



SOLANO COUNTY, CALIFORNIA Redistricting Advisory Committee



Report to the Board of Supervisors
Prepared by the Redistricting Advisory Committee
September 2021



ACKNOWLEDGEMENTS



WE EXTEND OUR THANKS TO...

First and foremost, we would like to thank the Solano County Board of Supervisors for establishing an inaugural Redistricting Advisory Committee for 2021 decennial redistricting cycle and for appointing members from each district that are dedicated to public input and improving the overall redistricting process.



Furthermore, we would like to thank the Solano County Library for making space available for in-person meetings when other venues throughout the county were not ready to reopen for public events. The RAC21 outreach meetings were taking place simultaneously with the reopening of California following the COVID-19 pandemic and most venues were not yet set up to accommodate in-person meetings however, the Solano Library graciously opened its doors.

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FACTS AND FIGURES

ABOUT SOLANO COUNTY

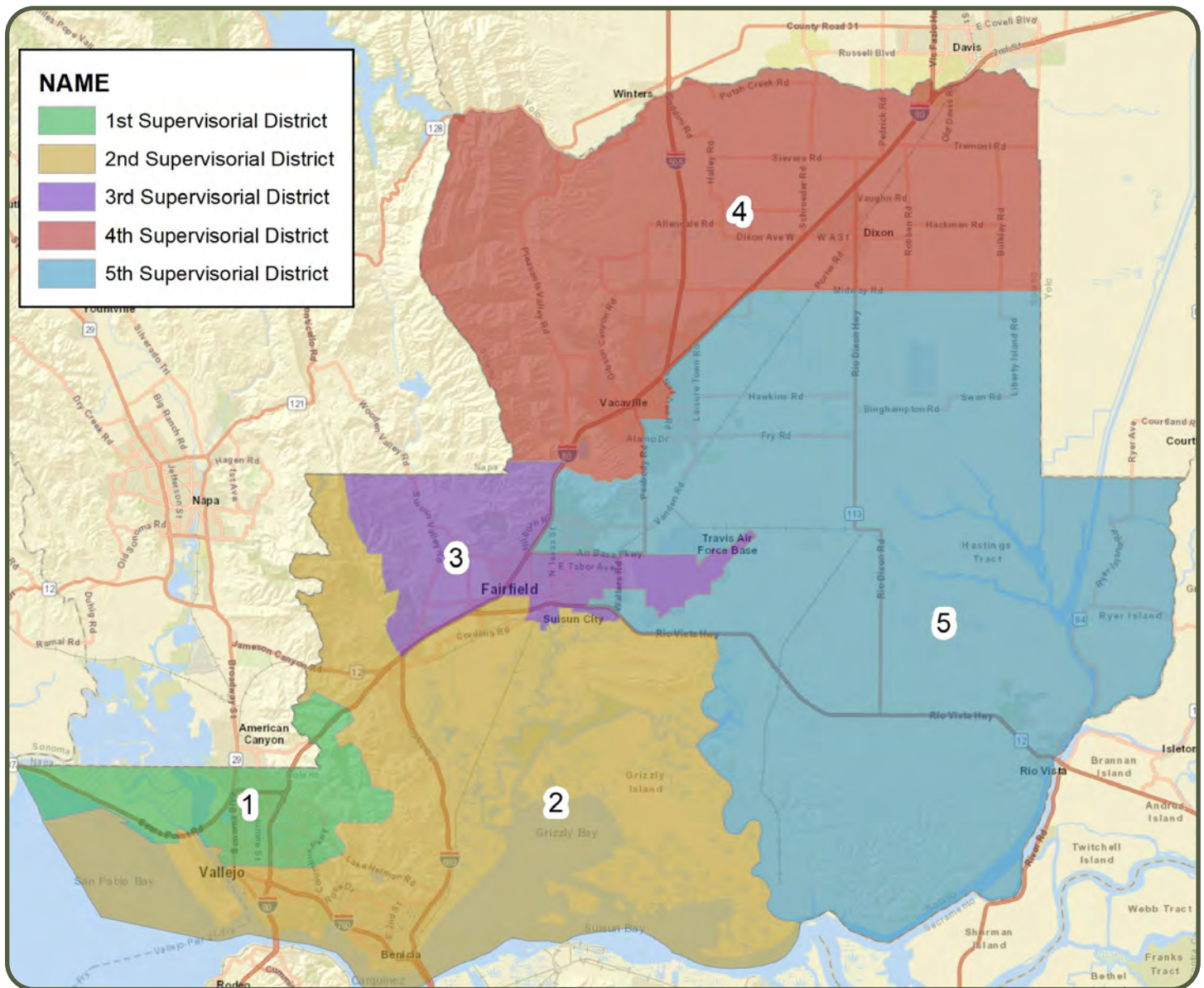
Solano County was formed in 1850

Located approximately 45 miles northeast of San Francisco and 45 miles southwest of Sacramento, the County is bordered by Napa, Yolo, Sacramento and Contra Costa counties.

Size: 909.4 square miles, including 84.2 square miles of water area and 675.4 square miles of rural land area

Census Populations and Growth
(2010 Census to 2020 Census)

	2020	2010	Change	
1	91,020	83,558	7,462	8.9%
2	90,452	83,024	7,428	8.9%
3	88,883	83,126	5,757	6.9%
4	82,390	82,790	-400	-0.5%
5	95,112	80,984	14,128	17.4%
Total	447,857	413,483	34,374	8.3%



EXECUTIVE SUMMARY

For the first time in redistricting history, California agencies subject to redistricting are required to increase their public outreach to allow residents to provide input on communities of interest (COI). A COI is a population that shares common social or economic interests that should be included within a single supervisorial district for purposes of its effective and fair representation. Communities of interest do not include relationships with political parties, incumbents, or political candidates. The Solano Board of Supervisors (Board), for the first time, established a Redistricting Advisory Committee (RAC21) for the required 2021 redistricting process. The RAC21 was tasked with conducting public outreach to help the Board identify COI's that need to be considered when they begin the process of redrawing the supervisorial district boundaries later in the Fall when the delayed 2020 Census data is released.

The RAC21, in collaboration with County staff and a consultant, developed a Community Outreach Plan. The COVID-19 pandemic made it challenging to conduct regular community meetings and as a result, public outreach workshops were initially conducted virtually and then moved to in-person. Ten community outreach meetings, two in each district, one virtual evening meeting and one in-person weekend meeting, were held between June 23, 2021 and August 28, 2021. Technology played a major role in conducting the outreach meetings as well as meeting the requirements of the FAIR MAPS Act to make the information widely available to the public in a timely manner. A website was developed and all communications and feedback are available through the website <https://redistricting.solanocounty.com/>.

At the conclusion of the public outreach workshops, the RAC21 analyzed all the input received and given the diversity from district to district, the findings for each district are presented separately.

District 1 identified four COI's, namely: North Vallejo/Country Club, Mare Island/Southeast Vallejo, Downtown Vallejo, and an unhoused community which intersects the other three COI's.

District 2 identified five COI's, namely: Upper and Lower Green Valley, Cordelia Villages, Benicia, Lower Suisun Valley, and Mare Island.

District 3 identified five COI's namely: Fairfield, Green Valley, Cordelia, Travis Air Force Base, and Suisun City.

District 4 identified five COI's namely: Downtown Vacaville, City of Dixon ,Unincorporated region outside City of Vacaville, Agricultural Land, and Prison Population.

District 5 identified seven COI's namely: Agriculture and Orchard Land, Housing and Industry Growth, Rio Vista, Travis, Suisun City, Solano County Farm Bureau and the Solano/Napa Counties Cattlemen's Association, and Vacaville.

INTRODUCTION

The U.S. Census Bureau (Bureau) is required by Article I, Section 2 of the U.S. Constitution to conduct an accurate count of the population every ten years. Census data is used to determine how many seats each state will have in the U.S. House of Representatives and in redistricting of state legislatures, county boards of supervisors and city councils. In 2020, the Bureau conducted the decennial census, extending the deadline for responses through October 15, 2020 in response to the COVID-19 pandemic. Upon completion of the Census, the County's self-response rate (those residents who responded without contact from the Bureau) was estimated to be 74.1% and the Bureau estimated that the total California self-response rate was 69.6% of all U.S. residents. According to the Bureau's website, the Bureau followed up with non-responders through census takers and estimates that 99.9% of the U.S. population was counted between self-response and follow up by the Bureau.



Pursuant to Elections Code section 21500 et seq., "Following each federal decennial census, and using that census as a basis, the board shall adjust the boundaries of any or all of the supervisorial districts of the county so that the supervisorial districts shall be substantially equal in population as required by the United States Constitution." For the purposes of redistricting beginning this cycle, the County's population includes incarcerated persons whose last known place of residence was in the County. The County's population

will not include persons incarcerated within the County except those whose last known residence was also in the County. The Board must adopt an ordinance or pass a resolution adopting updated supervisorial districts no later than December 15, 2021 which means that the process must be complete and new maps presented to the Board for adoption in early November in order to meet the deadline.

The process for redistricting is heavily regulated by the U.S. and California Constitutions, the Voting Rights Act and Elections Code sections 21500 et seq. These authorities require that districts be based on total, prisoner-adjusted population and must have substantially equal population per district. Additionally, these authorities generally prohibit using race as a predominate criteria for redrawing districts or diluting the voting rights of racial or language minority communities to elect representatives of their choice. New requirements have been added to the California Elections Code (ELEC § 21500(c)) that provide that the updated districts must be redrawn using the following criteria, in order of priority:

1. To the extent practicable, districts must be geographically contiguous;
2. To the extent practicable, districts must maintain the geographic integrity of neighborhoods and "communities of interest" which are defined as "populations that share common social or economic interests and should be included within a single supervisorial district for purposes of its effective and fair representation";
3. To the extent practicable, districts must minimize division of cities or census designated places;
4. Boundaries must be easily identifiable and, if possible, bound by natural/artificial barriers; and
5. To the extent practicable, and where it does not conflict with the preceding criteria, districts shall be drawn to encourage geographical compactness.

INTRODUCTION

New State law (ELEC § 21507.1) also requires extensive outreach and opportunity be given for public input, especially for minority and language minority communities. The County is required to hold at least three public hearings or workshops, with the following requirements:

1. One public hearing/workshop must be held before draft maps are drawn
2. Two public hearings/workshops must be held after draft maps are drawn
3. One public hearing/workshop must be held on a weekend or after 6pm on a weekday
4. All public hearings/workshops must be noticed to the public, accessible to the disabled and must provide live translation if requested 72 hours prior to the hearing/workshop
5. The date, time and place of each hearing/workshop must be published online at least 5 days in advances

In addition, the County must make good faith, demonstrable efforts to engage the public, including underrepresented and non-English speaking communities. This may be demonstrated by providing information via local media organizations, including those serving non-English speaking communities and to local community organizations and agencies, including those active in language minority communities. The County is also required to publish all draft maps, along with specified information regarding the maps at least 7 days prior to their adoption. Throughout the redrawing process, the County must allow the public to submit testimony or their own draft maps in writing and electronically. Finally, the County must record all public comment and Board deliberation regarding proposed maps and maintain such records for a minimum of 10 years.

Per ELEC § 21500(c)(2) the revised district boundaries must, to the extent practicable, respect the geographic integrity of the communities of interest described in this report in a manner that minimizes their division. Per

ELEC § 21507.1(f), the public hearings conducted by the Committee would satisfy the Board's obligation to conduct at least one public hearing before the Board draws a draft map.

FORMATION OF THE RAC21

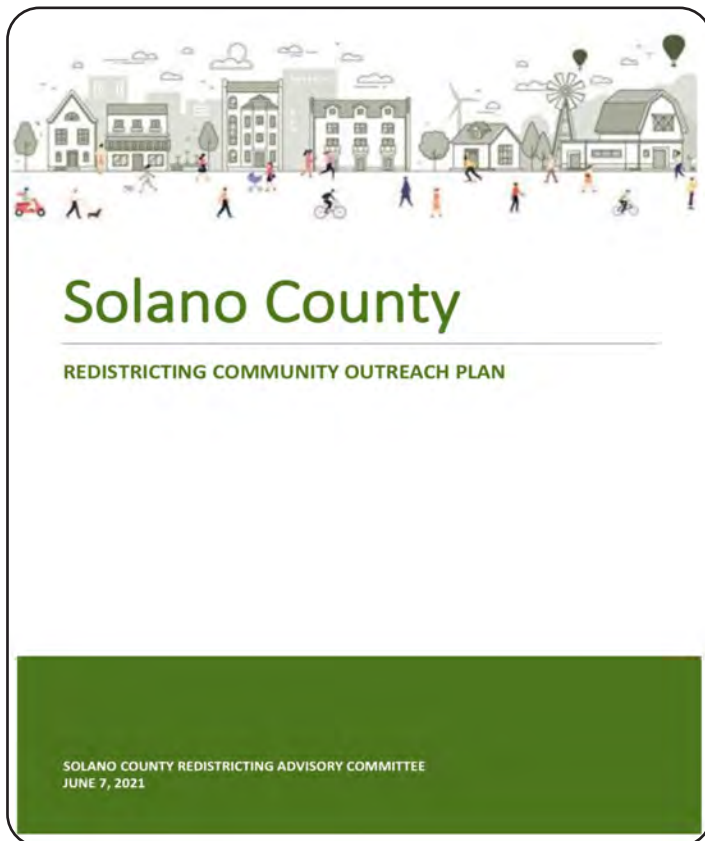
On March 9, 2021 by Resolution No. 2021-40, the Board established the Supervisorial Redistricting Advisory Committee ("Committee" or "RAC21") composed of residents of the County as allowed by California Elections Code section 23001. The Committee was formed to assist the Board in conducting public outreach to identify Communities of Interest (COI) within the County. The Board had discretion as to how to appoint members to the Committee so long as no members were elected County officials, or family, staff, or paid campaign staff of elected County officials (ELEC § 23002). The Board decided that the Committee would be comprised of 15 members and that each County Supervisor would appoint three (3) members including at least one (1) member residing in an unincorporated part of the County.

On April 27, 2021, the Board directed the Committee to perform outreach activities to help identify communities of interest and report their findings to the Board in the Fall. As noted above, "communities of interest" are defined as "populations that share common social or economic interests and should be included within a single supervisorial district for purposes of its effective and fair representation" (ELEC § 21500 (c)(2)). County staff was directed to assist the Committee in conducting ten (10) public hearings, two (2) in each district, between June and August 2021 to gather community of interest testimony.

The Board appointed members at various meetings during the spring of 2021 with most appointments being made on May 11, 2021. During the May 11, 2021 meeting, the Board also adopted a Work Plan for the Committee which scheduled trainings and the ten (10) outreach meetings on Wednesday evenings and Saturday mornings between June 23, 2021 and August

INTRODUCTION

28, 2021. The adopted Work Plan also called for the Committee members to receive training on the public meeting rules included in the Brown Act (Chapter 9 of Part 1 of Division 2 of Title 5 of the California Government Code) on May 20, 2021.



RAC21 TRAINING

On May 20, 2021, Deputy County Counsel, Ryan FitzGerald, gave a presentation highlighting the Committee's obligation to ensure transparency during the fact-finding portion of the redistricting process. The presentation included instructions regarding meeting notices, agendas, and public accessibility. The training was conducted remotely rather than in person as allowed by the California Governor's Executive Orders N-29-20 issued March 17, 2020 and N-08-21 issued June 11, 2021.

On June 3, 2021, Paul Mitchell, Owner of Redistricting Partners Inc., the County's consultant for the redistricting

project provided training to the RAC21. He provided an overview of the principles from the Fair Maps Act and the Voting Rights Act. The training covered the following topics:

1. What is Redistricting?
2. State Fair Maps Act and Federal Voting Right Act
3. What is Gerrymandering?
4. Traditional Redistricting Principles
5. Communities of Interest
6. Census Data and overview of timeline for release
7. Overview of the RAC21 timeline

SOLANO TEAM SUPPORT

The County Administrator assigned an internal Solano employee team to manage the Redistricting project and oversee the consultant team from Redistricting Partners, Inc. in addition, the County team was tasked with assisting the RAC21 to ensure they received required training and were equipped to conduct community outreach in the five supervisorial districts on communities, a new requirement under the Fair Maps Act for the 2021 redistricting cycle.

The Solano Redistricting team consisted of members from the County Administrators Office, County Counsel, Resource Management, and the Department of Information Technology, Geographic Information System (GIS) division, and the Registrar of Voters.

ROLE OF TECHNOLOGY IN REDISTRICTING

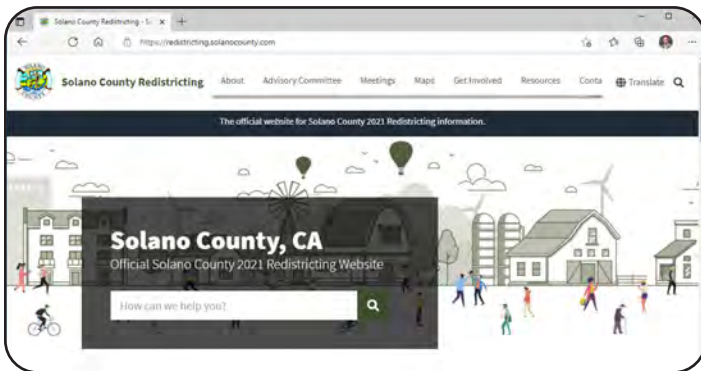
Solano County recognizes the need for technology support to maximize the accessibility and reach of the Redistricting Advisory Committee (RAC21) and community outreach process especially during this global pandemic.

IT support was offered by our Geographical Information Systems (GIS) team, Software Engineering team, and Service Desk Team, to develop solutions to make community engagement as frictionless as possible.

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SOFTWARE ENGINEERING

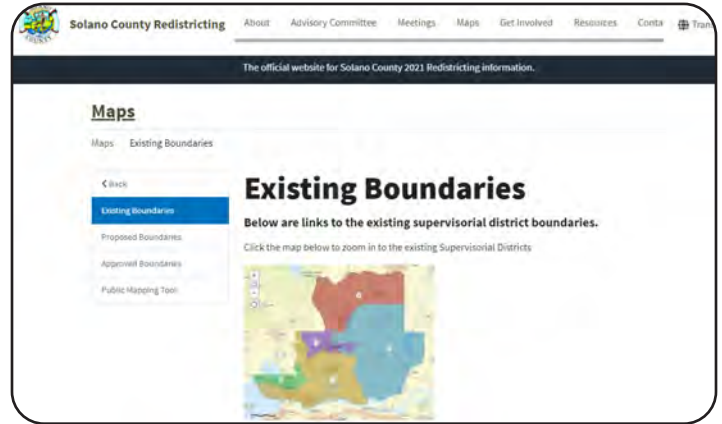
A new website was deployed to publish critical information for the redistricting process, advertise community meeting dates, share outcomes from the variety of meetings held, and act as the central hub for opportunities to interact with the redistricting process. The County's software engineering team worked closely with ProudCities to publish, maintain, and customize <https://redistricting.solanocounty.com/>



All content created as part of the process included recordings of the community outreach meetings and RAC21 meetings are hosted on this site and will be preserved for a minimum of 10 years to serve as a record and as a guide for the 2030 census process.

GEOGRAPHICAL INFORMATION SYSTEMS (GIS)

The GIS team provided critical support to help illustrate the current state of supervisorial districts with current day mapping in a searchable and zoomable format. The tools provided by the GIS team enabled members of the RAC21 and members of the public to visually understand how Solano County is currently aligned to the 5 Supervisor districts and help users understand the physical location of a variety of communities of interest prior to official census data release. The goal of the process is to publish a user friendly tool named DistrictR with current census data so that members of the community can point and click to draw proposed maps or just to illustrate to the Board specific communities of interest. This tool can be found on the "Maps" tab of the redistricting website.



SERVICE DESK SUPPORT

Early consultation with Service Desk enabled a variety of formats for members of the community to use to participate in the redistricting process. To satisfy the needs of the community and to acknowledge the ongoing crisis of the COVID-19 pandemic, many meetings were held in a virtual format. Video calls for both the RAC21 and for community outreach meetings were held with commonly used video conferencing tools such as Microsoft Teams and Zoom. The use of these tools dramatically expanded the availability of options for members of the public to attend and participate. While in person meetings were also held, the use of technology to offer a virtual format empowered members of our community to participate in ways never before imagined.



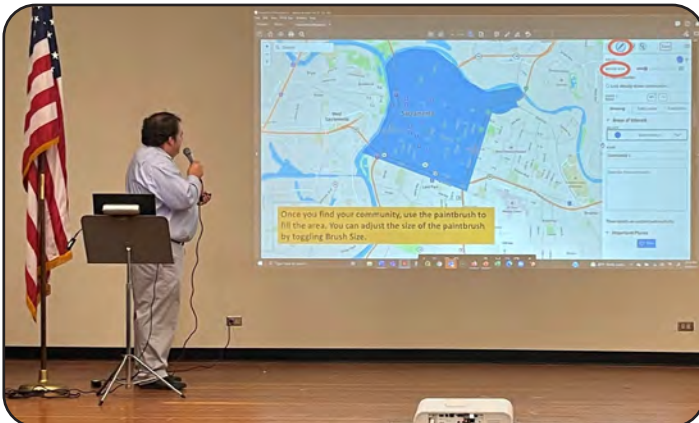
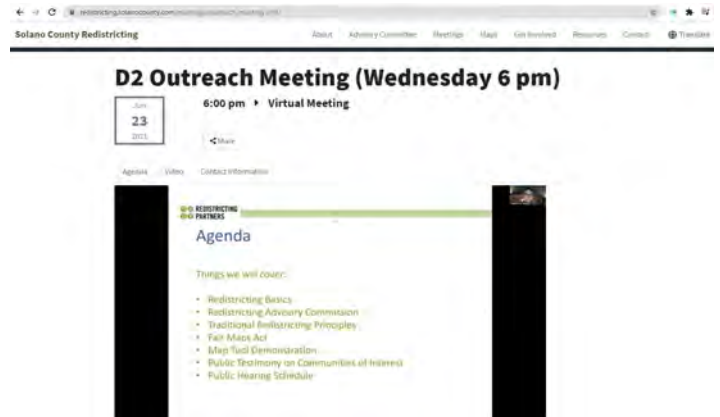
INTRODUCTION

OUTREACH EFFORTS / TIMELINE

The first five (5) public hearings (1-5), were conducted remotely rather than in person as allowed by the California Governor's Executive Orders N-29-20 issued March 17, 2020 and N-08-21 issued June 11, 2021. Zoom was used to conduct the community outreach meetings. The Zoom virtual platform can accommodate up to 1,000 participants in a single meeting.

The second five (5) public hearings (6-10) were conducted in-person. Due to the unavailability of venues throughout the county, County facilities were used with the exception of the Elmira Firehouse. In-person meetings were held at the following facilities:

- District 1 - Vallejo County Library
- District 2 - Cordelia County Library
- District 3 - County Events Center
- District 4 - Vacaville Town Library
- District 5 - Elmira Fire Station #65



INTRODUCTION

All meetings were noticed in advance on the County's Redistricting website located at <https://redistricting.solanocounty.com> by press release, a news alert using the @CountyofSolano Facebook page, a bulk mailing to all Solano County residents, and a bulk email was sent to all registered voters, approximately 95,000 using the MailChimp.com platform. The agendas for each meeting and all materials made available to the Committee members were posted on the Redistricting website as well in compliance with the Brown Act.



Redistricting is currently underway in Solano County. Every 10 years the County embarks on this process to adjust our boundary lines to ensure equal representation by each elected official in each agency. We need your help identifying **Communities of Interest**.

What is a Community of Interest?
A Community of Interest (COI) is a neighborhood, community, or group of people who live in a geographically definable area and share common social, economic or policy concerns and would benefit from being maintained in a single district. Another way of understanding a COI is that it is simply a way for a community to tell its own story about what neighbors share in common, including what makes it unique when compared to surrounding communities.

Why Should I Participate?
Keeping COI's together is an important principle in redistricting. It can be especially helpful to communities that have been traditionally left out of the political process. Community members have the opportunity to define their communities by telling their own stories and describe their concerns to policy makers. Without this public dialog, those who may not be aware of a community's best interests might decide for them.

DISTRICT	DAY OF THE WEEK	SCHEDULED MEETING DATE / TIME
2	Wednesday	June 23, 2021, 6 – 8 p.m.
1	Wednesday	June 30, 2021, 6 – 8 p.m.
3	Wednesday	July 7, 2021, 6 – 8 p.m.
4	Wednesday	July 14, 2021, 6 – 8 p.m.
5	Wednesday	July 21, 2021, 6 – 8 p.m.
1	Saturday	July 31, 2021, 9 – 11 a.m.
2	Saturday	August 7, 2021, 9 – 11 a.m.
3	Saturday	August 14, 2021, 9 – 11 a.m.
4	Saturday	August 21, 2021, 9 – 11 a.m.
5	Saturday	August 28, 2021, 9 – 11 a.m.

Connection Information

Wednesday meetings connection information
 ZOOM: <https://zoom.us/j/92017146394>
 Dial In: (669) 900-6833
 Meeting ID: 92017146394 / Password: 868017

Saturday meetings connection information
 ZOOM: <https://zoom.us/j/4263327777>
 Dial In: (669) 900-6833
 Meeting ID: 4263327777 / Password: 868017

<https://Redistricting.SolanoCounty.com>
Redistricting@SolanoCounty.com

Scan with your camera on any mobile phone



COMMUNITIES OF INTEREST - INPUT RECEIVED AND ANALYSIS

The RAC21 engaged in ten community outreach events between June 23, 2021 and August 28, 2021, beginning in District 1 and throughout the five districts in Solano County to learn about communities of interest as defined in earlier sections of this report.

Following the conclusion of the community outreach meetings, the RAC21 reviewed and analyzed the data received as outlined on the following pages and discussed separately by supervisorial district. The RAC21 also reviewed the data to identify common common themes across the data.

SUPERVISORIAL DISTRICT 1

CURRENT DISTRICT 1 BOUNDARIES

District 1 comprises most of Vallejo, a city in California's San Francisco Bay Area with a population of approximately 121,267 according to the U.S. Census Bureau. District 1 specifically consists of the northern section of the City of Vallejo, north of Georgia Street.

POPULATION

In 2020 District 1 has a population of 91,020. In the 2010 Census the population was 83,558. The district experienced a growth of 8.9% in the last decade.

COMMUNITIES OF INTEREST (COI) IDENTIFIED

Over the course of the process four communities of interest (COI) were identified:

1. North Vallejo/Country Club
2. Mare Island/Southwest Vallejo
3. Downtown Vallejo
4. Unhoused community

NORTH VALLEJO/COUNTRY CLUB

North Vallejo is made up of the following neighborhoods: Country Club Crest Estates (The Crest), Cimmeron, Loftus Lakeside Manor, College Park and Rancho Vallejo. There was a community of interest map submitted on July 31, 2021. North Vallejo has historically had an African American population. Commentary highlighted in recent years the North Vallejo Community has increased in diversity including a growth of Latino and Filipino populations. There is a need for this community of interest to be represented by one representative due to the varying needs (i.e. high poverty, under-resourced schools, food insecurity, housing, environmental/transit concerns including health concerns due to its proximity to I-80, Hwy 37 and Hwy 29).



MARE ISLAND/SOUTHWEST VALLEJO

There were two community of interest maps submitted on July 31 and September 3, 2021, respectively. The southwestern parts of Vallejo constitute a federally recognized opportunity zone according to the U.S. Department of the Treasury. The opportunity zone, part of Solano County's District 1, comprises parts of the southeast portion of Mare Island, a former U.S. Navy base, decommissioned in the 1990s, and the Southwest area of Vallejo, stretching to interstate highway 80. The comment highlighted the area particularly in the Southwest area of Vallejo as a community of interest given the historical under-resourcing and prioritization of an area with needs ranging from food insecurity, jobs, high poverty, schooling and public safety. The comment also highlighted the need for jobs, more small specialty park areas for young children who live in Mare Island, public safety byway of surveillance cameras and public transit services commencing in the downtown area and ending in Mare Island.



SUPERVISORIAL DISTRICT 1



DOWNTOWN VALLEJO

There was a community of interest map submitted on July 31, 2021 as well as a public comment submitted by a District 1 member. The geographic boundaries stretch from Curtola Parkway, the Vallejo Waterfront, Florida, Tuolumne and Tennessee Street respectively (collectively known as the “Vallejo downtown area”). This was identified as a community of interest in its current and historical need to be revitalized to spur local commerce and job creation that can increase the revenue base for much needed services and improve quality of life for all District 1 residents. This area, in addition to the earlier ones noted, needs increased prioritization and resourcing.



UNHOUSED COMMUNITY

Another community of interest that is being highlighted is the unhoused community. There has been an increase in residents that are not housed due to a lack of affordable housing and sustainable income which was exacerbated by the pandemic. In addition to the limited transportation, a gap in services and outreach this community of interest remains vulnerable and isolated. This community of interest intersects between all of the other communities of interest in District One.

SUPERVISORIAL DISTRICT 2

CURRENT DISTRICT 2 BOUNDARIES

District 2 currently encompasses Benicia, parts of Vallejo, and Mare Island in the south. In the northern part of the district, it includes Cordelia Villages and Green Valley, along with parts of lower Suisun Valley and a few neighborhoods in core Fairfield. Included is also the entirety of the Suisun Marsh. Points of interest in this district include Mare Island, the Benicia Arsenal, the Carquinez & Benicia bridges, Caymus Vineyards, Valero Refinery, a Budweiser Factory, and the world-famous Jelly Belly candy company, among others.

POPULATION

In 2020 District 2 has a population of 90,452. In the 2010 Census the population was 83,024. District 2 experienced a 8.9% growth in the last decade.

COMMUNITY FEEDBACK

Over the last few months, the Redistricting Advisory Commission (RAC21) has reached out to the community to hear their views of what their communities of interest are. There were 7 maps submitted online, and input received at community events as well. RAC21 representatives from District 2 were at all the events and received the following input related to District 2.

- 7 Comments emailed to the website (as of 8/30/21).
- 4 Online Maps on website ('ID36462 (aka Lower Suisun Valley) and 'Green Valley/Suisun Valley west side of 80 ID:30919, District 3 COI, 42970, and Brenda Mitchell ID42944 (aka Mare Island).
- 7 Maps submitted in person.

COMMUNITIES OF INTEREST (COI) IDENTIFIED

Based on the feedback of the community and committee, the following communities of interest (COI) were identified:

1. Upper and Lower Green Valley
2. Cordelia Villages
3. Benicia
4. Lower Suisun Valley
5. Mare Island

UPPER AND LOWER GREEN VALLEY

Green Valley was by far the most common subject of the input received, which included 2 online comments, 3 online maps, and 4 of in-person submitted maps. The current district lines between District 2 and District 3 split parts of lower Green Valley from other parts of Green Valley. Some in person feedback indicated that there was support for combining these into 1 district. We did receive 1 comment and 1 map indicating a COI that included Upper Green Valley and Upper Suisun Valley. One individual felt that upper Green Valley should be combined with other rural parts of the county up to Browns Valley in Vacaville to make up an entirely rural district.

There was also a map in which the individual was indicating that they wanted Green Valley (upper and lower) combined with a specific supervisorial district (District 3, which includes core Fairfield). While desiring that a region/neighborhood be included in a specifically designated district is not a basis for a COI, the input is noted.



CORDELIA VILLAGES

One online comment and 3 in person submitted maps involved Cordelia Villages as their community of interest. In all but one case, the input also included Green Valley in the COI as well. At the District 2 in person community outreach meeting, there was some verbal support from the attendees regarding seeing Cordelia as a COI, apart and separate from core Fairfield.

SUPERVISORIAL DISTRICT 2



BENICIA

There were 2 comments and 1 submitted map that identified the city of Benicia as a COI. The sense was that Benicia should be in a single district. Where there was disagreement with the current district lines, it appeared to be that they felt that more of Vallejo should be included in the district and/or that the district goes too far north and east incorporating people who have different interests/concerns from those in Benicia. The input generally sees Benicia as having more in common with the edges of south Vallejo, as opposed to other parts of the district.

LOWER SUISUN VALLEY

This COI of Lower Suisun Valley encompasses Cordelia Road, Thomasson Lane, and Hale Ranch Road, along with Nelson's Hill. One map was submitted for this COI. Lower Suisun Valley is an agricultural area located south of I-80, that includes the Caymus Wine production facility and the Solano County Department of Agriculture. The major concerns of this COI constitute fire and flood protection, due to flooding and fire incidents experienced here over the last few years. The feeling here is that being semi-isolated from surrounding communities, they should be in a single supervisorial district.

MARE ISLAND

There was 1 submission that saw Mare Island as a separate COI. This submission focused on the perceived needs of this district that included, parks, dog parks, public bus service to downtown Vallejo, a charter

school, clean air manufacturing, and more employment for residents of the island. It also expressed a desire for 24-hour surveillance cameras to/from the island.

HIGHWAY 12 CORRIDOR THROUGH SUISUN CITY

There was 1 map submission that had neighborhoods on both sides of Highway 12 as it heads from I-80 through Suisun City as a COI. The individual felt that the highway as a major arterial road was critical for Suisun City travel and that this fact along with Suisun City constituted a COI.

GENERAL THEMES

The general feedback was that Cordelia/Green Valley had little in common with core Fairfield. The areas known as Cordelia/Green Valley are only geographically linked to core Fairfield by a single railroad track, which makes it physically impossible to travel there from core Fairfield without leaving the city limits. The result is a geographic enclave that is separate from the city of which it is ostensibly a part. The feedback received was that residents would rather not be part of Fairfield if they had a reasonable alternative. This area has an elementary, middle, and a high school, along with adequate shopping options, and some restaurants. For people living in this area, they appear to feel that there is not much reason to go into core Fairfield.

BENICIA SHOULD BE IN ONE DISTRICT

The feedback received indicated a desire that the entire city of Benicia be in one supervisorial district. There was focus on some of the perceived attributes of Benicia, such as a reliance on the local economy to establish a unique culture. There was also a sense that parts of Benicia have some things in common with the southern parts of Vallejo, with one individual expressing the desire that everything within 5 miles of their residence be in the same district. This collides somewhat with feedback from the District 1 meetings in which some of the feedback focused on the desire of some that south Vallejo be included in a district with the rest of Vallejo. Regardless, the feedback from Benicia is that the city should not be split.

SUPERVISORIAL DISTRICT 3

CURRENT DISTRICT 3 BOUNDARIES

District 3 currently includes the area west of I-680 and Green Valley Road (not Old Town Cordelia which is in District 2), includes most of Fairfield, about half of Suisun City, all of Tolenas and Suisun Valley, and Travis Air Force Base south of Travis Avenue. Interstate 80 and Air Base Parkway form the major divider through Fairfield, with the northeast part of Fairfield in District 5. Suisun City south of Prosperity Lane and east of Emperor Drive is in District 5.

POPULATION

District 3 has a population of 88,883, in the 2010 census the population was 83,126. We have seen 6.9% growth in District 3 in the last 10 years. Most of that growth came from businesses and urban growth. In the last decade. District 3 also noticed a growth in open space fires that hinder the agriculture and wineries that govern the District in the Green Valley/Suisun Valley community. Another area of concern in District 3 is the water shortage that is needed for the county, District 3 which has the most wineries, and a strong growth in farming, only second to District 5.

COMMUNITY FEEDBACK

The RAC21 conducted 5 virtual and 5 in-person community outreach meetings. On July 07, 2021, District 3 met with the community via Zoom to discuss their COI concerns and on Aug 14, 2021, District 3, met with the community in-person at the Solano County Event Center. In total, we received the following input related to District 3:

- 5 Community Comments
- 4 Online Maps via the website
- 2 Video Comments: Nicole Jackson and Alicia Minyen

COMMUNITIES OF INTEREST IDENTIFIED

District 3 currently consists of five communities: Fairfield, Green Valley/Suisun Valley, Cordelia, Travis AFB, and Suisun City.

1. Fairfield - (Fairfield vs Vacaville)
2. Green Valley/Suisun Valley - (Environmental vs Agriculture)
3. Cordelia - (Freeway vs Railroad)
4. Travis Air Force Base - (Military vs Environment)
5. Suisun City - (Environmental vs Isolation)

Committee members also spoke with community members at stores, community events, public meetings, public parks, and social and family/friends gathering. Most of our survey or information gathering was not attached to the redistricting website nor was such information submitted to the staff of Solano County.

As we listened to their concerns and views, we noticed that many of the citizens were concerned about their community being isolated, environmental fires, water supply, or business growth and zoning. Several communities of interest areas feared that their interests would be jeopardized.

FAIRFIELD

District 5 represents more of Vacaville and has this small portion of Fairfield. Many are concerned that certain decisions or votes by the present supervisor will affect Fairfield because Vacaville has more of a representation. The people that live in the community would love to see this portion of Fairfield returned to Fairfield by being a part of District 3.



SUPERVISORIAL DISTRICT 3

GREEN VALLEY / SUISUN VALLEY

This area is known for its open space, regional park, agriculture, and wineries. The COI west of Green Valley Rd and north of I-80 west, this portion is in District 2. District 2 which is known for its conservation, environmental, hunting area and District 3 is more of an agriculture area, COI would like to see that portion of Green Valley move into District 3.



CORDELIA

Cordelia is a good example of a community being isolated and out of place. Majority of Cordelia is in District 2. Cordelia is no different than Benicia, or Suisun City, which displays more of an environment community and is located just south of I-80 east. Talking with some of the citizens that live north of I-80 west, they would like to see the Cordelia corridor that is located north of I-80 west be moved over to District 3, and old town Cordelia stay in District 2 out of Fairfield.

TRAVIS AFB

Even though Travis AFB is in Fairfield and a part of District 3, it is better served in District 5. Because of the open space and farmland, it would better serve District 5 which houses more open space for cows to graze on and no environmental issues.



SUISUN CITY

This area is more of an environmental and conservation area. Just like Green Valley is known for its agriculture and wineries. Suisun City has one of the largest wildlife areas and hunting grounds. As the water in Green Valley is low, the flatlands of Suisun City have more sloughs than any of the land. Having Suisun City incorporate in District 2 would better serve the people of Suisun.



GENERAL THEMES/CONCLUSION

The COI individuals were concerned also about gerrymandering based on the 2010 Solano County Supervisorial Districting Map. The current map shows unbecoming district lines that appeared to be a form of gerrymandering which is a form of manipulating district lines to hinder accountability, fair representation, and competitive elections. The Community believed by changing the above COI that they felt was fair, it would slow down and even end gerrymandering in Solano County for the 2020 Census.

SUPERVISORIAL DISTRICT 4

CURRENT DISTRICT 4 BOUNDARIES

District 4 currently includes Vacaville west of Peabody Road up to Marshall Drive, north of Marshall Drive to Nut Tree Road and then west of Interstate 80 to the Yolo County line, Dixon and the unincorporated area north of Midway to the Yolo County line.

POPULATION

In 2020 District 4 has a population of 82,390. In the 2010 census the population was 82,790. District 4 has seen a decline in its population by 0.5% in last 10 years. Much of this decline can be contributed to the requirement in the Fair Maps Act to reallocate prisoners to their place of residence at the time of their arrest.

COMMUNITY INPUT

Over the last three months (June-August 2021), the Redistricting Advisory Commission (RAC21) has reached out to the community to hear their communities of interest. The RAC21 held 5 online community outreach events, 5 in-person community outreach events, and received input from the community. The public input also included emails and paper and online map submissions.

COMMUNITIES OF INTEREST (COI)

Based on the feedback of the community and committee, the following communities of interest (COI) were identified:

1. Downtown Vacaville
2. City of Dixon
3. Unincorporated region outside City of Vacaville
4. Agricultural Land
5. Prison Population

DOWNTOWN VACAVILLE

Downtown Vacaville has a small town feel and serves as the heart of the city. Vacaville's downtown is home to approximately 350 businesses. With these local business and events such as the

Farmers Market, the CreekWalk concert series, and Fiesta Days, downtown Vacaville serves as a family friendly hub for the local community. Vacaville's downtown is a community of interest and should be retained in one supervisorial district.

DIXON



Dixon is a small city and shares some agricultural heritage with its outlying unincorporated rural areas. Overall, based on the community and committee input feedback received, the city of Dixon should not be split into smaller parts. Dixon should remain whole in one district.



SUPERVISORIAL DISTRICT 4

UNINCORPORATED REGION OUTSIDE THE CITY OF VACAVILLE

The unincorporated areas west and north of Vacaville shared common interests in regard to its rural landscape and fire risk/response. The unincorporated area north of Vacaville is of significant fire risk. The unincorporated area west of Vacaville has the most severe fire risks of Solano County. These unincorporated regions are a community of interest and would be best served if included in one supervisorial district.



AGRICULTURAL LAND (DISTRICT 4)

Per community feedback, District 4's agricultural land is a significant community of interest. The agriculture is a significant driver of jobs and economic activity. The Solano County Farm Bureau sent a letter noting that "District 4 has the majority of the counties orchards at this time and it makes sense to keep them together." As much as is feasible, this agricultural land would be best served if kept in one supervisorial district.

PRISON POPULATION

District 4 is home to a significant number of prisoners located at California State Prison Solano and the California Medical Facility (CMF). As a result of changes to state law, the prison populations will be counted in their residence prior to incarceration rather than the district where the prison is located. The prisoner reapportionment results of these local prison populations will change all districts, but especially District 4 because of these two large facilities. If most of the prisoners are apportioned outside the District 4 boundaries, there might be opportunities for the Board of Supervisors to assess the district and better serve the communities of interest. The pending prisoner reapportionment process may offer additional opportunities when considering District 4's boundaries.

GENERAL THEMES

1. Dixon should be wholly located within one supervisorial district.
2. Based on the estimated number of almost 90,000 people per district, most of the city of Vacaville could be included in one supervisorial district. While the latest Census figures might not allow Vacaville to be entirely in one district, the district's interests should not be split into more than two supervisorial districts.

SUPERVISORIAL DISTRICT 5

CURRENT DISTRICT 5 BOUNDARIES

District 5, includes the eastern section of Suisun City, south of Prosperity Lane and east of Emperor Drive to Highway 12, including Pintail Drive; the eastern part of Vacaville, including most of the 95687 area east of Peabody Road, south of Marshall Drive and east of Nut Tree Road to Interstate 80; north of Air Base Parkway in Fairfield; and south of Midway Road to include Rio Vista and the Elmira area.

POPULATION

District 5 has a population of 95,112. In the 2010 Census the population was 80,984. District 5 has seen a population growth over 17.4 % in last 10 years. District 5 appears to be one of the fastest growing districts in Solano County. Beside its population growth, District 5 has one of the largest agriculture and open space areas in Solano County.

COMMUNITIES OF INTEREST (COI)

1. Agriculture and Orchard Land
2. Housing and Industry Growth
3. Rio Vista
4. Travis
5. Suisun City
6. Solano County Farm Bureau and the Solano/Napa Counties Cattleman's Association
7. Vacaville

COMMUNITY FEEDBACK

The Redistricting Advisory Committee (RAC21) conducted 5 virtual meetings and 5 In-person meetings with the community. District 5 met with the COI via zoom on July 21, 2021 to discuss redistricting. On Aug 28, 2021, District 5 had the opportunity to meet with over 12 people in-person at the Elmira Fire House in Solano County. In total, we received the following input related to District 5:

- 4 Community Comments
- 2 Video Comments

ELMIRA: AGRICULTURE AND ORCHARD LAND

District 5 has two of the largest COI's in the County. Because of its farming (root, orchard, and vine crops) and animal (cattle and sheep) ranching, all of these areas are very concerned with water access and utilization, yet each has its own unique demands by the nature of the crops and animals involved within each agricultural business. Keeping the district intact ensures appropriate representation.



HOUSING AND INDUSTRY GROWTH

Solano County is the most affordable of the 9 Bay area counties for housing with 400 plus houses going into Dixon and several times that number going into the One Lake project in Fairfield. It has a growing bio-medical industry in north Vacaville area all of which put additional population within District 5 with a diversity of needs.

RIO VISTA

Rio Vista is somewhat isolated in the far eastern portion of the county. Historically it has been both a river city and a farming community within the very important Delta water shed area. COI of Rio Vista is concerned that the community could be moved out of District 5 where they feel it belongs. Because of the agricultural nature of the city and surrounding area there are deep concerns around the issues of Senior and Junior water rights from the Sacramento River as well as other water sources. The COI is concerned they remain represented with District 5 which is heavily involved in any decisions made with regard to the vital issue of water.

SUPERVISORIAL DISTRICT 5

TRAVIS AIR FORCE BASE

Residents noted concern that Travis is split between two supervisorial districts and that the people of Travis are not being represented as they should. A major concern is the Travis Unified School District boundaries that are split between two districts, and feedback indicated a desire for the school district to be within District 5. They noted this would better serve the community and the students of the district.



SUISUN CITY

Residents expressed that the portion of Suisun City that is within District 5 is nominal with approximately 285 residences and would be better served in District 3 or District 2. They also noted Suisun City is more of an environmental community than a rural farming community and any decisions dealing with agriculture could hurt Suisun's growth or help it. Input also suggested that Suisun City fits better in with Districts 3 or 2.

SOLANO COUNTY FARM BUREAU AND SOLANO/NAPA COUNTIES CATTLEMEN'S ASSOCIATION

These two groups stand out because of the large agricultural nature of District 5 however may have impacts to Districts 3 and 4 also. Because of the need for water supply and an appropriated water distribution to farmers and cattle land, it was suggested that more water storage should be built, and District 5 has the land and facility to accommodate it.



VACAVILLE

Little concern was expressed through community feedback with the current alignment between Districts 4 and 5 regarding community resources or allocation of those resources. The primary concerns were traffic, fire, and water and what impact, if any, this growth would have on these issues as well as on the the senior citizen population and geographical area. Growth across the current boundaries of the city limits was raised regarding effort to incorporate the new housing being built on Leisure Town Road to expand Vacaville. Additionally, concerns were raised about the increasing traffic on Leisure Town Road.

GENERAL THEMES/CONCLUSION

The figures from the 2020 Census will impact the redistricting to an unknown extent. However, recent data suggests District 5 has picked up more than any other Districts by a few thousand residents at least so some rebalancing seems necessary and appropriate. The data seems to imply an increase in population for the county where each Supervisor would represent approximately 90,000. This increase may not by law require redrawing the Supervisorial District lines however it does provide an opportunity to clean up some boundary challenges from the recent redistricting cycles and any potential perception of gerrymandering. This would allow aligning of COI's more equitably and logically going forward.

RAC21 MEMBERSHIP

On May 11, 2021, the Board approved the following members from each of their districts to serve as representatives for Solano County's Redistricting Advisory Committee.

DISTRICT 1

Tiffanee Jones (Lead)

Cassandra James

Alex Matias

DISTRICT 3

Delon Jackson (Lead)

Debra Russo

Mike Nail

DISTRICT 5

Jim McCully (Lead)

Rosie Enriquez

DISTRICT 2

Chris Angle (Lead)

Stephanie Cobb

Mina Diaz

DISTRICT 4

Shawn Smith (Lead)

Steve Greenberg