

	<b>Solano Local Agency Formation Commission</b>
	675 Texas St. Ste. 6700 • Fairfield, California 94533 (707) 439-3897 <a href="http://www.solanlolafco.com">www.solanlolafco.com</a>

**Staff Report**

DATE: October 21, 2024

TO: Local Agency Formation Commission

FROM: Tyra Hays, Project Specialist

SUBJECT: **LAFCO Project No. 2024-03 – Sphere of Influence Review for the Solano County Mosquito Abatement District**

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**Recommendation:**

- 1) DETERMINE that the Solano County Mosquito Abatement District (SCMAD) sphere of influence update is exempt pursuant to Title 14 California Code of Regulations, Chapter 3 Guidelines for Implementation of the California Environmental Quality Act (CEQA), Section 15061 (b)(3) General Rule Exemption;
- 2) REVIEW and CONSIDER the staff draft determinations contained in the draft resolution;
- 3) ADOPT the Solano LAFCO Resolution making determinations and reaffirming the Sphere of Influence for the Solano County Mosquito Abatement District and;
- 4) DIRECT staff to prepare and file a Notice of Exemption pursuant to CEQA Guidelines Section 15061(b)(3);
- 5) DIRECT the Executive Officer to complete the necessary filings and transmittals as required by statute.

**Executive Summary:**

Local Agency Formation Commissions (LAFCOs) establish, review, amend, and update spheres of influence (SOIs) to designate the territory that represents the appropriate and probable future growth jurisdictional boundaries and service areas of the affected agencies. According to Government Code Section (GC § 56430), “in order to prepare and to update SOIs, the Commission shall conduct a [municipal] service review (MSR) of the services provided and shall prepare a written statement of its determinations.”

The MSR for the Solano County Mosquito Abatement District (District) contained only two minor recommendations, both related to the District’s website. The recommendations are as follows:

- R.1** Update the District’s website to be consistent with Assembly Bill 434 (AB 434) which requires the District’s website to be consistent with Level AA of the Web Content Accessibility Guidelines (WCAG) 2.0 or newer.

Commissioners

Ron Kott, Chair • John Vasquez, Vice-Chair • Nancy Shopay • Mitch Mashburn • Steve Bird

Alternate Commissioners

Alma Hernandez • Wanda Williams • Jack Batchelor

Staff

Rich Seithel, Executive Officer • Christina Love, Deputy Executive Officer • Aaron Norman, Analyst II • Tova Guevara, Office Administrator/Clerk • Tyra Hays, Project Specialist • Mala Subramanian, Lead Legal Counsel

**R.2 Update the District’s website to be consistent with the Special Districts Transparency Act.**

On October 21, 2024, the Commission adopted the Final Municipal Service Review (FMSR) for the Solano County Mosquito Abatement District. The FMSR supports and recommends that the SCMAD SOI be reaffirmed based on the District’s ability to 1) operate effectively and efficiently, 2) successfully provide services, and 3) being fiscally set up to continue to do so.

**Project Description:**

Staff proposes to reaffirm the SOI for the District, which is coterminous with the Solano County boundary, pursuant to CA Government Code §56375. The Commission completed and approved the Final Municipal Service Review (MSR) for the District on October 21, 2024 and found the District to be 1) operating effectively and efficiently, 2) successfully providing services, and 3) being fiscally set up to continue to do so.

**Background:**

The SOI is defined as "a plan for the probable physical boundaries and service areas of a local agency as defined by the Commission" (GC §56076). The purpose of the SOI is to ensure the efficient provision of services, discourage urban sprawl and premature conversion of agricultural and open space lands, and prevent overlapping jurisdictions and duplication of services. Government Code §56430(e) requires that LAFCOs review and update SOIs every five years, or as necessary. All jurisdictional changes, such as annexations and detachments, must be consistent with the spheres of the affected local agencies. The SOI analysis is typically prepared following the approval of an agency’s MSR analysis, but may be prepared concurrently.

In making SOI determinations, LAFCOs are required to prepare written statements addressing five specific planning factors listed under the Cortese Knox Hertzberg Local Government Reorganization Act of 2000 (CKH) (GC § 56000 *et. seq.*). These five factors and LAFCO’s findings and determinations for each are identified and addressed below and within the attached resolution.

**CKH Mandatory SOI Findings GC§ 56425 (5-Factors):**

	<b>SOI Factor</b>	<b>Findings and Determinations</b>
1	<i>Present and planned land uses in the area, including agricultural and open space lands.</i>	<p>District officials note that at monthly safety meetings new developments are discussed along with any needs for hiring more personnel or obtaining more equipment.</p> <p>As population increases and growth occurs within Solano County, service demands will increase. Expansion of services is facilitated by increases in revenues resulting from property taxes from new development.</p>

	<b>SOI Factor</b>	<b>Findings and Determinations</b>
2	<i>Present and probable need for public facilities and services in the area.</i>	As service demands continue, the District continues to have the financial and administrative resources necessary to hire additional personnel and is prepared to do so when warranted.
3	<i>Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.</i>	<p>The District’s purchasing policy prescribes the procurement procedures for materials, equipment, and general supplies utilized by the District in support of the District mission statement.</p> <p>The District prepares a capital budget each year to plan for the orderly replenishment of equipment and facilities.</p> <p>The District’s existing mechanisms are sufficient to allow the District the flexibility necessary to meet current and future service demands.</p>
4	<i>Existence of social or economic communities of interest in the area.</i>	There are no known social or economic communities of interest in the area. The District serves all of Solano County. The District serves the entirety of Solano County.
5	<i>Present and probable need for public facilities and services for DUCS within the existing sphere of influence.</i>	The California Office of Environmental Health and Hazard Assessment’s “SB 535 Disadvantaged Communities map (2022 Update)” identifies three census tracts within Solano County with disadvantaged unincorporated communities (DUCs). The three census tracts identified as having disadvantaged unincorporated communities (DUCs) are within the District’s boundary and receive services. No further action is necessary.

**Environmental Review:**

The District’s SOI and service boundary remains coterminous with the Solano County boundary. Therefore, as acting as the Lead Agency, LAFCO has determined that the project is exempt from the California Environmental Quality Act (CEQA) pursuant to the Common Sense Exemption (Section 15061 (b)(3)), which states, “The activity is covered by the general rule that CEQA applies only to projects which have the potential for causing a significant effect on the environment. Where it can be seen with certainty that there is no possibility that the activity in question may have a significant effect on the environment, the activity is not subject to CEQA.”

**Conclusion:**

The Solano County Mosquito Abatement District MSR contains findings and determinations to reaffirm the District’s SOI. The MSR contains two recommendations to bring the District into full compliance with Assembly Bill 434 (AB 434) which requires the District’s website to be consistent with Level AA of the Web Content Accessibility Guidelines (WCAG) 2.0 or newer, and the Special Districts Transparency Act. The recommendations are as follows:

- R.1** Update the District’s website to be consistent with Assembly Bill 434 (AB 434) which requires the District’s website to be consistent with Level AA of the Web Content Accessibility Guidelines (WCAG) 2.0 or newer.
  
- R.2** Update the District’s website to be consistent with the Special Districts Transparency Act.

Minor amendments to the website will bring the District’s website into full compliance. One amendment involves including phone numbers for the District Manager and key staff on the website. The second amendment involves hiring a third party to ensure the website has been programmed to meet the Americans with Disabilities Act.

Attachments:

- Action Item – Resolution of The Local Agency Formation Commission of Solano Reaffirming the Sphere of Influence for the Solano County Mosquito Abatement District
  
- Attachment A – August 12, 2024 Project 2024-03 Mosquito Abatement District MSR Staff Report which includes the District’s MSR.

**RESOLUTION NO. 2024-XX**

**RESOLUTION OF THE LOCAL AGENCY FORMATION COMMISSION  
OF SOLANO REAFFIRMING SPHERE OF INFLUENCE FOR THE SOLANO COUNTY  
MOSQUITO ABATEMENT DISTRICT  
(LAFCO PROJECT # 2024-03)**

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**WHEREAS**, the Cortese-Knox-Hertzberg Local Government Reorganization Act, commencing with Section 56000, *et seq.* of the California Government Code, specifically in accordance with Section 56425 *et seq.* and the Solano Local Agency Formation Commission (LAFCO) adopted Standards requires a periodic review of the sphere of influence (SOI) of each local government agency whose jurisdictions are within Solano County; and,

**WHEREAS**, the Cortese-Knox-Hertzberg Local Government Reorganization Act, commencing with Section 56000, *et seq.* of the California Government Code, specifically in accordance with Section 56430 *et seq.* and the Solano Local Agency Formation Commission (LAFCO) adopted Standards requires the execution of municipal service review (MSR) reports of each local government agency whose jurisdictions are within Solano County to support the agency's SOI; and,

**WHEREAS**, Solano LAFCO's FY24/25 Workplan and SOI Review Schedule identified the Solano County Mosquito Abatement District as an agency requiring an SOI review and MSR update.

**WHEREAS**, Solano Local Agency Formation Commission (LAFCO) staff has prepared a comprehensive municipal service view (MSR) of the services of the District; and

**WHEREAS**, the Solano County Mosquito Abatement District's service boundary is coterminous with the Solano County boundary and the MSR supports the District retaining its current boundary; and

**WHEREAS**, the Solano County Mosquito Abatement District's Municipal Service Review describes and discloses the information required for the review and Sphere of Influence Update of the subject listed Districts; and

**WHEREAS**, the Commission received and approved the Solano County Mosquito Abatement District Draft MSR on August 21, 2024 and circulated the draft document for a 30-day public review period between August 21, 2024 to September 21, 2024, and;

**WHEREAS**, no public comments or questions were received on the Solano County Mosquito Abatement District MSR during the public review period; and

**WHEREAS**, upon the date, time and place specified in said notice of hearing and in any order or orders containing such hearing, the Commission has received, heard, discussed and considered all oral and written testimony related to the sphere of influence, including but not limited to comments, objections, the Executive Officer's written and oral report and recommendation, information and determinations of the municipal service review and the environmental documents and determination.

**NOW, THEREFORE, BE IT HEREBY RESOLVED, DETERMINED, AND ORDERED as follows:**

1. The Sphere of Influence for the Solano County Mosquito Abatement District is found to be exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to Title 14 California Code of Regulations, Chapter 3 Guidelines for Implementation of the California Environmental Quality Act (CEQA), Section 15061 (b)(3) General Rule Exemption;
2. Reaffirm and retain the Sphere of Influence for the Solano County Mosquito Abatement District as described above and is depicted in Exhibit A attached hereto; and
3. Determinations with respect to the Sphere of Influence for the Solano County Mosquito Abatement District is set forth and described in the attached “Exhibit B” and are incorporated herein by this reference;
4. The Executive Officer is hereby directed to file a Notice of Exemption in compliance with the California Environmental Quality Act and local ordinances implementing the same.

The foregoing resolution was duly passed and adopted by the Local Agency Formation Commission of the County of Solano at a regular meeting thereof, held on October 21, 2024, by the following vote:

AYES:

NOES :

ABSENT:

ABSTAIN:

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Ron Kott, Chair  
Local Agency Formation Commission  
County of Solano, State of California

ATTEST:

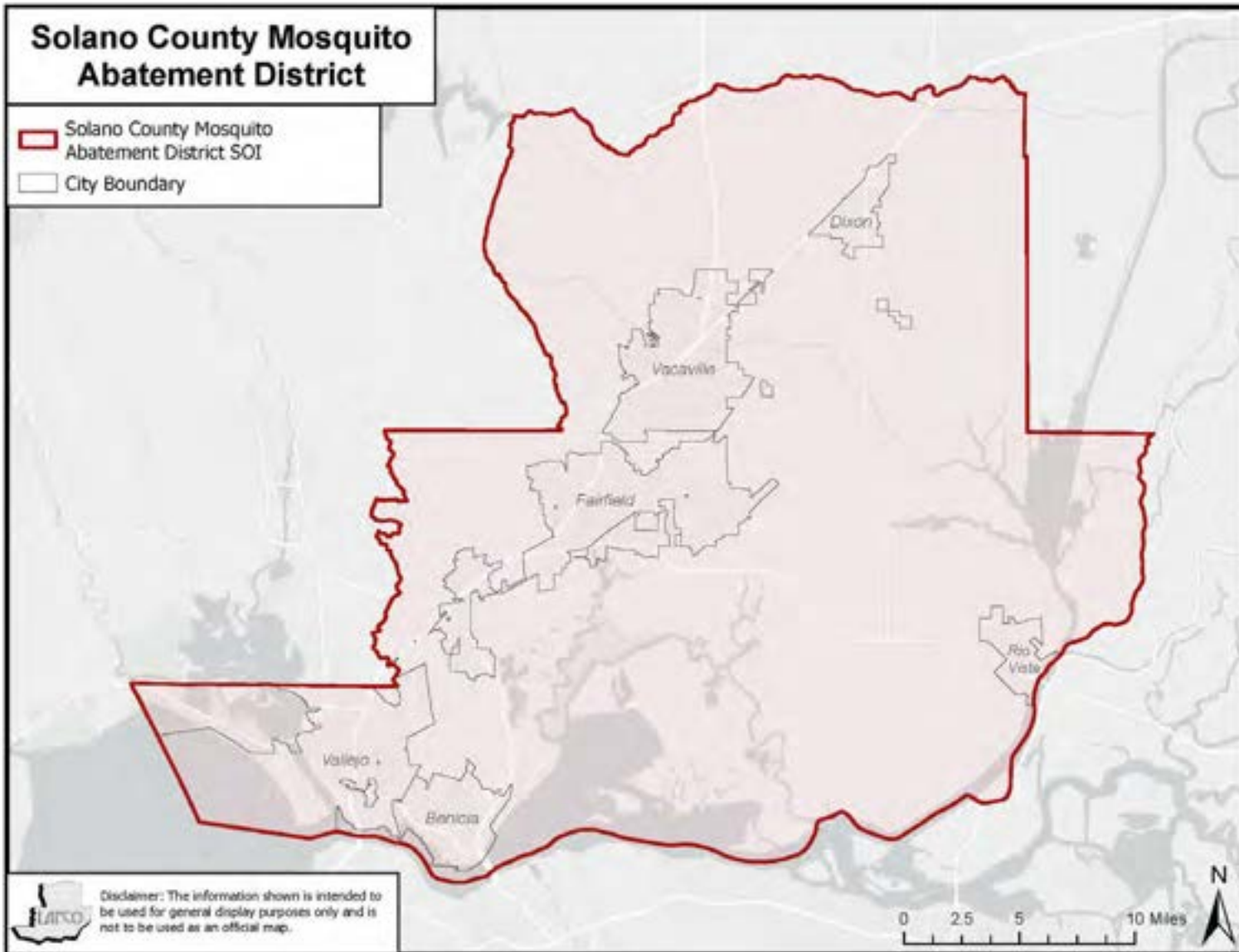
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Christina Love, Deputy Executive Officer

Attachments:

Exhibit A: Sphere of Influence for the Solano County Mosquito District Abatement District Map  
Exhibit B: Sphere of Influence for the Solano County Mosquito Abatement District Determinations

### Exhibit A



**Exhibit B**

**Cortese Knox Hertzberg Local Government Reorganization Act of 2000  
(Gov’t Code 65000 et. seq.)  
Sphere of Influence Written Determinations (Five Factors)**

	<b>SOI Factor</b>	<b>Findings and Determinations</b>
1	<i>Present and planned land uses in the area, including agricultural and open space lands.</i>	District officials note that at monthly safety meetings, new developments are discussed along with any needs for hiring more personnel or obtaining more equipment.  As population increases and growth occurs within Solano County, service demands will increase. Expansion of services is facilitated by increases in revenues due to increases in property tax income from new development.
2	<i>Present and probable need for public facilities and services in the area.</i>	As service demands continue, the District continues to have the financial and administrative resources necessary to hire additional personnel and is prepared to do so when warranted.
3	<i>Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.</i>	The District’s purchasing policy prescribes the procurement procedures for materials, equipment, and general supplies utilized by the District in support of the District mission statement.  The District prepares a capital budget each year to plan for the orderly replenishment of equipment and facilities. The District’s existing mechanisms are sufficient to allow the District the flexibility necessary to meet current and future service demands.
4	<i>Existence of social or economic communities of interest in the area.</i>	There are no known social or economic communities of interest in the area. The District serves all of Solano County.
5	<i>Present and probable need for public facilities and services for DUCS within the existing sphere of influence.</i>	The California Office of Environmental Health and Hazard Assessment’s “SB 535 Disadvantaged Communities map (2022 Update)” identifies three census tracts within Solano County with disadvantaged unincorporated communities (DUCs). The three census tracts identified as having disadvantaged unincorporated communities (DUCs) are within the District’s boundary and receive services. No further action is necessary.
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1	<i>Present and planned land uses in the area, including agricultural and open space lands.</i>	District officials note that at monthly safety meetings, new developments are discussed along with any needs for hiring more personnel or obtaining more equipment.  As population increases and growth occurs within Solano County, service demands will increase. Expansion of services



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		is facilitated by increases in revenues due to increases in property tax income from new development.
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