

Business License Tax November 2018 Ballot Measure P

Presented to the Cities Association of Santa Clara County

> Dan Rich Mountain View City Manager

> > November 8, 2018

Background

- December 2017 Council directs staff to evaluate: (1) taxation of cannabis; (2) an increase in the Transient Occupancy Tax (TOT); and (3) an employer tax (business license or BL Tax).
- January 2018 Council adopts work plan/establishes Council Subcommittee
- February to June 2018 Community outreach to stakeholders and community.
- March 2018 Public opinion poll
- April 2018 City Council update and direction to continue to evaluate all three measures and conduct follow-up poll.
- June 5, 2018 City Council update/direction to prepare ordinances for BL Tax and Cannabis Tax.
- June 2018 Follow-up public opinion poll.
- June 26, 2018 Council action to place two measures on November Ballot

Business License Tax

- Over 5,000 active business licenses in Mountain View, self-reporting over 64,000 employees.
- Current tax generates approximately \$250,000 annually; most businesses only pay \$30.
- Fee has not changed since 1954.
- City evaluated a restructuring to generate up to \$10 million, with larger companies paying more per employee.

Dusiness fax Revenue			
for Cities in Santa Clara County			
City	Business Tax Revenue		
San Jose	\$49,041,038		
Sunnyvale	\$1,845,883		
Los Gatos	\$1,779,30		
Santa Clara	\$931,423		
Cupertino	\$663,757		
Campbell	\$662,787		
Gilroy	\$622,760		
Los Altos	\$453,606		
Saratoga	\$420,628		
Milpitas	\$309,027		
Mountain View	\$252,000		
Morgan Hill	\$225,560		
Los Altos Hills	\$223,369		
Palo Alto	\$83,100		
Monte Sereno	\$36,645		

Business Tax Revenue

Community Outreach

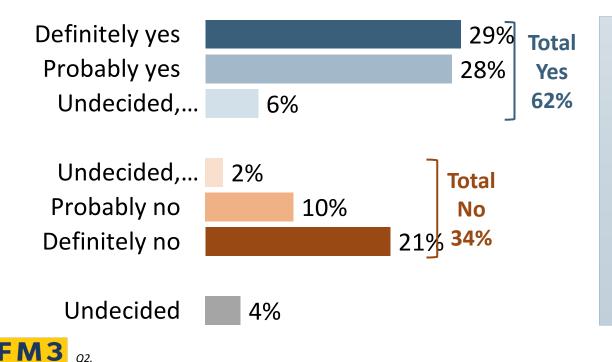
- 6 subcommittee meetings
- Over 20 community/stakeholder meetings
 - Hotels

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- Cannabis
- Largest employers
- Chamber of Commerce (staff/Committee/group business meetings)
- Transportation Management Association
- Central Business Association
- Silicon Valley Leadership Group
- Community Meeting
- Community Surveys
 - Open City Hall
 - Chamber of Commerce Business Survey
 - Public Opinion Poll (2)

More than three in five say they would support the general purpose employer tax.

Do you think you would vote yes or no on such a measure?



General purpose employer tax in **March** (asked as a general concept):

> Total Yes: 67% Total No: 25% Undecided: 8%

Voters offer strong support for levying lower tax rates for small businesses.

I am going to read you a list of some specific elements that could be included in the first measure we discussed, the business license tax based on the number of employees the business has in Mountain View. **Please tell me whether you support or oppose that provision.** Note that while <u>all</u> businesses would pay a business license tax, you will only hear several <u>examples</u> of the rates that different-sized businesses will pay. You will not hear rates for <u>every</u> business size.

*Levying a lower tax rate for small businesses Generating \$6 million per year in revenue *Levying a higher tax rate for large employers Adjusting the tax in future years to keep up with... Phasing in the tax over the next three years Requiring a tax of up to \$150 per employee for... Requiring a tax of up to \$75 per employee for... Requiring a registration fee of \$400 for businesses... Requiring a registration fee of \$200 for businesses... Requiring a registration fee of \$100 for businesses...

Q6. *Split Sample

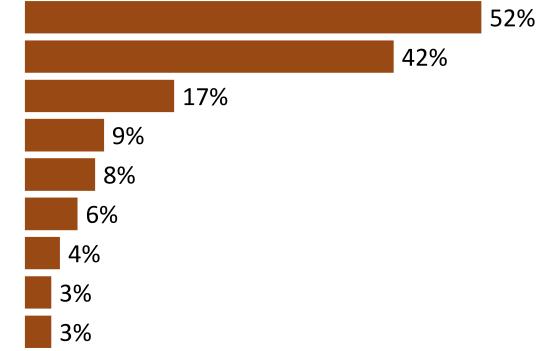
ESEARCH

77% $18%$ $+59%$ $61%$ $21%$ $+40%$ $66%$ $30%$ $+36%$ $63%$ $28%$ $+35%$ $60%$ $30%$ $+30%$ $58%$ $34%$ $+24%$ $52%$ $40%$ $+12%$ $50%$ $41%$ $+9%$ $42%$ $50%$ $-8%$ $30%$ $62%$ $-32%$	Total Support	ī.	Difference
66%30%+36%63%28%+35%60%30%+30%58%34%+24%52%40%+12%50%41%+9%42%50%-8%	77%	18%	+59%
63%28%+35%60%30%+30%58%34%+24%52%40%+12%50%41%+9%42%50%-8%	61%	21%	+40%
60%30%+30%58%34%+24%52%40%+12%50%41%+9%42%50%-8%	66%	30%	+36%
58% 34% +24% 52% 40% +12% 50% 41% +9% 42% 50% -8%	63%	28%	+35%
52% 40% +12% 50% 41% +9% 42% 50% -8%	60%	30%	+30%
50% 41% +9% 42% 50% -8%	58%	34%	+24%
42% 50% -8%	52%	40%	+12%
	50%	41%	+9%
30% 62% -32%	42%	50%	-8%
	30%	62%	-32%

A majority of those opposed worry that the tax will hurt business.

In a few words of your own, why would you vote **NO** on this measure? (Responses 3% and Above Shown)

Hurts business Opposed to taxes Don't trust government General oppose Confusing Affordable housing 6% More information 4% Mixed feelings 3% Lowers income 3% 3b. Open-ended



Key Policy Issues and Rec.

BL Tax—Policy Issues	Subcommittee Recommendation
Overall revenue target	Two preferred \$10 million.
Cap for maximum tax	No cap.
General or special tax	No consensus. Further discussion needed.
Base rates and incremental tax	Progressive with three base registration fees.
Employee count reporting	Tax based on average employee count from last four quarters submitted to
requirement	State (DE-9 form).
	(San Jose allows an alternate calculation based on FTE.)
Inflation factor	Authority for a CPI adjustment, subject to the annual fee resolution.
Rate for employers not located in	Employers pay a prorated base rate based on the average number of days
Mountain View, but who do work	working in City in calendar year plus incremental tax based on number of
in the City	employees based on San Jose model
Phasing in tax	Tax effective in 2020 for the smaller businesses subject to a flat "registration
	fee"; larger companies would phase in from 2020 to 2022.

Notes:

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-Staff recommends increasing amount of income required before being subject to the BL Tax from \$500 to \$5,000 gross revenue.

Business License Tax

Ballot Question – General Purpose Tax (majority approval)

Shall the measure to fund critical City needs such as reducing traffic congestion, enhancing bicycle/pedestrian-friendly routes, providing housing affordable for a range of incomes/homeless services, by imposing a business license tax of between \$9 and \$149 dollars per employee on average, with larger companies paying more per employee, generating about 6 million dollars yearly for unrestricted general revenue purposes, until ended by voters, with independent yearly audits, be adopted?

BL Tax: Council Model

Range

Business License Revenue "Model A - Approved June 26, 2018"

Incremental Estimated # Businesses # Employees Tax/Fee High Revenue Low Range 1 Base Rate - \$75 1,990 1,990 \$149,250 \$75 \$75 0 2 - 25Base Rate + Incremental Rate 1,4619,381 \$5 \$149,175 \$80 \$195 26 - 50Base Rate + Incremental Rate 95 3,467 \$10 \$29,445 \$205 \$445 51-500 Base Rate + Incremental Rate 104 13,055 \$75 \$635,405 \$520 \$34,195 501-1.000 Base Rate + Incremental Rate 2,901 \$100 \$226,880 \$34,295 \$84,195 4 1,001-5,000 Base Rate + Incremental Rate 10,324 \$584,195 6 \$125 \$1,045,670 \$84,320 No Cap⁽¹⁾ 5.001 +Base Rate + Incremental Rate 1 23,324 \$150 \$3,332,795 \$584.345 Out of Area⁽²⁾ Base Rate - \$200 1,724 \$200 \$344,800 \$200 \$200 Total MV Businesses & Employees 3,661 64,442 5.913.420

1. Largest company would pay \$3.3M (56%).

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This is an estimate based on a flat fee. Council adopted a different model for out of town businesses based on the number of employees and days worked in Mountain View, similar to San Jose (which will likely generate more revenue).

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BL Tax: Council Model

Business License Tax Model - Approved June 26, 2018

Businesses Located in Mountain View

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Number of	Incremental	
Employees	Tax/Fee	Annual Cost
1	0	75 (base rate)
2-25	\$5	\$75 + \$5/per employee over 1
26-50	\$10	\$195 + \$10/per employee over 25
51-500	\$75	\$445 + \$75/per employee over 50
501-1,000	\$100	\$34,195 + \$100/per employee over 500
1,001-5,000	\$125	\$84,195 + \$125/per employee over 1,000
5,001+	\$150	\$584,195 + \$150/per employee over 5,000

Out of Town Businesses*

5 Days	6-29	30-89	90-119	120 Plus
or Less	Days	Days	Days	Days
0%	25%	37.5%	50%	100%

*Out-of-town businesses pay the same incremental tax rate based on number of employees, but prorated based on the average number of days working in the City.

Total revenue estimate is approximately \$6 million.

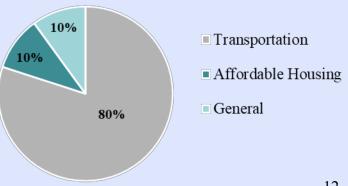
BL Tax - Spending Priorities

Resolution Establishing Spending Priorities

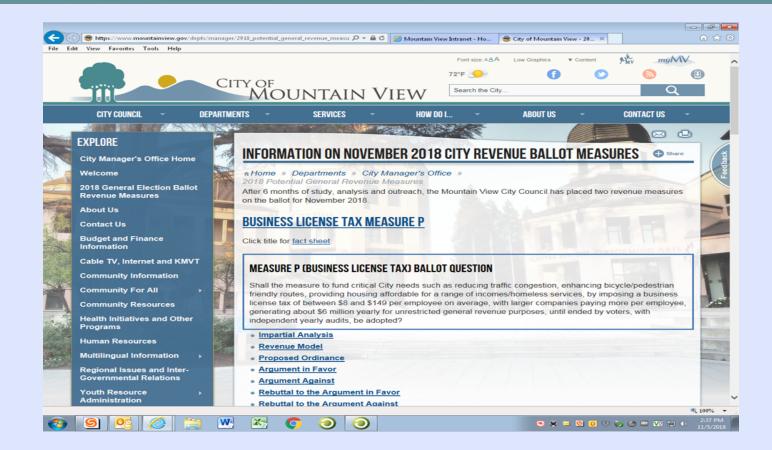
- June 5 Council Meeting direction to dedicate majority of funds to transportation. Adopt resolution stating.
- Spending Priorities
 - 80% transportation
 - 10% affordable housing
 - 10% General Government Purposes



Spending Priorities



MountainView.org



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Election Results... 69%

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