

**City of Willamina
Staff Report
FOR THE CITY COUNCIL MEETING OF DECEMBER 9, 2025**

TO: MAYOR AND CITY COUNCIL

FROM: BRIDGET MENELEY, CITY MANAGER

**SUBJECT: ACCEPTANCE OF ANNUAL FINANCIAL REPORT FOR THE YEAR
ENDED JUNE 30, 2025.**

ISSUE

Shall the City Council Approve accept the Annual Financial Report for the Year Ended June 30, 2025, as presented by auditor Richard Winkle?

FACTS AND FINDINGS

1. The City is required to have a financial audit completed on an annual basis.
2. The City engaged Richard Winkel, CPA, an independent auditor to perform those annual financial audits.
3. The Auditor presented the report during the City Council Regular Meeting on December 9, 2025.

RECOMMENDATION:

City staff recommends the City Council accept the Annual Financial Report for the Year Ended June 30, 2025, as presented by auditor Richard Winkle.

Proposed Motion: I move that the City Council accept the Annual Financial Report for the Year Ended June 30, 2025, as presented by auditor Richard Winkle.

Bridget Meneley

Bridget Meneley, City Manager

Attachment - Annual Financial Report for the Year Ended June 30, 2025.

revised

WILLAMINA, OREGON

Annual Financial Report

For the Year Ended June 30, 2025

CITY OF WILLAMINA
Officers and Members of the City Council
June 30, 2024

<u>MAYOR</u>	<u>Term Expires December 31,</u>
Vickie Hernandez	2026
<u>CITY COUNCIL</u>	
Rita Baller, President	2028
Jennifer Pederson	2026
Michael Alger	2026
Barry Wilson	2028
Craig Johnson	2028
Karl Klym	2026

CITY MANAGER
Bridget Meneley

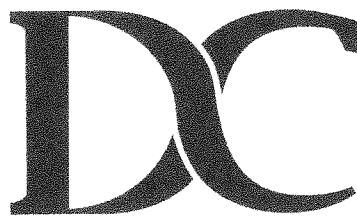
REGISTERED ADDRESS
PO Box 629
Willamina, OR 97396

CITY OF WILLAMINA
For the year ended June 30, 2025

TABLE OF CONTENTS

	Page
INDEPENDENT AUDITOR'S REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	4
BASIC FINANCIAL STATEMENTS:	
Government-wide Financial Statements:	
Statement of Net Position	9
Statement of Activities	10
Fund Financial Statements:	
Governmental Funds	
Balance Sheet	11
Statement of Revenues, Expenditures and Changes in Fund Balances	12
Reconciliation of the Balance Sheet to the Statement of Net Position	13
Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balance to Statement of Activities	14
Statement of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual	
General Fund	15
Street Fund	16
Proprietary Funds	
Statement of Net Position	17
Statement of Revenues, Expenses and Changes in Net Position	18
Statement of Cash Flows	19
Notes to Financial Statements	20
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Proportionate Share of Net Pension Liability	40
Schedule of Employer Contributions (OPERS)	40
COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES	
Nonmajor Governmental Funds	
Combining Balance Sheet – Nonmajor Governmental Funds	41
Combining Statement of Revenues, Expenses and Changes in Fund	
Balance – Nonmajor Governmental Funds	42
Schedule of Revenues, Expenditures and Changes in Fund	
Balances – Budget and Actual – Street System Development Charges Fund	43
Schedule of Revenues, Expenditures and Changes in Fund	
Balances – Budget and Actual – Park System Development Charges Fund	44
Major Enterprise Funds	
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual	
Water Fund	45
Wastewater Fund	46
Reconciliation of the Budget Basis Individual Fund Schedules to Accrual Basis	
Schedules – Enterprise Funds	47

Nonmajor Enterprise Funds	
Combined Water Fund – Combining Schedule of Revenues, Expenses and Changes in Fund Balance	48
Combined Wastewater Fund - Combining Statement of Revenues, Expenses and Changes in Fund Balance	49
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual	
Water System Development Charges Fund	50
Wastewater System Development Charges Fund	51
AUDITOR’S COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS	52
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	54
REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE	56
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	59
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	60
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	61



Dougall Conradie LLC
Certified Public Accountants

Geoffrey Dougall, CPA
Heather Jackson, CPA
Richard Winkel, CPA
Members of AICPA & OSCPA

Independent Auditor's Report

To the City Council
City of Willamina, Oregon

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Willamina, Oregon as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City of Willamina's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Willamina as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Willamina's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Willamina's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Willamina's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of net pension liability, and the schedule of employer contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Willamina's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, combining and individual fund budget to actual schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the schedule of expenditures of

federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2025 on our consideration of the City of Willamina's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Willamina's internal control over financial reporting and compliance.

Reports on Other Legal and Regulatory Requirements

Other Reporting Required by Oregon Revised Statutes

In accordance with Oregon State Regulations, we have also issued our report dated December 9, 2025 on our consideration of the City of Willamina's internal control over financial reporting and on our procedures to address its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is required by Oregon State Regulations.

DOUGALL CONRADIE LLC
Portland, Oregon
December 9, 2025

By: _____



Richard Winkel, Partner

MANAGEMENT'S DISCUSSION AND ANALYSIS

CITY OF WILLAMINA
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025

The management of the City of Willamina, Oregon, presents this narrative overview and analysis to facilitate both a short and long-term analysis of the financial activities of the City for the fiscal year ended June 30, 2025. This Management's Discussion and Analysis (MD&A) is based on currently known facts, decisions, and conditions that existed as of the date the financial statements are issued.

Financial Highlights

- The City's governmental activities assets exceed liabilities (net position) as of June 30, 2025 by \$2,886,948, an increase of \$268,579 from the prior year.
- The City's business-type activities assets exceed liabilities (net position) by \$9,611,163, an increase of \$2,420,760 from the prior year.

Overview of the Financial Statements

The following discussion and analysis is intended to serve as an introduction to the City's basic financial statements and other supplementary information. The City's basic financial statements are comprised of three components:

1. Government-wide financial statements
2. Fund financial statements
3. Notes to the basic financial statements

Government-wide financial statements - The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. These statements include all assets of the City (including infrastructure such as streets, traffic signals, street lights, buildings, bridges, etc.) as well as all liabilities (including general obligation long-term debt). Additionally, certain eliminations have occurred with regards to inter-fund activities.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash inflows or outflows in a future fiscal period. Examples of such items include earned but uncollected property taxes (future inflow), and interest accrued (future outflow).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include the following:

- General government (City Council, Mayor's office, Human Resources, Finance)
- Public safety (Police protection service)
- Highways and streets
- Community Services
- Community Development

CITY OF WILLAMINA
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025

The business-type activities of the City include the following:

- Water
- Sewer

Fund financial statements – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental funds - Governmental funds are used to account for activities where the emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the government-wide financial statements, governmental fund financial statements focus on the acquisition and use of current expendable resources, as well as the balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintained three individual governmental funds. Information for the funds that are considered significant (major) is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances. All three of the City's funds are considered to be major funds: General, Street, and System Development Charges Funds.

The City adopts annual appropriated budgets for all funds. To demonstrate compliance with the budget, budgetary comparison statements have been provided for all funds either in the basic financial statements (major governmental funds) or as supplementary information (all other funds).

Proprietary funds – Proprietary funds are used to account for activities where the emphasis is placed on net income determination. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements.

The City uses enterprise funds to account for its water and sewer utility activities.

The enterprise funds of the City are reported separately as proprietary fund financial statements in the basic financial statements.

The City presents five individual proprietary funds. Information is presented separately in the enterprise fund balance sheet and in the enterprise fund statement of revenue, expenditures and changes in fund balances for those funds that are considered significant (major) to the City taken as a whole. These financial statements report three major funds: Water, Wastewater, and Debt Service. Data from the other two enterprise funds are combined into a single aggregated presentation.

Notes to financial statements – The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. They are an integral part of the financial statements and should be read in conjunction with them.

CITY OF WILLAMINA
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025

Supplementary information – The combining statements and schedules referred to earlier follow the required supplementary information in this report.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$12,520,150 as of June 30, 2025.

	Governmental Activities		Business-type Activities		Totals	
	FY 2025	FY 2024	FY 2025	FY 2024	FY 2025	FY 2024
Assets:						
Cash and investments	\$ 1,006,707	\$ 1,047,829	\$ 1,275,386	\$1,573,653	\$ 2,282,093	\$ 2,621,482
Other current assets	31,260	39,299	1,009,324	1,510,405	1,040,584	1,549,704
Capital assets, net	1,956,819	1,648,249	11,610,164	8,720,109	13,566,983	10,368,358
Total assets	2,994,786	2,735,377	13,894,874	11,804,167	16,889,660	14,539,544
Deferred outflow of resources	18,234	25,312	-	-	18,234	25,312
Liabilities:						
Other current liabilities	119,613	97,877	874,270	1,817,620	993,883	1,915,497
Long-term obligations	6,459	44,443	3,409,441	2,796,144	3,415,900	2,840,587
Total liabilities	126,072	142,320	4,283,711	4,613,764	4,409,783	4,756,084
Net Position:						
Net investment in capital assets	1,950,360	1,603,806	8,200,723	5,923,965	10,151,083	7,527,771
Restricted	514,554	443,044	267,361	225,234	781,915	668,278
Unrestricted	422,034	571,519	1,143,079	1,041,204	1,565,113	1,612,723
Total net position	\$ 2,886,948	\$ 2,618,369	\$ 9,611,163	\$ 7,190,403	\$ 12,498,111	\$ 9,808,772

The largest portion of the City's net position reflect its investment in capital assets (e.g., land, buildings, improvements, equipment, and infrastructure, net of accumulated depreciation and related debt) of \$10,151,083, representing 81% of total net position. The City uses capital assets to provide services to citizens. Consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$781,915 or approximately 6%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position totaling \$1,565,113 or approximately 13% represents the balance that may be used to meet the City's ongoing obligations to citizens and creditors.

CITY OF WILLAMINA
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025

The change in net position for the years ended June 30, 2025 and 2024 is as follows:

	Governmental Activities		Business-type Activities		Totals	
	FY 2025	FY 2024	FY 2025	FY 2024	FY 2025	FY 2024
Revenues						
Program	\$ 416,999	\$ 321,256	\$ 1,997,102	\$ 1,840,973	\$ 2,414,101	\$ 2,162,229
Charges for services	158,283	38,025	2,566,063	2,424,073	2,724,346	2,462,098
Operating grants and contributions					539,681	524,144
General	539,681	524,144	-	-	114,082	106,696
Property taxes	114,082	106,696	-	-	258,398	258,674
Franchise fees	258,398	258,674	-	-	86,039	137,333
Intergovernmental	86,039	137,333	-	-	1,064	5,329
Interest	815	5,329	249	-		
Miscellaneous						
	<u>1,574,297</u>	<u>1,391,457</u>	<u>4,563,414</u>	<u>4,266,419</u>	<u>6,137,711</u>	<u>5,657,876</u>
Total revenues						
					362,976	306,953
Expenses	362,976	306,953	-	-	480,833	461,161
General government	480,833	461,161	-	-	145,863	124,738
Public safety	145,863	124,738	-	-	346,680	282,386
Highways and streets	346,680	282,386	-	-	56,451	56,137
Community services	56,451	56,137	-	-	1,204,935	914,983
Community development	-	-	1,204,935	914,983	850,634	841,311
Water	-	-	850,634	841,311		
Wastewater						
	<u>1,392,803</u>	<u>1,231,375</u>	<u>2,055,569</u>	<u>1,756,294</u>	<u>3,448,372</u>	<u>2,987,665</u>
Total expenses						
	181,494	160,082	2,507,845	2,510,125	2,689,339	2,670,207
Change in net position before transfers						
	<u>87,085</u>	<u>55,461</u>	<u>(87,085)</u>	<u>(55,461)</u>	<u>-</u>	<u>-</u>
Transfers						
	268,579	215,543	2,420,760	2,454,664	2,689,339	2,670,207
Change in net position						
	<u>2,618,369</u>	<u>2,402,826</u>	<u>7,190,403</u>	<u>4,735,739</u>	<u>9,808,772</u>	<u>7,138,511</u>
Net position - beginning						
	<u>\$ 2,886,948</u>	<u>\$ 2,618,369</u>	<u>\$ 9,611,163</u>	<u>\$ 7,190,403</u>	<u>\$ 12,498,111</u>	<u>\$ 9,808,772</u>
Total net position						

Revenues increased by \$479,835 over the prior year mainly due to higher grant revenues for a new water system. Total expenses increased by \$460,703 from the prior year.

Governmental Funds

The General Fund ended the year with a fund balance of \$405,208, a decrease of \$161,349 from the prior year. Revenues in the General Fund for fiscal year ending June 30, 2025 were \$1,330,566 and expenses were \$1,580,999. Total governmental funds ended the year with a fund balance of \$919,762, a decrease of \$89,839 over the prior year.

**CITY OF WILLAMINA
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

Enterprise Funds

The City operates two utility services, water and wastewater. These funds are operated like private enterprises and the accounting reflects this. Enterprise funds also include two System Development Charges Funds.

Budgetary Highlights

The General Fund revenues were under budgeted revenues by \$261,735 and actual expenditures in the General Fund were under budget by \$896,221.

Capital Assets

As of June 30, 2025, the City had capital assets of \$13,566,983, net of depreciation. During the year the City added \$3,818,069 to the capital assets. The Water fund added \$3,329,180 during the year, mainly related to construction on a new water system.

Additional information about the City's capital assets can be found in Note 5 to the basic financial statements.

Long-Term Obligations

At the end of the fiscal year, the City had total long-term obligations of \$3,415,900. Of this amount \$593,045 represented bonded indebtedness. The City's bonded debt is in the business-type activities and is classified as Revenue Bonds. The City also has a loan from the State of Oregon and a loan from Oregon Economic and Community Development Department (OECD) which are also in the business-type activities which supplemented the revenue bonds for work in the water treatment plant and the wastewater project. During the year ended June 30, 2025 the City drew \$734,715 on two loans to finance the construction of the new water system. The City also has a capital lease obligation for the purchase of a vehicle which is in the governmental activities. Additional information on the City's long-term obligations can be found in Note 6 to the basic financial statements.

Economic Factors and Next Year's Budget

During the preparation of the budget for the ensuing fiscal year, the long-term impacts of the local economy were examined in conjunction with business decisions made by the City. The City uses a conservative approach when preparing the budget each year.

Requests for information

The City's financial statements are designed to present users with a general overview of the City's finances and to demonstrate the City's accountability. If you have any questions about this report, please contact the City at (503) 876-2242 or by mail at 411 NE C Street, Willamina, Oregon 97396.

BASIC FINANCIAL STATEMENTS

CITY OF WILLAMINA

Statement of Net Position

June 30, 2025

	Governmental Activities	Business-type Activities	Totals
ASSETS			
Cash and investments	\$ 1,006,707	\$ 1,222,573	\$ 2,229,280
Restricted cash	-	52,813	52,813
Receivables	23,071	179,994	203,065
Grants receivable	-	796,574	796,574
Inventories	8,189	32,756	40,945
Capital assets:			
Land	125,174	548,724	673,898
Capital assets, net	<u>1,831,645</u>	<u>11,061,440</u>	<u>12,893,085</u>
 Total assets	 2,994,786	 13,894,874	 16,889,660
 DEFERRED OUTFLOWS OF RESOURCES			
Pension related items	18,234	-	18,234
 LIABILITIES			
Accounts payable and accrued expenses	119,613	738,523	858,136
Accrued interest payable	-	26,160	26,160
Customer deposits payable	-	109,587	109,587
Long-term obligations:			
Due within one year	6,459	128,303	134,762
Due in more than one year	<u>-</u>	<u>3,281,138</u>	<u>3,281,138</u>
 Total liabilities	 <u>126,072</u>	 <u>4,283,711</u>	 <u>4,409,783</u>
 NET POSITION:			
Net investment in capital assets	1,950,360	8,200,723	10,151,083
Restricted for:			
Capital projects	394,365	267,361	661,726
Highways and streets	120,189	-	120,189
Unrestricted	<u>422,034</u>	<u>1,143,079</u>	<u>1,565,113</u>
 Total net position	 <u><u>\$ 2,886,948</u></u>	 <u><u>\$ 9,611,163</u></u>	 <u><u>\$ 12,498,111</u></u>

The accompanying notes are an integral part of these financial statements

CITY OF WILLAMINA

Statement of Activities

For the Year Ended June 30, 2025

Functions/Programs	Program Revenues					Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants	Governmental Activities	Business-type Activities	Totals
Governmental activities:							
General government	\$ 362,976	\$ 45,859	\$ -	\$ -	\$ (317,117)		\$ (317,117)
Public safety	480,833	118,153	-	-	(362,680)		(362,680)
Highways and streets	145,863	28,994	-	-	(116,869)		(116,869)
Community services	346,680	87,358	158,283	-	(101,039)		(101,039)
Community development	56,451	136,635	-	-	80,184		80,184
Total governmental activities	<u>1,392,803</u>	<u>416,999</u>	<u>158,283</u>	<u>-</u>	<u>(817,521)</u>		<u>(817,521)</u>
Business-type activities:							
Water	1,204,935	1,045,633	-	2,566,063		2,406,761	2,406,761
Wastewater	850,634	951,469	-	-		100,835	100,835
Total business-type activities	<u>2,055,569</u>	<u>1,997,102</u>	<u>-</u>	<u>2,566,063</u>		<u>2,507,596</u>	<u>2,507,596</u>
Totals	<u>\$ 3,448,372</u>	<u>\$ 2,414,101</u>	<u>\$ 158,283</u>	<u>\$ 2,566,063</u>	<u>(817,521)</u>	<u>2,507,596</u>	<u>1,690,075</u>
General revenues:							
Property taxes, levied for general purposes					539,681	-	539,681
Franchise taxes					114,082	-	114,082
Intergovernmental					258,398	-	258,398
Unrestricted investment earnings					86,039	-	86,039
Miscellaneous					815	249	1,064
Transfers					87,085	(87,085)	-
Total general revenues and transfers					<u>1,086,100</u>	<u>(86,836)</u>	<u>999,264</u>
Change in net position					268,579	2,420,760	2,689,339
Net position - beginning					<u>2,618,369</u>	<u>7,190,403</u>	<u>9,808,772</u>
Net position - ending					<u>\$ 2,886,948</u>	<u>\$ 9,611,163</u>	<u>\$12,498,111</u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

Balance Sheet - Governmental Funds

June 30, 2025

	General	Special Revenue Street	Other Governmental Funds	Total
ASSETS				
Cash and investments	\$ 492,105	\$ 120,237	\$ 394,365	\$ 1,006,707
Receivables	23,071	-	-	23,071
Inventories	8,189	-	-	8,189
 Total assets	 <u>\$ 523,365</u>	 <u>\$ 120,237</u>	 <u>\$ 394,365</u>	 <u>\$ 1,037,967</u>
 LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
LIABILITIES:				
Accounts payable and accrued expenses	\$ 104,662	\$ 48	\$ -	\$ 104,710
 DEFERRED INFLOWS OF RESOURCES:				
Unavailable revenue	<u>13,495</u>	<u>-</u>	<u>-</u>	<u>13,495</u>
 FUND BALANCES:				
Nonspendable	8,189	-	-	8,189
Restricted for grants and economic improvement	-	120,189	394,365	514,554
Unassigned	<u>397,019</u>	<u>-</u>	<u>-</u>	<u>397,019</u>
 Total fund balances	 <u>405,208</u>	 <u>120,189</u>	 <u>394,365</u>	 <u>919,762</u>
 Total liabilities, deferred inflows and fund balances	 <u>\$ 523,365</u>	 <u>\$ 120,237</u>	 <u>\$ 394,365</u>	 <u>\$ 1,037,967</u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

For the Year Ended June 30, 2025

	General	Special Revenue Street	Other Governmental Funds	Total
REVENUES:				
Property taxes	\$ 540,805	\$ -	\$ -	\$ 540,805
Franchise fees	114,082	-	-	114,082
System development charges	-	-	64,876	64,876
Licenses, permits, fines and fees	352,123	-	-	352,123
Intergovernmental	78,418	179,980	-	258,398
Grants and donations	158,283	-	-	158,283
Interest	86,039	-	-	86,039
Miscellaneous	815	-	-	815
Total revenues	<u>1,330,565</u>	<u>179,980</u>	<u>64,876</u>	<u>1,575,421</u>
EXPENDITURES:				
Current:				
General government	245,518	-	-	245,518
Public safety	481,946	-	-	481,946
Highways and streets	-	171,346	-	171,346
Community services	350,049	-	-	350,049
Community development	56,451	-	-	56,451
Capital outlay	447,035	-	-	447,035
Total expenditures	<u>1,580,999</u>	<u>171,346</u>	<u>-</u>	<u>1,752,345</u>
Excess of (deficiency) of revenues over expenditures	<u>(250,434)</u>	<u>8,634</u>	<u>64,876</u>	<u>(176,924)</u>
OTHER FINANCING SOURCES (USES):				
Transfers in (out)	<u>89,085</u>	<u>5,000</u>	<u>(7,000)</u>	<u>87,085</u>
Net change in fund balances	<u>(161,349)</u>	<u>13,634</u>	<u>57,876</u>	<u>(89,839)</u>
Fund balances, beginning of year	<u>566,557</u>	<u>106,555</u>	<u>336,489</u>	<u>1,009,601</u>
Fund balances, end of year	<u>\$ 405,208</u>	<u>\$ 120,189</u>	<u>\$ 394,365</u>	<u>\$ 919,762</u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

**Reconciliation of the Balance Sheet - Governmental Funds to the
Statement of Net Position**

June 30, 2025

Total fund balance - Governmental Funds	\$ 919,762
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	1,956,819
Governmental activities report as deferred outflows of resources contributions to the public employee retirement system	18,234
Some liabilities are not due and payable in the current period and are not reported in the funds.	
Accrued compensated absences is a liability on the Statement of Net Position but not on the governmental fund Balance Sheet.	(14,903)
Long-term debt is a liability on the Statement of Net Position but not on the governmental fund Balance Sheet.	(6,459)
Some long-term assets are not available for current period expenditures and are therefore reported as unavailable revenue in the funds.	<u>13,495</u>
Net Position	<u><u>\$ 2,886,948</u></u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

**Reconciliation of the Statement of Revenues, Expenditures and Changes in
Fund Balances – Governmental Funds to the Statement of Activities**

For the Year Ended June 30, 2025

Total changes in fund balances – Governmental Funds	\$ (89,839)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds. This is the effect of the change in the deferred property tax revenue during the year.	
Property taxes	(1,124)
Capital asset additions are reported in the governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is capitalized and allocated over their estimated useful lives as depreciation expense.	
Capital outlay	447,035
Depreciation	(138,466)
The amount contributed to the defined benefit pension plan is reported as an expenditure in the funds while the governmental activities reports pension expense as the change in pension related deferred outflows of resources.	
	(7,078)
Long-term debt is recorded as a liability on the Statement of Net Position and principal payments reduce the liability. However, the funds do not record debt as a liability and so principal payments are recorded as expenditures.	
	37,983
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.	
Compensated absences	<u>20,068</u>
Change in net position	<u><u>\$ 268,579</u></u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

**Statement of Revenues, Expenditures and
Changes in Fund Balance – Budget and Actual
General Fund**

For the Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance
REVENUES:				
Property taxes	\$ 536,100	\$ 536,100	\$ 540,805	\$ 4,705
Franchise fees	110,800	110,800	114,082	3,282
Licenses, permits, fines and fees	276,650	276,650	352,123	75,473
Intergovernmental	84,100	84,100	78,418	(5,682)
Grants	518,600	518,600	158,283	(360,317)
Interest	60,000	60,000	86,039	26,039
Miscellaneous	6,050	6,050	815	(5,235)
Total revenues	<u>1,592,300</u>	<u>1,592,300</u>	<u>1,330,565</u>	<u>(261,735)</u>
EXPENDITURES:				
General government	1,397,205	1,397,205	692,553	704,652
Public safety	545,550	545,550	481,946	63,604
Community services	474,465	474,465	350,049	124,416
Community development	60,000	60,000	56,451	3,549
Total expenditures	<u>2,477,220</u>	<u>2,477,220</u>	<u>1,580,999</u>	<u>896,221</u>
Excess (deficiency) of revenues over expenditures	(884,920)	(884,920)	(250,434)	634,486
OTHER FINANCING SOURCES (USES):				
Transfers in (out)	<u>96,610</u>	<u>96,610</u>	<u>89,085</u>	<u>(7,525)</u>
Change in fund balances	<u>(788,310)</u>	<u>(788,310)</u>	<u>(161,349)</u>	<u>626,961</u>
Fund balance, beginning of year	<u>788,310</u>	<u>788,310</u>	<u>566,557</u>	<u>(221,753)</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 405,208</u>	<u>\$405,208</u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

**Statement of Revenues, Expenditures and
Changes in Fund Balance – Budget and Actual
Street Fund**

For the Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance
REVENUES:				
Intergovernmental	\$ 200,000	\$ 200,000	\$ 179,980	\$ (20,020)
Grants and donations	100,000	100,000	-	(100,000)
Total revenues	300,000	300,000	179,980	(120,020)
EXPENDITURES:				
Personal services	90,380	90,380	73,497	16,883
Materials and services	119,750	119,750	59,058	60,692
Capital outlay	100,000	100,000	-	100,000
Debt service	45,000	45,000	38,791	6,209
Contingency	20,553	20,553	-	20,553
Total expenditures	375,683	375,683	171,346	204,337
Excess (deficiency) of revenues over expenditures	(75,683)	(75,683)	8,634	84,317
OTHER FINANCING SOURCES (USES):				
Transfers in	5,000	5,000	5,000	-
Change in fund balance	(70,683)	(70,683)	13,634	84,317
Beginning fund balance	70,683	70,683	106,555	35,872
Ending fund balance	\$ -	\$ -	\$ 120,189	\$ 120,189

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

**Statement of Net Position
Proprietary Funds**

June 30, 2025

	<u>Business-type Activities / Enterprise</u>		
			Total Enterprise Funds
	Water	Wastewater	
ASSETS:			
Current assets			
Cash and investments	\$ 263,484	\$ 959,089	\$ 1,222,573
Restricted cash	52,813	-	52,813
Utility receivables	96,895	83,099	179,994
Grant receivables	796,574	-	796,574
Inventories	16,378	16,378	32,756
	<u>1,226,144</u>	<u>1,058,566</u>	<u>2,284,710</u>
Total current assets			
Capital assets, net	<u>10,135,157</u>	<u>1,475,007</u>	<u>11,610,164</u>
Total assets	<u>11,361,301</u>	<u>2,533,573</u>	<u>13,894,874</u>
LIABILITIES:			
Current liabilities			
Debt obligations due within one year	26,133	102,170	128,303
Accounts payable and accrued expenses	719,866	14,932	734,798
Accrued interest payable	11,120	15,040	26,160
Customer deposits	56,407	53,180	109,587
Compensated absences payable	3,058	667	3,725
	<u>816,584</u>	<u>185,989</u>	<u>1,002,573</u>
Total current liabilities			
Long-term obligations			
Debt obligations due in more than one year	<u>2,949,715</u>	<u>331,423</u>	<u>3,281,138</u>
Total long-term liabilities	<u>2,949,715</u>	<u>331,423</u>	<u>3,281,138</u>
Total liabilities	<u>3,766,299</u>	<u>517,412</u>	<u>4,283,711</u>
NET POSITION:			
Net investment in capital assets	7,159,309	1,041,414	8,200,723
Restricted for:			
Capital projects	150,197	117,164	267,361
Unrestricted	285,496	857,583	1,143,079
Total net position	<u>\$7,595,002</u>	<u>\$2,016,161</u>	<u>\$9,611,163</u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

**Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds**

For the Year Ended June 30, 2025

	Business-type Activities / Enterprise		
	Water	Wastewater	Total Enterprise Funds
Operating revenues			
Charges for services	\$ 1,045,633	\$ 951,469	\$ 1,997,102
Other revenues	249	-	249
Total operating revenues	1,045,882	951,469	1,997,351
Operating expenses			
Personal services	477,898	384,082	861,980
Materials and services	379,820	284,285	664,105
Depreciation	319,879	161,100	480,979
Total operating expenses	1,177,597	829,467	2,007,064
Operating income (loss)	(131,715)	122,002	(9,713)
Non-operating revenues (expenses)			
Interest expense	(27,338)	(21,167)	(48,505)
Total non-operating revenues (expenses)	(27,338)	(21,167)	(48,505)
Capital construction grants	2,566,063	-	2,566,063
Income (loss) before transfers	2,407,010	100,835	2,507,845
OTHER FINANCING SOURCES (USES):			
Transfers in	-	-	-
Transfers out	(47,851)	(39,234)	(87,085)
Net other financing sources	(47,851)	(39,234)	(87,085)
Change in net position	2,359,159	61,601	2,420,760
Net position, beginning of year	5,235,843	1,954,560	7,190,403
Net position, end of year	\$ 7,595,002	\$ 2,016,161	\$ 9,611,163

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA

**Statement of Cash Flows
Proprietary Funds**

For the Year Ended June 30, 2025

	<u>Business-type Activities / Enterprise</u>		
	<u>Water</u>	<u>Wastewater</u>	<u>Total</u>
Cash flows from operating activities			
Cash received from customers	\$1,027,786	\$ 941,678	\$1,969,464
Cash paid to employees	(481,572)	(385,408)	(866,980)
Cash paid to suppliers	(417,683)	(266,661)	(684,344)
Net cash provided by operating activities	<u>128,531</u>	<u>289,609</u>	<u>418,140</u>
Cash flows from capital and related financing activities			
Receipt of capital grants	3,095,083	-	3,095,083
Purchase of capital assets	(4,243,530)	(41,854)	(4,285,384)
Transfers in / (out)	(47,851)	(39,234)	(87,085)
Draws under long-term obligations	734,715	-	734,715
Principal paid on long-term obligations	(25,007)	(96,411)	(121,418)
Interest paid on long-term obligations	(27,806)	(24,512)	(52,318)
Net cash provided by (used in) capital and related financing activities	<u>(514,396)</u>	<u>(202,011)</u>	<u>(716,407)</u>
Net increase (decrease) in cash and cash equivalents	<u>(385,865)</u>	<u>87,598</u>	<u>(298,267)</u>
Cash and cash equivalents at beginning of year	<u>702,162</u>	<u>871,491</u>	<u>1,573,653</u>
Cash and cash equivalents at end of year	<u>\$ 316,297</u>	<u>\$ 959,089</u>	<u>\$1,275,386</u>

Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities

Reconciliation of operating income (loss) to net cash provided by operating activities			
Operating income (loss)	\$ (131,715)	\$ 122,002	\$ (9,713)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:			
Depreciation	319,879	161,100	480,979
Change in assets and liabilities:			
Receivables	(18,001)	(9,706)	(27,707)
Inventory	(116)	(116)	(232)
Accounts payable and accrued expenses	(41,421)	16,414	(25,007)
Customer deposits	(95)	(85)	(180)
Net cash provided by operating activities	<u>\$ 128,531</u>	<u>\$ 289,609</u>	<u>\$ 418,140</u>

The accompanying notes are an integral part of these financial statements.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Willamina, Oregon (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting standards.

The Financial Reporting Entity

The City of Willamina, Oregon is governed by an elected mayor and council members who comprise the City Council. The City Council exercises supervisory responsibilities over the City operations, but day-to-day management control is the responsibility of a City Manager, who reports to the City Council.

The accompanying financial statements present all activities, funds, and component units for which the City is financially accountable. The criteria used in making this determination includes appointment of a voting majority, imposition of will, financial benefit or burden on the primary government, and fiscal dependency on the primary government. Based upon the evaluation of this criteria, the City is a primary government with no includable component units.

Basic Financial Statements

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either government or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements report information on all activities of the primary government. As a general rule, the effect of interfund activity has been eliminated from these statements. These statements focus on the sustainability of the City as an entity and the change in aggregated financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

The Statement of Activities demonstrates the degree to which the direct and allocated indirect expenses of a given function or business-type activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Indirect expenses are those costs, usually administrative in nature, that support all City functions and enable direct services to be provided. Program revenues include (1) fees, fines, and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental or proprietary. Major individual governmental funds are reported as separate columns in the fund financial statements.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are accounted for using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Significant revenues, which are susceptible to accrual under the modified accrual basis of accounting, include property taxes and federal and state grants. Other revenue items are considered to be measurable and available when received by the City. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The financial transactions of the City are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, receipts and disbursements.

The City reports the following major governmental funds:

General Fund – This fund accounts for activities of the City which are not accounted for in any other fund. Principal sources of revenue are property taxes, franchise fees and state and county shared revenues. Primary expenditures are for police protection, library services and general government.

Street Fund - This fund accounts for the cost of maintaining City streets and storm water drainage systems. Principal sources of revenues are grants and state and county shared revenues.

The City reports the following non-major governmental funds:

Street System Development Charges Fund - This fund accounts for development fees collected which are restricted for use to fund street capital improvements.

Park System Development Charges Fund - This fund accounts for development fees collected which are restricted for use to fund park capital improvements.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City reports the following major proprietary funds:

Wastewater Fund – A fund established for provision of sanitary sewer services to residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and billing and collection.

Water Fund – A fund established for provision of water services to residents of the City. All activities necessary to provide such services are accounted for in this fund, including, but not limited to, administration, operations, maintenance, and billing and collection.

The City reports the following non-major proprietary funds:

Water SDC and Sanitary Sewer SDC Funds – These funds account for systems development charges earmarked for future system improvements.

Net Position

Net position represents the difference between assets and liabilities. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or regulations of other governments. Net position is classified in the following three categories:

Net investment in capital assets – consists of capital assets net of accumulated depreciation and any related debt.

Restricted net position – consists of net position with constraints placed on them by entities outside of the City.

Unrestricted net position – all other net positions that do not meet either of the criteria above.

Fund Balance

Fund balances are classified within one of the fund balance categories listed below.

- Nonspendable fund balance represents amounts that are not in a spendable form.
- Restricted fund balance represents amounts constrained to specific purpose by their providers (such as grant requirements, donor requirements, or other governments) or are restricted by law (constitutionally or by enabling legislation).
- Committed fund balance represents amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision making authority for the City. Commitments may be established, modified or rescinded only through ordinances or resolutions approved by the City Council.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

- Assigned fund balance represents amounts a government intends to use for a specific purpose; intent can be expressed by the City Council or by an official or body to which the City Council delegates the authority.
- Unassigned fund balance represents amounts that are available for any purpose; these amounts are reported only in the General Fund. This classification is also used to report any negative fund balance amounts in other governmental funds in certain circumstances.

When both restricted and unrestricted resources are available for use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reporting amounts of certain assets, liabilities, revenues and expenses. Actual results may differ from such estimates.

Cash and Investments

Investments, included in cash and investments, are carried at cost which approximates fair value. There are no investments carried at amortized cost. For purposes of the statement of cash flows, the proprietary funds consider cash and cash equivalents to include the cash and the investment common pool. These amounts have the general characteristics of demand deposit accounts in that the funds may deposit additional cash at any time and also effectively may withdraw cash at any time without prior notice or penalty.

Receivables and Unavailable Revenues

Receivables in governmental and enterprise funds are stated net of any allowance for doubtful accounts. Receivables for state, county and local shared revenues, included in accounts receivable, are recorded as revenue in the governmental funds as earned. Receivables of the business-type funds are recorded as revenue as earned.

Real and personal property taxes are levied as of July 1 for each fiscal year on values assessed as of January 1. Property taxes are an enforceable lien on both real and personal property as of July 1 and are due and payable in three installments on November 15, February 15, and May 15. All property taxes are billed and collected by Polk County and Yamhill County and remitted to the City. In the governmental fund financial statements, property taxes are reflected as revenues in the fiscal period for which they were levied, provided they are due, or past due and receivable within the current period, and collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period (60 days). Otherwise, they are reported as unavailable revenues.

Intergovernmental revenues are recognized as revenues when all eligibility requirements are met. There are, however, essentially two types of intergovernmental revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, all eligibility requirements are determined to be met when the underlying expenditures are recorded. In the other, monies are virtually unrestricted as to the purpose of the expenditure and are usually revocable only for failure to comply with prescribed requirements; therefore, all eligibility requirements are determined to be met at the time of receipt or earlier if the susceptible to accrual criteria are met.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Licenses and permits, charges for services, fines and forfeits and miscellaneous revenues (except investment earnings) are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available. Rental income is typically received in advance and is deferred when appropriate.

Special assessments receivable and repayment of revolving loans expected to be collected within sixty days after year end are considered measurable and available and are recognized as revenue. Assessment installments that are long-term are offset by deferred revenues.

Inventory

Inventory in the governmental and proprietary funds is stated at cost (last-in, first-out basis). Inventory in the governmental funds is charged to expenditures as purchased. Inventory in the proprietary funds is charged to expense as used.

Capital Assets

Capital assets (items costing more than \$5,000 and lasting more than one year) are stated at cost or estimated historical cost. Donated assets are recorded at fair market value at date of donation. Estimated fair market value of donated assets is determined based on engineering estimates of current cost or price indexed cost.

Normal maintenance and repairs are charged to operations as incurred. Major additions, improvements and replacements are capitalized. Gains or losses from sales or retirements of capital assets are included in operations.

Capital assets are depreciated unless they are inexhaustible in nature (e.g. land). Depreciation is an accounting process to allocate the cost of capital assets to expense in a systematic and rational manner to those periods expected to benefit from the use of capital assets. Depreciation is not intended to represent an estimate in the decline of fair market value, nor are capital assets, net of accumulated depreciation, intended to represent an estimate of the current condition of the assets, or the maintenance requirements needed to maintain the assets at their current level of condition.

Depreciation is computed over the estimated useful lives of the capital assets, all estimates of useful lives are based on actual experience by City departments with identical or similar capital assets. Depreciation is calculated using the straight-line method over their estimated useful lives.

The estimated useful lives of the various categories of assets are as follows:

Buildings	40-50 years
Improvements other than buildings	20-40 years
Water and Sewer systems	25 years
Equipment	4-15 years
Vehicles	7-15 years

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Long-Term Debt

Long-term debt directly related and expected to be paid from the enterprise funds is recorded in these funds. All other unmatured long-term debt is recorded on the Statement of Net Position. Repayment of compensated absences have been made primarily from the General, Street, Sewer and Water Funds.

Deferred Inflows and Outflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, these are deferred amounts related to pensions. This amount is deferred and recognized as an outflow of resources in the period when the City recognizes pension expense/expenditures. Deferred outflows are included in the government-wide Statement of Net Position.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has one item that qualifies for reporting in this category. Unavailable revenue from property taxes is reported in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that amount becomes available.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Accrued Compensated Absences

The City has a policy which permits employees to earn vacation at a rate determined by length of employment. Any amounts not used will be paid upon the employee's termination of employment. Sick pay, which does not vest, is recorded in all funds when leave is taken.

Budget and Budgetary Accounting

A budget is prepared for each fund in accordance with the modified accrual basis of accounting for all funds. Appropriations are made at the department level for the General Fund and object level (personnel services, materials and services, capital outlay and debt service) for all other funds. Expenditures may not legally exceed appropriations. Appropriations lapse at the end of each fiscal year. Budget amounts include original approved amounts and all subsequent appropriation transfers approved by the City Council. After budget approval, the City Council may approve supplemental appropriations if an occurrence, condition, or need exists which had not been ascertained at the time the budget was adopted. Management may not amend the budget. A supplemental budget requires hearings before the public, publications in newspapers and approval by the City Council.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The City is subject to the budget requirements of state law. The resolution authorizing appropriations of each fund sets the level by which expenditures cannot legally exceed appropriations for the major object class. The legal level of appropriation for the General Fund is at the organizational unit level. The detail budget document, however, is required to contain more specific detailed information for expenditure categories including total personal services, materials and services, capital outlay, debt service, interfund transactions, operating contingency and unappropriated balances.

Expenditures cannot legally exceed the appropriation levels. Appropriations lapse at the end of each fiscal year. Expenditures of the various funds shown in the financial statements were within authorized appropriation levels except for the following:

	<u>Appropriation</u>		<u>Actual</u>		<u>Variance</u>
Water Fund					
Personal expenses	\$ 442,060	\$	481,572	\$	(39,512)
Wastewater Fund					
Personal expenses	361,690	\$	385,408	\$	(23,718)

3. CASH AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is displayed on the financial statements as cash and investments. Cash and investments are comprised of the following at June 30, 2025:

Cash on deposit with financial institutions	\$ 573,597
Local Government Investment Pool	1,708,196
Petty cash	300
Less restricted cash	<u>(52,813)</u>
Total	<u>\$ 2,229,280</u>

Custodial Credit Risk - Deposits

This is the risk that in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions up to \$250,000 for the aggregate of all demand deposits and the aggregate of all time deposit and interest bearing accounts at each institution. Deposits in excess of FDIC coverage are with institutions participating in the Oregon Public Funds Collateralization Program (PFCP). The PFCP is a shared liability structure for participating bank depositories, better protecting public funds though still not guaranteeing that all funds are 100% protected. Barring any exceptions, a bank depository is required to pledge collateral valued at least 10% of their quarter-end public fund deposits if they are well capitalized, 25% of their quarter-end public fund deposits if they are adequately capitalized, or 110% of their quarter-end public fund deposits if they are undercapitalized or assigned to pledge 110% by the Office of the State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities. As of June 30, 2025, all balances were covered by FDIC or collateralized.

The City has \$52,813 in the Water fund that is restricted by the USDA for future use.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

3. CASH AND INVESTMENTS (Continued)

Investments

Investments in the Local Government Investment Pool (LGIP) are stated at cost, which approximates fair value. The state of Oregon's investment policies used in administering the LGIP are governed by statute and the Oregon Investment Council (the Council). The State Treasurer is the investment officer for the Council and is responsible for the funds on deposit in the State Treasury. The State Treasury's investments in short-term securities are limited by the portfolio rules established by the Oregon Short-term Fund Board and the Council. In accordance with Oregon statutes, the investment funds are invested and the investments are those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the risk that its fair value will decline if interest rates rise. In order to manage the interest rate risk of its investments, the City only invests in the LGIP. The LGIP has rules that require at least 50 percent of its investments to mature within 93 days, not more than 25 percent may mature in over a year, and all other investments must mature in no more than three years.

Custodial Risk - Investments

For an investment, this is the risk that, in the event of a failure of the counterparty, the City will not be able to recover the value of its investments or collateralized securities that are in the possession of an outside party. The City's investment policy limits the types of investments that may be held and does not allow securities to be held by the counterparty.

The LGIP is administered by the Oregon State Treasury with the advice of other state agencies and is not registered with the U.S. Securities and Exchange Council. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of any fund. The LGIP's portfolio rules provide that broker/dealers meet certain qualifications and that investments are delivered to and held by a third-party custodian which holds the securities in the state of Oregon's name.

4. RECEIVABLES

The City's receivables at June 30, 2025 are as follows:

	Governmental Activities/Funds		Business-type Activities/Proprietary Funds		
	General	Street	Water	Wastewater	Total
Property taxes	\$ 21,671	\$ -	\$ -	\$ -	\$ 21,671
Accounts	1,400	-	-	-	1,400
Utilities	-	-	96,895	83,099	179,994
	<u>\$ 23,071</u>	<u>\$ -</u>	<u>\$ 96,895</u>	<u>\$ 83,099</u>	<u>\$ 203,065</u>

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

5. CAPITAL ASSETS

The summary of capital assets for the governmental activities for the year ended June 30, 2025 is as follows:

	<u>June 30, 2024</u>	<u>Additions</u>	<u>Disposals</u>	<u>June 30, 2025</u>
Capital assets not being depreciated				
Land	\$ 125,174	\$ -	\$ -	\$ 125,174
Capital assets being depreciated				
Land improvements	1,449,112	410,238	-	1,859,350
Systems	326,802	-	-	326,802
Buildings	299,037	-	-	299,037
Equipment	295,966	8,250	-	304,216
Vehicles	331,563	28,547	-	360,110
Total capital assets being depreciated	<u>2,702,479</u>	<u>447,035</u>	<u>-</u>	<u>3,149,515</u>
Less accumulated depreciation for:				
Land improvements	676,857	90,662	-	767,519
Systems	1,452	484	-	1,936
Buildings	166,810	10,363	-	177,173
Equipment	204,825	11,707	-	216,532
Vehicles	129,460	25,250	-	154,710
Total accumulated depreciation	<u>1,179,404</u>	<u>138,466</u>	<u>-</u>	<u>1,317,870</u>
Total capital assets being depreciated, net	<u>1,523,075</u>	<u>377,422</u>	<u>-</u>	<u>1,831,645</u>
Governmental activities capital assets, net	<u>\$ 1,648,249</u>	<u>\$ 377,422</u>	<u>\$ -</u>	<u>\$ 1,956,819</u>

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

5. CAPITAL ASSETS (Continued)

The summary of capital assets for the business-type activities for the year ended June 30, 2025 is as follows:

	June 30, 2024	Additions	Deletions	June 30, 2025
Capital assets not being depreciated				
Land	\$ 548,724	\$ -	\$ -	\$ 548,724
Capital assets being depreciated				
Water system	8,184,026	3,300,632	-	11,484,658
Wastewater system	3,680,846	41,855	-	3,722,701
Land improvements	776	-	-	776
Buildings	933,861	-	-	933,861
Equipment	816,001	-	-	816,001
Vehicles	191,052	28,547	-	219,599
Total capital assets being depreciated	13,806,562	3,371,034	-	17,177,596
Less accumulated depreciation for:				
Water system	1,655,083	267,369	-	1,922,452
Wastewater system	2,788,384	139,947	-	2,928,331
Land improvements	776	-	-	776
Buildings	561,444	24,566	-	586,010
Equipment	510,922	31,916	-	542,838
Vehicles	118,568	17,181	-	135,749
Total accumulated depreciation	5,635,177	480,979	-	6,116,156
Total capital assets being depreciated, net	8,171,385	3,804,405	-	11,061,440
Business-type activities capital assets, net	<u>\$ 8,720,109</u>	<u>\$ 3,804,405</u>	<u>\$ -</u>	<u>\$ 11,610,164</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:

 General government \$ 138,466

Business-type activities:

 Water \$ 319,879

 Wastewater 161,100

Total business-type activities \$ 480,979

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

6. LONG-TERM OBLIGATIONS

Governmental activities long-term obligations

Changes in long-term obligations for the governmental activities for the year ended June 30, 2025 were as follows:

	<u>July 1, 2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>June 30, 2025</u>	<u>Due Within One Year</u>
Capital lease	<u>\$ 37,983</u>	<u>\$ -</u>	<u>\$ 37,983</u>	<u>\$ 6,459</u>	<u>\$ 6,459</u>

Capital lease – The City acquired a street sweeper that was financed with a capital lease agreement. This lease requires monthly payments of \$3,233 including interest at 2.98% and matures in August 2025.

Future debt service requirements on the long-term obligations of the governmental activities are as follows:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>
2026	<u>\$ 6,459</u>	<u>\$ 24</u>

During the year ended June 30, 2025, interest expense charged to the Streets Fund was \$808.

Business-type activities long-term obligations

Changes in long-term obligations for the business-type activities for the year ended June 30, 2025 were as follows:

	<u>July 1, 2024</u>	<u>Additions</u>	<u>Reductions</u>	<u>June 30, 2025</u>	<u>Due Within One Year</u>
<u>Revenue Bonds</u>					
2000 revenue bonds	\$ 618,052	\$ -	\$ 25,007	\$ 593,045	\$ 26,133
<u>Loans</u>					
OECDG G03004	530,004	-	96,411	433,593	102,170
OBDD S22017	1,502,334	333,470	-	1,835,804	-
OBDD Y22002	<u>145,754</u>	<u>401,245</u>	<u>-</u>	<u>546,999</u>	<u>-</u>
Total	<u>\$ 2,796,144</u>	<u>\$ 734,715</u>	<u>\$ 121,418</u>	<u>\$ 3,409,441</u>	<u>\$ 128,303</u>

2000 Revenue bonds – Original issue of \$971,700 to finance costs associated with improvements to the water system. Interest on the bonds is 4.5% and the bonds mature in the fiscal year ending June 30, 2041.

Oregon Economic and Community Development Department (OECDG) G03004 – Original issue of \$1,830,000 to finance improvements to the wastewater system. Interest on the loan is variable and matures in the fiscal year ended June 30, 2028.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

6. LONG-TERM OBLIGATIONS (Continued)

Oregon Business Development Department (OBDD) S22017 – A loan of up to \$4,914,660 to finance improvements to the water system. If the City complies with all requirements \$530,000 of this loan will be forgiven. Interest on the loan is 1.0% and will mature 30 years after the project is complete. Payments will begin after last draw and the water system project is completed. During the year ended June 30, 2025 the City drew \$333,470 under the terms of this loan and the balance drawn at June 30, 2025 is \$1,835,804.

Oregon Business Development Department (OBDD) Y22002 – A loan of up to \$600,000 to finance improvements to the water system. Interest on the loan is 1.28% and will mature 30 years after the project is complete. Payments will begin after last draw and the water system project is completed. During the year ended June 30, 2025 the City drew \$401,245 under the terms of this loan and the balance drawn at June 30, 2025 is \$546,999.

Future debt service requirements on the long-term obligations of the Wastewater Fund are as follows:

Fiscal Year	OECDG G03004	
	Principal	Interest
2026	\$ 102,170	\$ 20,054
2027	107,964	15,328
2028	108,795	10,335
2029	114,664	5,303
	<u>\$ 433,593</u>	<u>\$ 51,020</u>

Future debt service requirements on the long-term obligations of the Water Fund are as follows:

Fiscal Year	Series 2000	
	Principal	Interest
2026	\$ 26,133	\$ 26,687
2027	27,309	25,511
2028	28,538	24,282
2029	29,822	22,998
2030	31,164	21,656
2031-2035	178,161	85,938
2036-2041	271,918	45,003
	<u>\$ 593,045</u>	<u>\$ 252,075</u>

During the year ended June 30, 2025, interest expense for the water fund was \$27,338 and for the wastewater fund was \$21,167. Interest expense is charged as a direct expense to these funds on the accompanying Statement of Activities.

7. PENSION PLAN – OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

Plan Description

Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003.

The Individual Account Program (IAP) was created by the Oregon legislature in 2003 to provide an individual account-based retirement benefit for new workers hired on or after August 29, 2003, and for Tier One / Tier Two members active on or after January 1, 2004. The IAP benefit is a defined contribution plan, and it is in addition to the member's defined benefit plan (i.e., Tier One, Tier Two, or OPSRP Pension Programs). OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at: http://www.oregon.gov/pers/Pages/section/financial_reports/financials.aspx.

Benefits Provided

A. Tier One/Tier Two Retirement Benefit

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer. General service employees may retire after reaching age 55. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 when determining the monthly benefit.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

7. PENSION PLAN (Continued)

Benefit Changes After Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living (COLA) changes. The COLA is capped at 2.0 percent.

B. OPSRP Pension Program

Pension Benefits

The OPSRP Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated by formula for members who attain normal retirement age. For general service members, 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit. A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

C. OPSRP Individual Account Program (IAP)

Pension Benefits

The Individual Account Program (IAP) is a defined contribution pension plan. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

7. PENSION PLAN (Continued)

Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records.

Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2022 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2023. There were no required employer contributions for the year ended June 30, 2025. The rates in effect for the fiscal year ended June 30, 2025 were 0.0 percent for Tier One/Tier Two General Service Member and 0.0 percent for OPSRP Pension Program General Service Members, and 6 percent for OPSRP Individual Account Program. The City has elected to contribute the employees' 6% OPSRP Individual Account Program contribution, which was \$53,916 for the year ended June 30, 2025.

Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the City reported neither an asset nor a liability for its proportionate share of the net pension asset. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022 rolled forward to June 30, 2024. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2025, the City's proportion was 0.00 percent, which was unchanged from its proportion measured as of June 30, 2024.

For the year ended June 30, 2024 the City recognized pension expense of \$7,078.

At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between employer contributions and employer's proportionate share of system contributions	\$ 18,234	\$ -
Contributions subsequent to the measurement date	-	-
Net deferred outflow of resources	<u>\$ 18,234</u>	<u>\$ -</u>

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

7. PENSION PLAN (Continued)

Amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

<i>Fiscal Year Ending June 30,</i>	
2026	\$ 6,614
2027	6,053
2028	4,380
2029	1,187
2030	-
Total	<u>\$ 18,234</u>

Actuarial Assumptions

The employer contribution rates effective July 1, 2024 through June 30, 2025 were set using the projected unit credit actuarial cost method.

For the ORS 238 Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), and (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the ORS 238A OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an actuarially determined amount for funding a disability benefit component, and (3) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2022
Measurement Date	June 30, 2023
Experience Study	2021, published July 2022
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.40%
Investment Rate of Return	6.90%
Discount Rate	6.90%
Projected Salary Increases	3.40%

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

7. PENSION PLAN (Continued)

Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance with Moro decision; blend based on service
Mortality	Healthy retirees and beneficiaries: Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation. Active members: Pub-2010 Employee, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation. Disabled retirees: Pub-2010 Disabled retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2022 Experience Study which reviewed experience for the four-year period ending on December 31, 2022.

Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in June 2022 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Depletion Date Projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

7. PENSION PLAN (Continued)

- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.90 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
City's proportionate share of the net pension liability (asset)	\$ -	\$ -	\$ -

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

Changes in Plan Provisions During the Measurement Period

There were no changes during the June 30, 2024 measurement period that require disclosure.

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

8. OTHER POST-EMPLOYMENT HEALTH BENEFITS

Retirement Health Insurance Account

As a member of Oregon Public Employees Retirement System (OPERS) the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants after January 1, 2004. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700.

Because RHIA was created by enabling legislation, contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums, whichever is less, shall be paid from the Retirement Health Insurance Account established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight or more years of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Participating governments are contractually required to contribute to RHIA at a rate assessed each year by OPERS. The OPERS Board of Trustees sets the employer contribution rate based on the annual required contribution of the employers (ARC). The ARC represents a level of funding that is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. The City's contributions for the year ended June 30, 2025 equaled the required contributions for the year.

8. CONTINGENCIES

The City purchases commercial insurance to cover all commonly insurable risks, which includes property damage, liability and employee bonds. Most policies carry a small deductible amount. The City has not had any losses in the past three years that have exceeded policy coverage.

10. INTERFUND TRANSACTIONS

Interfund transfers in and out for all funds on the budgetary basis of accounting were as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>
Governmental Funds:		
General	\$ 89,085	\$ -
Street	5,000	-
Street SDC	-	(5,000)
Park SDC	-	(2,000)
	<u>\$ 94,085</u>	<u>\$ (7,000)</u>

CITY OF WILLAMINA, OREGON
Notes to Financial Statements
June 30, 2025

10. INTERFUND TRANSACTIONS *(Continued)*

	<u><i>Transfers In</i></u>	<u><i>Transfers Out</i></u>
Proprietary Funds:		
Water	14,000	(47,851)
Wastewater	15,000	(39,234)
Water SDC	-	(14,000)
Wastewater SDC	-	(15,000)
	<u>\$ 29,000</u>	<u>\$ (116,085)</u>

These transfers are amounts for the debt obligations of the Water and Wastewater Funds and to pay franchise fees to the General Fund.

11. SUBSEQUENT EVENTS

Management has evaluated for subsequent events through December 9, 2025, which is the date the financial statements were available to be issued, for recording or disclosure in the financial statements for the year ended June 30, 2025. No matters were noted that require disclosure as subsequent events.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF WILLAMINA
Year Ended June 30, 2025

Schedule of Proportionate Share of Net Pension Liability

Year Ended	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Actual Covered Member Payroll	Net Pension Liability (Asset) as a Percentage of Covered Payroll	Fiduciary Net Position as a Percentage of Total Pension Liability
6/30/2025	0.000%	\$ -	\$ 928,470	0.00%	79.3%
6/30/2024	0.000%	\$ -	\$ 832,245	0.00%	81.7%
6/30/2023	0.000%	\$ -	\$ 708,351	0.00%	84.5%
6/30/2022	0.000%	\$ -	\$ 663,086	0.00%	87.6%
6/30/2021	0.000%	\$ -	\$ 595,784	0.00%	75.2%
6/30/2020	0.000%	\$ -	\$ 619,830	0.00%	80.2%
6/30/2019	0.000%	\$ -	\$ 552,927	0.00%	82.1%
6/30/2018	0.000%	\$ -	\$ 483,895	0.00%	83.1%
6/30/2017	0.000%	\$ -	\$ 417,248	0.00%	80.5%
6/30/2016	0.000%	\$ -	\$ 428,762	0.00%	91.9%

Schedule of the Employer Contributions
Oregon Public Employees Retirement System

Year Ended	Statutorily Required Contribution	Actual Employer Contributions	Contribution Excess / (Deficiency)	Actual Covered Member Payroll	Contributions as a Percentage of Covered Payroll
6/30/2025	\$ -	\$ -	\$ -	\$ 928,470	0.0%
6/30/2024	\$ -	\$ -	\$ -	\$ 832,245	0.0%
6/30/2023	\$ 15,693	\$ 15,693	\$ -	\$ 708,351	2.2%
6/30/2022	\$ 16,689	\$ 16,689	\$ -	\$ 663,086	2.5%
6/30/2021	\$ 3,634	\$ 3,634	\$ -	\$ 595,784	0.6%
6/30/2020	\$ 3,401	\$ 3,401	\$ -	\$ 619,830	0.5%
6/30/2019	\$ 4,128	\$ 4,128	\$ -	\$ 483,895	0.7%
6/30/2018	\$ 5,173	\$ 5,173	\$ -	\$ 483,895	1.1%
6/30/2017	\$ 4,416	\$ 4,416	\$ -	\$ 417,248	1.1%
6/30/2016	\$ -	\$ -	\$ -	\$ -	0.0%

SUPPLEMENTARY INFORMATION

**COMBINING AND INDIVIDUAL FUND FINANCIAL
STATEMENTS AND SCHEDULES**

CITY OF WILLAMINA

Combining Balance Sheet - Nonmajor Governmental Funds

June 30, 2025

	<u>Street SDC</u>	<u>Parks SDC</u>	<u>Total</u>
ASSETS:			
Current assets			
Cash and investments	<u>\$ 334,853</u>	<u>\$ 59,512</u>	<u>\$ 394,365</u>
FUND BALANCES:			
Restricted to capital outlay	<u>\$ 334,853</u>	<u>\$ 59,512</u>	<u>\$ 394,365</u>
Total fund balance	<u>\$ 334,853</u>	<u>\$ 59,512</u>	<u>\$ 394,365</u>

CITY OF WILLAMINA

Combining Statement of Revenues, Expenses and Changes in Fund Balance - Nonmajor Governmental Funds

For the Year Ended June 30, 2025

	<u>Street SDC</u>	<u>Parks SDC</u>	<u>Total</u>
REVENUES:			
System development charges	<u>\$ 28,994</u>	<u>\$ 35,882</u>	<u>\$ 64,876</u>
Total revenues	28,994	35,882	64,876
EXPENDITURES:			
Capital outlay	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>
Excess of (deficiency) of revenues over expenditures	28,994	35,882	64,876
OTHER FINANCING SOURCES (USES):			
Transfers in (out)	<u>(5,000)</u>	<u>(2,000)</u>	<u>(7,000)</u>
Net change in fund balances	23,994	33,882	57,876
Fund balances, beginning of year	<u>310,859</u>	<u>25,630</u>	<u>336,489</u>
Fund balances, end of year	<u><u>\$ 334,853</u></u>	<u><u>\$ 59,512</u></u>	<u><u>\$ 394,365</u></u>

CITY OF WILLAMINA

**Schedule of Revenues, Expenditures and
Changes in Fund Balance – Budget and Actual
Street System Development Charges Fund**

For the Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
REVENUES:				
System Development Charges	<u>\$ 25,000</u>	<u>\$ 25,000</u>	<u>\$ 28,994</u>	<u>\$ 3,994</u>
Total revenues	<u>25,000</u>	<u>25,000</u>	<u>28,994</u>	<u>3,994</u>
EXPENDITURES:				
Capital outlay	<u>100,000</u>	<u>100,000</u>	<u>-</u>	<u>100,000</u>
Contingency	<u>215,149</u>	<u>215,149</u>	<u>-</u>	<u>215,149</u>
Total expenditures	<u>315,149</u>	<u>315,149</u>	<u>-</u>	<u>315,149</u>
Excess (deficiency) of revenues over expenditures	<u>(290,149)</u>	<u>(290,149)</u>	<u>28,994</u>	<u>319,143</u>
OTHER FINANCING SOURCES (USES):				
Transfers out	<u>(5,000)</u>	<u>(5,000)</u>	<u>(5,000)</u>	<u>-</u>
Change in fund balance	<u>(295,149)</u>	<u>(295,149)</u>	<u>23,994</u>	<u>319,143</u>
Beginning fund balance	<u>295,149</u>	<u>295,149</u>	<u>310,859</u>	<u>15,710</u>
Ending fund balance	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 334,853</u></u>	<u><u>\$ 334,853</u></u>

CITY OF WILLAMINA

**Schedule of Revenues, Expenditures and
Changes in Fund Balance – Budget and Actual
Park System Development Charges Fund**

For the Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance
REVENUES:				
System Development Charges	\$ 25,000	\$ 25,000	\$ 35,882	\$ 10,882
Total revenues	25,000	25,000	35,882	10,882
EXPENDITURES:				
Capital outlay	-	-	-	-
Contingency	46,000	46,000	-	46,000
Total expenditures	46,000	46,000	-	46,000
Excess (deficiency) of revenues over expenditures	(21,000)	(21,000)	35,882	56,882
OTHER FINANCING SOURCES (USES):				
Transfers out	(2,000)	(2,000)	(2,000)	-
Change in fund balance	(23,000)	(23,000)	33,882	56,882
Beginning fund balance	23,000	23,000	25,630	2,630
Ending fund balance	\$ -	\$ -	\$ 59,512	\$ 59,512

CITY OF WILLAMINA

**Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
Water - Enterprise Fund (Major Fund)**

For the Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance
REVENUES:				
Charges for services	\$ 991,700	\$ 991,700	\$1,013,338	\$ 21,638
Grant revenue	3,176,000	3,176,000	2,566,063	(609,937)
Other revenue	200	200	249	49
Total revenues	<u>4,167,900</u>	<u>4,167,900</u>	<u>3,579,650</u>	<u>(588,250)</u>
EXPENDITURES:				
Current				
Personal services	442,060	442,060	481,572	(39,512)
Materials and services	396,259	396,259	379,820	16,439
Capital outlay	3,462,000	3,462,000	3,329,180	132,820
Debt service:				
Principal	28,000	28,000	25,007	2,993
Interest	32,000	32,000	27,806	4,194
Contingency	1,399,783	1,399,783	-	1,399,783
Total expenditures	<u>5,760,102</u>	<u>5,760,102</u>	<u>4,243,385</u>	<u>1,516,717</u>
Excess of revenues over expenditures	(1,592,202)	(1,592,202)	(663,735)	928,467
OTHER FINANCING SOURCES (USES):				
Proceeds from long-term debt	301,000	301,000	734,715	433,715
Transfers in	14,000	14,000	14,000	-
Transfers out	(49,635)	(49,635)	(47,851)	1,784
Net change in fund balances	<u>(1,326,837)</u>	<u>(1,326,837)</u>	<u>37,129</u>	<u>1,363,966</u>
Fund balance, beginning of year	<u>1,326,837</u>	<u>1,326,837</u>	<u>318,952</u>	<u>(1,007,885)</u>
Fund balance, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 356,081</u>	<u>\$ 356,081</u>

CITY OF WILLAMINA

**Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
Wastewater - Enterprise Fund (Major Fund)**

For the Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance
REVENUES:				
Charges for services	\$ 899,500	\$ 899,500	\$ 912,457	\$ 12,957
Miscellaneous income	100	100	-	(100)
Total revenues	899,600	899,600	912,457	12,857
EXPENDITURES:				
Current				
Personal services	361,690	361,690	385,408	(23,718)
Materials and services	362,084	362,084	284,285	77,799
Capital outlay	65,000	65,000	41,854	23,146
Debt service:				
Principal	100,000	100,000	96,411	3,589
Interest	28,000	28,000	24,512	3,488
Contingency	1,889,866	1,889,866	-	1,889,866
Total expenditures	2,806,640	2,806,640	832,470	1,974,170
Excess (deficiency) of revenues over expenditures	(1,907,040)	(1,907,040)	79,987	1,987,027
OTHER FINANCING SOURCES (USES):				
Transfers in	15,000	15,000	15,000	-
Transfers out	(44,975)	(44,975)	(39,234)	5,741
Net change in fund balances	(1,937,015)	(1,937,015)	55,753	1,992,768
Fund balance, beginning of year	1,937,015	1,937,015	870,717	(1,066,298)
Fund balance, end of year	\$ -	\$ -	\$ 926,470	\$ 926,470

CITY OF WILLAMINA

**Reconciliation of the Budget Basis Individual Fund Schedules to Accrual Basis Schedules -
Enterprise Funds**

For the Year Ended June 30, 2025

	Water Fund	Wastewater Fund
	<u> </u>	<u> </u>
Reconciliation of change in fund balance to change in net position:		
Change in fund balance - budget basis	\$ 37,129	\$ 55,753
Acquisition of capital assets	4,243,530	41,854
Depreciation expense	(319,879)	(161,100)
Acquisition of capital assets accrued in accounts payable	(914,350)	-
Draws under long-term debt	(734,715)	-
Principal payments on long-term debt	25,007	96,411
Change in accrued compensated absences	3,674	1,326
Change in customer deposits	95	85
Change in accrued interest	468	3,345
	<u> </u>	<u> </u>
Change in net position	<u>\$ 2,340,959</u>	<u>\$ 37,674</u>
Reconciliation of ending fund balance to ending net position:		
Ending fund balance - budget basis	\$ 356,081	\$ 926,470
Fixed assets, net	10,135,157	1,475,007
Less long-term debt	(2,975,848)	(433,593)
Less accrued compensated absences	(3,058)	(667)
Less customer deposits	(56,407)	(53,180)
Less accrued interest	(11,120)	(15,040)
	<u> </u>	<u> </u>
Ending net position	<u>\$ 7,444,805</u>	<u>\$ 1,898,997</u>

CITY OF WILLAMINA

**Combined Water Fund
Combining Schedule of Revenues, Expenses and Changes in Fund Balance**

For the Year Ended June 30, 2025

	Water Fund	Water System Development Charges	Total
Operating revenues			
Charges for services	\$ 1,013,433	\$ 32,200	\$ 1,045,633
Grant revenue	2,566,063	-	2,566,063
Other revenue	249	-	249
Total revenues	3,579,745	32,200	3,611,945
Operating expenses			
Personal services	477,898	-	477,898
Materials and services	379,820	-	379,820
Depreciation	319,879	-	319,879
Total operating expenses	1,177,597	-	1,177,597
Operating income (loss)			
	2,402,148	32,200	2,434,348
Non-operating revenues (expenses)			
Interest expense	(27,338)	-	(27,338)
Total non-operating revenues (expenses)	(27,338)	-	(27,338)
Revenues over (under) expenditures			
	2,374,810	32,200	2,407,010
Other financing sources (uses)			
Transfers in	14,000	-	14,000
Transfers out	(47,851)	(14,000)	(61,851)
Total other financing sources (uses)	(33,851)	(14,000)	(47,851)
Change in net position			
	2,340,959	18,200	2,359,159
Net position, beginning of year			
	5,103,846	131,997	5,235,843
Net position, end of year			
	\$ 7,444,805	\$ 150,197	\$ 7,595,002

CITY OF WILLAMINA

Combined Wastewater Fund Combining Schedule of Revenues, Expenses and Changes in Fund Balance

For the Year Ended June 30, 2025

	Wastewater Fund	System Development Charges	Total
Operating revenues			
Charges for services	\$ 912,542	\$ 38,927	\$ 951,469
Other revenue	-	-	-
Total revenues	912,542	38,927	951,469
Operating expenses			
Personal services	384,082	-	384,082
Materials and services	284,285	-	284,285
Depreciation	161,100	-	161,100
Total operating expenses	829,467	-	829,467
Operating income (loss)	83,075	38,927	122,002
Non-operating revenues (expenses)			
Interest expense	(21,167)	-	(21,167)
Total non-operating revenues (expenses)	(21,167)	-	(21,167)
Revenues over (under) expenditures	61,908	38,927	100,835
Other financing sources (uses)			
Transfers in	15,000	-	15,000
Transfers out	(39,234)	(15,000)	(54,234)
Total other financing sources (uses)	(24,234)	(15,000)	(39,234)
Change in net position	37,674	23,927	61,601
Net position, beginning of year	1,861,323	93,237	1,954,560
Net position, end of year	\$ 1,898,997	\$ 117,164	\$ 2,016,161

CITY OF WILLAMINA

**Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
Water System Development Charges - Enterprise Fund**

For the Year Ended June 30, 2025

	Original Budget	Final Budget	Actual	Variance
REVENUES:				
Charges for services	\$ 30,000	\$ 30,000	\$ 32,200	\$ 2,200
Total revenues	<u>30,000</u>	<u>30,000</u>	<u>32,200</u>	<u>2,200</u>
EXPENDITURES:				
Capital outlay	-	-	-	-
Contingency	<u>138,997</u>	<u>138,997</u>	<u>-</u>	<u>138,997</u>
Total expenditures	<u>138,997</u>	<u>138,997</u>	<u>-</u>	<u>138,997</u>
Excess (deficiency) of revenues over expenditures	(108,997)	(108,997)	32,200	141,197
OTHER FINANCING SOURCES (USES):				
Transfers in (out)	<u>(14,000)</u>	<u>(14,000)</u>	<u>(14,000)</u>	<u>-</u>
Net change in fund balances	<u>(122,997)</u>	<u>(122,997)</u>	<u>18,200</u>	<u>141,197</u>
Fund balance, beginning of year	<u>122,997</u>	<u>122,997</u>	<u>131,997</u>	<u>9,000</u>
Fund balance, end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 150,197</u></u>	<u><u>\$ 150,197</u></u>

CITY OF WILLAMINA

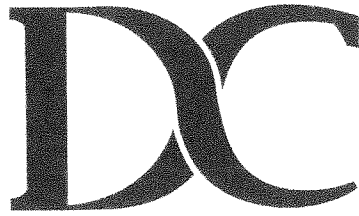
**Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
Wastewater System Development Charges - Enterprise Fund**

For the Year Ended June 30, 2025

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
REVENUES:				
Charges for services	\$ 35,000	\$ 35,000	\$ 38,927	\$ 3,927
Total revenues	<u>35,000</u>	<u>35,000</u>	<u>38,927</u>	<u>3,927</u>
EXPENDITURES:				
Capital outlay	15,000	15,000	-	15,000
Contingency	<u>87,164</u>	<u>87,164</u>	<u>-</u>	<u>87,164</u>
Total expenditures	<u>102,164</u>	<u>102,164</u>	<u>-</u>	<u>102,164</u>
Excess (deficiency) of revenues over expenditures	(67,164)	(67,164)	38,927	106,091
OTHER FINANCING SOURCES (USES):				
Transfers in (out)	<u>(15,000)</u>	<u>(15,000)</u>	<u>(15,000)</u>	<u>-</u>
Net change in fund balances	<u>(82,164)</u>	<u>(82,164)</u>	<u>23,927</u>	<u>106,091</u>
Fund balance, beginning of year	<u>82,164</u>	<u>82,164</u>	<u>93,237</u>	<u>11,073</u>
Fund balance, end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 117,164</u></u>	<u><u>\$ 117,164</u></u>

COMPLIANCE SECTION

**INDEPENDENT AUDITOR'S REPORT REQUIRED BY
OREGON STATE REGULATIONS**



Dougall Conradie LLC
Certified Public Accountants

Geoffrey Dougall, CPA
Heather Jackson, CPA
Richard Winkel, CPA
Members of AICPA & OSCPA

**Independent Auditor's Report Required
by Oregon State Regulations**

To the City Council
City of Willamina, Oregon

We have audited the basic financial statements of the City of Willamina (the City) as of and for the year ended June 30, 2025 and have issued our report thereon dated December 9, 2025. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Revised Statutes as specified in Oregon Administrative Rules OAR 162-10-000 to 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of Public Funds with Financial Institutions (ORS Chapter 295)
- Indebtedness limitations, restrictions and repayment
- Budgets legally required (ORS Chapter 294)
- Insurance and fidelity bonds in force or required by law
- Highway revenues used for public highways, roads and streets
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)
- Programs funded from outside sources
- Authorized investment of surplus funds (ORS Chapter 294)

In connection with our testing nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except for the following expenditures in excess of budgetary appropriations:

	<u>Appropriation</u>		<u>Actual</u>		<u>Variance</u>
Water Fund					
Personal expenses	\$ 442,060	\$	481,572	\$	(39,512)
Capital outlay	3,462,000		4,243,530		(781,530)
Wastewater Fund					
Personal expenses	361,690	\$	385,408	\$	(23,718)

OAR 162-10-0230 Internal Control

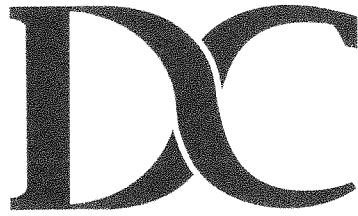
In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report is intended for the information and use of the city council and management of the City of Willamina and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

DOUGALL CONRADIE LLC
Portland, Oregon
December 9, 2025

By: Richard Winkel
Richard Winkel, Partner



Dougall Conradie LLC
Certified Public Accountants

Geoffrey Dougall, CPA
Heather Jackson, CPA
Richard Winkel, CPA
Members of AICPA & OSCPA

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance
and Other Matters Based on an Audit of Financial Statements Performed
in Accordance with *Government Auditing Standards*

To the City Council
City of Willamina, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of City of Willamina (the City), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 9, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed

no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

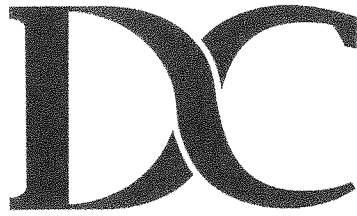
The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DOUGALL CONRADIE LLC
Portland, Oregon

December 9, 2025

A handwritten signature in black ink that reads "Richard Winkel". The signature is written in a cursive style with a large, stylized "R" and "W".

Richard Winkel, Partner



Dougall Conradie LLC
Certified Public Accountants

Geoffrey Dougall, CPA
Heather Jackson, CPA
Richard Winkel, CPA
Members of AICPA & OSCPA

Independent Auditors' Report on Compliance For Each Major Federal Program and
on Internal Control Over Compliance Required by the Uniform Guidance

To the City Council
City of Willamina

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited City of Willamina's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of City of Willamina's major federal programs for the year ended City of Willamina. City of Willamina's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, City of Willamina complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of City of Willamina and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of City of Willamina's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to City of Willamina's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Willamina's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City of Willamina's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Willamina's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of City of Willamina's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of City of Willamina's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

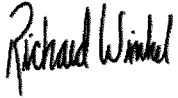
Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

DOUGALL CONRADIE LLC
Portland, Oregon

December 9, 2025

A handwritten signature in black ink, appearing to read "Richard Winkel". The signature is written in a cursive, flowing style.

Richard Winkel, Partner

CITY OF WILLAMINA
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2025

Federal Grantor/Pass-Through Grantor/ Program Title	Assistance Listing Number	Pass-Through Entity Identifying Number	Expenditures			Passed Through to Subrecipients
			From Pass- Through Awards	From Direct Awards	Total	
U.S. Department of Housing and Urban Development						
State of Oregon						
Community Development Block Grant	14.228	P22008	1,375	-	1,375	-
Community Development Block Grant CARES Act for COVID-19	14.228	1A2210	83,500	-	83,500	-
Total U.S. Department of Housing and Urban Development						
			84,875	-	84,875	-
U.S. Environmental Protection Agency						
Congressionally Mandated Projects	66.202	CG02J25401	-	1,927,564	1,927,564	
State of Oregon						
Drinking Water State Revolving Funds	66.468	S22017	369,559	-	369,559	
Total U.S. Environmental Protection Agency						
			369,559	1,927,564	2,297,123	-
Total Expenditures of Federal Awards						
			\$ 454,434	\$ 1,927,564	\$ 2,381,998	\$ -

See accompanying notes to the schedule of expenditures of federal awards

CITY OF WILLAMINA

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended June 30, 2025

NOTE A – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the “Schedule”) includes federal grant activity of City of Willamina under programs of the federal government for the year ended June 30, 2025. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of City of Willamina, it is not intended to and does not present the financial position, changes in net assets or cash flows of City of Willamina. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Expenditures are recorded when a liability is incurred. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Pass-through entity identifying numbers are presented where available.

The City did not elect to use the 10% de minimis indirect cost rate.

NOTE C – CAPITALIZED GRANT EXPENDITURES

During the year ended June 30, 2025 the City capitalized \$2,394,376 of federal expenditures as water system improvements.

NOTE D – FEDERAL LOANS

The City was approved by the U.S. Environmental Protection Agency to receive a loan up to \$4,914,660 for the water system improvement project. The loan balance outstanding at June 30, 2025 is \$1,835,804.

CITY OF WILLAMINA
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2024

Summary of Audit Results

Financial Statements

- Type of auditor's report issued on the financial statements Unmodified
- Internal control over financial reporting:
 - Material weaknesses identified? No
 - Significant deficiencies identified? None reported
- Noncompliance material to the financial statements noted? No

Federal Awards

- Internal control over program awards:
 - Material weaknesses identified? No
 - Significant deficiencies identified? None reported
- Type of auditor's report issued on compliance for the major federal award programs Unmodified
- Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? No

The program tested as major program were U.S. Department of Environmental Protection Agency (ALN# 66.202) – Congressionally Mandated Projects.

- The threshold for distinguishing Types A and B programs was \$750,000.
- Qualified as a low-risk auditee No