve the jobs to housing balance within the region and could generate more vehicle miles traveled.

The No Project/ No Build Alternative would not meet any of the Project objectives. The site would not be redeveloped to provide housing to help meet the region's demand for housing, would not provide a development consistent with other regional redevelopment in the Tustin Legacy Specific Plan and IBC, would not develop housing to assist the City in meeting its jobs/housing balance, would not provide onsite uses that reduce VMT, and would not implement SCAG RTP/SCS policies related to providing additional housing near employment centers. Overall, this alternative would not meet any of the objectives of the proposed Project

**Finding:** The City of Santa Ana finds that the No Project/No Build Alternative is infeasible based on several economic and social factors. The site would not be redeveloped to provide development consistent with other regional redevelopment in the Tustin Legacy Specific Plan and IBC, would not develop housing to assist the City in meeting its jobs/housing balance, would not provide onsite uses that reduce VMT, and would not implement SCAG RTP/SCS policies related to providing additional housing near employment centers. Overall, the No Project/No Build Alternative fails to meet any of the Project objectives (Draft EIR at p. 6-12) and is rejected on that basis.

### **Alternative 2 – Reduced Project Alternative**

The Reduced Project Alternative would result in 3,955 fewer daily vehicular trips than the proposed Project. The reduction in vehicular emissions and consumer products from this alternative would reduce operational air quality impacts to a less than significant level. However, significant and unavoidable impacts related to greenhouse gas emissions and transportation would continue to occur from implementation of this alternative. Additionally, the mitigation required for implementation of the proposed Project would continue to be required for the Reduced Project Alternative to reduce impacts related to hazards and hazardous materials and tribal cultural resources to a less than significant level. Overall, although the volume of impacts would be less by the Reduced Project Alternative in comparison to the proposed Project, the Reduced Project Alternative would not eliminate all of the significant and unavoidable impacts of the proposed Project or eliminate the need for mitigation. Furthermore, the Reduced Project Alternative would result in a reduced beneficial impact. Providing fewer multi-family units and less commercial space on the Project site would result in fewer opportunities to improve the jobs-housing balance as fewer residents would have the potential to travel to local employment opportunities.

The Reduced Project Alternative would meet the Project objectives, but not to the same extent as the proposed Project. The site would be redeveloped to provide housing to help meet the region's demand for housing, would provide a development consistent with other regional redevelopment in the Tustin Legacy Specific Plan and IBC. However, fewer residential units and less commercial space would be provided and a reduced improvement to the jobs-housing balance and VMT would occur. Additionally, the alternative would result in less implementation of SCAG RTP/SCS policies related to providing additional housing near employment centers. Overall, this alternative would meet the objectives of the proposed Project, but not to the same extent as the proposed Project.

**Finding:** The City of Santa Ana finds that the Reduced Project Alternative is infeasible based several economic and social factors. A key consideration for the City is to develop housing to assist the City in meeting its jobs/housing balance, which would be less under this alternative than the proposed Project. Under the Reduced Project Alternative fewer residential units and less commercial space would be provided and a reduced improvement to the jobs-housing balance and VMT would occur. Additionally, the alternative would result in less implementation of SCAG RTP/SCS policies related to providing additional housing near employment centers. In addition, the Reduced Project Alternative would not eliminate all of the significant and unavoidable impacts of the proposed Project or eliminate the need for mitigation. Thus, the Reduced Project Alternative would not achieve the Project objectives to the same extent as the proposed Project, would continue to result in significant and unavoidable impacts, and would continue to require mitigation. The Reduced Project Alternative is rejected on that basis.

### **Alternative 3 – Build Out of the Existing Land Use and Zoning Alternative**

The Build Out of the Existing Land Use and Zoning Alternative would result in 9,559 fewer daily vehicular trips than the proposed Project. The reduction in vehicular trips from this alternative would reduce the proposed Project's significant and unavoidable operational air quality emissions and transportation/traffic impacts to a less than significant level. However, significant and unavoidable impacts related to greenhouse gas emissions would continue to occur from implementation of this alternative. Additionally, the mitigation required for hazards and hazardous materials and tribal cultural resources for the proposed Project would continue to be required for the Build Out of the Existing Land Use and Zoning Alternative.

Overall, although the volume of impacts would be less by the Build Out of the Existing Land Use and Zoning Alternative in comparison to the proposed Project, the Build Out of the Existing Land Use and Zoning Alternative would not eliminate all of the significant and unavoidable impacts of the proposed Project or eliminate the need for mitigation. Furthermore, the Build Out of the Existing Land Use and Zoning Alternative would result in a reduced beneficial impact, as it would not provide multi-family units on the Project site; and therefore, would not improve the jobs-housing balance.

The Build Out of the Existing Land Use and Zoning Alternative would only meet one Project objective, to redevelop existing land uses that would utilize existing infrastructure, including: water, sewer, arterial roadways, transit, and freeways; and provide non-vehicular (pedestrian and bicycle) circulation. The site would not be redeveloped with new housing near existing employment centers, to meet the regions demand for housing or be developed consistent with the redevelopment in the Tustin Legacy Specific Plan area or within the IBC. It would not promote an improved jobs/housing balance and would not meet the related SCAG RTP/SCS land use objectives.

**Finding:** The City of Santa Ana finds that the Build Out of the Existing Land Use and Zoning Alternative is infeasible based several economic and social factors. A key consideration for the City

is to develop housing to assist the City in meeting its jobs/housing balance, which would not occur under this alternative. In addition, this alternative would not provide a development consistent with the Tustin Legacy Specific Plan and IBC, it would not provide an improvement to VMT, and it would not implement SCAG RTP/SCS policies related to providing additional housing near employment centers. Thus, the Build Out of the Existing Land Use and Zoning Alternative would not achieve the Project objectives to the same extent as the proposed Project. The Build Out of the Existing Land Use and Zoning Alternative is rejected on that basis.

### **Environmentally Superior Alternative**

Section 15126.6(e)(2) of the CEQA Guidelines indicates that an analysis of alternatives to a proposed project shall identify an environmentally superior alternative among the alternatives evaluated in an EIR. The CEQA Guidelines also state that should it be determined that the No Project Alternative is the environmentally superior alternative, the EIR shall identify another environmentally superior alternative among the remaining alternatives.

The Build Out of the Existing Land Use and Zoning Alternative would reduce the Project's significant and unavoidable operational air quality and transportation/traffic impacts to a less than significant level, would implement the existing General Plan land use and zoning designations for the Project site, and would not require a General Plan amendment or zoning change.

However, this alternative would continue to require mitigation related to contaminated soils onsite and tribal cultural resources; and would continue to result in significant and unavoidable impacts related to GHG emissions. Therefore, although the volume of impacts would be less by the Build Out of the Existing Land Use and Zoning Alternative in comparison to the proposed Project, the Build Out of the Existing Land Use and Zoning Alternative would not eliminate all of the significant and unavoidable impacts of the proposed Project or eliminate the need for mitigation. In addition, it would not implement the SCAG policies to the same degree as the proposed Project, because this alternative would not locate new housing near existing jobs and reduce the jobs-housing ratio or the corresponding reduction in vehicle miles traveled.

In addition, the Build Out of the Existing Land Use and Zoning Alternative would not meet many of the Project objectives. The site would not be redeveloped with new housing near existing employment centers, to meet the regions demand for housing or be developed consistent with the redevelopment in the Tustin Legacy Specific Plan area or within the IBC. It would not promote an improved jobs/housing balance and would not meet the related SCAG RTP/SCS land use objectives.

CEQA does not require the City of Santa Ana to choose the environmentally superior alternative. Instead, CEQA requires the City to consider environmentally superior alternatives, weigh those considerations against the environmental impacts of the proposed Project, and make findings that the benefits of those considerations outweigh the harm. Based on the considerations described herein, the City of Santa Ana finds that the Build Out of the Existing Land Use and Zoning Alternative is infeasible based on these economic and social factors.

## VIII. STATEMENT OF OVERRIDING CONSIDERATIONS

### Introduction

The City of Santa Ana is the Lead Agency under CEQA for preparation, review and certification of the EIR for The Bowery Mixed-Use Project (Project). As the Lead Agency, the City is also responsible for determining the potential environmental impacts of the proposed action and which of those impacts are significant, and which can be mitigated through imposition of mitigation measures to avoid or minimize those impacts to a level of less than significant. CEQA then requires the Lead Agency to balance the benefits of a proposed action against its significant unavoidable adverse environmental impacts in determining whether or not to approve the proposed Project. In making this determination the City is guided by CEQA Guidelines Section 15093, *Statement of Overriding Considerations*, which states:

- (a) CEQA requires the decision-making agency to balance, as applicable, the economic, legal, social, technological, or other benefits of a proposed project against its unavoidable environmental risks when determining whether to approve the project. If the specific economic, legal, social, technological, or other benefits of a proposal (sic) project outweigh the unavoidable adverse environmental effects, the adverse environmental effects may be considered "acceptable."
- (b) When the lead agency approves a project which will result in the occurrence of significant effects which are identified in the final EIR but are not avoided or substantially lessened, the agency shall state in writing the specific reasons to support its action based on the final EIR and/or other information in the record. The statement of overriding considerations shall be supported by substantial evidence in the record.
- (c) If an agency makes a statement of overriding considerations, the statement should be included in the record of the project approval and should be mentioned in the notice of determination. This statement does not substitute for, and shall be in addition to, findings required pursuant to Section 15091.

In addition, Public Resources Code Section 21081(b) requires that where a public agency finds that specific economic, legal, social, technological, or other considerations, including considerations for the provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or alternatives identified in an EIR and thereby leave significant unavoidable effects, the public agency must also find that overriding economic, legal, social, technological, or other benefits of the project outweigh the significant effects of the project.

Pursuant to Public Resources Code Section 21081(b) and the State CEQA Guidelines Section 15093, the City has balanced the benefits of the proposed Project against the unavoidable adverse impacts associated with the Project and has adopted all feasible mitigation measures with respect to these impacts. The City also has examined alternatives to the proposed Project, none of which both meet the Project objectives and is environmentally preferable to the proposed Project for the reasons discussed in the Findings and Facts in Support of Findings.

The City of Santa Ana, as the Lead Agency for this Project, and having reviewed the EIR for the Bowery Mixed-Use Project, and reviewed all written materials within the City's public record and heard all oral testimony presented at public hearings, adopts this Statement of Overriding Considerations, which has balanced the benefits of the Project against its significant unavoidable adverse environmental impacts in reaching its decision to approve the Project.

## Overriding Considerations

The City, after balancing the specific economic, legal, social, technological, and other benefits of the Project, has determined that the unavoidable adverse environmental impacts identified above may be considered acceptable due to the following specific considerations which outweigh the unavoidable, adverse environmental impacts of the Project, each of which standing alone is sufficient to support approval of the Project, in accordance with CEQA Section 21081(b) and CEQA Guideline Section 15093. The specific economic, legal, social, technological or other benefits of the Project are as follows:

- The Project implements capital investment through construction of new buildings and offsite infrastructure improvements to enhance the City's economic and fiscal viability pursuant to the City of Santa Ana Strategic Plan.
- The Project improves the jobs-housing balance, providing a beneficial effect of providing multi-family housing in a jobs-rich area so that employees can easily travel to employment opportunities.
- The Project results in a potential reduction of vehicle miles traveled and the related traffic congestion, air quality, and greenhouse gas emissions compared with potential uses under the existing land use designation through the provision of housing and building space for commercial and restaurant uses near existing office uses and other sources of employment, and by improving the jobs-housing balance.
- The Project provides additional housing to support the regionally forecasted increase in economic activities and employment increases.
- The Project transforms an underutilized site with an economically viable development consistent with other regional redevelopment in the Tustin Legacy Specific Plan and Irvine Business Complex (IBC) and combines residential uses with community-serving commercial uses near employment opportunities, freeway access, and transit.
- The Project implements the SCAG Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) Land Use Policies related to population and housing by providing additional housing near employment centers.
- Consistent with the General Plan and City of Santa Ana Strategic Plan, the Project facilitates the economic development of the City by creating an expanded employment base by creating building space for multiple businesses, providing new diverse employment opportunities and attracting new businesses by locating residences, which will house future customers for the businesses.
- The Project will redevelop a site that has buildings and improvements that are tailored to a specific tenant which no longer needs the site or buildings. The existing buildings and improvements would have limited demand in the current condition and would not result in the benefits of the capital investment the Project will bring.
- The Economic and Fiscal Analysis (2019) prepared for the Project determined that due to greater construction costs and scale, the estimated one-time construction economic impacts the Project (\$498 million) to the City of Santa Ana is greater than the impact of the construction of a typical industrial building allowed under the current land use and zoning (\$76 million). This is particularly important during this COVID-19 pandemic when significant economic impacts are severely impacting cities, businesses and jobs.

- The Economic and Fiscal Analysis determined that the Project could generate more than double the estimated net annual revenue to the City compared with a typical industrial building allowed under the current land use and zoning.
- The Project creates a high quality, master planned mixed-use development that will attract an array of businesses and provide a variety of employment and housing opportunities and creates a larger annual net fiscal surplus compared to build out of the existing Land Use and Zoning designations.

## **SECTION IX**

### **RESOLUTION REGARDING CERTIFICATION OF THE EIR**

The City of Santa Ana finds that it has reviewed and considered the Final EIR in evaluating the proposed Project, that the Final EIR is an accurate and objective statement that fully complies with CEQA, State CEQA Guidelines and that the Final EIR reflects the independent judgment of the City.

The City of Santa Ana declares that no new significant information as defined by State CEQA Guidelines, section 15088.5 has been received by the City after circulation of the Draft EIR that would require recirculation.

The City of Santa Ana certifies the EIR based on the entirety of the record of proceedings, including but not limited to the following findings and conclusions:

#### **Findings:**

The following significant environmental impacts have been identified in the EIR and will require mitigation as set forth in Section IV of this Resolution but cannot be mitigated to a level of insignificance: air quality (Project-related and cumulative), greenhouse gas (cumulative), and transportation (cumulative).

#### **Conclusions:**

1. Except as to those impacts stated above relating to air quality, greenhouse gas, and transportation, all significant environmental impacts from the implementation of the proposed Project have been identified in the EIR and, with implementation of the mitigation measures identified, will be mitigated to a level of insignificance.
2. Other alternatives to the proposed Project, which could potentially achieve the basic objectives of the proposed Project, have been considered and rejected in favor of the proposed Project.
3. Environmental, economic, social and other considerations and benefits derived from the development of the proposed Project override and make infeasible any alternatives to the proposed Project or further mitigation measures beyond those incorporated into the proposed Project.



**SECTION X**

**RESOLUTION ADOPTING A MITIGATION MONITORING AND REPORTING PLAN**

Pursuant to Public Resources Code section 21081.6, the City of Santa Ana hereby adopts the Mitigation Monitoring and Reporting Plan attached to this Resolution as Exhibit A. In the event of any inconsistencies between the mitigation measures as set forth herein and the Mitigation Monitoring and Reporting Plan, the Mitigation Monitoring and Reporting Plan shall control.

**SECTION XI**

**RESOLUTION REGARDING CONTENTS AND CUSTODIAN OF RECORDS**

The documents and materials that constitute the record of proceedings on which these findings have been based are located at the City of Santa Ana Planning Division Counter. The custodian for these records is the City of Santa Ana. This information is provided in compliance with Public Resources Code section 21081.6.

The record of proceedings for the City's decision on the Project consists of the following documents, at a minimum:

1. The NOP and all other public notices issued by the City in conjunction with the Project;
2. All comments submitted by agencies or members of the public during the 45-day comment periods on the Draft EIR;
3. The Final EIR for the Bowery Mixed-Use Project, including comments received on the Draft EIR, responses to those comments, and technical appendices;
4. The Mitigation Monitoring and Reporting Plan for the Project;
5. All findings, resolutions and ordinances adopted by the City in connection with the Bowery Mixed-Use Project, and all documents cited or referred to therein;
6. All reports, studies, memoranda, maps, staff reports, or other planning documents relating to the Project prepared by the City, consultants to the City, or responsible or trustee agencies with respect to the City's compliance with the requirements of CEQA and with respect to the City's action on the Bowery Mixed-Use Project;
7. All documents submitted to the City by other public agencies or members of the public in connection with the Bowery Mixed-Use Project up through Project approval. Matters of common knowledge to the City, including, but not limited to Federal, State, and local laws and regulations;
8. Any documents expressly cited or referenced in these findings, in addition to those cited above; and
9. Any other materials required for the record of proceedings by Public Resources Code section 21167.6, subdivision (e).

The following location is where review of the record may be performed:

City of Santa Ana, Planning Division Counter  
20 Civic Center Plaza, M-20  
Santa Ana, CA 92701

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**TABLE 4-1: MITIGATION MONITORING AND REPORTING PROGRAM  
THE BOWERY MIXED-USE PROJECT EIR**

Standard Condition/ Plan, Program, Policy / Mitigation Measure	Timing	Responsible for Ensuring Compliance / Verification	Date Completed and Initials
<b>AIR QUALITY</b>			
<p><b>Plan, Program, or Policy PPP AQ-1: SCAQMD Rule 403.</b> The following measures shall be incorporated into construction plans and specifications as implementation of SCAQMD Rule 403:</p> <ul style="list-style-type: none"> <li>○ All clearing, grading, earth-moving, or excavation activities shall cease when winds exceed 25 mph per SCAQMD guidelines in order to limit fugitive dust emissions.</li> <li>○ The contractor shall ensure that all disturbed unpaved roads and disturbed areas within the Project are watered at least three (3) times daily during dry weather. Watering, with complete coverage of disturbed areas, shall occur at least three times a day, preferably in the mid-morning, afternoon, and after work is done for the day.</li> <li>○ The contractor shall ensure that traffic speeds on unpaved roads and Project site areas are reduced to 15 miles per hour or less.</li> </ul>	<p>In Construction Plans and Specifications. Prior to Demolition and Construction Permits</p>	<p>City of Santa Ana Building Safety Division</p>	
<p><b>Plan, Program, or Policy PPP AQ-2: SCAQMD Rule 1113.</b> The following measure shall be incorporated into construction plans and specifications as implementation of SCAQMD Rule 1113. The Project shall only use “Low-Volatile Organic Compounds (VOC)” paints (no more than 50 gram/liter of VOC) consistent with SCAQMD Rule 1113.</p>	<p>In Construction Plans and Specifications. Prior to Construction Permits</p>	<p>City of Santa Ana Building Safety Division</p>	
<p><b>Plan, Program, or Policy PPP AQ-3: SCAQMD Rule 445.</b> The following measure shall be incorporated into construction plans and specifications as implementation of SCAQMD Rule 445. Wood burning stoves and fireplaces shall not be included or used in the new development.</p>	<p>In Construction Plans and Specifications. Prior to Construction Permits</p>	<p>City of Santa Ana Building Safety Division</p>	
<b>GEOLOGY AND SOILS</b>			
<p><b>Plan, Program, or Policy PPP GEO-1: CBC Compliance.</b> The Project is required to comply with the California Building Standards Code (CBC) as included in the City’s Municipal Code as Chapter 8, Article 2, Division 1, to preclude significant adverse effects associated with seismic and soils hazards.</p>	<p>In Construction Plans and Specifications. Prior to Construction Permits</p>	<p>City of Santa Ana Building Safety Division</p>	

Standard Condition/ Plan, Program, Policy / Mitigation Measure	Timing	Responsible for Ensuring Compliance / Verification	Date Completed and Initials
As part of CBC compliance, CBC related and geologist and/or civil engineer specifications for the proposed Project shall be incorporated into grading plans and building specifications as a condition of construction permit approval.			
<b>HAZARDS AND HAZARDOUS MATERIALS</b>			
<p><b>Plan, Program, or Policy PPP HAZ-1: SCAQMD Rule 1403.</b> Prior to issuance of demolition permits, the Project applicant shall submit verification to the City Building and Safety Division that an asbestos survey has been conducted at all existing buildings located on the Project site. If asbestos is found, the Project applicant shall follow all procedural requirements and regulations of South Coast Air Quality Management District Rule 1403. Rule 1403 regulations require that the following actions be taken: notification of SCAQMD prior to construction activity, asbestos removal in accordance with prescribed procedures, placement of collected asbestos in leak-tight containers or wrapping, and proper disposal.</p>	In Construction Plans and Specifications. Prior to Demolition Permits	City of Santa Ana Building Safety Division	
<p><b>Plan, Program, or Policy PPP HAZ-1: Lead.</b> Prior to issuance of demolition permits, the Project applicant shall submit verification to the City Building and Safety Division that a lead-based paint survey has been conducted at all existing buildings located on the Project site. If lead-based paint is found, the Project applicant shall follow all procedural requirements and regulations for proper removal and disposal of the lead-based paint. Cal-OSHA has established limits of exposure to lead contained in dusts and fumes. Specifically, CCR Title 8, Section 1532.1 provides for exposure limits, exposure monitoring, and respiratory protection, and mandates good working practices by workers exposed to lead.</p>	In Construction Plans and Specifications. Prior to Demolition Permits	City of Santa Ana Building Safety Division	
<p><b>Mitigation Measure HAZ-1:</b> Prior to issuance of a grading permit, a Soil Management Plan (SMP) shall be prepared by a qualified hazardous materials consultant and shall detail procedures and protocols for excavation and disposal of onsite hazardous materials, including:</p> <ul style="list-style-type: none"> <li>A certified hazardous waste hauler shall remove all potentially hazardous soils. Excavation of contaminated soils shall be removed. In addition, sampling of soil shall be conducted during excavation to ensure that all contaminated soils are removed, and that residential Environmental Screening Levels (ESLs) for residential uses are not</li> </ul>	In Construction Plans and Specifications. Prior to Construction Permits	City of Santa Ana Building Safety Division	

Standard Condition/ Plan, Program, Policy / Mitigation Measure	Timing	Responsible for Ensuring Compliance / Verification	Date Completed and Initials
<p>exceeded. Excavated materials shall be transported per California Hazardous Waste Regulations to a landfill permitted by the state to accept hazardous materials.</p> <ul style="list-style-type: none"> <li>Any subsurface materials exposed during construction activities that appear suspect of contamination, either from visual staining or suspect odors, shall require immediate cessation of excavation activities. Soils suspected of contamination shall be tested for potential contamination. If contamination is found to be present per the California Department of Toxic Substances Control (DTSC) or Regional Water Quality Control Board (RWQCB) ESLs for residential uses, it shall be transported and disposed of per California Hazardous Waste Regulations to an appropriately permitted landfill.</li> <li>A Health and Safety Plan (HSP) shall be prepared for each contractor that addresses potential safety and health hazards and includes the requirements and procedures for employee protection. The HSP shall also outline proper soil handling procedures and health and safety requirements to minimize worker and public exposure to hazardous materials during construction.</li> <li>All SMP measures shall be printed on the construction documents, contracts, and project plans prior to issuance of grading permits.</li> </ul>			
<b>HYDROLOGY AND WATER QUALITY</b>			
<p><b>Plan, Program, or Policy WQ-1: NPDES/SWPPP.</b> Prior to issuance of any grading or demolition permits, the applicant shall provide the City Building and Safety Division evidence of compliance with the NPDES (National Pollutant Discharge Elimination System) requirement to obtain a construction permit from the State Water Resource Control Board (SWRCB). The permit requirement applies to grading and construction sites of one acre or larger. The Project applicant/proponent shall comply by submitting a Notice of Intent (NOI) and by developing and implementing a Stormwater Pollution Prevention Plan (SWPPP) and a monitoring program and reporting plan for the construction site.</p>	<p>In Construction Plans and Specifications. Prior to Demolition, Grading, and Construction Permits</p>	<p>City of Santa Ana Building Safety Division</p>	
<p><b>PPP WQ-2: WQMP.</b> Prior to the approval of the Grading Plan and issuance of Grading Permits a completed Water Quality Management Plan (WQMP) shall be submitted to and approved by the City Building and Safety Division.</p>	<p>In Construction Plans and Specifications. Prior to</p>	<p>City of Santa Ana Building Safety Division</p>	

Standard Condition/ Plan, Program, Policy / Mitigation Measure	Timing	Responsible for Ensuring Compliance / Verification	Date Completed and Initials
The WQMP shall identify all Post-Construction, Site Design, Source Control, and Treatment Control Best Management Practices (BMPs) that will be incorporated into the development project in order to minimize the adverse effects on receiving waters.	Grading and Construction Permits		
<b>TRANSPORTATION</b>			
<b>Mitigation Measure TR-1: Grand Avenue/Warner Avenue (#4) (Santa Ana):</b> Prior to granting certificate of occupancy for the last unit, the Project Applicant shall have an executed agreement with the City of Santa Ana to require payment of a fair share contribution to the improvement to add an eastbound protected right-turn overlap phase and prohibit northbound U-turns at the intersection of Grand Avenue/Warner Avenue.	Prior to certificate of occupancy for the last unit	City of Santa Ana Planning Division, Public Works, and Building Safety Division	
<b>Mitigation Measure TR-2: Red Hill Avenue/Barranca Parkway (#30) (Santa Ana/Tustin/Irvine):</b> Prior to granting certificate of occupancy for the last unit, the Project Applicant shall provide the City of Santa Ana proof of an executed agreement with the Cities of Tustin and Irvine requiring payment of the full cost or implementation of an additional westbound protected right-turn overlap phase and to prohibit southbound U-turns. The installation of this improvement is subject to the approval of the Cities of Tustin and Irvine.	Prior to certificate of occupancy for the last unit	City of Santa Ana Planning Division, Public Works, and Building Safety Division	
<b>Mitigation Measure TR-3: Red Hill Avenue/Alton Parkway (#32) (Santa Ana/Irvine):</b> Prior to granting certificate of occupancy for the last unit, the Project Applicant shall provide the City of Santa Ana proof of an executed agreement with the City of Irvine requiring payment of a fair share contribution to the improvement to add a westbound protected right-turn overlap phase and to prohibit southbound U-turns. The installation of this improvement is subject to the approval of the City of Irvine.	Prior to certificate of occupancy for the last unit	City of Santa Ana Planning Division, Public Works, and Building Safety Division	
<b>TRIBAL CULTURAL RESOURCES</b>			
<b>Mitigation Measure TCR-1: Native American Monitoring.</b> Prior to the issuance of any permits for initial site clearing (such as pavement removal, grubbing, tree removals) or issuance of permits allowing ground-disturbing activities that cause excavation to depths greater than artificial fill (including as boring, grading, excavation, drilling, potholing or auguring, and trenching), the City of Santa Ana shall ensure that the project applicant/developer retain qualified Native American Monitor(s). The monitor(s) shall be approved by the tribal representatives of the Gabrieleno Band of Mission Indians - Kizh	In Construction Plans and Specifications. Prior to Demolition, Grading, and Construction Permits	City of Santa Ana Planning Division and Building Safety Division	

Standard Condition/ Plan, Program, Policy / Mitigation Measure	Timing	Responsible for Ensuring Compliance / Verification	Date Completed and Initials
<p>Nation or any other requesting Tribe or Nation and be present on-site during initial site clearing and construction that involves ground disturbing activities that cause excavation to depths greater than artificial fill identified herein. The monitor shall conduct a Native American Indian Sensitivity Training for construction personnel. The training session includes a handout and focus on how to identify Native American resources encountered during earthmoving activities and the procedures followed if resources are discovered. The Native American monitor(s) shall complete monitoring logs on a daily basis, providing descriptions of the daily activities, including construction activities, locations, soil, and any cultural materials identified. The on-site monitoring shall end when grading and excavation activities of native soil (i.e., previously undisturbed) are completed, or when the tribal representatives and monitor have indicated that the site has a low potential for tribal cultural resources, whichever occurs first.</p> <p>In the event that tribal cultural resources are inadvertently discovered during ground-disturbing activities, work must be halted within 50 feet of the find until it can also be evaluated by a qualified archaeologist in cooperation with a Native American monitor to determine if the potential resource meet the CEQA definition of historical (State CEQA Guidelines 15064.5(a)) and/or unique resource (Public Resources Code 21083.2(g)). Construction activities could continue in other areas. If the find is considered an “archeological resource” the archaeologist, in cooperation with a Native American monitor shall pursue either protection in place or recovery, salvage and treatment of the deposits. Recovery, salvage and treatment protocols shall be developed in accordance with applicable provisions of Public Resource Code Section 21083.2 and State CEQA Guidelines 15064.5 and 15126.4. If unique a tribal cultural resource cannot be preserved in place or left in an undisturbed state, recovery, salvage and treatment shall be required at the Project applicant’s expense. All recovered and salvaged resources shall be prepared to the point of identification and permanent preservation in an established accredited professional repository.</p>			



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EIR No. 2020-01, GPA No. 2020-02, & AA No. 2020-01, "The Bowery"

2300, 2310, and 2320 South Redhill Avenue

The Final EIR and Technical Appendices are available online at:

<https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/bowery>

Physical copies are also available for viewing by appointment only. Please contact [PlanningDepartment@santa-ana.org](mailto:PlanningDepartment@santa-ana.org) before visiting the Planning Division public counter located at:

20 Civic Center Plaza, Santa Ana, CA 92701

Exhibit C to Exhibit 1 – Link to EIR

# **EXHIBIT 2**

**3-99**

RESOLUTION NO. 2020-xx

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SANTA ANA APPROVING GENERAL PLAN AMENDMENT NO. 2020-02 AMENDING THE LAND USE ELEMENT TO DISTRICT CENTER FOR THE PROPERTY LOCATED AT 2300, 2310, AND 2320 SOUTH REDHILL AVENUE

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF SANTA ANA AS FOLLOWS:

Section 1. The City Council of the City of Santa Ana hereby finds, determines and declares as follows:

**WHEREAS**, Article 5 of Chapter 3 of Division 1 of Title 7 (commencing with Section 65300) of the Government Code requires the City to prepare and adopt a comprehensive, long-term general plan for the physical development of the City; and

**WHEREAS**, on February 2, 1998, the City of Santa Ana adopted the Land Use Element of the General Plan, which has since been amended from time to time; and

**WHEREAS**, Jeremy Ogulnick, representing Arrimus Capital (“Applicant”), seeks to develop The Bowery Mixed-Use Commercial and Residential Project (“proposed Project”), on a 14.69-acre site at 2300, 2310, and 2320 South Redhill Avenue in Santa Ana, California (“Project Site”); and

**WHEREAS**, during the City’s entitlement and environmental review process, and in response to comments and concerns raised by the City and public, the Applicant has proposed the subject mixed-use Project; and

**WHEREAS**, the Project as currently proposed entails, among other things, (1) demolition of the existing three (3) structures on the Project Site; (2) redevelopment of the Project Site with a commercial and residential mixed-use development consisting of up to 80,000 square feet leasable commercial area, 1,100 residential units, 2,600 onsite parking spaces, and onsite landscaping and amenities; (3) approval of General Plan Amendment (GPA) No. 2020-02, which would change the Project Site’s existing land use designation of Professional & Administration Office (PAO) to District Center (DC); and (4) approval of Amendment Application (AA) No. 2020-01, which would change the zoning of the Project Site from Light Industrial (M-1) to Specific Development No. 96 (SD-96) designation; and

**WHEREAS**, the requested General Plan Amendment would change the General Plan land use designation of the property from Professional and Administrative Office (PAO) to District Center (DC) and to update text portions of the

City's Land Use Element to reflect this change in order to allow for development of the mixed-use commercial and residential Project; and

**WHEREAS**, Environmental Impact Report No. 2020-01 (State Clearinghouse/SCH No. 2019080011) for the proposed Project was circulated between January 3, 2020 and February 18, 2020; and

**WHEREAS**, the Environmental Impact Report analyzed the impacts related to the proposed amendment to the General Plan Land Use Element; and

**WHEREAS**, on September 24, 2019, the City invited recognized Native American tribes to engage in consultation regarding the proposed General Plan Amendment pursuant to Government Code Section 65352.3; and

**WHEREAS**, on October 1, 2019, the City received a request for consultation from the Gabrieleno Band of Mission Indians-Kizh Nation and a conference call between the City and Chairman Salas occurred on October 30, 2019 during which the history of uses and development of the Project Site and the depth of previous and existing infrastructure on the site was discussed. Chairman Salas did not respond to the City with any information or evidence pertaining to Tribal Cultural Resources; and

**WHEREAS**, during the public comment period, a Planning Commission work-study session was held on February 10, 2020 where staff presented the proposed Project and described the Draft EIR; and

**WHEREAS**, on May 11, 2020, the Planning Commission conducted a duly noticed public hearing to consider the EIR and General Plan Amendment No. 2020-02 and Amendment Application No. 2020-01. After hearing all relevant testimony from staff, the public and the City's consultant team, the Planning Commission voted to recommend that the City Council certify the EIR and adopt the findings, the statement of overriding considerations and the mitigation monitoring and reporting program and approve the Project; and

**WHEREAS**, the "EIR" consists of the Final EIR and its attachments and appendices, as well as the Draft EIR and its attachments and appendices (as modified by the Final EIR); and

**WHEREAS**, on May 21, 2020, the City gave public notice of a City Council public hearing for consideration of Environmental Impact Report No. 2020-01 (State Clearinghouse No. 2019080011) by advertising in the Orange County Register, a newspaper of general circulation, and by mailing to owners of property and residents within 500 feet of the Project; and

**WHEREAS**, June 2, 2020, the City Council conducted a duly noticed public hearing to consider the EIR, General Plan Amendment No. 2020-02, and Amendment Application No. 2020-01 and at which hearing members of the public were afforded an

opportunity to comment upon Environmental Impact Report No. 2020-01. After hearing all relevant testimony from staff, the public and the City's consultant team, the City Council voted to certify the EIR, adopt the findings, the statement of overriding considerations and the mitigation monitoring and reporting program and approve the Project.

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES RESOLVE, DETERMINE, FIND, AND ORDER AS FOLLOWS:

Section 2. CALIFORNIA ENVIRONMENTAL QUALITY ACT: The City Council has reviewed and certified Environmental Impact Report No. 2020-01, adopted the Mitigation Monitoring and Reporting Program (MMRP) and Statement of Overriding Consideration for the proposed Project, including this General Plan Amendment No. 2020-02.

Section 3. GENERAL PLAN AMENDMENT: The General Plan Amendment consists of amendments to the Land Use Element and text updates, as shown in Exhibit A, attached hereto and incorporated herein by reference.

Section 4. LOCATION OF DOCUMENTS: The General Plan Amendment, Environmental Impact Report and all supporting documents are online, and on file and available for public review at Santa Ana City Hall, 20 Civic Center Plaza, Santa Ana, California 92702.

Section 5. GENERAL PLAN CONSISTENCY: The City Council hereby finds that the proposed General Plan Amendment is compatible with the objectives, policies, and general plan land use programs specified in the General Plan for the City of Santa Ana in that:

- A. The City of Santa Ana has officially adopted a General Plan.
- B. The land uses authorized by the General Plan Amendment, and the General Plan Amendment itself, are compatible with the objectives, policies, general land uses, and programs specified in the General Plan, for the following reasons:
  - i. The existing General Plan land use designation for the site is Professional and Administrative Office (PAO), which allows business and professional offices uses with a floor area ratio of 1.5. In order to facilitate the construction of a multi-family housing project with a maximum floor area ratio of 2.1, the general plan land use designation is proposed to be changed to District Center (DC), which permits high intensity, mixed-use urban villages and pedestrian-oriented experiences that support mid- to high-rise office centers, commercial activity, and cultural activities with floor area ratios ranging from 0.5 to 5.0. Focusing growth within District Centers and along major corridors

reduces the pressure for growth in low density residential neighborhoods.

- ii. The proposed Project will support several goals/objectives and policies of the General Plan.

Housing Element (HE) Goal 2: to create diversity of quality housing, affordability levels, and living experiences that accommodate Santa Ana's residents and workforce of all household types, income levels, and age groups to foster an inclusive community.

HE Policy 2.2 District Centers. Create high intensity, mixed-use urban villages and pedestrian-oriented experiences that support the mid- to high-rise office centers, commercial activity, and cultural activities in the varied District Centers.

HE Policy 2.4 to facilitate diverse types, prices and sizes of housing.

Housing Element (HE) Goal 4: to provide adequate rental and ownership housing opportunities and supportive services.

The Project will provide 1,100 rental housing units. The amendment will expand the District Center designation and provide a mixed-use commercial and residential community in a regional setting consisting of other mixed-use developments nearby in the cities of Santa Ana, Tustin, and Irvine.

Land Use (LU) Element Goal 1: to promote a balance of land uses to address basic community needs.

LU Policy 1.2 Maintain and foster a variety of residential land uses in the City.

LU Policy 4.3 Support land uses which provide community and regional economic and service benefits.

LU Policy 4.4 Encourage the development of projects which promote the City's image as a regional activity center.

LU Policy 5.5 Encourage development which is compatible with, and supportive of surrounding land uses.

LU Policy 5.7 Anticipate that the intensity of new development will not exceed available infrastructure capacity.

Land Use (LU) Element Goal 6: to reduce residential overcrowding to promote public health and safety.

The Project is located proximate to existing transportation infrastructure

such as the Costa Mesa (SR-55) Freeway, which provides vehicular access to the region; and, the Orange County Transportation Agency bus routes along Redhill Avenue which connects to the Santa Ana Regional Transportation Center.

Redhill and Warner Avenues, both major urban corridors with cultural, educational, employment and retail destinations such as the Tustin Legacy, Irvine Business Complex, John Wayne Airport (SNA), beaches, Interstates 5 and 405, and the Tustin District, front the project site. Therefore, the mixed-use development would be within close proximity to major employment centers and retail establishments. The Project will also provide an additional housing option for those seeking housing within the jobs rich southeastern area of the City. The multi-storied development will complement the nearby mid-rise office buildings located Redhill Avenue. Although the density will be higher than the adjacent industrial properties, the mixed-use development is consistent with the uses to the east and south.

Urban Design (UD) Element, Goal 1: to improve the physical appearance of the City through development of districts that project a sense of place, positive community image, and quality environment.

UD Policy 1.1. New development and redevelopment must have the highest quality design, materials, finishes and construction.

UD Policy 1.11 Visual and physical links between districts, nodes, and significant sites, landmarks and other points of interest, are to be provided in all public and private projects.

The mixed-use commercial and residential buildings are of high quality design and include high quality materials such as stone veneer, brick veneers, metal panels, and canopies. The buildings are designed with courtyards and landscaped areas to reduce the mass of the buildings. The Project has street frontage on Redhill Avenue which is identified as a minor path in the General Plan and supports the Freeway Corporate District (No. 31) described in the Urban Design Element of the General Plan. The new development will include public art and convey a sense of place and contribute to the urban image for the City along a street corridor that includes regional, local and cultural landmarks. The development will be in scale with the buildings in the area to the east and south in the cities of Santa Ana, Tustin, and Irvine. In addition, the Urban Design Element of the General Plan identifies the site as being near a Gateway at Dyer Road and the SR-55 Freeway; the Project promotes elements of a Gateway by developing the site with a building with attractive architectural features, projecting a positive image for the City of Santa Ana.



- C. The proposed General Plan Amendment will not adversely affect the public health, safety, and welfare in that the General Plan Amendment will not result in incompatible land uses on adjacent properties, inconsistencies with any General Plan goals or policies, or adverse impacts to the environment.

Section 6. INDEMNIFICATION. The Applicant shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other and proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the Project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

Section 7. CITY COUNCIL ACTION: The City Council hereby takes the following action:

1. The City Council approves General Plan Amendment No. 2020-02 as set forth in Exhibit A, attached hereto and incorporated herein by reference, subject to compliance with the Mitigation Monitoring and Reporting Program, and upon satisfaction of the conditions set forth below:
  - A. Subject to compliance with the Mitigation Monitoring and Reporting Program, the Land Use Element map and text shall be amended to read as set forth in Exhibit A, attached hereto and incorporated herein by reference.
  - B. The General Plan Amendment shall not take effect unless and until Environmental Impact Report No. 2020-01 is certified and Amendment Application No. 2020-02 is approved by the City Council.

Section 8. EXECUTION OF RESOLUTION. The Mayor shall sign this Resolution and the Clerk of the Council shall attest and certify to the adoption thereof.

ADOPTED this \_\_\_\_ day of \_\_\_\_\_, 2020.

\_\_\_\_\_  
Miguel A. Pulido  
Mayor

APPROVED AS TO FORM:  
Sonia R. Carvalho  
City Attorney

By: \_\_\_\_\_  
Lisa Storck  
Assistant City Attorney

AYES: Councilmembers \_\_\_\_\_

NOES: Councilmembers \_\_\_\_\_

ABSTAIN: Councilmembers \_\_\_\_\_

NOT PRESENT: Councilmembers \_\_\_\_\_

CERTIFICATE OF ATTESTATION AND ORIGINALITY

I, DAISY GOMEZ, Clerk of the Council, do hereby attest to and certify the attached Resolution No. 2020-xx to be the original resolution adopted by the City Council of the City of Santa Ana on June 2, 2020.

Date: \_\_\_\_\_

\_\_\_\_\_  
Daisy Gomez, Clerk of the Council  
City of Santa Ana

# City of Santa Ana General Plan Land Use Element 1998

## City of Santa Ana Planning Division



Adopted

**February 2, 1998**  
(Reformatted January 2010)

The following is a chronology of the approved general plan amendments that have been incorporated into this document since the comprehensive update of the General Plan Land Use Element adopted by the Santa Ana City Council February 2, 1998 (GPA 1997-05):

<a href="#">GPA 2020-02 (Pending)</a>	GPA 2017-02 (December 19, 2017)	GPA 2004-03 (February 2, 2009)	GPA 2002-01 (September 3, 2002)
GPA 2020-01 (April 21, 2020)	GPA 2017-01 (June 20, 2017)	GPA 2008-01 (May 5, 2008)	GPA 2002-03 (August 19, 2002)
GPA 2018-04 (December 31, 2019)	GPA 2016-03 (February 21, 2017)	GPA 2007-02 (June 18, 2007)	GPA 2001-03 (February 19, 2002)
GPA 2019-02 (October 1, 2019)	GPA 2016-02 (May 17, 2016)	GPA 2007-01 (March 19, 2007)	GPA 2001-02 (January 7, 2002)
GPA 2019-01 (June 4, 2019)	GPA 2016-01 (April 19, 2016)	GPA 2006-01 (October 2, 2006)	GPA 2000-09 (May 7, 2001)
GPA 2017-03 (June 4, 2019)	GPA 2015-03 (February 2, 2016)	GPA 2005-01 (December 5, 2005)	GPA 2000-08 (February 5, 2001)
GPA 2018-05 (December 4, 2018)	GPA 2014-02 (October 21, 2014)	GPA 2005-02 (October 17, 2005)	GPA 2000-03 (December 4, 2000)
GPA 2018-03 (September 18, 2018)	GPA 2014-01 (June 3, 2014)	GPA 2004-01 (April 5, 2005, as passed by the voters of Santa Ana)	GPA 2000-02 (November 20, 2000)
GPA 2018-02 (May 15, 2018)	GPA 2011-03 (March 19, 2012)	GPA 2004-04 (July 19, 2004)	GPA 1999-02 (October 18, 1999)
GPA 2015-01 (May 15, 2018)	GPA 2011-02 (June 6, 2011)	GPA 2004-06 (July 6, 2004)	GPA 1999-01 (August 16, 1999)
	GPA 2010-01 (June 7, 2010)	GPA 2003-02 (June 16, 2003)	GPA 1998-04 (October 5, 1998)
	GPA 2008-02 (July 20, 2009)	GPA 2003-01 (February 18, 2003)	GPA 1998-05 (September 21, 1998)
	GPA 2007-03 (May 18, 2009)		GPA 1998-01 (May 4, 1998)

Center, [Bowery District Center](#), and Urban Neighborhood areas. To encourage a dynamic mixture of residential, office and commercial uses, within these areas both building intensity and residential density is based on floor area ratio and zoning development standards. In calculating either the allowable floor area or the allowable residential density, it is the City’s policy to not allow upward rounding. The Land Use Plan is illustrated in Exhibit 2. Additional information concerning the Land Use Plan and the land use designations is provided in Table 1 (Land Use Development Intensity Standards), and in the Appendix.

**Table 1  
Development Intensity Standards**

<i>Land Use Designation</i>	<i>Density/Intensity Standards (du/acre - FAR)<sup>1</sup></i>
<b>Residential Land Use Designations</b>	
Low Density Residential (LR-7)	7 du/acre
Low-Medium Density Residential (LMR-11)	11 du/acre
Medium Density Residential (MR-15)	15 du/acre
<b>Mixed Use Land Use Designations</b>	
District Center <sup>2</sup> (DC)	
Other District Center (Midtown, MacArthur Place, etc.)	90 du/acre and FAR 1.0-2.0
<a href="#">Bowery District Center</a>	<a href="#">FAR 2.06</a>
Heritage District Center	FAR 1.7
Downtown District Center	FAR 3.0
Metro East District Center	FAR 3.0
Transit Village District Center	FAR 5.0
Harbor Corridor District Center	FAR 5.0
One Broadway Plaza District Center (OBPDC) <sup>3</sup>	FAR 2.9
Urban Neighborhood	
Transit Zoning Code Area/ Segerstrom, First, Fifth & 17 <sup>th</sup> Corridor	FAR 0.5-1.80
Harbor Corridor	FAR 3.0
Metro East	FAR 0.75-1.5
<b>Commercial Land Use Designations<sup>4</sup></b>	
Professional and Administrative Office (PAO)	FAR 0.5-1.0
General Commercial (GC)	FAR 0.5-1.0
<b>Industrial Land Use Designations</b>	
Industrial (IND)	FAR 0.45
<b>Other Land use Designations</b>	
Institutional (INS)	FAR 0.5
Open Space (O)	FAR 0.2

Notes:

<sup>1</sup> The intensity standards shown refer to the theoretical maximum amount of development permitted for each land use designation (du-dwelling units; FAR-floor area ratio). Development must also adhere to zoning regulations, and/or specific plan requirements.

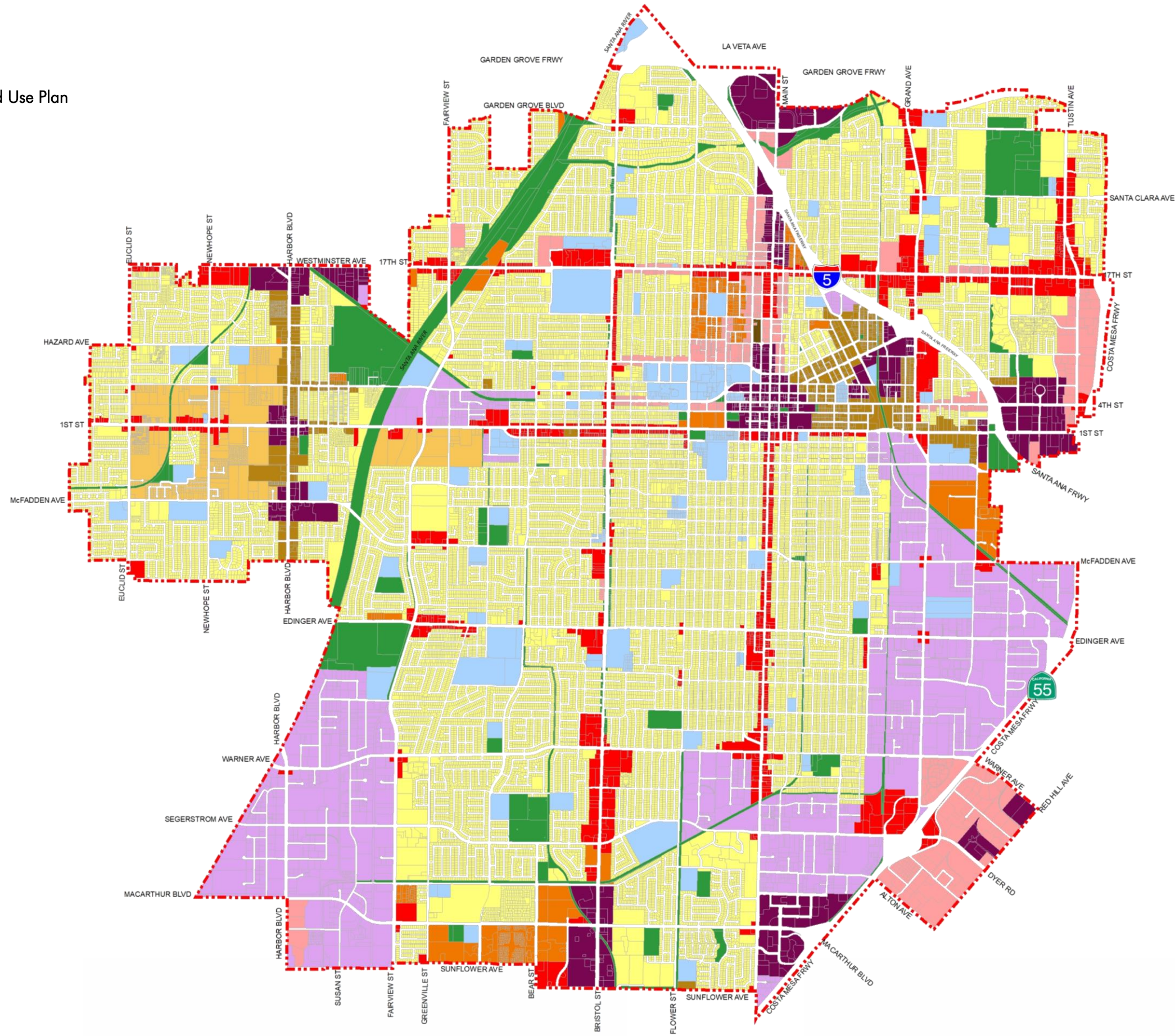
<sup>2</sup> The District Center and Urban Neighborhood land use designations permit both residential and non-residential development.


<sup>3</sup> One Broadway Plaza District Center land use designation permits residential, office, restaurant and ancillary retail for a master planned development.

<sup>4</sup> Commercial intensities may vary. Baseline FAR is 0.5. Specific areas allowing greater intensities are indicated in Exhibit A-3. \*Refer to Appendix for description of Land Use designations.



Exhibit 2 Land Use Plan







## Land Use Designations

- LR-7 (Low Density Residential)
- LMR-11 (Low-Medium Density Residential)
- MR-15 (Medium Density Residential)
- UN (Urban Neighborhood)
- GC (General Commercial)
- IND (Industrial)
- INS (Institutional)
- O (Open Space)
- DC (District Center)
- PAO (Professional & Administration Office)
- OBPDC (One Broadway Plaza District Ctr.)

### Land Use Plan



Exhibit 2

Pending - May 2020

### Land Use Element



## LAND USE PLAN IMPLEMENTATION

To effectively achieve the broad range of goals outlined for the City’s future growth and development, a variety of plans, programs, and regulations must be relied upon. This section of the Element discusses these tools, and how they correlate with implementation of the City’s land use goals.

### DEVELOPMENT INTENSITY STANDARDS

Table A-1 summarizes the development intensity standard for each of the General Plan designations, and provides land use distribution by acreage for the land use. The intensity standards for the categories permitting residential development are expressed in density, measured in “units per acre,” or floor area ratio and zoning development standards in the case of certain Mixed Use land use designations. The intensity standards for non-residential development are expressed as “floor area ratio” or FAR. The FAR concept is illustrated in Exhibit A-3. The intensity standards in concert with the zoning and development standards regulate the massing, form and building size.

**Table A-1  
Development Intensity Standards**

<i>Land Use</i>	<i>Density/Intensity Standards</i>
<b>Residential Land Use Designations</b>	
Low Density	7 du/acre
Low-Medium Density	11 du/acre
Medium Density	15 du/acre
<b>Mixed Use Land Use Designations</b>	
District Center	
Other District Centers (Midtown, etc.)	90 du/acre and FAR 1.0-2.0
<a href="#">Bowery District Center</a>	<a href="#">FAR 2.06</a>
Heritage District Center	FAR 1.7
Downtown District Center	FAR 3.0
Metro East District Center	FAR 3.0
Transit Village District Center	FAR 5.0
Harbor Corridor District Center	FAR 5.0
One Broadway Plaza District Center	FAR 2.9
Urban Neighborhood	
Transit Zoning Code Area/ Segerstrom, First, Fifth & 17 <sup>th</sup> Corridor	FAR 0.5-1.80
Harbor Corridor	FAR 3.0
Metro East	FAR 0.75-1.5
<b>Commercial Land Use Designations</b>	
Professional/Admin. Office	FAR 0.5-1.0
General Commercial	FAR 0.5-1.0
<b>Industrial Land Use Designations</b>	
Industrial	FAR 0.45
<b>Other Land Use Designations</b>	
Institutional	FAR 0.5
Open Space	FAR 0.2

Notes:  
du - dwelling unit, FAR - floor area ratio



**LAND USE ELEMENT**

The City established development intensity standards in 1988, for nonresidential land use designations. The standards measure intensity through the use of floor area ratios. The floor area ratios proposed for the City’s major commercial corridors are expected to remain in place over the life of the Land Use Element.

Those areas of the City proposed for the most intensive levels of development include district centers, professional and administrative office districts, and several other commercial centers with a unique character, or special development concerns. Some of these areas correspond to those for which Specific Plans have been prepared.

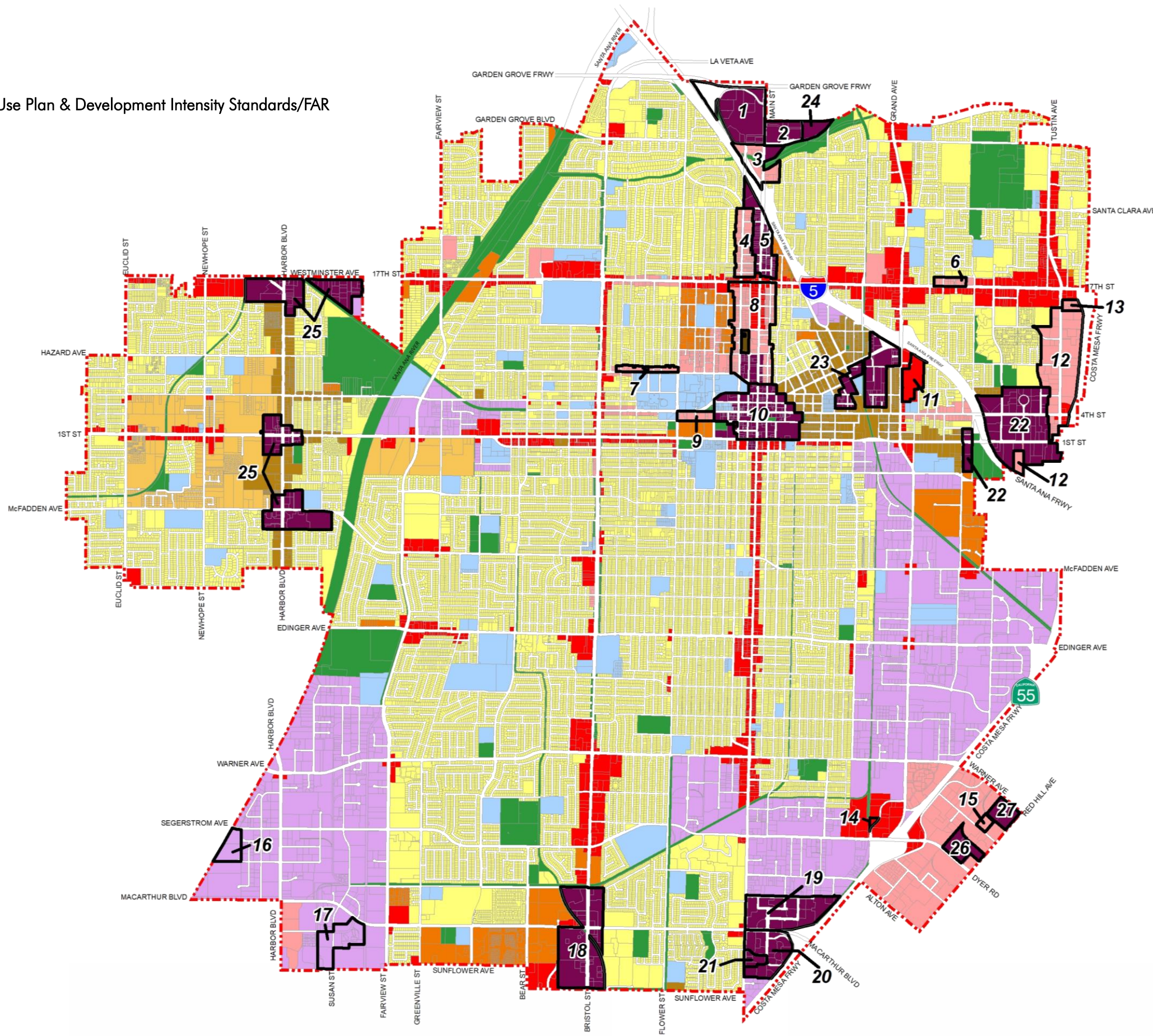
The proposed floor area ratio(s) for most of the City’s commercial corridors allows structures of two to three stories with surface parking. The major development areas-the District Centers and Professional/Administrative Office Districts along Tustin Avenue and East First Street-allow mid-rise and high-rise buildings with structured parking. These areas are expected to generate the highest level of development activity in the City as centers of commerce. These areas are listed in Table A-2 and are shown in Exhibit A-4. The floor area ratios indicated in Table A-2 are the maximum building intensity allowed for development.

**Table A-2 Key Area- Floor Area Ratios**

<i>Area</i>	<i>Project/Area</i>	<i>FAR</i>
1	MainPlace	2.1
2	City Place	2.54
3	North Main Street	1.5
4	North Broadway	1.0
5	Museum District	1.5
6	Hutton Development	1.0
7	Civic Center Specific Development Plan	1.0
8	Midtown Specific Plan	0.5–1.0
9	Civic Center	1.0
10	Downtown	3.0
11	Orange County Register	1.15
12	First Street/Tustin Avenue	1.0
13	Bentall Center Development	1.5
14	2720 Hotel Terrace Drive	1.0
15	1951 East Carnegie Avenue	0.55
16	4040 West Carriage Avenue	0.47
17	Lake Center Development	0.72
18	South Coast Metro	1.0
19	MacArthur Place North	2.0
20	MacArthur Place South	1.0
21	Pac Tel Office	1.5
22	Metro East	3.0
23	Transit Village	5.0
24	Town & Country Manor	1.27
25	Harbor Mixed Use Transit Corridor	5.0
26	Heritage	1.7
<a href="#">27</a>	<a href="#">Bowery</a>	<a href="#">2.06</a>



Exhibit A-4 Land Use Plan & Development Intensity Standards/FAR



These land use designations have a floor area ratio as noted below unless otherwise indicated in the table below.

DC (District Center)	1.0
UN (Urban Neighborhood)	0.5 - 1.5
PAO (Professional & Administration Office)	0.5
OBPDC (One Broadway Plaza District Ctr.)	2.9
GC (General Commercial)	0.5
IND (Industrial)	0.45
INS (Institutional)	0.5
O (Open Space)	0.2

Project / Area	Floor Area Ratio
1- MainPlace	2.1
2- City Place	2.54
3- North Main St	1.5
4- North Broadway	1.0
5- Museum District	1.5
6- Hutton Development	1.0
7- Civic Center Specific Dev Plan	1.0
8- Midtown Specific Plan	0.5-1.0
9- Civic Center	1.0
10- Downtown	3.0
11- Orange County Register	1.15
12- First St / Tustin Ave	1.0
13- Bentall Center Dev	1.5
14- 2720 Hotel Terrace Dr	1.0
15- 1951 E Carnegie Ave	0.55
16- 4040 W Carriage Ave	0.47
17- Lake Center Dev	0.72
18- South Coast Metro	1.0
19- Mac Arthur Place	2.0
20- Mac Arthur Place South	1.0
21- Pac Tel Office	1.5
22- Metro East	3.0
23- Transit Village	5.0
24- Town and Country Manor	1.27
25- Harbor Mixed Use Specific Plan	0.5-5.0
26- The Heritage	1.7
27- The Bowery	2.06

LR-7 (Low Density Residential)
LMR-11 (Low-Medium Density Residential)
MR-15 (Medium Density Residential)

### Land Use Plan & Development Intensity Standards/FAR Areas



Exhibit A-4

Pending - May 2020

Land Use Element





## Commercial

The Land Use Plan identifies three land use designations that encourage a variety of office, retail and commercial enterprises to serve the community.

- The **Professional/Administrative Office (PAO)** designation applies to those areas where professional and/or administrative offices are predominant, or where such development is being encouraged. Land included in this designation is found primarily near the Civic Center, and along the First Street and Tustin Avenue Corridors in close proximity to freeways. There are other smaller PAO areas in the City such as along North Broadway and along portions of east and west Seventeenth Street. A total of ~~586.4600.8~~ acres is included in this land use designation. The floor area ratio intensity standard applicable to this land use designation ranges from 0.5 to 1.0.

The Professional and Administrative Office areas are intended to provide a unique environment for office development in those areas of the City where office uses are the predominant land use. The purpose for maintaining and supporting these areas exclusively for office and office-related uses is to encourage major employment centers at locations which significantly lessen the impact to the City’s local street system. The First Street/Tustin Avenue office corridor between the Santa Ana (I-5) and Costa Mesa (SR-55) Freeways serves this purpose. In addition, the orderly, well-maintained quality of existing development supports a continuation of these areas as functional office/employment centers.

The Professional and Administrative Office designation includes a range of floor area ratios to differentiate development intensity and character in relation to adjacent land uses. The areas with a FAR of 0.5 are not major office centers, but rather have an established character of lower intensity garden office and professional service uses. These areas are typically adjacent to low density residential neighborhoods, or are converted residential office uses. Office development along East Fourth Street, between Grand Avenue and the Santa Ana Freeway, is typical of this low-rise office character. The PAO area located adjacent to the Civic Center contains a range of office development intensity which supports the City’s functional role as the government center of the County.

The types of uses typically located in the PAO district include the following:

- Professional and administrative offices/office parks;
- Service activities such as copy centers, courier services, travel agencies, and restaurants when such uses are an integral component of a planned office development; and
- Professional uses such as accountants, attorneys, doctors, engineers, and insurance brokers.
- The **General Commercial (GC)** district applies to commercial corridors in Santa Ana including those located along Main Street, Seventeenth Street,



Harbor Boulevard, and other major arterial roadways in the City. The intensity standard applicable to this designation is a floor area ratio of 0.5 - 1.0, though most General Commercial districts have a FAR of 0.5. A total of 859.6 acres of land is included in this designation.

General Commercial districts are key components in the economic development of the City. They provide highly visible and accessible commercial development along the City's arterial transportation corridors. In addition, General Commercial land uses provide important neighborhood facilities and services, including shopping, recreation, cultural and entertainment activities, employment, and education. The districts also provide support facilities and services for industrial areas including office and retail, restaurants and various other services.



The General Commercial development standards are based upon the character and intensity of development, as well as the degree of access and market demand for these properties. The relationships to adjacent land uses, are also considered. Uses typically located in this district are:

- Business and professional offices;
- Retail and service establishments;
- Recreational, cultural, and entertainment uses; and
- Vocational schools.

General Commercial Districts have a floor area ratio of 0.5 with the exception of the Mid-town area which has an floor area ratio of up to 1.0.

### Mixed Use

The Land Use Plan provides for two distinct mixed use land use designations. These designations allow for both vertical and horizontal mixed use developments, with an emphasis on linkages to a range of transportation options:

- The **District Center (DC)** land use designation includes the major activity areas in the City. ~~Eight~~ **Seven** areas of the City, totaling ~~699.8~~ **685.4** acres, are designated as District Center. The intensity standard for the District Center designation ranges from a floor ratio of 1.0 to 5.0.

District Centers are designed to serve as anchors to the City's commercial corridors, and to accommodate major development activity. District Centers are to be developed with an urban character that includes a mixture of high-rise office, commercial, and residential uses which provide shopping, business, cultural, education, recreation, entertainment, and housing opportunities. Residential developments within some District Centers are allowed at a density of up to 90 units per acre when developed as an integral component of a master planned mixed use project. In Harbor Corridor, Metro East, Downtown, and Transit Village District Centers residential



- [The Bowery District provides urban housing opportunities at the City’s southeastern edge, in close proximity to the 55 Freeway regional travelway. The district allows high-density housing and complementary commercial uses to serve surrounding industrial, commercial, and residential areas.](#)

District Centers are considered to be the City’s “major development areas.” The most intense development in the City is targeted to these areas. The Tustin Avenue corridor is a major development area even though it is not a designated District Center. This area has developed over the years as a prime office corridor and employment area. The PAO designation facilitates the continued development of this area with high intensity, high quality regional office projects.

- The **One Broadway Plaza District Center (OBPDC)** is a distinct land use that is envisioned as a major activity center with a landmark mixed-use tower, which will include residential, professional office, and commercial uses. The district will be a focal point in the downtown area serving the Civic Center complex, Downtown, and Midtown urban areas.
- The **Urban Neighborhood (UN)** land use designation applies to primarily residential areas with pedestrian oriented commercial uses, schools and small parks. The Urban Neighborhood allows for a mix of residential uses and housing types, such as mid to low rise multiple family, townhouses and single family dwellings; with some opportunities for live-work, neighborhood serving retail and service, public spaces and use, and other amenities. Either vertical or horizontal integration of uses is permitted based on zoning standards, with an emphasis on tying together the uses with pedestrian linkages and street frontages. Street connectivity is desirable, allowing for a high degree of walkability, transit options, and other forms of transportation including pedestrian and bicycle travel.

The intensity standard for the Urban Neighborhood ranges from a floor area ratio of 0.5 to 3.0; with residential density based on a combination of floor area ratio and zoning development standards. A total of 317.0 acres of land in the City are designated Urban Neighborhood.

**Industrial**

The Industrial designation applies to those areas developed with manufacturing and industrial uses. The designation applies to areas which are predominantly industrial in character, and includes those industrial districts in the southwestern, south central and southeastern sections of the City. A total of 2,152.8 acres of land in the City is designated as Industrial. The maximum floor area ratio for this designation is 0.45.

The Industrial districts of the City are vital to its economic health. These areas provide employment opportunities for local residents, and generate municipal revenues for continued economic development. As one of the County’s oldest cities, Santa Ana has long been an industrial center for the region. The City’s goal



- **Redevelopment Plans.** The City will apply redevelopment tools associated with the implementation of the adopted redevelopment plans, as appropriate. The City will encourage the further development of industrial, commercial, and residential projects in suitable locations to strengthen the City’s tax and employment base.
- **Special Studies.** In certain instances, a special study may be required to address a particular issue. In these cases, a specific effort to identify staff resources needed to conduct the appropriate investigation and analysis will be identified.
- **Zoning Code Review.** The zoning code serves as a primary tool used by the City to regulate development. The City will develop a program to revise the Zoning Ordinance to ensure that development regulations and standards are consistent with community needs and high quality development. The City will initiate appropriate changes to the ordinance to ensure, where appropriate, conformity between the Land Use Element and Zoning Map.

**LAND USE PLAN BUILDOUT**

As indicated previously, the City of Santa Ana has been almost completely developed for many years. As a result, any new development will necessarily consist of redevelopment and infill development on the remaining vacant and underutilized parcels. Many parcels with nonresidential land use designations will never be developed to the maximum intensity permitted under the General Plan.

Table A-4 indicates the development possible under the build-out of the Land Use Plan. The build-out for residential land uses considered two scenarios. Effective build-out for residential development is calculated by adding the ~~22,996~~<sup>21,896</sup> units possible in the areas designated as District Center and Urban Neighborhood to the existing 74,669 units presently found in the City per Census 2000. Theoretical build-out for residential development considered the development possible if all of the areas designated as residential were developed according to the permitted Land Use Plan intensities. Since the Land Use Element does not contemplate the elimination of existing housing in the City, the effective build-out figure represents a more realistic estimate of future residential development.

As indicated in Table A-4, three of the non-residential land use designations have a range in FAR intensities. For the non-residential land use designations, effective build-out considered the development possible under the lower range of FAR intensities while theoretical build-out considered the upper FAR range. Typically, parking and landscaping requirements will result in significantly less floor area for commercial and industrial developments than that which is permitted under the General Plan.

As indicated in Table A-4, between ~~78,381~~<sup>77,281</sup> to ~~97,665~~<sup>96,565</sup> housing units are allowed by the Land Use Plan. The additional units which presently exist in



## LAND USE ELEMENT

the City beyond the maximum number permitted under the theoretical buildout scenario are a reflection of the higher density multiple-family developments constructed in the 1970's and 1980's. However, the purpose of the Land Use Plan as it applies to the residential areas is to preserve and maintain the stability of existing neighborhoods, regardless of the character of development. The intent of the Plan is not to create any displacement, nor decrease existing development densities. Rather, it is to ensure a safe, healthy, and livable environment for City residents. Existing residential development entitlements are protected through this Land Use Element, applicable Zoning regulations, and sections of the City code pertaining to legal nonconforming uses.

The Land Use Element's implementation may result in an increase in the amount of commercial, office, and industrial development in the City. As indicated in Table A-4, up to ~~31,495,429~~<sup>31,808,407</sup> square feet of commercial and office, and 42,199,991 square feet of industrial development are possible under the effective capacity parameters of Land Use Plan.



**Table A-4  
Land Use Plan Build-out Capacities**

<i>Land Use</i>		<i>Acres</i>	<i>Intensity/ Density</i>	<i>Effective Buildout<sup>1</sup></i>		<i>Theoretical Buildout</i>	
<b>Residential</b>							
Low Density Residential	LR-7	6,468.1	7 du/ac				45,276 du
Low Medium Density Residential	LMR-11	421.6	11 du/ac				4,638 du
Medium Density Residential	MR-15	364.7	15 du/ac				5,471 du
<b>Subtotal</b>		<b>7,254.4</b>			<b>97,665 96,565 du<sup>1</sup></b>		<b>55,385 du</b>
<b>Mixed Use</b>							
				<b>Non Res.</b>	<b>Res.</b>	<b>Non-Res.</b>	<b>Res.</b>
District Center							
Other <sup>2</sup>	DC	309.5	90 du /ac FAR 1.0-2.0	11,955,583 sf	3,017 du	23,764,534 sf	3,017 du
<u>Bowery</u>	<u>DC</u>	<u>14.4</u>	<u>FAR 2.06</u>	<u>80,000 sf</u>	<u>1,100 du</u>	<u>80,000 sf</u>	<u>1,100 du</u>
Heritage	DC	18.8	FAR 1.7	54,090 sf	1,221 du	54,090 sf	1,221 du
Downtown	DC	62.5	FAR 3.0	2,057,824 sf	1,661 du	2,057,824 sf	1,661 du
Metro East	DC	113.9	FAR 0.75- 3.0	2,464,776 sf	5,037 du	2,464,776 sf	5,037 du
Transit Village	DC	51.4	FAR 5.0	402,864 sf	2,761 du	402,864 sf	2,761 du
Harbor Corridor	DC	125.0	FAR 5.0	1,836,155 sf	2,029 du	1,836,155 sf	2,029 du
One Broadway Plaza District Ctr <sup>3</sup>	OBPDC	4.3	FAR 2.9	310,000 sf	415 du	310,000 sf	415 du
Urban Neighborhood	UN	317.0	FAR 0.5-3.0	1,656,955 sf	5,755 du	1,656,955 sf	5,755 du
<b>Subtotal</b>		<b>1,016.8 1,002.4</b>		<b>20,818,247 20,738,247 sf</b>	<b>22,996 21,896 du</b>	<b>32,627,198 32,547,198 sf</b>	<b>22,996 21,896 du</b>
<b>Commercial</b>							
Professional & Admin. Office	PAO	<u>586.4</u> <del>600.8</del>	FAR 0.5-1.0	<u>12,772,445</u> <del>13,085,424 sf</del>		<u>25,540,891</u> <del>26,170,848 sf</del>	
General Commercial	GC	859.6	FAR 0.5-1.0	18,722,983 sf		37,445,967 sf	
<b>Subtotal</b>		<b>1,446.1 1,460.4</b>		<b>31,495,429 31,808,407 sf</b>		<b>62,990,858 63,616,815 sf</b>	
<b>Industrial</b>							
Industrial	IND	2,152.8	FAR 0.45	42,199,991 sf		42,199,991 sf	
<b>Other</b>							
Institutional	INS	800.6	FAR 0.2-0.5	6,974,740 sf		17,436,850 sf	
Open Space	OS	1,010.9	FAR 0.2	8,806,961 sf		8,806,961 sf	
<b>Subtotal</b>		<b>1,811.5</b>		<b>15,781,701 sf</b>		<b>26,243,811 sf</b>	

FAR=floor area ratio; d.u.=dwelling unit; s.f.=square feet (of floor area). Acreage shown in table does not include roads in right-of-way.  
<sup>1</sup> Effective capacity for non-residential development assumes development possible under the lower range of FAR intensity standards with the exception of the Metro East District Center, Transit Village District Center, Downtown District Center, Heritage District Center, and Urban Neighborhood areas. The Harbor Corridor District Center, Metro East District Center, Transit Village District Center, Downtown District Center, and Urban Neighborhood areas allow a range of intensity for mixture of residential and non-residential development based on the zoning development standards. Residential effective capacity was calculated by adding the 22,996~~21,896~~ units possible in the District Center and Urban Neighborhood with the existing 74,669 (Census 2000) housing units.  
<sup>2</sup> Land use designation permits both residential and non-residential development. Build-out assumes 90% of land area will be developed as commercial and 10% will be developed as residential; with the exception of Town and Country Manor project intended for continuum of care and housing seniors.  
<sup>3</sup> Land use designation permits high intensity office development with ancillary retail use.

*This table has been revised to correspond with the GIS Land Use Map illustrated in Exhibit 2.*



# **EXHIBIT 3**

**3-119**

ORDINANCE NO. NS-XXXX

AN ORDINANCE OF THE CITY COUNCIL APPROVING AMENDMENT APPLICATION NO. 2020-01 REZONING THE PROPERTY LOCATED AT 2300, 2310, AND 2320 SOUTH REDHILL AVENUE FROM LIGHT INDUSTRIAL (M-1) TO SPECIFIC DEVELOPMENT NO. 96 (SD-96) AND ADOPTING SD-96 FOR SAID PROPERTY

THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES ORDAIN AS FOLLOWS:

Section 1. The City Council of the City of Santa Ana hereby finds, determines and declares as follows:

**WHEREAS**, Chapter 41, Article 1, Division 1, Section 41-1 of the Santa Ana Municipal Code establishes the necessity of segregating the location of residences, businesses, trades and industries; regulating the use of buildings, structures, and land regulation; the location, height, bulk and size of buildings and structures, the size of yards and open space; the City is divided into land-use districts of such number, shape and area as may be considered best suited to carry out these regulations and provide for their enforcement; and

**WHEREAS**, the regulations are considered necessary in order to: encourage the most appropriate use of land, conserve and stabilize property value, provide adequate open spaces for light and air and to prevent and fight fires, prevent undue concentration of population, lessen congestion on streets and highways, and promote the health, safety and general welfare of the people, all as part of the general plan of the City; and

**WHEREAS**, the City of Santa Ana has adopted a zoning map which has since been amended from time to time; and

**WHEREAS**, Jeremy Ogulnick, representing Arrimus Capital (“Applicant”), seeks to develop The Bowery Mixed-Use Commercial and Residential Project (“proposed Project”), on a 14.69-acre site at 2300, 2310, and 2320 South Redhill Avenue in Santa Ana, California (“Project Site”); and

**WHEREAS**, during the City’s entitlement and environmental review process, and in response to comments and concerns raised by the City and public, the Applicant has proposed the subject mixed-use Project; and

**WHEREAS**, the Project as currently proposed entails, among other things, (1) demolition of the existing three (3) structures on the Project Site; (2) redevelopment of the Project Site with a commercial and residential mixed-use development consisting of up to 80,000 square feet leasable commercial area, 1,100 residential units, 2,600 onsite parking spaces, and onsite landscaping and amenities; (3) approval of General Plan



Amendment (GPA) No. 2020-02, which would change the Project Site's existing land use designation of Professional & Administration Office (PAO) to District Center (DC); and (4) approval of Amendment Application (AA) No. 2020-01, which would change the zoning of the Project Site from Light Industrial (M-1) to Specific Development No. 96 (SD-96) designation; and

**WHEREAS**, Applicant agrees to execute a Mutual Declaration of Acknowledgement and Acceptance of Approval Conditions, signed by the developer and property owner and recorded against the development property, attached hereto and incorporated herein by reference as Exhibit C; and

**WHEREAS**, the requested Amendment Application would change the zoning designation of the property from Light Industrial (M-1) to Specific Development No. 96 (SD-96) and adoption of Specific Development No. 96 to reflect this change in order to facilitate the construction of the proposed Project; and

**WHEREAS**, Environmental Impact Report No. 2020-01 (State Clearinghouse/SCH No. 2019080011) for the proposed Project was circulated between January 3, 2020 to February 18, 2020; and

**WHEREAS**, the Environmental Impact Report analyzed the impacts related to the proposed amendment to the zoning map and adoption of Specific Development No. 96; and

**WHEREAS**, during the public comment period, a Planning Commission work-study session was held on February 10, 2020 where staff presented proposed Project and described the Draft EIR; and

**WHEREAS**, on May 11, 2020, the Planning Commission conducted a duly noticed public hearing to consider the EIR and the GPA, and AA applications described above. After hearing all relevant testimony from staff, the public and the City's consultant team, the Planning Commission voted to recommend that the City Council certify the EIR and adopt the findings, the statement of overriding considerations and the mitigation monitoring and reporting program and approve the Project; and

**WHEREAS**, on May 21, 2020, the City gave public notice of a City Council public hearing for consideration of Environmental Impact Report No. 2020-01 (State Clearinghouse No. 2019080011) by advertising in the Orange County Register, a newspaper of general circulation, and by mailing to owners of property and residents within 500 feet of the Project; and

**WHEREAS**, on June 2, 2020, the City Council conducted a duly noticed public hearing to consider the EIR, General Plan Amendment No. 2020-02, and Amendment Application No. 2020-01 and at which hearing members of the public were afforded an opportunity to comment upon Environmental Impact Report No. 2020-01. After hearing all relevant testimony from staff, the public and the City's consultant team, the City Council voted to certify the EIR, adopt the findings, the statement of overriding

considerations and the mitigation monitoring and reporting program and approve the Project; and

**WHEREAS**, the “EIR” consists of the Final EIR and all attachments and appendices, as well as the Draft EIR and its attachments and appendices (as modified by the Final EIR).

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES RESOLVE, DETERMINE, FIND, AND ORDER AS FOLLOWS:

SECTION 2. CALIFORNIA ENVIRONMENTAL QUALITY ACT: The City Council has reviewed and certified Environmental Impact Report No. 2020-01; adopted the Mitigation Monitoring and Reporting Program (MMRP); and adopted the Statement of Overriding Consideration for the proposed Project, including this Amendment Application No. 2020-01.

SECTION 3. AMENDMENT APPLICATION: The Amendment Application consists of amendments to the zoning map (SDM IRS-9) and adoption of Specific Development No. 96, as shown in Exhibit A and Exhibit B respectively, attached hereto and incorporated herein by reference.

SECTION 4. LOCATION OF DOCUMENTS: The Amendment Application, Environmental Impact Report and all supporting documents are online, on file and available for public review at Santa Ana City Hall, 20 Civic Center Plaza, Santa Ana, California 92702.

SECTION 5. GENERAL PLAN CONSISTENCY: The City Council hereby finds that the proposed Amendment Application is compatible with the objectives, policies, and general plan land use programs as amended by General Plan Amendment No. 2020-02 in that:

- A. The proposed Amendment Application will not adversely affect the public health, safety, and welfare in that the Amendment Application will not result in incompatible land uses on adjacent properties, inconsistencies with any General Plan goals or policies, or adverse impacts to the environment.
- B. The amendment application to change the zoning designation from Light Industrial (M-1) to Specific Development No. 96 (SD-96) is consistent with Santa Ana Municipal Code section 41-593.1 for the following reasons:

(1) Protecting and enhancing the value of properties by encouraging the use of good design principles and concepts, as related to the division of property, site planning and individual improvements with full recognition of the significance and effect they have on the proper planning and development of adjacent and nearby properties.

The project's site plan has been designed to integrate the project site into the surrounding community. The development's primary access points will be from a right-in, right-out driveway on Redhill Avenue, and from a signalized intersection on Warner Avenue. These access points have been designed to ensure the safety of residents and visitors of the project site, as well as commuters, employees, and residents of the surrounding community.

Onsite circulation has been designed to ensure a high-quality pedestrian experience, with wide sidewalks, a central paseo, and plazas and courtyards that buffer or separate pedestrians from onsite vehicular traffic. Moreover, the project has been broken into four primary buildings and two freestanding commercial pads, which reduces the overall massing of the project and creates a more pedestrian-scale village of buildings onsite. The two future roadway connections on the project site will allow the development to become integrated with the adjacent site to the southwest, should an application for redevelopment be approved. (As of the date of this ordinance, no application for redevelopment of the adjacent site to the southwest has been submitted for the City's consideration).

(2) Encouraging, securing and maintaining the orderly and harmonious appearance, attractiveness and aesthetic development of structures and grounds in order that the most appropriate use and value thereof be determined and protected.

The project's six buildings on the 14.69-acre site are designed in a cohesive manner with unifying materials, floor heights, and articulation using contemporary architecture in an "industrial tech" style. High-quality building materials will ensure long-term durability and maintaining high value of the project, including metal trim, awnings, railing, slats, and cladding; brick veneers and high-quality light sand finish stucco; glass railing; and poured concrete forms. Onsite furniture and details, such as lighting, waste receptacles, benches, tables, and open space areas, have been designed to complement the site's contemporary architecture. High ground-floor window and ceiling heights will contribute to the high-quality commercial component of the project site, which has been designed to create a dynamic, commercial and residential village. These finishes and designs are consistent with the development standards and design guidelines found in the City's mixed-use zoning areas such as the Transit Zoning Code and Metro East Mixed Use (MEMU) Overlay Zone, as well as the Citywide Design Guidelines.

Open space and amenities will be provided on the site in a variety of means, including private unit balconies and patios, amenity decks atop parking structures, ground-level courtyards, the central paseo, and the central plaza. The resident open space areas will contain pools, courtyards, exercise areas, relief areas for pets, and other amenities typical to high-quality mixed-use developments found in Santa Ana and in Orange County. Based on a standard of two (2) acres of public park and/or recreational area per 1,000 residents (SAMC Sec. 35-108), the proposed project would require 4.2 acres of parkland to serve the new residents. The onsite total proposed open space is 183,363 square feet (4.21 acres), which is consistent with the SAMC standard and with other mixed-use projects that provide their own onsite public and private open space areas.

(3) Providing a method whereby specific development plans are to be based on the general plan as well as other regulations, programs, and legislation as may, in the judgment of the city, be required for the systematic execution of the general plan.

With approval of General Plan Amendment No. 2020-02, the Project will be consistent with the General Plan Land Use Element. Although the Project requires an amendment to the Land Use Element to allow for residential use of the property, the Project still supports and is consistent with several other overarching goals and policies of the General Plan. For example, as described in the associated General Plan Amendment No. 2020-02: Housing Element Goal 2, to create diversity of quality housing, affordability levels, and living experiences that accommodate Santa Ana's residents and workforce of all household types, income levels, and age groups to foster an inclusive community. Land Use Element Goal 4, to protect and enhance development sites and districts which are unique community assets that enhance the quality of life. Urban Design Element, Goal 1, to improve the physical appearance of the City through development of districts that project a sense of place, positive community image, and quality environment.

(4) Recognizing the interdependence of land values and aesthetics and providing a method to implement this interdependence in order to maintain the values of surrounding properties and improvements and encouraging excellence of property development, compatible with the general plan for, and character of, the city, with due regard for the public and private interests involved.

The proposed development contains a large commercial component of 80,000 square feet of leasable retail, service, and restaurant area. This volume of commercial space complements the residents, visitors, and employees working and living on and around the project site.

The 80,000 square feet of leasable commercial area is among the largest commercial components proposed in recent mixed-use developments. For comparison, the Elan project (1660 East First Street) approved in 2018 contains 603 residential units and 20,000 square feet of commercial space; the First American redevelopment (114 East Fifth Street) approved in 2019 contains 220 residential units and 12,350 square feet of commercial space, and The Heritage (2001 East Dyer Road), which is under construction nearby, contains 1,221 residential units and 18,400 square feet of net new commercial square footage.

The mixture of land uses on the project site, including residential, commercial, and open space, will contribute to the formation a dynamic mixed-use village. The commercial and open space components will serve both residents and visitors of the project site, as well as the large daytime employee population working in the project site's immediate vicinity.

(5) Ensuring that the public benefits derived from expenditures of public funds for improvements and beautification of streets and public facilities shall be protected by exercise of reasonable controls over the character and design of private buildings, structures and open spaces.

The mixed-use development will utilize existing water, sewer, and drainage infrastructure and will not result in the expansion of infrastructure. In addition, the Project will not result in the expansion of new or altered police or fire facilities. The Project will be subject to utility user tax, property taxes based on the valuation of the new construction and management company business taxes. The building facades and new landscaping are designed to deter graffiti, existing sidewalks will be removed and replaced with new sidewalks that are constructed to current City standards, new street lights will be installed and the City's Building Security Ordinance will be implemented which includes security and crime preventing measures to help reduce City expenditures on public services and maintenance. In addition, the development will be subject to all required development impact fees.

## SECTION 6. INDEMNIFICATION.

A. General Indemnification. The Applicant shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other and proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

B. Further Indemnification. Within five (5) days of receipt of a referendum petition by the City, Applicant shall deposit Fifty Thousand Dollars (\$50,000) ("Referendum Deposit") with the City. City may use the funds to pay any and all costs associated with said referendum measure. If at any time the Referendum Deposit account has Five Thousand Dollars (\$5,000) or less remaining, Applicant shall, within three (3) days of receiving notice from the City, deposit with the City additional funds as requested by the City to cover all costs and expenses associated with processing the referendum and holding the related election. Following certification of the election results, any funds remaining in the Referendum Deposit account shall be returned to the Applicant.

SECTION 7. If any section, subsection, sentence, clause, phrase or portion of this ordinance for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this ordinance. The City Council of the City of Santa Ana hereby declares that it would have adopted this ordinance and each section, subsection, sentence, clause phrase or portion thereof irrespective of the fact that any one or more sections, subsections, sentences, clauses, phrases, or portions be declared invalid or unconstitutional.

SECTION 8. CITY COUNCIL ACTIONS: The City Council hereby takes the following actions:

1. The City Council hereby adopts an Ordinance approving Amendment Application No. 2020-01 as follows:
  - A. Subject to compliance with the Mitigation Monitoring and Reporting Program, the property at 2300, 2310, and 2320 shall be amended to Specific Development No. 96 and the Specific Development No. 96 plan shall be adopted as set forth in Exhibit A and Exhibit B, attached hereto and incorporated herein by reference.
  - B. The Amendment Application shall not take effect unless and until Environmental Impact Report No. 2020-01 and General Plan Amendment No. 2020-02, are each certified and approved by the City Council.

SECTION 9. EXECUTION OF ORDINANCE. The Mayor shall sign this Ordinance and the Clerk of the Council shall attest and certify to the adoption thereof.

ADOPTED this \_\_\_\_\_ day of \_\_\_\_\_, 2020.

\_\_\_\_\_  
 Miguel A. Pulido  
 Mayor

APPROVED AS TO FORM:  
 Sonia R. Carvalho  
 City Attorney

By: \_\_\_\_\_  
 Lisa Storck  
 Assistant City Attorney

AYES: Councilmembers \_\_\_\_\_

NOES: Councilmembers \_\_\_\_\_

ABSTAIN: Councilmembers \_\_\_\_\_

NOT PRESENT: Councilmembers \_\_\_\_\_

CERTIFICATE OF ATTESTATION AND ORIGINALITY

I, DAISY GOMEZ, Clerk of the Council, do hereby attest to and certify that the attached Ordinance No. NS-XXXX to be the original ordinance adopted by the City Council of the City of Santa Ana on \_\_\_\_\_, 2020, and that said ordinance was published in accordance with the Charter of the City of Santa Ana.

Date: \_\_\_\_\_

\_\_\_\_\_  
Daisy Gomez  
Clerk of the Council  
City of Santa Ana





**THE BOWERY MIXED-USE  
SPECIFIC DEVELOPMENT NO. 96**

Amendment Application No. 2020-01

Ordinance NS-\_\_\_\_\_



# THE BOWERY MIXED-USE SPECIFIC DEVELOPMENT No. 96

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## **SECTION 1 – INTRODUCTION AND APPLICABILITY OF ORDINANCE**

The purpose of The Bowery Mixed-Use Specific Development (SD) zone (SD-96) is to guide the redevelopment of an existing industrial site into a mixed-use and pedestrian oriented development. SD-96 is authorized by Chapter 41, Division 26, Section 41-593 et seq. of the Santa Ana Municipal Code (SAMC). SD-96 contains specific standards and regulations for the purpose of establishing land use regulations and development and operational standards for the development site. All other applicable Chapters, Articles, and Sections of the SAMC are in full effect unless expressly superseded by regulations contained within this specific development.

### **A. Specific Development Location**

The specific development site is 14.37 acres and is located at 2300, 2310, and 2320 South Redhill Avenue in the City of Santa Ana. The site is located at the southwest corner of Redhill Avenue and Warner Avenue. Regional access to the site is provided via the Costa Mesa (SR-55) Freeway at the Dyer Road exit. Access to the site is provided by Red Hill Avenue and Warner Avenue. The site is located within the southeastern most portion of the City of Santa Ana adjacent to the cities of Tustin and Irvine and the Tustin Legacy Specific Plan and the Irvine Business Complex.

**Figure 1: Specific Development Area**



## **SECTION 2 – PURPOSE AND OBJECTIVES**

The specific development is intended to redevelop an industrial site into a mixed-use and pedestrian oriented community. Located at one of the City's southeastern gateways, the specific development will function as a key focal center, and serve to link Santa Ana to surrounding industrial, commercial and residential areas. SD-96 will meet the following objectives:

1. Facilitate development of a mixed-use village containing commercial and multi-family residential buildings, which would help meet the region's demand for housing.
2. Transform an underutilized site with an economically viable development consistent with other regional redevelopments in the Tustin Legacy Specific Plan and Irvine Business Complex (IBC) and combines residential uses with community-serving retail near employment opportunities, freeway access, and transit.
3. Redevelop existing land uses that would utilize existing infrastructure, including: water, sewer, arterial roadways, transit, and freeways; and provide non-vehicular (pedestrian and bicycle) circulation.
4. Develop a mix of housing to assist the City in meeting its jobs/housing balance.
5. Provide onsite uses that reduce vehicular miles traveled (VMT) by providing an internal pedestrian circulation system that links residential uses, recreation areas, and retail/commercial areas onsite.
6. Implement the SCAG Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS) Land Use Policies related to population and housing by providing additional housing near employment centers.

SD-96 establishes standards and regulations for protecting the health, safety, and general welfare of the people of the City by promoting and enhancing the value of property and encouraging the orderly development of the property.

## **SECTION 3 – LAND USE AND ZONING**

### **A. Density and Intensity**

The maximum authorized building density and intensity for the project is a floor area ratio (FAR) of 2.06, including residential areas, community-serving areas (e.g., leasing office, gym and club room), commercial components, and interior corridors. The maximum residential density permitted is 77 dwelling units per acre.

## B. Permitted Uses

1. SD-96 permits the development of a mixed-use community consisting of 80,000 square feet of leasable commercial area to be constructed in conjunction with a residential component consisting of up to 1,100 residential units configured in live/work, stacked dwelling, lined block, or podium configurations.
2. This section identifies the permitted, conditional, and accessory or temporary uses within the SD-96 area. Uses in the table are permitted subject to the permit criteria referenced. Uses identified by a “P” are permitted by right, those identified by a “CUP” are subject to a Conditional Use Permit, and those identified by “LUC” are subject to a Land Use Certificate.

**Table 1: Permitted Uses**

Land Use Types	SD-96	Additional Use Regulations
Commercial/retail and service uses such as bakeries, bookstores, art galleries, food/grocery stores (retail market), pet stores and similar uses.	P	
Office uses. Professional, administrative and business offices providing personal and professional services, including medical and dental offices, architects/engineers, and similar uses.	P	
Service oriented office uses including insurance, real estate, travel, finance (including walk-up ATMs), creative office co-working (WeWork, Common Desk, etc.), beauty salons, and similar uses.	P	
Health and Fitness Clubs	P	
Tattoo/Body art establishment	P	
Restaurants, cafes and eating establishments	P	
Outdoor dining	P	
Multi-family apartments and/or condominiums and associated leasing offices and recreational/fitness facilities.	P	
Live/work lofts	P	
Alcohol sales for on-site or off-site consumption	CUP	Subject to SAMC Sec. 41-196
Limited artisan/craft manufacturing, ancillary to a primary allowed use	CUP	
Pick-up windows	P	
Food vending vehicles	LUC	Subject to Article XIV
Temporary outdoor activities	LUC	Subject to SAMC Sec.41-195.5

Land Use Types	SD-96	Additional Use Regulations
Businesses operating between 12:00 a.m. (midnight) and 7:00 a.m.	CUP	
Major wireless communication facilities	CUP	Subject to SAMC Sec. 41-198
Minor wireless communication facilities	LUC	Subject to SAMC Sec. 41-198

Any use not included shall be considered prohibited unless deemed to be similar to an allowable use as interpreted by the Executive Director of the Planning and Building Agency or his/her designee.

### C. Development Standards

The development standards for SD-96 are subject to and shall comply with the development approved plans per Development Project No. 2019-06 (DP No. 2019-06) and the approved Mitigation Monitoring and Reporting Program (MMRP), attached hereto as **Attachment A** and **Attachment B** for reference. The plans shall govern in the event there is a conflict between the SD and the project plans. The following standards in Table 3 are minimums unless otherwise indicated.

**Table 2 – Development Standards**

Item	Standard
Density	77 dwelling units per acre
Floor Area Ratio (FAR)	2.06
Minimum Lot Size	14 acres (entire specific development area) <sup>(1)</sup>
Building Height	7 Levels; 94 feet (not including subterranean levels)
Building Setbacks:	
Redhill Avenue Setback	10 feet minimum
Warner Avenue Setback	8 feet minimum
Interior Property Line Setback	10 feet minimum
Outdoor Dining Setbacks:	
Redhill Avenue Setback	6 feet minimum
<b>Table 2 Notes:</b>	
(1) Prior to the issuance of building permits, any and all subdivision maps, lot line adjustments, or voluntary lot mergers shall be approved and recorded.	

## **D. Off-Street Parking Standards**

The minimum off-street parking requirements for the development is as follows:

1. Two (2) vehicle parking spaces per residential unit, not to be less than 2,200 residential parking spaces;
2. Five (5) vehicle parking spaces per 1,000 square feet of gross floor area of leasable commercial space, achieved through 351 parking spaces and 49 valet service spaces as administered per the approved Parking Management Plan, attached hereto as **Attachment C**;
3. One (1) bicycle parking space per five (5) residential units and one (1) space per each 7,500 square feet of commercial space; and
4. One (1) motorcycle parking space per every 250 vehicle parking spaces.

## **E. Open Space Requirements**

The development shall provide open space, public plazas and pedestrian paseos as shown on the approved plans.

1. Common Open Space: The project will provide a minimum of 15 percent of the total lot size shall be open space in the form of common, landscaped open space areas, pools, spas, deck, courtyard and lobby, interior community room, dining room, gym, business room, etc.
2. Private Open Space: Each residential unit shall have a patio or balcony of a minimum size of 50 square feet.

## **F. Walls/Fences**

A new solid block wall with a minimum height of seven (7) feet shall be constructed along the project site's entire perimeter, except in street-side landscape setback areas. The block wall shall be designed to contain a decorative cap, regularly-spaced decorative pilasters, and a decorative finish in accordance to the design provisions contained within the most recent version of the City's design guidelines. Fences/walls along Redhill Avenue and Warner Avenue properties lines are prohibited.

## **SECTION 4 – DESIGN AND PERFORMANCE STANDARDS**

This section provides standards and guidelines to ensure the development is of high quality and cohesive and to facilitate exterior alterations to the development.

### **A. Exterior Materials, Finishes and Colors**

Exterior building and exterior parking structure materials, finishes and colors for the project shall comply with the approved materials board submitted for the project and as approved by the Planning and Building Agency Executive Director. Any changes to the materials, finishes and colors shall be approved by the Planning and Building Agency Executive Director. All trash enclosures and similar ancillary structures shall match the texture, material and color of the primary building.

### **B. Exterior Lighting**

An exterior lighting plan for the security and safety of on-site areas such as building entrances, parking, loading, pedestrian walkways, alley walkways and open space areas shall be provided to the Planning and Building Agency Director for review and approval.

A minimum of one foot-candle evenly distributed across a parking lot is recommended. At entrances and loading areas, up to 2 foot-candles may be appropriate. Decorative night lighting is required. Low energy lights, such as LED lights or solar powered lights, shall be used whenever possible. Light fixtures and their structural support shall be designed to be architecturally compatible with the main buildings on-site. Direct glare onto adjoining property, streets, or skyward shall be avoided. All lighting fixtures shall be shielded to confine light spread on-site.

### **C. Refuse Collection and Trash Enclosure**

Bins for recycling and any other refuse mandated by the State of California shall be provided for all uses in trash enclosures. There shall be an onsite designated trash staging area only to be used on service days and the staging area and bins shall not disrupt vehicular use of streets or drive aisles. The minimum requirements needed to service the development shall be clearly indicated on the plans and subject to the approval of the Public Works Agency.

### **D. Utility and Mechanical Equipment**

All utility lines shall be placed underground except where required to be above-ground by utility providers. Where equipment is located above-ground, it shall be screened from public view. This includes all ground, wall, and roof mounted equipment. Screening elements shall be an integral part of the building; no screening method shall give the appearance of being “tacked on.” Typical ground-mounted equipment shall be adequately screened with decorative walls and/or landscaping.



## **SECTION 5 – PUBLIC REALM AND LANDSCAPE DESIGN STANDARDS**

A detailed and comprehensive Public Realm and Landscape Plan shall be submitted to the Planning and Building Agency Executive Director or his/her designee for review and approval prior to the issuance of building permits.

The plan shall comply with the City's Water Efficient Landscape Ordinance (WELO) Chapter 41, Article XVI of the SAMC. The plan shall include an irrigation system layout with the location of controllers and points of connection with data on valve sizes and gallons per minute (G.P.M.), the size and location of sleeves and all spray heads, including the location of conventional systems and drip systems; an irrigation legend with complete specifications; irrigation notes and construction details of all assemblies and components; a recommended irrigation schedule, preferably on an annual basis; and a summary block on the initial page of submitted plans that will present the above information clearly and accurately.

The plan shall include a Plant Legend containing: plant symbol, scientific name of plant material, common name of plant material, plant container size, and plant spacing. Very low, low and medium water usage plant materials are encouraged.

The plan shall include details of site furnishings. Site furnishing should be compatible in style with the buildings and selected to bring comfort, scale and design expression to the streetscape. These must also be highly durable and easy to maintain. Planters and pots should be used to complement the project architecture and other site amenities; avoiding obstructions to pedestrian traffic flow with planters and pots. All elements of the furniture palette should be uniform.

Landscaping for the project shall be completed in phases by building and shall be installed and inspected prior to occupancy of units within that building. The Owner shall be responsible for maintaining all common area landscaping within the development.

## **SECTION 6 – SIGNAGE AND WAYFINDING**

A comprehensive sign program shall be submitted for review and approval by the Planning and Building Agency Executive Director or his or her designee prior to the issuance of building permits. The sign program may include creative signage where the contents and standards of the sign program are not consistent with the Santa Ana Municipal Code, provided the sign program complements the form and function of the building and contributes to the aesthetics of the project.

## **SECTION 7 – PUBLIC ART**

A Public Art Program shall be submitted to the Planning and Building Executive Director for review and approval prior to the issuance of building permits. Public Art shall be installed and maintained with a value equivalent to one-half of one percent (0.5%) of the total construction cost of the development. Total construction cost shall mean all design, engineering and construction costs.

## **SECTION 8 – PROPERTY SAFETY AND MAINTENANCE**

### **A. On-Site Property Manager**

The specific development area shall include 24-hour on-site Property Management services and personnel. Up-to-date 24-hour contact information for the on-site personnel shall be provided to the following City Agencies on an ongoing basis:

1. Police Department,
2. Fire Authority,
3. Planning and Building Agency, and
4. Community Development Agency.

### **B. Maintenance**

The property shall be maintained free of trash, debris and graffiti. Graffiti shall be removed within 24-hours after its appearance in accordance with Section 10-227 of the Santa Ana Municipal Code.

### **C. Crime Free Housing**

Prior to submittal into building plan check, a Crime Free Housing Plan shall be submitted for review and approval by the Planning and Building Agency Director. The Plan shall be approved prior to occupancy of the first unit and shall be implemented and administered by the Owner.

### **D. Building Security.**

All structures and parking lots shall comply with the provisions of Chapter 8, Article II, Division 3 of the Santa Ana Municipal Code (Building Security Ordinance).

### **E. Emergency Evacuation Plan.**

An approved Emergency Evacuation Plan (EEP) from City Police and Fire Protection agencies shall be on file for the project. Up-to-date 24-hour emergency contact information for the on-site personnel shall be provided to the City on an ongoing basis and the approved EEP shall be kept onsite and also be submitted to the following City Agencies:

1. Police Department
2. Orange County Fire Authority
3. Planning and Building Agency
4. Community Development Agency

#### **F. On Going Property Maintenance.**

Developer (and the owner of the property upon which the authorized use and/or authorized improvements are located if different from the Developer) shall execute a maintenance agreement with the City of Santa Ana which shall be recorded against the property and which shall be in a form reasonably satisfactory to the City Attorney. The maintenance agreement shall contain covenants, conditions and restrictions relating to the following:

1. Compliance with operational conditions applicable during any period(s) of construction or major repair (e.g., proper screening and securing of the construction site; implementation of proper erosion control, dust control and noise mitigation measure; adherence to approved project phasing etc.);
2. Compliance with ongoing operational conditions, requirements and restrictions, as applicable (including but not limited to hours of operation, security requirements, the proper storage and disposal of trash and debris, enforcement of the parking management plan, and/or restrictions on certain uses);
3. Ongoing compliance with approved design and construction parameters, signage parameters and restrictions as well as landscape designs, as applicable;
4. Ongoing maintenance, repair and upkeep of the property and all improvements located thereupon at all times (including but not limited to controls on the proliferation of trash and debris about the property; the proper and timely removal of graffiti; the timely maintenance, repair and upkeep of damaged, vandalized and/or weathered buildings, structures and/or improvements; the timely maintenance, repair and upkeep of exterior paint, parking striping, lighting and irrigation fixtures, walls and fencing, publicly accessible bathrooms and bathroom fixtures, landscaping and related landscape improvements and the like, as applicable);
5. If Developer and the owner of the property are different (e.g., if the applicant is a tenant or licensee of the property or any portion thereof), both the applicant and the owner of the property shall be signatories to the maintenance agreement and both shall be jointly and severally liable for compliance with its terms;
6. The maintenance agreement shall further provide that any party responsible for complying with its terms shall not assign its ownership interest in the property or any interest in any lease, sublease, license or sublicense, unless

the prospective assignee agrees in writing to assume all of the duties and obligations and responsibilities set forth under the maintenance agreement;

7. The maintenance agreement shall contain provisions relating to the enforcement of its conditions by the City and shall also contain provisions authorizing the City to recover costs and expenses which the City may incur arising out of any enforcement and/or remediation efforts which the City may undertake in order to cure any deficiency in maintenance, repair or upkeep or to enforce any restrictions or conditions upon the use of the property. The maintenance agreement shall further provide that any unreimbursed costs and/or expenses incurred by the City to cure a deficiency in maintenance or to enforce use restrictions shall become a lien upon the property in an amount equivalent to the actual costs and/or expense incurred by the City; and
8. The execution and recordation of the maintenance agreement shall be a condition precedent to the issuance of final approval for any construction permit related to this entitlement.

**ATTACHMENT A:** Attached to the Agenda as “Plans.”

**ATTACHMENT B:** Attached to the Staff Report as Exhibit B to Exhibit 1

**ATTACHMENT C:** Attached to the Staff Report as Exhibit 10

EIR No. 2020-01, GPA No. 2020-02, & AA No. 2020-01, "The Bowery"

2300, 2310, and 2320 South Redhill Avenue

The Final EIR and Technical Appendices are available online at:

<https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/bowery>

Physical copies are also available for viewing by appointment only. Please contact [PlanningDepartment@santa-ana.org](mailto:PlanningDepartment@santa-ana.org) before visiting the Planning Division public counter located at:

20 Civic Center Plaza, Santa Ana, CA 92701

Exhibit C to Exhibit 1 – Link to EIR

# **EXHIBIT 4**

**3-143**

### Vicinity Map



Exhibit 4





# **EXHIBIT 5**

**3-145**

**SITE PHOTOS**



**Exhibit 5**  
**3-146**

# **EXHIBIT 6**

**3-147**

EIR No. 2020-01, GPA No. 2020-02, & AA No. 2020-01, "The Bowery"

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20 Civic Center Plaza, Santa Ana, CA 92701

Exhibit 6 – Link to EIR

# **EXHIBIT 7**

**3-149**



- BUILDING D ROOFTOP  
• see sheet L.7
- MID-BLOCK CROSSING
- THE ALLEY  
• festival lights  
• cobble gutter  
• tree lined walk  
• zero curb  
• stoops
- BUILDING A ROOFTOP  
• see sheet L.7
- BUILDING B ROOFTOP  
• see sheet L.8
- RETAIL PLAZA  
• see sheet L.3
- ROOFTOP DECK

- LANDSCAPE BUFFER  
• 6' masonry wall  
• lush tree planting

- BUILDING C COURTYARD  
• see sheet L.4

EXISTING INDUSTRIAL

MID-BLOCK CROSSING

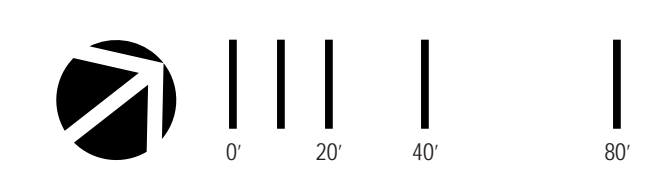
ENTRY PLAZA

CONCEPTUAL LANDSCAPE PLAN - L.1

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

RED HILL AVE.



03-20-2020



# **EXHIBIT 8**

**3-151**



VIEW AT REDHILL LOOKING SOUTHWEST 4



VIEW AT REDHILL AVE. PROJECT ENTRY LOOKING WEST 2

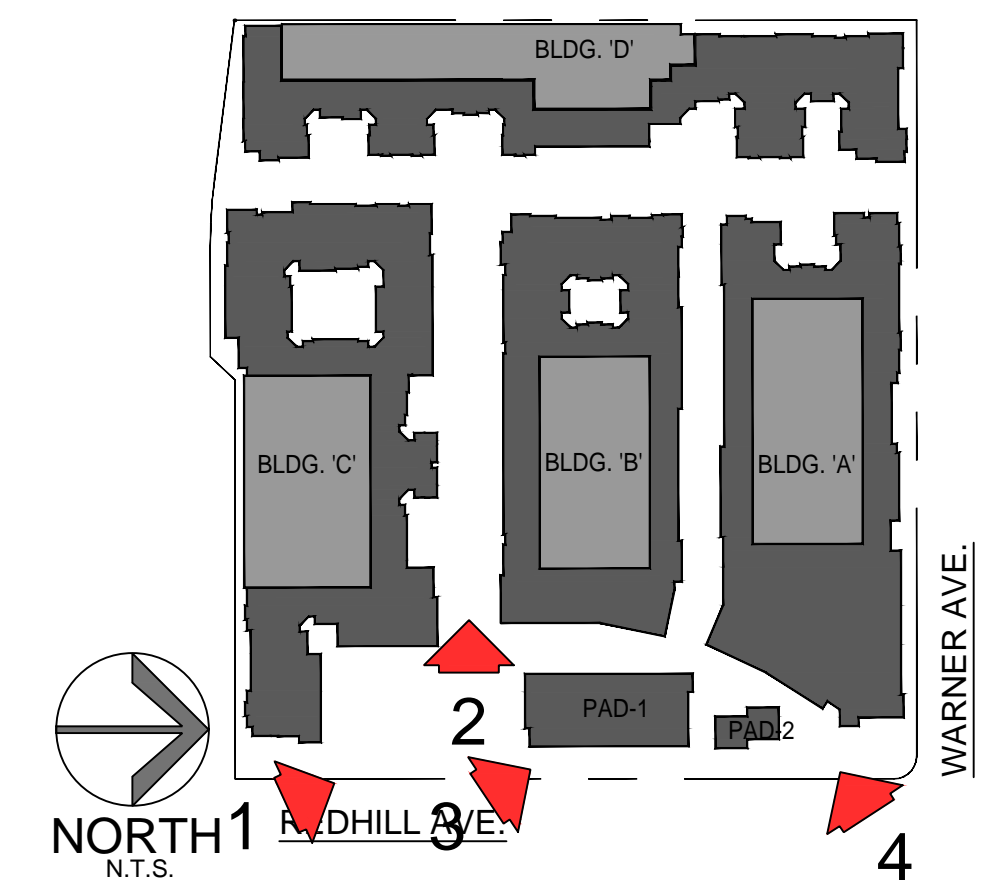


VIEW AT REDHILL AVE. LOOKING NORTH 3



VIEW AT REDHILL AVE. LOOKING NORTHWEST 1

KEY MAP



Thursday, March 12, 2020 11:59:08 AM S:\2018\2018-174 VDC RED HILL WARNER SANTA ANA\ENTITLEMENTS\18-174\_A1.0 - A1.1 PERSPECTIVES.DWG

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

CONCEPTUAL PERSPECTIVES

A1.0

DATE: 01.30.20  
JOB NO.: 2018-174

**ARCHITECTS ORANGE**  
144 NORTH ORANGE ST., ORANGE, CA 92866  
(714) 639-9860







VIEW OF PASEO/FIRELANE LOOKING EAST 4



VIEW AT NORTHWEST CORNER LOOKING EAST 2

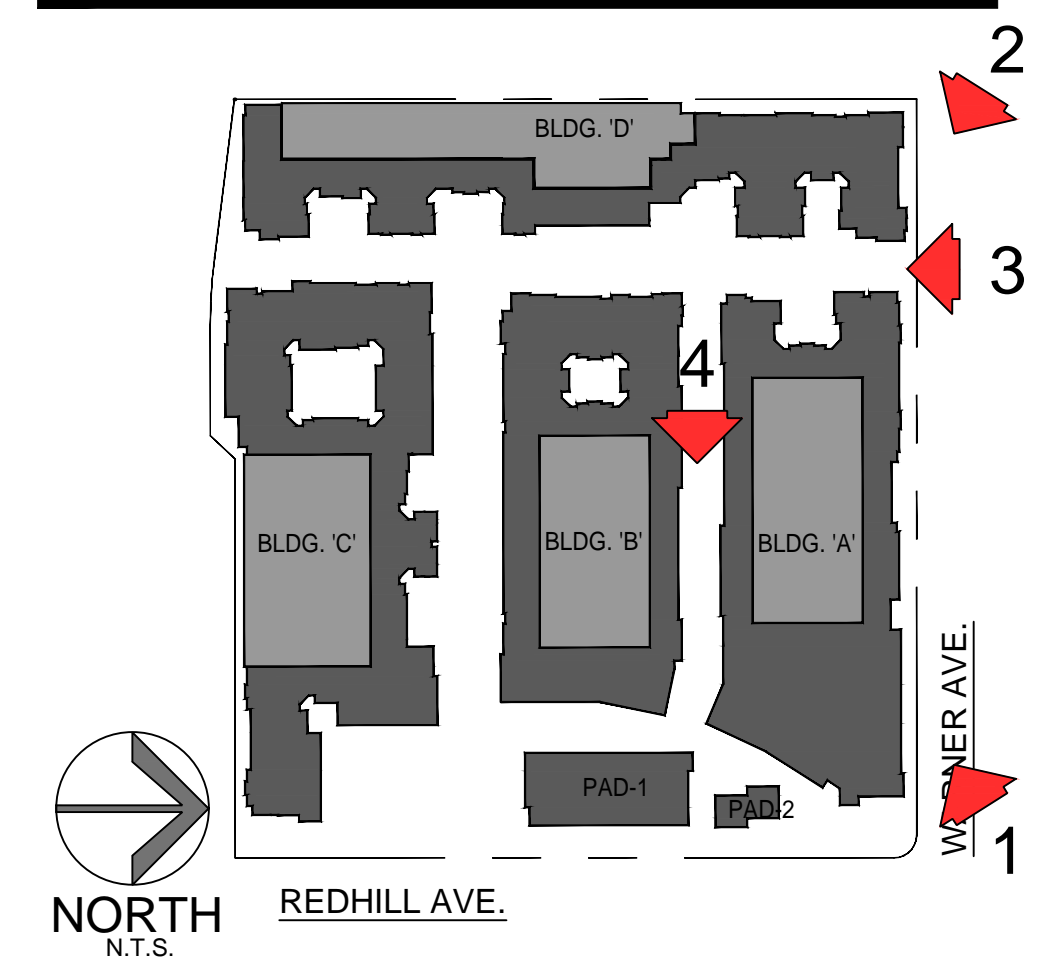


VIEW AT WARNER AVE PROJECT ENTRY LOOKING SOUTH 3



VIEW AT NORTHEAST CORNER LOOKING SOUTH 1

KEY MAP



Thursday, March 12, 2020 11:59:38 AM S:\2018\2018-174 VDC RED HILL WARNER SANTA ANA\ENTITLEMENTS\18-174\_A1.0 - A1.1 PERSPECTIVES.DWG

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

CONCEPTUAL PERSPECTIVES

A1.1

DATE: 01.30.20  
JOB NO.: 2018-174

**ARCHITECTS ORANGE**  
144 NORTH ORANGE ST., ORANGE, CA 92866  
(714) 639-9860





BLDG.'B' LOOKING WEST AT LEASING OFFICE 4



BLDG.'A' LOOKING EAST AT LEASING OFFICE 2

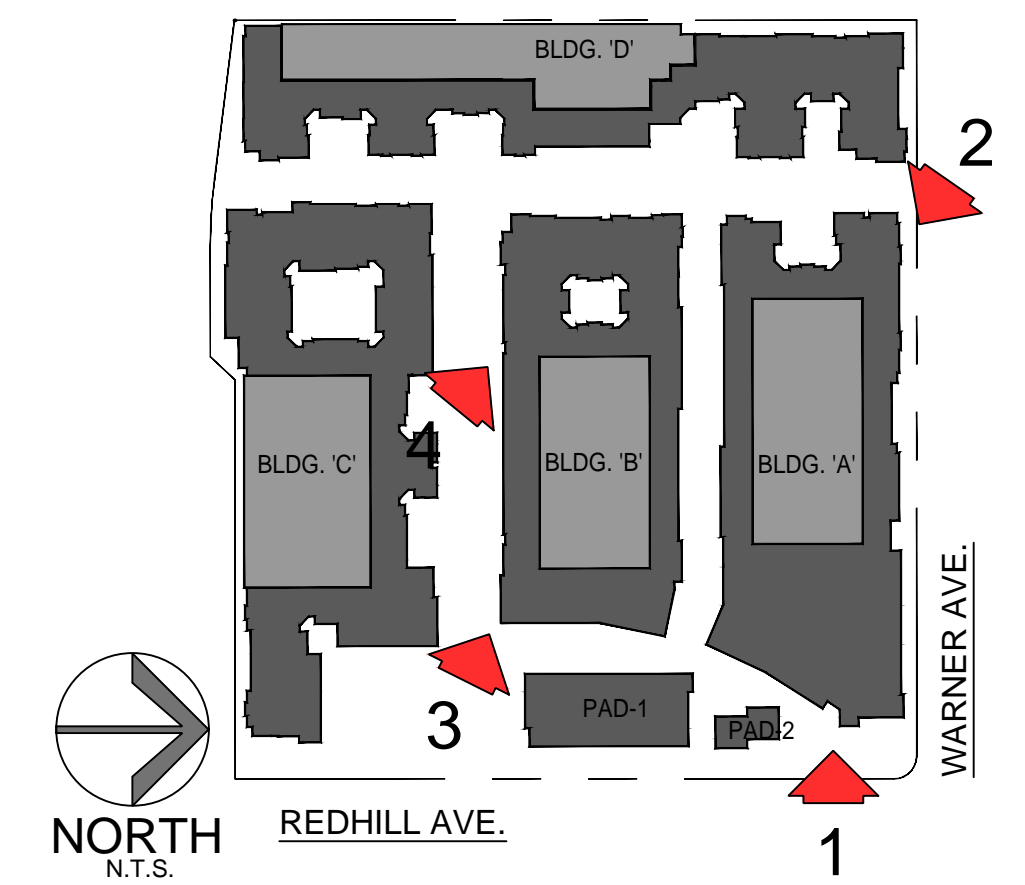


BLDG.'B' LOOKING WEST 3



BLDG.'A' LOOKING WEST 1

KEY MAP



Thursday, March 12, 2020 12:00:06 PM  
S:\2018\2018-174 VDC RED HILL WARNER SANTA ANA\TITLEMENTS\18-174\_A1.0 - A1.1 PERSPECTIVES.DWG

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

CONCEPTUAL PERSPECTIVES

A1.2

DATE: 01.30.20  
JOB NO.: 2018-174

**ARCHITECTS ORANGE**  
144 NORTH ORANGE ST., ORANGE, CA 92866  
(714) 639-9860





BLDG.'D' LOOKING WEST AT LEASING CENTER 4



BLDG.'C' LOOKING EAST AT LEASING CENTER 2

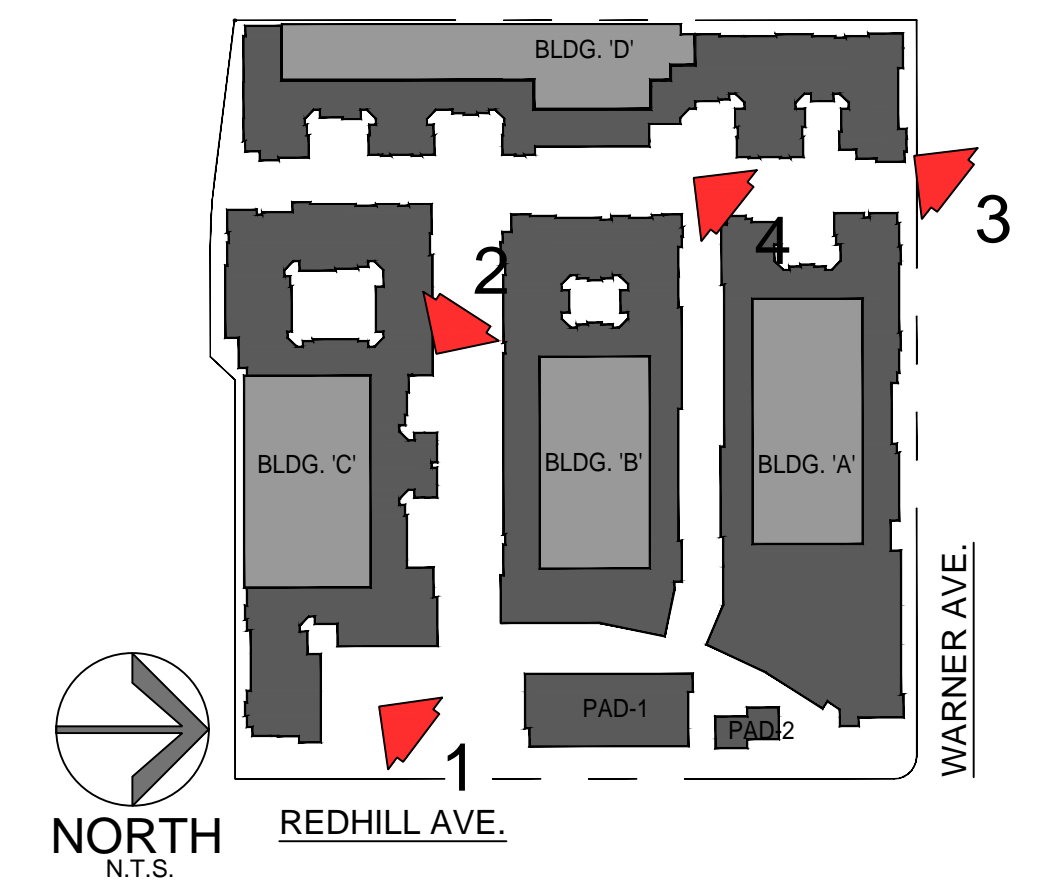


BLDG.'D' LOOKING WEST 3



BLDG.'C' LOOKING WEST 1

KEY MAP



Thursday, March 12, 2020 12:00:59 PM S:\2018\2018-174 VDC RED HILL WARNER SANTA ANA\ENTITLEMENTS\18-174\_A1.0 - A1.1 PERSPECTIVES.DWG

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

CONCEPTUAL PERSPECTIVES

A1.3

DATE: 01.30.20  
JOB NO.: 2018-174

**ARCHITECTS ORANGE**  
144 NORTH ORANGE ST., ORANGE, CA 92866  
(714) 639-9860





VIEW OF RETAIL PLAZA LOOKING NORTH 4



VIEW OF RETAIL BUILDINGS ALONG REDHILL AVE. 2

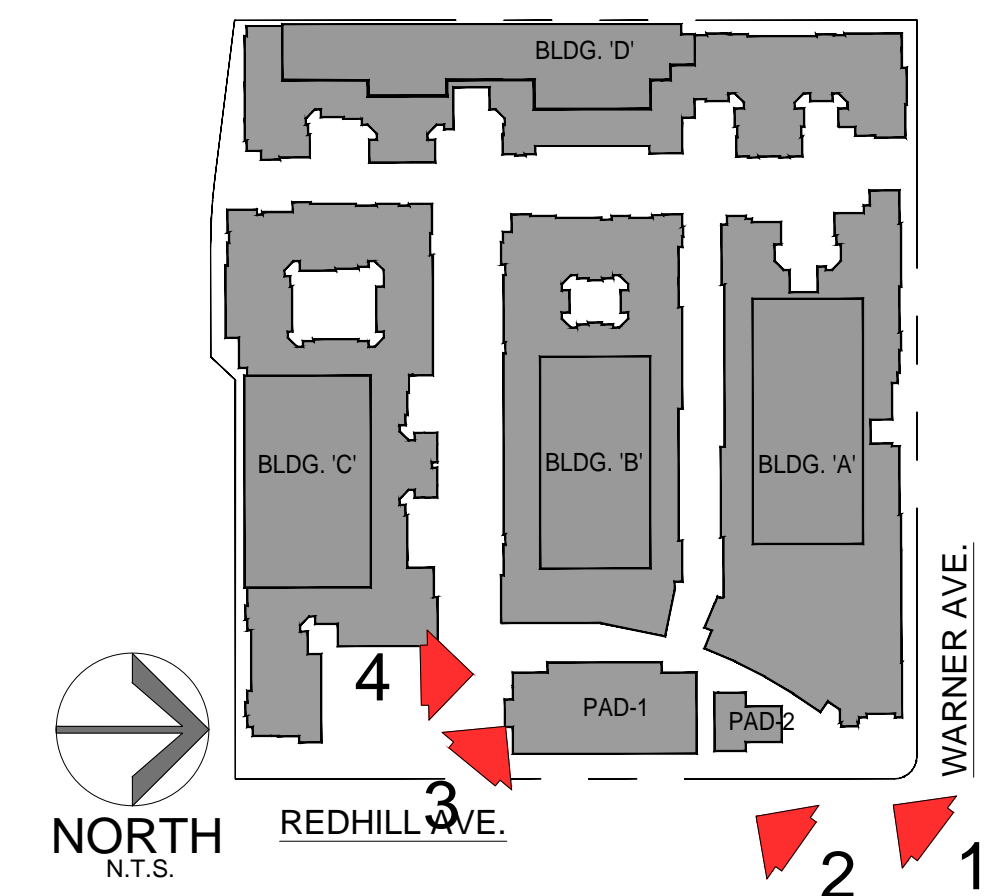


VIEW OF RETAIL BUILDING AT PROJECT ENTRY FROM REDHILL AVE. 3



AERIAL VIEW LOOKING SOUTHWEST 1

KEY MAP



Thursday, March 19, 2020 9:30:36 AM S:\2018\2018-174 VDC RED HILL WARNER SANTA ANA\ENTITLEMENTS\18-174\_A1.0 - A1.1 PERSPECTIVES.DWG

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

CONCEPTUAL PERSPECTIVES

A1.3a

DATE: 03.23.20  
JOB NO.: 2018-174

**ARCHITECTS ORANGE**  
144 NORTH ORANGE ST., ORANGE, CA 92866  
(714) 639-9860





VIEW OF RETAIL BUILDING ALONG REDHILL AVE. 4



VIEW OF RETAIL BUILDINGS ALONG REDHILL AVE. 2

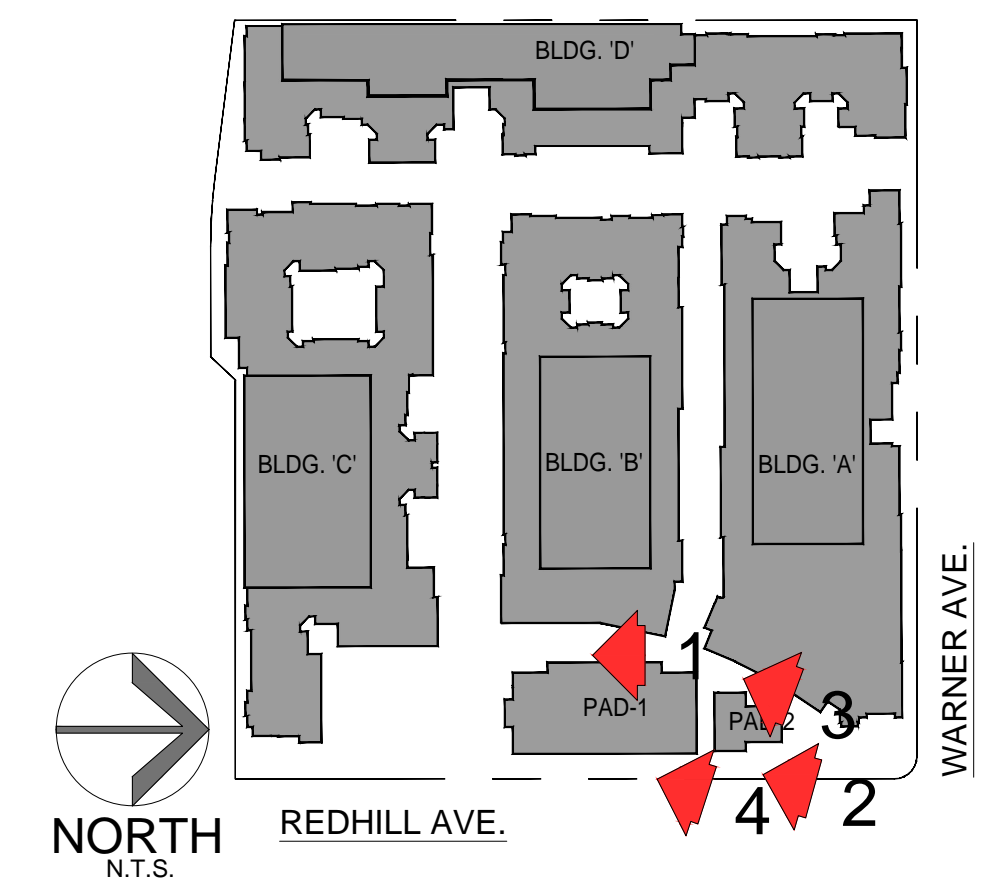


VIEW OF RETAIL BUILDING LOOKING SOUTH 3



VIEW OF RETAIL PLAZA LOOKING SOUTH 1

KEY MAP



Thursday, March 19, 2020 9:35:02 AM S:\2018\2018-174 VDC RED HILL WARNER SANTA ANA\ENTITLEMENTS\18-174\_A1.0 - A1.1 PERSPECTIVES.DWG

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

CONCEPTUAL PERSPECTIVES

A1.3b

DATE: 03.23.20  
JOB NO.: 2018-174

**ARCHITECTS ORANGE**  
144 NORTH ORANGE ST., ORANGE, CA 92866  
(714) 639-9860





VIEW OF PASEO/FIRELANE LOOKING EAST 4



VIEW OF PASEO/FIRELANE LOOKING WEST 2

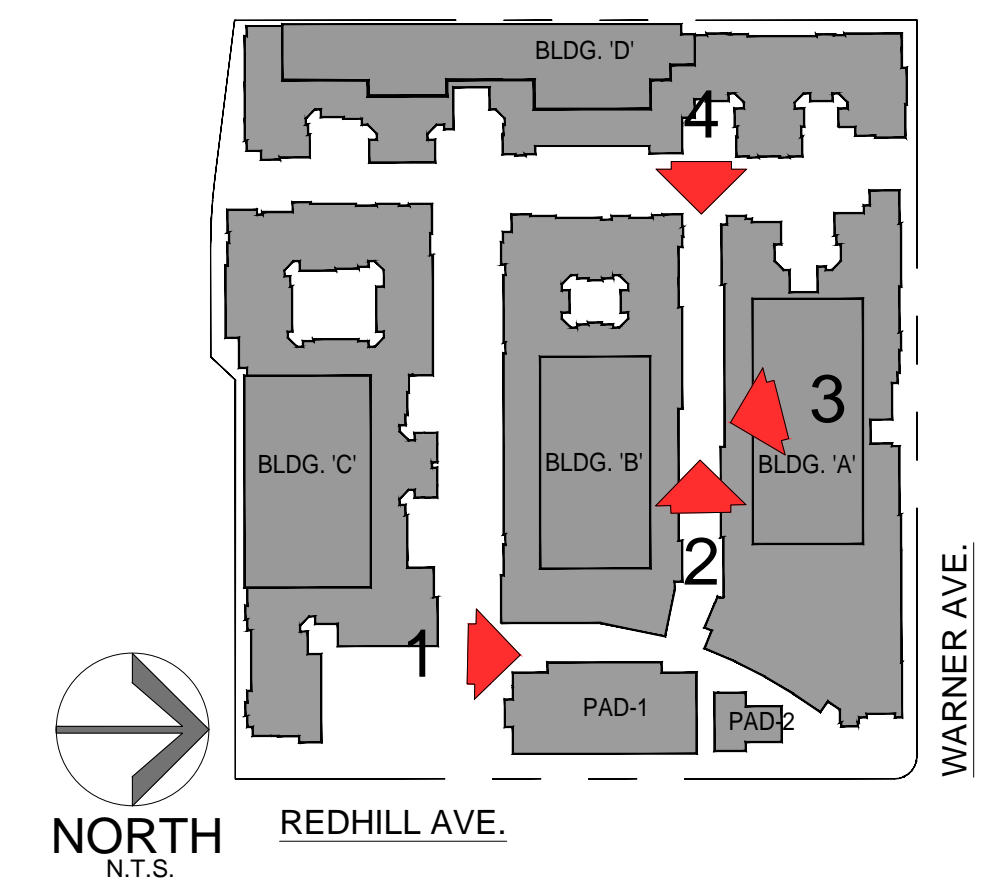


VIEW OF AMENITY DECKS 3



VIEW OF RETAIL PLAZA LOOKING NORTH 1

KEY MAP



Thursday, March 19, 2020 9:35:48 AM S:\2018\2018-174 VDC RED HILL WARNER SANTA ANA\ENTITLEMENTS\18-174\_A1.0 - A1.1 PERSPECTIVES.DWG

**THE BOWERY** SANTA ANA, CA.

VDC  
240 NEWPORT CENTER DRIVE, SUITE 200 NEWPORT BEACH, CA. 92660  
(310) 571-8227

CONCEPTUAL PERSPECTIVES

A1.3c

DATE: 03.23.20  
JOB NO.: 2018-174

**ARCHITECTS ORANGE**  
144 NORTH ORANGE ST., ORANGE, CA 92866  
(714) 639-9860



# **EXHIBIT 9**

**3-159**

# THE BOWERY

AT 2300 SOUTH RED HILL AVENUE

1

## MEMORANDUM

**Date:** April 17, 2019

**To:** Ali Pezeshkpour, City of Santa Ana Planning and Building  
**Agency**

**From:** Ryan Gahagan, Arrimus Capital

**Re:** Report on April 15, 2019 Sunshine Ordinance Meeting  
The Bowery at 2300 South Red Hill Avenue

---

As a record of the May 31, 2018 public meeting on the Bowery Project, please find attached to this memorandum our report, including the following:

**Affidavit**  
**Exhibit A** Mailers, Notification List  
**Exhibit B** Site Notices  
**Exhibit C** Notice of Meeting Published in OC Register  
**Exhibit D** Meeting Minutes  
**Exhibit E** Sign-In Sheet

Please contact me with any questions at [Ryan@arrimus.com](mailto:Ryan@arrimus.com) or 949.438.4374. Thank you.



# AFFIDAVIT

## Sunshine Ordinance Community Meeting The Bowery Project

---

I, Jeremy Ogulnick, declare as follows:

1. This declaration is made on behalf of RHW Holdings, LLC pursuant to Santa Ana Municipal Code section 2-153 ("Section 2-153"). I have personal knowledge of the fact set forth below, and am able to competently testify thereto.
2. The community meeting required by Section 2-153 was held by RHW Holdings, LLC in compliance with Section 2-153, on April 15, 2019, from 6:00pm to 7:30pm.
3. Notice of the meeting was mailed to all property owners, and at least one occupant per dwelling unit having a valid United States Postal Service address within a 500 foot radius of the project site on April 5th, 2019. True and correct copies of the mailing, as well as the notification list, are collectively attached hereto as Exhibit A.
4. Notice of the meeting was posted on the project site on April 4th, 2019. True and correct copies of the posted notices, are attached hereto as Exhibit B.
5. Notice of the meeting was published in the Orange County Register, a newspaper of general circulation within the City of Santa Ana, on April 10, 2019. A true and correct copies of the notice is attached hereto as Exhibit C.
6. Meeting minutes providing an accurate description and summary of the meeting are attached hereto as Exhibit D.
7. The meeting was conducted in an open house format, but began with opening remarks from Jeremy Ogulnick (Developer) and Ali Pezeshkpour (City Staff). Dinh Lee and RC Alley from Architects Orange (Architect) did a presentation of the elevations, site plan and unit mix. It was then opened up to questions that were answered by the Developer, Architect or City Staff.
8. The meeting was attended by 2 members of the public, see attached sign-in sheet. They did forego submitting any written comments.

Executed this date of April 17, 2019.

  
\_\_\_\_\_  
Jeremy Ogulnick

# THE BOWERY

---

## EXHIBIT A

The Bowery, 2300 South Red Hill Avenue, Santa Ana, CA 92705

**Please Attend a Community Open House  
Introducing A New Mixed-Use Project  
At 2300 South Red Hill Avenue In Santa Ana**

Learn about the proposed project,  
provide feedback and ask questions

Meeting Date and Time:  
**April 15, 2019 - 6:00pm to 7:30pm**  
at

**Spoons Grill & Bar**  
**2601 Hotel Terrace, Santa Ana, CA 92705**

If you have questions regarding this meeting or if you require language  
interpretation services in languages other than English, please contact us:  
**bowerysantaana@gmail.com**

This notice is being provided pursuant to SAMC Section 2-153



**Por favor unete a nosotros en una reunion comunitaria presentando  
un nuevo proyecto de uso mixto en 2300 South Red Hill Avenue en Santa Ana**

Aprende sobre el proyecto propuesto, proporcionar comentarios y hacer preguntas

Fecha y Hora De Reunion:  
**15 de Abril de 2019 – 6:00pm a 7:30pm**

Ubicacion de Reunion:  
**Spoons Grill & Bar, 2601 Hotel Terrace, Santa Ana, CA 92705**

Si tienes preguntas sobre esta reunion o si necesitas servicios de interpretacion en otro idioma, comuniquese con nosotros:

**bowerysantaana@gmail.com**

Este aviso se envia en acuerdo con SAMC Seccion 2-153




**Please Attend a Community Open House  
Introducing A New Mixed-Use Project  
At 2300 South Red Hill Avenue In Santa Ana**

Learn about the proposed project,  
provide feedback and ask questions

Meeting Date and Time:  
**April 15, 2019 - 6:00pm to 7:30pm**  
at

**Spoons Grill & Bar**  
**2601 Hotel Terrace, Santa Ana, CA 92705**

If you have questions regarding this meeting or if you require language  
interpretation services in languages other than English, please contact us:  
**bowerysantaana@gmail.com**

This notice is being provided pursuant to SAMC Section 2-153

**The Bowery, 2300 South Red Hill Avenue, Santa Ana, CA 92705**

**Por favor unete a nosotros en una  
reunion comunitaria presentando  
un nuevo proyecto de uso mixto  
en 2300 South Red Hill Avenue  
en Santa Ana**

Aprende sobre el proyecto propuesto,  
proporcionar comentarios y hacer preguntas

Fecha y Hora De Reunion:  
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**Spoons Grill & Bar**  
2601 Hotel Terrace, Santa Ana, CA 92705

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servicios de interpretacion en ontro idioma,  
comuniquese con nosotros:

**bowerysantaana@gmail.com**

Este aviso se envia en acuerdo con SAMC Seccion 2-153




430-021-01 SABIC INNOVATIVE PLASTICSUS LLC 475 CREAMERY WAY EXTON, PA 19341	430-021-04 GEMINI INDUSTRIES INC 2311 PULLMAN ST SANTA ANA, CA 92705	430-021-05 WHITE,WILLIAM T W T WHITE III RE 3197 AIRPORT LOOP DR A COSTA MESA, CA 92626
430-222-07 & 16 RHW HOLDINGS LLC 240 NEWPORT CENTER DR 200 NEWPORT BEACH, CA 92660	430-222-10 <del>HOLD PARCEL</del> <del>NOT AVAILABLE</del> <del>SANTA ANA, CA 92705</del>	430-222-18 JAYDEE ENTERPRISES LTD 12011 SAN VICENTE BLVD 700 LOS ANGELES, CA 90049
430-222-21 LBA & PPF INDUST-CARNEGIE LLC PO BOX 847 CARLSBAD, CA 92018	430-231-17 1231 WARNER AVE PROPERTY COMPANY 9777 WILSHIRE BLVD 711 BEVERLY HILLS, CA 90212	430-231-23 REDHILL INVESTMENTS LLC 1444 185TH AVE BELLEVUE, WA 98008
430-231-24 ARK INVESTMENT CONSULTING LLC 15941 RED HILL AVE TUSTIN, CA 92780	430-231-25 RED HILL PARTNERS 15901 RED HILL AVE 100 TUSTIN, CA 92780	430-272-11 CITY OF TUSTIN 300 CENTENNIAL WAY TUSTIN, CA 92780
430-283-02 ORANGE COUNTY RESCUE MISSION 1 HOPE DR TUSTIN, CA 92782	930-85-401 MAGHSOODI, SHAHROUZ TRUST 28707 LA SIENA LAGUNA NIGUEL, CA 92677	930-85-402 EWS JR PROPERTIES 636 HARBOR ISLAND DR NEWPORT BEACH, CA 92660
930-85-403 YU CHOU LLC 1900 E WARNER AVE 1E SANTA ANA, CA 92705	930-85-404 MAHINI, A & F S JOINT L & TRUST 15 ADRIANA NEWPORT COAST, CA 92657	930-85-405 MADRIGAL, LUCIA 1900 E WARNER AVE 1J SANTA ANA, CA 92705
930-85-406 RATANJEE FAMILY TRUST 2100 W LINCOLN AVE ANAHEIM, CA 92801	930-85-407 TESTA, PIETRO 1900 E WARNER AVE 10 SANTA ANA, CA 92705	930-85-408 SOLOMON, MARVIN RALPH TRUST PO BOX 1152 SAN FERNANDO, CA 91341
930-85-409 JZ REALTY LLC 4040 CIVIC CENTER DR 219 SAN RAFAEL, CA 94903	930-85-410 CAMERA ALFONSO JR TRUST 52503 VIA SAVONA LA QUINTA, CA 92253	930-85-411 MYRAN LLC 5 HARVEY CT IRVINE, CA 92617
930-85-412 PM INVESTMENTS & HOLDINGS INC 8150 SCHOLARSHIP IRVINE, CA 92612	930-85-414 RAGUSA JANETTE M THE RAGUSA FAMI 1 LAGO SUD IRVINE, CA 92612	930-85-415 TAJEN GRAPHICS INC 2700 N MAIN ST 310 SANTA ANA, CA 92705
930-85-416 DERKACZ & RENDL INVESTMENT LLC 1920 E WARNER AVE 3G SANTA ANA, CA 92705	930-85-417 JARRETT, MICHAEL D 1920 E WARNER AVE 3J SANTA ANA, CA 92705	930-85-418 HALL CHAD T TRUST 17671 IRVINE BLVD 215 TUSTIN, CA 92780

930-85-419  
CLARK, ANTHONY  
215 SANTA ANA AVE  
NEWPORT BEACH, CA 92663

930-85-420  
NORTH COUNTY PIONEER LLC  
3825 BIRCH ST  
NEWPORT BEACH, CA 92660

930-85-421  
ORANGE COUNTY PROPERTIES LLC  
1901 CARNEGIE AVE 1A  
SANTA ANA, CA 92705

930-85-422  
FOOTPRINTS HEADQUARTERS LLC  
57 RUSTIC CHARM  
IRVINE, CA 92602

930-85-424  
WILLIAMSON, SCOTT A TRUST  
14062 WINDSOR PL  
SANTA ANA, CA 92705

930-85-425  
RIVCO PROPERTIES LLC  
26697 PIERCE CIR  
MURRIETA, CA 92562

930-85-427  
TUNG, ALEX K  
78 NEW DAWN  
IRVINE, CA 92620

930-85-428  
CARNEGIE PINSCO LLC  
1901 CARNEGIE AVE 1Q  
SANTA ANA, CA 92705

930-85-429  
GONZALEZ, ADRIAN  
1911 CARNEGIE AVE 2-A  
SANTA ANA, CA 92705

930-85-430  
BAMBECK, ROBERT J TRUST  
1921 CARNEGIE AVE 3A  
SANTA ANA, CA 92705

930-85-433  
AIC REALTY LLC  
1821 CARNEGIE AVE 3G  
SANTA ANA, CA 92705

930-85-434  
ELLIS, DON R TRUST  
530 EMERALD BAY  
LAGUNA BEACH, CA 92651

939-65-061  
OLEN PROPERTIES CORP  
7 CORPORATE  
NEWPORT BEACH, CA 92660

939-65-088  
CHANG, FRED CHIEN-YEH & SU-  
PING R  
51 DEL CAMBREA  
IRVINE, CA 92606

939-65-089  
SPATACEAN, DAVID TRUST  
1193 WARNER AVE 8  
TUSTIN, CA 92780

939-65-090  
ONO ENT LLC  
1185 WARNER AVE 9  
TUSTIN, CA 92780

939-65-091  
QUINN, JACK K  
6010 E CHOLLA LN  
PARADISE VALLEY, AZ 85253

939-65-092  
STAPLETON, DANIEL  
5 CAMBRIDGE CT  
COTO DE CAZA, CA 92679

939-65-093  
CHO, KYUNGJA  
26828 DESERT LOCUS ST  
MURRIETA, CA 92562

939-65-094  
INDIEWORKS HOLDINGS LLC  
1173 WARNER AVE  
TUSTIN, CA 92780

939-65-095  
WOODS ENTERPRISE LLC  
1169 WARNER AVE  
TUSTIN, CA 92780

939-65-096  
STREAM OF PRAISE MUSIC  
MINISTRIE  
1165 WARNER AVE  
TUSTIN, CA 92780

939-65-098  
BINESH HOLDINGS LLC  
2041 SWAN DR  
COSTA MESA, CA 92626

939-65-099  
MOLLYCORP LLC  
1153 WARNER AVE  
TUSTIN, CA 92780

939-65-100  
SULLY EXCELSIOR LLC  
2002 NANTUCKET PL  
TUSTIN, CA 92780

- 55 PRINTED -  
\* DUPLICATE OWNERS REMOVED

430-021-01  
OCCUPANT  
1831 CARNEGIE AVE  
SANTA ANA, CA 92705

430-021-04  
OCCUPANT  
2311 PULLMAN ST  
SANTA ANA, CA 92705

430-021-05  
OCCUPANT  
1830 E WARNER AVE  
SANTA ANA, CA 92705

430-222-07  
OCCUPANT  
2300 REDHILL AVE  
SANTA ANA, CA 92705

430-222-10  
~~OCCUPANT~~  
~~NOT AVAILABLE~~  
~~SANTA ANA, CA 92705~~

430-222-11  
~~OCCUPANT~~  
~~NOT AVAILABLE~~  
~~SANTA ANA, CA 92705~~

430-222-15  
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~~NOT AVAILABLE~~  
~~SANTA ANA, CA 92705~~

430-222-16  
OCCUPANT  
2310 REDHILL AVE  
SANTA ANA, CA 92705

430-222-17  
~~OCCUPANT~~  
~~NOT AVAILABLE~~  
~~SANTA ANA, CA 92705~~

430-222-18  
~~OCCUPANT~~  
~~VACANT/INDUSTRIAL MISC~~  
~~SANTA ANA, CA 92705~~

430-222-19  
OCCUPANT  
2001 CARNEGIE AVE  
SANTA ANA, CA 92705

430-222-20  
~~OCCUPANT~~  
~~NOT AVAILABLE~~  
~~SANTA ANA, CA 92705~~

430-222-21  
OCCUPANT  
1951 CARNEGIE AVE  
SANTA ANA, CA 92705

430-222-22  
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~~NOT AVAILABLE~~  
~~SANTA ANA, CA 92705~~

430-222-23  
~~OCCUPANT~~  
~~NOT AVAILABLE~~  
~~SANTA ANA, CA 92705~~

430-231-16  
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~~NOT AVAILABLE~~  
~~TUSTIN, CA 92780~~

430-231-17  
OCCUPANT  
1231 WARNER AVE  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 100  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 101  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 102  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 103  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 200  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 202  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 204  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 210  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 220  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 230  
TUSTIN, CA 92780

430-231-23  
OCCUPANT  
15991 RED HILL AVE STE 240  
TUSTIN, CA 92780

430-231-24  
OCCUPANT  
15941 RED HILL AVE STE 100  
TUSTIN, CA 92780

430-231-24  
OCCUPANT  
15941 RED HILL AVE STE 200  
TUSTIN, CA 92780

430-231-24  
OCCUPANT  
15941 RED HILL AVE STE 201  
TUSTIN, CA 92780

430-231-24  
OCCUPANT  
15941 RED HILL AVE STE 203  
TUSTIN, CA 92780

430-231-24  
OCCUPANT  
15941 RED HILL AVE STE 205  
TUSTIN, CA 92780

430-231-24  
OCCUPANT  
15941 RED HILL AVE STE 208  
TUSTIN, CA 92780

430-231-24  
OCCUPANT  
15941 RED HILL AVE STE 210  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 100  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 200  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 201  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 202  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 203  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 205  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 210  
TUSTIN, CA 92780

430-231-25  
OCCUPANT  
15901 RED HILL AVE STE 211  
TUSTIN, CA 92780

430-272-11  
~~OCCUPANT~~  
~~PUBLIC AGENCY~~  
~~TUSTIN, CA 92780~~

430-272-23  
~~OCCUPANT~~  
~~PUBLIC AGENCY~~  
~~TUSTIN, CA 92780~~

430-272-25  
~~OCCUPANT~~  
~~PUBLIC AGENCY~~  
~~TUSTIN, CA 92780~~

430-272-29  
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~~PUBLIC AGENCY~~  
~~TUSTIN, CA 92780~~

430-272-30  
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~~PUBLIC AGENCY~~  
~~TUSTIN, CA 92780~~

430-272-31  
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~~PUBLIC AGENCY~~  
~~TUSTIN, CA 92780~~

430-283-02  
OCCUPANT  
1 HOPE DR  
TUSTIN, CA 92782

930-85-401  
OCCUPANT  
1900 E WARNER AVE 1A  
SANTA ANA, CA 92705

930-85-402  
OCCUPANT  
1900 E WARNER AVE 1C  
SANTA ANA, CA 92705

930-85-403  
OCCUPANT  
1900 E WARNER AVE 1E  
SANTA ANA, CA 92705

930-85-404  
OCCUPANT  
1900 E WARNER AVE 1G  
SANTA ANA, CA 92705

930-85-405  
OCCUPANT  
1900 E WARNER AVE 1J  
SANTA ANA, CA 92705

930-85-406  
OCCUPANT  
1900 E WARNER AVE 1L  
SANTA ANA, CA 92705

930-85-407  
OCCUPANT  
1900 E WARNER AVE 1O  
SANTA ANA, CA 92705

930-85-408  
OCCUPANT  
1900 E WARNER AVE 1P  
SANTA ANA, CA 92705

930-85-409  
OCCUPANT  
1910 E WARNER AVE 2A  
SANTA ANA, CA 92705

930-85-410  
OCCUPANT  
1910 E WARNER AVE 2C  
SANTA ANA, CA 92705



930-85-411  
OCCUPANT  
1910 E WARNER AVE 2F  
SANTA ANA, CA 92705

930-85-412  
OCCUPANT  
1910 E WARNER AVE 2G  
SANTA ANA, CA 92705

930-85-413  
OCCUPANT  
1920 E WARNER AVE 3A  
SANTA ANA, CA 92705

930-85-414  
OCCUPANT  
1920 E WARNER AVE 3C  
SANTA ANA, CA 92705

930-85-415  
OCCUPANT  
1920 E WARNER AVE 3E  
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930-85-416  
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930-85-417  
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1920 E WARNER AVE 3J  
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930-85-418  
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930-85-419  
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1920 E WARNER AVE 3N  
SANTA ANA, CA 92705

930-85-420  
OCCUPANT  
1920 E WARNER AVE 3P  
SANTA ANA, CA 92705

930-85-421  
OCCUPANT  
1901 CARNEGIE AVE 1A  
SANTA ANA, CA 92705

930-85-422  
OCCUPANT  
1901 CARNEGIE AVE 1C  
SANTA ANA, CA 92705

930-85-423  
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1901 CARNEGIE AVE 1F  
SANTA ANA, CA 92705

930-85-424  
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1901 CARNEGIE AVE 1G  
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930-85-425  
OCCUPANT  
1901 CARNEGIE AVE 1K  
SANTA ANA, CA 92705

930-85-426  
OCCUPANT  
1901 CARNEGIE AVE 1L  
SANTA ANA, CA 92705

930-85-427  
OCCUPANT  
1901 CARNEGIE AVE 1O  
SANTA ANA, CA 92705

930-85-428  
OCCUPANT  
1901 CARNEGIE AVE 1Q  
SANTA ANA, CA 92705

930-85-429  
OCCUPANT  
1911 CARNEGIE AVE 2A  
SANTA ANA, CA 92705

930-85-430  
OCCUPANT  
1921 CARNEGIE AVE 3A  
SANTA ANA, CA 92705

930-85-431  
OCCUPANT  
1921 CARNEGIE AVE 3C  
SANTA ANA, CA 92705

930-85-432  
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1921 CARNEGIE AVE 3E  
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930-85-433  
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1921 CARNEGIE AVE 3G  
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930-85-434  
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1921 CARNEGIE AVE 3K  
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930-85-435  
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1921 CARNEGIE AVE 3L  
SANTA ANA, CA 92705

930-85-436  
OCCUPANT  
1921 CARNEGIE AVE 3N  
SANTA ANA, CA 92705

939-65-061  
OCCUPANT  
1371 WARNER AVE STE A  
TUSTIN, CA 92780

939-65-061  
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1371 WARNER AVE STE B  
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1431 WARNER AVE STE A  
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1415 WARNER AVE STE A  
TUSTIN, CA 92780

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1411 WARNER AVE STE C  
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1411 WARNER AVE STE D  
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1405 WARNER AVE STE A  
TUSTIN, CA 92780

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1405 WARNER AVE STE C  
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1401 WARNER AVE STE C  
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1401 WARNER AVE STE D  
TUSTIN, CA 92780

939-65-071  
OCCUPANT  
1395 WARNER AVE  
TUSTIN, CA 92780

939-65-088  
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1195 WARNER AVE  
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939-65-089  
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1193 WARNER AVE  
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939-65-090  
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1185 WARNER AVE  
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939-65-091  
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1177 WARNER AVE  
TUSTIN, CA 92780

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1175 WARNER AVE  
TUSTIN, CA 92780

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1173 WARNER AVE  
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1169 WARNER AVE  
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1165 WARNER AVE  
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1167 WARNER AVE  
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939-65-098  
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1163 WARNER AVE  
TUSTIN, CA 92780

939-65-099  
OCCUPANT  
1153 WARNER AVE  
TUSTIN, CA 92780

939-65-100  
OCCUPANT  
1155 WARNER AVE  
TUSTIN, CA 92780

- 149 PRINTED -

# THE BOWERY

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## EXHIBIT B

# COMMUNITY MEETING NOTICE

YOU ARE INVITED TO ATTEND A COMMUNITY MEETING FOR THE PROPOSED PROJECT DESCRIBED BELOW:

SUBJECT: Proposed Mixed-Use Development  
LOCATION: 2300 South Red Hill Avenue, Santa Ana CA 92705  
MEETING DATE: April 15, 2019  
MEETING TIME: 6:00pm to 7:30pm  
MEETING LOCATION: Spoons Grill & Bar  
2601 Hotel Terrace, Santa Ana, CA 92705



If you have questions regarding this meeting or if you require language interpretation services in languages other than English, please contact us:

CONTACT PERSON: Ryan Gahagan  
PHONE: (310) 571-8227  
E-MAIL: bowerysantaana@gmail.com

This notice is being provided pursuant to SAMC Section 2-153(c).

# Aviso de Reunion Comunitaria

TE INVITAMOS A PARTICIPAR EN UNA JUNTA COMUNITARIA PARA EL PROYECTO PROPUESTO DESCRITO ABAJO:

TEMA: Proyecto propuesto de use mixto

LOCALIZACIÓN: 2300 South Red Hill Avenue, Santa Ana CA 92705

FECHA  
DE LA REUNIÓN: 15 de Abril, 2019

HORA  
DE LA REUNIÓN: 6:00pm a 7:30pm

LOCALIZACIÓN  
DE REUNIÓN: Spoons Grill & Bar  
2601 Hotel Terrace, Santa Ana, CA 92705



Si tienes preguntas sobre esta reunion o si necesitas servicios de interpretacion en otro idioma, comuniquese con nosotros:

PERSONA DE CONTACTO: Ryan Gahagan  
TELEFONO: (310) 571-8227  
CORREO ELECTRÓNICO: bowerysantaana@gmail.com

Este aviso de proporciona conforme a la Sección SAMC Section 2-153(c).

# THE BOWERY

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## EXHIBIT C

COMMUNITY

MEETING NOTICE

YOU ARE INVITED TO ATTEND A COMMUNITY MEETING FOR THE

PROPOSED PROJECT DESCRIBED BELOW:

SUBJECT: Proposed Mixed-Use Development

LOCATION: 2300 South Red Hill Avenue, Santa Ana CA 92705

MEETING DATE: April 15, 2019

MEETING TIME: 6:00pm to 7:30pm

MEETING LOCATION: Spoons Grill & Bar  
2601 Hotel Terrace, Santa Ana, CA 92705

If you have questions regarding this meeting or if you require language interpretation services in languages other than English, please contact us:

CONTACT PERSON: Ryan Gahagan

PHONE: (310) 571-8227

E-MAIL: bowerysantaana@gmail.com

This notice is being provided pursuant to SAMC Section 2-153(c).

Aviso de Reunion  
Comunitaria

TE INVITAMOS A PARTICIPAR EN UNA JUNTA COMUNITARIA PARA EL

PROYECTO PROPUESTO DESCRITO ABAJO:

TEMA: Proyecto propuesto de use mixto

LOCALIZACION: 2300 South Red Hill Avenue, Santa Ana CA 92705

FECHA

DE LA REUNION: 15 de Abril, 2019

HORA

DE LA REUNION: 6:00pm a 7:30pm

LOCALIZACION

DE REUNION: Spoons Grill & Bar

2601 Hotel Terrace, Santa Ana, CA 92705

Si tienes preguntas sobre esta reunion o si necesitas servicios de interpretacion en otro idioma, comuniquese con nosotros:

PERSONA DE CONTACTO: Ryan Gahagan

TELEFONO: (310) 571-8227

CORREO ELECTRONICO: bowerysantaana@gmail.com

Este aviso de proporciona conforme a la Sección SAMC Section 2-153(c).

Publish: Orange County Register April 10, 2019 11257138



# THE BOWERY

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## EXHIBIT D

# Meeting Minutes

## Attendees:

Jeremy Ogulnick-Developer  
Dinh Lee-Architects Orange  
RC Alley-Architects Orange  
Jerry Guevarra- City of Santa Ana  
Ali Pezeshkpour-City of Santa Ana

## Attending Residents:

Ed Rendl  
Performing Printing Corporation

Scott Williamson  
Photo Design Studios

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The meeting began at 6pm on April 15, 2019. It was conducted in an open house format, and began with opening remarks from Jeremy Ogulnick (Developer) and Ali Pezeshkpour (City Staff). Dinh Lee and RC Alley from Architects Orange (Architect) did a presentation of the elevations, site plan and unit mix. It was then opened up to questions that were answered by the Developer, Architect and/or City Staff.

## Q&A/Comments:

Q:Do you own the entire site and will all of the existing buildings be demolished?

A: Yes, we own the entire site and all 3 buildings and our plan is to eventually demolish all 3 buildings

Q: Will there be a parking structure along the rear of the property? And will it be landscaped

A: Yes, the plan is to have a parking structure along the rear of the property and it will have landscaping between it and the property line.

Q: Will the units be for sale?

A: No, they will be rental units

Q:How many stories of parking will there be and how high?

A: There will be 6.5 levels of parking and be approximately 70 feet high

Q: Where are the entrances to the site?

A: There will be one on Red Hill and possibly 2 on Warner.

Q: Will there be any improvements done to Warner Ave?

A: We are not sure yet, it will depend on the results of the technical studies.

Q: What impact will building residential next to where marijuana use is permitted?

A: There will not be any impact. The map that the city has published will dictate where that use is permitted. It will not change because of residential being approved nearby.

Q: How long before this gets approved and built.

A. It will depend on how long approvals take but we anticipate going to City Council at the end of this year. Construction will start approximately 1 year after approvals. Construction will take approximately 2.5 years once permits are issued.

Q: Can you show us a view from the property that Ed owns?

A: Yes, we will provide an elevation

Q: Is this project in the City of Tustin?

A: No, it is in the City of Santa Ana

Q: How many levels are residential?

A: 5

Q: How many levels of parking for building C?

A: 6.5

Q: Is there a driveway West of building C?

A:

Q: What is to be done with the wall between your site and the one to the West?

A: We will replace it.

The meeting ended at 7:30pm.

# THE BOWERY

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## EXHIBIT E

Please register your information • Por favor registra tu información

Name (Nombre) Jerry Guera  
Company (Compañía): City of Santa Ana  
Email (E-Mail) jguera@santa-ana.org  
Phone (Teléfono) (714) 647-5481

Name (Nombre) Ed Rudi  
Company (Compañía): Proforma Printing Corporation  
Email (E-Mail) ed@proformaprinting.com  
Phone (Teléfono) 949-296-1999

Name (Nombre) SCOTT WILLIAMSON  
Company (Compañía): PHOTODESIGN STUDIOS  
Email (E-Mail) SCOTT@PHOTODESIGNSTUDIOS.COM  
Phone (Teléfono) 949 261 2550  
949 632 6719 CELL

Name (Nombre)  
Company (Compañía):  
Email (E-Mail)  
Phone (Teléfono)

Name (Nombre)  
Company (Compañía):  
Email (E-Mail)  
Phone (Teléfono)

Name (Nombre)  
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Email (E-Mail)  
Phone (Teléfono)

Name (Nombre)  
Company (Compañía):  
Email (E-Mail)  
Phone (Teléfono)

Name (Nombre)  
Company (Compañía):  
Email (E-Mail)  
Phone (Teléfono)



13520 Scarsdale Way  
San Diego, CA 92128  
www.titleprois.com

## CERTIFICATION

I SEAN WILSON/ TITLE PRO INFORMATION SYSTEMS HEREBY CERTIFY THAT THE ATTACHED LIST CONTAINS THE NAMES, ADDRESSES AND PARCEL NUMBERS OF ALL PERSONS TO WHOM ALL PROPERTY IS ASSESSED AS THEY APPEAR ON THE LATEST AVAILABLE ASSESSMENT ROLL OF THE COUNTY WITHIN THE AREA DESCRIBED AND REQUESTED BY YOU THE CLIENT, THE REQUIRED RADIUS MEASURED FROM THE EXTERIOR BOUNDARIES OF THE PROPERTY REQUESTED AND DESCRIBED AS:

APN:

430-222-07 & 16 500FT

PLAT DATE: 03/29/2019

COUNTY OF: ORANGE

CITY OF: SANTA ANA

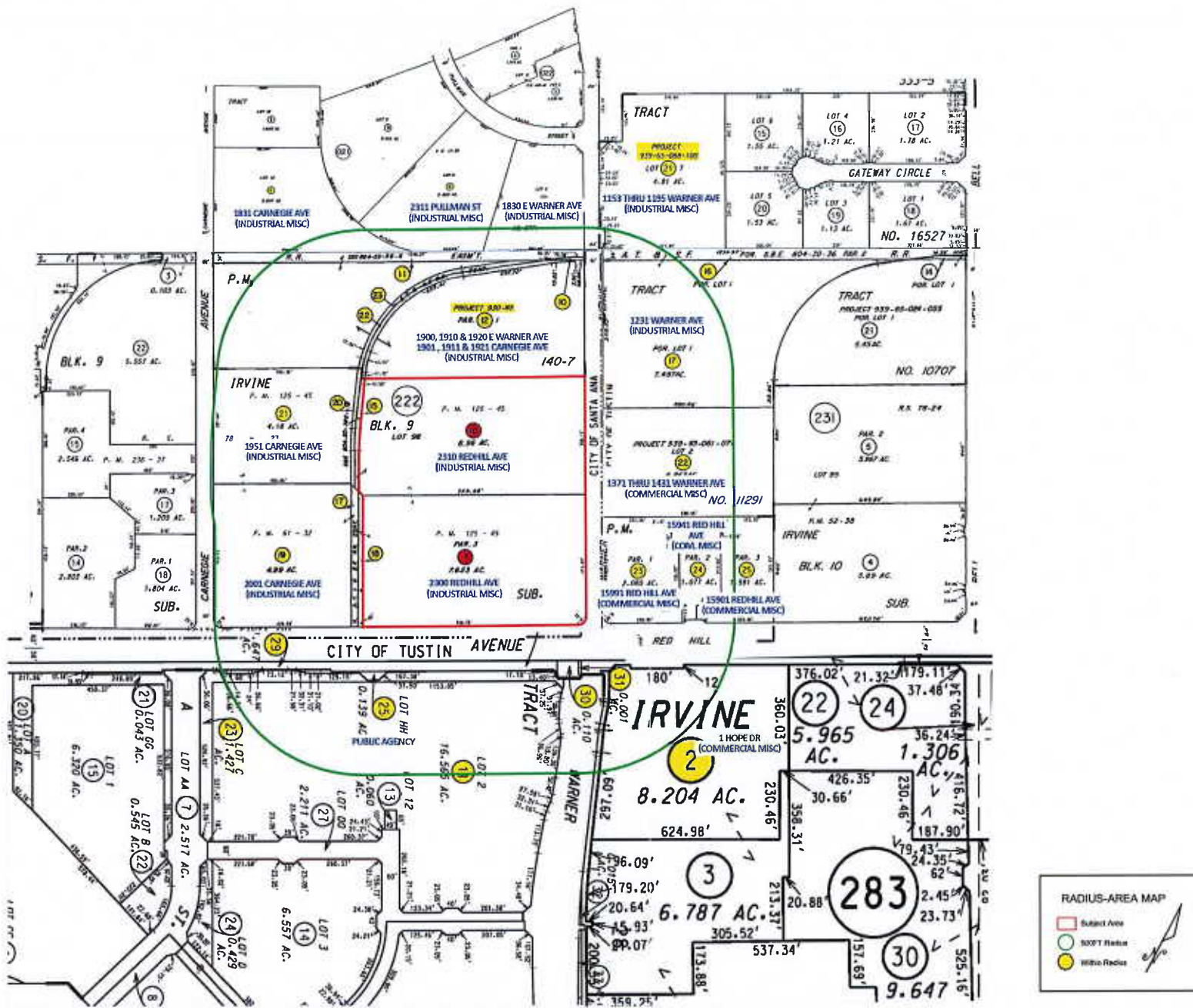
  
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SEAN WILSON

TITLE PRO INFORMATION SYSTEMS

DATE:

04/02/2019



# **EXHIBIT 10**

**3-184**

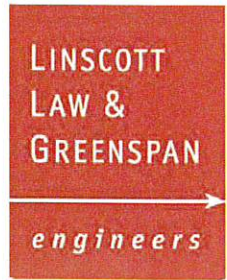




# Revised Parking Study and Parking Management Plan The Bowery City of Santa Ana

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*May 5, 2020*



REVISED PARKING STUDY AND PARKING MANAGEMENT PLAN

**THE BOWERY**

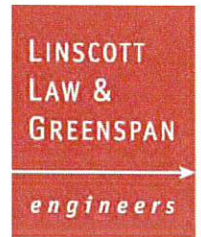
Santa Ana, California

May 5, 2020

(original dated April 28, 2020)

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**Engineers & Planners**  
Traffic  
Transportation  
Parking



Engineers & Planners  
Traffic  
Transportation  
Parking

Linscott, Law & Greenspan, Engineers

2 Executive Circle  
Suite 250  
Irvine, CA 92614  
949.825.6175 T  
949.825.6173 F  
www.llgengineers.com

Pasadena  
Irvine  
San Diego  
Woodland Hills

May 5, 2020

Mr. Jeremy Ogulnick  
RHW Holdings, LLC  
240 Newport Center Drive, Suite 200  
Newport Beach, CA 92660

LLG Reference: 2.20.4274.1

Subject: **Parking Study and Parking Management Plan for the  
The Bowery  
Santa Ana, California**

Dear Mr. Ogulnick:

As requested, Linscott, Law & Greenspan, Engineers (LLG) is pleased to submit this Parking Study for the proposed The Bowery Project (hereinafter referred to as Project) in the City of Santa Ana, California. The Bowery Project is a proposed mixed-use residential apartment project consisting of 1,100 apartment units with 80,000 SF of retail/commercial space to be located south of Warner Avenue and west of Red Hill Avenue in the City of Santa Ana, California.

It is our understanding that a parking study is needed to validate the parking demand and adequacy of proposed parking supply for the retail/commercial portion of the Project as well as the proposed parking supply of the Project's residential component in comparison to the City requirements as outlined in *Article XV – Off-Street Parking* of the Municipal Code.

Pursuant to our coordination efforts, prior work experience on similar projects, and understanding of the City of Santa Ana requirements, the preparation of a Parking Study, inclusive of a Parking Management Plan (PMP) is required to ensure adequate parking for all Project tenants, employees and guests, and reduce or eliminate any parking intrusion on the adjacent commercial properties. This PMP is intended to be used to ensure that the Project's parking supply will be sufficient to accommodate the actual parking demand for both the Project's retail/commercial component as well as the Project's residential component.

Philip M. Linscott, PE (1924-2000)  
Jack M. Greenspan, PE (Ret.)  
William A. Law, PE (Ret.)  
Paul W. Wilkinson, PE  
John P. Keating, PE  
David S. Shender, PE  
John A. Boarman, PE  
Clare M. Look-Jaeger, PE  
Richard E. Barretto, PE  
Keil D. Maberry, PE

## PROJECT DESCRIPTION AND MULTIMODAL SETTING

The Bowery Project is a proposed mixed-use residential apartment project to be located south of Warner Avenue and west of Red Hill Avenue in the City of Santa Ana, California. The Project site is a square shaped parcel of land totaling 14.69±-acres and that is currently developed with three (3) industrial buildings with a total floor area of 212,121 square-feet (SF). *Figure 1* is an existing aerial photograph of the Project site.

Based on the review of the Project Site Plan, prepared by AO, the proposed Project includes the development of four (4) buildings, identified as Building A through Building D, with a total of 1,100 apartment units and 80,000 square-feet (SF) of retail/commercial space consisting of 44,000 SF of retail space, 24,000 SF of restaurant/food uses, and a 12,000 SF health/fitness club, all of which front Red Hill Avenue. Parking for the Project will be provided within four (4) parking structures with a combined parking supply of 2,546 spaces and 54 space surface parking lot for a total supply of 2,600 spaces. Of this total supply, 400 spaces are allocated for use by the retail/commercial component of the Project

Under the current Project site plan, individually, Building A includes the development of a 280-unit apartment podium, consisting 63 studio units, 144 one-bedroom units, 73 two-bedroom, and zero (0) three-bedroom units wrapped around a 7-level 705-space parking structure with a 12,000 SF retail building and 4,000 SF pad building.

Building B includes the development of a 244-unit apartment podium, consisting 35 studio units, 136 one-bedroom units, 68 two-bedroom, and five (5) three-bedroom units, wrapped around a 7-level 592-space parking structure and 16 surface parking spaces, with 24,000 SF building to be equally occupied by retail space and a fitness/health club and 20,000 SF building with a mix of restaurant/food uses.

Building C includes the development of a 322-unit apartment podium, consisting 79 studio units, 149 one-bedroom units, 89 two-bedroom, and five (5) three-bedroom units with 20,000 SF of retail shops space, wrapped around a 7-level 743-space parking structure with an additional 36 spaces provided in a surface lot.

Lastly, Building D includes the development of a 254-unit apartment podium, consisting 50 studio units, 146 one-bedroom units, 53 two-bedroom, and five (5) three-bedroom units wrapped around a 6-level 506-space parking structure plus 2 surface parking spaces.

It should be noted that the total parking supply of 2,600 spaces includes 49 spaces via the use of valet/valet assist for the Project's retail/commercial component and 212 spaces via the installation of vehicle lifts for the Project's residential component. **Table 1**, attached to this proposal, provides a summary of the Project development, inclusive of the Project's proposed parking supply based on information provided by AO, dated 04/24/2020, inclusive of 130 2<sup>nd</sup> access (Tandem) stalls. **Figure 2** presents the proposed site plan, prepared by AO.

### **Project's Pedestrian Connections**

Pedestrian circulation would be provided via existing public sidewalks along Red Hill Avenue and Warner Avenue which will connect to the project site. The project will protect the existing sidewalk along project frontage, and if necessary, repair or reconstruct sidewalks along the project frontage per the City's request. The existing sidewalk system within the project vicinity provides direct connectivity to the City of Santa Ana, Irvine and Tustin along with connectivity to the Tustin Metrolink Station located on Edinger Avenue west of Jamboree Road. From the project site, it would take approximately 54 minutes to walk to the Tustin Metrolink Station that is 2.8 miles from the site.

### **Project's Proximity to Public Transit**

Public transit bus service for the Project site is adequate and is provided in the project area by the Orange County Transportation Authority (OCTA). Eleven (11) OCTA bus routes operate within the vicinity of the project site on Main Street, Standard Avenue, Grand Avenue, Dyer Road, Edinger Avenue, Red Hill Avenue, Warner Avenue, SR-55 and Von Karmen Avenue, which consists of the following:

- OCTA Route 53: The major route of travel is Main Street. Nearest to the project site are bus stops on Main Street – northbound and southbound west of the intersection with Red Hill Avenue. Route 53 operates on approximate 30-minute headways during weekdays and 20-minute headways on weekends.
- OCTA Route 55: The major routes of travel include Main Street and Standard Avenue. Nearest to the project site are bus stops on Standard Avenue – northbound and southbound west of the intersection with Warner Avenue. Route 55 operates on approximate 30-minute headways on the weekdays and weekends.
- OCTA Route 59: The major routes of travel include Grand Avenue, Dyer Road, and Barranca Parkway. Nearest to the project site are bus stops on Dyer Road – eastbound and westbound south of the intersection with Red Hill Avenue. Route 59 operates on approximate 30-minute headways on the weekdays and 60-minute headways on the weekends.

- OCTA Route 70: The major route of travel is Edinger Avenue. Nearest to the project site are bus stops on Edinger Avenue – northbound and southbound east and west of the intersection with Red Hill Avenue. Route 70 operates on approximate 30-minute headways on the weekdays and weekends.
- OCTA Route 71: The major route of travel is Red Hill Avenue. Nearest to the project site are bus stops on Dyer Road– northbound and southbound east of the intersection with Red Hill Avenue. Route 71 operates on approximate 30-minute headways on the weekdays and 45-minute headways on the weekends.
- OCTA Route 72: The major route of travel is Warner Avenue. Nearest to the project site are bus stops on Warner Avenue – eastbound and westbound west of the intersection with Red Hill Avenue. Route 72 operates on approximate 30-minute headways during weekdays and 45-minute headways on weekends.
- OCTA Route 86: The major route of travel is Main Street. Nearest to the project site are bus stops on Red Hill Avenue – eastbound and westbound east and west of the intersection with Red Hill Avenue. Route 86 operates on approximate 40-minute headways on the weekdays and no service on the weekends.
- OCTA Route 90: The major route of travel is Edinger Avenue. Nearest to the project site are bus stops on Edinger Avenue. – eastbound and westbound east of the intersection with Red Hill Avenue. Route 90 operates on approximate 30-minute headways on the weekdays and 75-minute headways on the weekends.
- OCTA Route 213: The major route of travels includes SR-55 and Von Karmen Avenue. Nearest to the project site are bus stops on Von Karmen Avenue – eastbound and westbound west of the intersection with Michelson Drive. Route 213 operates on approximate 40-minute headways on the weekdays and no service on the weekends.
- OCTA Route 463: The major route of travel is Grand Avenue. Nearest to the project site are bus stops on Grand Avenue – northbound and southbound east of the intersection with Warner Avenue. Route 463 operates on approximate 30-minute headways on the weekdays and no service on the weekends.
- OCTA Route 472: The major route of travel is Red Hill Avenue. Nearest to the project site are bus stops on Red Hill Avenue – northbound and southbound east of the intersection with Warner Avenue. Route 472 operates on approximate 35-minute headways on the weekdays and no service on the weekends

**Figure 3** graphically illustrates the transit routes of OCTA within the vicinity of the project. **Figure 4** identifies the locations of the existing bus stops in proximity to the Project site.

It is noted that based on review of *Section 5.14 SB743 Compliance of The Bowery Traffic Impact Analysis prepared by E | P | D Solutions, dated December 12, 2019*, it was concluded that the proposed Project would have a less than significant VMT impact since the Project site is located adjacent to existing transit service with an interval of approximately 6 minutes (Bus Route 71, 72 and 472) during the peak commute hours and is located within a 2040 High-Quality Transit Area per SCAG GIS data.

### **Project's Proximity to Bicycle Facilities**

The City of Santa Ana, Irvine and Tustin all promote bicycling as a means of mobility and a way in which to improve the quality of life within its community. The Bikeway Master Plan recognizes the needs of bicycle users and aims to create a complete and safe bicycle network throughout the City. Currently, not many bicycle facilities exist in the study area, with the exception of a Class I bike lane along Red Hill Avenue, between Warner Avenue and Alton Avenue. In addition, a Class II bike lanes along Grand Avenue and Edinger Avenue, between Edinger Avenue and Dyer Road and between Chestnut Avenue and Dyer Road. Class I bike lanes along Valencia Avenue, Armstrong Avenue, east of Barranca Parkway. **Figure 5, 6 and 7**, which presents the City Santa Ana, Irvine and Tustin Bikeway Master Plans, respectively.

## RETAIL/COMMERCIAL PARKING REQUIREMENTS

The code parking calculation for the retail/commercial component of the proposed Project is based on the City's requirements as outlined in *Article XV – Off-Street Parking* of the Municipal Code. The City's Municipal Code specifies the following parking requirements:

- **Retail stores and services uses:** 5 space for each 1000 SF of gross floor area (GFA).
- **Restaurants cafes, etc:** 8 space for each 1000 SF of GFA, with a minimum of 10 spaces.
- **Exercise gym, spas, health clubs, etc.:** 1 space for each 180 SF of floor area devoted to physical activity other than racquetball or handball (exclusive of locker rooms, shower facilities, utility rooms and ancillary public areas).<sup>1</sup>

### Retail/Commercial Parking Supply

Based on review of *Table 1*, parking for the retail/commercial component of the Project will be provided via combination of structured parking and surface parking. As shown, a total of 339 "1<sup>st</sup> access" spaces will be provided, which will be supplemented by an additional 12 "2<sup>nd</sup> access (tandem)" spaces provided within the Project's parking structures, and 49 "valet/valet assist" spaces for a total supply of 400 stalls (339 + 12 + 49 = 400).

### City Code Parking Requirements

Assuming 80,000 SF of retail space, the Project's retail/commercial parking supply of 400 spaces would satisfy the City code requirement of 400 spaces.

However, when applying the City's parking ratios to the Project's potential mix of 44,000 SF of retail space, 24,000 SF of restaurant/food uses, and a 12,000 SF health/fitness club, a code parking requirement of 445 parking spaces is calculated. With a proposed retail/commercial parking supply of 400 spaces, a shortfall of 45 spaces is forecast when compared to City requirements.

### Shared Parking Analysis

To validate the adequacy of the proposed retail/commercial parking supply of 400 spaces with the Project's proposed mix of uses/tenants, a shared parking analysis has

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<sup>1</sup> Since the floor plan for the proposed health club is unknown at this time the physical activity area is assumed to be 50% of the GFA.



been prepared based on the utilization profile of each included land use component. The following section calculates the parking requirements for Project based on the shared parking methodology outlined in *ULI Shared Parking, 2<sup>nd</sup> Edition*.

The specific tenancy mix of the Project provides an opportunity to share parking spaces based on the utilization profile of each included land use component. The parking ratios identified above have been used directly for incorporation into a shared parking analysis consistent with the methodology outlined in the Urban Land Institute (ULI) and published in *Shared Parking, 2<sup>nd</sup> Edition*. Based on the results of this shared parking assessment, the adequacy of the Project's retail/commercial component parking supply of 400 spaces can be determined.

Key inputs in the shared parking analysis for each land use include:

- Peak parking demand by land use for visitors and employees.
- Adjustments for alternative modes of transportation, if applicable.
- Adjustment for internal capture (captive versus non-captive parking demand), if applicable.
- Hourly variations of parking demand.
- Weekday versus weekend adjustment factors
- Monthly adjustment factors to account for variations of parking demand over the year.
- Applicable parking ratios per *Article XV – Off-Street Parking* in the City of Santa Ana Municipal Code

For this analysis, a conservative 5% parking adjustment was utilized to account for “walk-in” trips attributable to synergy between uses and the residential component of The Bowery and adjoining retail/commercial component. These adjustments are representative of the interaction between the Project's uses.

**Tables 2 and 3** present the overall weekday and weekend parking demand profiles for the retail/commercial component of the Project based on the shared parking methodology. Columns (1) through (3) of these tables present the parking accumulation characteristics and parking demand of the proposed uses for the hours of 6:00 AM to midnight. Columns (4) through (5) presents the expected joint-use parking demand for the Center on an hourly basis and further presents the hourly parking surplus/deficiency for the proposed Project compared to the parking supply of 400 spaces.

Review of *Tables 2 and 3* indicates that the future full occupancy weekday peak retail/commercial parking demands will occur at 12:00 PM with peak demands of 332 spaces. Based on the proposed retail/commercial parking supply of 400 spaces, the peak demand hours on a weekday will yield a surplus of 68 spaces. On a weekend

the peak parking demand will occur at 12:00 PM with a peak demand of 374 spaces resulting in a surplus of 26 spaces. *Appendix A* contains the detailed weekday and weekend shared parking worksheets.

*Figures 8* and *9* graphically illustrate the weekday and weekend hourly parking demand forecast for the proposed Project retail/commercial component, respectively. Each of the anticipated land use component/tenant mix and its corresponding hourly Shared Parking demand for various mixes of uses, which were presented in *Tables 2* and *3*, are depicted in these two figures relative to a proposed parking supply of 400 spaces, of which 12 spaces are 2<sup>nd</sup> access (tandem) stalls and 49 spaces are valet/valet assist spaces. A review of these figures indicates that the Project's parking supply of 400 spaces will adequately accommodate The Bowery's proposed retail/commercial uses on weekday and weekend hourly shared parking demand. Further yet, based on the results of this analysis, the use of valet/valet assist spaces would only be necessary on weekends for the time period between 11:00 AM and 10:00 PM; although the weekday parking demand may not necessitate the need for valet/valet assists spaces, the use of these spaces during the weekday midday period of 11:00 AM to 2:00 PM would be an enhanced service that would support the "lunch time" crowd of the proposed restaurant/food uses.

Therefore, we conclude that there is adequate parking on site to accommodate the Project's retail/commercial component shared parking demand and is reliant on the implementation of a "valet/valet assist" program as proposed. Based on LLG's experience, the results presented as part of the share parking assessment represent the most pragmatic approach to future parking conditions.

## RESIDENTIAL PARKING REQUIREMENTS

### Parking Requirements per City Code Requirements

To determine the number of parking spaces required to support the proposed Project residential uses, the parking requirement was calculated based on parking information published in the *City of Santa Ana Municipal Code Article XV – Off-Street Parking*. The following parking ratio was used to determine the required parking:

- a) The minimum off-street parking requirements for each dwelling unit in multiple-family dwellings are as follows: one (1) space in a garage or carport.
- b) Each multi-family dwelling site shall provide off-street parking spaces, in addition to the minimum requirements of subsection (a) of this section, in an amount not less than the number of bedrooms on the site. Such spaces may be open or covered and may be assigned to particular units or not so assigned. Bachelor units shall be considered as one-bedroom units.

Pasadena. Additional details for the comparable sites is also provided inclusive of the location, development summary, parking facility type, parking supply, and presence of ground floor retail.

Review of the rightmost column of *Table 5* presents the tenant and guest peak parking ratio (spaces per DU) for each of the twelve comparable sites. This array of peak parking rates yields an average ratio of 1.35 spaces per unit, an 85<sup>th</sup> percentile ratio of 1.48 spaces per unit, and a 95<sup>th</sup> percentile ratio of 1.61 spaces per unit. Given the above, LLG concludes that the parking ratios derived from the twelve comparable sites are accurate representations for the unique parking characteristics of the proposed Project that are not reflected in the City Code ratio.

*Parking Generation* (5<sup>th</sup> Edition) published by the Institute of Transportation Engineers (ITE), and *Shared Parking* (2<sup>nd</sup> Edition) published by the Urban Land Institute (ULI), as well as other reference materials for the cities of Ontario and Rancho Cucamonga, San Bernardino County, and Riverside County, provide peak parking ratios for apartment complexes, as summarized in the lower portion of *Table 5*. These parking ratios range from 0.98 spaces per unit (average ratio per ITE) to 1.66 spaces per unit (field studies in Ontario and Rancho Cucamonga).

In order to provide more context behind the location and parking-related characteristics for the most relevant sites in *Table 5*, we have compiled the following information with regards to land use setting, proximity to public transit, and availability of off-site parking (i.e., on-street spaces, nearby off-site parking spaces):

**Project/The Bowery**

There is no on-street parking or other public parking facilities in the immediate vicinity of the site. There are existing bus stops located nearby, specifically at the intersections of Red Hill Avenue at Warner Avenue. The Tustin Metrolink Station is located just under two mile to the northeast of the site.

**Main Street Village: 2555 Main Street, Irvine (1.42 spaces per DU)**

There is no on-street parking or other public parking facilities in the immediate vicinity of the site. There are existing bus stops located nearby, specifically at the intersections of Siglo/Main Street and Jamboree Road/Main Street. The nearest Park & Ride lot is located about 1.5 miles to the southeast of Main Street Village, near the intersection of Culver Drive at Sandburg Way. The adjoining land uses to Main Street Village consist of mostly office and residential uses.

**Paragon at Old Town: 700 S. Myrtle Avenue, Monrovia (1.48 spaces per DU)**

On-street parking is generally permitted in the vicinity of the site, most notably along Myrtle Avenue (north of Walnut Avenue), Olive Avenue, Walnut Avenue, and Ivy Avenue. The nearest existing bus stop is located at the intersection of Primrose

Avenue/Walnut Avenue. An existing Park & Ride lot and Metro Light Rail station is located about 0.7 miles to the south of Paragon at Old Town, near the intersection of Myrtle Avenue/Duarte Road. The adjoining land uses to Paragon at Old Town consist of shopping/food uses to the north, residential uses to the east, and office/warehouse building to the south and west.

**Trio Apartments: 44 N. Madison Avenue, Pasadena (1.22 spaces per DU)**

On-street parking is generally permitted in the vicinity of the site, most notably along Madison Avenue, Colorado Boulevard, and Union Street. Further, several paid public parking lots are located nearby, including on the west side of Madison Avenue and a few south of Colorado Boulevard. Existing bus stops are located at the intersection of El Molino Avenue/Union Street, as well as various bus stops located Colorado Boulevard. An existing Park & Ride lot is located about 0.5 miles to the northwest of Trio Apartments, near the intersection of Marengo Avenue/Walnut Street. Further, existing Metro Light Rail stations are located at Lake Street/I-210 Freeway (about 0.5 miles from Trio Apartments) and near Raymond Avenue/Holly Street (about 0.5 miles from Trio Apartments). The adjoining land uses to Trio Apartments consist of mostly office and commercial uses.

**Adagio on the Green: 2660 Oso Parkway, Mission Viejo (1.45 spaces per DU)**

There is no on-street parking or other public parking facilities in the immediate vicinity of the site. Existing bus stops are located nearby, specifically at the intersections of Country Club Drive/Oso Parkway and Marguerite Parkway/Oso Parkway. There is no Park & Ride facility in the nearby vicinity of Adagio on the Green. The adjoining land uses to Adagio on the Green consist of mostly residential uses, with a golf course to the north and south of Oso Parkway and some commercial uses.

**Skye at Laguna Niguel: 28100 Cabot Road, Laguna Niguel (1.49 spaces per DU)**

There is no on-street parking or other public parking facilities in the immediate vicinity of the site. The nearest existing bus stop is located at the intersection of Cabot Road/Crown Valley Parkway. An existing Park & Ride lot and Metrolink train station is located immediately east of the SR-73 Freeway, along Forbes Road (about 0.2 miles from Skye at Laguna Niguel). The adjoining land uses to Skye at Laguna Niguel consist of mostly residential uses, with commercial uses to the east.

**Apex Laguna Niguel: 27960 Cabot Road, Laguna Niguel (1.28 spaces per DU)**

There is no on-street parking or other public parking facilities in the immediate vicinity of the site. The nearest existing bus stop is located at the intersection of Cabot Road/Crown Valley Parkway. An existing Park & Ride lot and Metrolink train station is located about 0.3 miles to the southeast from Apex Laguna Niguel, along Forbes

Road. The adjoining land uses to Apex Laguna Niguel consist of mostly residential uses, with commercial uses to the east.

Based on the above descriptions of six existing sites, locational and parking-related characteristics are similar and comparable to the Project (i.e., not located in a TOD/Transit-Oriented Development, with no off-site parking nearby, which can reduce on-site parking needs), with their empirical parking demand ratios considered to be indicative of the Project's potential parking needs. The Project will be providing a supply of 2,200 spaces, which, when divided by 1,100 dwelling units, corresponds to a parking supply ratio of 2.0 spaces per dwelling unit, inclusive of 212 "car lift" spaces. This supply ratio is greater than the empirical ratios from the six comparable sites most similar to the Project and helps validate adequacy of parking for the Project.

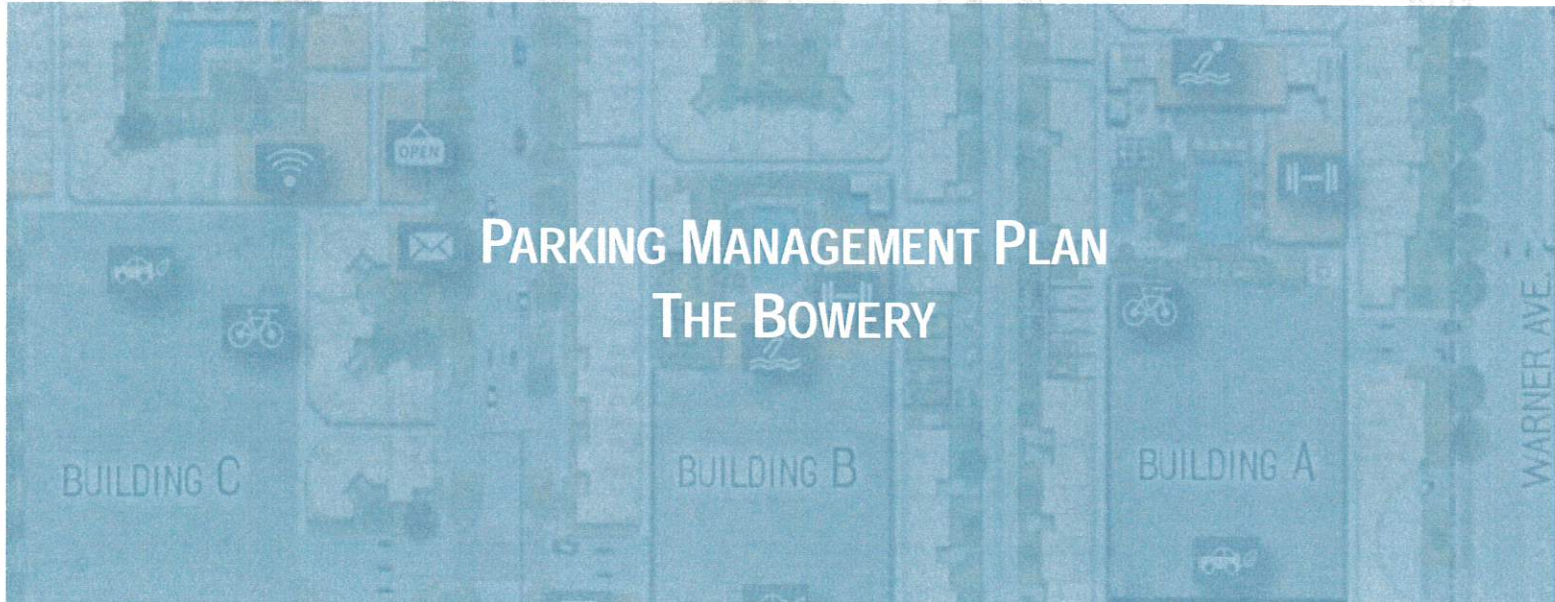
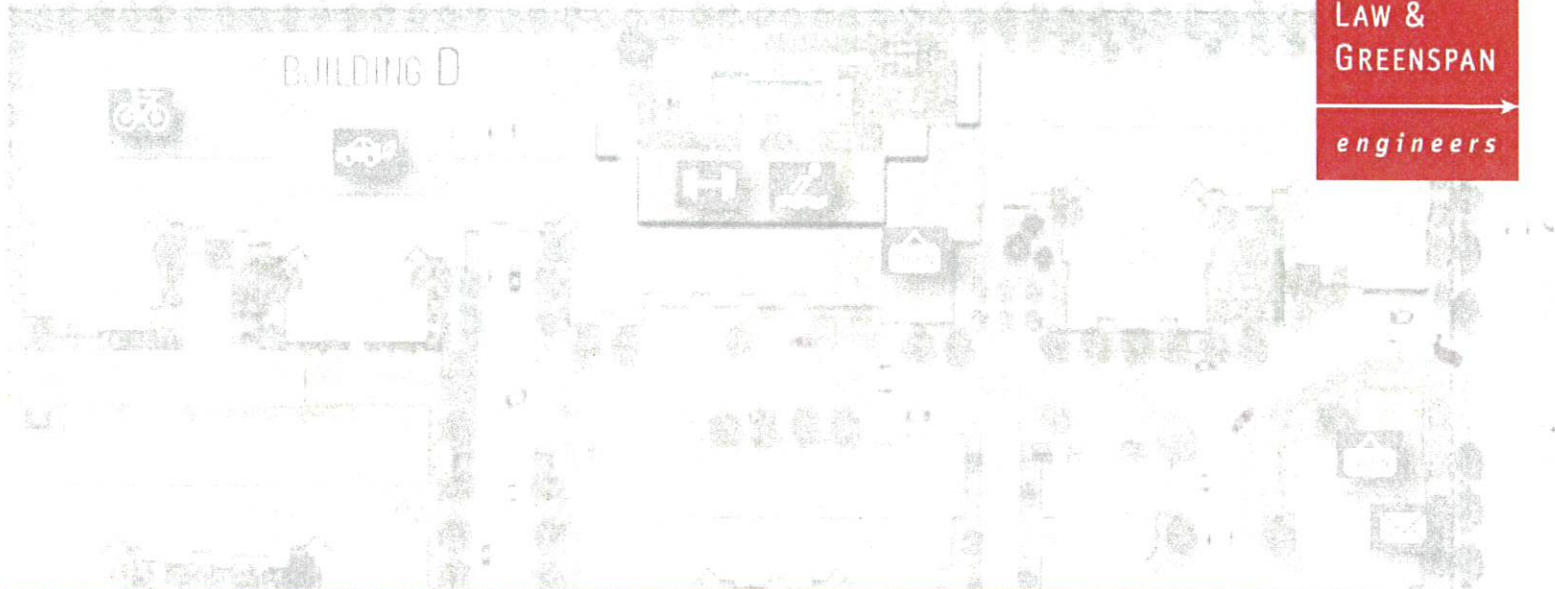
### **Residential Component Parking Supply**

Based on review of *Table 1*, parking for the residential component of the Project will be primarily provided via structured parking, plus two (2) surface stalls. As shown, a total of 1,870 "1<sup>st</sup> access" spaces will be provided, which will be supplemented by an additional 118 "2<sup>nd</sup> access (tandem)" spaces provided within the Project's parking structures, and 212 "car lift" spaces for a total supply of 2,200 stalls ( $1,868 + 2 + 118 + 212 = 2,200$ ). The Project's proposed residential parking supply of 2,200 spaces allows for the provisions one parking space per bedroom, which total 1,413 bedrooms, with a remaining balance of 787 spaces that could be used to accommodate residential guest parking demand and/or additional parking demand of future residents.

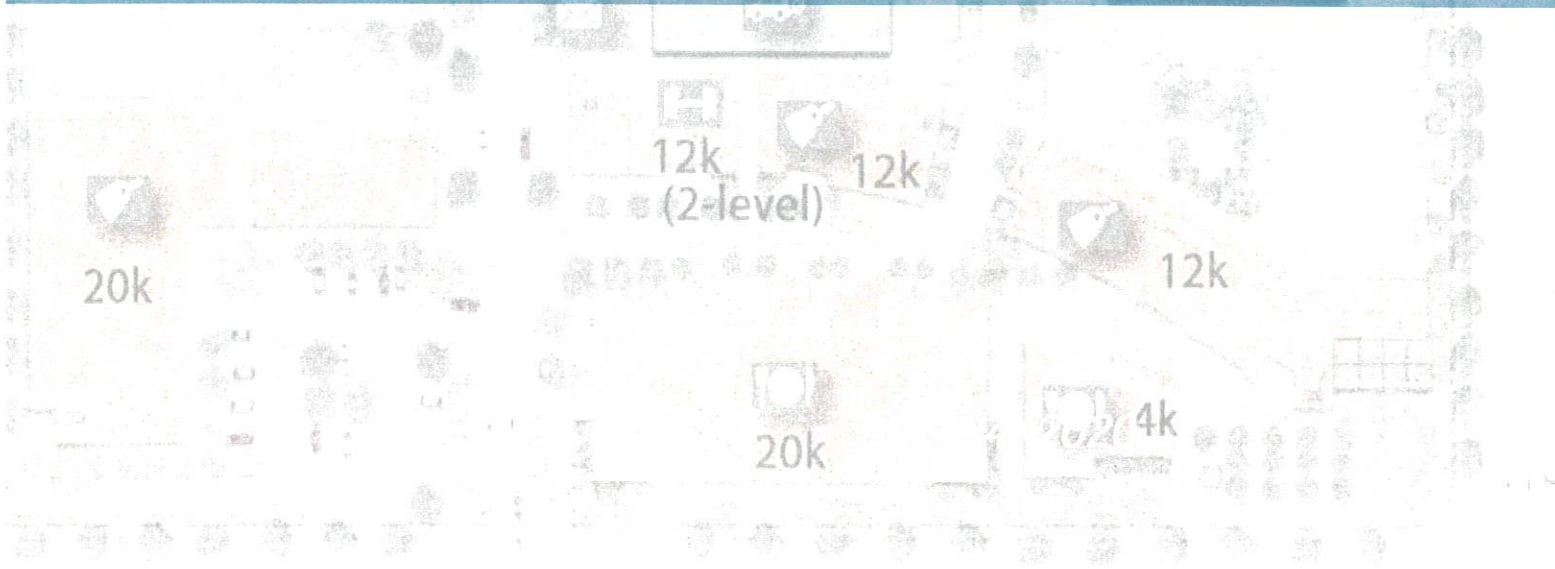
### **Project Residential Parking Supply versus Demand**

The bottom portion of *Table 5* estimates the project's parking needs based on the application of the average, 85<sup>th</sup> percentile, and 95<sup>th</sup> percentile parking rates from comparable sites. For the 1,100 units as now proposed, it is estimated that the average demand would be 1,518 spaces, the 85<sup>th</sup> percentile demand would be 1,628 spaces, and the 95<sup>th</sup> percentile demand would be 1,771 spaces. Comparing the 95<sup>th</sup> percentile demand of 1,771 spaces against the proposed supply of 2,200 spaces yields a surplus of 429 spaces. Given these results, we conclude that the proposed residential parking supply of 2,200 spaces is more than adequate and will satisfy the Project's residential parking demands.

To maintain adequate parking supply at all times, it is recommended that a Parking Management Plan (PMP) be implemented to ensure parking is available for all users, inclusive of determining, based on the actual needs of the Project, and when the use of "car lifts" would be necessary in the future.



# PARKING MANAGEMENT PLAN THE BOWERY



DEE HILL AVE

## **PARKING MANAGEMENT PLAN (PMP)**

To ensure adequate parking is provided for both tenants, employees and guests of the Project, it is recommended that when the Property Owner and/or Property Management Company deems it necessary, the following key Parking Management Strategies be implemented by the Property Owner and/or Property Management Company:

### ***PMP Measures***

The following measures are available to the Project to mitigate any parking impacts or deficiencies in the event the proposed onsite parking supply is determined to be greater than what is provided.

#### ***Retail/Commercial Component***

1. The Property Owner/Property Management Company will work with tenants of the retail center to implement an employee parking program, with the goal of providing convenient and accessible shopping experience for the customers of the retail center and to leave the most desirable parking spaces within the parking structure for use by customers. The location of designated employee parking spaces will be developed in collaboration between Property Owner/Property Management Company and the tenants. The employee parking spaces will be identified with a white or yellow circle. It is noted that these spaces will be open for customer use.
2. The Property Owner/Property Management Company will work with tenants of the retail center to identify the need for “short term/time restricted spaces” on an as need basis, dependent on the needs of the proposed retail and/or food use. These short term spaces will most likely be designated in the surface parking that is located directly in front of Building C. The short-term spaces may be used for “curbside/take out” and/or for service retail-type users. The number and location of spaces will be determined by Property Owner/Property Management Company and the potential tenants.
3. If the Property Owner/Property Management Company determines additional parking is needed to meet the parking requirements of the retail/commercial component of the Project the Property Owner/Property Management Company shall implement a valet/valet assist program to accommodate up to 49 spaces. The hours of operation of the valet/valet assist program will be determined by the Property Owner/Property Management Company, and subject to actual demand, may include weekends, between the period 11:00 AM and 10:00 PM, and potentially weekdays during the midday period of 11:00 AM to 2:00 PM to enhance the customer experience accommodate the “lunch time” crowd of the proposed restaurant/food uses.

4. To implement the valet operation, the Property Owner/Property Management Company would engage the services of a well-established valet operations company to develop a detailed plan that would include drop-off and pick-up locations. It is our understanding that Parking Concepts, Inc. has been engaged to assist the Property Owner/Property Management Company team in developing a valet parking operation plan for the Project. *Figures 10, 11, 12 and 13* presents the location of the 49 valet/valet assist spaces.

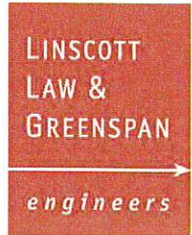
Residential Component

5. The Property Owner/Property Management Company shall assign one (1) parking space to every unit. Additional spaces may be assigned to any unit that requests additional assigned spaces dependent on the number of bedrooms provided within said unit. The 2<sup>nd</sup> access/tandem spaces should be assigned to two-bedroom and three-bedroom units. The Property Owner/Property Management Company shall determine the allocation of parking spaces for resident tenants and location of guest parking spaces, inclusive of spaces designated and signed for prospective resident tenants.
6. Relative to the provision/installation of vehicle lifts, the Property Owner/Property Management Company shall install up to 212 vehicle lifts. *Figure 10, 11, 12 and 13* presents the location for vehicle lifts. The Property Owner/Property Management Company will assign 15 lift spaces to the three-bedroom units and 197 lift spaces to the two-bedroom units.
7. The Property Owner/Property Management Company, if deemed necessary, may allow resident guest to utilize the valet program identified in Measure No. 5, as an enhanced service. To implement the valet operation, the Property Owner/Property Management Company would engage the services of a well-established valet operations company, similar to PMP measure No. 3.

Retail/Commercial & Residential Component

8. The parking conditions for the Project will be reviewed/monitored on a quarterly basis by the Property Owner/Property Management Company and appropriate actions detailed above will be taken to ensure that the necessary PMP measures are being implemented.
9. The Property Owner and/or Property Management Company will install “car lifts” to accommodate resident parking demand to achieve a desired parking ratio of 2.0 spaces per unit per the direction of the City.





Through this monitoring and cooperation with the residents and tenants as a result of the quarterly review/monitoring, a partnership will be formed to ensure that residential tenants and retail employees and Management Company personnel on the property work together to ensure adequate parking is available.

## CONCLUSIONS

Review of the above information shows that the proposed Project provides adequate parking to accommodate the needs of the retail/commercial users, where the parking supply is established via application of 5 spaces per 1000 SF, and residential users independently of each other, which is calculated at 2.0 spaces per unit.

The results of the shared parking analysis indicate that the Project's proposed mix of retail/commercial and restaurant uses have a peak demand of 374 spaces. With a proposed parking supply of 400 spaces, a minimum surplus of 26 spaces is forecast.

For the Project's residential component, the Project has the ability to implement a PMP via the use of valet/valet assist, assignment of tandem stalls for specific units, plus the use of vehicular lifts to maintain adequate parking for all users of the Project. As noted earlier, the Project could provide an additional 330 spaces for the residents, via 118 2<sup>nd</sup> access (tandem) stalls and 212 car lift spaces if it were deemed necessary, thus resulting a parking rate of 2.0 spaces per unit as required by the City.

\* \* \* \* \*

We appreciate the opportunity to provide this analysis for RHW Holdings, LLC and the City of Santa Ana. Should you have any questions, please call us at 949.825.6175.

Respectively submitted,  
**Linscott, Law & Greenspan, Engineers**

A handwritten signature in blue ink, appearing to read "R. Barretto".

Richard E. Barretto, P.E.  
Principal

Attachments

cc: Shane Green, P.E., Transportation Engineer III





n:\4200\2204274 - the bowery, santa ana\dwg\4274-f-1.dwg LDP 12:01:31 04-15-2020 cervantes

# FIGURE 1

## EXISTING AERIAL SITE PLAN

THE BOWERY, SANTA ANA

SOURCE: GOOGLE

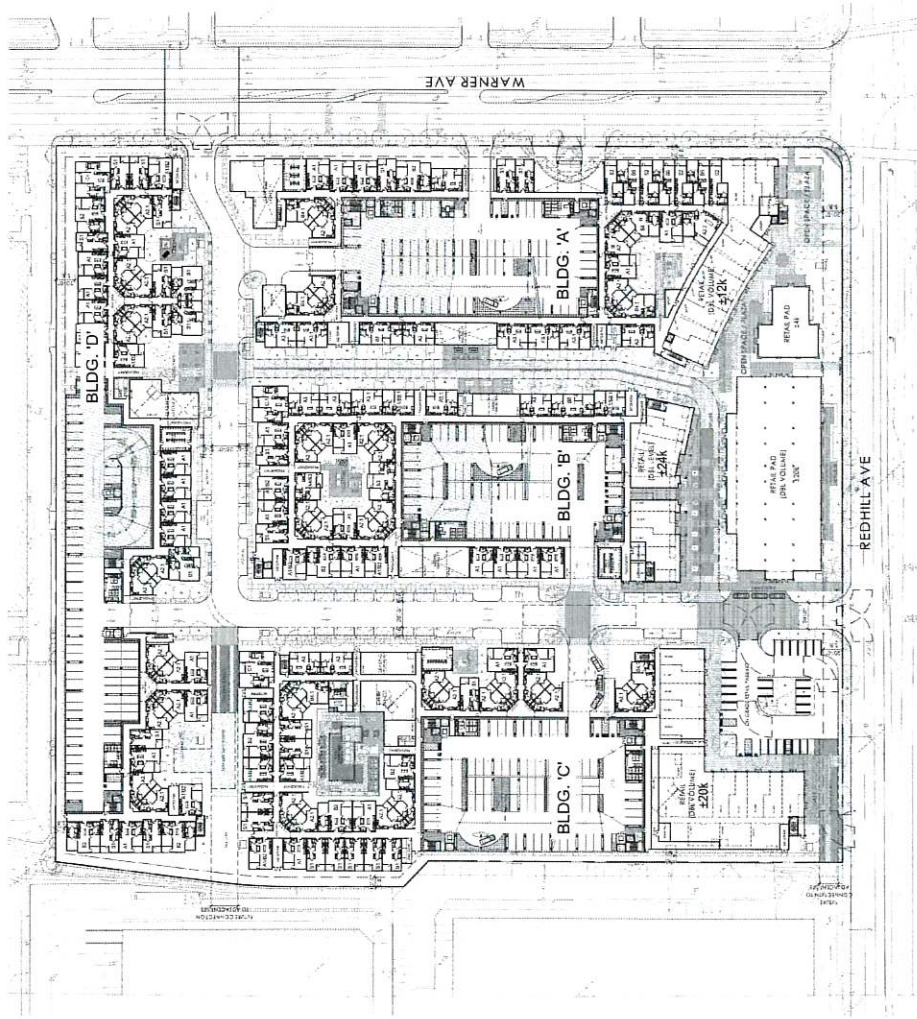
**KEY**

 = PROJECT SITE

 NO SCALE

**LINSCOTT  
LAW &  
GREENSPAN**

 *engineers*



# FIGURE 2

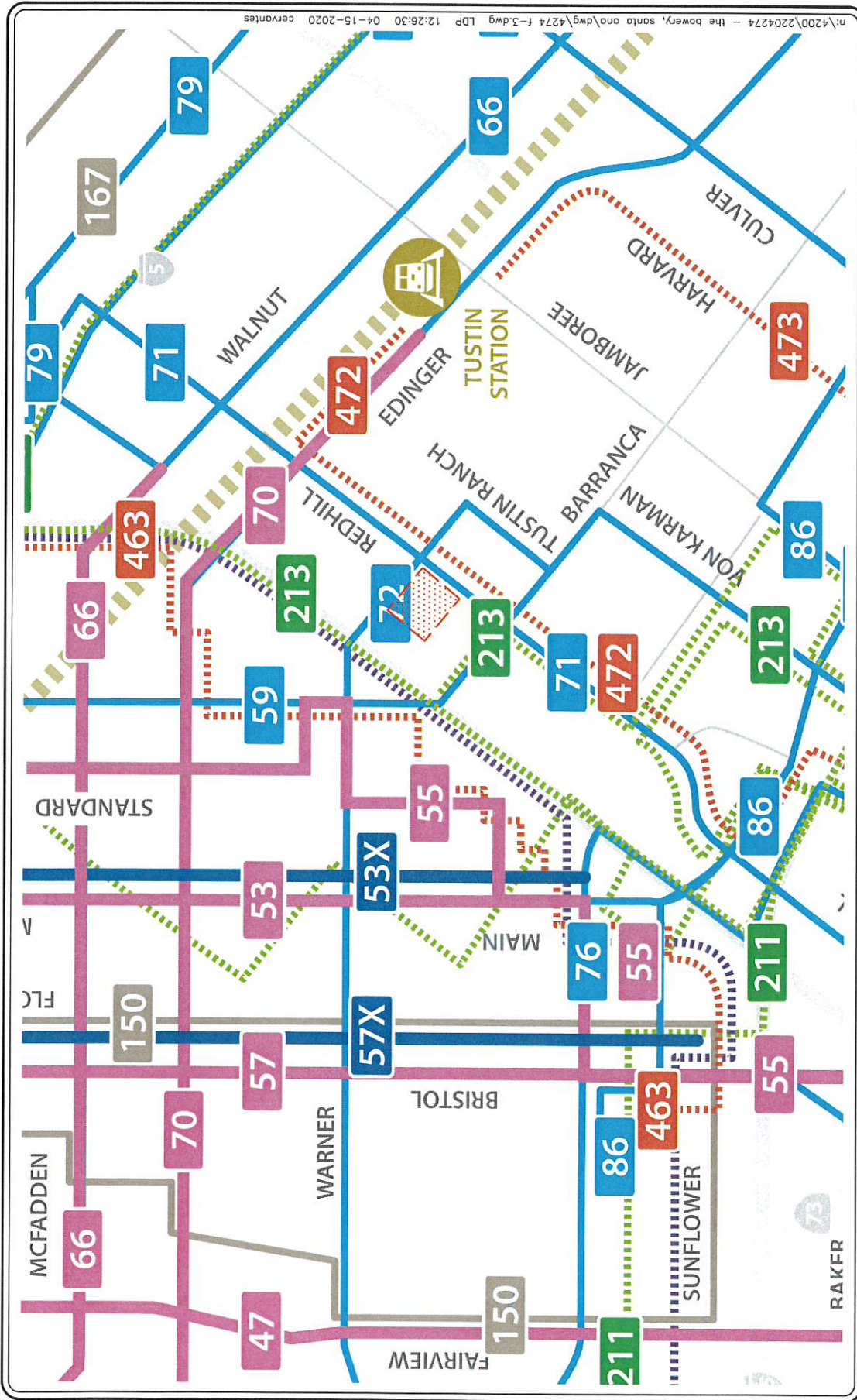
## PROPOSED SITE PLAN THE BOWERY, SANTA ANA

SOURCE: A0



NO SCALE


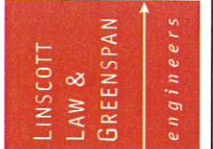


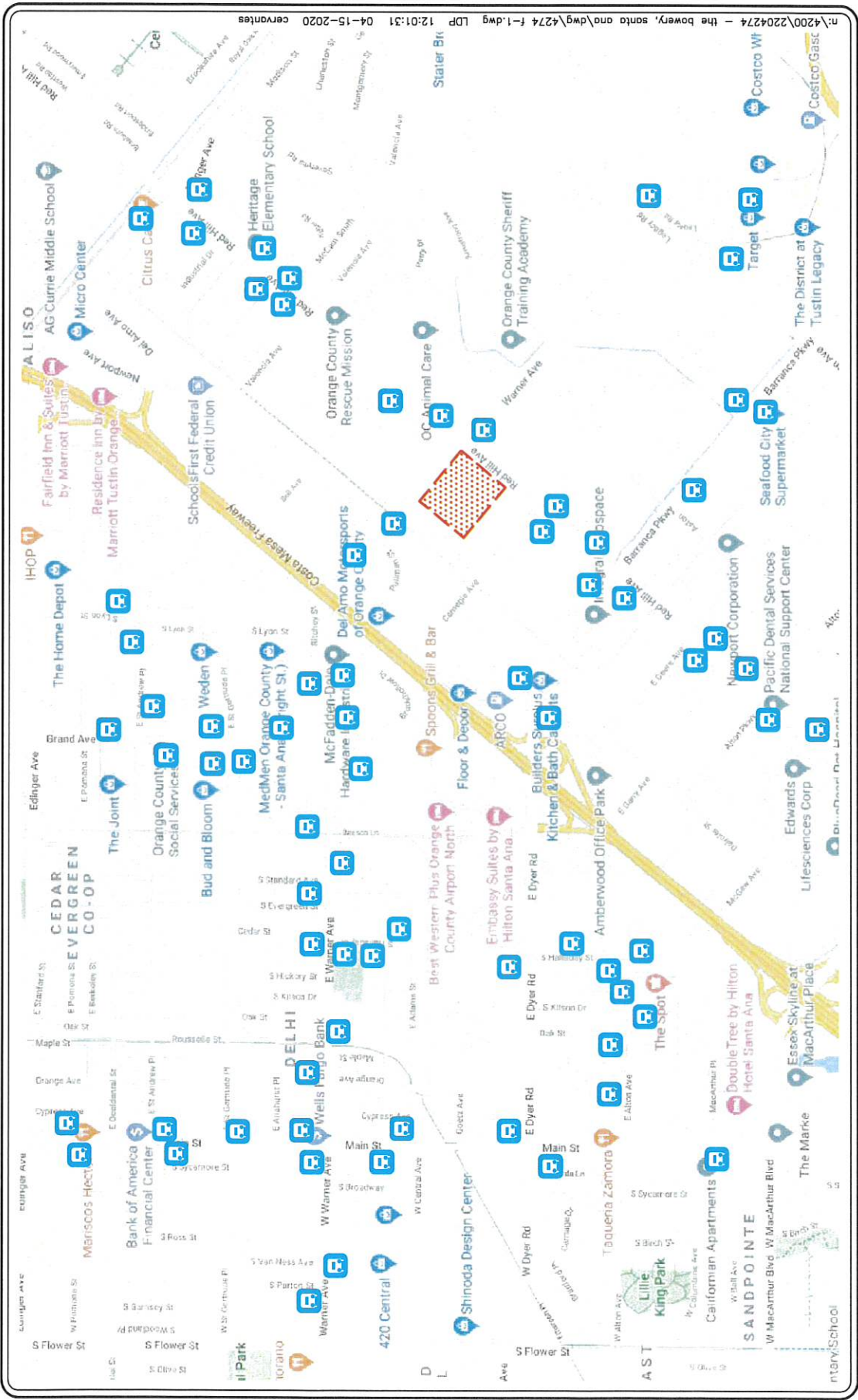


**FIGURE 3**

**OCTA TRANSIT MAP**  
THE BOWERY, SANTA ANA

SOURCE: OCTA  
KEY  
[Red hatched box] = PROJECT SITE

 NO SCALE  






**FIGURE 4**

**TRANSIT STOP LOCATIONS**  
THE BOWERY, SANTA ANA

SOURCE: GOOGLE

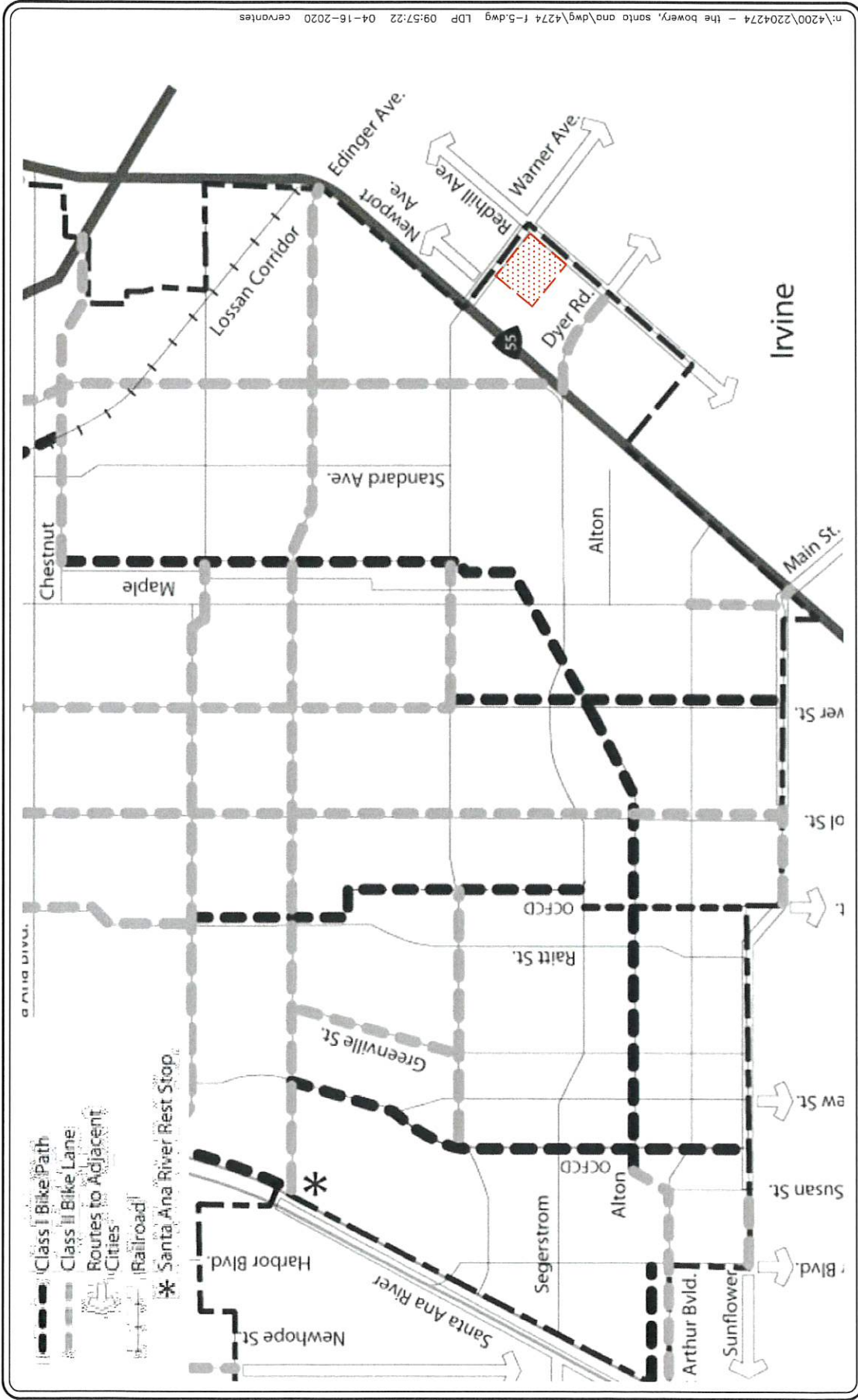
**KEY**

-  = PROJECT SITE
-  = TRANSIT STOP




NO SCALE

LINSCOTT  
LAW &  
GREENSPAN  
engineers

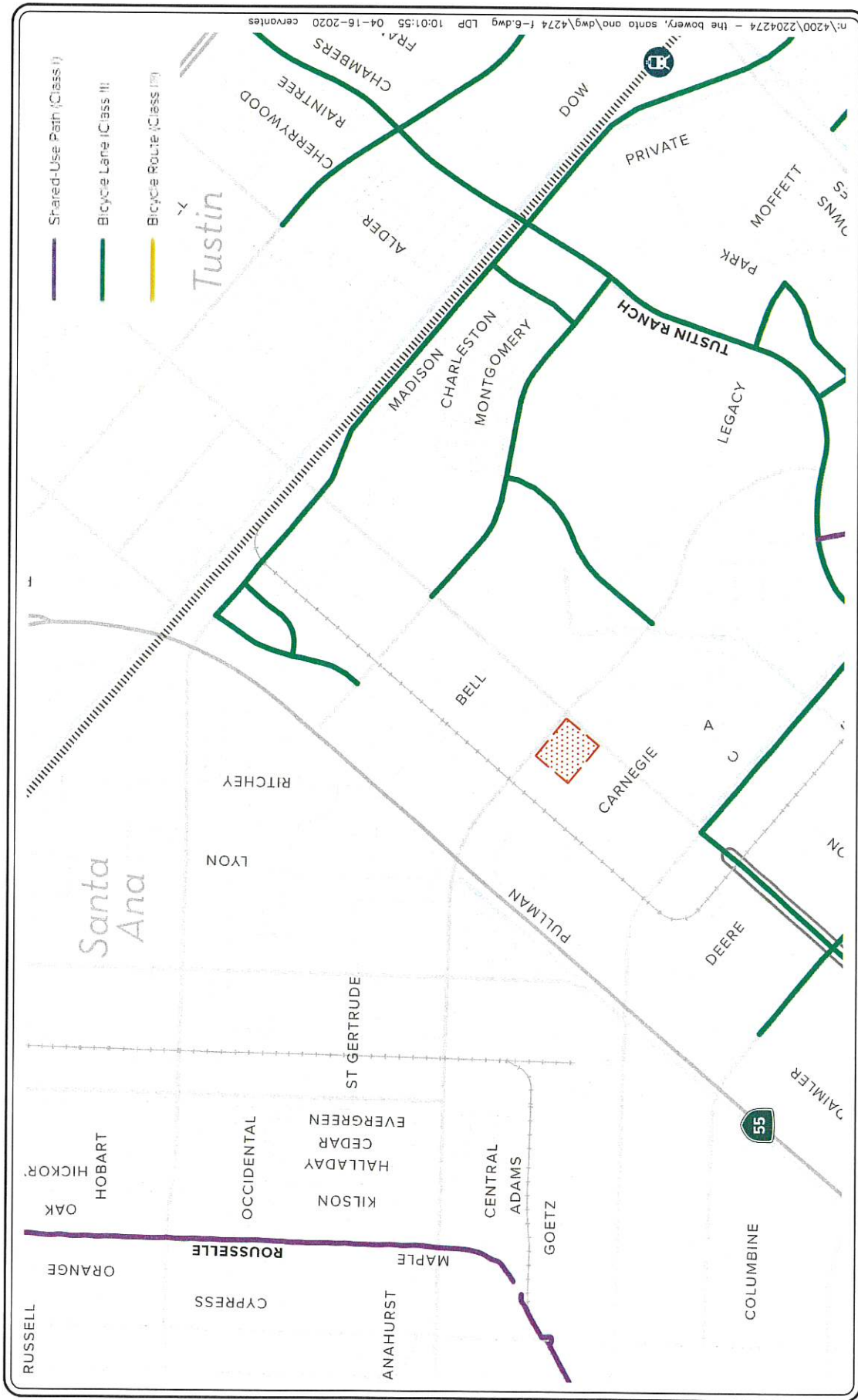


**FIGURE 5**  
**CITY OF SANTA ANA BIKEWAY MASTER PLAN**  
 THE BOWERY, SANTA ANA

SOURCE: CITY OF SANTA ANA GENERAL PLAN

**KEY**  
 = PROJECT SITE





**FIGURE 6**

**CITY OF IRVINE BIKEWAY MASTER PLAN**  
THE BOWERY, SANTA ANA

SOURCE: CITY OF IRVINE GENERAL PLAN

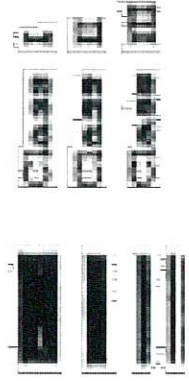
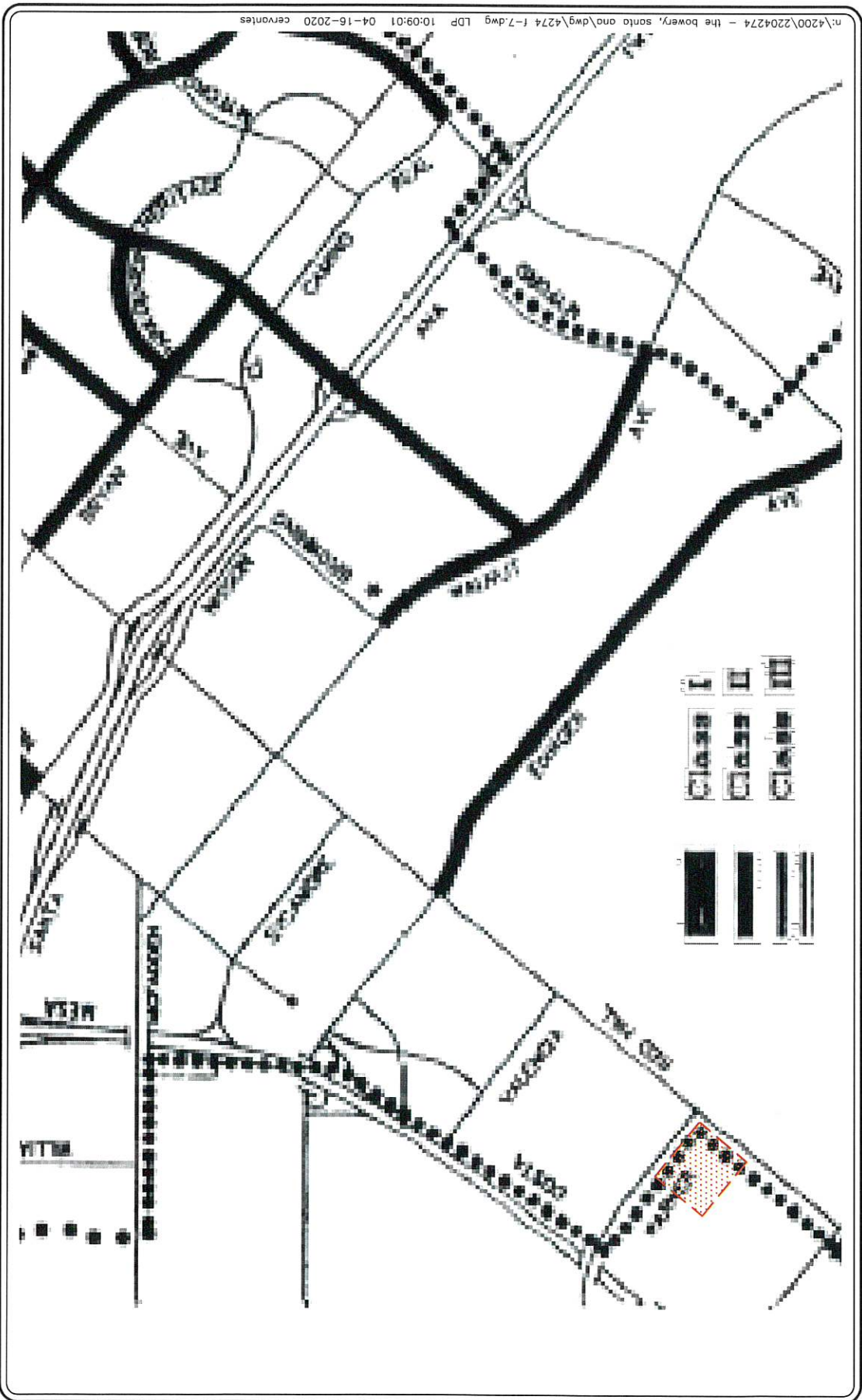
**KEY**

 = PROJECT SITE

 NO SCALE

**LINSCOTT  
LAW &  
GREENSPAN**  
*engineers*

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NO SCALE



SOURCE: CITY OF TUSTIN GENERAL PLAN

**KEY**  
 = PROJECT SITE

# FIGURE 7

## CITY OF TUSTIN BIKEWAY MASTER PLAN THE BOWERY, SANTA ANA



450

TOTAL PARKING SUPPLY WITH VALET/VALET ASSIST = 400 SPACES

TOTAL PARKING SUPPLY = 351 SPACES (12 TANDEM SPACES)

TOTAL FIRST ACCESS PARKING SUPPLY = 339 SPACES

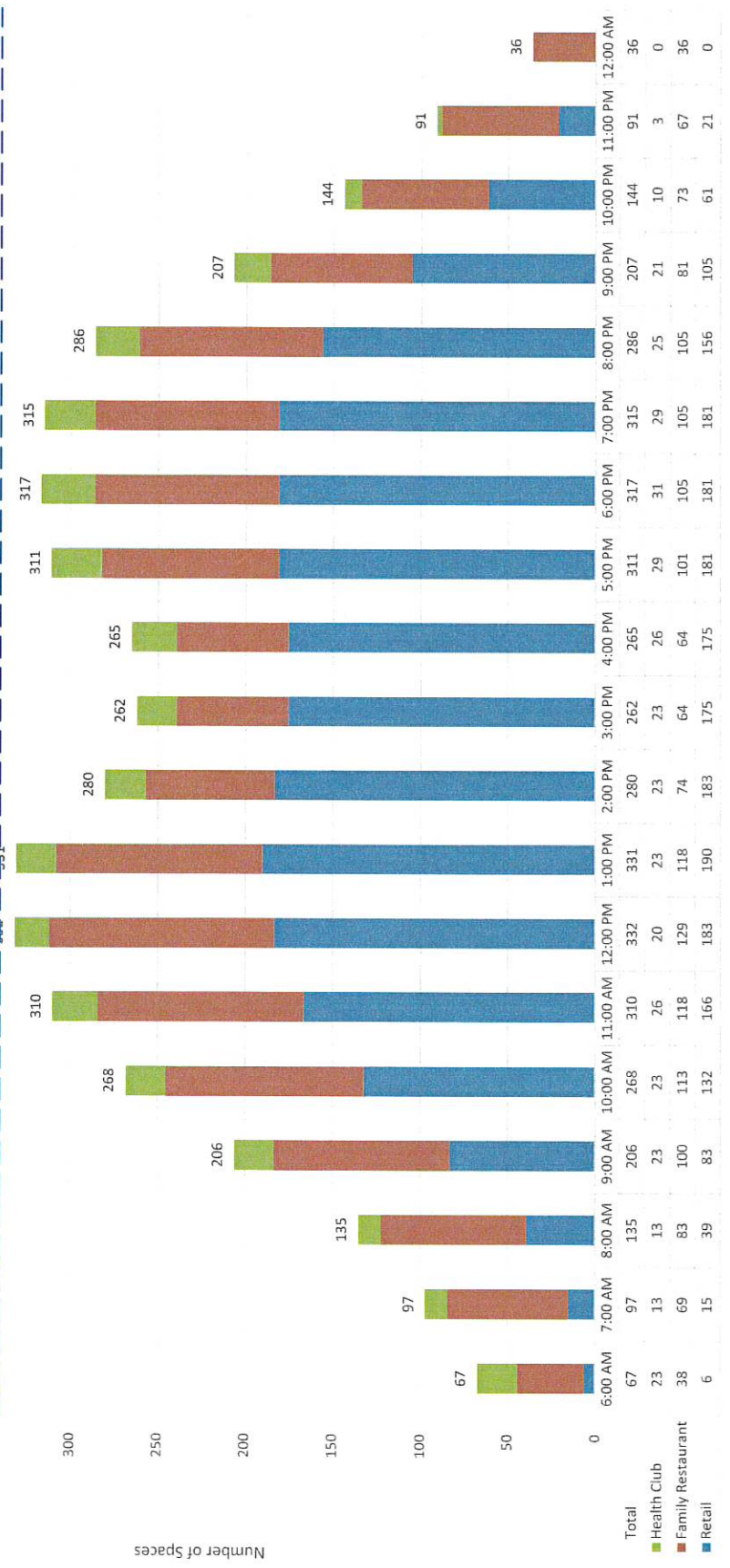
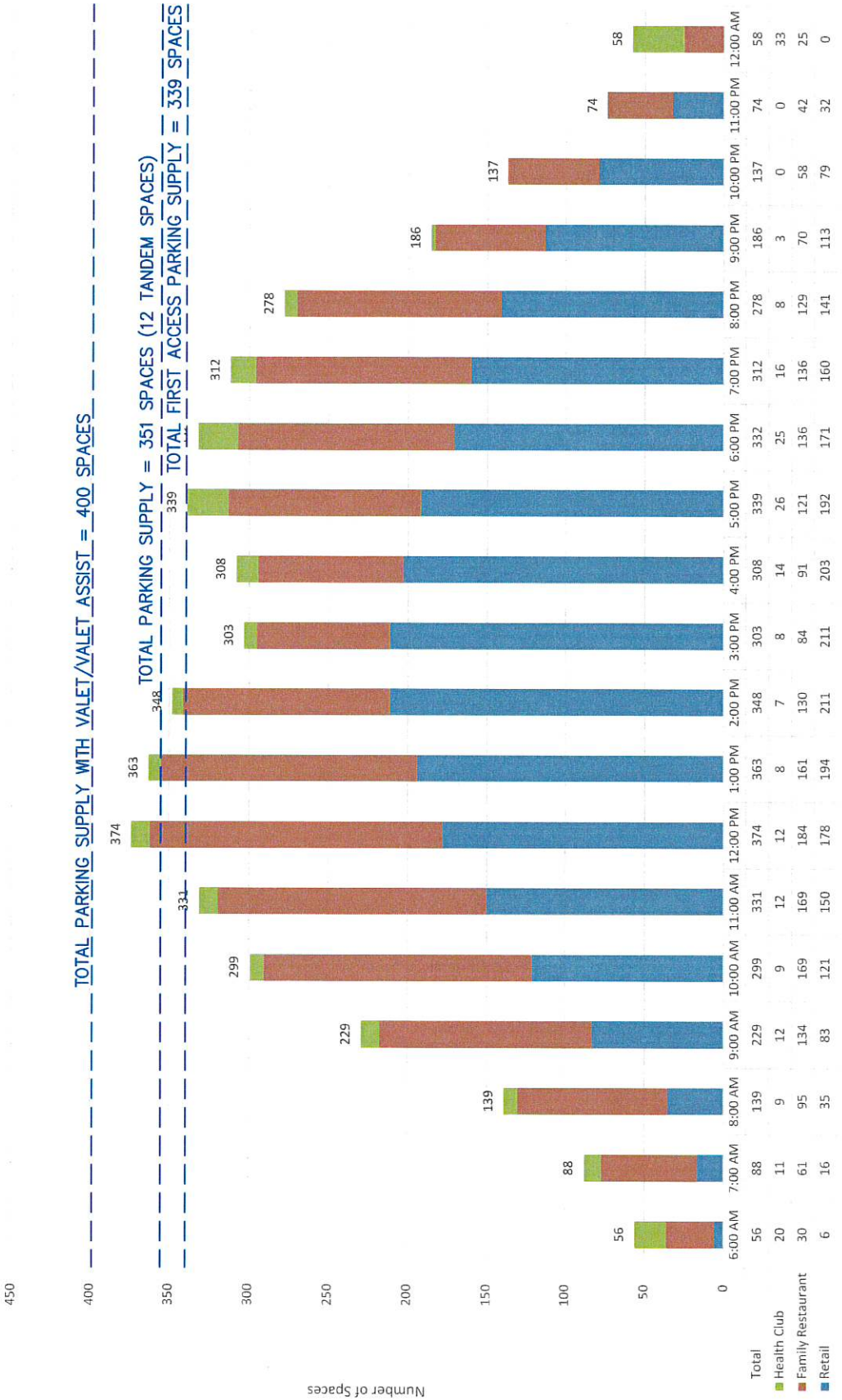


FIGURE 8

WEEKDAY PARKING DEMAND PROFILE  
THE BOWERY, SANTA ANA



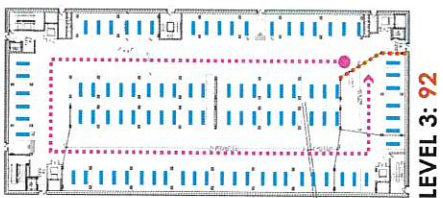
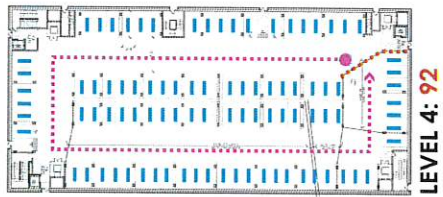
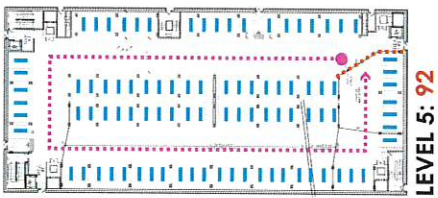
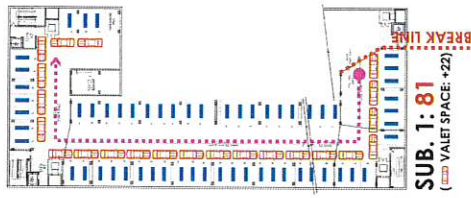
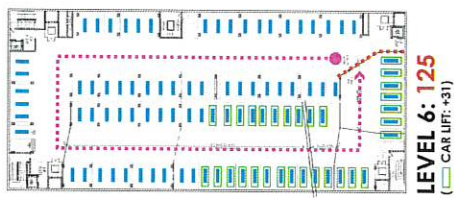
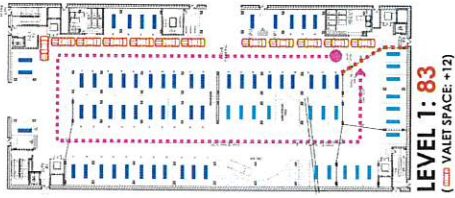
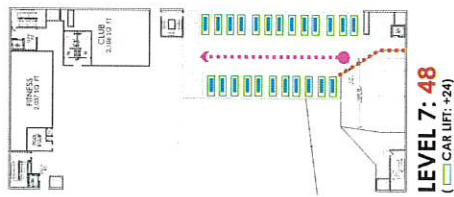
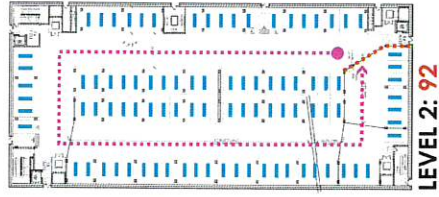


**FIGURE 9**  
WEEKEND PARKING DEMAND PROFILE  
THE BOWERY, SANTA ANA



**THE BOWERY  
BUILDG 'A'  
PARKING STRUCTURE**

RESIDENTIAL CONSTRUCTED STALLS:	505
RETAIL CONSTRUCTED STALLS:	111
<b>TOTAL CONSTRUCTED STALLS:</b>	<b>616</b>
VALET STALLS:	34
RESIDENTIAL CAR LIFTS:	55
<b>TOTAL SPACES PROVIDED :</b>	<b>705</b>



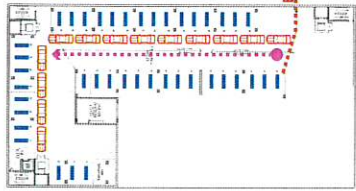
**FIGURE 10**

**BUILDING A PARKING STRUCTURE**  
THE BOWERY, SANTA ANA

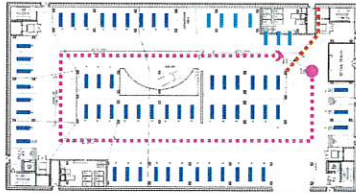
**THE BOWERY  
BUILDG 'B'  
PARKING STRUCTURE**

RESIDENTIAL CONSTRUCTED STALLS:	441
RETAIL CONSTRUCTED STALLS:	107
TOTAL CONSTRUCTED STALLS:	548
VALET STALLS:	13
RESIDENTIAL CAR LIFTS:	47
<b>TOTAL SPACES PROVIDED :</b>	<b>608</b>

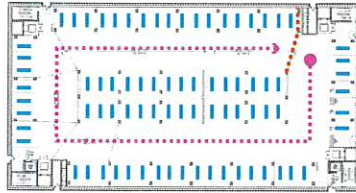
**SURFACE STALLS: 16**



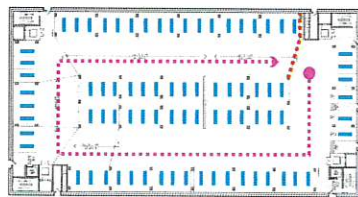
**SUB. 1: 54**  
( ) VALET SPACE: +13)



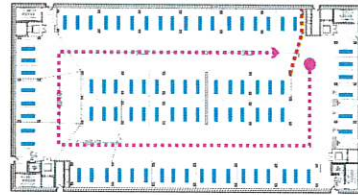
**LEVEL 1: 63**



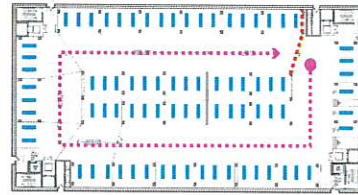
**LEVEL 2: 80**



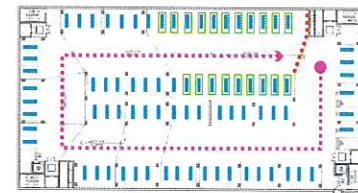
**LEVEL 3: 80**



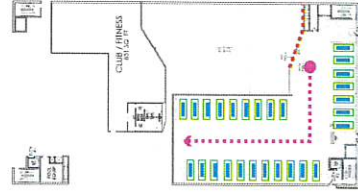
**LEVEL 4: 80**



**LEVEL 5: 80**



**LEVEL 6: 101**  
( ) CAR LIFT: +20)



**LEVEL 7: 54**  
( ) CAR LIFT: +27)





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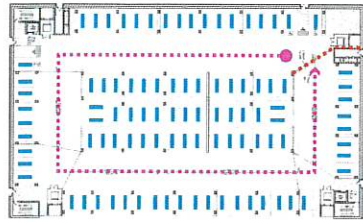
**FIGURE 11**

**BUILDING B PARKING STRUCTURE**  
THE BOWERY, SANTA ANA

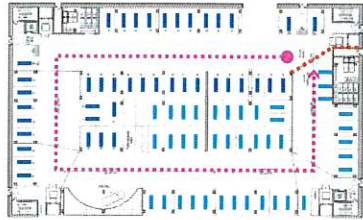
**THE BOWERY  
BUILDG 'C'  
PARKING STRUCTURE**

	RESIDENTIAL CONSTRUCTED STALLS: .....	580
	RETAIL CONSTRUCTED STALLS: .....	133
	TOTAL CONSTRUCTED STALLS: .....	713
	VALET STALLS: .....	02
	RESIDENTIAL CAR LIFTS: .....	64
	<b>TOTAL SPACES PROVIDED : 779</b>	

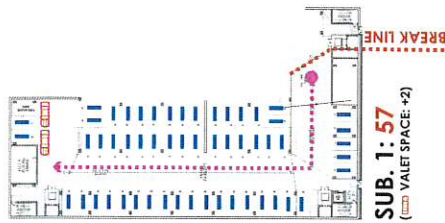
**SURFACE STALLS: 36**




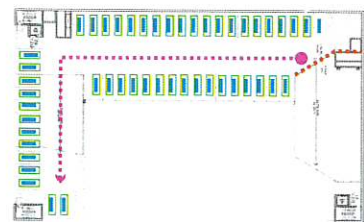
**LEVEL 2: 97**



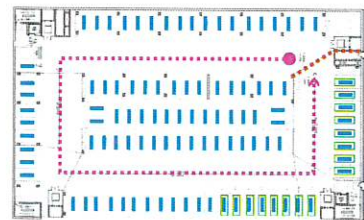
**LEVEL 1: 82**



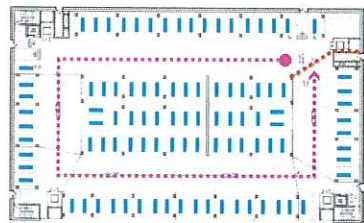
**SUB. 1: 57**  
( VALET SPACE: \*2)



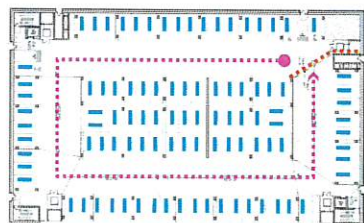
**LEVEL 7: 97**  
( CAR LIFT: \*48)



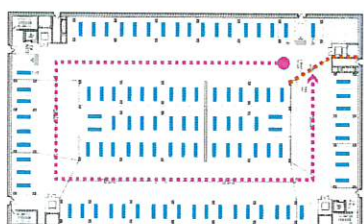
**LEVEL 6: 119**  
( CAR LIFT: \*16)



**LEVEL 5: 97**



**LEVEL 4: 97**



**LEVEL 3: 97**



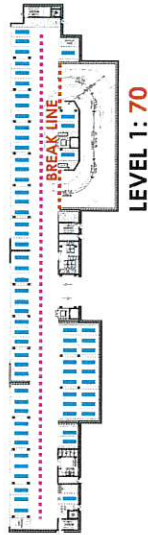
**FIGURE 12**

**BUILDING C PARKING STRUCTURE**  
THE BOWERY, SANTA ANA

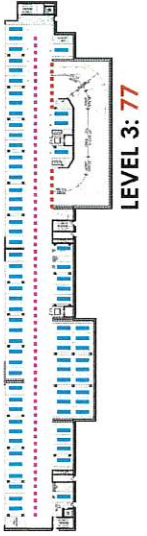
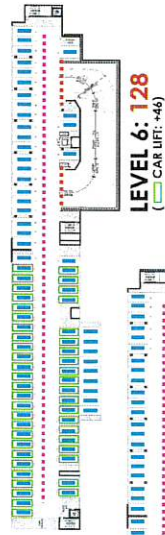
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**THE BOWERY  
BUILDG 'D'  
PARKING STRUCTURE**

RESIDENTIAL CONSTRUCTED STALLS: .....	462
TOTAL CONSTRUCTED STALLS: .....	462
RESIDENTIAL CAR LIFTS: .....	46
<b>TOTAL SPACES PROVIDED :</b>	<b>508</b>



**SURFACE STALLS: 2**



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KEY  
 = CAR LIFT SPACE

**FIGURE 13**

**BUILDING D PARKING STRUCTURE**  
 THE BOWERY, SANTA ANA

TABLE 1  
PROJECT DEVELOPMENT SUMMARY<sup>2</sup>  
THE BOWERY, SANTA ANA

Land Use / Project Description	Building A Development	Building B Development	Building C Development	Building D Development	Total Project Development
<ul style="list-style-type: none"> <li>□ Residential Component               <ul style="list-style-type: none"> <li>○ Studio</li> <li>○ 1 Bedroom</li> <li>○ 2 Bedrooms</li> <li>○ 3 Bedrooms</li> </ul> </li> </ul>	63 Units 144 Units 73 Units --	35 Units 136 Units 68 Units 4 Units	79 Units 149 Units 89 Units 4 Units	50 Units 146 Units 53 Units 5 Units	227 Units 575 Units 283 Units 15 Units
<b>Total Residential Units:</b>	<b>280 units</b>	<b>244 units</b>	<b>322 units</b>	<b>254 units</b>	<b>1,100 units</b>
<ul style="list-style-type: none"> <li>□ Retail/Commercial Component               <ul style="list-style-type: none"> <li>○ Retail Shops</li> <li>○ Health Club/Fitness Club</li> <li>○ Restaurant/Food Uses</li> </ul> </li> </ul>	12,000 SF -- 4,000 SF	12,000 SF 12,000 SF 20,000 SF	20,000 SF -- --	-- -- --	44,000 SF 12,000 SF 24,000 SF
<b>Total Retail Space:</b>	<b>16,000 SF</b>	<b>44,000 SF</b>	<b>20,000 SF</b>	<b>--</b>	<b>80,000 SF</b>
<ul style="list-style-type: none"> <li>□ On-Site Parking Supply               <ul style="list-style-type: none"> <li>Residential Parking - Constructed</li> <li>Residential Parking- Surface</li> <li>Residential Parking - 2<sup>nd</sup> Access (Tandem)</li> <li>Residential Parking - Car Lifts</li> <li><i>Residential Parking - Subtotal</i></li> <li>Retail Parking - Constructed</li> <li>Retail Parking- Surface</li> <li>Retail Parking- 2<sup>nd</sup> Access (Tandem)</li> <li>Retail Parking- Valet/Valet Assist</li> <li><i>Retail Parking - Subtotal:</i></li> <li><b>Total Parking Supply:</b></li> </ul> </li> </ul>	505 spaces -- -- 55 spaces <i>560 spaces</i> 111 spaces -- -- 34 spaces <i>145 spaces</i> <b>705 spaces</b>	441 spaces -- -- 47 spaces <i>448 spaces</i> 91 spaces 16 spaces -- 13 spaces <i>120 space</i> <b>608 spaces</b>	516 spaces -- 64 spaces 64 spaces <i>644 spaces</i> 85 spaces 36 spaces 12 spaces 2 spaces <i>135 spaces</i> <b>779 spaces</b>	406 spaces 2 spaces 54 spaces 46 spaces <i>508 spaces</i> -- -- -- -- <i>400 spaces</i> <b>508 spaces</b>	1,868 spaces 2 spaces 118 spaces 212 spaces <i>2,200 spaces</i> 287 spaces 52 spaces 12 spaces 49 spaces <i>400 spaces</i> <b>2,600 spaces</b>

<sup>2</sup> Source: KTG Architects, 04/24/2020.

TABLE 2  
WEEKDAY COMMERCIAL SHARED PARKING DEMAND SUMMARY [1]  
THE BOWERY, SANTA ANA

Land Use	Retail	Family Restaurant	Health Club	Shared Parking Demand	Comparison w/ Parking Supply 400 Spaces Surplus (Deficiency)
Size	44.000 KSF	24.000 KSF	6.000 KSF		
Pkg Rate[2]	5 /KSF	8 /KSF	5.55 /KSF		
Gross Spaces	220 Spc.	192 Spc.	33 Spc.		
Time of Day	Number of Spaces	Number of Spaces	Number of Spaces		
6:00 AM	6	38	23	67	333
7:00 AM	15	69	13	97	303
8:00 AM	39	83	13	135	265
9:00 AM	83	100	23	206	194
10:00 AM	132	113	23	268	132
11:00 AM	166	118	26	310	90
12:00 PM	183	129	20	332	68
1:00 PM	190	118	23	331	69
2:00 PM	183	74	23	280	120
3:00 PM	175	64	23	262	138
4:00 PM	175	64	26	265	135
5:00 PM	181	101	29	311	89
6:00 PM	181	105	31	317	83
7:00 PM	181	105	29	315	85
8:00 PM	156	105	25	286	114
9:00 PM	105	81	21	207	193
10:00 PM	61	73	10	144	256
11:00 PM	21	67	3	91	309
12:00 AM	0	36	0	36	364

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City Code.



TABLE 3  
WEEKEND COMMERCIAL SHARED PARKING DEMAND SUMMARY [1]  
THE BOWERY, SANTA ANA

Land Use	Retail	Family Restaurant	Health Club	Shared Parking Demand	Comparison w/ Parking Supply 400 Spaces
Size Pkg Rate[2]	44.000 KSF 5 /KSF	24.000 KSF 8 /KSF	6.000 KSF 5.55 /KSF		Surplus (Deficiency)
Gross Spaces	220 Spc.	192 Spc.	33 Spc.		
Time of Day	Number of Spaces	Number of Spaces	Number of Spaces		
6:00 AM	6	30	20	56	344
7:00 AM	16	61	11	88	312
8:00 AM	35	95	9	139	261
9:00 AM	83	134	12	229	171
10:00 AM	121	169	9	299	101
11:00 AM	150	169	12	331	69
12:00 PM	178	184	12	374	26
1:00 PM	194	161	8	363	37
2:00 PM	211	130	7	348	52
3:00 PM	211	84	8	303	97
4:00 PM	203	91	14	308	92
5:00 PM	192	121	26	339	61
6:00 PM	171	136	25	332	68
7:00 PM	160	136	16	312	88
8:00 PM	141	129	8	278	122
9:00 PM	113	70	3	186	214
10:00 PM	79	58	0	137	263
11:00 PM	32	42	0	74	326
12:00 AM	0	25	0	25	375

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City Code.

TABLE 4  
CITY CODE PARKING REQUIREMENT AND COMPOSITE PARKING SUPPLY RATIOS<sup>3</sup>  
THE BOWERY, SANTA ANA

Land Use / Project Description	No. Of Units	No. Of Bedrooms	City of Santa Ana Code Parking Requirement	Spaces Required
<b><u>The Bowery Apartments</u></b>				
o No. of Units	1,100	--	1 space per unit	1,100
o Studio Units	228	228	1 space per bedroom	228
o 1 Bedroom Units	574	574	1 space per bedroom	574
o 2 Bedroom Units	283	566	1 space per bedroom	566
o 3 Bedroom Units	<u>15</u>	<u>45</u>	1 space per bedroom	<u>45</u>
<i>Total</i>	<i>1,100</i>	<i>1,413</i>		<i>2,513</i>
Guest parking	--	--	25% of total parking required (2,513 x 0.25)	628
<b>A. Total Parking Code Requirement:</b>				<b>3,141</b>
<b>B. Proposed Parking Supply – Constructed:</b>				<b>1,870</b>
<b>C. Proposed 2<sup>nd</sup> Access (Tandem) Supply</b>				<b>118</b>
<b>D. Proposed “Car Lift” Supply</b>				<b>212</b>
<b>E. Total Proposed Parking Supply [Row B + Row C + Row D]</b>				<b>2,200</b>
<b>F. Parking Surplus/Deficiency (+/-) [Row D – Row A]</b>				<b>-941</b>
<b>G. Residential Use Code Composite Parking Demand Ratio (sp/du) [Row A ÷ total DU]</b>				<b>2.86</b>
<b>H. Project “Constructed” Parking Supply Ratio (sp/du) [Row B ÷ total DU]</b>				<b>1.7</b>
<b>I. Project Parking Supply Ratio with 2<sup>nd</sup> Access Stall (sp/du) [(Row B + Row C) ÷ total DU]</b>				<b>1.81</b>
<b>J. Total Project Parking Supply Ratio (sp/du) [Row E ÷ total DU]</b>				<b>2.0</b>

<sup>3</sup> Source: City of Santa Ana Municipal Code, Section 41-1322 – Multiple-family dwellings.

TABLE 5  
COMPARATIVE PARKING RATIO SUMMARY AND DEMAND  
THE BOWERY, SANTA ANA

Comparable Site	City	Address	Development Summary	Parking Facility	Parking Supply	Retail	Survey Period	Tenant & Guest Peak Parking Ratio - Spaces per DU (Peak Hour)	Tenant & Guest Saturday Daytime Peak Parking Ratio (Peak Hour)
1	Anton Residential Mid-Rise Building	Costa Mesa	580 Anton Boulevard 250 Unit Luxury Apartments • 80 2 Bedroom Units • 170 Studio/1 Bedroom Units	Structure	438 Spaces • Residents - 330 sp. • Guests - 108 sp.	--	--	1.75 (Peak Hour N/A)	--
2	Main Street Village [a]	Irvine	2555 Main Street 481 Unit Apartments • 265 1 Bedroom Units • 200 2 Bedroom Units • 16 3 Bedroom Units	Structure	1,020 Spaces • Residents - 847 sp. • Public/Guests - 173 sp.	--	Wednesday & Thursday 10PM-12AM	1.42 (@ 12:00 AM)	--
3	279 Unit Complex [b]	Irvine	-- 279 Unit Apartments • 2 Studio Units • 162 1 Bedroom Units • 115 2 Bedroom Units	Gated Structure	600 Spaces	--	Tuesday 6PM-1AM	1.36 (Peak Hour N/A)	--
4	403 Unit Complex [b]	Irvine	-- 403 Unit Apartments • 326 1 Bedroom Units • 77 2 Bedroom Units	Gated Structure	643 Spaces	--	Tuesday 6PM-1AM	1.29 (Peak Hour N/A)	--
5	460 Unit Complex [b]	Orange	-- 460 Unit Apartments • 256 1 Bedroom Units • 204 2 Bedroom Units	Gated Structure, Gated Surface Lot	784 Spaces	--	Tuesday 6PM-1AM	1.4 (Peak Hour N/A)	--
6	183 Unit Complex [b]	Fullerton	-- 183 Unit Apartments • 129 1 Bedroom Units • 54 2 Bedroom Units	Gated Residential Structure	223 Residential Spaces	Yes	--	1.1 (Peak Hour N/A)	--
7	250 Unit Complex [b]	Santa Ana	-- 250 Unit Apartments • 108 1 Bedroom Units • 145 2-3 Bedroom Units	Gated Residential Structure	453 Residential Spaces	Yes	--	0.94 (Peak Hour N/A)	--
8	Paragon at Old Town [a]	Monrovia	700 S. Myrtle Avenue 163 Unit Apartments • 82 1 Bedroom Units • 81 3 Bedroom Units	Surface Lot, On-Street Parking	404 Spaces • Residents - 329 sp. • Public/Guests - 75 sp.	--	Wednesday & Thursday 6PM-12AM	1.48 (@ 11:00 PM)	--
9	Trio Apartments [a]	Pasadena	44 N. Madison Avenue 304 Unit Apartments • 46 Studio Units • 141 1 Bedroom Units • 117 2 Bedroom Units	Surface Lot, On-Street Parking	480 Spaces • Residents - 450 sp. • Public/Guests - 30 sp.	--	Wednesday & Thursday 10PM-12AM	1.22 (@ 12:00 AM)	--
10	Adagio on the Green [d]	Mission Viejo	2660 Oso Parkway 256 Unit Apartments	Garage, Surface Lot	512 Spaces • Residents - 424 sp. • Public/Guests - 88 sp.	--	Wednesday & Thursday 7PM-2AM Saturday: 12PM-3PM, 7PM-2AM	1.45 (@ 12:00 AM)	0.97 (@ 2:00 PM & 3:00 PM)
11	Skye at Laguna Niguel [d]	Laguna Niguel	28100 Cabot Road 142 Unit Apartments • 97 1 Bedroom Units • 45 2 Bedroom Units	Garage	294 Spaces • Residents - 240 sp. • Public/Guests - 54 sp.	--	Wednesday & Thursday 7PM-2AM Saturday: 12PM-3PM, 7PM-2AM	1.49 (@ 11:00 PM)	1.07 (@ 12:00 PM)
12	Apex Laguna Niguel [d]	Laguna Niguel	27960 Cabot Road 284 Unit Apartments • 32 Studio Units • 161 1 Bedroom Units • 91 2 Bedroom Units	Garage	539 Spaces • Residents - 461 sp. • Public/Guests - 78 sp.	--	Wednesday & Thursday 7PM-2AM Saturday: 12PM-3PM, 7PM-2AM	1.28 (@ 2:00 AM)	1.13 (@ 3:00 PM)
<b>Average:</b>								<b>1.35</b>	
<b>85th Percentile:</b>								<b>1.48</b>	
<b>95th Percentile:</b>								<b>1.61</b>	
<b>Additional Parking Ratio References:</b>									
ITE <i>Parking Generation</i> , 4th Edition High-Rise Apartment									
<b>Average:</b>								<b>0.98</b>	
<b>85th Percentile:</b>								<b>1.19</b>	
ULI <i>Shared Parking</i> : Residential (Rental) Units								<b>1.65</b>	
Field Studies in Ontario and Rancho Cucamonga [c]								<b>1.58 - 1.66</b>	
American Community Survey (ACS) in Ontario [c]								<b>1.62</b>	
Household Surveys in San Bernardino and Riverside [c]								<b>1.45</b>	
<b>Parking Calculation Using Empirical Rates Above (1100 DU's for The Bowery)</b>									
<b>Average Demand (1.35 x 1100 DUs):</b>								<b>1518</b>	
<b>85th Percentile Demand (1.48 x 1100 DUs):</b>								<b>1628</b>	
<b>95th Percentile Demand (1.61 x 1100 DUs):</b>								<b>1771</b>	

**Notes:**

[a] Source: *Parking Demand Analysis for the Proposed Fifth Avenue/Huntington Drive Mixed-Use Project City of Monrovia, California*, prepared by LLC, Oct. 2012

[b] Source: *Parking Study for AMLI Orange Apartment Project*, prepared by IBI Group, Nov. 2012

[c] Source: *Parking Reform Made Easy*, Richard W. Willson, 2013

[d] Source: Counts collected by LLC on December 2016.

**APPENDIX A**

**ULI SHARED PARKING CALCULATION WORKSHEETS**

Appendix Table 1A

SHOPPING CENTER (TYPICAL DAYS)  
WEEKDAY SHARED PARKING DEMAND ANALYSIS [1]

Land Use	Shopping Center (Typical Days)				
Size	44,000 KSF				Shared Parking Demand
Pkg Rate[2]	5 /KSF				
Mode Adjust	1.00		1.00		
Non-Captive Ratio	0.95		1.00		
Gross Spaces	220 Spaces				
	177 Guest Spc.		43 Emp. Spc.		
Time of Day	% Of Peak [3]	# Of Spaces	% Of Peak [3]	# Of Spaces	
6:00 AM	1%	2	9%	4	6
7:00 AM	5%	9	14%	6	15
8:00 AM	14%	24	36%	15	39
9:00 AM	32%	54	68%	29	83
10:00 AM	59%	99	77%	33	132
11:00 AM	77%	129	86%	37	166
12:00 PM	86%	144	90%	39	183
1:00 PM	90%	151	90%	39	190
2:00 PM	86%	144	90%	39	183
3:00 PM	81%	136	90%	39	175
4:00 PM	81%	136	90%	39	175
5:00 PM	86%	144	86%	37	181
6:00 PM	86%	144	86%	37	181
7:00 PM	86%	144	86%	37	181
8:00 PM	72%	121	81%	35	156
9:00 PM	45%	76	68%	29	105
10:00 PM	27%	46	36%	15	61
11:00 PM	9%	15	14%	6	21
12:00 AM	0%	0	0%	0	0

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City code.

[3] Percentage of peak parking demand factors reflect relationships between weekday parking demand ratios and peak parking demand ratios, as summarized in Table 2-2 of the "Shared Parking" manual.

Appendix Table 2A

SHOPPING CENTER (TYPICAL DAYS)  
WEEKEND SHARED PARKING DEMAND ANALYSIS [1]

Land Use	Shopping Center (Typical Days)				
Size	44,000 KSF				Shared Parking Demand
Pkg Rate[2]	5 /KSF				
Mode Adjust	1.00			1.00	
Non-Captive Ratio	0.95			1.00	
Gross Spaces	220 Spaces				
	176 Guest Spc.		44 Emp. Spc.		
Time of Day	% Of Peak [3]	# Of Spaces	% Of Peak [3]	# Of Spaces	
6:00 AM	1%	2	10%	4	6
7:00 AM	5%	9	15%	7	16
8:00 AM	10%	17	40%	18	35
9:00 AM	30%	50	75%	33	83
10:00 AM	50%	84	85%	37	121
11:00 AM	65%	108	95%	42	150
12:00 PM	80%	134	100%	44	178
1:00 PM	90%	150	100%	44	194
2:00 PM	100%	167	100%	44	211
3:00 PM	100%	167	100%	44	211
4:00 PM	95%	159	100%	44	203
5:00 PM	90%	150	95%	42	192
6:00 PM	80%	134	85%	37	171
7:00 PM	75%	125	80%	35	160
8:00 PM	65%	108	75%	33	141
9:00 PM	50%	84	65%	29	113
10:00 PM	35%	59	45%	20	79
11:00 PM	15%	25	15%	7	32
12:00 AM	0%	0	0%	0	0

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City code.

[3] Percentage of peak parking demand factors reflect relationships between weekday parking demand ratios and peak parking demand ratios, as summarized in Table 2-2 of the "Shared Parking" manual.

Appendix Table 3A

FAMILY RESTAURANT  
WEEKDAY SHARED PARKING DEMAND ANALYSIS [1]

Land Use	Family Restaurant				
Size	24,000 KSF				Shared Parking Demand
Pkg Rate[2]	8 /KSF				
Mode Adjust	1.00		1.00		
Non-Captive Ratio	0.95		1.00		
Gross Spaces	192 Spaces				
	165 Guest Spc.		27 Emp. Spc.		
Time of Day	% Of Peak [3]	# Of Spaces	% Of Peak [3]	# Of Spaces	
6:00 AM	18%	29	35%	9	38
7:00 AM	35%	55	53%	14	69
8:00 AM	42%	66	63%	17	83
9:00 AM	53%	83	63%	17	100
10:00 AM	60%	94	70%	19	113
11:00 AM	63%	99	70%	19	118
12:00 PM	70%	110	70%	19	129
1:00 PM	63%	99	70%	19	118
2:00 PM	35%	55	70%	19	74
3:00 PM	32%	50	53%	14	64
4:00 PM	32%	50	53%	14	64
5:00 PM	53%	83	67%	18	101
6:00 PM	56%	87	67%	18	105
7:00 PM	56%	87	67%	18	105
8:00 PM	56%	87	67%	18	105
9:00 PM	42%	66	56%	15	81
10:00 PM	39%	61	46%	12	73
11:00 PM	35%	55	46%	12	67
12:00 AM	18%	29	25%	7	36

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City code.

[3] Percentage of peak parking demand factors reflect relationships between weekday parking demand ratios and peak parking demand ratios, as summarized in Table 2-2 of the "Shared Parking" manual.

Appendix Table 4A

FAMILY RESTAURANT  
WEEKEND SHARED PARKING DEMAND ANALYSIS [1]

Land Use	Family Restaurant				
Size	24,000 KSF				Shared Parking Demand
Pkg Rate[2]	8 /KSF				
Mode Adjust	1.00		1.00		
Non-Captive Ratio	0.95		1.00		
Gross Spaces	192 Spaces				
	163 Guest Spc.		29 Emp. Spc.		
Time of Day	% Of Peak [3]	# Of Spaces	% Of Peak [3]	# Of Spaces	
6:00 AM	10%	15	50%	15	30
7:00 AM	25%	39	75%	22	61
8:00 AM	45%	69	90%	26	95
9:00 AM	70%	108	90%	26	134
10:00 AM	90%	140	100%	29	169
11:00 AM	90%	140	100%	29	169
12:00 PM	100%	155	100%	29	184
1:00 PM	85%	132	100%	29	161
2:00 PM	65%	101	100%	29	130
3:00 PM	40%	62	75%	22	84
4:00 PM	45%	69	75%	22	91
5:00 PM	60%	93	95%	28	121
6:00 PM	70%	108	95%	28	136
7:00 PM	70%	108	95%	28	136
8:00 PM	65%	101	95%	28	129
9:00 PM	30%	47	80%	23	70
10:00 PM	25%	39	65%	19	58
11:00 PM	15%	23	65%	19	42
12:00 AM	10%	15	35%	10	25

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City code.

[3] Percentage of peak parking demand factors reflect relationships between weekday parking demand ratios and peak parking demand ratios, as summarized in Table 2-2 of the "Shared Parking" manual.



Appendix Table 5A

HEALTH CLUB  
WEEKDAY SHARED PARKING DEMAND ANALYSIS [1]

Land Use	Health Club				
Size	6.000 KSF				Shared Parking Demand
Pkg Rate[2]	6 /KSF				
Mode Adjust	1.00			1.00	
Non-Captive Ratio	0.95			1.00	
Gross Spaces	33 Spaces				
	31 Guest Spc.		2 Emp. Spc.		
Time of Day	% Of Peak [3]	# Of Spaces	% Of Peak [3]	# Of Spaces	
6:00 AM	70%	21	75%	2	23
7:00 AM	40%	11	75%	2	13
8:00 AM	40%	11	75%	2	13
9:00 AM	70%	21	75%	2	23
10:00 AM	70%	21	75%	2	23
11:00 AM	80%	24	75%	2	26
12:00 PM	60%	18	75%	2	20
1:00 PM	70%	21	75%	2	23
2:00 PM	70%	21	75%	2	23
3:00 PM	70%	21	75%	2	23
4:00 PM	80%	24	75%	2	26
5:00 PM	90%	27	100%	2	29
6:00 PM	100%	29	100%	2	31
7:00 PM	90%	27	75%	2	29
8:00 PM	80%	24	50%	1	25
9:00 PM	70%	21	20%	0	21
10:00 PM	35%	10	20%	0	10
11:00 PM	10%	3	20%	0	3
12:00 AM	0%	0	0%	0	0

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City code.

[3] Percentage of peak parking demand factors reflect relationships between weekday parking demand ratios and peak parking demand ratios, as summarized in Table 2-2 of the "Shared Parking" manual.

Appendix Table 6A

HEALTH CLUB  
WEEKEND SHARED PARKING DEMAND ANALYSIS [1]

Land Use	Health Club				
Size	6.000 KSF				Shared Parking Demand
Pkg Rate[2]	6 /KSF				
Mode Adjust	1.00		1.00		
Non-Captive Ratio	0.95		1.00		
Gross Spaces	33 Spaces				
	32 Guest Spc.		1 Emp. Spc.		
Time of Day	% Of Peak [3]	# Of Spaces	% Of Peak [3]	# Of Spaces	
6:00 AM	66%	20	41%	0	20
7:00 AM	37%	11	41%	0	11
8:00 AM	29%	9	41%	0	9
9:00 AM	41%	12	41%	0	12
10:00 AM	29%	9	41%	0	9
11:00 AM	41%	12	41%	0	12
12:00 PM	41%	12	41%	0	12
1:00 PM	25%	8	41%	0	8
2:00 PM	21%	7	41%	0	7
3:00 PM	25%	8	41%	0	8
4:00 PM	45%	13	62%	1	14
5:00 PM	82%	25	82%	1	26
6:00 PM	78%	24	82%	1	25
7:00 PM	49%	15	62%	1	16
8:00 PM	25%	8	41%	0	8
9:00 PM	8%	3	16%	0	3
10:00 PM	1%	0	16%	0	0
11:00 PM	1%	0	16%	0	0
12:00 AM	0%	0	0%	0	0

Notes:

[1] Source: ULI - Urban Land Institute "Shared Parking," Second Edition, 2005.

[2] Parking rates for all land uses based on City code.

[3] Percentage of peak parking demand factors reflect relationships between weekday parking demand ratios and peak parking demand ratios, as summarized in Table 2-2 of the "Shared Parking" manual.

# **EXHIBIT 11**

**3-227**

# Santa Ana "The Bowery" Mixed-Use Development at 2300 S. Redhill Avenue

Economic and Fiscal Analysis

City of Santa Ana

April 28, 2020

### Economics General Limiting Conditions

AECOM devoted the level of effort consistent with (i) the level of diligence ordinarily exercised by competent professionals practicing in the area under the same or similar circumstances, and (ii) consistent with the time and budget available for the Services to develop the Deliverables. The Deliverables are based on estimates, assumptions, information developed by AECOM from its independent research effort, general knowledge of the industry, and information provided by and consultations with Client and Client's representatives. No responsibility is assumed for inaccuracies in data provided by the Client, the Client's representatives, or any third-party data source used in preparing or presenting the Deliverables. AECOM assumes no duty to update the information contained in the Deliverables unless such additional services are separately retained pursuant to a written agreement signed by AECOM and Client.

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# 1. Introduction

The City of Santa Ana (The “City”) is seeking to analyze the potential development feasibility and fiscal and economic impacts of a proposed mix-used residential and retail development on approximately 14.69 acres of land on two parcels (430-222-16 and 430-222-07) at 2300, 2310, and 2320 Redhill Avenue (hereafter referred to as the Site) compared to an alternative light-industrial project that would comply with the maximum allowable density under the existing zoning.

The proposed mixed-use project (hereafter referred to as the “Project”) comprises 1,110 dwelling units and 80,000 square feet (SF) of retail space, along with communal space for residents and a mix of surface and structured parking. Current uses of the Site include 3 buildings with approximately 212,000 SF of light industrial and flex space built in 1979 and 1981, surface parking, and vacant land. To establish a relevant comparison for high-level planning purposes, AECOM developed a light industrial prototype (hereafter referred to as Industrial Prototype) of new light industrial/flex space with approximately 320,000 SF of rentable building area (RBA) according to current zoning specifications. The development of the Industrial Prototype allows an analysis of the development feasibility of the Project compared to the Industrial Prototype and the estimation of their respective economic and fiscal impacts. The major components of AECOM’s analysis are as follows:

- Market assessment - A review of market trends for residential, retail, and industrial land uses in the market area and an assessment of supportable demand for the two alternatives, the Project and the Industrial Prototype, by land use
- Development feasibility analysis - A residual land value analysis of the development feasibility of the two alternatives that estimates the highest and best use of the Site from a development perspective
- Economic impact analysis - An estimate of the economic impacts from construction and operations of the two alternatives
- Fiscal impact analysis – An estimate of the ongoing fiscal impacts of the two alternatives on the City of Santa Ana General Fund

## Key Findings

**Residential Market Assessment** –The Project is oriented towards development patterns occurring in adjacent areas in the cities of Tustin and Irvine that have seen an expansion in mixed-use properties and other uses beyond industrial and office. Newer multifamily properties in the area are characterized by rents more reflective of Orange County market rate properties, low vacancy rates, and strong absorption of new units.

**Industrial Market Assessment** – Demand for incremental industrial space is driven by employment growth in sectors concentrated in industrial land uses, including Manufacturing, Wholesale Trade and Professional/Technical/Scientific Services in which the City of Santa Ana has relatively large concentrations. Based on projected employment growth, Santa Ana could experience incremental demand of approximately 2.2 million SF of new industrial space by 2026. In the vicinity of the Site, rents for industrial properties have increased by 24% since 2010 after adjusting for inflation and vacancy rates have been below the threshold for structural occupancy.

**Retail Market Assessment** – Demand for retail space in the Project is driven by local spending patterns of residents, workers, and hotel guests in the vicinity of the Site. It is estimated the Project could support between 65,000-80,000 square feet of new retail space under current conditions and between 80,000-96,000 square feet at buildout of development currently in the known pipeline within a 2-mile radius of the project.

**Development Feasibility** – Both the Project and Industrial Prototype yield positive and high residual land values (RLV), indicating strong development feasibility. RLV is a method used to determine the value and potential feasibility of a property by estimating the value of the land that remains after factoring in the costs of developing, maintaining and selling the property. AECOM developed pro-formas to compare the development costs and market value of both projects and estimated that the Project would yield an RLV of approximately \$65 million (\$100/SF of land) and the

Industrial Prototype would yield an RLV of approximately \$17 million (\$26/SF of land). Current market conditions indicate that development of both projects would be feasible.

**Economic Impact** – AECOM estimated the economic impacts both of construction and ongoing operations (normalized to 2019) at stable occupancy for the Project and Industrial Prototype for the City of Santa Ana and Orange County. Due to greater construction costs and scale, the estimated one-time construction economic impacts the Project (\$498 million) to the City of Santa Ana is greater than the impact of the construction of the Industrial Prototype (\$76 million). On the other hand, due to the larger quantity of jobs that generate value to the economy, the estimated annual economic impact of the ongoing operations of the Industrial Prototype (\$153 million) to the City of Santa Ana is greater than that of the ongoing operations of The Project (\$58 million). Ongoing operations <sup>1</sup>of the Project are estimated to generate over 1,200 jobs in Orange County annually, 349 of which could be captured by Santa Ana. These jobs are likely to be concentrated in Retail, Restaurants, Wholesale Trade and Real Estate with low to medium average annual wages. Ongoing operations of the Industrial Prototype are estimated to generate over 1,400 jobs in Orange County, 638 of which could be captured by Santa Ana. These jobs are likely to be concentrated in Architecture and Engineering, Scientific Research and Development and Wholesale trade with medium to high average annual wages.

**Fiscal Impact** – AECOM estimated the potential revenues to the City's General Fund from ongoing operations of the Project and Industrial Prototype, both of which are expected to generate a net fiscal surplus. The Project could generate an estimated \$2.5 million in annual revenue to the City and cost \$1.5 million in expenditures, resulting in an annual net fiscal surplus of approximately \$1 million. The Industrial Prototype could generate an estimated \$710,000 in annual revenue to the City and \$185,000 in expenditures, resulting in an annual net fiscal surplus of approximately \$525,000. Calculations for expenditures are based on an estimated service population<sup>2</sup> of approximately 2,300 for The Project and 300 for the Industrial Prototype.

## Discussion

The market analysis provides evidence that both the Project and the Industrial Prototype would likely experience sufficient market demand to warrant development interest and attract tenants to the buildout project with strong rents and low vacancy rates. The development feasibility shows that under these market conditions, both alternatives yield positive residual land values (RLV) through a proforma analysis. The Project yields a higher RLV than the Industrial Prototype, but it also requires a much larger investment from the developer and could require further entitlements or impact fee assessments before construction could commence.

The economic impact of the Industrial Prototype is larger than that of the Project, both in terms of employment and total economic output. The median salary of the jobs produced by the Industrial Prototype likely to accrue to the City of Santa Ana are also higher than those created by the Project. The fiscal impact of the Project is greater than that of the Industrial Prototype on both sides of the City's balance sheet (expenditures and revenues). As such, the net fiscal benefit to the City of the Project is greater than that of the Industrial Prototype, but the City would also endure greater costs to extend services to the Project's residents and employees. This results in a Revenue to Expenditure Ratio of approximately 1.6:1 for the Project and 3.8:1 for the Industrial Prototype. While the Project would likely create a greater net fiscal benefit, the greater expenditures to the City could warrant further discussion of cost allocation.

The existing conditions of the industrial buildings at 2300, 2310, and 2320 Redhill Ave in Santa Ana are generally considered to be underperforming in the market and are not achieving the highest and best use for the two parcels (APN's 43-222-07 and 43-2222-16) under currently allowable land use designations. According to Costar, the three buildings encompass approximately 212,000 square feet of warehouse and light manufacturing space built in 1979 and 1981, and a significant portion of one parcel lies vacant. Private investment into the land could achieve greater economics of scale and attract a high-end industrial client who demands updated, modern facilities. This would allow for a single tenant to maximize economic output in this industrial space. Through discussions with the City, AECOM developed the Industrial Prototype that would raise the assessed value, square feet of usable space, and employment to allow a more significant benefit/cost comparison to the Project at full buildout.

---

<sup>1</sup> Ongoing operations are understood to be annually recurring impacts once the projects are built out, or permanent jobs and economic outputs as long as operations continue

<sup>2</sup> The service population consists of all residents and a percentage allocation of workers based on residency and operating hours of Santa Ana residents and workers

## 2. Market Assessment

### Project Market Context

The Site is located at the southeast corner of the City of Santa Ana in an area with a large concentration of industrial, flex, and office buildings at the intersection of 3 municipalities: Santa Ana, Tustin, and Irvine. While this district of Santa Ana (hereafter referred to as Dyer South) has a long history of these land uses, recent trends have seen a significant and growing addition of retail and residential properties to the local area inventory. Both the cities of Tustin and Irvine have developed plans (Tustin Legacy Specific Plan and the Irvine Business Complex Vision Plan) to encourage mixed-use development that includes residential, professional office, retail, flex, industrial, hospitality and institutional uses. (Figure 1). These plans identify maximum densities and quantities of land uses at buildout.

Figure 1: Market Context for the Project



Source: Google Earth, AECOM

Both the Irvine Business Complex and Dyer South have a considerable existing inventory of industrial, flex, and office uses with an established history, but limited growth has occurred in these areas since 2010, with the exception of multifamily residences in the Irvine Business Complex. Tustin Legacy sits on the site of a former Marine Corps Air Station that saw the development of approximately 1 million SF of retail along its periphery but no other significant development prior to the adoption of the Tustin Legacy Specific Plan in 2013. Since then, approximately 88,000 SF of new retail space has been delivered along with over 500,000 SF of office space and nearly 1,000 multifamily units. Details on the current inventory and growth in these 3 districts since 2000 are shown in Table 1.

The existing inventory, and potential future growth of the land uses included in this local area, factors substantially into the assessment of supportable demand for the Project's proposed land uses, especially as it pertains to retail. While the Project includes a substantial amount of retail, 80,000 SF, it is neither currently planned nor envisioned to be a component of a major retail hub. As such, the Project's retail component is not expected to be directly competitive with nearby regional malls or districts that are drawing on the regional market. Instead, its retail component appears to be oriented towards capturing a portion of demand from future Project households, demand from existing households and incremental household growth in the local area (such as the Heritage and growth in the Tustin Legacy area), and existing employment and incremental employment growth in the local area. Residential

demand is expected to be more regional in nature given the Project’s accessibility and proximity to centers of employment, the increasingly regional nature of the housing market, and the Project’s market rate rental profile.

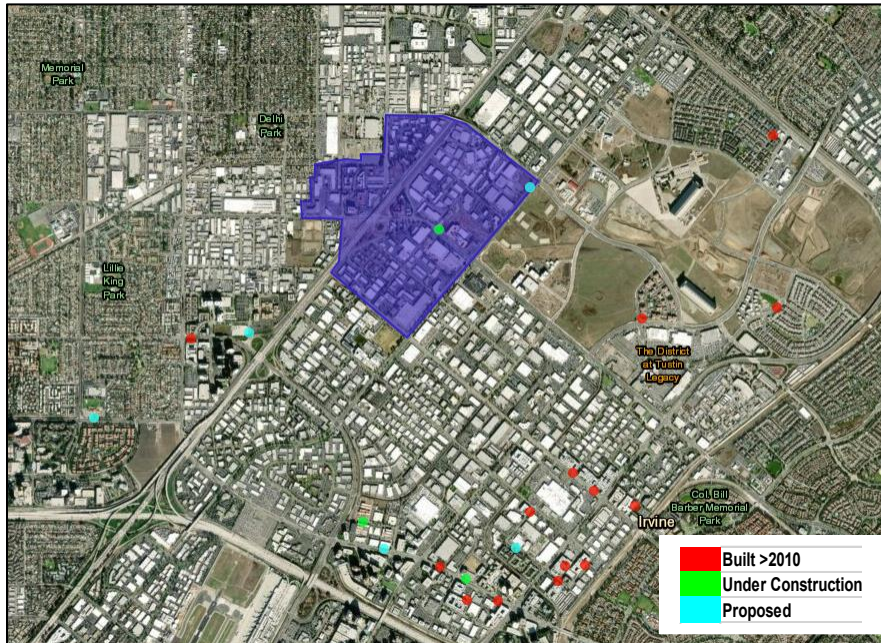
**Table 1: Inventory and Growth in 3 Districts**

<b>Inventory and Growth in 3 Districts</b>			
	<b>Dyer South</b>	<b>Irvine Bus Com</b>	<b>Tustin Legacy</b>
<b>Multifamily</b>			
2019 Inventory (Units)	0	8,592	998
Growth 2010-19 (Units)	0	4,086	998
Growth Since 2010 (%)	0%	48%	100%
<b>Retail</b>			
2019 Inventory (SF)	133,789	1,181,459	1,067,109
Growth 2010-19 (SF)	0	26,699	88,465
Growth 2010-19 (%)	0%	2%	8%
<b>Office</b>			
2019 Inventory (SF)	1,939,711	20,428,286	517,217
Growth 2010-19 (SF)	0	787,290	517,217
Growth 2010-19 (%)	0%	4%	100%
<b>Industrial</b>			
2019 Inventory (SF)	1,969,114	10,699,791	0
Growth 2010-19 (SF)	0	51,450	0
Growth 2010-19 (%)	0%	0.5%	0%
<b>Flex</b>			
2019 Inventory (SF)	1,133,883	6,180,044	0
Growth 2010-19 (SF)	9,000	13,530	0
Growth 2010-19 (%)	0.8%	0.2%	0%

*Source: Costar, AECOM*

There has been significant growth of multifamily dwelling units in the 3 districts since 2010, and an additional 5,694 units are in the current development pipeline, representing a further 50% growth in total inventory. Numerous commercial projects are currently proposed or under construction in the 3 districts, including over 530,000 SF of office, 230,000 SF of flex, and 420,000 SF of healthcare related facilities. Table 2 shows the current development pipeline for the 3 districts. Figure 2 shows the recent construction and pipeline MFR projects in the vicinity of the Dyer South Focus Area.

**Figure 2: Recent Multifamily Development and Pipeline**



Source: ESRI, Costar, AECOM

**Table 2: Current Development Pipeline in 3 Districts**

Current Development Pipeline in 3 Districts				
	Dyer South	Irvine Bus Com	Tustin Legacy	Total
<b>Multifamily (units)</b>	1,221*	4,473	0	5,694
<b>Retail (SF)</b>	25,200	37,816	0	63,016
<b>Office (SF)</b>	56,000	426,000	50,000	532,000
<b>Flex (SF)</b>	0	239,000	0	239,000
<b>Hotel (rooms)</b>	0	168	0	168
<b>Health Care (SF)</b>	0	424,413	0	424,413

\* These are units associated with the Heritage project which are currently included in the CoStar pipeline.  
Source: Costar, AECOM

The recent and proposed development patterns occurring in the adjacent areas indicate a general shift from traditional industrial uses towards more residential and mixed-use development. Nonetheless, the region within a 2-mile radius of the Site maintains a strong concentration of industrial and professional office space that generates employment and economic growth for the County and, coupled with the existing inventory of these uses and existing residential units, forms the backbone of potential quantifiable supportable retail demand. For this reason, AECOM has analyzed demographic trends and projections from a variety of geographies to better contextualize the demand for both the proposed uses of the Project and the Industrial Prototype.

## Demographic Trends

SCAG projections estimate that Santa Ana will experience limited growth in households and employment between 2020 and 2040; however, there is already more residential inventory in the Santa Ana pipeline than is included in these forecast estimates for this entire timeframe. Residential vacancy rates in Santa Ana and Orange County have consistently remained below structural occupancy and, as already noted, the Project's residential orientation is towards the Orange County housing market and to some extent the region beyond. As such, continued growth of

Orange County households and employment are expected to be major drivers of demand for residential uses at the Site, while retail demand is expected to be driven more by local growth.

**Table 3: Projected Household Growth**

Projected Household Growth					
	2012	2020	2035	2040	2020-40 Growth
<b>Irvine</b>	81,835	109,488	122,088	123,364	13%
<b>Santa Ana</b>	73,261	74,886	75,471	75,831	1%
<b>Tustin</b>	25,568	27,234	27,778	27,940	3%
<b>Orange County</b>	999,361	1,073,174	1,136,745	1,153,713	8%
Source: SCAG, AECOM					

The proposed unit mix of the Project includes 228 studios, 574 1-bedroom, 283 2-bedroom units and 15 3-bedroom units, which suggests orientation towards singles and young families that differ significantly in demographic features from the relatively large average Santa Ana household size of approximately 4.4 members per household (according to US Census Bureau ACS 5-year estimates).

**Table 4: Projected Employment Growth**

Projected Employment Growth					
	2012	2020	2035	2040	2020-40 Growth
<b>Irvine</b>	224,435	280,649	313,960	320,033	14%
<b>Santa Ana</b>	154,800	160,604	165,159	165,975	3%
<b>Tustin</b>	37,616	51,818	64,599	66,425	28%
<b>Orange County</b>	1,526,227	1,730,085	1,870,025	1,898,685	10%
Source: SCAG, AECOM					

Employment in the City of Santa Ana is projected to grow at just 3% overall between 2020 and 2040. During the same time period SCAG estimates Orange County will see a 14% increase in overall employment while growth in Irvine and Tustin is estimated to be 10% and 28% respectively over the same period. Demand for industrial, flex or other commercial uses at the Site will result from this wider growth, and the significant industrial/flex/office cluster in Dyer South and the neighboring districts is potentially positioned to capture a portion of this growth.

## Market Trends

While demand for residential and industrial uses is expected to draw on regional growth primarily from Orange County, detailed characteristics of the retail market potential of the Site is expected to be more reflective of trends in the immediate market area, or approximately a 2-mile radius around the Site. The 2-mile radius encompasses the entirety of the Dyer South and Tustin Legacy districts, approximately 2/3 of the Irvine Business Complex, and the cluster of industrial land uses in southeastern Santa Ana. Trends such as vacancy rates, average rents, and inventory growth in the 2-mile radius of the various proposed land-uses offer insights that could determine the development feasibility of the Project and the Industrial Prototype. Figure 3 shows the geographical context of the 2-mile radius.

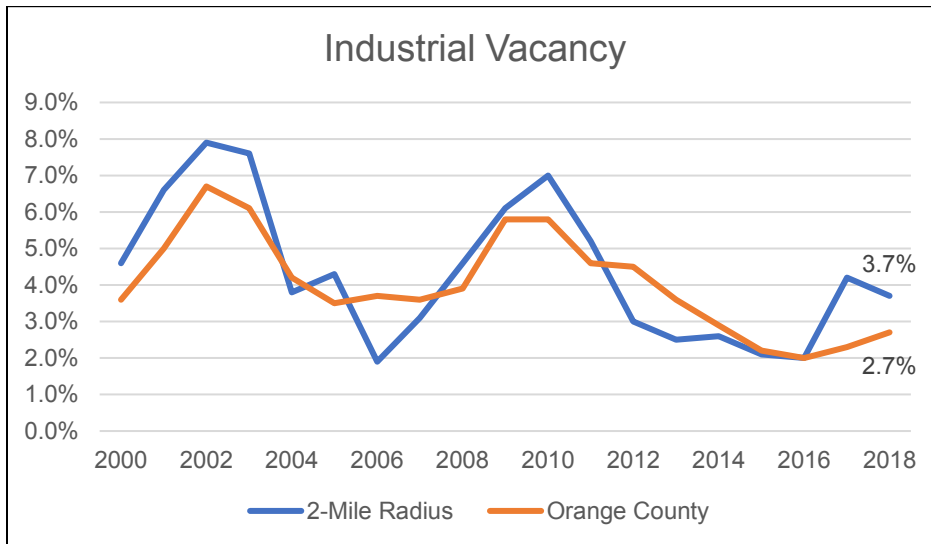
**Figure 3: 2-mile Radius around the proposed site of The Project**



Source: Google Earth, AECOM

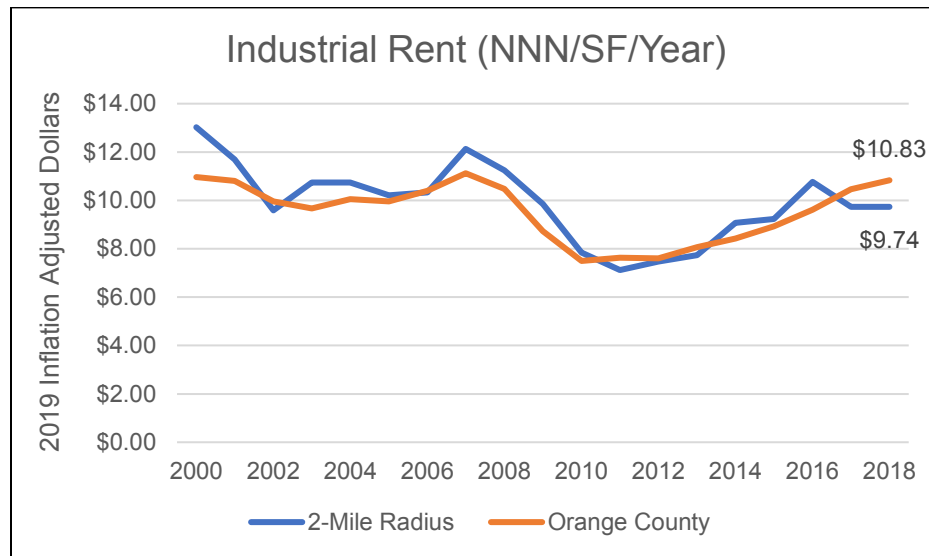
## Industrial

**Figure 4: Industrial Vacancy**



Source: Costar, AECOM

Figure 5: Industrial Vacancy



Source: Costar, BLS, AECOM

The industrial vacancy rates for the 2-mile radius have consistently tracked those of the Orange County market as a whole and, as of 2018, were lower (2.7%) than that of Orange County (3.7%). These vacancy rates have remained relatively stable since 2000 with slight fluctuations that correlate with periods of recession. Despite relative economic downturns, the vacancy rate has remained below the industry standard full structural occupancy rate of 10% associated with industrial uses. This indicates a healthy industrial market.

Similarly, industrial rent in the 2-mile radius has been historically similar or higher than that of Orange County through 2016. The rent (NNN/SF/year) in Orange County was higher (\$10.83) than that of the 2-mile radius (\$9.74) at the end of 2018. A Triple Net lease (NNN) is a lease agreement wherein the tenant pays all property expenses (taxes, insurance, maintenance) in addition to rent and utilities. NNN agreements are typical of industrial and retail properties that rent to a variety of businesses with different demands on the property.

Adjusted for inflation, industrial rent increased 24% in the 2-Mile Radius and 44% in Orange County from 2010-2018, again indicating a healthy industrial market.

Table 5: Industrial Inventory and Growth 2000-19

Industrial Inventory and Growth 2000-2019		
	2-Mile Radius	Orange County
<b>Inventory</b>	28,456,795	232,289,991
<b>Share of OC</b>	12%	100%
<b>Growth 2010-19 (SF)</b>	51,450	6,482,042
<b>Growth 2010-19 (%)</b>	0.2%	2.8%
<b>Share of OC Growth</b>	0.8%	100%

Source: Costar, AECOM

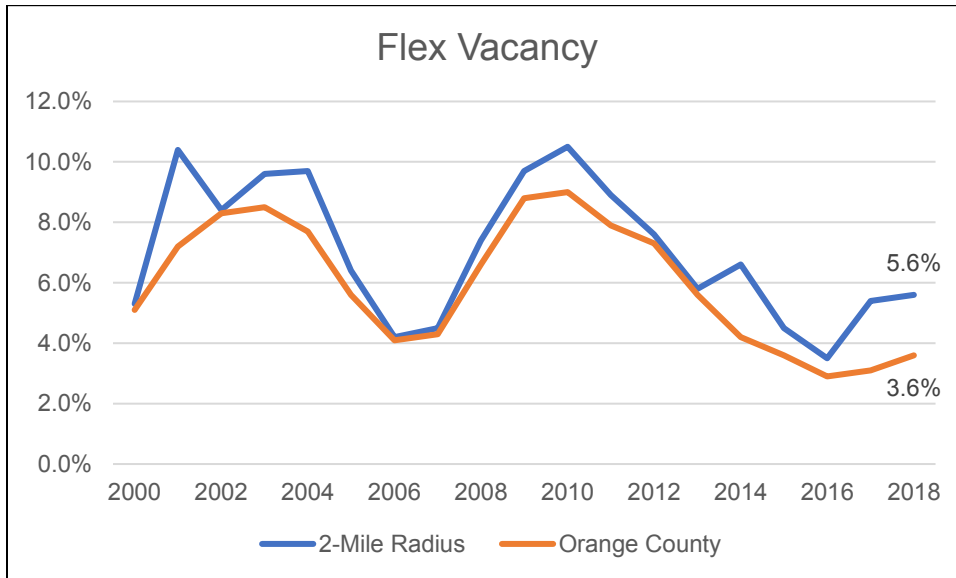
The 2-mile radius represents a significant portion (12%) of Orange County's total industrial inventory; however, growth has been minimal since 2010 (<1%).

While the Orange County growth of industrial space has been more robust in the same timeframe it has also not grown substantially. This trend is largely consistent with national transformational trends in the industrial and manufacturing market where employment growth has generally been tepid as a result of increasing automation. This has dampened the demand for traditional industrial space in recent years even as output has grown substantially.



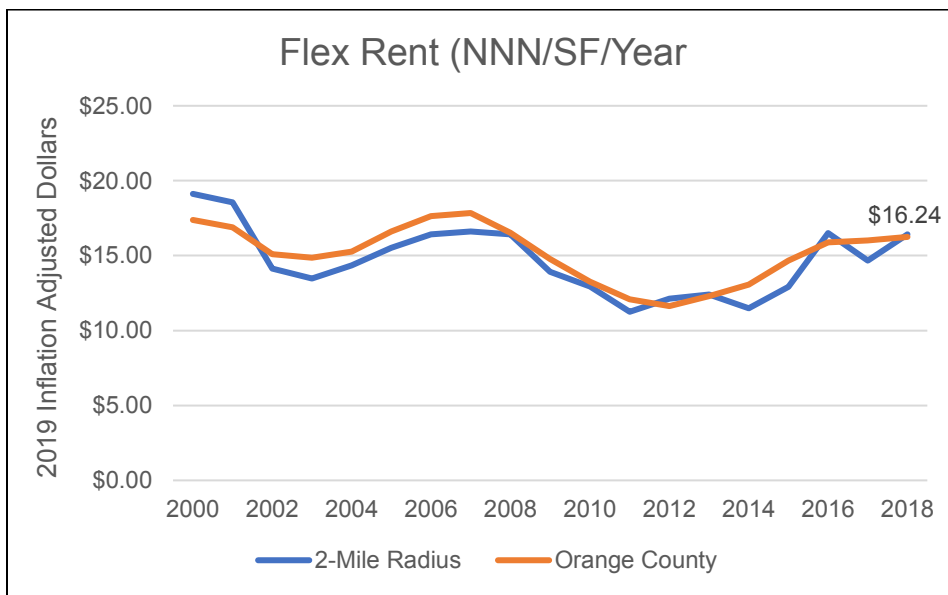
## Flex

Figure 6: Flexy Vacancy



Source: Costar, AECOM

Figure 7: Flex Rent



Source: Costar, AECOM

Flex properties are designed for versatility, combining professional office space with some combination of research and development, industrial, warehouse and retail. Flex buildings are sometimes called Tech or Incubator space.

The versatility of this space has also resulted in vacancy rates that have experienced some volatility since 2000. The vacancy rate for the 2-mile radius was higher (5.6%) than that of Orange County (3.6%) at the end of 2018, both of which are much lower than their 2010 peaks above 10% and 9% respectively.

Flex rent in the 2-mile radius has been historically higher than industrial properties, which also tend to be larger on average. The 2-mile radius has tracked the trend of Orange County and was \$16.24 (NNN/SF/year) for both geographies at the end of 2018.

Adjusted for inflation, Industrial rent increased 27% in the 2-Mile Radius and 22% in Orange County from 2010-2018, again indicating a healthy industrial market.

**Table 6: Flex Inventory and Growth 2000-19**

Flex Inventory and Growth 2000-2019		
	2-Mile Radius	Orange County
<b>Inventory</b>	10,887,724	67,826,884
<b>Share of OC</b>	16%	100%
<b>Growth 2010-19 (SF)</b>	22,530	159,713
<b>Growth 2010-19 (%)</b>	0.2%	0.2%
<b>Share of OC Growth</b>	14%	100%

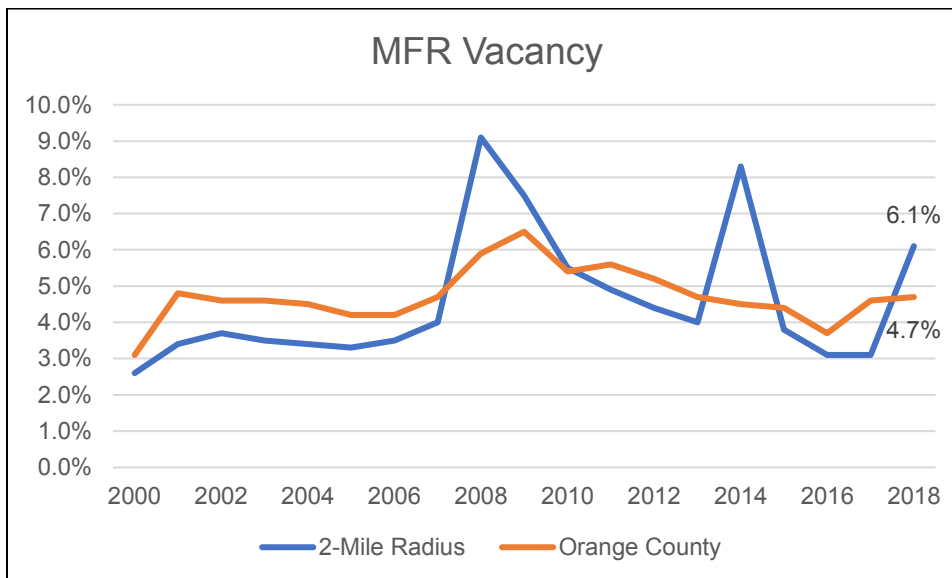
*Source: Costar, AECOM*

While the 2-mile radius represent a significant portion (16%) of Orange County's total flex inventory, growth has been minimal since 2010 (<1%). Nonetheless, growth across Orange County for flex space has been very low (<1%) and the 2-mile radius has captured 14% of this limited growth.

As shown in Table 2, a single project in the current pipeline will add over 230,000 SF of flex space to the 2-mile radius, greater than total inventory growth for all of Orange County since 2010. Many of the same factors that are impacting traditional industrial space are also dampening demand for flex space.

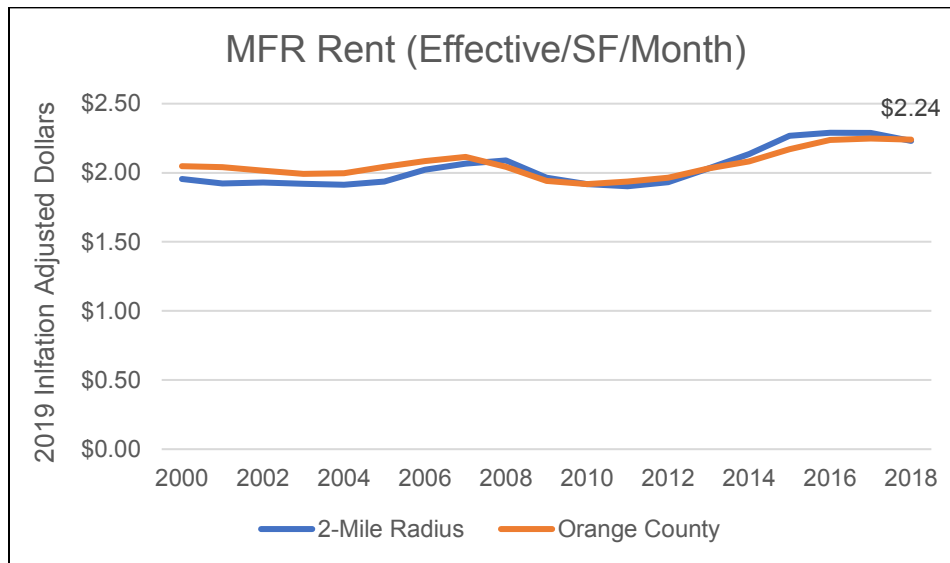
## Multifamily

**Figure 8: MFR Vacancy**



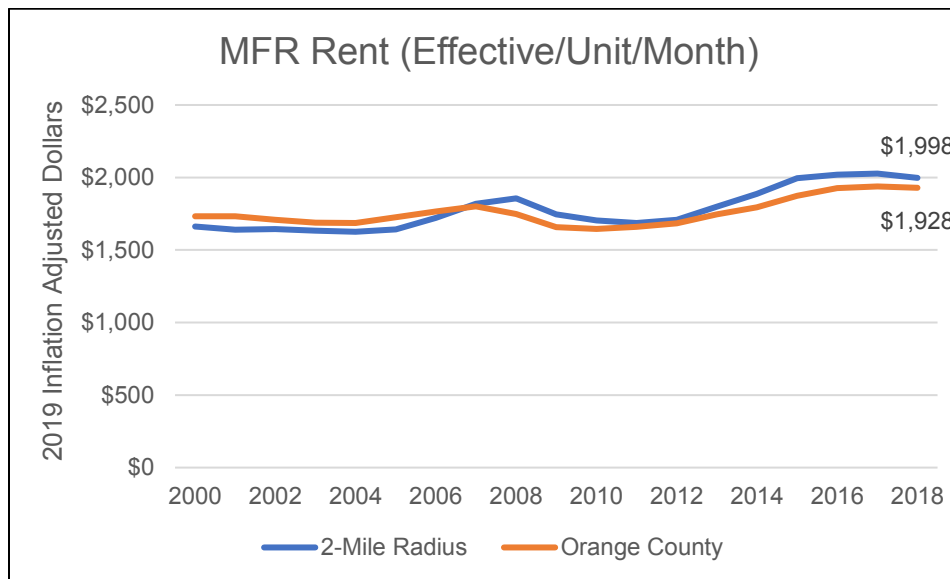
*Source: Costar, AECOM*

Figure 9: MFR Rent per SF



Source: Costar, BLS, AECOM

Figure 10: MFR Rent per Unit



Source: Costar, BLS, AECOM

While the multifamily vacancy rate of the 2-mile radius has risen following additions of inventory around 2008, 2014 and 2018, the market has absorbed these units fairly quickly as the rate stabilizes between 3%-5% (Inventory has grown 27% since 2010, see Table 2.7 below).

Multifamily rent for both geographies has increased gradually since 2000 and was found to be approximately \$2.24 per SF or \$1,998 and \$1,928 in the 2-mile radius and Orange County respectively at the end of 2018. After adjusting for inflation, this represents approximately a 17% increase in rent for both geographies and has pushed inflation adjusted average rents slightly above their previous peak prior to the last recession.

Rent per unit is helpful to assess the health of a market, while rent per SF is an important input for the development feasibility analysis modeling of the Project in the following sections.

**Table 7: Multifamily Inventory and Growth 2000-19**

Multifamily Inventory and Growth 2000-2019		
	2-Mile Radius	Orange County
<b>Inventory</b>	13,331	302,327
<b>Share of OC</b>	4%	100%
<b>Growth 2010-19 (Units)</b>	3,554	31,251
<b>Growth 2010-19 (%)</b>	27%	10%
<b>Share of OC Growth</b>	11%	100%

*Source: Costar, AECOM*

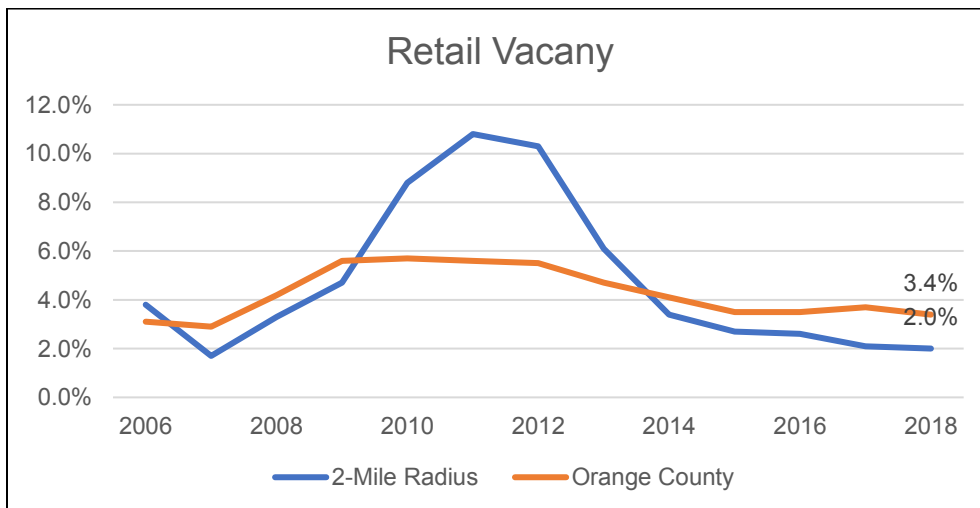
The strong growth numbers, along with low vacancy rates and climbing inflation adjusted rents indicate a healthy multifamily market.

While the 2-mile radius comprises only 4% of the total inventory of multifamily units in Orange County, it accounts for 11% of total growth since 2010, reflecting the ongoing transformation of this area into both a residential and employment center.

Continued mixed-use development that combines employment opportunities with livable communities is likely to maintain demand for incremental multifamily residence dwelling units in the 2-mile radius.

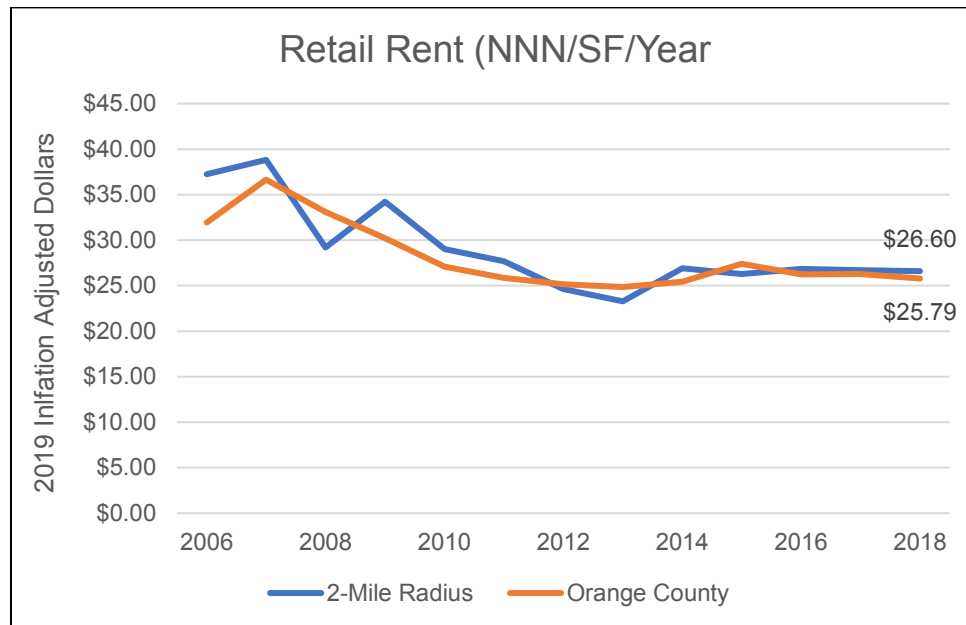
## Retail

**Figure 11: Retail Vacancy**



*Source: Costar, AECOM*

Figure 12: Retail Rent



Source: Costar, BLS, AECOM

The vacancy rate for retail properties in the 2-mile radius rose above 10% in 2011 but has remained very low since 2014. At the end of 2018, the vacancy rate for the 2-mile radius was 2%, and that of Orange County was also very low at 3.4%.

Adjusted for inflation, retail rent decreased 8% in the 2-Mile Radius and 5% in Orange County from 2010-2018. This is the only land use for which rent has declined once adjusted to the Consumer Price Index. Nominal rents increased slightly but did not match the rate of inflation. Generally, this decline is indicative of national trends for retail where traditional brick-and-mortar retail has found itself increasingly competing with online retail. This has led to a shift to destination retail which focuses on both the redevelopment of existing retail and development of new retail that focuses on experiences and entertainment in order to thrive. This is generally consistent with the orientation of retail uses proposed in the Project.

These wider trends help explain the lack of rent growth even as vacancy rates have decreased below what is considered full retail structural occupancy (5%), indicating a continued demand for retail space. Class B and C retail properties in the 2-mile radius lower the average rent for the area compared to the newer Class A high-end destination retail establishments.

Table 8: Retail Inventory and Growth 2000-19

Retail Inventory and Growth 2000-2019		
	2-Mile Radius	Orange County
<b>Inventory</b>	3,413,062	142,979,370
<b>Share of OC</b>	2%	100%
<b>Growth 2010-19 (SF)</b>	137,016	4,594,568
<b>Growth 2010-19 (%)</b>	4%	3%
<b>Share of OC Growth</b>	3%	100%

Source: Costar, AECOM

The retail inventory in the 2-mile radius represents a relatively small percentage of both the County total and share of growth and covers a wide variety of retail types including both older neighborhood-serving commercial corridors, such as the Main Street Corridor, and large destination retail centers, such as the District at Tustin Legacy.

## Industrial Market Demand

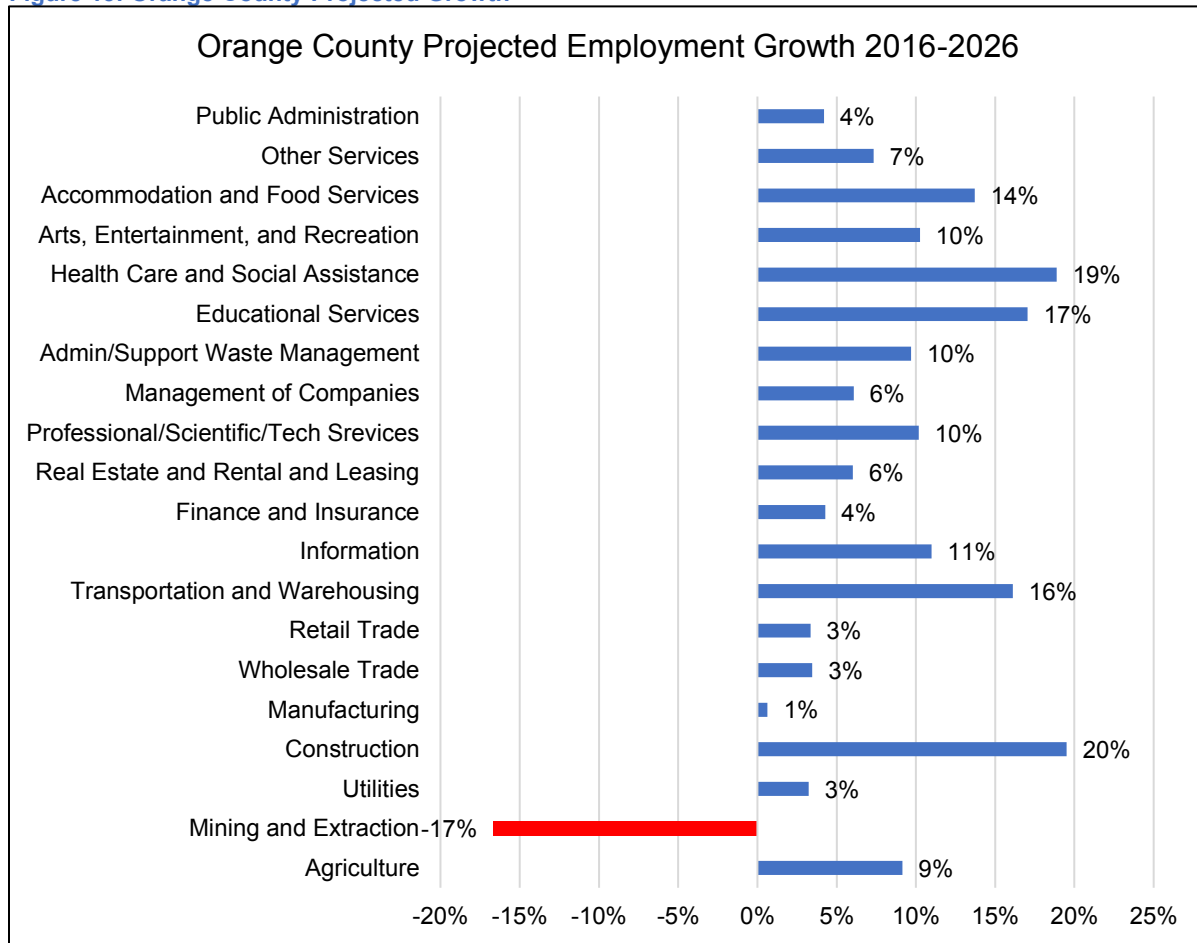
AECOM estimated industrial demand for the Industrial Prototype based on existing market conditions for industrial and flex uses and estimated incremental demand resulting from employment growth in sectors heavily concentrated in industrial land uses. Demand for industrial space is driven by regional job growth, and the likely mix of occupations in Orange County and Santa Ana in the coming years will determine the feasibility of developing new industrial space at the Site. Table 9 shows the most recent data for employment by North American Industry Classification System (NAICS) sectors in the 2-mile radius, City of Santa Ana, and Orange County.

**Table 9: Employment by Sector**

<b>2017 Employment by Sector</b>			
	<b>2-Mile Radius</b>	<b>Santa Ana</b>	<b>Orange County</b>
<b>Agriculture</b>	77	52	2,018
<b>Mining and Extraction</b>	10	11	569
<b>Utilities</b>	592	695	5,939
<b>Construction</b>	8,330	7,182	98,346
<b>Manufacturing</b>	28,552	19,043	156,145
<b>Wholesale Trade</b>	11,686	6,671	90,964
<b>Retail Trade</b>	5,884	11,986	144,569
<b>Transportation and Warehousing</b>	1,673	1,766	25,243
<b>Information</b>	3,292	1,543	29,189
<b>Finance and Insurance</b>	8,806	7,392	84,807
<b>Real Estate and Rental and Leasing</b>	3,262	2,424	37,773
<b>Professional/Scientific/Tech Services</b>	15,109	11,596	131,371
<b>Management of Companies</b>	3,024	2,516	35,643
<b>Admin/Support Waste Management</b>	14,571	16,700	130,681
<b>Educational Services</b>	883	12,438	106,137
<b>Health Care and Social Assistance</b>	5,755	11,746	165,203
<b>Arts, Entertainment, and Recreation</b>	348	1,101	42,689
<b>Accommodation and Food Services</b>	5,421	7,835	141,730
<b>Other Services</b>	2,401	3,258	42,913
<b>Public Administration</b>	0	22,727	38,051
<b>Total</b>	<b>119,676</b>	<b>148,682</b>	<b>1,509,980</b>
<i>Source: LEHD, AECOM</i>			

Employment concentrations are similar for the City of Santa Ana and the 2-mile radius surrounding the Site, with a high number of jobs in Manufacturing, Professional/Scientific/Technical, and Administration/Support for Waste Management and Remediation. These sectors typically operate in industrial and flex space and provide incomes that range from medium (Equipment Technician, annual average salary \$56,000) to high (Industrial Manager, annual average salary \$120,000).

Figure 13: Orange County Projected Growth



Source: EDD, LEHD, AECOM

The California Employment Development Department (EDD) tracks industry sector and employment patterns at the county level. The EDD projects that between 2016 and 2026, Orange County growth will be the strongest in Construction, Healthcare, Educational Services, and Transportation and Warehousing.

Both Construction, and Transportation and Warehousing generate demand for industrial space. Further growth in Professional/Scientific/Technical, and Administration/Support for Waste Management and Remediation could also generate demand for new flex and industrial space.

While EDD projections are highly regarded to assess a county-wide economy, no such detailed projections exist at the municipal level. Nonetheless, AECOM estimated future incremental demand for new industrial and flex space based on the City's current capture of projected county-wide employment growth by sector. Estimates assume a 90% stable occupancy rate and an average of 500 SF per worker, which is a common assumption for light industrial land uses.

**Table 10: Santa Ana Projected Industrial Employment**

<b>Santa Ana Current and Projected Industrial Employment 2017-2026</b>			
	<b>2017 Jobs</b>	<b>Santa Ana Capture</b>	<b>Estimated Incremental Growth 2017-2026</b>
Construction	7,182	7%	1,388
Manufacturing	19,043	12%	122
Wholesale Trade	6,671	7%	205
Transportation and Warehousing	1,766	7%	273
Professional/Scientific/Tech Services	11,596	9%	1,156
Admin/Support Waste Management	16,700	13%	1,674
<b>Total</b>	<b>63,000</b>		<b>5,000</b>
<b>Estimated SF of Industrial Space</b>	<b>35,000,000</b>		<b>2,700,000</b>
<i>Note: Totals are rounded and may not sum</i>			
<i>Source: LEHD, EDD, AECOM</i>			

If Santa Ana maintains its current capture rate for employment concentrated in industrial land uses, then employment in these sectors could increase by approximately 5,000 by 2026. These jobs could support approximately 2.7 million additional SF of industrial/flex space.

There are currently approximately 540,000 SF of industrial space under construction in the 2-mile radius surrounding the site, with 500,000 SF on a 24-acre lot just east of the Dyer South district in Santa Ana (located at 666 E. Dyer Rd.). To accommodate future employment growth in Santa Ana according to current trends and projections from the EDD, approximately 2.2 million SF could be demanded by 2026.

## Retail Demand

AECOM estimated retail demand for the Project based on existing residential, employment, and visitor demand, and estimated incremental demand resulting from these land uses that have been identified in the development pipeline (according to CoStar). In the following discussion and tables there is a focus on current land uses and buildout. Current refers to land uses that are on the ground, while buildout refers to what is included in the development pipeline that can be reasonably expected within the next three to five years.

Based on a review of the broader Orange County retail market, it is assumed that Project retail is most likely to serve demand from on-site residents and workers, as well as workers, residents, and hotel guests that are close to the project. A 2-mile radius was utilized to estimate demand. AECOM preliminarily estimates that the Project could support between 65,000-80,000 SF of new retail space under current conditions and between 80,000-96,000 SF at buildout of development currently in the known pipeline within a 2-mile radius of the project.

Beyond the pipeline of projects (currently proposed or under construction), the Tustin Legacy Specific Plan allows 3,500 additional housing units and approximately 500,000 SF of commercial space that could be added at some point in the future. It is important to note that the timeline for delivery of this additional inventory is unknown and is contingent upon economic conditions and other factors. As such, this analysis does not include any estimate of supportable retail demand from this future potential buildout. A portion of the household spending from these additional units would be captured at the Bowery project; however, the timeline uncertainty involved in the delivery of such units makes it infeasible to estimate responsibly. This potential demand is contingent both on the actual mix of businesses that occupy the retail space at the Project and the characteristics of the future competitive supply in the vicinity of the Project. AECOM estimates that stabilized occupancy of this planned space could create demand for an additional 4,800-6,000 SF of retail space at the Project beyond the estimated 80,000-96,000 SF at buildout sited in the preceding paragraph.



Supportable on-site retail demand is estimated based on a reasonable Project capture rate of resident, worker, and hotel guest expenditures within both a ½-mile radius and 2-mile radius. Higher capture rates are assumed within the ½-mile radius as a result of it being walk accessible. There are approximately 3.4 million SF of retail space within a 2-mile radius of the Project, including a variety of destination, neighborhood and convenience options, and approximately 75,000 SF in the current development pipeline. AECOM estimated on-site supportable retail demand for the Project based on characteristics of households, employees, and hotel guests under current conditions, and at buildout of land uses currently in the pipeline in the 2-mile radius surrounding the Project, which includes the Tustin Specific Plan. Buildout estimates include stable occupancy of residential, commercial, and industrial land uses for all known projects currently proposed and under construction. Capture rates for retail space in the Project are a reasonable estimate based on current and future competitive supply. The following tables detail findings (Figures in the tables are rounded and may not sum). Assumptions and details of data sources follow.

**Table 11: Retail Expenditures - Households**

Estimated Bowery Capture of Household Retail Expenditures						
	1/2 Mile Radius		2 Mile Radius*		Total	
	Current	Buildout**	Current	Buildout**	Current	Buildout**
<b>Housing Units</b>	0	2,248	22,922	23,434	22,922	25,682
<b>Households (95% occupancy)</b>	0	2,136	21,776	23,434	21,776	25,570
<b>On-Site</b>	0	1,027	0	0	0	1,027
Expenditure Site Capture	0	7.5%	0.0%	0.0%	0.0%	0.0%
<b>Off-Site</b>	0	1,221	22,922	23,434	22,922	24,594
Site-Capture(%)	0	7.5%	2.5%	2.5%	2.5%	2.5%
<b>Median HH Income</b>	0	\$70,000	\$70,000	\$70,000	\$70,000	\$70,000
<b>HH Retail Expenditures***</b>	0	\$21,000	\$21,000	\$21,000	\$21,000	\$21,000
<b>Total Estimated HH Retail Expenditures</b>	0	\$45,000,000	\$455,000,000	\$490,002,849	\$455,334,069	\$534,658,245
<b>Total Estimated HH Expenditures Capture</b>	0	\$3,430,000	\$11,380,000	\$12,250,000	\$11,380,000	\$15,680,000
*2 Mile Radius is exclusive of 1/2 Mile Radius to avoid double counting. Numbers are rounded and may not sum.						
** Assumes stable occupancy of dwelling units (95%) in The Heritage, Bowery, and all projects in the known current pipeline						
***BLS assumes 30% of median income is spent on all retail categories, site-capture rate adjusted for probable retail type						
Source: ESRI, BLS, Costar, California DOF, AECOM						

AECOM estimates that existing households within the 2-mile radius generate approximately \$11.4 million of total expenditures under current conditions and \$15.6 million that could be captured by the Project at buildout of uses in the pipeline. These expenditures are based on ESRI estimates of the median household income in the 2-mile radius (\$70,000) and the proportion of that income that is spent of retail purchases of all types (30%).AECOM then estimated the capture rates for those living on-site, within a ½ mile radius, and within a 2-mile radius based on reasonable assumptions of spending at retail establishments that is likely to occupy the space as detailed in the Project’s development program.

**Table 12: Retail Expenditures - Employees**

Estimated Bowery Capture of Employee Retail Expenditures						
	1/2 Mile Radius		2 Mile Radius*		Total	
	Current	Buildout**	Current	Buildout**	Current	Buildout**
<b>Employees</b>	7,285	10,097	99,828	103,803	107,113	113,899
<b>On-site</b>	0	304	0	0	0	304
Annual Expenditures***	\$4,500	\$4,500	\$4,500	\$4,500	\$4,500	\$4,500
Site Capture	10%	10%	0%	0%	0%	0%
<b>Off-site</b>	7,285	9,793	99,828	103,803	107,113	113,595
Annual Expenditures***	\$4,500	4,500	\$4,500	4,500	\$4,500	4,500
Site Capture	7.5%	7.5%	2.5%	2.5%	2.5%	2.5%
<b>Total Estimated Employee Retail Expenditures</b>	\$32,782,500	\$45,434,548	\$449,223,840	\$467,111,369	\$482,006,340	\$512,545,917
<b>Total Estimated Employee Expenditures Capture</b>	\$2,460,000	\$3,441,000	\$11,230,000	\$11,678,000	\$13,690,000	\$15,120,000
*2 Mile Radius is exclusive of 1/2 Mile Radius to avoid double counting. Numbers are rounded and may not sum.						
** Assumes stable occupancy of commercial/industrial space in The Heritage, Bowery, Flight and all projects in the known current pipeline using Employee/Square Foot industry standards by land use type						
***Based on ICSC data for average workday spending for office and retail workers transportation, grocery stores and warehouse clubs						
Source: ESRI, BLS, LEHD, Costar, ICSC, AECOM						

A similar approach was utilized to estimate demand from employees. AECOM estimates that employee demand could generate approximately \$13.7 million of total expenditures under current conditions and \$15.1 million at buildout that could be captured by Project retail at buildout of uses in the pipeline.

The US Census Bureau’s Longitudinal Employer-Household Dynamics (LEHD) estimates that there are 7,300 and 100,000 workers respectively within a ½-mile and 2-mile radius of the project. Employment sectors include a wide variety of manufacturing, professional and technical services, retail, and others. This was then combined with

estimates for employees at buildout of pipeline uses from numerous sources that track economic and employment trends in various land uses (office, retail, industrial, and hotel).

Estimated workday spending per employee data from estimates by the International Council of Shopping Centers' Research Department was applied to the total number of employees.

In the subsequent step, AECOM estimated Project retail demand capture rates of employee expenditures within a ½-mile radius and within a 2-mile radius based on reasonable assumptions of spending of the types of retail establishments likely to occupy the space as outlined in the Project development program.

**Table 13: Retail Expenditures - Hotels**

Estimated Bowery Capture of Hotel Guest Retail Expenditures						
	1/2 Mile Radius		2 Mile Radius*		Total	
	Current	Buildout**	Current	Buildout**	Current	Buildout**
<b>Hotel Guest (average per night)</b>	125	298	3,066	3,066	3,191	3,364
Average Annual Spending/Guest***	\$13,000	\$13,000	\$13,000	\$13,000	\$13,000	\$13,000
Total Annual Guest Spending	\$1,630,000	\$3,880,000	\$39,850,000	\$39,850,000	\$41,500,000	\$43,750,000
Site Capture (%)	10%	10%	2.5%	2.5%	2.5%	2.5%
<b>Total Estimated Hotel Guest Sales Capture</b>	<b>\$163,000</b>	<b>\$388,000</b>	<b>\$995,000</b>	<b>\$995,000</b>	<b>\$1,160,000</b>	<b>\$1,385,000</b>

\*2 Mile Radius is exclusive of 1/2 Mile Radius to avoid double counting. Numbers are rounded and may not sum.  
 \*\*Assumes stable occupancy of Staybridge Suites  
 \*\*\*Based on CBRE 2018 data for occupancy.  
 Source: Costar, CBRE, AECOM

Estimates from hotel guest expenditures were also estimated. AECOM estimates that hotel guests could generate approximately \$1.2 million in total expenditures under current conditions and \$1.4 million at buildout that could be captured by Project retail at buildout of land uses in the current pipeline.

CBRE includes the Project in the Orange County Airport sub-market that spans the adjacent areas of Santa Ana, Irvine, and Tustin. The 2018 CBRE report estimates that hotel occupancy for this sub-market averaged 76% with 1.35 guests per room night.

Staybridge Suites is the only hotel project in the current pipeline, but developments in the Tustin Legacy Specific Plan or the Irvine Business Complex Community Development could add more hotel rooms to the inventory in the future. Because those are not included in the pipeline and not expected to be built in the near future, they have not been included in this analysis.

**Table 14: Retail Expenditures Total**

Estimated Bowery Capture of Household, Employee and Hotel Guest Retail Expenditures						
	1/2 Mile Radius		2 Mile Radius*		Total	
	Current	Buildout**	Current	Buildout**	Current	Buildout**
Total Estimated HH Expenditures Capture	0	\$3,525,000	\$11,980,000	\$12,250,000	\$11,980,000	\$15,680,000
Total Estimated Employee Expenditures Capture	\$2,460,000	\$3,455,000	\$11,230,000	\$11,780,000	\$13,690,000	\$15,235,000
Total Estimated Hotel Guest Sales Capture	\$163,000	\$388,000	\$995,000	\$995,000	\$1,160,000	\$1,385,000
<b>Total Estimated Retail Demand Capture</b>	<b>\$2,620,000</b>	<b>\$7,260,000</b>	<b>\$23,610,000</b>	<b>\$27,480,000</b>	<b>\$26,830,000</b>	<b>\$32,300,000</b>
<b>Supportable Retail SF (\$350/SF)</b>	<b>7,800</b>	<b>22,000</b>	<b>71,000</b>	<b>75,000</b>	<b>80,000</b>	<b>96,000</b>
<b>Supportable Retail SF (\$425/SF)</b>	<b>6,500</b>	<b>18,000</b>	<b>58,000</b>	<b>62,000</b>	<b>65,000</b>	<b>80,000</b>

\*2 Mile Radius is exclusive of 1/2 Mile Radius to avoid double counting. Numbers are rounded and may not sum.  
 \*\*Assumes stable occupancy of The Heritage, Bowery, Flight, Staybridge Suits and all known current pipeline.  
 \*\*\*Supportable Retail SF has been grossed up to account for a 5% structural vacancy.  
 Source: ESRI, BLS, LEHD, Costar, California DOF, ICSC, AECOM

The estimated capturable expenditures from residential, employee, and visitors were then combined to establish a reasonable estimate of total estimated expenditure capture by Project retail and supportable retail space. AECOM estimates that Project retail could capture an estimate of approximately \$26.8 million in retail expenditures under current conditions and \$32.3 million at buildout of land uses in the current pipeline.

A range of \$350-\$425 of retail sales per SF was utilized to establish an approximate range of retail space at the Project.

AECOM estimates that the Project could capture sufficient residential, employee, and visitor spending to support between 65,000-80,000 SF of new retail space under current conditions and between 80,000-96,000 SF at buildout of uses currently in the pipeline.

### 3. Development Feasibility

AECOM estimated the residual land value (RLV) of the land uses according to the development scenarios of both the Project and Industrial Prototype and considered the projected market demand for these land uses in the City of Santa Ana and representative comparable districts of Orange County. This analysis allows a comparison of the highest and best use for the Site, from a development perspective, and the financial implications of development under current market conditions. The use of the Industrial Prototype is to compare the impact of the Project to that of the Industrial Prototype.

The feasibility analysis of the various land uses is based on a static pro forma model, which simulates the economic conditions a developer would consider in deciding whether to pursue a project. As such, the model includes typical direct and indirect costs a developer would incur, market revenue potential, and a standard rate of return a developer would expect as compensation. Total estimated project costs (including the assumed return) are subtracted from estimated project revenue to arrive at a net residual land value. Figure 14 details a simplified infographic of RLV. If the net value is positive and high enough to pay for land at current market rates, the project is considered financially feasible. Otherwise, the proposed project is considered infeasible. This approach generates a broad estimate of development feasibility, which is acceptable for planning-level analysis.

Figure 14: Residual Land Value

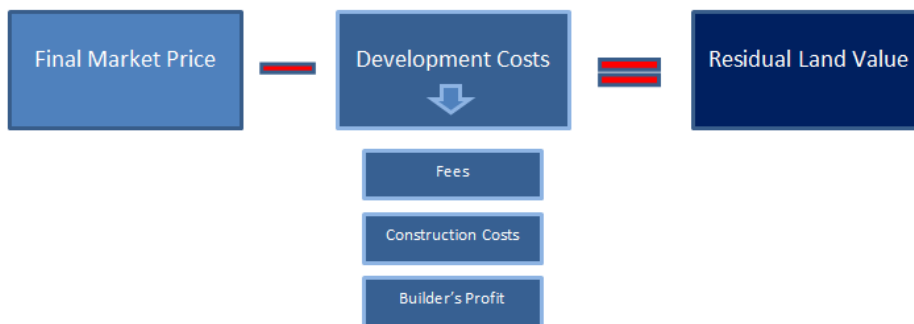


Table 15 shows the summary results of the pro-forma analysis and estimation of RLV for both the Project and Industrial Prototype. Assumptions about rents for the various land uses were derived from the market assessment and selection of representative projects in Orange County. RLV calculations are sensitive to fluctuations in the market for both rents and development costs (hard and soft) and offer only a broad estimate of actual market prices.

Table 15: Residual Land Value Summary

Residual Land Value Summary		
	<u>The Project</u>	<u>Industrial Prototype</u>
Site Acres	14.7	14.7
Floor to Area Ratio (FAR)	1.80	0.45
Gross Building Area (GBA)	1,150,000	355,000
Estimated Total Value	\$509,000,000	\$65,406,977
Estimated Total Costs	\$444,000,000	\$48,490,005
Residual Land Value (RLV)	\$65,000,000	\$16,916,972
RLV per Land SF	\$100	\$26
RLV per GBA SF	\$55	\$56
Feasible	Yes	Yes
<i>Note: Numbers are rounded and my not sum</i>		
<i>Sources: Costar, CBRE, RS Means, Orange County Register, AECOM</i>		

Both the Project and the Industrial Prototype yield significant positive RLV under current market conditions. Market demand for new residential, retail, and industrial properties in the regional market of the Site suggest that both projects are financially feasible at buildout. These RLV estimates include costs of demolition of existing land uses but exclude land acquisition costs.

Detailed pro-formas for both the Project and Industrial Prototype are shown in **Appendix A** and a short explanation of sources and assumptions follows.

**Capitalization Rate**

The capitalization rate (cap rates) is the rate of return on a real estate investment, calculated by dividing the Net Operating Income (NOI) by the current market value. Cap rates for multifamily, retail, and industrial land uses are based on CBRE H1 2019 estimates for the Orange County market. A cap rate of 6.5 was assumed for retail, while a cap rate of 4.0 was assumed for both multifamily and industrial.

**Rent**

Commercial rent was estimated based on comparative analysis of recent lease agreements for comparative new (since 2017) mixed-use residential/retail and industrial properties in Santa Ana and the adjacent areas of Irvine and Tustin. AECOM assumed an annual Triple Net Lease (NNN) Rent per SF of \$30 for retail space and \$11 for industrial.

**Construction Costs**

Direct costs for the pro-forma models draw from other recent studies of comparable construction in Orange County and comparable areas of Los Angeles including RS Means 2019 construction cost estimates. Indirect costs are largely based on either ratios of direct costs or per square foot allocations typically used in planning-level cost estimation.

To verify the assumptions and market value of the pro-formas, AECOM surveyed recent sales transactions of representative properties to compare the price per SF or unit of The Project and Industrial Prototype. The pro-forma for the Project estimated a market price of \$721/SF of Land and approximately \$449,000 per unit. The pro-forma for the Industrial Prototype estimated a market price of \$117/SF of Land and approximately \$234/SF of building area (RBA). Table 16 shows comparable recent transactions of comparable developments.

**Table 16: Recent Sales Transactions**

<b>Recent Sales Transactions for Industrial and Multifamily Properties</b>					
<b>Industrial</b>					
<b>Address</b>	<b>Acres</b>	<b>RBA</b>	<b>Price/RBA</b>	<b>Price/Land</b>	<b>Date</b>
9300 Toledo Way, Irvine	75.22	1,193,692	\$233	\$85	Jul-19
1730 S Anaheim Way, Anaheim	6.93	143,930	\$230	\$110	May-18
15025 Proctor Ave, Industry	5.91	257,440	\$225	\$113	Nov-18
4278 N Harbor Blvd, Fullerton	8.66	212,202	\$186	\$105	Jan-19
<b>Multifamily</b>					
<b>Address</b>	<b>Acres</b>	<b>Units</b>	<b>Price/Unit</b>	<b>Price/Land</b>	<b>Date</b>
17321 Murphy Ave, Irvine	3.63	280	\$423,214	\$749.42	Nov-18
251 Orangefair Ave, Fullerton	6.38	323	\$405,573	\$471.37	Jun-18
1105 E Katella Ave, Anaheim	4.25	386	\$341,192	\$711.39	Jan-19
1091 E 1st St, Santa Ana	5.07	264	\$371,212	\$443.74	Jun-19
<i>Source: Costar, AECOM</i>					

Comparable transactions reveal that the estimated market prices for both The Project and Industrial Prototype are either within the range of recent transactions or slightly above reported sales prices. For new construction in a desirable location, estimated prices represent a reasonable future value of the developments.

**Images and details of Industrial Prototype are included in Appendix A.**

## 4. Economic Impact

To effectively estimate the economic impact of the Project and the Industrial Prototype, AECOM developed 4 economic models for the two project options from construction and ongoing operations at full buildout and stable occupancy. Total impacts are the combined direct, indirect, and induced impacts created by the initial change in the economy. In general terms, the direct economic effects of the project begin as construction capital is expended, later evolving into economic activities that become a permanent part of the modeled economy (e.g. new business and new residents). The indirect economic effects follow a similar pattern evolving from construction-oriented spending patterns to establish business-to-business transactions that support the newly housed economic functions within the Site. Finally, the additional consumer spending from residents and the increased collective labor income pool are represented through induced effects. Construction impacts are modeled as one-time impacts. Impacts from operations, maintenance, business activity, workers incomes, and residents' expenditures (net of transfers) continue to occur (estimated on an annual basis).

**Direct Impacts:** Result from the short-term impact generated by contracting and construction and the ongoing operations of businesses and residents that occur at the Site. (Example: Sales from On-site Retail)

**Indirect Impacts:** Result from local businesses directly impacted by the construction and operations of the projects through the purchase of materials, supplies, goods or services from secondary firms off the Site. (Example: Sales of intermediary goods for the elaboration of final goods sold at On-site Retail)

**Induced Impacts:** Result from the consumption spending of employees that are directly or indirectly affected by the projects. This includes the household consumption of both workers and residents of the Project. (Example: Sales of household consumption items from employees of On-Site Retail)

AECOM applied a Multi-Regional Input Output (MRIO) model using IMPLAN data that includes detailed local spending multipliers and regional trade flow calculators for every zip code in Orange County. The model approximates the direct, indirect, and induced impacts on every industry sector in the county. This allows for a detailed estimation of the probable total economic impact of new economic inputs, such as employment in particular industry sectors or household spending, on the local economy.

IMPLAN estimates impacts on Employment, Labor Income, Value Added (Labor Income, Proprietor Income, Other Property Income, Taxes) and Output (Value Added, Intermediate Expenditures). Note that these figures are not representative of taxable sales or taxes accrued to the City of Santa Ana, and their elaboration represent an approximation of impacts on a large geographical area. Table 17 - Table 20 show results.

**Table 17: Project Construction Economic Impacts**

Estimated Economic Impact of the Project Construction				
City of Santa Ana				
Impact	Employment	Labor Income	Value Added	Output
Direct	2,414	\$200,000,000	\$268,000,000	\$488,000,000
Indirect	65	\$3,600,000	\$5,500,000	\$9,000,000
Induced	12	\$600,000	\$1,200,000	\$2,000,000
<b>Total</b>	<b>2,491</b>	<b>\$204,000,000</b>	<b>\$275,000,000</b>	<b>\$498,000,000</b>
Rest of Orange County				
Impact	Employment	Labor Income	Value Added	Output
Direct	N/A	N/A	N/A	N/A
Indirect	956	\$56,000,000	\$88,000,000	\$137,000,000
Induced	1,007	\$55,000,000	\$102,000,000	\$160,000,000
<b>Total</b>	<b>1,963</b>	<b>\$111,000,000</b>	<b>\$190,000,000</b>	<b>\$297,000,000</b>
<b>Total Countywide</b>	<b>4,454</b>	<b>\$315,000,000</b>	<b>\$465,000,000</b>	<b>\$795,000,000</b>

*Note: Numbers are rounded and may not sum*  
*Source: IMPLAN, AECOM*

During the Construction phase of the Project, IMPLAN estimates that the direct, indirect, and induced impacts of Project construction would support 4,454 jobs and generate over \$795 million of total economic output for Orange County, with 2,491 jobs and over \$498 million in economic output occurring within the City of Santa Ana.

Employment and output estimates for construction offer insight into the cumulative economic impacts of construction during the construction phase. For the construction phase, employment represents Full Time Equivalencies (FTE), while for the operations phase, employment includes all wage and salary employees, as well as proprietors. (This is the same methodology used by the BEA and BLS<sup>3</sup>.) Thus, construction impacts are one-time impacts, while ongoing operations impacts can be interpreted as recurring annual impacts.

**Table 18: Industrial Prototype Construction Economic Impacts**

<b>Estimated Economic Impact of Industrial Prototype Construction</b>				
<b>City of Santa Ana</b>				
<b>Impact</b>	<b>Employment</b>	<b>Labor Income</b>	<b>Value Added</b>	<b>Output</b>
<b>Direct</b>	501	\$39,230,000	\$49,600,000	\$75,000,000
<b>Indirect</b>	3	\$270,000	\$450,000	\$706,000
<b>Induced</b>	1	\$60,000	\$118,000	\$185,000
<b>Total</b>	506	\$39,560,000	\$50,100,000	\$76,000,000
<b>Rest of Orange County</b>				
<b>Impact</b>	<b>Employment</b>	<b>Labor Income</b>	<b>Value Added</b>	<b>Output</b>
<b>Direct</b>	N/A	N/A	N/A	N/A
<b>Indirect</b>	49	\$3,900,000	\$6,500,000	\$10,000,000
<b>Induced</b>	166	\$9,160,000	\$16,900,000	\$26,470,000
<b>Total</b>	216	\$13,100,000	\$23,400,000	\$36,500,000
<b>Total Countywide</b>	722	\$52,600,000	\$73,500,000	\$112,500,000
<i>Note: Numbers are rounded and may not sum</i>				
<i>Source: IMPLAN, AECOM</i>				

During the Construction phase of the Industrial Prototype, IMPLAN estimates that the direct, indirect, and induced impacts of construction would support 722 jobs and generate over \$112 million of total economic output for Orange County, with 506 jobs and over \$75 million in economic output occurring within the City of Santa Ana.

The economic output from the Construction phases would occur as a one-time impact and does not represent the generation of operational long-term income or employment.

<sup>3</sup> Bureau of Labor Statistics employment definitions: <https://www.bls.gov/cps/lfcharacteristics.htm#emp>

**Table 19: Project Operations Economic Impact**

<b>Estimated Economic Impact of the Project Operations</b>				
<b>City of Santa Ana</b>				
<b>Impact</b>	<b>Employment</b>	<b>Labor Income</b>	<b>Value Added</b>	<b>Output</b>
<b>Direct</b>	304	\$19,500,000	\$32,300,000	\$50,600,000
<b>Indirect</b>	7	\$472,000	\$809,000	\$1,230,000
<b>Induced</b>	38	\$2,000,000	\$3,900,000	\$6,100,000
<b>Total</b>	349	\$21,940,000	\$36,300,000	\$57,850,000
<b>Remainder of Orange County</b>				
<b>Impact</b>	<b>Employment</b>	<b>Labor Income</b>	<b>Value Added</b>	<b>Output</b>
<b>Direct</b>	N/A	N/A	N/A	N/A
<b>Indirect</b>	99	\$6,940,000	\$13,000,000	\$19,400,000
<b>Induced</b>	787	\$44,000,000	\$80,840,000	\$127,600,000
<b>Total</b>	886	\$51,000,000	\$94,000,000	\$147,000,000
<b>Total Countywide</b>	1,235	\$73,000,000	\$130,000,000	\$204,800,000
<i>Note: Numbers are rounded and may not sum</i>				
<i>Source: IMPLAN, BLS, California DOF, AECOM</i>				

At buildout and stable occupancy of the Project, IMPLAN estimates that the direct, indirect, and induced impacts of Project operations would annually support approximately 1,235 jobs and generate over \$207 million of total economic output for Orange County, with 349 jobs and over \$57 million in economic output occurring within the City of Santa Ana.

AECOM assumed retail operations at buildout would include a mix of restaurant, clothing, electronics, general goods, and personal care services. Beyond retail operations, the major source of induced employment and economic output is the household consumption of residents in the Project.

AECOM assumed the Project's 80,000 SF of retail could support approximately 304 employees at structural occupancy (250 SF/employee). The area's median household income of approximately \$72,000 was assumed for 976 households (95% occupancy of the up to 1,150 units).

**Table 20: Industrial Prototype Operations Economic Impact**

<b>Economic Impact of Industrial Prototype Operations</b>				
<b>City of Santa Ana</b>				
<b>Impact</b>	<b>Employment</b>	<b>Labor Income</b>	<b>Value Added</b>	<b>Output</b>
<b>Direct</b>	608	\$65,100,000	\$92,300,000	\$149,000,000
<b>Indirect</b>	29	\$2,000,000	\$2,800,000	\$4,180,000
<b>Induced</b>	2	\$107,000	\$200,000	\$330,000
<b>Total</b>	638	\$67,200,000	\$95,300,000	\$153,500,000
<b>Remainder of Orange County</b>				
<b>Impact</b>	<b>Employment</b>	<b>Labor Income</b>	<b>Value Added</b>	<b>Output</b>
<b>Direct</b>	N/A	N/A	N/A	N/A
<b>Indirect</b>	390	\$27,700,000	\$42,000,000	\$62,830,000
<b>Induced</b>	383	\$21,000,000	\$39,000,000	\$60,900,000
<b>Total</b>	773	\$48,790,000	\$81,000,000	\$123,740,000
<b>Total Countywide</b>	1,411	\$116,000,000	\$176,200,000	\$277,000,000
<i>Note: Numbers are rounded and may not sum</i>				
<i>Source: IMPLAN, BLS, California DOF, AECOM</i>				

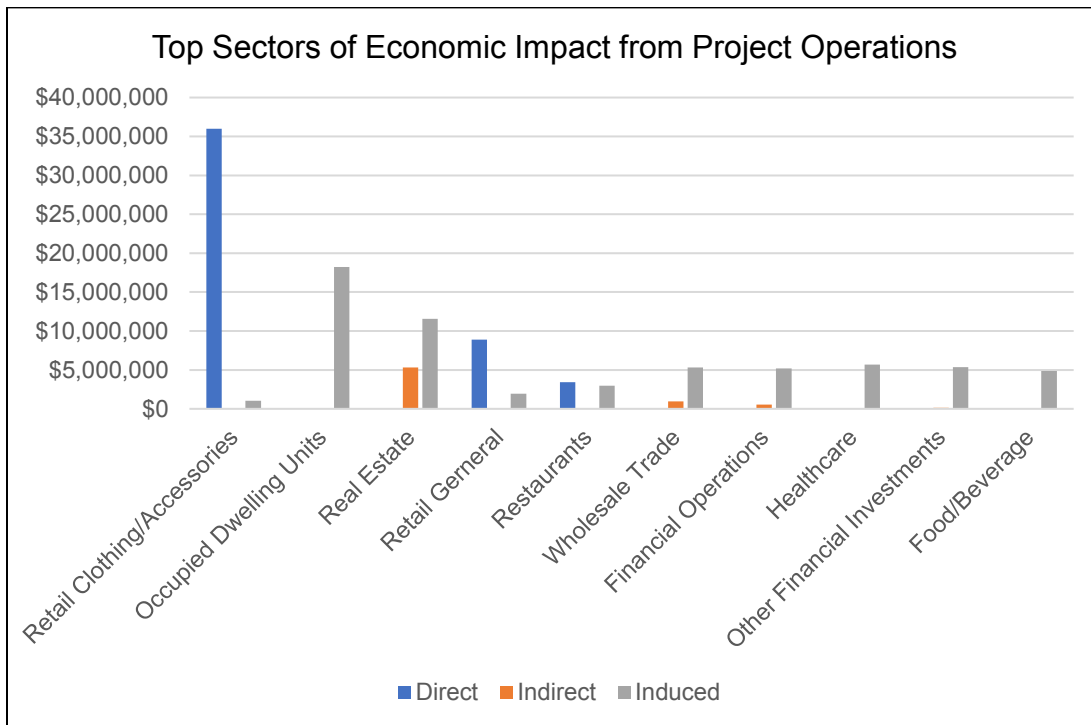
For ongoing operations of the Industrial Prototype, IMPLAN estimates that the direct, indirect, and induced impacts of construction would annually support approximately 1,411 jobs and generate over \$277 million of total economic output for Orange County, with 638 jobs and over \$153 million in economic output occurring within the City of Santa Ana.

AECOM assumed industrial operations at buildout would include a mix of engineering, professional/technical services, research and development, and wholesale trade. AECOM assumed the Project's 320,000 SF of industrial space could support approximately 608 employees at structural occupancy (500 SF/employee).

The Industrial Prototype would be estimated to generate more employment and economic output than the equivalent factors for the Project. Sectors utilizing this space have significant potential to add value to a local economy beyond what is measurable in taxable sales on site.



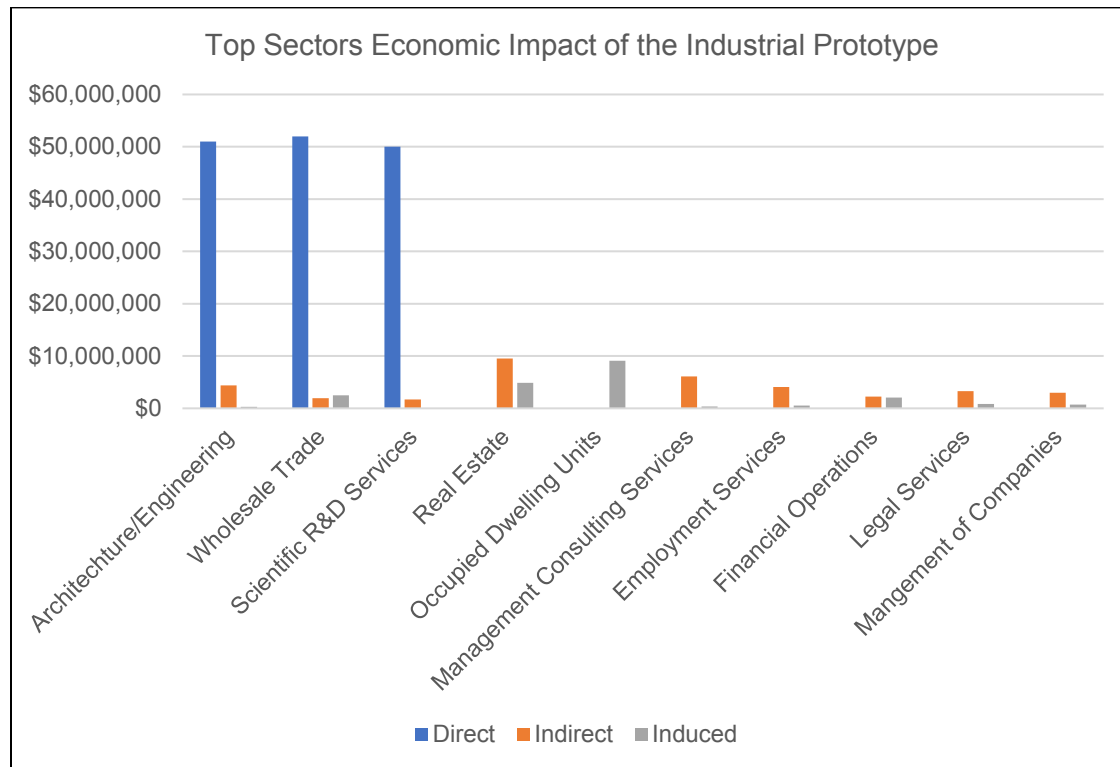
**Figure 15: Top Sectors of Economic Impact - Project**



Source: IMPLAN, BLS, California DOF, AECOM

The Industry Sectors directly impacted by the Project Operations are likely to be Retail of Clothing and Accessories, Household Consumption and Real Estate. Other indirect and induced impacts are likely to be seen in General Retail, Restaurants, and Wholesale Trade. Occupations and annual wages associated with these sectors include Supervisors of Retail Workers (annual wage of \$44,000), Restaurant Cooks (annual wage of \$30,610) and Non-manufacturing Wholesale Sales Reps (annual average wage of \$68,700)

**Figure 16: Top Sectors of Economic Impact - Industrial Prototype**



Source: IMPLAN, BLS, California DOF, AECOM

The Industry Sectors directly impacted by the Industrial Prototype operations are likely to be Architecture/Engineering, Wholesale trade and Scientific Research and Development. Other indirect and induced impacts are likely to be seen in Real Estate, Household Consumption (Occupied Dwelling Units) and Management Consulting services. Table 4.5 shows select occupations typically associated with these industry sectors, along with their location quotients and mean annual wages.

Location quotients measure an occupation’s concentration in an area relative to the occupation’s share of national employment. A location quotient of 1.0 indicates the area has the same ratio of an occupation’s share of employment as the nation, while numbers greater than 1.0 indicate regional specialization. Orange County has high concentrations of engineering and research occupations relative to the nation as a whole. Some mix of these occupations are probable candidates to occupy the space of the Industrial Prototype.

**Table 21: Industrial Prototype Occupations**

Orange County Industrial Prototype Associated Occupations Wage and Quotient		
Occupation	Location Quotient*	Annual Wage*
Biomedical Engineers	2.57	\$90,250
Aerospace Engineers	2.38	\$121,640
Electro-Mechanical Technicians	2.33	\$55,810
Sales Reps, Wholesale and Manufacturing	2.17	\$68,760
Property, Real Estate Managers	1.78	\$85,470
Transportation Distribution Managers	1.04	\$107,640
Light Truck or Delivery Services Drivers	0.93	\$36,480

\*BLS data from Anaheim-Santa Ana-Irvine 2017  
 Note: Numbers are rounded and may not sum  
 Source: BLS, AECOM

## 5. Fiscal Impact

AECOM performed a fiscal assessment to estimate the annual net fiscal impacts on the City of Santa Ana General Fund of the two project alternatives at the Site. Estimated expenditures for services administered by the City of Santa Ana were calculated on a per service population<sup>4</sup> basis for residents and workers at the Site. AECOM estimated revenues to the City of Santa Ana on a reasonable estimate of the property taxes, sales taxes from businesses and employees, business permits, licenses and inspections, franchise fees, fines and forfeitures, and intergovernmental transfers. Detailed tables of Expenditures and Revenues are shown in **Appendix A**.

**Table 22: Fiscal Impacts - Project**

<b>Fiscal Impact of the Project</b>	
<b>City of Santa Ana General Fund Annual Net Fiscal Impact from Project</b>	
Cost/Revenue Description	Estimated Value
<b>Estimated Total Costs to the City General Fund</b>	<b>\$1,511,000</b>
<b>Sources of Revenue</b>	
Property Tax	\$922,000
Property Tax In Lieu of VLF	\$224,000
Property Transfer Tax	\$26,000
Sales Tax	\$1,032,000
Other Revenue	\$341,000
<b>Total Estimated Revenue from Buildout</b>	<b>\$2,545,000</b>
<b>Estimated Net Fiscal Surplus from Buildout</b>	<b>\$1,034,000</b>
<i>Note: Numbers are rounded and may not sum</i>	
<i>Source: Orange County Treasurer-Tax Collector, City of Santa Ana, California Department of Finance, Costar, AECOM</i>	

**Table 23: Fiscal Impacts - Industrial Prototype**

<b>Fiscal Impact of the Industrial Prototype</b>	
<b>City of Santa Ana General Fund Annual Net Fiscal Impact from Project</b>	
Cost/Revenue Description	Estimated Value
<b>Estimated Total Costs to the City General Fund</b>	<b>\$185,000</b>
<b>Sources of Revenue</b>	
Property Tax	\$140,000
Property Tax In Lieu of VLF	\$0
Property Transfer Tax	\$4,000
Sales Tax	\$524,000
Other Revenue	\$42,000
<b>Total Estimated Revenue from Buildout</b>	<b>\$710,000</b>
<b>Estimated Net Fiscal Surplus from Buildout</b>	<b>\$525,000</b>
<i>Note: Numbers are rounded and may not sum</i>	
<i>Source: Orange County Treasurer-Tax Collector, City of Santa Ana, California Department of Finance, Costar, AECOM</i>	

<sup>4</sup> Service population represents all estimated residents from the Project and a percentage allocation of workers based on US Census LEHD data of where employees work and live in the Focus Area

The estimated City General Fund expenditures for providing services to the Project are approximately \$1511,000 and the estimated revenues are approximately \$2,545,000, resulting in a net fiscal surplus of approximately \$1,034,000 at full buildout. The pro-rata expenditures for the incremental service population applied to both the Project and Industrial Prototype are show in Table 5.3

The estimated City expenditures for providing services to the Industrial Prototype are approximately \$185,000 and the estimated revenues are approximately \$710,000 resulting in a net fiscal surplus of approximately \$525,000 at full buildout. Tables 5.3 and 5.4 show the breakdown of expenditures by department and likely costs to the City of the incremental service population from the Project and Industrial Prototype.

**Table 24: Fiscal Expenditures - Project**

<b>Project - Calculated Per Service Population Costs to General Fund</b>					
<b>Department</b>	<b>City of Santa Ana Budget</b>	<b>City Cost per Service Population</b>	<b>Burden of Cost for New Service Population</b>		
Police	\$131,600,000	\$312.81	100%	\$312.81	
Fire	\$45,600,000	\$108.39	100%	\$108.39	
Planning and Building	\$13,200,000	\$31.38	60%	\$18.83	
Finance and Management Services	\$9,700,000	\$23.06	60%	\$13.83	
City Manager's Office	\$2,200,000	\$5.23	40%	\$2.09	
City Attorney's Office	\$3,200,000	\$7.61	40%	\$3.04	
Clerk of the Council's Office	\$1,700,000	\$4.04	40%	\$1.62	
Public Works Agency	\$13,200,000	\$31.38	100%	\$31.38	
Community Development Agency	\$3,300,000	\$7.84	60%	\$4.71	
Human Resources	\$2,500,000	\$5.94	80%	\$4.75	
Parks, Recreation, Community Services	\$21,400,000	\$50.87	100%	\$50.87	
Bower's Museum	\$1,500,000	\$3.57	100%	\$3.57	
Library	\$5,400,000	\$12.84	100%	\$12.84	
Civic Center	\$1,200,000	\$2.85	100%	\$2.85	
Strategic Plan	\$2,500,000	\$5.94	60%	\$3.57	
Transfer to Project Funds	\$9,000,000	\$21.39	100%	\$21.39	
Total Cannabis Program	\$6,200,000	\$14.74	100%	\$14.74	
Total Budgeted Expenditures	\$273,400,000				
Total Pro Rata Cost per Service Population					<b>\$610</b>
Total Incremental Service Population					<b>2,472</b>
<b>Total Cost of New Service to Incremental Service Population</b>					<b>\$1,511,000</b>
<i>Note: Numbers are rounded and may not sum</i>					
<i>Source: Santa Ana FY2019-2020 Adopted Budget; AECOM</i>					

**Table 25: Fiscal Expenditures - Industrial Prototype**

<b>Table 5.4: Industrial Prototype - Calculated Per Service Population Costs to General Fund</b>				
<b>Department</b>	<b>City of Santa Ana Budget</b>	<b>City Cost per Service Population</b>	<b>Burden of Cost for New Service Population</b>	
Police	\$131,600,000	\$312.81	100%	\$312.81
Fire	\$45,600,000	\$108.39	100%	\$108.39
Planning and Building	\$13,200,000	\$31.38	60%	\$18.83
Finance and Management Services	\$9,700,000	\$23.06	60%	\$13.83
City Manager's Office	\$2,200,000	\$5.23	40%	\$2.09
City Attorney's Office	\$3,200,000	\$7.61	40%	\$3.04
Clerk of the Council's Office	\$1,700,000	\$4.04	40%	\$1.62
Public Works Agency	\$13,200,000	\$31.38	100%	\$31.38
Community Development Agency	\$3,300,000	\$7.84	60%	\$4.71
Human Resources	\$2,500,000	\$5.94	80%	\$4.75
Parks, Recreation, Community Services	\$21,400,000	\$50.87	100%	\$50.87
Bower's Museum	\$1,500,000	\$3.57	100%	\$3.57
Library	\$5,400,000	\$12.84	100%	\$12.84
Civic Center	\$1,200,000	\$2.85	100%	\$2.85
Strategic Plan	\$2,500,000	\$5.94	60%	\$3.57
Transfer to Project Funds	\$9,000,000	\$21.39	100%	\$21.39
Total Cannabis Program	\$6,200,000	\$14.74	100%	\$14.74
<b>Total Budgeted Expenditures</b>	<b>\$273,400,000</b>			
<b>Total Pro Rata Cost per Service Population</b>				<b>\$610</b>
<b>Total Incremental Service Population</b>				<b>305</b>
<b>Total Cost of New Service to Incremental Population</b>				<b>\$185,000</b>
<i>Note: Numbers are rounded and may not sum</i>				
<i>Source: Santa Ana FY2019-2020 Adopted Budget; AECOM</i>				

While it is estimated the Industrial Prototype requires fewer services from the City, the Project would likely generate a more significant increase in property taxes through assessed improvements and induce greater sales taxes from increased households in the City.

The Project could lead to capital deficits for Focus Area because of higher densities of households and businesses concentrated in and around the current institutions and infrastructure<sup>5</sup>. A further analysis of the current capacity and distribution of public facilities should be conducted to understand the impact of the incremental growth in service population on facilities such as schools, police/fire stations, or other capital investments associated with the provision of public services. The City will consider commissioning an infrastructure needs assessment after the environmental assessment has been completed.

**Assumptions on Revenues:**

**Property Taxes:** Property taxes for both the Project and Industrial Prototype were assessed on the total construction costs of the improvements discounted by 5% to account for the difference between market value and assessed value. The corresponding Tax Rate Area (TRA) allocates 19.4% of the tax assessment to the City's General Fund. Detailed tables are shown in **Appendix A**.

<sup>5</sup> For the purposes of this study, AECOM assumed all expenditures to the City would be based on a pro-rata allocation to the service population, which is the industry-standard for anticipating long-term citywide fiscal impacts. Developers are required to pay development fees designed to offset immediate capital costs to the City. AECOM did not work with City staff or public service agents to analyze the thresholds required for new fixed costs to service provision, such as an additional police or fire station.

**Sales Taxes:** Sales taxes for both developments come from both taxable sales from the proposed retail and industrial land uses and spending from future residents and employees. For the Project, BLS data on household consumption expenditures for the area were discounted to account for the likely capture to Santa Ana of households on the periphery of the City with considerable retail options in adjacent districts of neighboring cities. A capture rate of 30% was applied to account for this spending and the capture of on-site retail of the Project described above in the Retail Demand section and the potential transfer of sales tax from other retail establishments in the City. Workday spending for on-site employees for both developments also assumed these factors in their discount rates. Detailed tables are shown in the **Appendix A**.

**Other Government Revenues:** Other sources of revenue are expected to increase as the result of the annexation of the Study Area, including business permits, licenses and inspections, franchise fees, fines and forfeitures and intergovernmental transfers. Detailed tables are shown in the **Appendix A**.

# Appendix A Document copies

## Development Feasibility Analysis

### The Project RLV Model

PROGRAM				
Site Area	14.7	acres		
Height	6	stories		
Density	75	DU/AC	1.88	FAR
Built Area	1,204,209	GBA sq.ft.	79%	efficiency 949,735 NLA sq.ft.
Residential	1,115,320	GBA sq.ft.	80%	efficiency 869,735 NLA sq.ft.
Retail	88,889	GBA sq.ft.	90%	efficiency 80,000 NLA sq.ft.
Club/Fitness/Rec	28,151			
Room Mix				
Studio	228	units	657	NLA sq.ft./unit
One-Bedroom	574	units	713	NLA sq.ft./unit
Two-Bedroom	283	units	1,031	NLA sq.ft./unit
Three-Bedroom	15	units	1,242	NLA sq.ft./unit
Total	1,100		791	
Parking				
Residential (Resident)	1,100	1.7 stall/unit	1,857	stalls
Residential (Guest)	1,100	0.0 stall/unit	0	stalls
Total Residential		1.7 stall/unit	1,857	stalls
Retail	5.0	/1,000 NLA sq.ft.	400	stalls
			2,147	stalls
Parking Type				
Surface			84	stalls
Structured			2,059	stalls

REVENUE				
<b>Residential</b>				
Studio	\$3.30	NLA/sq.ft.	\$2,169	/unit/month 228 units \$5,935,382
One-Bedroom	\$3.03	NLA/sq.ft.	\$2,162	/unit/month 574 units \$14,889,593
Two-Bedroom	\$2.75	NLA/sq.ft.	\$2,835	/unit/month 283 units \$9,626,669
Three-Bedroom	\$2.60	NLA/sq.ft.	\$3,229	/unit/month 15 units \$581,256
Gross Potential Revenue	\$2.97	NLA/sq.ft.		1100 units \$31,032,900
(less) Vacancy	5.00%			(\$1,551,645)
(less) Operating Expenses	30.00%			(\$9,309,870)
(less) Capital Reserves	2.00%			(\$620,658)
<b>Residential NOI</b>				<b>\$19,550,727</b>
Capitalized Value of NOI*	4.00%	cap rate		\$488,768,176
(less) Cost of Sale	2.00%			(\$9,775,364)
<b>Net Residential Value</b>				<b>\$478,992,813</b>
<b>Retail</b>				
NNN Rental Revenue	\$2.50	NLA/sq.ft.		\$2,400,000
(less) leasing fee	4.0%	NNN Rent		(\$96,000)
(less) Vacancy	5.00%			(\$115,200)
(less) Non-reimb. Exp.	5.00%			(\$115,200)
<b>Retail NOI</b>				<b>\$2,073,600</b>
Capitalized Value of NOI*	6.50%	cap rate		\$31,901,538
(less) Cost of Sale	3.00%			(\$957,046)
<b>Net Retail Value</b>				<b>\$30,944,492</b>
<b>TOTAL VALUE</b>		4.2% implied cap rate		<b>\$509,937,305</b>

**The Project RLV Model (continued)**

<b>DEVELOPMENT COSTS</b>		
<b>Direct Costs</b>		
Site Work	\$15 /sq.ft.	\$9,598,446
Parking		
Surface	\$3,500 /stall	\$294,000
Structured	\$25,000 /stall	\$51,475,000
Subtotal		\$51,769,000
<u>Residential</u>		
Site	93% pro rata based on GBA	\$8,889,935
Parking	82% pro rata based on stalls	\$42,594,166
Construction	\$180 /GBA sq.ft.	\$200,757,642
Subtotal		\$252,241,743
<u>Retail</u>		
Site	7% pro rata based on GBA	\$708,511
Parking	18% pro rata based on stalls	\$9,174,834
Construction	\$110 /GBA sq.ft.	\$9,777,778
TI/TA	\$40 /NLA sq.ft.	\$3,200,000
Subtotal		\$22,861,122
<b>Total Direct Costs</b>		<b>\$275,102,866</b>
<b>Indirect Costs</b>		
LEED Certification	3.0%	\$8,253,086
Permits and Fees	8% /GBA sq.ft.	\$22,008,229
Legal	1.0% of Direct Costs	\$2,751,029
Insurance and Warranty	2.0% of Direct Costs	\$5,502,057
Architecture and Engineering	7.0% of Direct Costs	\$19,257,201
Developer Fee	5.0% of Direct Costs	\$13,755,143
G&A	2.5% of Direct Costs	\$6,877,572
Subtotal Indirect Costs		\$78,404,317
<u>Residential</u>		
Site	92% pro rata based on DC	\$71,888,897
<u>Retail</u>		
Site	8% pro rata based on DC	\$6,515,420
Financing***	1.5 year(s) construction period	\$14,228,664
<u>Residential</u>		
Site	92% pro rata based on DC	\$13,046,258
<u>Retail</u>		
Site	8% pro rata based on DC	\$1,182,406
Contingency	5.0%	\$18,386,792
<u>Residential</u>		
Site	92% pro rata based on DC	\$16,858,845
<u>Retail</u>		
Site	8% pro rata based on DC	\$1,527,947
Profit as a % of Total Costs (	15%	\$57,918,396
<u>Residential</u>		
Site	92% pro rata based on DC	\$53,105,361
<u>Retail</u>		
Site	8% pro rata based on DC	\$4,813,034
<b>Total Indirect Costs</b>		<b>\$168,938,169</b>
<b>TOTAL COSTS (Direct + Indirect)</b>		
<u>Residential</u>		\$407,141,105
<u>Retail</u>		\$36,899,930
		<b>\$444,041,035</b>
<b>RESIDUAL LAND VALUE</b>		
<u>Residential</u>		\$71,851,708
<u>Retail</u>		(\$5,955,438)
<b>Net RLV</b>		<b>\$65,896,270</b>
Per Acre		\$4,485,791
Per Land Square Foot		\$103
Per Gross Building Square Foot		\$55
Per Net Building Square Foot		\$69
RLV as % of Total Costs		15%

\*CBRE Retail Cap Rate Orange County H1 2019 for Class A: 4-4.5

\*\*CBRE Retail Cap Rate Orange County H1 2019 for Class B: 6.25-6.75

\*\*\*Construction financing assumptions:60% LTC, 4.5% interest, 2%fee, 50% avg. balance



**Industrial Prototype RLV Model**

**PROGRAM**

Site Area	14.7	acres		
Height	1	stories		
Density	N/A	DU/AC	0.45	FAR
Built Area	303,109	GBA sq.ft.	0%	efficiency NLA sq.ft.
Industrial	303,109	GBA sq.ft.	95%	efficiency 287,953 NLA sq.ft.
Parking				
Industrial	2.0	/1,000 NLA sq.ft.	576	stalls
				stalls
Parking Type				
Surface			576	stalls

**REVENUE**

<b>Industrial</b>				
NNN Rental Revenue	\$0.95	NLA/sq.ft.		\$3,282,669
(less) leasing fee	3.0%	NNN Rent		(\$98,480)
(less) Vacancy	5.00%			(\$159,209)
(less) Non-reimb. Exp.	5.00%			(\$159,209)
<b>Indutrail NOI</b>				<b>\$2,865,770</b>
Capitalized Value of NOI*	4.25%	cap rate		\$67,429,874
(less) Cost of Sale	3.00%			(\$2,022,896)
<b>Net Industrial Value</b>				<b>\$65,406,977</b>
<b>TOTAL VALUE</b>	4.4%	implied cap rate		<b>\$65,406,977</b>

**DEVELOPMENT COSTS**

**Direct Costs**

Site Work	\$7	/sq.ft.		\$4,479,275
Parking				
Surface	\$3,500	/stall		\$2,016,000
<i>Industrial</i>				
Site	100%	pro rata based on GBA		\$4,479,275
Parking	100%	pro rata based on stalls		\$2,016,000
Construction	\$65	/GBA sq.ft.		\$19,702,073
TI/TA	\$15	/NLA sq.ft.		\$4,319,301
Subtotal				<b>\$30,516,649</b>
<b>Total Direct Costs</b>				<b>\$30,516,649</b>

**Indirect Costs**

LEED Certification	3.0%			\$915,499
Permits and Fees	6%	of Direct Costs		\$1,830,999
Legal	1.0%	of Direct Costs		\$305,166
Insurance and Warranty	2.0%	of Direct Costs		\$610,333
Architecture and Engineering	7.0%	of Direct Costs		\$2,136,165
Developer Fee	5.0%	of Direct Costs		\$1,525,832
G&A	2.5%	of Direct Costs		<u>\$762,916</u>
Subtotal Indirect Costs				\$8,086,912
<i>Industrial</i>	100%	pro rata based on DC		\$8,086,912
Financing**	1.5	year(s) construction period		\$1,553,793
<i>Industrial</i>	100%	pro rata based on DC		\$1,553,793
Contingency	5.0%			\$2,007,868
<i>Industrial</i>	100%	pro rata based on DC		\$2,007,868
Profit as a % of Total Costs (Bef	15%			\$6,324,783
<i>Industrial</i>	100%	pro rata based on DC		\$6,324,783
<b>Total Indirect Costs</b>				<b>\$17,973,356</b>

**TOTAL COSTS (Direct + Indirect)**

<i>Industrial</i>				\$48,490,005
				<b>\$48,490,005</b>

**RESIDUAL LAND VALUE**

<i>Industrial</i>				\$65,406,977
<i>Retail</i>				0
<b>Net RLV</b>				<b>\$16,916,972</b>
Per Acre				\$1,151,598
Per Land Square Foot				\$26
Per Gross Building Square Foot				\$56
Per Net Building Square Foot				\$58.75
RLV as % of Total Costs				35%

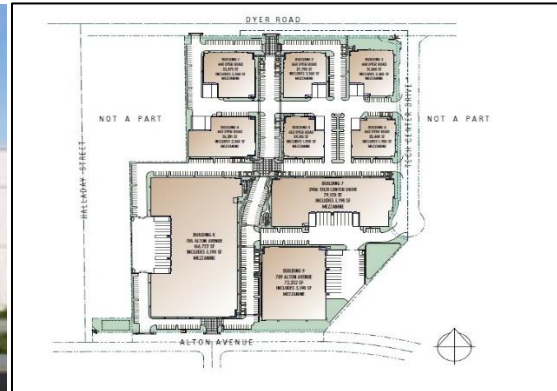
\* CBRE Industrial Cap Rate Orange County H1 2019 for Class A: 3.75-4.25

\*\*Construction financing assumptions: 60% LTC, 4.5% interest, 2% fee, 50% avg. balance

## Industrial Prototype Relevant Comparisons



<b>Address:</b>	11488 Slater Ave Fountain Valley	721 S Van Buren St, Placentia
<b>RBA:</b>	134,000 SF	69,882 SF
<b>\$/SF NNN:</b>	\$9-11/SF	\$11-13/SF
<b>Year Built:</b>	2016	2019



<b>Address:</b>	2906 Tech Center Dr Santa Ana
<b>RBA:</b>	509,470 SF
<b>\$/SF NNN:</b>	\$12-16/SF
<b>Year Built:</b>	Under Construction

## Fiscal Impact Tables

<b>The Project - Estimated Property Tax Revenues at Stabilized Occupancy</b>	
Real Estate Sale Assumptions	Estimated Total Assessed Value
<b>Total Improved Value*</b>	<b>\$475,000,000</b>
Property Transfer Tax Revenue Assumptions	
Total Improved Value	\$475,000,000
<b>Property Transfer Tax<sup>1</sup> (\$0.275 per \$500)</b>	<b>\$261,000</b>
<b>Annual Property Transfer Tax (5% of total)</b>	<b>\$26,100</b>
Property Tax Revenue Allocation Assumptions	
Total Improved Value	\$475,000,000
1% Property Tax Allocation	\$4,750,000
% of Property Tax Distributed to City of Santa Ana General Fund**	19.4%
<b>Net Increase in Property Tax Revenue</b>	<b>\$922,000</b>
% of City of Santa Ana in Lieu of Vehicle License Fee (VLF)***	4.7%
<b>Net Increase of In Lieu of VLF to the City of Santa Ana</b>	<b>\$223,887</b>
<b>Total Estimated Annual Property Tax Allocation to the City of Santa Ana</b>	<b>\$1,145,887</b>
<b>Annual Combined Property Transfer Tax and Property Tax Allocation to the City of Santa Ana</b>	
	<b>\$1,171,987</b>
*Discounted 5% to account for Assessed versus Market Value	
**Tax Rate Area 11-019	
***Tax ratio is based on per capita estimated 2018-18 Santa Ana Budget Property Tax In Lieu of VLF revenues	
Source: Orange County Tax Assessor, Costar, BLS, California DOF, AECOM	

<b>Industrial Prototype - Estimated Property Tax Revenues at Stabilized Occupancy</b>	
Real Estate Sale Assumptions	Estimated Total Assessed Value
<b>Total Improved Value*</b>	<b>\$72,188,313</b>
Property Transfer Tax Revenue Assumptions	
Total Improved Value	\$72,188,313
<b>Property Transfer Tax (\$0.275 per \$500)</b>	<b>\$40,000</b>
<b>Annual Property Transfer Tax (5% of total)</b>	<b>\$4,000</b>
Property Tax Revenue Allocation Assumptions	
Total Improved Value	\$72,188,313
1% Property Tax Allocation	\$722,000
% of Property Tax Distributed to City of Santa Ana General Fund**	19.40%
<b>Net Increase in Property Tax Revenue</b>	<b>\$140,000</b>
% of City of Santa Ana in Lieu of Vehicle License Fee (VLF)	0.0%
<b>Net Increase of In Lieu of VLF to the City of Santa Ana</b>	<b>\$0</b>
<b>Total Estimated Annual Property Tax Allocation to the City of Santa Ana</b>	<b>\$140,000</b>
<b>Annual Combined Property Transfer Tax and Property Tax Allocation to the City of Santa Ana</b>	<b>\$144,000</b>
*Discounted 5% to account for Assessed versus Market Value	
**Tax Rate Area 11-019	
Source: Orange County Tax Assessor, Costar, BLS, California DOF, AECOM	

<b>The Project - Estimated Sales Tax Revenue</b>	
Description	Value
<b>Households*</b>	1,045
Estimated City of Santa Ana per capita Sales	\$20,910.00
Capture Rate	30%
Taxable Sales in Santa Ana	\$6,555,285
Sales Tax Rate	2.50%
<b>Sales Tax generated by New Residents</b>	<b>\$163,882</b>
Annexation Employees**	260
Estimated Annual Taxable Workday Spending***	\$6,700
Capture to Santa Ana	30%
Total Estimated Annual Taxable Sales from On-site Employees	\$522,070
Local Sales Tax (excluding California State sales tax and voter additions)	2.50%
<b>Estimated Annual Sales Tax Revenue by On-site Employees</b>	<b>\$13,052</b>
<b>Annual Estimated Sales Tax Revenue by Residents and On-Site Employees</b>	<b>\$176,934</b>
<b>Total Annual Sales from Businesses</b>	<b>\$855,000</b>
<b>Total Sales Tax</b>	<b>\$1,031,934</b>
*95% Structural Occupancy	
**Discounted for % of Workers living in Santa Ana	
**ICSC Estimates for average worker with comparable retail offerings	
<i>Source: California BOE, Orange County Tax Assessor, LEHD, ICSC, AECOM</i>	

<b>Industrial Prototype - Estimated Sales Tax Revenue</b>	
Description	Value
Annexation Employees*	519
Annual Taxable Workday Spending**	\$6,700
Capture to Santa Ana	35%
Total Estimated Annual Taxable Sales from On-site Employees	\$1,218,164
Local Sales Tax (excluding California State sales tax and voter additions)	2.50%
<b>Estimated Annual Sales Tax Revenue by On-site Employees</b>	<b>\$30,454</b>
<b>Total Annual Sales from Businesses</b>	<b>\$493,920</b>
<b>Total Sales Tax</b>	<b>\$524,374</b>
*Discounted for % of Workers living in Santa Ana	
**ICSC Estimates for average worker with comparable retail offerings	
<i>Source: California BOE, Orange County Tax Assessor, LEHD, ICSC, AECOM</i>	

<b>The Project - Estimated Other General Fund Revenue</b>		
Other General Fund Revenue Sources*	Pro Rata Share**	Estimated Revenue***
Business Licenses	\$35.48	\$87,696
Fees, Permits, and Other Charges	\$66.38	\$164,078
Fines, Forfeitures and Penalties	\$18.03	\$44,576
Intergovernmental	\$18.08	\$44,700
<b>Estimated Total of other Revenue</b>	<b>\$137.97</b>	<b>\$341,050</b>
*General Fund revenue sources identified here are believed to have a reasonable relationship with population change.		
**Pro rata shares calculated using City of Santa Ana 2019-2020 Adopted Budget and estimated 2019 population (California Department of Finance).		
***Estimated Revenue = Pro Rata Share x Estimated Development Service Population		
<i>Source: City of Santa Ana California Department of Finance, AECOM</i>		

<b>Industrial Prototype - Estimated Other General Fund Revenue</b>		
Other General Fund Revenue Sources*	Pro Rata Share**	Estimated Revenue***
Business Licenses	\$35.48	\$10,785
Fees, Permits, and Other Charges	\$66.38	\$20,179
Fines, Forfeitures and Penalties	\$18.03	\$5,482
Intergovernmental	\$18.08	\$5,497
<b>Estimated Total of other Revenue</b>	<b>\$137.97</b>	<b>\$41,943</b>
*General Fund revenue sources identified here are believed to have a reasonable relationship with population change.		
**Pro rata shares calculated using City of Santa Ana 2019-2020 Adopted Budget and estimated 2019 population (California Department of Finance).		
***Estimated Revenue = Pro Rata Share x Estimated Development Service Population		
<i>Source: City of Santa Ana California Department of Finance, AECOM</i>		



