

**Town of Kelvington** Kelvington, Saskatchewan December 31, 2021

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## Management's Responsibility

The municipality's management is responsible for the preparation and presentation of the accompanying consolidated financial statements in accordance with Canadian public sector accounting standards (PSAS). The preparation of the statements necessarily includes selecting appropriate accounting principles and methods, and making decisions affecting the measurement of transactions in which objective judgments and estimates by management is required.

In discharging its responsibilities for the integrity and fair presentation of the consolidated financial statements, management designs and maintains the necessary accounting, budget and other related internal controls to provide reasonable assurance that transactions are appropriately authorized and accurately recorded, that assets are properly accounted for and safeguarded, and that financial records are properly maintained to provide reliable information for the preparation of the consolidated financial statements.

The council is composed of elected officials who are not employees of the municipality. The council is responsible for overseeing management in the performance of its financial reporting responsibilities. The council fulfils these responsibilities by reviewing the financial information prepared by management and discussing relevant matters with external auditors. The council is also responsible for recommending the appointment of the municipality's external auditors.

Baker Tilly SK LLP, an independent firm of chartered professional accountants, is appointed by the council to audit the consolidated financial statements and report directly to them; their report follows. The external auditors have full and free access to, and meet periodically and separately with, both the council and management to discuss their audit findings.

Mayor

Administrator



## **Independent Auditors' Report**

To the Council Town of Kelvington

## Qualified Opinion

We have audited the consolidated financial statements of Town of Kelvington, (the municipality), which comprise the consolidated Statement of Financial Position as at December 31, 2021 and the consolidated Statements of Operations, Change in Net Financial Assets and Cash Flow for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of our report, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the municipality as at December 31, 2021, and results of its operations and its consolidated cash flow for the year then ended in accordance with Canadian public sector accounting standards.

## Basis for Qualified Opinion

We were not able to observe the counting of physical inventories at the beginning or end of the year ended December 31, 2021 or satisfy ourselves concerning those inventory quantities by alternative means. Accordingly, our verification of these stock and supply values was limited to the client's count of inventory and we were not able to determine whether any adjustments might be necessary to the stock and supply balance on the consolidated statement of financial position, the consolidated statements of operations, change in net financial assets and cash flows for the year ended December 31, 2021.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the consolidated financial statements section of our report. We are independent of the municipality in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the municipality or to cease operations, or has no realistic alternative but to do so.

Council is responsible for overseeing the municipality's financial reporting process.



Auditors' Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements,
  whether due to fraud or error, design and perform audit procedures responsive to those risks, and
  obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk
  of not detecting a material misstatement resulting from fraud is higher than for one resulting from
  error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the
  override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the municipality's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the municipality's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the municipality to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

**Baker Tilly SK LLP** 

Baker Siely Sk 44P

Yorkton, SK June 27, 2022

**Town of Kelvington**Kelvington, Saskatchewan
Consolidated Statement of Financial Position as at December 31, 2021

	2021	<b>2020</b> (Note 12)
Assets		,
Financial Assets		
Cash and temporary investments - note 2	1,665,581	1,289,452
Taxes receivable - municipal - note 3	141,726	156,778
Other accounts receivable - note 4	167,412	201,113
Land for resale - note 5	76,801	77,841
Investments - note 6 Total Financial Assets	779,471	754,312
Total Financial Assets	2,830,991	2,479,496
Liabilities		
Accounts payable	89,387	73,266
Accrued liabilities	795	795
Utility deposits	13,102	8,677
Deferred revenue - note 7	122,043	165,134
Accrued landfill costs - note 8	100,000	65,000
Long-term debt - note 9	165,536	217,583
Total Liabilities	490,863	530,455
Net Financial Assets	2,340,128	1,949,041
Non-Financial Assets		
Tangible capital assets - schedules 6 and 7	4,347,924	4,535,784
Prepayments and deferred charges	8,664	57,605
Stock and supplies	69,544	28,796
Total Non-Financial Assets	4,426,132	4,622,185
Accumulated Surplus - schedule 8	\$ 6,766,260	\$ 6,571,226
Approved on behalf of the council:		
Mayor		
Councillor		

**Town of Kelvington**Consolidated Statement of Operations
For the year ended December 31, 2021

	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
Revenues			
Taxes and other unconditional revenue -			
schedule 1	1,097,430	1,098,239	1,137,155
Fees and charges - schedules 4 and 5	373,670	540,131	504,041
Conditional grants - schedules 4 and 5 Tangible capital asset sales - gain -	99,200	152,275	230,739
schedules 4 and 5	05.000	11,350	5,946
Land sales - gain (loss) - schedules 4 and 5 Investment income and commissions -	25,000	( 13,926)	( 1,772)
schedules 4 and 5 Allowance for doubtful accounts recovery -	5,270	30,323	30,648
schedules 4 and 5	8,530	8,702	
Total Revenue	1,609,100	1,827,094	1,906,757
Expenses - schedule 3			
General government services	300,420	322,676	375,285
Protective services	82,520	99,236	116,939
Transportation services	519,310	548,353	433,211
Environmental and public health services	205,810	190,433	197,972
Planning and development services	5,910	6,346	2,274
Recreation and cultural services	182,950	271,801	259,528
Utilities services	382,140	308,259	304,270
Total Expenses	1,679,060	1,747,104	1,689,479
Surplus (Deficit) of Revenues over Expenses before Other Capital Contributions	( 69,960)	79,990	217,278
Provincial/Federal Capital Grants and	5.4.5.40	445.044	00.044
Contributions - schedules 4 and 5	51,540	115,044	32,641
Surplus (Deficit) of Revenue over Expenses	( 18,420)	195,034	249,919
Accumulated Surplus, Beginning of Year	6,571,226	6,571,226	6,321,307
Accumulated Surplus, End of Year	\$ 6,552,806	\$ 6,766,260	\$ 6,571,226

Town of Kelvington

Consolidated Statement of Change in Net Financial Assets
For the year ended December 31, 2021

	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
Surplus	( 18,420)	195,034	249,919
(Acquisition) of tangible capital assets Amortization of tangible capital assets Proceeds on disposal of tangible capital assets Loss (gain) on the disposal of tangible capital assets		( 124,383) 298,593 25,000 ( 11,350)	( 318,295) 301,062 43,503 ( 5,946)
Surplus of Capital Expenses over Expenditures	0	187,860	20,324
Use (Acquisition) of supplies inventories (Acquisition) of prepaid expense Consumption of supplies inventory Use of prepaid expense		( 42,879) ( 8,664) 2,131 57,605	( 7,320) ( 57,605) 3,553 2,054
Surplus (Deficit) of Expenses of Other Non-Financial over Expenditures	0	8,193	( 59,318)
Increase (Decrease) in Net Financial Assets	( 18,420)	391,087	210,925
Net Financial Assets, beginning of year	1,949,041	1,949,041	1,738,116
Net Financial Assets, End of Year	\$ 1,930,621	\$ 2,340,128	\$ 1,949,041

**Town of Kelvington**Consolidated Statement of Cash Flow
For the year ended December 31, 2021

	2021	<b>2020</b> (Note 12)
Cash Provided by (used for) the Following Activities Operating:		,
Surplus	195,034	249,919
Amortization	298,593	301,062
Loss (gain) on disposal of tangible capital assets	( 11,350)	( 5,946)
Change in Assets/Liabilities	482,277	545,035
Taxes receivable - municipal	15,052	25,885
Other receivables	33,700	( 73,104)
Land for resale	1,041	( 7,015)
Accounts payable	16,121	( 20,328)
Utility deposits	4,425	2,000
Deferred revenue	( 43,091)	151,586
Accrued landfill costs	35,000	32,876
Stock and supplies for use	( 40,748)	( 3,766)
Prepayments and deferred charges	48,941	( 55,552)
Cash Provided by Operating Transactions	552,718	597,617
Capital:		
Acquisition of capital assets	( 124,383)	( 318,295)
Proceeds from the disposal of capital assets	25,000	43,503
Cash Applied to Capital Transactions	( 99,383)	( 274,792)
Investing:		
Additions to investments	( 25,159)	( 6,801)
Einanaina		
Financing:  Long-term debt repaid	( 52,047)	( 50,556)
·		
Change in Cash and Temporary Investments During the Year	376,129	265,468
Cash and temporary investments, beginning of year	1,289,452	1,023,984
Cash and Temporary Investments, End of Year	\$ 1,665,581	\$ 1,289,452

Notes to Consolidated Financial Statements For the year ended December 31, 2021

## 1. Significant Accounting Policies

The consolidated financial statements of the municipality are prepared by management in accordance with public sector accounting standards (PSAS) as recommended by the Chartered Professional Accountants of Canada. Significant aspects of the accounting policies are as follows:

## (a) Basis of accounting

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting requires revenues to be recognized as they become available and measurable, and expenses are recognized as they are incurred and measurable as a result of the receipt of goods and services and the creation of a legal obligation to pay.

## (b) Reporting entity

The consolidated financial statements consolidate the assets, liabilities and flow of resources of the municipality. The entity is comprised of all of the organizations that are owned or controlled by the municipality and are, therefore, accountable to the council for the administration of their financial affairs and resources.

Entities included in these consolidated financial statements are as follows:

Entity	Basis of Recording
Kelvington Administration Building Fund Kelvington & District Heritage Art &	Proportionate consolidation
Culture Committee	Full consolidation
Kelvington and District Recreation Board	Full consolidation
Kelvington and District Fire Fighting	
Association	Proportionate consolidation
Kelvington Rink Board	Full consolidation
Kelvington Transit Bus	Full consolidation

All inter-organizational balances have been eliminated.

## (c) Collection of funds for other authorities

Collection of funds by the municipality for the school board, municipal hail and conservation and development authorities are collected and remitted in accordance with relevant legislation. The amounts collected are disclosed in note 3.

## (d) Government transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or are the result of a direct financial return. Government transfers are recognized as revenue in the period that the events giving rise to the transfer occur, providing:

- (i) the transfers are authorized;
- (ii) any eligibility criteria have been met; and
- (iii) a reasonable estimate of the amount can be made.

Unearned government transfer amounts received will be recorded as deferred revenue.

Earned government transfer amounts not received will be recorded as an amount receivable.

Notes to Consolidated Financial Statements For the year ended December 31, 2021

## 1. Significant Accounting Policies - continued

## (e) Deferred revenue - fees and charges

Certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred or services performed.

## (f) Net financial assets

Net financial assets at the end of an accounting period are the net amount of financial assets less liabilities outstanding. Financial assets represent items such as cash and those other assets on hand which could provide resources to discharge existing liabilities or finance future operations. These include realizable assets which are convertible to cash and not intended for consumption in the normal course of operations.

## (g) Non-financial assets

Tangible capital and other non-financial assets are accounted for as assets by the government because they can be used to provide government services in future periods. These assets do not normally provide resources to discharge the liabilities of the government unless they are sold.

## (h) Tangible capital assets

All tangible capital asset acquisitions or betterments made throughout the year are recorded at their acquisition cost. Initial costs for tangible capital assets that were acquired and developed prior to 2009 were obtained via historical cost information or using current fair market values discounted by a relevant inflation factor back to the point of acquisition. Donated tangible capital assets received are recorded at their fair market value at the date of contribution. The tangible capital assets that are recognized at a nominal value are disclosed in schedule 6. The cost of these tangible capital assets less any residual value are amortized over the asset's useful life using the straight-line method of amortization. The municipality's tangible capital asset useful lives are estimated as follows:

Assets	Useful Life
General Assets	
Land	
Land improvements	15 to 40 years
Buildings	40 years
Vehicles	10 years
Machinery and equipment	5 to 20 years
Infrastructure Assets	
Linear assets	15 to 40 years

## (i) Government contributions

Government contributions for the acquisition of capital assets are reported as capital revenue and do not reduce the cost of the related asset.

Notes to Consolidated Financial Statements For the year ended December 31, 2021

## 1. Significant Accounting Policies - continued

## (i) Works of art

Assets that have a historical or cultural significance, which include works of art, monuments, and other cultural artifacts are not recognized as tangible capital assets because a reasonable estimate of future benefits associated with this property cannot be made.

## (k) Capitalization of interest

The municipality does not capitalize interest incurred while a tangible capital asset is under construction.

## (I) Leases

All leases are recorded on the consolidated financial statement as either a capital or operating lease. Any lease that transfers the majority of benefits and risk associated with the leased asset is classified as a capital lease. At the inception of a capital lease, an asset and a payment obligation are recorded at an amount equal to the lesser of the present value of the minimum lease payments and the asset's fair market value. Assets under capital leases are amortized on a straight-line basis over their estimated useful lives (lease term). Any other lease not meeting the before-mentioned criteria is classified as an operating lease and rental payments are expensed as incurred.

## (m) Employee benefit plans

Contributions to the municipality's defined benefit plans are expensed when contributions are made. Under the defined benefit plan, the municipality's obligations are limited to their contributions.

### (n) Revenue

Property tax revenue is based on assessments determined in accordance with Saskatchewan Legislation and the formulas, principles and rules in the Saskatchewan Assessment Manual. Tax mill rates are established annually by council following the guidance of the Government of Saskatchewan. Tax revenues are recognized when the tax has been authorized by bylaw and the taxable event has occurred. Requisitions operate as a flow through and are excluded from municipal revenue. Penalties on overdue taxes are recorded in the period levied.

Utility revenue is recognized in the period in which the service has been provided.

All other revenue is recorded when received, or receivable, collection is likely, and the amount can be reasonably determined.

Notes to Consolidated Financial Statements For the year ended December 31, 2021

## 1. Significant Accounting Policies - continued

## (o) Measurement uncertainty

The preparation of financial statements in conformity with Canadian Public Sector Accounting Standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditures during the period. Accounts receivable are stated after evaluation as to their collectibility and an appropriate allowance for doubtful accounts is provided where considered necessary.

The measurement of materials and supplies are based on estimates of volume and quality.

The opening asset costs of tangible capital assets have been estimated where actual costs were not available.

Amortization is based on the estimated useful lives of tangible capital assets.

These estimates and assumptions are reviewed periodically and, as adjustments become necessary, they are reported in earnings in the periods in which they become known.

## (p) Basis of segmentation/segment report

The municipality follows the Public Sector Accounting Board's recommendations requiring financial information to be provided on a segmented basis. Municipal services have been segmented by grouping activities that have similar service objectives (by function). Revenues that are directly related to the costs of the function have been attributed to each segment. Interest is allocated to functions based on the purpose of specific borrowings.

The segments (functions) are as follows:

General government: provides for the administration of the municipality.

Protective services: comprised of expenses for police and fire protection.

Transportation services: responsible for the delivery of public works services related to the development and maintenance of roadway systems and street lighting.

Environmental and public health: The environmental segment provides waste disposal and other environmental services. The public health segment provides for expenses related to public health services in the municipality.

Planning and development: provides for neighbourhood development and sustainability. Recreation and culture: provides for community services through the provision of recreation and leisure services.

Utility services: provides for delivery of water, collecting and treating of wastewater, and providing collection and disposal of solid waste.

## (q) Budget information

Budget information is presented on a basis consistent with that used for actual results. The budget was approved by Council on April 19, 2021.

Notes to Consolidated Financial Statements For the year ended December 31, 2021

## Significant Accounting Policies - continued

(r) New standards and amendments to standards

Effective for fiscal years beginning on or after April 1, 2022:

PS 1201 Financial statement presentation, replaces PS 1200 with revised general reporting principles and standards of presentation and disclosure in government financial statements. Requires a new statement of remeasurement gains and losses separate from the statement of operations arising from the remeasurement of financial instruments and items denominated in foreign currencies, as well as the government's proportionate share of other comprehensive income that arises when a government includes the results of government business enterprises and partnerships. Effective in the period PS 3450 and PS 2601 are adopted.

PS 2601 Foreign currency translation, replaces PS 2600 with revised guidance on the recognition, presentation and disclosure of transactions that are denominated in a foreign currency. Requires that monetary assets and liabilities denominated in a foreign currency and non-monetary items included in the fair value category, denominated in a foreign currency, be adjusted to reflect the exchange rates in effect at the financial statement date. Unrealized gains and losses are to be presented in the statement of remeasurement gains and losses.

PS 3041 Portfolio investments, replaces PS 3040 with revised guidance on accounting for, and presentation and disclosure of, portfolio investments. Upon adoption of PS 3450 and PS 3041, PS 3030, Temporary Investments, will no longer apply. Effective in the period PS 3450, PS 2601 and PS 1201 are adopted.

PS 3450 Financial instruments, a new standard establishing guidance on the recognition, measurement, presentation and disclosure of financial instruments, including derivatives. The standard requires fair value measurement of derivatives and equity instrument that are quoted in an active market; all other financial instruments can be measured at cost/amortized cost or fair value at the election of the government. Unrealized gains and losses are presented in a new statement of remeasurement gains and losses. There is the requirement to disclose the nature and extent of risks arising from financial instruments, and clarification is given for the derecognition of financial liabilities.

PS 3280 Asset retirement obligations, a new standard establishing guidance on the accounting and reporting of legal obligations associated with the retirement of tangible capital assets controlled by a government or government organization. A liability for a retirement obligation can apply to tangible capital assets either in productive use or no longer in productive use. As this standard includes solid waste landfill sites active and post-closing obligations upon adoption of this new standard, existing solid waste landfill closure and post-closure liability section PS 3270 will be withdrawn.

Effective for fiscal years beginning on or after April 1, 2023:

PS 3400 Revenue, a new standard establishing guidance on how to account for and report on revenue. The standard provides a framework for recognizing, measuring and reporting revenues that arise from transactions that include performance obligations and transactions that do not have performance obligations. Performance obligations are enforceable promises to provide specific goods or services to a specific payer.

The extent of the impact on adoption of these future standards is not known at this time.

**Town of Kelvington**Notes to Consolidated Financial Statements For the year ended December 31, 2021

2.	Cash and Temporary Investments	2021	2020
	Cash Temporary investments	1,618,028 47,553	1,244,460 44,992
	Total Cash and Temporary Investments	\$ 1,665,581	\$ 1,289,452

Cash and temporary investments include balances with banks, term deposits, marketable securities and short-term investments with maturities of three months or less.

		2021	2020
3.	Taxes and Grants In Lieu Receivable		
	Municipal - current	87,519	101,313
	Municipal - arrears	117,157	99,313
		204,676	200,626
	Less: Allowance for uncollectibles	81,074	63,040
	Total municipal taxes receivable	123,602	137,586
	School - current	26,174	26,741
	School - arrears	60,966	44,236
	Total school taxes receivable	87,140	70,977
	Other	18,124	19,192
	Total taxes and grants in lieu receivable	228,866	227,755
	Less: Taxes receivable to be collected on behalf of other organizations	87,140	70,977
	Municipal and Grants In Lieu Taxes Receivable	\$ 141,726	\$ 156,778
4.	Other Accounts Receivable		
	Federal government	22,942	26,405
	Provincial government	59,656	64,957
	Utility	52,612	75,680
	Trade	32,202	43,266
	Total other accounts receivable	167,412	210,308
	Less: Allowance for uncollectibles	0	9,195
	Net Other Accounts Receivable	\$ 167,412	\$ 201,113

**Town of Kelvington**Notes to Consolidated Financial Statements
For the year ended December 31, 2021

5.	Land for Resale	2021	2020
	Tax title property Less: Allowance for market value adjustment Net tax title property	77,360 21,359 56,001	93,015 30,061 62,954
	Other land Less: Allowance for market value adjustment Net other land	34,352 13,552 20,800	34,352 19,465 14,887
	Total Land for Resale	\$ 76,801	\$ 77,841
6.	Investments		
	Portfolio investments Other	779,466 <u>5</u>	754,307 <u>5</u>
		\$ 779,471	\$ 754,312
	The long-term investments in the Saskatchewan Association of Rural Fund are accounted for on the equity basis.	Municipalities -	Self-Insurance
7.	Deferred Revenue	2021	2020
	Municipal Economic Enhancement Program Canada Community-Building Fund Sask Lotteries	111,088 10,955	90,044 64,135 10,955

\$ 122,043

\$ 165,134

Notes to Consolidated Financial Statements For the year ended December 31, 2021

Accrued Landfill Costs

Accrued landfill costs

\$ 100,000 \$ 65,000

In 2021, the municipality has accrued an overall liability for environmental matters in the amount of \$100,000 (2020 - \$65,000) which represents management's best estimate of this liability. By their nature, these estimates are subject to measurement uncertainty and the effect on the consolidated financial statements of changes in such estimates in future periods could be significant.

Included in environmental liabilities is \$100,000 (2020 - \$65,000) of the estimated total landfill closure and post-closure care expenses. The estimated liability for these expenses is recognized as the landfill site's capacity is used and the reported liability represents the portion of the estimated total expenses recognized as at December 31, 2021 based on the cumulative capacity used at that date, compared to the total estimated landfill capacity. Estimated total expenditures represent the sum of the discounted future cash flows for closure and post-closure care activities discounted at the municipality's average long-term borrowing rate of 6% (2020 - 6%).

The Town of Kelvington has operated a landfill with the capacity of approximately 90,000 cubic meters since 1995. Best estimates indicate the remaining life of the site is one year, with a cost in today's dollars of \$100,000 required to complete the decommissioning. Decommissioning is to be done in 2022. On October 4, 2021, Council voted to accept a Landfill Environmental Site Assessment and Cap & Closure Plan.

In 2016, the town began using the landfill as a transfer station instead of a normal operating landfill.

The unfunded liability for the landfill will be paid for from the landfill reserve (currently \$60,000), with the remainder coming from operations.

## 9. Long-Term Debt

The debt limit of the municipality for 2022 is \$1,379,085. The debt limit for a municipality is the total amount of the municipality's own source revenues for the preceding year (*The Municipalities Act* Section 161).

(a) Debenture debt is repayable at an interest rate of 2.95% with annual blended payments of \$58,466 for ten years beginning in 2015 and ending in 2024.

Future principal and interest payments are as follows:

	Principal	Interest	2021 Total	2020 Total
2021				58,466
2022	53,582	4,884	58,466	58,466
2023	55,163	3,303	58,466	58,466
2024	56,791	1,676	58,467	58,465
	\$ 165,536	\$ 9,863	\$ 175,399	\$ 233,863

Notes to Consolidated Financial Statements For the year ended December 31, 2021

## 10. Lease Obligations

On October 12, 2021 the municipality entered into a lease with DeLage Landen Financial Services Canada Inc. to lease a photocopier for a four year term. Payments of \$503 plus tax are made on this lease quarterly.

Future minimum lease payments under the operating lease, together with the balance of the obligation due under the operating lease, are as follows:

2022 2023		2,013 2,013
2024 2025 Thereafter	(	2,013 1,511 7,550)
Capital lease liability	<del></del>	0

## 11. Employee Benefit Plans

The municipality participates in contributory defined benefit pension plan for all of its employees. For defined benefit plans considered to be multi-employer plans, contributions are expensed when they are due and payable. The municipality currently participates in the Municipal Employees Pension Plan.

The contributions by the participating employers are not segregated in separate accounts or restricted to provide benefits to the employees of a particular employer. The portion of the annual benefit costs and of the asset surpluses (deficits) that are attributable to the municipality cannot be easily determined.

Accordingly, the multi-employer plans are accounted for on the defined contribution basis. No portion of the asset (deficit) surplus of the plan is recognized in these consolidated financial statements. The benefit expense reflected in the consolidated financial statements is equal to the municipality's contributions for the year.

All contributions by employees are matched equally by the employer. The contribution rates were updated on July 1, 2018. Employee contribution rates in effect for the year are as follows:

	2021	2020
General members Designated members	9.00 % 12.50 %	9.00 % 12.50 %
Contributions to the plan during the year were as follows:		
Benefit expense	\$ 29,969	\$ 28,407

As per the most recently audited consolidated financial statements dated December 31, 2020, the plan surplus is \$838,900,000.

## 12. Comparative Figures

Certain balances for comparative purposes have been reclassified to conform with the current year's presentation.

Notes to Consolidated Financial Statements For the year ended December 31, 2021

## 13. Commitments

In 2021 the town has entered into an extended service and support contract with Delcowater to service the water treatment plant for 2022 and 2023.

## 14. Contractual Rights

Contractual rights are rights to economic resources arising from contracts or agreements that will result in an asset and revenue in the future. Significant contractual rights of the municipality are as follows:

• The Town has entered into an agreement to rent farm land for \$40,832 per year for the years 2022 through 2025 inclusive.

## 15. Subsequent Events

On February 23, 2022, the Town of Kelvington acquired, through tax title property, a piece of property which is believed to require property remediation. In addition to assuming the property, the Town has also assumed the liability for remediation. It is unknown how much the remediation process may cost.

**Town of Kelvington**Consolidated Schedule of Taxes and Other Unconditional Revenue
For the year ended December 31, 2021

Schedule 1

Taxes	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020</b> <b>Actual</b> (Note 12)
General municipal tax levy Abatements and adjustments Discount on current year taxes Net municipal taxes Penalties on tax arrears Other	842,020 ( 18,000) ( 35,000) 789,020 23,150 12,070	833,928 ( 11,222) ( 33,732) 788,974 25,375 10,955	826,260 ( 16,193) ( 32,847) 777,220 23,153 12,067
Total Taxes	824,240	825,304	812,440
Unconditional Grants Equalization (revenue sharing) Safe Restart Saskatchewan	189,130	189,133	190,838 49,751
Total Unconditional Grants	189,130	189,133	240,589
Grants In Lieu of Taxes Federal Provincial	4,660	4,633	4,663
Sask. Energy gas SaskTel Other	25,100 1,640 2,150	23,537 1,631 2,116	24,978 1,639 2,147
Other Government Transfers S.P.C. surcharge Total Grants In Lieu of Taxes	50,510 84,060	51,885 83,802	50,699 84,126
Total Taxes and Other Unconditional Revenue	\$ 1,097,430	\$ 1,098,239	\$ 1,137,155

Town of Kelvington

Consolidated Schedule of Operating and Capital Revenue by Function Schedule 2-1

For the year ended December 31, 2021

	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
General Government Services	(1/3		,
Operating			
Other Segmented Revenue Fees and charges			
Rentals	31,850	69,570	47,341
Other fees	3,160	3,478	3,160
Licenses and permits	9,650	9,505	9,648
Other		729	2,306
Total Fees and Charges	44,660	83,282	62,455
Allowance for doubtful accounts recovery Tangible capital asset sales - gain (loss)	8,530	8,702 ( 989)	
Land sales - gain (loss)	25,000	( 13,926)	( 1,772)
Investment income and commissions	5,270	30,323	30,648
Total Other Segmented Revenue	83,460	107,392	91,331
Conditional Grants			
Canadian Pacific Railway	9,250	9,250	9,250
FCM - Municipal Asset Management Program	50,000	0.050	50,000
Student employment Total Conditional Grants	15,000	9,656	5,660
Total Conditional Grants	74,250	18,906	64,910
Total General Government Services	\$ 157,710	\$ 126,298	\$ 156,241
Protective Services			
Operating Other Segmented Revenue Fees and charges			
Policing and fire fees	4,310	4,188	4,305
Fire revenues	-,	20,525	31,015
Total Fees and Charges	4,310	24,713	35,320
Gain on disposal of capital assets			2,857
Total Other Segmented Revenue	4,310	24,713	38,177
Total Operating	4,310	24,713	38,177
Capital			
Conditional Grants			
Local	0	0	2,816
Total Protective Services	\$ 4,310	\$ 24,713	\$ 40,993

Town of Kelvington

Consolidated Schedule of Operating and Capital Revenue by Function Schedule 2-2

For the year ended December 31, 2021

Transportation Services	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
Operating Other Segmented Revenue			
Fees and charges			
Custom work	540	75	540
Sale of supplies Other	500 2,520	380 2,520	495 2,520
Total Fees and Charges	3,560	2,975	3,555
Gain on disposal of capital assets		18,800	3,089
Total Other Segmented Revenue	3,560	21,775	6,644
Conditional Grants			
Other grants	000	7,128	000
Primary weight corridor Total Conditional Grants	900 900	900 8,028	900
Total Conditional Claims		0,020	
Total Operating	4,460	29,803	7,544
Capital			
Conditional Grants			
Canada Community-Building Fund  Total Capital	51,540		
Total Capital	51,540	0	0
Total Transportation Services	\$ 56,000	\$ 29,803	\$ 7,544
<b>Environmental and Public Health Services</b>			
Operating Other Segmented Revenue			
Fees and charges			
Waste disposal fees	43,110	44,364	43,682
Cemetery fees	1,900	2,340	2,000
Transit bus fares Other		2,128 2,053	4,082 325
Total Fees and Charges	45,010	50,885	50,089
Gain (loss) on disposal of capital assets		<u>( 6,461)</u>	
Total Other Segmented Revenue	45,010	44,424	50,089
Conditional Grants			
Donations	2,050	1,720	4,463
Total Conditional Grants	2,050	1,720	4,463
Total Operating	47,060	46,144	54,552
Capital			
Conditional Grants		00.044	00 005
Municipal Economic Enhancement Program  Total Capital		90,044 90,044	<u>29,825</u> 29,825
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Total Environmental and Public Health Services	\$ 47,060	\$ 136,188	\$ 84,377

The notes to consolidated financial statements are an integral part of these consolidated financial statements.

Town of Kelvington

Consolidated Schedule of Operating and Capital Revenue by Function Schedule 2-3

For the year ended December 31, 2021

Planning and Development Services Operating	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
Conditional Grants			
Local	( 3,000)	( 607)	( 879)
Total Conditional Grants	( 3,000)	( 607)	( 879)
<b>Total Planning and Development Services</b>	\$( 3,000)	\$( 607)	\$( 879)
Recreation and Cultural Services			
Operating Other Segmented Revenue Fees and charges			
Rentals	8,000	8,623	5,150
Recreation fees	10,000	37,890	24,097
Fundraising revenue		37,841	37,723
Expense recoveries		3,413	8,518
Total Other Segmented Revenue	18,000	87,767	75,488
Conditional Grants			
Donations	23,000	34,016	130,964
Mid Sask Alliance	-,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	2,500
Saskatchewan Hockey Association		1,000	
Saskatchewan Lotteries		17,607	15,170
Sask Parks & Recreation	2,000	500	
Other		5,000	
Total Conditional Grants	25,000	58,123	148,634
Total Operating	43,000	145,890	224,122
Capital			
Conditional Grants			
Saskatchewan Veterans Service Club Support			
Program		25,000	
Total Capital	0	25,000	0
Total Recreation and Cultural Services	\$ 43,000	\$ 170,890	\$ 224,122

Town of Kelvington

Consolidated Schedule of Operating and Capital Revenue by Function Schedule 2-4

For the year ended December 31, 2021

Utility Services	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
Operating			
Other Segmented Revenue			
Fees and charges			
Water	126,000	129,385	130,333
Sewer	77,300	78,330	77,297
Reconstruction fees	16,710 34,120	16,927 35,099	16,712 34,124
Recycling income Expense recoveries	4,000	30,768	18,668
Total Other Segmented Revenue	258,130	290,509	277,134
rotal Gullor Gogillomou Novollag	250,150	230,303	277,104
Conditional Grants			
Canada Community-Building Fund		66,105	12,711
Total Conditional Grants	0	66,105	12,711
Total Utility Services	\$ 258,130	\$ 356,614	\$ 289,845
Total Operating and Capital Revenue by Function	\$ 563,210	\$ 843,899	\$ 802,243
Summary			
Total Other Segmented Revenue	412,470	576,580	538,863
Total Conditional Grants	99,200	152,275	230,739
Total Capital Grants and Contributions	51,540	115,044	32,641
Total Operating and Capital Revenue by Function	\$ 563,210	\$ 843,899	\$ 802,243

# **Town of Kelvington**Total Expenses by Function For the year ended December 31, 2021

	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
General Government Services			
Council remuneration and travel	34,070	23,876	21,906
Wages and benefits	123,320	126,686	103,270
Contractual services - assessment	13,710	13,590	13,709
Contractual services - asset management	6,000	4,235	59,360
Contractual services - other	72,480	48,259	80,096
Utilities	2,490	6,535	6,887
Maintenance, materials and supplies	17,800	23,412	19,782
Grants and contributions - operating Amortization	2,550	25,819 842	1,765 842
Insurance	28,000	31,387	27,318
Allowance for uncollectibles		18,035	40,350
Total General Government Services	\$ 300,420	\$ 322,676	\$ 375,285
Protective Services			
Police protection			
Contractual services	64,930	66,677	64,934
Fire protection	01,000	00,011	01,001
Wages and benefits		5,734	6,819
Contractual services		2,218	3,993
Utilities		2,839	2,913
Maintenance, materials and supplies	2,090	3,250	16,539
Other office expenses	2,000	368	57
Local	14,000		•
Amortization	1 1,000	17,398	17,398
Other	1,500	752	4,286
Total Protective Services	\$ 82,520	\$ 99,236	\$ 116,939
Transportation Services			
Wages and benefits	213,090	216,854	208,027
Contractual services - maintenance	158,540	133,530	6,634
Utilities	36,820	28,068	37,004
Gravel	13,000	5,376	4,744
Machinery costs/fuel/blades	60,500	29,218	37,687
Amortization	33,333	122,116	128,820
Capital expenditures	17,500	- <b>-</b> , · · · <b>3</b>	1_0,0_0
Other materials and supplies	19,860	13,191	10,295
Total Transportation Services	\$ 519,310	\$ 548,353	\$ 433,211

# Town of Kelvington Total Expenses by Function For the year ended December 31, 2021

Environmental and Public Health Services	<b>2021 Budget</b> [Note 1(q)]	2021 Actual	<b>2020 Actual</b> (Note 12)
Wages and benefits Contractual services Contractual services - landfill decommissioning	4,500 106,340 25,000	8,934 102,819 56,076	2,986 101,376 62,701
Utilities Maintenance, materials and supplies Grants and contributions - operating Amortization Interest	7,620 62,350	766 5,047 1,826 8,546 6,419	759 10,253 1,826 10,161 7,910
Total Environmental and Public Health Services	\$ 205,810	\$ 190,433	\$ 197,972
Planning and Development Services Contractual services Maintenance, materials and supplies Other	2,500 3,410	3,769 1,269 1,308	1,468 806
Total Planning and Development Services	\$ 5,910	\$ 6,346	\$ 2,274
Recreation and Cultural Services Wages and benefits Contractual services Utilities Maintenance, materials and supplies Grants and contributions - operating Amortization Insurance Allowance for uncollectibles	42,500 48,300 21,160 23,500 14,050	58,559 18,192 43,592 44,191 30,735 42,647 33,135 750	39,915 14,541 44,786 50,252 40,308 37,529 32,197
Total Recreation and Cultural Services	\$ 182,950	\$ 271,801	\$ 259,528
Utility Services Wages and benefits Contractual services Utilities Maintenance, materials and supplies Amortization	92,070 143,800 38,200 108,070	92,289 43,072 32,847 33,007 107,044	88,371 25,712 37,611 46,264 106,312
Total Utility Services	\$ 382,140	\$ 308,259	\$ 304,270
Total Expenses by Function	\$ 1,679,060	\$ 1,747,104	\$ 1,689,479

Schedule 4

# Consolidated Schedule of Segment Disclosure by Function For the year ended December 31, 2021

	General Government	Protective Services	Transport. Services	Environ. & Public Health	Planning & Develop.	Rec. & Culture	Utilities Services	Total
Revenues - schedule 2								
Fees and charges	83,282	24,713	2,975	50,885		87,767	290,509	540,131
Tangible capital asset sales - gain (loss)	( 989)		18,800	( 6,461)				11,350
Land sales - gain (loss)	( 13,926)							( 13,926)
Investment income and commissions	30,323							30,323
Other revenues	8,702							8,702
Grants - conditional	18,906		8,028	1,720	( 607)	58,123	66,105	152,275
Grants - capital				90,044		25,000		115,044
Total Revenues	126,298	24,713	29,803	136,188	( 607)	170,890	356,614	843,899
Expenses - schedule 3								
Wages and benefits	126,686	5,734	216,854	8,934		58,559	92,289	509,056
Professional/contractual services	89,960	68,895	133,530	158,895	3,769	18,192	43,072	516,313
Utilities	6,535	2,839	28,068	766	•	43,592	32,847	114,647
Maintenance materials and supplies	23,412	3,250	5,376	5,047	1,269	44,191	33,007	115,552
Machinery costs/fuel/blades			29,218					29,218
Grants and contributions	25,819	368		1,826		30,735		58,748
Amortization	842	17,398	122,116	8,546		42,647	107,044	298,593
Insurance	31,387					33,135		64,522
Interest				6,419				6,419
Allowance for uncollectibles	18,035		10.101		4 000	750		18,785
Other		752	13,191		1,308	<del></del> .		15,251
Total Expenses	322,676	99,236	548,353	190,433	6,346	271,801	308,259	1,747,104
Surplus (Deficit) by Function	\$( 196,378)	\$( 74,523)	\$( 518,550)	\$( 54,245)	\$( 6,953)	( 100,911)	\$ 48,355	( 903,205)
Taxation and other unconditional revenue - schedule 1								1,098,239
Net Surplus								\$ 195,034

The notes to consolidated financial statements are an integral part of these consolidated financial statements.

Schedule 5

## Consolidated Schedule of Segment Disclosure by Function For the year ended December 31, 2020

	General Governme	Protective nt Services	Transport. Services	Environ. & Public Health	Planning & Develop.	Rec. & Culture	Utilities Services	Total
Revenues - schedule 2								
Fees and charges	62,45			50,089		75,488	277,134	504,041
Tangible capital asset sales - gain	/ 4.77	2,857	3,089					5,946
Land sales - gain (loss)	( 1,77	•						( 1,772)
Investment income and commissions	30,64		000	4 400	( 070)	440.004	40.744	30,648
Grants - conditional Grants - capital	64,91	2,816	900	4,463 29,825	( 879)	148,634	12,711	230,739 32,641
Total Revenues	156,24	_		84,377	( 879)	224,122	289,845	802,243
Expenses - schedule 3								
Wages and benefits	103,27	0 6,819	208,027	2,986		39,915	88,371	449,388
Professional/contractual services	175,07			164,077	1,468	14,541	25,712	456,430
Utilities	6,88	,	,	759		44,786	37,611	129,960
Maintenance materials and supplies	19,78	16,539	·	10,253	806	50,252	46,264	148,640
Machinery costs/fuel/blades			37,687					37,687
Grants and contributions	1,76			1,826		40,308	400040	43,956
Amortization	84	,	128,820	10,161		37,529	106,312	301,062
Insurance Interest	27,31	8		7,910		32,197		59,515 7,910
Allowance for uncollectibles	40,35	sn		7,910				40,350
Other	40,50	4,286	10,295					14,581
Total Expenses	375,28			197,972	2,274	259,528	304,270	1,689,479
Surplus (Deficit) by Function	\$( 219,04	4) \$( 75,946	) \$( 425,667)	\$( 113,595)	\$( 3,153)	\$( 35,406)	\$( 14,425)	( 887,236)

Taxation and other unconditional revenue - schedule 1

1,137,155

**Net Surplus** 

\$ 249,919

The notes to consolidated financial statements are an integral part of these consolidated financial statements.

Schedule 6

## Consolidated Schedule of Tangible Capital Assets by Object For the year ended December 31, 2021

									2020	
				General Assets	8		Infrastruct. Assets	General/ Infrastruct.		
		Land	Land Improve.	Buildings	Vehicles	Machinery & Equipment	Linear Assets	Assets under Constr.	Total	Total
Asset Cost Opening Asset Cost Additions during the year Disposals and write-down		708,568	313,265	3,457,360 30,163	203,254	1,278,003 35,802	8,093,570 58,418	0	14,054,020 124,383	13,818,343 318,295
during the year	(	7,189)		( 25,000)		( 16,152)			( 48,341) (	82,618)
Closing Asset Costs		701,379	313,265	3,462,523	203,254	1,297,653	8,151,988	0	14,130,062	14,054,020
Accumulated Amortization Cost Opening Accumulated Amortization Costs Add: Amortization taken Less: Accumulated		0	179,301 6,901	1,882,072 64,132	124,637 9,613	733,694 54,789	6,598,532 163,158	0	9,518,236 298,593	9,262,236 301,062
amortization on disposals Closing Accumulated				25,000		9,691			34,691	45,062
Amortization Costs		0	186,202	1,921,204	134,250	778,792	6,761,690	0	9,782,138	9,518,236
Net Book Value	\$	701,379 \$	127,063 \$	1,541,319 \$	69,004	\$ 518,861 \$	1,390,298	0.9	4,347,924 \$	4,535,784

## Schedule 7

## Consolidated Schedule of Tangible Capital Assets by Function For the year ended December 31, 2021

					2021				2020
	General Government	Protective Services	Transport. Services	Environ. & Public Health	Planning & Develop.	Rec. & Culture	Water & Sewer	Total	Total
Asset Cost Opening Asset Cost Additions during the year Disposals and write-downs	698,066	426,415 29,247	5,001,986 6,555	285,466	13,652	2,304,706 30,163	5,323,729 58,418	14,054,020 124,383	13,818,343 318,295
during the year			( 6,200) (	41,152)	( 989)			(48,341) (	82,618)
Closing Asset Costs	698,066	455,662	5,002,341	244,314	12,663	2,334,869	5,382,147	14,130,062	14,054,020
Accumulated Amortization Cost Opening Accumulated Amortization Costs Add: Amortization taken Less: Accumulated amortization on disposals	70,274 842	279,229 17,398	4,088,646 122,116	129,109 8,546 34,691	0	1,626,536 42,647	3,324,442 107,044	9,518,236 298,593 34,691	9,262,236 301,062 45,062
Closing Accumulated Amortization Costs	71,116	296,627	4,210,762	102,964	0	1,669,183	3,431,486	9,782,138	9,518,236
Net Book Value	\$ 626,950	\$ 159,035 \$	791,579 \$	141,350 \$	12,663 \$	665,686 \$	1,950,661 \$	4,347,924 \$	4,535,784

Town of Kelvington
Consolidated Schedule of Accumulated Surplus
For the year ended December 31, 2021

Schedule 8

	2020	С	hanges		2021
Unappropriated Surplus	771,049		36,973		808,022
Appropriated Surplus					
Public reserve	263		0	_	263
Capital trust reserve	100,000		0_	_	100,000
Utility					
Water tower	39,500		25,000	_	64,500
Other					
Cemetery	115,334		62,000		177,334
Real estate	13,470				13,470
Geck estate	756,226		66,765		822,991
Swimming pool	3,575		80		3,655
Transit bus	3,787				3,787
Utility reserves	71,720		29,500		101,220
Kinsmen Park	4,000				4,000
Centennial Park	4,920		1,000		5,920
Pavement	136,000	(	50,000)		86,000
Sidewalks	45,609	,	131		45,740
Channel clearing	4,500				4,500
COPP program	414				414
Christmas lights	5,000				5,000
Landfill	65,000	(	5,000)		60,000
Airport	37,000	Ì	37,000)		
Equipment	130,175	`	114,750		244,925
Hospital Levy	( 54,517)		86,648		32,131
,	1,342,213		268,874		1,611,087
Total Appropriated	1,481,976		293,874	_	1,775,850
Net Investments in Tangible Capital Assets					
Tangible capital assets - schedule 6	4,535,784	(	187,860)		4,347,924
Less: Related debt	217,583		52,047)		165,536
2000. Itolatod dobt	217,000		5 <u>2,</u> 0+1)	_	100,000
Net Investment in Tangible Capital Assets	4,318,201	(	135,813)	_	4,182,388
Total Accumulated Surplus	\$ 6,571,226	\$	195,034	\$	6,766,260

# **Town of Kelvington**Schedule of Mill Rates and Assessments For the year ended December 31, 2021

	Property Class						
	Agriculture	Residential	Residential Condominium	Seasonal Residential	Commercial & Industrial	Potash Mine(s)	Total
Taxable Assessment	198,190	37,598,480	2,297,520		6,363,355		46,457,545
Regional Park Assessment Total Assessment							46,457,545
Mill Rate Factor(s) Total Base/Minimum Tax (generated	1	1	1		1		
for each property class)		337,500	975		86,850		425,325
Total Municipal Tax Levy (include base and/or minimum tax and special levies)	1,387	684,089	17,058		131,394		833,928
Mill Rates:	Mills						
Average Municipal*	17.9503						
Average School* Potash Mill Rate	4.7604						
Uniform Municipal Mill Rate	7.0000						

<sup>\*</sup>Average Mill Rates (multiply the total tax levy for each taxing authority by 1,000 and divide by the total assessment for the taxing authority).

**Town of Kelvington**Schedule of Council Remuneration For the year ended December 31, 2021

Schedule 10

Name	Reimburse Remuneration Costs	d Total
Greg Standish	3,100	3,100
Janet Demmans	2,740	2,740
Janice Housden	2,700	2,700
Faye Patrick	2,895	2,895
James Perron	2,775	2,775
Alton Ross	2,890	2,890
Garry Sutter	2,850	2,850
	\$ 19,950 \$ 0	\$ 19,950