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BEFORE THE HEARING BOARD OF THE SAN LUIS OBISPO COUNTY  
AIR POLLUTION CONTROL DISTRICT  
STATE OF CALIFORNIA

**In the Matter of**

SAN LUIS OBISPO COUNTY AIR  
POLLUTION CONTROL DISTRICT,

Petitioner,

v.

CALIFORNIA DEPARTMENT OF PARKS  
AND RECREATION OFF-HIGHWAY  
MOTOR VEHICLE RECREATION  
DIVISION,

Respondent.

Case No. 17-01

**PETITION TO MODIFY EXISTING  
STIPULATED ORDER OF  
ABATEMENT AND/OR ISSUE A NEW  
ORDER OF ABATEMENT**

Hearing Date: November 18, 2019  
Time: 9:00 am  
Location: South County Regional Center  
800 West Branch St., Arroyo Grande,  
California 93420

**I. INTRODUCTION**

The San Luis Obispo County Air Pollution Control District (“District”, “APCD”, or “Petitioner”), pursuant to Rule 802 and 803 of the Hearing Board Rules, petitions the Hearing Board for a new abatement order or modification of the existing Stipulated Order of Abatement (“Original Stipulated Order”) in Case 17-01 with the California Department of Parks and Recreation Off-Highway Motor Vehicle Recreation Division (“Parks” or “OHMVR” or “Respondent”) and requests a hearing on this petition.

1 As will be established at the Hearing, Respondent has failed to meet the terms and  
2 obligations of the Original Stipulated Order by (1) failing to gain approval of the Scientific  
3 Advisory Group (“Advisory Group”) prior to the issuance of the first annual Advisory Report  
4 and Work Plan (“Work Plan”) by the August 1, 2019 deadline; (2) failing to respond in good  
5 faith to the Advisory Group recommendations; and (3) delaying the implementation of physical  
6 mitigation measures. As a result of Respondent acting in bad faith and its repeated violations  
7 of the Original Stipulated Order, California Health and Safety Code and APCD Rules, it is  
8 necessary that the timeframes, deadlines, and obligations of the Parties be clarified to meet the  
9 intent of the Original Stipulated Order.

10 GOOD CAUSE for modification is as follows:

11 1. Respondent submitted its Work Plan for the 2019-2020 cycle for approval by  
12 the Air Pollution Control Officer (“APCO”) by the August 1, 2019, deadline specified in  
13 Section 5.a. of the Original Stipulated Order. However, Respondent did not “obtain an  
14 evaluation by the [Advisory Group] for all mitigation prior to seeking approval ... by the  
15 APCO” as required by Section 4.e. of the Original Stipulated Order for Work Plans.  
16 Accordingly, the Advisory Group played no role in developing or evaluating the Work Plan  
17 prior to Respondent’s submittal to the District and the proposal was insufficient. This is a  
18 violation of the Original Stipulated Order.

19 2. Due to the failure of Respondent to obtain an evaluation by the Advisory Group  
20 prior to submitting the Work Plan to the District, Respondent also failed to include additional  
21 metrics to assess mitigation progress with input from the Advisory Group, as stated in Section  
22 4.c. of the Original Stipulated Order, “[a]dditional metrics to assess mitigation progress may be  
23 added each year with input from the [Advisory Group].” This is a violation of the Original  
24 Stipulated Order.

25 3. The “First Draft” Work Plan submitted by Respondent on August 1, 2019,  
26 failed to comply with the requirements of the Advisory Group and was ultimately not approved  
27 by APCO. Despite numerous opportunities to correct the Work Plan, as of the date of the  
28 filing of this Petition, Respondent has not provided a compliant Work Plan resulting in delay of

1 physical mitigation measures. Section 4.i. of the Original Stipulated Order states, “[f]ailure to  
2 meet any increments of progress of deadlines associated with the physical deployment of the  
3 mitigation specified in approved [Work Plans] except under conditions specified in 6(e) or (f)  
4 shall constitute a violation of this Order.” This is a violation of the Original Stipulated Order.

5 4. All arguments and exhibits in the original petition filed October 4, 2017, and  
6 hearings on November 13, 2017, January 30, 2018, March 21, 2018, and April 30, 2018, are  
7 incorporated herein by reference.

## 8 **II. LAWS, RULES, REGULATIONS, AND ORDERS**

9 5. California Health and Safety Code section 41700 provides as follows:

10 Except as otherwise provided in Section 41705, no person shall discharge from  
11 any source whatsoever quantities of air contaminants or other material that cause  
12 injury, detriment, nuisance, or annoyance to any considerable number of persons  
13 or to the public or that endanger the comfort, repose, health or safety of any of  
those persons or the public, or that cause, or have a natural tendency to cause,  
injury or damage to business or property.

14 6. The provisions of California Health and Safety Code section 41700 are also set  
15 forth in San Luis Obispo County APCD Rule 402 which is attached hereto as Exhibit A and  
16 incorporated herein by this reference.

17 7. San Luis Obispo County APCD Rule 1001 applies to operators of coastal  
18 dune vehicle activity areas (“CDVAA”). Section C.3 of APCD Rule 1001 provides as  
19 follows: “The CDVAA operator shall ensure that if the 24-hr average PM<sub>10</sub> concentration  
20 at the CDVAA Monitor is more than 20% above the 24-hr average PM<sub>10</sub> concentration at  
21 the Control Site Monitor, the 24-hr average PM<sub>10</sub> concentration at the CDVAA Monitor  
22 shall not exceed 55 ug/m<sup>3</sup>.”

23 8. Section 4 of the Original Stipulated Order states, “[r]espondent shall develop  
24 with assistance from the [Advisory Group], on an annual basis, a [Work Plan] for each year of  
25 the 4-year term of the Particulate Matter Reduction Plan for APCO approval. Section 4.e. of  
26 the Original Stipulated Order states, “[t]he Respondent will obtain an evaluation by the  
27 [Advisory Group] for all mitigation **prior to seeking approval of each [Work Plan] by the**  
28 **APCO** [emphasis added].”

1           9.       Section 4.h. of the Original Stipulated Order states, “[e]ach [Work Plan] shall  
2 include a detailed implementation schedule with deadlines associated with physical  
3 deployment of the mitigation, e.g. wind fencing set-up, emission measurements of the dune  
4 surface, in-situ mitigation, and replacement of any temporary mitigation.”

5           10.       Section 5 of the Original Stipulated Order specifies the timeline for submittal of  
6 the annual reports and work plans and the approval process.

7           11.       An obligation of good faith exists in every contract and/or stipulation, and this  
8 obligation has been repeatedly violated by Parks.

9 **III.   RESPONDENT’S OPERATIONS**

10          12.       The ODSVRA is operated by Respondent, California Department of Parks and  
11 Recreation Off-Highway Motor Vehicle Recreation Division, and the facility is located in the  
12 area known as the Oceano Dunes in southern San Luis Obispo County, about three miles south  
13 of Pismo Beach and west of Highway 1. The mailing address of Respondent is as follows:

14                   State of California  
15                   Department of Parks and Recreation  
16                   Off-Highway Motor Vehicle Recreation Division  
17                   1725 23<sup>rd</sup> Street, Suite 200  
18                   Sacramento, CA 95816

19          13.       Respondent is aware of California Health and Safety Code section 41700,  
20 District Rules 402 and 1001, and the Original Stipulated Order, as Respondent agreed to the  
21 Original Stipulated Order, and California Health and Safety Code section 41700 and District  
22 Rules 402 and 1001 were cited in the Original Stipulated Order and/or the petition for this  
23 matter.

24 **IV.   RESPONDENT’S VIOLATIONS OF THE CALIFORNIA HEALTH AND**  
25 **SAFETY CODE, DISTRICT RULES, AND ORIGINAL STIPULATED ORDER OF**  
26 **ABATEMENT**

27 **Respondent’s Violation of California Health and Safety Code section 41700 and District**  
28 **Rule 402.**

14.       As noted in the District’s 2017 Petition for Abatement Order:

1  
2 APCD has received numerous complaints from residents downwind of the  
3 ODSVRA regarding airborne particulate matter (dust). The complainants attribute  
4 the origin of the dust to activities associated with off-road vehicle riding within  
5 the ODSVRA. Complainants state the level of airborne particulate is unhealthy,  
6 creating an injurious environment and impacting their ability to go outdoors and  
7 enjoy their homes or property, or to participate in outdoor activities in their  
8 neighborhoods. Complainants further state they associate difficulty breathing,  
9 respiratory issues, exacerbation of pre-existing conditions such as asthma and  
10 COPD, watery and stinging eyes and other health impacts with exposure to  
11 airborne particulate matter from the ODSVRA.

12  
13 Complaints regarding dust from the ODSVRA have been documented since May  
14 of 2010 and are received in varying frequencies. Sometimes the complaints are  
15 isolated; at other times numerous complaints are made by residents over a series  
16 of days. The APCD has registered complaints throughout most months of the  
17 year, with the exception of November and December; the majority of complaints,  
18 however, are received between the months of March through June during periods  
19 of historically higher wind levels. The incident rate of complaints has fluctuated  
20 through the years with 19 complaints received in 2010, 4 in 2011, 9 in both 2012  
21 and 2013, 7 in 2014, 8 in 2015, and increasing to 21 in 2016 and 77 to date in  
22 2017. A total of 122 complaints have been received since the implementation of  
23 District Rule 1001, beginning in May 2012.

14 15. Complaints regarding dust from the ODSVRA have continued since the  
15 previous petition was filed and since the Original Stipulated Order was signed. In 2017, a total  
16 of 80 complaints were received. In 2018, the District received 171, including 92 which were  
17 received after the Original Stipulated Order was signed on April 30, 2018. In 2019, as of  
18 October 10, 2019, a total of 156 complaints have been received by the District.

19 **Respondent's Violation of District Rule 1001.**

20 16. Respondent installed the Control Site Monitor required by Rule 1001 in mid-  
21 2015. The District's air quality monitoring station at Arroyo Grande, 2391 Willow Road  
22 ("CDF monitoring station") has been designated the CDVAA monitor for purposes of the Rule  
23 1001 Section C.3 "General Requirements" performance standard. In 2016, there were 56 days  
24 that the 24-hr average PM<sub>10</sub> concentrations monitored at the CDF monitoring station was  
25 above 55 ug/m<sup>3</sup> and more than 20% above the 24-hr average PM<sub>10</sub> concentrations measured at  
26 the Control Site Monitor, in violation of the Rule 1001(C)(3) standard. In 2016, there were  
27 also three possible violation days when the CDVAA 24-hr average PM<sub>10</sub> monitored  
28 concentrations exceeded 55 ug/m<sup>3</sup>, but the Control Site Monitor was offline during these three

1 days. In 2017, there were 66 observed violation days and 10 possible violation days. In 2018,  
2 there were 40 observed violation days and 1 possible violation day. As of October 10, 2019,  
3 there have been 30 observed violations in 2019. Thus, since 2016 through October 10, 2019,  
4 there has been a total 192 measured violations and an additional 14 possible violations of Rule  
5 1001(c)(3), which demonstrates that there are both past and ongoing violations of Rule 1001.

6 **Respondent’s Violations of California Health & Safety Code and District Rules are Also**  
7 **Substantiated by Air Quality Monitoring Site Data.**

8 17. As mentioned in the District’s 2017 Petition for Abatement Order, these  
9 complaints are often associated with days when ambient levels of particulate matter measured  
10 downwind of the ODSVRA exceed state and/or federal ambient air quality standards.

11 a. The District monitors ambient levels of PM<sub>10</sub> and/or PM<sub>2.5</sub> at four sites  
12 downwind of the ODSVRA: CDF-Arroyo Grande (2391 Willow Road), Nipomo-Guadalupe  
13 Road (Mesa 2), Nipomo Regional Park (NPR), and the Oso Flaco Lake Road site. The Oso  
14 Flaco Lake Road site is downwind of an area of the ODSVRA where vehicular activity is not  
15 allowed.

16 b. The State of California has established the following health-based Ambient Air  
17 Quality Standards for PM<sub>10</sub>:

- 18 i. PM<sub>10</sub> 24-hour average: 50 ug/m<sup>3</sup>.
- 19 ii. PM<sub>10</sub> annual average: 20 ug/m<sup>3</sup>.

20 c. The United States Environment Protection Agency has established the  
21 following health-based National Ambient Air Quality Standard for PM<sub>10</sub>:

- 22 i. PM<sub>10</sub> 24-hour average: 150 ug/m<sup>3</sup>.

23 d. The annual number of exceedances of California’s 24-hour PM<sub>10</sub> standard (50  
24 ug/m<sup>3</sup>) are summarized by site, below (Data for 2019 is through October 10, 2019 and is  
25 preliminary. Monitoring began at Oso Flaco mid-year in 2015.).

26 ///  
27 ///  
28 ///

<u>Site</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
CDF	70	93	79	62	71	97	47	28
Mesa2	36	55	39	30	43	52	39	26
NRP	9	20	9	8	13	18	13	7
Oso Flaco				1	10	12	2	4

e. With regard to the California standard for the PM<sub>10</sub> annual average (20 ug/m<sup>3</sup>), CDF and Mesa2 have exceeded the standard each year from 2012 through 2018. The annual average at NRP was below this standard in 2012, but it has exceeded it each year since. Oso Flaco exceeded the standard in 2017 and 2018, but data gaps preclude calculating meaningful annual averages for previous years.

f. With regard to the federal 24-hr PM<sub>10</sub> standard (150 ug/m<sup>3</sup>), exceedances have only been recorded at the CDF monitoring station. Three were recorded in 2012, two in 2013, and two in 2014.

18. Thus, despite the Original Stipulated Order, the District continues to receive complaints and observe violations of Rule 1001 related to ODSVRA dust, and these complaints and violations of Rule 1001 are substantiated by the District’s air quality monitors located downwind of the ODSVRA which continue to record exceedances of state and federal particulate matter standards and violations of Rule 1001.

**Respondent Has Failed to Comply with the Original Stipulated Order.**

19. Respondent submitted its Work Plan for the 2019-2020 cycle for approval by the APCO by the August 1 deadline specified in Section 5.a. of the Original Stipulated Order; however, Respondent did not “obtain an evaluation by the Advisory Group for all mitigation prior to seeking approval ... by the APCO”, as required by Section 4.e. of the Original Stipulated Order for Work Plans. The Work Plan was submitted to the Advisory Group at the same time it was submitted to the District for approval and the Advisory Group played no role in developing or evaluating it prior to Respondent’s submittal to the District. In addition, due to the failure of Respondent to obtain an evaluation by the Advisory Group prior to submitting

1 the Work Plan to the District, Respondent also failed to include additional metrics to assess  
2 mitigation progress with input from the Advisory Group. As stated in Section 4.c. of the  
3 Original Stipulated Order, “[a]dditional metrics to assess mitigation progress may be added  
4 each year with input from the [Advisory Group].”

5 a. Respondent’s First Draft Work Plan was deemed inadequate by the Advisory  
6 Group and not approvable by the APCO. On August 15 and 26, 2019, the Advisory Group and  
7 District, respectively, provided comments to Respondent detailing the Work Plan’s  
8 deficiencies. On September 13, 2019, Respondent submitted a Second Draft Work Plan. This  
9 draft addressed some, but not all, of the deficiencies noted by the Advisory Group and the  
10 District, and it was also deemed inadequate by the Advisory Group and not approvable by the  
11 APCO.

12 b. The Advisory Group and the District provided Respondent with comments on  
13 the Second Draft Work Plan on September 17, 2019. Respondent submitted a Third Draft  
14 Work Plan to the Advisory Group on October 15, 2019. This plan addressed some of the  
15 deficiencies of the earlier drafts, but still lacked the “detailed implementation schedule with  
16 deadlines associated with physical deployment of the mitigation” for a proposed 48-acre  
17 foredune mitigation project; the detailed implementation schedule is required by Section 6.h. of  
18 the Original Stipulated Order. As stated in the District’s letter dated September 17, 2019,  
19 Respondent had until October 25, 2019, to submit an “Advisory Group approved” plan. The  
20 Advisory Group extended the deadline to submit an approvable plan to October 31, 2019,  
21 provided the plan included all the recommendations and requirements specified in the  
22 Advisory Group’s letter to the Respondent dated October 23, 2019. As of the date of  
23 submitting this Petition, Respondent has yet to provide the District with an approvable Work  
24 Plan. The District’s September 17, 2019 and Advisory Group’s October 23, 2019 letters are  
25 attached hereto as Exhibits B and C, respectively, and incorporated herein by this reference.

26 20. While the Original Stipulated Order does not specify a deadline for final  
27 approval of the Work Plan, nor does it limit the number of drafts that can be submitted for  
28 approval, there are practical limitations to the process. Section 5.c. of the Original Stipulated



1 Order requires the APCO to hold a public workshop prior to approving the plan, with the  
2 workshop noticed at least 30 days in advance. The main mitigation strategy is revegetation, and  
3 the timing of planting is critical, with December and January being the key months for  
4 transplanting. Additionally, the area must first be prepared for planting, and this takes several  
5 weeks according to Respondent. Therefore, Respondent's failure to produce an approvable  
6 plan in a timely manner puts key mitigations at risk for the 2019-2020 mitigation year.  
7 Respondent's failure to submit a Work Plan in a timely manner to obtain an evaluation from  
8 Advisory Group for all mitigation prior to seeking approval by the District also jeopardizes the  
9 timely implementation of the mitigation measures. Section 4.i. of the Original Stipulated Order  
10 states, "[f]ailure to meet any increments of progress of deadlines associated with the physical  
11 deployment of the mitigation specified in approved [Work Plan] except under conditions  
12 specified in 6(e) or (f) shall constitute a violation of this Order."

13 21. As of the date of submitting this Petition, the District has not received an  
14 approvable Work Plan. It is not unreasonable for the Respondent to comply with the state law  
15 and District rules and regulations, including Health and Safety Code section 41700 and District  
16 Rules 402 and 1001.

17 22. Respondent acts in bad faith and is in violation of the Original Stipulated Order,  
18 including Sections 4 and 5 which relate to the preparation and submittal for evaluation, review  
19 and approval of a Work Plan.

20 23. The modification of the Original Stipulated Order, or issuance of a new Order  
21 of Abatement, upon a fully noticed hearing would not constitute a taking of property without  
22 due process of law.

23 24. This modification of the Original Stipulated Order, or issuance of a new Order  
24 of Abatement, is not intended to be nor does it act as a variance.

25 25. The issuance of the prayed for modification of the Original Stipulated Order, or  
26 issuance of a new Order of Abatement, is not expected to result in the closing or elimination of  
27 an otherwise lawful business, but if it does result in such closure or elimination, it would not be  
28 without a corresponding benefit in reducing air quality.

1 **PRAYER FOR RELIEF**

2 Wherefore, the District prays for a modification of the Original Stipulated Order of  
3 Abatement or issuance of a new Order of Abatement as follows:

4 1. That this Hearing Board issue a modification of the Original Stipulated Order of  
5 Abatement or a new Order of Abatement requiring Respondent to:

6 a. Complete installation of perimeter fencing for the 48-acre vegetated foredune  
7 project described in Section 3.1.6 of the Third Draft Work Plan, and shown in its Exhibit 9, by  
8 January 1, 2020, with the planting of native vegetation begun by April 1, 2020. Table 5-5 of  
9 the Third Draft Work Plan shall be updated to reflect these deadlines. With regard to the  
10 CEQA and Coastal Commission approvals discussed in Section 3.1.6 and Table 5-5 of the  
11 Third Draft Work Plan, Respondent shall work as expeditiously as possible to obtain those  
12 approvals. Until the foredune project is approved by the California Coastal Commission and  
13 mitigation measures are fully implemented, non-motorized public access to the vegetated  
14 foredune proposed project area may be permitted as long as plantings are protected, but off-  
15 highway vehicle activity and camping is prohibited after January 1, 2020.

16 b. Complete all other elements of the Third Draft Work Plan dated October 15,  
17 2019, and submitted by Respondent to the APCO, by the timelines proposed in that document,  
18 except as noted below and in compliance with any conditional approval of the Work Plan by  
19 the District. A true and correct copy of the Third Draft Work Plan is attached hereto as Exhibit  
20 D and incorporated herein by this reference.

21 c. Implement the 40 acres of season dust controls as discussed in Section 3.1.5 of  
22 the Third Draft Work Plan, with the following modifications:

- 23 i. The dust controls must be undertaken within areas of the ODSVRA where  
24 off-highway vehicular activity is currently allowed.
- 25 ii. By January 1, 2020, Respondent shall submit a proposal that shall include  
26 the specific season dust control measures that will be utilized, and proposed  
27 locations of the specific measures, to the APCO and Advisory Group. This  
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- proposal shall include an implementation plan schedule, including, but not limited to, an increment of progress schedule and a final completion date
- iii. Within 10 business days of receipt of Respondent’s proposal, the Advisory Group shall evaluate the proposed measures and locations and recommend to the APCO whether to approve the proposals. If requested by the Advisory Group, the APCO may extend the 10-day business day deadline by up to an additional 10 business days.
  - iv. Within 5 business days of receipt of the Advisory Group’s evaluation the APCO shall either approve the measures and locations or provide Respondent with comments explaining why the proposal is not approvable.
  - v. If the initial proposal is not approved, Respondent shall submit a new proposal by February 1, 2020, which addresses the deficiencies identified by Advisory Group and the District.
  - vi. Within 10 business days of receipt of Respondent’s proposal, the Advisory Group shall evaluate the proposal and recommend to the APCO whether to approve the measures and locations. If requested by the Advisory Group, the APCO may extend the 10-day business day deadline by up to an additional 10 business days.
  - vii. Within 5 business days of receipt of the Advisory Group’s evaluation, the APCO shall either approve the measures and locations or impose a 40-acre season dust control measures project for the Respondent to implement.
  - viii. By March 15, 2020, Respondent shall begin implementation of the approved plan, or imposed 40-acre project, and Respondent shall comply with the implementation plan schedule, including, but not limited to, an increment of progress schedule and a final completion date, as approved, or imposed, by the APCO.

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1           ix.    Respondent must fully fence the 40 acres of season dust controls project  
2                    perimeter to exclude off-highway vehicular activity by March 15, 2020, and  
3                    the Respondent shall complete the project by April 1, 2020.

4           x.    This project shall be maintained until at least October 31, 2020.

5           d.    Complete an additional 4.2 acres of permanent dust controls within the high  
6                    emissions area just south of the western edge of the “Pavilion Hill” vegetation island shown in  
7                    Attachment 1 of the Original Stipulated Order. The Original Stipulated Order specified this as  
8                    one of the areas to be fenced off and revegetated or implement an alternate mitigation measure  
9                    as approved the APCO, as part of the Initial Particulate Matter Reduction Actions.  
10                  Alternatively, Respondent may establish this additional acreage in a different location within  
11                  the ODSVRA upon approval by the Advisory Group and APCO. The Respondent must comply  
12                  with the following mitigations:

13                  i.    The Respondent shall establish a perimeter fence around the additional 4.2  
14                          acres of permanent dust control area by March 15, 2020. Off-highway  
15                          vehicular activity and camping is prohibited within the fenced area.

16                  ii.   The Respondent shall complete internal controls by June 1, 2020. Internal  
17                          controls may be fence arrays, strawbales, or revegetation.

18                  iii.   The Respondent shall maintain the area as specified in Section 1.b of the  
19                          Original Stipulated Order.

20                  iv.   If Respondent chooses to seek Advisory Group approval for a different  
21                          location, the selection and approval process shall follow the same timeline  
22                          as that established above for the selection and approval of the 40-acres of  
23                          season dust control measures, paragraphs 1.c.ii thru 1.c.x, above.

24           e.    Conduct the field calibration of MetOne Particulate Profiler Equipment, which  
25                    is described in Section 3.1.19 and Attachment 4 of the Third Draft Work Plan, using equipment  
26                    other than the “APCD Portable BAM station.” In discussions between the District and  
27                    Respondent, it has now been determined that the District’s equipment is not suitable for this  
28                    purpose.

1 f. Complete conditions 2 through 5 of Advisory Group’s October 23rd response to  
2 Respondent’s Third Draft Work Plan (Exhibit C):

3 2. The 2019 [Work Plan] "Implementation Schedule" (Sec. 5) shall  
4 include a table specifying a detailed process for [Advisory Group]  
5 consultation and evaluation, including submission of interim reports and  
6 work plans ["Interim Work Plans"] as follow-on updates to the 2019  
7 [Work Plan]. This table shall include the following tasks and schedules for  
8 completion:

9 a. Determine processes for obtaining values for all evaluation  
10 metrics contained in Attachment 8 of the [Particulate Matter Reduction  
11 Plan] (Oct 2019 - Nov 2019).

12 b. Obtain and report final values for all evaluation metrics for the  
13 2019 [Work Plan] reporting period (Dec 2019).

14 c. Prepare and submit [Interim Work Plans] ([First Interim Work  
15 Plan]: Dec 2019, [Second Interim Work Plan]: Mar 2020).

16 d. [Advisory Group] reviews [Interim Work Plans], including  
17 evaluation metrics, to determine progress toward the [Particulate Matter  
18 Reduction Plan] goals. Based on its review [Advisory Group] submits  
19 adaptive management recommendations to inform creation of subsequent  
20 [Interim Work Plans] and [Work Plans] ([First Interim Work Plan]: Jan  
21 2020, [Second Interim Work Plan]: Apr 2020).

22 e. [Respondent] prepares an outline 2020 [Work Plan] for  
23 consideration by [Advisory Group]. This outline [Work Plan] shall include  
24 tables specifying proposed implementation schedules for the 2020 [Work  
25 Plan] (May 2020).

26 f. [Advisory Group] reviews outline 2020 [Work Plan] and  
27 provides initial feedback to [Respondent] on elements to be included in  
28 the full 2020 [Work Plan] (June 2020).

g. [Respondent] prepares the full 2020 [Work Plan], which shall  
include values for all evaluation metrics for the associated reporting period  
(July 2020).

3. The 2019 [Work Plan] "Implementation Schedule" (Sec. 5) shall  
provide a more detailed planting schedule, either through amendments to  
Tables 5-1, 5-3, and 5-5, or through inclusion of a new table. In Appendix  
A to this letter, [Advisory Group] offers recommendations for elements to  
be included in this detailed planting schedule.

4. Each task listed above shall be completed by the last day of the final  
month for performance of the task. Thus, the first and second [Interim  
Work Plans] shall be submitted no later than December 31, 2019, and  
March 30, 2020, respectively, and the outline 2020 [Work Plan] shall be  
submitted by May 31, 2020. To ensure timely completion of these and all  
other tasks included in the 2019 [Work Plan], we encourage [Respondent]  
to consult early and often with [Advisory Group].

5. As indicated in the above schedule of tasks, going forward [Advisory  
Group] shall be given a minimum of 30 days to review and comment on  
all [Interim Work Plans] and [Work Plans]. Exceptions to this 30-day  
review period shall be granted only by written consent of [Advisory  
Group] and APCO. For all other tasks requiring [Advisory Group]  
consultation and review, [Advisory Group] requests at least 10 business  
days for completion of [Advisory Group] reviews. It is expected that  
[Respondent] will adhere to these review periods to maintain effective

1 communication and due process toward the requirements of the [Order for  
2 Abatement] and [Particulate Matter Reduction Plan].

3 2. That this Hearing Board issue the following additional modifications to the  
4 Original Stipulated Order:

5 a. For each year from 2020 through 2022, the approval process for the Work  
6 Plans, specified in Section 5 of the Original Stipulated Order, shall be modified as follows:

7 i. The Respondent shall submit a draft Work Plan to the Advisory Group for  
8 their review and recommendations by July 1 of each year. The deadline for  
9 submittal of the draft Work Plan to the APCO shall remain August 1 of each  
10 year, but Respondent is encouraged to submit earlier. The draft Work Plan  
11 submitted to the APCO shall have incorporated the Advisory Group's  
12 recommendations.

13 ii. Notwithstanding the deadlines in the previous sections, the Advisory  
14 Group's review and recommendations of the draft Work Plan shall be  
15 completed within 10 business days after the draft Work Plan is submitted. If  
16 requested by the Advisory Group, the APCO may extend the 10 business  
17 day deadline by up to an additional 10 business days.

18 iii. Upon receipt of the Advisory Group recommendations, the APCO shall  
19 have 7 days to either return the Work Plan to Respondent with an  
20 itemization of deficiencies for correction; or, if the draft Work Plan appears  
21 provisionally approvable, the APCO shall schedule a public workshop  
22 subject to the conditions described below.

23 iv. If the APCO deems the draft Work Plan deficient and returns it to  
24 Respondent with an itemized list of deficiencies of correction, Respondent  
25 shall have up to 21 days to submit a corrected Work Plan to the Advisory  
26 Group for further review.

27 v. Subsequent reviews by the Advisory Group and the APCO will follow the  
28 same timeline as noted in sections ii and iii, above, with Advisory Group

1 review and submittal of recommendations due 14 business days after receipt  
2 of Respondent's next corrected Work Plan. APCO review and comments are  
3 due 7 business days after receipt of the Advisory Group's recommendations.

4 vi. The iterative submit—review—revise process may repeat until October 1,  
5 after which Respondent may submit no further drafts. If approval of the  
6 draft Work Plan has not occurred prior to October 1 of each year, the  
7 Advisory Group and APCO shall complete their reviews of the most  
8 recently submitted draft by the timelines specified above if they have not  
9 already done so. If the APCO determines that the draft Work Plan is  
10 provisionally approvable, the APCO shall schedule a public workshop, as  
11 described below. If the APCO determines the draft Work Plan is not  
12 approvable, the APCO shall impose conditions on the draft Work Plan prior  
13 to approval. Respondent must comply with the implementation of the  
14 additional conditions imposed by the APCO and the schedule of increments  
15 of progress associated with those conditions.

16 vii. Regardless of the number of revisions, a public workshop shall be held on  
17 the draft Work Plan prior to APCO approval. The APCO shall publish a 15-  
18 day notice of public workshop within 7 days of receipt of a provisionally  
19 approvable plan. The notice shall announce the availability of the draft  
20 Work Plan and Advisory Group recommendations, solicit public comments,  
21 and solicit public participation at the workshop to review the draft Work  
22 Plan and Advisory Group recommendations.

23 viii. Within 7 days of conclusion of the public workshop, the APCO shall either  
24 approve the draft Work Plan or return the draft Work Plan to Respondent  
25 with an itemization of deficiencies for correction. Respondent shall have 21  
26 days to submit a revised Work Plan to the Advisory Group. The Advisory  
27 Group shall have 14 days to review the revised Work Plan and issue its  
28 recommendations, and the APCO shall have 7 days to schedule a subsequent

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public workshop (subject to the same 15-day notice as above) or return the revised Work Plan to Respondent for another revision, at which point the revise-review cycle continues, subject to the previously enumerated deadlines.

b. Section 5.e. of the Original Stipulated Order is modified to read: “If a disagreement arises between Respondent and APCO regarding the approval of the [Work Plan], **either Party** may request a hearing before the Hearing Board to resolve the disagreement.”

3. For such other and further relief that this Board deems just and proper.

Dated this 1st day of November 2019.



---

Gary Willey, Air Pollution Control Officer  
San Luis Obispo County Air Pollution Control District  
3433 Roberto Court  
San Luis Obispo, CA 93401  
805-781-5912



# **EXHIBIT A**

**RULE 402. NUISANCE**

*(Adopted 8/2/76)*

- A. A person shall not discharge from any source whatsoever such quantities of air contaminants or other material which cause injury, detriment, nuisance or annoyance to any considerable number of persons or to the public, or which endanger the comfort, repose, health or safety of any such persons or the public, or which cause, or have a natural tendency to cause, injury or damage to business or property.
- B. The provisions of Rule 402.A shall not apply to odors emanating from agricultural operations necessary for the growing of crops or the raising of fowl or animals.

# **EXHIBIT B**



Air Pollution Control District  
San Luis Obispo County

September 17, 2019

Dan Canfield  
Acting Deputy Director, OHMVR Division  
California Department of Parks and Recreation  
P.O. Box 942896  
Sacramento, California 94296-0001

SUBJECT: Second Draft of 2019 Annual Report and Work Plan for the Oceano Dunes SVRA dated September 13, 2019 Submitted in Response to Stipulated Order of Abatement Number 17-01 (SOA#17-01)

Dear Mr. Canfield,

We are in receipt of your September 17, 2019 Second Draft 2019 Annual Report and Work Plan (ARWP) for the Oceano Dunes SVRA. Thank you for meeting the deadline and addressing many of the previously noted deficiencies. Unfortunately, our preliminary review of the plan did not find it to sufficiently address the recommendations of Scientific Advisory Group (SAG) to hold a public workshop regarding the updates. Therefore, we are sending the Second Draft ARWP back to State Parks for further revision and postponing the public workshop that was scheduled for October 1, 2019 at the South County Regional Center.

The SAG will be reviewing the Second Draft ARWP during the next week and providing detailed feedback on what further changes are needed. The SAG's comment letter will be sent to you by September 27, 2019. Your response to the SAG's comment letter is due October 15, 2019. A SAG-approved ARWP is then due to the SLO County APCD by October 25, 2019. If SLO County APCD's review finds the revised ARWP is approvable, a workshop will be rescheduled for early December. If we cannot find the plan approvable, a hearing on Stipulated Order of Abatement #17-01 by the SLO County APCD's Hearing Board will be held, most likely in December 2019, to resolve the outstanding issues.

Feel free to contact me with any questions.

Respectfully,

A handwritten signature in blue ink, appearing to read "Gary E. Willey", is written over a light blue horizontal line.

Gary E. Willey  
Air Pollution Control Officer

Enclosures

cc: Hearing Board, District Board, District Counsel, Coastal Commission Staff & SAG

# **EXHIBIT C**

23 October 2019

Dan Canfield  
Acting Deputy Director, OHMVR Division  
California Department of Parks and Recreation  
P.O. Box 942896, Sacramento, California 94296-0001

**SUBJECT: SAG response to 15 October Draft 2019 Annual Report and Work Plan (ARWP) for Oceano Dunes SVRA produced by the California Department of Parks and Recreation OMHVR Division in Response to Stipulated Order of Abatement Number 17-01.**

Dear Mr. Canfield,

Following initial concerns expressed in the 26 August 2019 letter from SLO APCD Air Pollution Control Officer, Mr. Gary Willey, the SAG was disappointed to not have been consulted in the preparation of the 1 August draft ARWP. The SAG echoed many of APCD's concerns. We are encouraged, however, by developments in the 15 October Draft ARWP, notably the recognition of our earlier recommendation for a larger 48-acre area for the foredune restoration zone, as shown in the new Exhibit 9 of the draft ARWP, which was not reflected in the 1 August draft. It is the opinion of the SAG that anything smaller than this footprint would not allow for the establishment of a viable foredune system. We also believe that implementing this full footprint will be more effective and manageable from both scientific and operational perspectives. We appreciate the multiple onsite logistical and habitat management challenges that your OMHVR Division must navigate to make this important dust emission mitigation component work. We look forward to working with OMHVR Division on the implementation and monitoring of the foredune restoration and recommend that the full polygon extents (48 acres) be put forth as soon as possible for Coastal Commission permitting and public review to avoid delays associated with piecemeal extensions of the restoration zone. We expect that OMHVR Division will move forward immediately on the permitting and public review and that the full enclosure and initial plantings will begin as soon as possible.

SAG remains concerned about the lack of ongoing consultation among OMHVR Division, APCD, and SAG during the development of major planning documents, such as the PMRP and now the ARWP. As per the terms of the SOA, OMHVR Division "will obtain an evaluation by SAG for all mitigation prior to seeking approval of each Report by the APCO" (SOA Sec. 4.e). It is our opinion that OMHVR Division has undervalued the role that the SAG could play in developing documents, given that all of its members are well-established scientists with deep knowledge and experience on relevant wind erosion, dust emission, and dune restoration processes. In addition, reaching out to SAG earlier in the writing process would likely have reduced the time needed to produce these documents, providing more time for review and reflection, and stopping the rush reviews asked of SAG because of last minute delivery by OMHVR Division.

As per the terms of the SOA (Section 4), ARWPs shall provide detailed metrics (as specified in the PMRP) for tracking progress toward dust mitigation targets. It is the opinion of SAG that the revised 2019 ARWP remains deficient in reporting these metrics, and that SAG has not been adequately included in the technical review process for metrics evaluation and planning, as required. In addition, SAG has repeatedly felt excluded from the process of plan development by OMHVR Division, only to be asked at the very last minute to provide rapid-turnaround evaluations, with insufficient time for deliberation and follow-up consultation with OMHVR Division and APCO. SAG suspects that many of these delays stem from the fact that OMHVR Division still has not filled the position of full-time On-Site Project Manager.

Despite these remaining concerns, SAG is willing to offer its approval of the 2019 ARWP provided that the following conditions are met:

1. OHMVR Division shall include in the ARWP an explicit plan to exclose, permit, and implement the full 48-acre foredune restoration zone immediately.
2. The 2019 ARWP "Implementation Schedule" (Sec. 5) shall include a table specifying a detailed process for SAG consultation and evaluation, including submission of interim reports and work plans (IRWPs) as follow-on updates to the 2019 ARWP. This table shall include the following tasks and schedules for completion:
  - a. Determine processes for obtaining values for all evaluation metrics contained in Attachment 8 of the PMRP (Oct 2019 - Nov 2019).
  - b. Obtain and report final values for all evaluation metrics for the 2019 ARWP reporting period (Dec 2019).
  - c. Prepare and submit IRWPs (1st IRWP: Dec 2019, 2nd IRWP: Mar 2020).
  - d. SAG reviews IRWPs, including evaluation metrics, to determine progress toward PMRP goals. Based on its review SAG submits adaptive management recommendations to inform creation of subsequent IRWPs and ARWPs (1st IRWP: Jan 2020, 2nd IRWP: Apr 2020).
  - e. OMHVR Division prepares an outline 2020 ARWP for consideration by SAG. This outline ARWP shall include tables specifying proposed implementation schedules for the 2020 ARWP (May 2020).
  - f. SAG reviews outline 2020 ARWP and provides initial feedback to OMHVR Division on elements to be included in the full 2020 ARWP (June 2020).
  - g. OMHVR Division prepares the full 2020 ARWP, which shall include values for all evaluation metrics for the associated reporting period (July 2020).
3. The 2019 ARWP "Implementation Schedule" (Sec. 5) shall provide a more detailed planting schedule, either through amendments to Tables 5-1, 5-3, and 5-5, or through inclusion of a new table. In Appendix A to this letter, SAG offers recommendations for elements to be included in this detailed planting schedule.
4. Each task listed above shall be completed by the last day of the final month for performance of the task. Thus, the first and second IRWPs shall be submitted no later than December 31, 2019, and March 30, 2020, respectively, and the outline 2020 ARWP shall be submitted by May 31, 2020. To ensure timely completion of these and all other

tasks included in the 2019 ARWP, we encourage OMHVR Division to consult early and often with SAG.

5. As indicated in the above schedule of tasks, going forward SAG shall be given a minimum of 30 days to review and comment on all IRWPs and ARWPs. Exceptions to this 30-day review period shall be granted only by written consent of SAG and APCO. For all other tasks requiring SAG consultation and review, SAG requests at least 10 business days for completion of SAG reviews. It is expected that OMHVR Division will adhere to these review periods to maintain effective communication and due process toward the requirements of the SOA and PMRP.
6. The ARWP shall be modified (Sec. 3.1, Sec. 3.1.2, Table 3-1, Table 3-2, Table 5-2) to refer to the specific role of the new On-Site Project Manager, separate from the Oceano Dunes District Superintendent. The ARWP shall specify that the sole function of the designated On-Site Project Manager is to oversee fulfillment of OMHVR Division obligations under the terms of the SOA. It is the opinion of the SAG that the On-Site Project Manager should not also serve as the Oceano Dunes District Superintendent. Should the OMHVR Division be unable to fill the On-Site Project Manager position by December 2019, as specified in Table 5-2 of the ARWP, OMHVR Division shall detail an existing State employee to serve as a full-time Acting On-Site Project Manager, starting on or before January 1, 2020, and until such time as a permanent On-Site Project Manager is hired.

Based on our collective scientific judgement, and pending incorporation of the above recommendations, the SAG is prepared to provide approval for the 2019 ARWP. SAG requests that OMHVR Division respond fully to these changes by 6 pm on 31 October 2019, and we encourage you to consult with the SAG as needed.

We appreciate the work that you have done in preparing the 2019 ARWP and trust that you will be able to make the required edits, so that we can move forward on this very important project.

Yours Sincerely,  
The Scientific Advisory Group

Dr. William Nickling, Chair of SAG  
Dr. Raleigh Martin; Dr. Ian Walker; Dr. Jack Gillies; Dr. Cheryl McKenna-Neuman;  
Ms. Carla Scheidlinger; Mr. Earl Withycombe; Mr. Mike Bush

Cc: Mr. Gary Wiley, Executive Director - Air Pollution Control Officer, San Luis Obispo County  
Air Pollution Control District

N.B. All members of the SAG have contributed to the above letter and have approved it by vote on Oct 23, 2019, either by conference call or by e-mail. The vote was unanimous.



## **Appendix A**

### **SAG Planting Recommendations**

23 October 2019

*Accompanies "SAG response to 15 October Draft 2019 Annual Report and Work Plan (ARWP) for Oceano Dunes SVRA produced by the California Department of Parks and Recreation OMHVR Division in Response to Stipulated Order of Abatement Number 17-01,"*

#### **Overview**

Here, SAG presents a calendar for the completion of Tasks required to assure that planting can be done as required at the appropriate time of year (Table 1). For this calendar, it is assumed that planting will be completed in November through January. Assumptions for the numbers of plants required are that the foredune areas require 650 plants/acre (Tables 2 and 3), and the back dune areas require 2,800 plants/acre. A list of species suitable for foredune areas is provided in Table 3; a species list for back dune areas is provided in Table 4. SAG welcomes discussion and concurrence on species selection with Ronnie Glick at Parks.

**Table 1. Planting schedule for the coming year**

<b>Task</b>	<b>Deadline / period of completion</b>	<b>Notes</b>
Calculate plant numbers and species for the upcoming planting.	Feb. 1, 2020	This determination will be made by Ronnie Glick at Parks in consultation with SAG. For back dune areas, assume 2800 plants per acre. For foredunes, assume 650 plants per acre
Determine the capacity of growing facilities for the State and for Cal Poly.	Feb. 15, 2020	For total numbers, assume the numbers per acre as above, plus 10% to allow for losses.
Execute contract(s) for seed collection and cleaning.	Mar. 1, 2020	Include a clear statement of the seeds required per species, with an expectation of getting at least 1.5 times the required amount. Assume also that 10 seeds are needed to result in one good plant.
Seed collection and cleaning.	March-July, 2020	Collection efforts to be done at appropriate time for each species.
Execute contract(s) for propagation.	Apr. 1, 2020	Priority given to Cal Poly and Parks; any remaining to go to commercial facility.
Provide cleaned seed to propagation facilities.	Aug. 1, 2020	Provide at least 1.5 times the required number of seeds.
Seed dropped	Aug. 15, 2020	Initial sowing; subsequent husbandry at discretion of facility
Execute contract(s) for planting.	Sep. 1, 2020	Use the most cost-effective methods and contracting entities available, based on areas to be planted.
Execute contracts for other related services (straw, transport, water supply).	Sep. 1, 2020	To be based on issuance of Request For Proposals with acres and locations clearly identified.
Plants ready for planting in the dunes	Nov. 1, 2020	
Plant installation in dunes	Nov. 2020-Jan. 2021	

**Table 2. Fore dune vegetation spacing assumptions**

<b>Amount</b>	<b>Unit</b>
25	Feet between clumps
625	Square feet per clump
70	Clumps per acre
9	Plants per clump
627	Plants per acre

**Table 3. Fore dune species list, as per the PMRP**

<b>Species name</b>	<b>plants/acre</b>
<i>Abronia maritima</i>	40
<i>Abronia latifolia</i>	40
<i>Achillea millefolia</i>	300
<i>Ambrosia chamissonis</i>	75
<i>Atriplex leucophylla</i>	40
<i>Cakile maritima</i> (non-native)	75
<i>Elymus mollis</i>	40
<i>Malacothrix incana</i>	40
<b>total</b>	<b>650</b>

**Table 4. Back dune species list and planting densities**

<b>Plants/acre</b>	<b>Species Abbreviation</b>	<b>Species</b>
300	ACMI	<i>Achillea millefolium</i>
100	ACGL	<i>Acmispon glaber</i>
100	AMCH	<i>Ambrosia chamissonis</i>
100	ASNU	<i>Astragalus nutallii</i>
100	ATLE	<i>Atriplex leucophylla</i>
100	CACH	<i>Chamissoniopsis cheiranthifolia</i>
300	COFI	<i>Corethrogyne filaginifolia</i>
300	ERER	<i>Ericameria ericoides</i>
e150	ERBL	<i>Erigeron blochmaniae</i>
150	ERPA	<i>Eriogonum parvifolium</i>
300	ERST	<i>Eriophyllum staechadifolium</i>
150	ERIN	<i>Erysimum insulare</i>
300	LUCH	<i>Lupinus chamissonis</i>
100	MOCR	<i>Monardella crispera</i>
50	OEEL	<i>Oenothera elata</i>
200	SEBL	<i>Senecio blochmaniae</i>

# **EXHIBIT D**

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**Oceano Dunes State Vehicular Recreation Area  
Particulate Matter Reduction Plan**

**2019 Annual Report and Work Plan**

---

**October 15, 2019**



**State of California  
Department of Parks and Recreation  
Off-Highway Motor Vehicle Recreation Division**

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**Oceano Dunes SVRA  
Particulate Matter Reduction Plan  
2019 Annual Report and Work Plan**

**Table of Contents**

**1 INTRODUCTION..... 1-1**

**2 ANNUAL REPORT ..... 2-1**

2.1 Dust Controls Implemented Over the Previous Year ..... 2-1

2.1.1 Straw Bale Projects..... 2-2

2.1.2 Vegetation Projects ..... 2-2

2.1.3 Wind Fencing Projects ..... 2-4

2.1.4 Trackout Control Projects..... 2-5

2.2 Statement of Progress Achieved ..... 2-5

2.3 Monitoring Activities Conducted Over the Previous Year ..... 2-6

2.3.1 Saltation/Sand Flux Monitoring ..... 2-6

2.3.2 Air Quality / PM<sub>10</sub> Monitoring ..... 2-7

2.3.3 Meteorological Monitoring (including SODAR)..... 2-8

2.3.4 PI-SWERL Monitoring (Oceano Dunes SVRA Erodibility and Emissions Grid)..... 2-8

2.3.5 LIDAR Monitoring ..... 2-9

2.4 Other Relevant Actions ..... 2-9

2.4.1 Monitoring of Crystalline Silica ..... 2-9

2.4.2 Analysis of Other Potential PM Sources..... 2-10

2.4.3 Topographic and Sediment Budget Monitoring..... 2-10

2.4.4 Educational Outreach Campaign..... 2-10

2.4.5 California Environmental Quality Act (CEQA) ..... 2-11

**3 WORK PLAN..... 3-1**

3.1 Dust Control Actions Proposed for the Next Year..... 3-1

3.1.1 Complete Contracting and Procurement ..... 3-2

3.1.2 Establish On-Site Project Manager / Oceano Dunes District Superintendent..... 3-2

3.1.3 Convert Wind Fencing to Vegetation ..... 3-3

3.1.4 Maintain Existing Wind Fencing That Will Not Be Converted to Vegetation..... 3-4

3.1.5 Install 40 Acres of Seasonal Dust Control Measures in Back Dune Regions ..... 3-5

3.1.6 Begin Development of a Vegetated Foredune..... 3-6

3.1.7 Refine PMRP Model through Monitoring Activities..... 3-9

3.1.8 Determine Baseline Approach..... 3-9

3.1.9 Additional Actions to Address Reducible Uncertainty and Gaps in Information..... 3-11

3.2 Expected Outcomes, Effectiveness, and Potential Emissions Reductions..... 3-16



---

3.2.1	Installation of a Vegetated Fore-dune.....	3-17
3.2.2	Conversion of Existing Wind Fencing to Native Dune Vegetation .....	3-17
3.2.3	Install 40 Acres of Seasonal Dust Control Measures.....	3-18
3.2.4	Preliminary Estimate of Progress to be Gained .....	3-19
3.2.5	Planned Field Measurements.....	3-20
3.3	Sensitivity Analysis / Projection of Additional Controls Necessary to Achieve a 50% Reduction in Maximum Baseline Emissions.....	3-23
<b>4</b>	<b>BUDGETARY CONSIDERATIONS .....</b>	<b>4-1</b>
<b>5</b>	<b>IMPLEMENTATION SCHEDULE .....</b>	<b>5-1</b>

**List of Tables**

Table 2-1: 2019 Annual Report Dust Control Projects Summary<sup>(A)</sup> ..... 2-1

Table 3-1: Contracting and Procurement Actions, Status and Metrics ..... 3-2

Table 3-2: On-Site Project Manager/District Superintendent Actions, Status, and Metrics..... 3-3

Table 3-3: Convert Wind Fencing To Vegetation Actions, Status, and Metrics..... 3-4

Table 3-4: Maintain Existing Wind Fencing Actions, Status, and Metrics ..... 3-5

Table 3-5: Install Seasonal Dust Control Measures Actions, Status, and Metrics ..... 3-6

Table 3-6: Vegetated Foredune Actions, Status, and Metrics ..... 3-8

Table 3-7: PMRP Model Update and Monitoring Actions, Status, and Metrics ..... 3-9

Table 3-8: SOA Baseline Update Actions, Status, and Metrics ..... 3-11

Table 3-9: Address Reducible Uncertainty Actions, Status, and Metrics ..... 3-15

Table 3-10 2019 Work Plan Estimate of Progress (Open Riding and Camping Area Baseline) . 3-19

Table 4-1: Estimated 2019 Work Plan Budget ..... 4-1

Table 5-1 2019/2020 Contracting and Procurement Schedule ..... 5-1

Table 5-2 2019/2020 On-Site Project Manager/District Superintendent Schedule..... 5-2

Table 5-3 2019/2020 Convert Wind Fencing to Vegetation Schedule ..... 5-2

Table 5-4 2019/2020 Wind Fencing Installation and Maintenance Schedule..... 5-3

Table 5-5 2019/2020 Vegetated Foredune Schedule ..... 5-3

Table 5-6 2019/2020 PMRP Model Update and Monitoring Schedule ..... 5-4

Table 5-7 2019/2020 SOA Baseline Update Schedule ..... 5-4

Table 5-8 2019/2020 Additional Actions to Address Reducible Uncertainty Schedule ..... 5-5

**List of Exhibits**

- Exhibit 1: SOA Dust Control Measures
- Exhibit 2: 2018/19 Supplemental Restoration Dust Control Project
- Exhibit 3: Example 2018 Wind Fencing Photographs
- Exhibit 4: Pier Avenue Trackout Mat
- Exhibit 5: Example Monitoring Equipment
- Exhibit 6: 2019 Work Plan Meteorological Monitoring
- Exhibit 7: 2019/20 SOA Dust Control Vegetation Projects
- Exhibit 8: 2019/20 SOA Dust Control Project
- Exhibit 9: 2019/2020 SOA Foredune Installation

**2019 Annual Report and Work Plan Attachments (Separate Documents)**

- Attachment 1: Restoration 2018-19 Project Summary
- Attachment 2: Dust Control Projects ODSVRA - Sand Fence Effectiveness, 2018 (Draft)
- Attachment 3: 2019 Vegetation Projects Planting List
- Attachment 4: DRI Memo: Siting the APCD Portable BAM Station within the ODSVRA
- Attachment 5: Dynamic Downscaling for More Accurate Modeling of Wind Fields

**LIST OF ACRONYMS, ABBREVIATIONS, AND SYMBOLS**

<b>Acronym / Symbol</b>	<b>Full Phrase or Description</b>
APCO	Air Pollution Control Officer
BSNE	Big Springs Number Eight
CAAQS	California Ambient Air Quality Standards
CCC	California Coastal Commission
CEQA	California Environmental Quality Act
DEM	Digital Elevation Model
DRI	Desert Research Institute
EIR	Environmental Impact Report
GCD	Geomorphic Change Detection
GNSS	Global Navigation Satellite System
Kg	Kilogram
LIDAR	Light Detection and Ranging
LSPDM	Lagrangian Stochastic Particle Dispersion Model
m <sup>2</sup>	Square Meter
m <sup>3</sup>	Cubic Meter
NOP	Notice of Preparation
OHMVR	Off-Highway Motor Vehicle Recreation
PI-SWERL <sup>®</sup>	Portable In-Situ Wind Erosion Laboratory
PMRP	Particulate Matter Reduction Plan
PM	Particulate Matter
PM <sub>10</sub>	Coarse Particulate Matter
PPK	Post Processed Kinetic
REL	Reference Exposure Level
RTK	Real Time Kinetic
SAG	Scientific Advisory Group
SB	Straw Bale
SLOAPCD	San Luis Obispo County Air Pollution Control District
SOA	Stipulated Order of Abatement
SODAR	Sonic Detection and Ranging
SVRA	State Vehicular Recreation Area
UAS	Unmanned Aerial System
VG	Vegetation
WF	Wind Fence
WRF	Weather and Research Forecasting
µg	Micrograms
\$	U.S. Dollar
%	Percent

# 1 INTRODUCTION

---

The California Department of Parks and Recreation, Off-Highway Motor Vehicle Recreation Division (OHMVR Division), has prepared this 2019 Annual Report and Work Plan for the Oceano Dunes State Vehicular Recreation Area (Oceano Dunes SVRA) Draft Particulate Matter Reduction Plan (PMRP) to comply with Condition 4 of the Stipulated Order of Abatement (SOA) approved by the San Luis Obispo County Air Pollution Control District (SLOAPCD) Hearing Board in April 2018 (Case No. 17-01).

SOA Condition 4 requires the OHMVR Division to prepare and submit to the SLOAPCD and the Oceano Dunes SVRA PMRP Scientific Advisory Group (SAG) an Annual Report and Work Plan by August 1 of each year from 2019 to 2022. In general, SOA Condition 4 requires the Annual Report and Work Plan to:

- Review dust control activities implemented over the previous 12-month period and, using tracking metrics specified in the PMRP, document progress towards SOA goals.
- Identify dust control activities proposed to be undertaken or completed in the next 12-month period and, using tracking metrics specified in the PMRP, document expected outcomes and potential emission reductions for these activities.
- Using air quality modeling, estimate the downwind benefits and anticipated reductions in PM<sub>10</sub> concentrations associated with proposed dust control activities.
- Describe the budgetary considerations for development and implementation for proposed dust control activities.
- Provide a detailed implementation schedule with deadlines associated with the physical deployment of proposed dust control actions.

The SLOAPCD approved the OHMVR Division's Draft PMRP on June 10, 2019. The 2019 Annual Report and Work Plan represents the OHMVR Division's initial compliance documentation pertaining to the implementation of the Draft PMRP. The 2019 Annual Report and Work Plan reflects the best information currently available to the OHMVR Division, the SLOAPCD, and the

SAG; however, as described in greater detail throughout this document, the OHMVR Division and the SAG conducted significant data collection campaigns during the spring and summer of 2019 that will refine and revise the information presented in this document once this data has been analyzed by the OHMVR Division, the SAG, and the SLOAPCD.

## 2 ANNUAL REPORT

### 2.1 Dust Controls Implemented Over the Previous Year

From summer 2018 to July 31, 2019, the OHMVR Division installed 36.1 acres of straw bale projects (2018-SB-01 and 2018-SB-02), 36.1 acres of new vegetation projects (2018-VG-01 and 2018-VG-02), 8.0 acres of supplemental planting activities at previous restoration sites (2017-VG-01 and 2017-VG-02), and 48.6 acres of wind fencing projects, (including 14.4 acres of maintenance activities (2018-WF-01, 2018-WF-02, 2018-WF-03, and 2018-WF-04). Straw bales installed at Oceano Dunes SVRA can support vegetation plantings and, therefore, the OHMVR Division has converted all 36.1 acres of straw bale projects installed over the past year to vegetation. The dust control measures implemented by the OHMVR Division over the past year are listed in Table 2-1, summarized in the sections below, and shown on Exhibit 1, SOA Dust Control Measures.

ID	Type	New Acres Controlled	Acres Converted to New Vegetation	Acres of Supplemental Treatments	Net Increase in Acres of Dust Control
2018-SB-01	Straw Bale	27.0	-- <sup>(B)</sup>	--	-- <sup>(B)</sup>
2018-SB-02	Straw Bale	9.1	-- <sup>(B)</sup>	--	-- <sup>(B)</sup>
2018-VG-01	Vegetation	--	27.0	--	27.0
2018-VG-02	Vegetation	--	9.1	--	9.1
2017-VG-01	Vegetation	--	--	5.2	--
2017-VG-02	Vegetation	--	--	2.8	--
2018-WF-01	Wind Fencing	6.6	--	--	6.6
2018-WF-02	Wind Fencing	28.6	--	14.4	28.6
2018-WF-03	Wind Fencing	7.9	--	--	7.9
2018-WF-04	Wind Fencing	5.5	--	--	5.5
<b>Totals</b>	<b>10 Projects</b>	<b>84.7 Acres</b>	<b>36.1 Acres<sup>(B)</sup></b>	<b>22.4 Acres</b>	<b>84.7 Acres</b>
<p>(A) All acreage values are approximate.</p> <p>(B) Straw bale projects 2018-SB-01 and 2018-SB-02 were converted to vegetation projects. Therefore, the increase in acres of dust control for these projects is listed under vegetation restoration project 2018-VG-01 and 2018-VG-02.</p>					

As shown in Table 2-1, there was a net increase of 84.7 acres of dust control at Oceano Dunes SVRA between summer 2018 and July 31, 2019.

### 2.1.1 Straw Bale Projects

In summer 2018, the OHMVR Division installed approximately 5,100 straw bales on 36.1 acres of land. The straw bale projects consisted of standard straw bales oriented perpendicular to the prevailing, sand-transporting wind direction and spaced approximately every 16.4 feet (5 meters), depending on topography.

The straw bale projects were installed in two different areas as described below and shown on Exhibit 1:

- **BBQ Flats (2018-SB-01):** The OHMVR Division installed approximately 3,630 straw bales on approximately 27 acres of land adjacent to the BBQ Flats vegetation islands (within the SVRA's open riding and camping area).
- **Eucalyptus North (2018-SB-02):** The OHMVR Division installed approximately 1,360 straw bales on approximately 9.1 acres of land adjacent to the Eucalyptus North vegetation island (within the SVRA's open riding and camping area).

The straw bale project locations were established by the SOA and informed by 1930's-era aerial photography that shows the vegetation that existed prior to the State of California operating a beach camping and dune recreation area.

Pursuant to SOA Condition 1.b., the straw bales are to remain in place and be maintained until such time as they are replaced by vegetation or the SLOAPCD Air Pollution Control Officer (APCO) approves alternate mitigation measures. In the fall and winter of 2018/2019, the OHMVR Division broke up the straw bales and spread them throughout the treatment areas to prepare the site for native plant installation (described in Section 2.1.2 below).

### 2.1.2 Vegetation Projects

From summer 2018 to July 31, 2019, the OHMVR Division treated a total of 44.9 acres of land with native plants, native seed, straw, fertilizer, and sterile grass seed. In total, the OHMVR Division installed more than 106,000 locally-collected native dune plants and almost 450

pounds of locally-collected native dune seed in the four project areas described below and shown on Exhibit 1:

- **BBQ Flats (2018-VG-01):** The OHMVR Division planted vegetation on approximately 27 acres of land adjacent to the BBQ Flats vegetation island (within the SVRA's open riding and camping area). This vegetation project replaced the straw bales the OHMVR Division installed pursuant to SOA Condition 1.a in summer 2018 (see Section 2.1.1).
- **Eucalyptus North (2018-VG-02):** The OHMVR Division planted vegetation on approximately 9.1 acres of land adjacent to the Eucalyptus North vegetation island (within the Oceano Dunes SVRA open riding and camping area). This vegetation project also replaced the straw bales OHMVR Division installed pursuant to SOA Condition 1.a in summer 2018 (see Section 2.1.1).
- **Heather, Acacia, and Cottonwood (Paw Print; 2017-VG-01):** The OHMVR Division planted vegetation on approximately 5.2 acres of land adjacent to the Heather, Acacia, and Cottonwood vegetation islands, which are sometimes collectively referred to as the "paw print" (within the SVRA's open riding and camping area). This vegetation project enhanced and supplemented a prior restoration project undertaken by the OHMVR Division in 2017/2018 (i.e., the vegetation was planted on 5.2 acres of land within an existing restoration area approximately 9.3 acres in size; see Exhibit 2, 2018/2019 Supplemental Dust Control Restoration Project).
- **LaGrille Hill (2017-VG-02):** The OHMVR Division planted vegetation on approximately 2.8 acres of land adjacent to the LaGrille Hill vegetation island (inside the SVRA's open riding and camping area). This vegetation project also enhanced and supplemented a prior restoration project undertaken by the OHMVR Division in 2017/2018 (i.e., the vegetation was planted on 2.8 acres of land within an existing restoration area approximately 9.1 acres in size).

A summary of all treatments, plants per acre, seed per acre, and a list of plant species used in each vegetation project described above is included in Attachment 1.



### 2.1.3 Wind Fencing Projects

From summer 2018 to July 31, 2019, the OHMVR Division installed approximately 45,281 feet (13,801.6 meters) of linear feet of wind fencing on approximately 48.6 acres of land. The wind fencing projects consisted of an array of four-foot-high wind fencing rows, oriented perpendicular to the prevailing, sand-transporting wind direction and spaced approximately seven times the fence height (or approximately 28 feet apart (8.5 meters), depending on topography; see Exhibit 3, Example 2018 Wind Fence Photographs). The wind fencing projects were installed in four different areas as described below and shown on Exhibit 1.

- **Heather, Acacia, and Cottonwood (Paw Print; 2018-WF-01 and 2018-WF-02):** The OHMVR Division installed two wind fencing arrays on approximately 35.2 acres of land adjacent to the Heather, Acacia, and Cottonwood vegetation islands.
- **Eucalyptus Tree and Eucalyptus South (2018-WF-03):** The OHMVR Division installed wind fencing arrays on approximately 7.9 acres of land adjacent to the Eucalyptus Tree and Eucalyptus South vegetation islands.
- **Humpback, Table Top, Caterpillar Hill (2018-WF-04):** The OHMVR Division installed wind fencing arrays on approximately 5.5 acres of land adjacent to the Humpback, Table Top, and Caterpillar Hill vegetation islands.

Like the straw bale projects described in Section 2.1.1, wind fencing project locations were established by the SOA and informed by 1930's-era aerial photography. Pursuant to SOA Condition 1.b., the wind fencing projects are to remain in place and be maintained until such time as they are replaced by vegetation or the APCO approves alternate mitigation measures. By April 2019, approximately 30% (14.4 acres) of the wind fencing installed the previous summer had deteriorated, requiring maintenance activities including resetting the fence posts, repairing damaged sections, replacing or repairing the orange construction fencing, and general maintenance and upkeep.

### **2.1.4 Trackout Control Projects**

Pursuant to SOA Condition 1.c, the OHMVR Division is required to install an APCO-approved trackout control device at the Grand Avenue and Pier Avenue entrances to Oceano Dunes SVRA in the City of Grover Beach and the unincorporated community of Oceano, respectively, by June 30, 2019.

In May 2019, the OHMVR Division installed two temporary trackout mats at the Pier Avenue exit (see Exhibit 4, Pier Avenue Trackout Mat). The mats abate track out onto public streets from vehicles exiting the park. The temporary mats are removed at least once per week and all accumulated sand is removed from the street and disposed at an approved facility.

In addition to the new trackout mats, the OHMVR Division continued its program of street sweeping Grand and Pier Avenues a minimum of five times per week. The OHMVR Division also contracts with a private sweeping firm to cover a portion of Pier Avenue a minimum of three days per week from Air Park Drive to the State Park boundary. This sweeping complements the work that San Luis Obispo County conducts on Pier Avenue.

## **2.2 Statement of Progress Achieved**

The dust control measures identified in Section 2.1 reduced saltation and dust emissions downwind of the treatment areas. While there is preliminary information on the effectiveness of these measures at reducing saltation and PM<sub>10</sub> at and in the vicinity of the treatment area (see Section 2.3), the OHMVR Division cannot, at this time, state with certainty the degree to which the 2018/2019 dust control measures have made progress towards SOA goals, including the specific goal to achieve a 50% reduction in maximum PM<sub>10</sub> baseline emissions downwind of Oceano Dunes SVRA. This is because current estimates of progress in meeting SOA goals are based on air quality modeling conducted by the Desert Research Institute's (DRI) Lagrangian Stochastic Particle Dispersion Model (LSPDM) and, as described in Section 2.3, the OHMVR Division has pursued significant data collection campaigns in spring and summer of 2019 that will update the LSPDM once the analyses of the new data is complete. Nonetheless, the current LSPDM estimates that the 48.1 acres of wind fencing and the 36.1 acres of new vegetation restoration projects implemented from summer 2018 to July 31, 2019 reduce PM<sub>10</sub> emissions

by approximately 11.1 metric tons per day (based on the average emissions for the 10 highest modeled emission days) and 14.6 metric tons per day (for May 22, 2013)<sup>1</sup>. In addition, these measures reduce the maximum 24-hour PM<sub>10</sub> baseline concentrations at the CDF station by approximately 25.0 micrograms per cubic meter ( $\mu\text{g}/\text{m}^3$ ; a 17.7% reduction based on the average emissions for the 10 highest modeled emission days) and 27.6  $\mu\text{g}/\text{m}^3$  (a 17.5% reduction for May 22, 2013)<sup>2</sup>. In contrast, the SLOAPCD estimates the 2018/2019 dust control measures may have reduced downwind PM<sub>10</sub> concentrations by approximately 22%, although this estimate is not based on the LSPDM nor is it a reduction from maximum PM<sub>10</sub> baseline concentrations<sup>3</sup>.

## 2.3 Monitoring Activities Conducted Over the Previous Year

From summer 2018 to July 31, 2019, the OHMVR Division conducted various sand flux, air quality, meteorological, and other monitoring to evaluate the effectiveness of installed dust control measures and/or provide necessary additional information, as identified in Draft PMRP Chapter 3. These activities are described below.

### 2.3.1 Saltation/Sand Flux Monitoring

During the 2018 season, Big Springs Number Eight (BSNE) sand flux instruments were installed in two areas (see Exhibit 5, Example Monitoring Equipment):

- 64 instruments were operated in the approximately 35.2 acre-area comprised of the 2018 wind fencing projects adjacent to the Heather, Acacia, and Cottonwood vegetation islands (Paw Print) and a vegetation planting project installed in this area prior to 2018.
- 48 instruments were operated in a 10-acre wind fence array installed prior to 2018.

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<sup>1</sup> Emissions reductions are from Table 5-3 of the June 2019 Draft PMRP.

<sup>2</sup> Maximum PM<sub>10</sub> baseline concentrations are from 5.5 from the June 2019 Draft PMRP.

<sup>3</sup> SLOAPCD, 2019. *California Department of Parks and Recreation's February 1, 2019 Oceano Dunes SVRA Concept Draft Particulate Matter Reduction Plan in Response to Stipulated Order of Abatement Number 17-01*. Letter from Gary Willey, Air Pollution Control Officer, SLOAPCD, to Dan Canfield, Acting Deputy Director, OHMVR Division. February 25, 2019.

For both arrays, the average reduction in sand flux in the main portion of the array after the initial adjustment region near the upwind edge of the array was 94% (Gillies et al., 2019; see Attachment 2)<sup>4</sup>. In the case of the approximately 35.2 acre fence array, the initial adjustment region required 8% of the array (so that the main portion represents 92% of the array), whereas for the 10 acre fence array the adjustment region required 17% of the array (83% in main portion).

During the 2019 wind season 76 BSNE sand flux instruments were installed in three zones:

- 20 instruments in the 25.3-acre Barbeque Flats vegetation project.
- 22 instruments in the 7.9-acre wind fence array adjacent to the Eucalyptus Tree and Eucalyptus South vegetation islands.
- 34 instruments in the wind fence array adjacent to the Heather, Acacia, and Cottonwood vegetation islands (Paw Print).

Through July 15, 2019, sand flux has been measured during 20 wind events during the 2019 season and will be analyzed in a similar manner to the work previously done at the site. DRI is anticipated to analyze the sand flux data by the end of 2019.

### **2.3.2 Air Quality / PM<sub>10</sub> Monitoring**

PM<sub>10</sub> samplers placed upwind and downwind of the approximately 35.2 acre wind fence array and vegetation projects adjacent to Heather, Acacia, and Cottonwood vegetation islands (Paw Print) show that for periods where PM<sub>10</sub> exceed the California Ambient Air Quality Standard of 50 µg/m<sup>3</sup>, which suggest active emissions are occurring in the dunes, the percent reduction between upwind and downwind samplers is 54% (DRI, 2019; see Attachment 2). This change indicates that emission of PM<sub>10</sub> from within the wind fence array was low to perhaps zero. Although the concentration change cannot be used to directly quantify changes in emission

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<sup>4</sup> Gillies, J.A., V. Etyemezian, G. Nikolich (2019). Dust Control Projects ODSVRA – Sand Fence Effectiveness, 2018. Report Prepared for California State Parks, ODSVRA, Pismo Beach, CA.

flux, the decrease in concentration suggests that the emission flux within the fence array is less than upwind of the array (otherwise the concentration would continue to increase as more dust is input into the air mass as it passes over the array). Even with zero net emission flux within the array, the dust in the air from upwind sources would cause the concentration at the downwind edge to be elevated.

### **2.3.3 Meteorological Monitoring (including SODAR)**

In 2019, the OHMVR Division installed 15 meteorological and air quality monitoring stations across Oceano Dunes SVRA to help assess individual project effectiveness and update the meteorology used in the DRI emissions model (see Exhibit 6, 2019 Work Plan Meteorological Monitoring). This network of meteorological and air quality instruments was deployed with spatial and temporal resolution equivalent to the 2013 network that helped to define the SOA's baseline time period (May 1, 2013 to August 31, 2013). The air and meteorological monitoring is ongoing. The data collected for use through August 31, 2019 will be evaluated by DRI and prepared for use in modeling exercises by November 30, 2019.

In addition, on May 14, 2019 a Vaisala Triton (ID#295) sonic detection and ranging (SODAR) wind profiler unit was installed in the southeast portion of Oceano Dunes SVRA, near the Phillips 66 refinery (see Exhibit 6). This SODAR unit will provide information on the atmospheric boundary layer profile and upper air wind conditions that will inform the updated PMRP model and the dynamic downscaling activity proposed to be undertaken by DRI (see Section 3.1.9).

### **2.3.4 PI-SWERL Monitoring (Oceano Dunes SVRA Erodibility and Emissions Grid)**

DRI deployed Portable In-Situ Wind Erosion Lab (PI-SWERL) instruments over the period May 6 to May 30, 2019. During that time, conditions were favorable for testing on eight days. Three PI-SWERL instruments were operated for a total of approximately 475 (pending final quality assurance checks) valid tests. The overall aims of the effort were to:

- Update the emissions grid that was obtained based on 2013 testing and that has been used extensively for understanding the dust emissions distributions in riding and non-riding areas.

- Answer specific questions that have arisen regarding the distribution of emissions, such as the length of the transition region between riding area and non-riding area emissions.
- Identify changes to the emissions distributions that may have been brought about by the installation of various controls since the 2013 PI-SWERL test were conducted.

During the PI-SWERL sampling, sand moisture content data was also collected to evaluate the effect of moisture on erodibility and emissivity. DRI is currently evaluating the PI-SWERL data. The planned date for delivery of the new PI-SWERL gridded emissions database is October 31, 2019. The evaluation of the effect of moisture on erodibility and emissivity is planned to be completed by the end of December 2019.

### **2.3.5 LIDAR Monitoring**

Light detection and ranging (LIDAR) monitoring data was collected within the approximately 35.2-acre wind fence array between April 3 and July 17, 2018 to evaluate potential elevation changes within the fence array. The monitoring revealed that within the fence array, sand mass accumulated significantly on the leading edges. The mean accumulated mass for the array was 248 kilograms per square meter ( $\text{kg}/\text{m}^2$ ). Interior to the array there was a mean loss of  $-78 \text{ kg}/\text{m}^2$ , which translates into approximately two inches (0.05 meters) in elevation change (Glick, 2019)<sup>5</sup>.

## **2.4 Other Relevant Actions**

### **2.4.1 Monitoring of Crystalline Silica**

The OHMVR Division did not conduct any crystalline silica monitoring from summer 2018 to July 31, 2019 and there is at present no additional sampling planned. The SLOAPCD currently is collecting air filter samples at the CDF air quality monitoring station and will analyze the samples to determine exposure to crystalline silica according to the Chronic Reference Exposure Level (REL) for ambient crystalline silica adopted in 2005 by the California Office of

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<sup>5</sup> Glick, 2019. Personal communication between Jack Gillies, DRI, and Ronnie Glick, California State Parks. 2019.

Environmental Health Hazard Assessment. The REL applies to respirable particles that are 4 microns or less in diameter. The annual REL for crystalline silica is  $3 \mu\text{g}/\text{m}^3$ .

#### **2.4.2 Analysis of Other Potential PM Sources**

Section 7.3 of the Draft PMRP identifies opportunities for studying contributions to  $\text{PM}_{10}$  on the Nipomo Mesa from two potential sources of  $\text{PM}_{10}$  external to Oceano Dunes SVRA recreational operations: contribution to  $\text{PM}_{10}$  from marine sources and agricultural sources. The OHMVR Division, working with the Scripps Institution of Oceanography (Scripps), undertook an approximately 3-week long sampling event in spring 2019. For three times per day, from May 13 to June 2, air filter samples were swapped out at a temporary pump apparatus installed at the CDF air quality monitoring station. Additionally, off shore sea water, surf foam, and dune sand and soil samples were collected. Select samples from the CDF location are currently being analyzed by Scripps to determine carbon content and carbon type in the samples. They will also be analyzed by X-ray fluorescence to determine elemental content. Select same-day samples from the CDF location and from sea water, surf foam, and dune sand are also being examined via DNA analysis to determine if marine plankton species have transported downwind, as summarized in the Draft PMRP. Additionally, similar fieldwork and analyses are planned for fall 2019. This effort by Scripps is part of a three year long investigation. A preliminary report of 2019 findings is anticipated in the first quarter of 2020.

#### **2.4.3 Topographic and Sediment Budget Monitoring**

The OHMVR Division did not perform any topographic or sediment budget monitoring activities related to the development of a digital elevation model (DEM) or digital, georeferenced orthophotograph from summer 2019 to July 31, 2019.

#### **2.4.4 Educational Outreach Campaign**

The OHMVR Division did not perform any activities specifically related to the educational outreach campaign required by the SOA and described in Section 7.7 of the Draft PMRP.

#### **2.4.5 California Environmental Quality Act (CEQA)**

On June 13, 2019, the OHMVR Division issued a Notice of Preparation (NOP) of a Subsequent Environmental Impact Report (EIR) and Public Scoping meeting. The NOP is the first step in the EIR process evaluating the potential environmental impacts associated with implementation of the Draft PMRP. The OHMVR Division anticipates the EIR process will conclude in early 2020.



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### 3 WORK PLAN

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#### 3.1 Dust Control Actions Proposed for the Next Year

For the time period from approximately August 1, 2019 to July 31, 2020, the OHMVR Division is proposing to undertake and/or complete the following dust control activities:

- Complete necessary dust control-related contracting and procurement requirements.
- Establish on-site project manager/Oceano Dunes District Superintendent.
- Convert approximately 20 acres of wind fencing to vegetation.
- Maintain remaining wind fencing project areas.
- Establish approximately 40 acres of seasonal (approximately April to October) dust control measures in the back dune regions of Oceano Dunes SVRA.
- Begin development of a vegetated foredune that, over time, could ultimately be up to approximately 48 acres in size.
- Continue to refine the DRI LSPDM through robust and ongoing monitoring activities.
- Coordinate with the SAG and the SLOAPCD to determine the appropriate baseline approach for meeting SOA air quality objectives and conduct necessary baseline analyses.
- Take additional actions necessary to fill-in gaps in information and resource availability.

These actions are briefly summarized below. Each summary includes a table that identifies the main implementing actions, whether the action is underway or would be undertaken, and what preliminary evaluation metrics are anticipated to be collected and reported over the coming year. The evaluation metrics listed in this chapter are based on the 19 Outcome Metrics and 45 Implementation Metrics contained Attachment 8. The Draft PMRP identifies that specific targets should be established for each implementation and outcome metrics. The OHMVR Division will coordinate with the SAG and the SLOAPCD on the development of these specific targets over the coming year.

### 3.1.1 Complete Contracting and Procurement

The OHMVR Division anticipates the proposed dust control actions will require contracting and procurement of labor and materials. The OHMVR Division anticipates contracts for labor and materials will occur through the next year as necessary to support dust control actions. Table 3-1 summarizes the main implementing actions, work plan status, and reportable metrics for this dust control-related contracting and procurement actions.

<b>Table 3-1: Contracting and Procurement Actions, Status and Metrics</b>						
<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
SAG contracting		X	X	X		Number of contracts (I27) <sup>(A)</sup>
Air quality and/or meteorological equipment	X					Number of contracts (I27)
Plant propagation services, facilities, and/or materials		X	X	X		Number of contracts (I27)
Contract labor resources, including planting services and environmental reviews (e.g., CEQA)	X		X	X		Number of contracts (I27)
(A) The Draft PMRP also includes Implementing Metrics I4, I13, I25, I16, and I26 that are related to budgets for contracting and procurement services. See Chapter 4 for 2019 Work Plan budget considerations.						

### 3.1.2 Establish On-Site Project Manager / Oceano Dunes District Superintendent

The OHMVR Division is currently recruiting to permanently fill the on-site project manager / Oceano Dunes District Superintendent vacancy. The OHMVR Division anticipates this position will be permanently filled by the end of 2019. Table 3-2 summarizes the main implementing actions, work plan status, and reportable metrics for actions related to establishing an on-site project manager/Oceano Dunes District Superintendent.

<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Job Posting	X					NA
Recruitment		X		X		NA
Interviews/hiring			X	X		Number of applicants (I28)
Training			X	X		Hired on-site manager (I29)

### 3.1.3 Convert Wind Fencing to Vegetation

Consistent with SOA Condition 1.b., the OHMVR Division proposes to convert approximately 20 acres of the 48.6 acres of wind fencing installed in summer 2018. The area proposed for the initial conversion from wind fencing to vegetation is located on the western edge of the approximately 35.2-acre wind fence array located adjacent to the Paw Print vegetation island (see Exhibit 7, 2019/20 SOA Dust Control Vegetation Projects, and Exhibit 8, 2019/20 SOA Dust Control Project). Following removal of the existing wind fencing, the OHMVR Division will proceed with restoration of the approximately 20-acre project area. The OHMVR Division's restoration methods are fully described in Chapters 6 and 7 of the June 2019 Draft PMRP.

The OHMVR Division has prepared a planting palette with targets for container stock and native seed needed for dust control projects over the next year (see Attachment 3). The OHMVR Division estimates a total of approximately 96,600 native dune plants and more than 900 pounds of native dune seed are needed for proposed 2019/20 vegetation planting projects.<sup>6</sup>

Table 3-3 summarizes the main implementing actions, work plan status, and reportable metrics for actions necessary to convert existing wind fencing to vegetation.

<sup>6</sup> This total includes vegetation need to convert wind fencing, begin development of the proposed foredune (see Section 3.1.6), and supplemental plantings anticipated to be required at 2018/2019 restoration project areas (Barbeque Flats and North Eucalyptus; see Section 2.1.2).

<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Install perimeter fencing around treatment area (as necessary)			X	X		NA
Native seed collection and/or native plant cultivation		X	X	X		Quantities of seed (I14) Numbers of plants (I15)
Wind fence removal			X	X		Length of fencing removed (I12)
Vegetation planting/restoration			X			Acres planted (I5, I6) Annual plant survival rate (O3) Increase in area covered by live plants (O4)
Monitoring activities			X			Plant inspection/viability monitoring (I9) Acres replanted (I7, I7) Saltation monitoring (I17) Remote Sensing (I22, I23, I24) PM <sub>10</sub> emissions reductions (O1)

### 3.1.4 Maintain Existing Wind Fencing That Will Not Be Converted to Vegetation

Consistent with SOA Condition 1.b., the OHMVR Division proposes to maintain approximately 28.6 acres of wind fencing installed in summer 2018 that will not be converted to vegetation by July 31, 2020 (see Exhibit 7). Maintenance activities would include replacing fence posts, fencing materials, and potentially installing new fence rows to maintain historical design control values for wind fencing arrays (greater than 80% to 90% control in the center of the array). Table 3-4 summarizes the main implementing actions, work plan status, and reportable metrics for actions necessary to maintain existing wind fencing that will not be converted to vegetation.

<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Install perimeter fencing around treatment area (as necessary)			X	X		NA
Replace posts, fencing materials, and fence rows as needed			X	X		Length of wind fencing installed and fence spacing (I12) Area stabilized by fencing (I10)
Monitoring activities			X			Saltation monitoring (I17) Remote Sensing (I22, I23, I24) PM <sub>10</sub> emissions reductions (O1)

### **3.1.5 Install 40 Acres of Seasonal Dust Control Measures in Back Dune Regions**

The OHMVR Division will install approximately 40 acres of seasonal dust control measures (wind fencing and/or straw bales) in the back dune regions of Oceano Dunes SVRA. The OHMVR Division would install seasonal dust control measures in locations developed in coordination with the SAG. This process would start with enclosing the treatment areas with perimeter fencing. The areas closed off may or may not be continuous depending on topography and the size and location of the areas to be controlled. Wind fencing and straw bale arrays can be designed to provide a specific control efficiency and can be deployed over a large area rapidly. To install wind fencing and straw bales, the OHMVR Division would transport the materials to the control area using a flatbed truck or heavy equipment capable of pulling trailers. The OHMVR Division would set the artificial materials by hand or use a loader or backhoe. For wind fencing, the OHMVR Division would drive fence poles into the ground and stretch plastic or metal mesh fencing material across the fence poles in approximately 80-foot sections. The OHMVR Division may use heavy equipment to move and distribute sand that has accumulated in wind fencing projects throughout the park. For straw bales, the OHMVR Division may also

move sand that has accumulated in the array to other areas of the park or “roll” the bale forward onto sand that has accumulated on the upwind side of the bale. The frequency of maintenance activities would be determined based on sand accumulation and other factors that may reduce the design effectiveness of the installed project. In addition, the OHMVR Division could need to replenish materials that wear down or become buried (see Section 3.1.4). Table 3-5 summarizes the main implementing actions, work plan status, and reportable metrics for actions necessary to install and maintain 40 acres of seasonal dust control measures.

<b>Table 3-5: Install Seasonal Dust Control Measures Actions, Status, and Metrics</b>						
<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Install perimeter fencing around treatment area (as necessary)			X	X		NA
Install posts, fencing materials or straw bales, and fence rows as needed			X	X		Length of wind fencing installed and fence spacing (I12) Area stabilized by fencing (I10)
Monitoring activities			X			Saltation monitoring (I17) Remote Sensing (I22, I23, I24) PM <sub>10</sub> emissions reductions (O1)

### 3.1.6 Begin Development of a Vegetated Foredune

The OHMVR Division will, as recommended by the SAG, begin development of a vegetated foredune that could, over time, ultimately be up to approximately 48 acres in size (see Exhibit 9, 2019/2020 SOA Foredune Installation). During the 2019/2020 season, foredune development may begin with an initial, smaller vegetated treatment area (the size of which would be determined in coordination with the SAG). This smaller, vegetated treatment area would allow the OHMVR Division, SAG, and SLOAPCD the ability to measure, adjust, and adapt later foredune

planting methods and activities based on field conditions and measured results. This adaptive process would allow the OHMVR Division to maximize the benefits of a foredune planting project and evaluate the effectiveness of the foredune project within the context of the OHMVR Division's PMRP activities.

The start of any potential foredune development will first require the OHMVR Division and the California Coastal Commission to complete all necessary environmental review and permit processes that include public review periods and other administrative timelines that are potentially outside the control of the OHMVR Division. The OHMVR Division will coordinate with the SAG on the location and design of the initial and overall vegetated foredune area; however, the area ultimately selected for development will need to be reviewed for operational and logistical constraints such as safe paths of travel, development on privately-owned land, public safety, and potential conflicts with natural and other park resources. For example, a vegetated foredune will likely need to be set back from the western snowy plover seasonal nesting enclosure to reduce potential impacts on nesting birds. In addition, any existing infrastructure near the foredune development area (most notably the vault toilet buildings) will remain open to service vehicles and the public.

After environmental reviews are completed, necessary permits obtained, and on-the-ground constraints resolved, the foredune development process will start by enclosing planting areas with perimeter fencing. The areas closed off will not be continuous, but it will have gaps that allow the public to pass from the camping area to the west to the riding area to the east. Such safe paths of travel would follow the prevailing wind pattern to reduce long-term maintenance needs on the protective fencing. Following installation of the perimeter fencing a, the OHMVR Division will proceed with development of the foredune project, which will take several years to monitor and successfully complete. The OHMVR Division's foredune development methods are fully described in Chapters 6 and 7 of the Draft PMRP. Table 3-6 summarizes the main implementing actions, work plan status, and reportable metrics for actions necessary to develop a vegetated foredune.



<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
CEQA/permitting		X		X		Certified Environmental Impact Report California Coastal Commission approval
Install perimeter fencing around treatment area (as necessary)			X	X		NA
Native seed collection and/or native plant cultivation		X	X	X		Quantities of seed (I14) Numbers of plants (I15)
Vegetation planting/restoration			X			Acres planted (I1, I2) Annual plant survival rate (O3) Increase in area covered by live plants (O4)
Monitoring activities			X			Plant inspection/viability monitoring (I5) Change in fraction of plant cover (O5) Change in foredune sand volume/sediment monitoring (O6) Change in hummocks and topographical variability (O9, O10) Increase in silhouette profile (O12) Saltation monitoring (I17, O11, O18, O19) Remote Sensing (I22, I23, I24) PISWERL emissivity (O8) PM <sub>10</sub> emissions reductions (O1) Meteorological monitoring (O7)

### 3.1.7 Refine PMRP Model through Monitoring Activities

The OHMVR Division will continue to work with the SAG and the SLOAPCD to address reducible uncertainties and refine the DRI LSPDM presented in Chapter 3 of the Draft PMRP. This will involve the continuation of the monitoring activities described in Chapter 2, data analyses, and updating the DRI LSPDM model inputs to reflect new meteorological, air quality, and other data collection efforts. Table 3-7 summarizes the main implementing actions, work plan status, and reportable metrics for actions necessary to update the PMRP model through modeling results.

<b>Table 3-7: PMRP Model Update and Monitoring Actions, Status, and Metrics</b>						
<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Monitoring activities	X	X	X			Saltation monitoring (I17, O17, O18, O19) Remote Sensing (I22, I23, I24) PISWERL emissivity (I25, O18, O19) PM <sub>10</sub> emissions reductions (O1) Meteorological monitoring (I18, I19, I20) Baseline and repeat unmanned aerial surveys (I23)
Update PMRP model			X	X		Updated baseline modeling information and emission reduction estimates

### 3.1.8 Determine Baseline Approach

Section 4.1 of the Draft PMRP summarizes the SOA’s baseline time period (May 1 to August 31, 2013) and the conditions that occurred during this time. The Draft PMRP presented these conditions in four different ways because the SOA did not explicitly define baseline conditions:

- The days where the measured, 24-hour average PM<sub>10</sub> concentration at the CDF station equaled or exceeded the California Ambient Air Quality Standard (CAAQS) of 50 µg/m<sup>3</sup> (per SOA Condition 2.b)
- The single day (May 22, 2013) where the measured, 24-hour average PM<sub>10</sub> concentration at the CDF station equaled or exceeded the National Ambient Air Quality Standard (NAAQS) of 150 µg/m<sup>3</sup> (per SOA Condition 2.b)
- The day with the maximum modeled 24-hour PM<sub>10</sub> emissions level – also May 22, 2013 (per SOA Condition 2.c)
- The ten days with the highest modeled emissions levels, in terms of metric tons per day (to inform future management decisions at Oceano Dunes SVRA)

The establishment of a clear baseline, supported by the best available evidence, is imperative because the baseline conditions set the standard against which the success of the PMRP will be evaluated. The OHMVR Division, the SAG, and the SLOAPCD, have noted several concerns regarding the use of single day to define baseline conditions. The OHMVR Division will continue to work with the SAG and the SLOAPCD to determine the correct baseline approach for meeting SOA objectives (see Draft PMRP Chapter 4). This will involve several meetings to review different options for defining baseline conditions as it relates to the SOA and, depending, on the baseline definition selected by the OHMVR Division, the SAG, and the SLOAPCD, the potential modification of the SOA. It is the intent of the OHMVR Division to work with the SAG and the SLOAPCD to develop the baseline conditions against which the success of the PMRP will be evaluated no later than January 2020. Table 3-8 summarizes the main implementing actions, work plan status, and reportable metrics for actions necessary to update the SOA baseline approach.

<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Monitoring activities	X	X	X			Saltation monitoring (I17, O17, O18, O19) Remote Sensing (I22, I23, I24) PISWERL emissivity (I25, O18, O19) PM <sub>10</sub> emissions reductions (O1) Meteorological monitoring (I18, I19, I20)
Meetings with SAG and SLOAPCD to discuss baseline options				X		Updated baseline definition(s)
Update PMRP model			X	X		Updated baseline modeling information and emission reduction estimates

### **3.1.9 Additional Actions to Address Reducible Uncertainty and Gaps in Information**

The OHMVR Division will continue to work with the SAG and the SLOAPCD to take action to address reducible uncertainty associated with the LSPDM as well as fill in other gaps in information necessary to best meet SOA objectives. These include: wind climatology analysis; equipment calibrations; dynamic downscaling for more accurate modeling of wind fields; and an updated topographic database. These actions are described below.

#### **Wind Climatology Analysis**

In 2019, DRI began a wind climatology analysis for Oceano Dunes SVRA using available PM and meteorological data from the SLOAPCD's CDF and Mesa2 monitoring stations as well as upper air soundings from Vandenberg Air Force Base and data from the National Oceanic and Atmospheric Administration's National Data Buoy Center. This analysis is currently on hold due to a lack of up-to-date contract between the OHMVR Division and DRI. The OHMVR Division re-entered into a contract with DRI in September 2019. This renewed contract will enable DRI to complete the wind climatology analysis by the first quarter of 2020.

### **Field Calibrations of MetOne Particulate Profiler Equipment**

The OHMVR Division will coordinate with the SLOAPCD on the deployment of a portable PM<sub>10</sub> monitoring station within Oceano Dunes SVRA for the following purposes:

- In-situ calibration of the MetOne Particle Profilers used to monitor PM patterns across Oceano Dunes SVRA with a Federal Equivalent Method (FEM) monitor under high PM conditions, which has not been previously available
- A measurement location downwind of the foredune development area to aid in determining the changes in PM that accompany the initiation and development of the foredune restoration project.

Details regarding the security, transport, and measurement location options for the portable PM<sub>10</sub> monitoring station are provided in Attachment 4.

### **Dynamic Downscaling for More Accurate Modeling of Wind Fields**

Given the complex wind flow and topography of Oceano Dunes SVRA, an improved simulation of winds by using more realistic upper-air structure information in the Oceano Dunes and surrounding area is desired. DRI has recommended updating the existing meteorological data set, prepared using CALMET, with output from the Weather and Research Forecasting (WRF) model. The WRF model is a state-of-the-art dynamical, non-stationary model that performs better in areas of complex terrain than CALMET. Additionally, WRF adequately transfers, adds value and physical consistency to the meteorological information at the regional and local level. This downscaling process is known as dynamical downscaling and it is currently performed by operational and research institutions to improve the representation of the modeled local weather and climate information derived from the forecasting and global climate models. The WRF model and dynamic downscaling process are described in greater detail in Attachment 5. DRI will incorporate outputs from the WRF model into the LSPDM by November 30, 2019.

### **Updated Topographic Database / Dataset for Topographic and Sediment Budget Monitoring**

The OHMVR Division, in coordination with the SAG, will undertake high resolution land surveying to identify baseline terrain conditions (in a digital elevation model or digital

orthophotograph mosaic format) and support an evaluation of changes in vegetation cover and geomorphology following implementation of dust control projects including a future foredune planting. This surveying would be conducted using an Unmanned Aerial Systems (UAS) methodology involving a commercial drone and high resolution digital camera system. The UAS flights will gather high-resolution (approximately 1.5 centimeter ground sample distance) digital aerial imagery with sufficient overlap and georeferencing to allow Structure-from-Motion Multi-View Stereo algorithms in commercial software (e.g., Agisoft Metashape) to produce detailed DEMs of the surface of the beach and dune topography in the restoration area. Onsite georeferencing will be provided by installed survey control monuments (rebar benchmarks) that will be occupied by a survey-grade global navigation satellite system (GNSS) receiver for a minimum of four hours to provide sufficient data for an accurate (millimeter scale) positioning and vertical elevation (NAD83, etc.) to be derived from the National Geodetic Survey's Online Positioning User Service solution. The Wingtra UAS platform has an onboard GNSS receiver that can resolve precise positioning of all photos in post-processed kinetic (PPK) mode. For improved accuracy and truthing of the PPK georeferencing, several survey targets (2-foot flat vinyl checkerboard sheets) will also be installed within the mapping domain and georeferenced with a roving GNSS receiver in real-time kinetic (RTK) mode referenced to the onsite base station. The baseline data gathered from the initial UAS survey will provide a 3D rendering of the terrain as a DEM, as well as a digital, georeferenced orthophoto mosaic with approximately 1 to 2 centimeter pixel resolution. These data products will be used to update the DEM incorporated into the LSPDM and provide a baseline state from which volumetric, geomorphic, and areal changes in sand volumes, vegetation, and landforms within and around dust control projects, including a future foredune, can be detected and assessed.

If financial resources permit, the tentative sequence for the topographic data collection effort would be:

- The initial UAS surveys will completed before any new dust control efforts begin so as to capture baseline conditions (i.e., in winter 2019/2020)

- Surveys would occur in 2019 and 2020 bracketing the installation of temporary projects (e.g., wind fencing) and the phenology of plant growth - once when plant cover is minimal and once when cover is near maximum. Surveys must also consider enclosure timelines for Western Snowy Plover nesting season. As such, the best times are likely early October and late February.

Subsequent DEMs and orthophotomosaics will provide comparative data for changes in aerial cover and type of vegetation (including new planting regimes), aeolian landforms, sand transport pathways, and related sediment volumetric changes. A Geomorphic Change Detection (GCD, per Wheaton et al., 2010) will be conducted on sequential DEMs using spatial-temporal statistics to identify areas and volumes of significant erosion/deposition<sup>7</sup>. The survey domain will be partitioned into distinct, linked geomorphic units (beach, foredune/restoration zone, backdune and the volumetric changes within each will be quantified and assessed to provide insights into the sediment mass balance and morphodynamics of dust control projects. The effectiveness of dust control projects over time will be assessed using the UAS-derived GCD maps, orthophoto mosaics, sediment volume changes, and morphodynamic observations using some of the criteria for assessing dune restoration effectiveness documented in Walker, et al. (2013)<sup>8</sup>. Notably, a positive sediment mass balance should occur whereby sand transported by aeolian saltation would be deposited within the dust control project. Correspondingly, this would translate to a reduction in aeolian saltation and related PM<sub>10</sub> emissions within, and downwind of the dust control project. Onsite monitoring using instrument stations equipped with saltation sensors, PM<sub>10</sub> monitoring instruments, and weather stations will

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<sup>7</sup> Wheaton, J.M., Brasington, J., Darby, S.E. and Sear, D.A., 2010. Accounting for uncertainty in DEMs from repeat topographic surveys: improved sediment budgets. *Earth surface processes and landforms* 35(2): 136-156.

<sup>8</sup> Walker, I. J., Eamer, J. B. R., & Darke, I. B. (2013). Assessing significant geomorphic changes and effectiveness of dynamic restoration in a coastal dune ecosystem. *Geomorphology*, 199, 192–204.

<https://doi.org/10.1016/j.geomorph.2013.04.023>

quantify the responses of the system in between UAS surveys to provide information on the regime of events that cause observed changes.

### **Evaluation of Specific Role of Vehicle Activity on PM<sub>10</sub> Generation**

Although off-highway vehicle recreation is not identified as a significant direct contributor to elevated PM<sub>10</sub> levels downwind of Oceano Dunes SVRA, the specific role of vehicle activity on the potential creation of PM and in the subsequent wind- and saltation-driven emission of particulate dust are not yet fully understood. Therefore, the OHMVR Division, in coordination with the SAG, SLOAPCD, and CARB, will develop plans for further scientific studies that inform understanding of the underlying effects of vehicle activity on dust emissions. For example, as the first phase of a planned vegetation restoration project, a portion of project area could be closed to OHV recreation for a defined period of time and the change in saltation and PM<sub>10</sub> emissions observed over that time to see what emissions levels are in the absence of OHV activity (which may be relevant to baseline emissions levels discussed in Section 3.1.8).

Table 3-9 summarizes the main implementing actions, work plan status, and reportable metrics for actions necessary to address reducible uncertainty and gaps in information.

<b>Table 3-9: Address Reducible Uncertainty Actions, Status, and Metrics</b>						
<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Wind climatology analysis			X	X		Changes in annual and average high wind day mean 24-hour PM <sub>10</sub> by station (O2) Updated baseline definition(s)/ updated baseline modeling information and emission reduction estimates (O20)
Field calibration of Met One Profilers			X	X		Frequency of station inspection and calibration (I19, I20) Budget for equipment (I21)



<i>Implementing Action, Task, and/or Requirement</i>	<i>2019 Work Plan Status</i>					<i>Evaluation Metrics and/or Success Criteria To Document In 2020 Annual Report</i>
	<i>Already Complete</i>	<i>Already Underway</i>	<i>To Be Undertaken</i>	<i>To Be Completed</i>	<i>Not Proposed</i>	
Dynamic downscaling			X	X		Changes in annual and average high wind day mean 24-hour PM <sub>10</sub> by station (O2)
Update topographic database and sediment monitoring			X			Change in sand volumes (O6, I17 I22, I23, I24), hummocks (O9), topographic variability (O10), and silhouette profile (O12)
Evaluate role of vehicle activity			X			Updated information on emissivity and erodibility absent vehicle activity Updated baseline definition(s) (O20)

### **3.2 Expected Outcomes, Effectiveness, and Potential Emissions Reductions**

The proposed dust control measures identified in Section 3.1 are intended to reduce dust emissions downwind of Oceano Dunes SVRA. The estimated emission reductions and effectiveness of the dust control measures on downwind PM<sub>10</sub> concentrations, based on air quality modeling conducted by DRI for the Draft PMRP, are discussed in greater detail in this section.

It is important to note the information below is based on the DRI LSPDM results as presented in the June 2019 Draft PMRP. As described in Section 2.2, the OHMVR Division has pursued significant data collection campaigns in spring and summer of 2019 that will update the information below once the analyses of the new data is complete. Therefore, all estimates of expected outcomes, effectiveness, and potential emissions reductions are preliminary, subject to change, and would require confirmation in the updated DRI LSPDM.

### 3.2.1 Installation of a Vegetated Fore-dune

The DRI LSPDM estimated that the future installation of a 22.7-acre fore-dune would reduce emissions between 4.0 metric tons per day (based on the average emissions for the 10 highest modeled emission days) and 5.2 metric tons per day (for May 22, 2013)<sup>9</sup>. Assuming each acre in the general fore-dune location has the same erodibility, the installation of an approximately 48 acre fore-dune could potentially scale upwards to emissions reductions of approximately 8.5 (for the 10 highest modeled emission days) to 11.0 metric tons per day (for May 22, 2013). This potential reduction would need to be confirmed by the updated DRI LSPDM model.

The DRI LSPDM also estimated that the future installation of a 22.7-acre fore-dune would reduce downwind PM<sub>10</sub> concentrations at the CDF monitoring station by approximately -20.7 µg/m<sup>3</sup> (based on the modeled days where the PM<sub>10</sub> CAAQS standard was exceeded) to -10.5 µg/m<sup>3</sup> (based on the modeling results for May 22, 2013).<sup>10</sup> Assuming the same scaling factor for downwind PM<sub>10</sub> concentrations measured at CDF, the 48-acre fore-dune could reduce measured PM<sub>10</sub> concentrations at the CDF monitoring station by approximately -43.8 µg/m<sup>3</sup> (based on the modeled days where the PM<sub>10</sub> CAAQS standard was exceeded) to -22.2 µg/m<sup>3</sup> (based on the modeling results for May 22, 2013). This potential reduction would need to be confirmed by the updated DRI LSPDM model.

### 3.2.2 Conversion of Existing Wind Fencing to Native Dune Vegetation

Although the analysis contained in the Draft PMRP did not specifically evaluate the potential mass reduction in PM<sub>10</sub> emissions associated with the conversion of approximately 20 acres of existing wind fencing to native dune vegetation, some potential outcomes may be inferred from on the information contained in the Draft PMRP. As provided in Section 6.2.2 of the Draft PMRP, the effectiveness of wind fencing varies from 40% to 86% depending on the location measured, the spacing of the fencing, and depth of the fencing. The fencing that would be

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<sup>9</sup> Emissions reductions are from Table 5-8 of the June 2019 Draft PMRP.

<sup>10</sup> Emissions reductions are from Table 5-9 of the June 2019 Draft PMRP.

replaced by vegetation generally has a control efficiency of 94% when operating under optimal conditions (see Section 2.3.1). The establishment of a continuous cover of vegetation or materials, such as broadcast straw or mulch, on a sand surface should effectively reduce sand transport and the emissions of dust associated with the sand movement to zero, providing a control effectiveness of 100%. After scaling the emission reductions identified in Table 5-8 of the PMRP for the Initial SOA dust control measures to 20 acres, and assuming the controls are working at 100% efficiency, it is estimated the installation of vegetation could help reduce existing emissions by approximately 3.5 tons per day (assuming each acre of the 84.5 acres of Initial SOA dust control measures identified in the Draft PMRP had the same erodibility and emissivity factors). Assuming the same scaling factor for downwind PM<sub>10</sub> concentrations measured at CDF, this level of control could reduce measured PM<sub>10</sub> concentrations at the CDF monitoring station by approximately -1.6 µg/m<sup>3</sup> (based on the modeled days where the PM<sub>10</sub> CAAQS standard was exceeded) to -2.8 µg/m<sup>3</sup> (based on the modeling results for May 22, 2013). These potential reductions would need to be confirmed by the updated DRI LSPDM model.

It is important to note the modeling included in the Draft PMRP assumed 100% control effectiveness for dust control projects. Therefore, from a modeling perspective, converting wind fencing to vegetation only replaces one form of dust control with another, and does not result in emissions controls beyond that estimated in the Draft PMRP.

### **3.2.3 Install 40 Acres of Seasonal Dust Control Measures**

The DRI LSPDM estimated that the future installation of dust control measures in an approximately 163-acre area near the center of Oceano Dunes SVRA would reduce emissions between 12.4 metric tons per day (based on the average emissions for the 10 highest modeled emission days) and 21 metric tons per day (for May 22, 2013)<sup>11</sup>. Assuming each acre in this area has the same erodibility, the installation of 40 acres of seasonal dust control measures in this

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<sup>11</sup> Emissions reductions are from Table 5-8 of the June 2019 Draft PMRP.

area would scale downwards to emissions reductions of approximately 3.0 to 5.1 metric tons per day. This potential reduction would need to be confirmed by the updated DRI LSPDM model.

The Draft PMRP did not present an estimate of PM<sub>10</sub> concentration reductions at the CDF station associated with dust control measures in an approximately 163-acre area near the center of Oceano Dunes SVRA. Therefore, estimates of reductions in PM<sub>10</sub> concentration at the CDF station cannot be made at this time for the installation of 40 acres of seasonal dust control measures.

### 3.2.4 Preliminary Estimate of Progress to be Gained

The preliminary estimate of the progress to be gained by the 2019 Work Plan in meeting the current SOA goal pertaining to a 50% reduction in maximum 24-hour PM<sub>10</sub> baseline emissions is presented in Table 3-10. These preliminary estimate of progress would need to be confirmed by the updated DRI LSPDM model.

Day	Dust Control Emissions Reductions (Riding Area)						Remaining Emissions	Percent Reduction
	2013 Baseline Emissions <sup>(A)</sup>	Pre-SOA (47.7 Acres)	Initial SOA (84.5 Acres)	2019 Work Plan		Total (220.2 Acres)		
				Foredune (48 Acres)	Backdune Fencing (40 Acres)			
5/22/2013	151.6	-3.5	-14.6	-11.0	-5.1	-34.2	117.4	-22.6%
5/23/2013	152.5	-3.4	-15.6	-11.8	-4.8	-35.6	116.9	-23.3%
4/8/2013	129.0	-3.8	-13.2	-10.4	-2.5	-29.9	99.1	-23.2%
5/18/2013	112.9	-2.7	-11.9	-9.1	-3.5	-27.2	85.7	-24.1%
6/18/2013	105.3	-2.6	-9.8	-7.6	-3.5	-23.5	81.8	-22.3%
5/29/2013	100.1	-2.9	-11.2	-8.9	-1.8	-24.8	75.3	-24.8%
5/26/2013	95.1	-2.3	-9.4	-7.4	-2.9	-22	73.1	-23.1%
5/30/2013	86.9	-2.2	-8.7	-6.6	-2.6	-20.1	66.8	-23.1%
4/15/2013	79.6	-2.4	-8.3	-6.6	-1.5	-18.8	60.8	-23.6%
5/27/2013	76.2	-1.8	-7.6	-5.7	-2.4	-17.5	58.7	-23.0%
Mean	108.9	-2.8	-11.1	-8.5	-3.0	-25.4	83.5	-23.3%

Source: Table 4-1 and Table 5-8 of the June 2019 Draft PMRP, modified to reflect 2019 Work Plan activities.  
 (A) 2013 baseline emissions from Table 4-1 of the Draft PMRP. Emissions are for the open riding and camping area only.

### 3.2.5 Planned Field Measurements

In addition to the currently proposed LSPDM updates, the OHMVR Division will evaluate the effectiveness of proposed dust control measures in the field through a combination of sand flux and PM<sub>10</sub> monitoring equipment.

#### **Baseline Sand Flux Measurements**

The degree of success of planned dust control projects will, in part, be judged on the change in sand flux across the treatment area. To quantify the changes in the mass flux of sand within dust control project areas, measurements of sand flux will be made using multiple BSNE saltation traps (Fryrear, 1986)<sup>12</sup>. These simple, but effective sand traps have been used extensively at Oceano Dunes SVRA (and elsewhere) to measure sand transport following its modification by control measures such as sand fencing (Gillies et al., 2017)<sup>13</sup> and re-vegetation involving spreading straw followed by planting of native species. The relative change in sand flux from uncontrolled to controlled conditions is used to define the effectiveness of the control measure to reduce sand transport.

The methodological approach to quantify control effectiveness uses multiple BSNE traps, with their collection orifice at the same height above the ground surface (15 centimeter), spaced closer together on the windward side of an area modified by a sand/dust control project, followed by a more even spacing of traps through to the downwind edge of the control area. This pattern is used because it is well-documented that roughness, whether it be in the form of a sand fence, or distributed roughness elements, modifies the sand flux as a function of downwind travel distance in a non-linear fashion (Gillies et al., 2017, Gilies et al., 2018)<sup>14,15</sup>. The

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<sup>12</sup> Fryrear, D. (1986). A field dust sampler. *Journal of Soil and Water Conservation* 41: 117-120.

<sup>13</sup> Gillies, J.A., V. Etyemezian, G. Nikolich, R. Glick, P. Rowland, T. Pesce, M. Skinner (2017). Effectiveness of an array of porous fences to reduce sand flux: Oceano Dunes, Oceano CA. *Journal of Wind Engineering and Industrial Aerodynamics* 168: 247-259, doi: 10.1016/j.weia.2017.06.015.

<sup>14</sup> IBID.

<sup>15</sup> Gillies, J.A., V. Etyemezian, G. Nikolich, W.G. Nickling, J. Kok (2018). Changes in the saltation flux following a step-change in macro-roughness. *Earth Surface Processes and Landforms*, 43: 1871-1884, doi: 10.1002/esp.4362.

relative reduction in sand flux, i.e., sand flux internal to the control area/sand flux upwind and external to the control area defines the effectiveness of the control measure (0 to 1, where 0 represents a complete arresting of the sand flux and an effectiveness of 100%). The control effectiveness over the spatial extent of a control measure is quantified as the mean of the flux measurements made at each downwind measurement position (furthest east)/corresponding sand flux made at the upwind position.

Ideally, multiple transects of BSNEs across the width of the restoration would be installed prior to any dust control activities to quantify the mean sand flux in the area, except with an exclusion fence to restrict access to all OHV activity. As it may not at this time be feasible to have a sufficiently long period to define the sand flux across the control area prior to any restoration activities (due to time constraints and planting schedules), the methodological approach of Gillies et al. (2018) will be used to quantify the relative changes in sand flux in the restoration area caused by the restoration activities<sup>16</sup>. BSNEs will be maintained on the upwind edge of the control area to the west of all restoration activities (but within the exclusion fencing) to quantify the incoming sand flux. Multiple west-east transects of BSNEs (5 traps per transect, 10 transects from north to south) will be emplaced with their collection orifice at 15 centimeter (above local ground surface). The traps will be monitored by the OHMVR Division and the sand samples within the traps will be collected following a regional high wind/sand transport/elevated PM<sub>10</sub> event. Samples will be collected if the leading edge traps contain multiple grams of sand. Traps downwind of the leading edge traps will be collected if they contain multiple grams of sand. If the downwind traps, checked following collection of the leading edge traps, do not contain sufficient sand for accurate weighing they will be noted as containing a trace amount (less than 1 gram). Personnel involved in sample collection will be provided with a vial of sand (collected from the foredune restoration area) that contains 1 gram of sand so that they can make an effective judgement on whether to collect the sample or not. BSNE traps that record trace amounts of sand within them will be considered to show zero flux

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<sup>16</sup> IBID.

when included in the calculation of effectiveness. Sand flux reduction, and control effectiveness, attributable to dust control projects will be determined by maintaining this sampling network throughout the duration of the treatment. Effectiveness of the control will be reported on an annual basis, if sand transport is measured by the leading edge BSNEs.

### **PM<sub>10</sub> Measurements**

Measuring emissions (in terms of micrograms per square meter per second) of PM<sub>10</sub> from an actively emitting surface is a challenge due to the complexity of the configuration of instruments required as well as the necessary quality of the measurements in terms of precision, accuracy, and time resolution. For previous studies at Oceano Dunes SVRA, it has been assumed that dust emission scales with saltation flux, such that a reduction in sand flux creates a commensurate reduction in dust or PM<sub>10</sub> flux. To provide confidence that this does occur PM<sub>10</sub> monitors (MetOne Particle Profilers) have been placed upwind and in the immediate downwind position of control measures. The expectation is that if sand flux reduction is observed, PM<sub>10</sub> concentrations will not increase across the horizontal distance of the area under control. To date, when this measurement procedure has been used at Oceano Dunes SVRA for areas that have had sand flux controls in place, the difference between upwind and downwind PM<sub>10</sub> has shown a decrease (e.g., Gillies et al., 2017; Gillies et al., 2019; see Attachment 2)<sup>17,18</sup>. This suggests that the emission of PM<sub>10</sub> within the area being controlled has been reduced along with the sand flux. For dust control projects upwind and downwind monitoring of PM<sub>10</sub> will be undertaken to keep a record of how the relative concentration (downwind/upwind) changes through time to provide confirming data of the effectiveness of the developing foredune to modulate dust emissions from the area.

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<sup>17</sup> See footnote 7.

<sup>18</sup> See footnote 4.

### **3.3 Sensitivity Analysis / Projection of Additional Controls Necessary to Achieve a 50% Reduction in Maximum Baseline Emissions**

As described in Section 2.2, the OHMVR Division has completed or is in the progress of completing several significant data collection campaigns in spring and summer of 2019 that will update Draft PMRP modeling. Therefore, at this time, it is premature to complete a sensitivity analysis that evaluates the effect of increasing the magnitude of the dust control measures described in Section 3.1.



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## 4 BUDGETARY CONSIDERATIONS

The OHMVR Division's estimated budget to develop and implement the 2019/2020 dust control actions described in Chapter 3 is \$2,642,230. A detailed breakdown of this estimated budget is provided in Table 4-1.

<b>Table 4-1: Estimated 2019 Work Plan Budget</b>			
<b>Dust Control Activity</b>	<b>3<sup>rd</sup> Party Contract Costs</b>	<b>Other Costs</b>	<b>Total Costs</b>
Vegetation Plantings (Conversion of Wind Fencing, Foredune, and Supplemental Plantings)			
Support Services	\$343,000	\$0	\$343,000
Labor	\$257,000	\$104,000	\$361,000
Materials	\$0	\$95,000	\$95,000
Equipment	\$97,000	\$125,000	\$222,000
Greenhouse Facilities	\$150,000	\$0	\$150,000
<i>Subtotals</i>	<i>\$847,000</i>	<i>\$324,000</i>	<i>\$1,171,000</i>
Maintenance and Installation of Wind Fencing			
Labor	\$156,000	\$18,000	\$174,000
Materials	\$0	\$50,000	\$50,000
Equipment	\$100,000	\$0	\$100,000
<i>Subtotals</i>	<i>\$256,000</i>	<i>\$68,000</i>	<i>\$324,000</i>
Monitoring (Sand Flux, Air Quality, Meteorological, and Other Monitoring)			
Instrument Operations	\$229,000	\$29,000	\$258,000
Data Analysis	\$300,000	\$0	\$300,000
<i>Subtotals</i>	<i>\$529,000</i>	<i>\$29,000</i>	<i>\$558,000</i>
Dust Control Project Design and Technical Assistance			
Scientific Expertise	\$368,000	\$0	\$368,000
<i>Subtotals</i>	<i>\$368,000</i>	<i>\$0</i>	<i>\$368,000</i>
Other Items of Expense			
Miscellaneous	\$221,230	\$0	\$221,230
<i>Subtotals</i>	<i>\$221,230</i>	<i>\$0</i>	<i>\$221,230</i>
<b>TOTAL COSTS</b>	<b>\$2,221,230</b>	<b>\$421,000</b>	<b>\$2,642,230</b>
Note: Cost estimate does not include permanent staff positions assigned to these duties but does include seasonal staff time and overtime for permanent staff.			

The approximately \$2.64 million budget shown in Table 4-1 is similar to the costs the OHMVR Division incurred from summer 2018 to July 31, 2019. Compared to the previous 12 months:

- Costs for greenhouse services (to grown native plants) have increased at off-site growing facilities (private facilities and Cal Poly San Luis Obispo facilities)
- Labor costs have increased to install native dune plants and restoration materials;
- Contract costs for scientific and technical assistance for additional field investigations (PI-SWERL, air quality monitoring) and scientific analysis (DRI LSPDM, analysis of new field measurements, etc.).

Costs for greenhouse services and labor to install plants have increased primarily due to the increase in the amount of planting projects at Oceano Dunes SVRA. Prior to the 2018/19 restoration season, the OHMVR Division had planted a maximum of approximately 20 acres of vegetation per year for dust control purposes. In 2018/19 and again in 2019/20, the OHMVR Division planted approximately 40 acres of native dune vegetation. This additional acreage represents a large increase in the labor required to grow out plants, prepare restoration sites for plant and seed material, and install plants.

## 5 IMPLEMENTATION SCHEDULE

Draft PMRP Attachment 9 presents an overall implementation schedule for the PMRP. The tables below present updated schedules for implementing the dust control activities identified in Chapter 3 over the August 1, 2019 to July 31, 2020 time period.

<b>Table 5-1 2019/2020 Contracting and Procurement Schedule</b>														
<i>Implementing Action, Task, or Requirement</i>	<i>Task Start Date</i>	<i>Task End Date</i>	<i>2019/2020 Implementation Schedule</i>											
			<i>Aug '19</i>	<i>Sep '19</i>	<i>Oct '19</i>	<i>Nov '19</i>	<i>Dec '19</i>	<i>Jan '20</i>	<i>Feb '20</i>	<i>Mar '20</i>	<i>Apr '20</i>	<i>May '20</i>	<i>Jun '20</i>	<i>Jul '20</i>
SAG Contracting	Dec '18	Apr '19												
Air quality and/or meteorological equipment	Mar '19	Sep '19												
Plant propagation services, facilities, and/or materials	Apr '19	May '23												
Contract labor resources, including planting services and environmental reviews (e.g., CEQA)	Jun '19	Aug '19												
Table Key:														
	Action start.													
	Action in progress.													
	Action complete.													

<b>Table 5-2 2019/2020 On-Site Project Manager/District Superintendent Schedule</b>														
Implementing Action, Task, or Requirement	Task Start Date	Task End Date	2019/2020 Implementation Schedule											
			Aug '19	Sep '19	Oct '19	Nov '19	Dec '19	Jan '20	Feb '20	Mar '20	Apr '20	May '20	Jun '20	Jul '20
Job Posting	Dec '18	Mar '19												
Recruitment	Jan '19	Nov '19												
Interviews/Hiring	Oct '19	Dec '19												
Training	Dec '19	May '20												
Table Key:														
	Action start.													
	Action in progress.													
	Action complete.													

<b>Table 5-3 2019/2020 Convert Wind Fencing to Vegetation Schedule</b>														
Implementing Action, Task, or Requirement	Task Start Date	Task End Date	2019/2020 Implementation Schedule											
			Aug '19	Sep '19	Oct '19	Nov '19	Dec '19	Jan '20	Feb '20	Mar '20	Apr '20	May '20	Jun '20	Jul '20
Install perimeter fencing around treatment area (as necessary)	Aug '19	Oct '20												
Native seed collection and/or native plant cultivation	Jan '19	Nov '20												
Wind fence removal	Aug '19	Oct '20												
Straw bales/mulch	Oct '19	Nov '20												
Vegetation planting/restoration	Jul '19	Feb '20												
Monitoring activities	Jan '20	Dec '23												
Table Key:														
	Action start.													
	Action in progress.													
	Action complete.													

Implementing Action, Task, or Requirement	Task Start Date	Task End Date	2019/2020 Implementation Schedule													
			Aug '19	Sep '19	Oct '19	Nov '19	Dec '19	Jan '20	Feb '20	Mar '20	Apr '20	May '20	Jun '20	Jul '20		
Install perimeter fencing around treatment area (as necessary)	Jan '20	Mar '20														
Replace posts, fencing materials, and fence rows as needed; Install 40 acres of new fencing projects	Feb '20	Mar '20														
Remove 40 acres of new fencing projects	Jul '20	Aug '21														
Monitoring activities	Feb '20	TBD														
Table Key:																

Implementing Action, Task, or Requirement	Task Start Date	Task End Date	2019/2020 Implementation Schedule													
			Aug '19	Sep '19	Oct '19	Nov '19	Dec '19	Jan '20	Feb '20	Mar '20	Apr '20	May '20	Jun '20	Jul '20		
CEQA	Jun '19	Dec '19														
California Coastal Commission Approval	Dec '19	TBD														
Install perimeter fencing around treatment area	Jan '19	TBD														
Native seed collection and/or plant cultivation	Apr '19	Feb '20														
Vegetation planting	Jan '20	Mar '20														
Monitoring activities	Jan '20	Dec '23														
Table Key:																

Implementing Action, Task, or Requirement	Task Start Date	Task End Date	2019/2020 Implementation Schedule												
			Aug '19	Sep '19	Oct '19	Nov '19	Dec '19	Jan '20	Feb '20	Mar '20	Apr '20	May '20	Jun '20	Jul '20	
Meteorological and PM data acquisition	May '19	Dec '23													
PI-SWERL measurements	May '19	Jun '23													
PI-SWERL analyses	Jul '19	Oct '23													
DEM update	TBD	TBD													
Incorporate DEM update into LSPDM	Oct '19	Dec '22													
Updated LSPDM modeling	Dec '19	Mar '23													
Compare model predictions with PM data measurements	Dec '19	Mar '23													
Improve LSPDM performance	Jun '19	Dec '23													
Table Key:															

Implementing Action, Task, or Requirement	Task Start Date	Task End Date	2019/2020 Implementation Schedule												
			Aug '19	Sep '19	Oct '19	Nov '19	Dec '19	Jan '20	Feb '20	Mar '20	Apr '20	May '20	Jun '20	Jul '20	
Review available field and modeling data	May '19	Mar '20													
Develop alternative SOA baseline options	Jan '20	Mar '20													
Recommend baseline approach to APCD	Feb '20	Mar '20													
Table Key:															

Implementing Action, Task, or Requirement	Task Start Date	Task End Date	2019/2020 Implementation Schedule											
			Aug '19	Sep '19	Oct '19	Nov '19	Dec '19	Jan '20	Feb '20	Mar '20	Apr '20	May '20	Jun '20	Jul '20
Wind climatology analysis	Oct '19	Mar '20												
Field calibration of Met One Profilers	Oct '19	Jul '20												
Dynamic downscaling	Oct '19	Nov '19												
Update topographic database and sediment monitoring	Oct '19	TBD												
Evaluate role of vehicle activity	TBD	TBD												
Table Key:														
	Action start.													
	Action in progress.													
	Action complete.													



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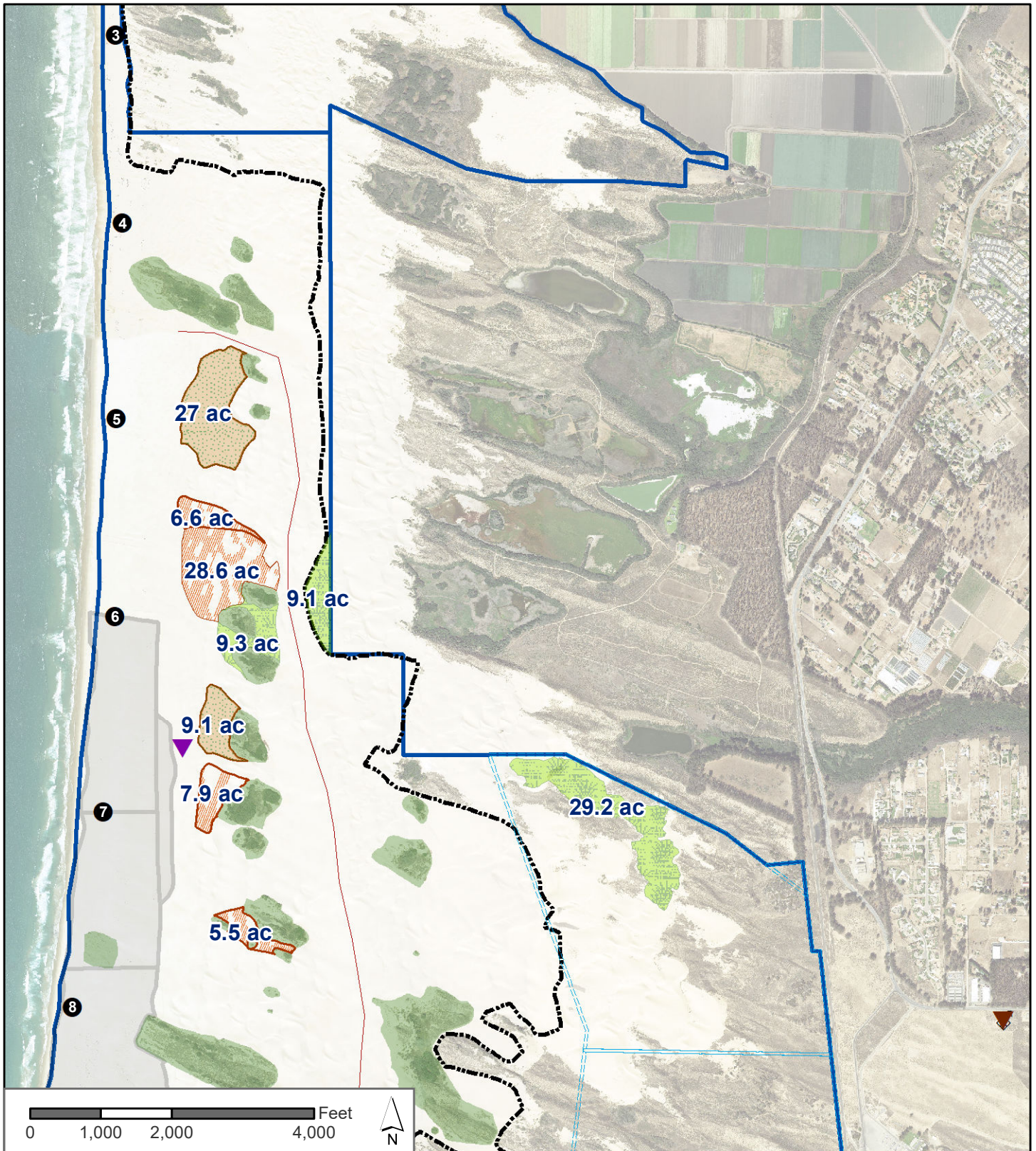
**Oceano Dunes SVRA Draft PMRP  
2019 Annual Report and Work Plan**

**EXHIBITS**

- Exhibit 1: SOA Dust Control Measures**
- Exhibit 2: 2018/19 Supplemental Restoration Dust Control Project**
- Exhibit 3: Example 2018 Wind Fencing Photographs**
- Exhibit 4: Pier Avenue Trackout Mat**
- Exhibit 5: Example Monitoring Equipment**
- Exhibit 6: 2019 Work Plan Meteorological Monitoring**
- Exhibit 7: 2019/20 SOA Dust Control Vegetation Projects**
- Exhibit 8: 2019/20 SOA Dust Control Project**
- Exhibit 9: 2019/20 SOA Foredune Installation**

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# Exhibit 1



Source: CDPR, Desert Research Institute

7/25/2019

- |  |   |
|--|---|
| Pre-SOA vegetation project (2014 and 2017)     | Sand Highway, approx.                       |
| Initial SOA wind fencing projects              | Open riding and camping area boundary fence |
| Initial SOA straw bales/restoration            | Marker post                                 |
| Existing fenced vegetation islands (186 acres) | Nesting enclosure                           |
| <b>Wind monitoring towers</b>                  | Park boundary                               |
| CDF  |   |
| S1   |   |
| Phillips 66 Lease area                         |   |



# Exhibit 2



Source: CDPR, Desert Research Institute

- 2018/2019 supplemental restoration (8.2 acres)
- Initial SOA wind fencing projects
- Initial SOA straw bales/restoration
- Pre-SOA vegetation project (2014 and 2017)
- Existing fenced vegetation islands (186 acres)
- Sand Highway, approx.
- Open riding and camping area boundary fence
- Park boundary

7/29/2019



## 2018/19 Supplemental Dust Control Restoration Project

Oceano Dunes SVRA 2019

**Exhibit 3: Example 2018 Wind Fence Photographs**



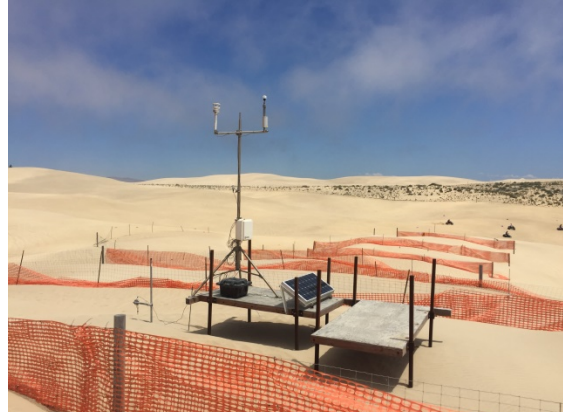
*Exhibit 3. 2018 wind fencing projects installed at Oceano Dunes SVRA. Partially buried fencing requiring maintenance is visible in the top and lower right photographs.*

**Exhibit 4: Pier Avenue Trackout Mat**



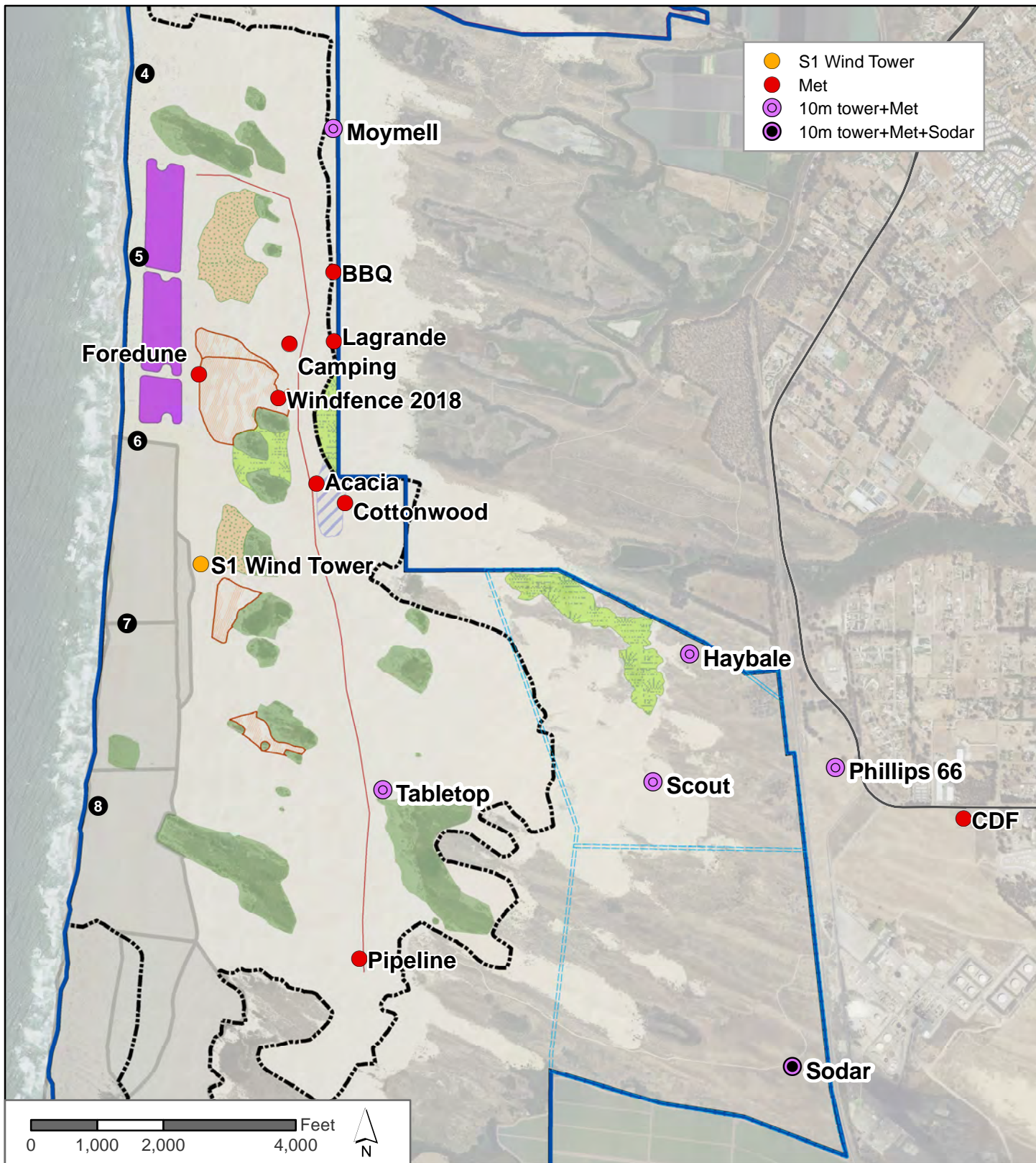
*Exhibit 4. Pier Avenue Trackout Mats.*

**Exhibit 5: Example Monitoring Equipment**



*Exhibit 5. Example monitoring equipment, including BSNEs (top left), PM<sub>10</sub> and wind speed/direction instruments (top right), and meteorological monitoring stations (bottom).*

# Exhibit 6



Source: CDP, Desert Research Institute, MIG

10/15/2019

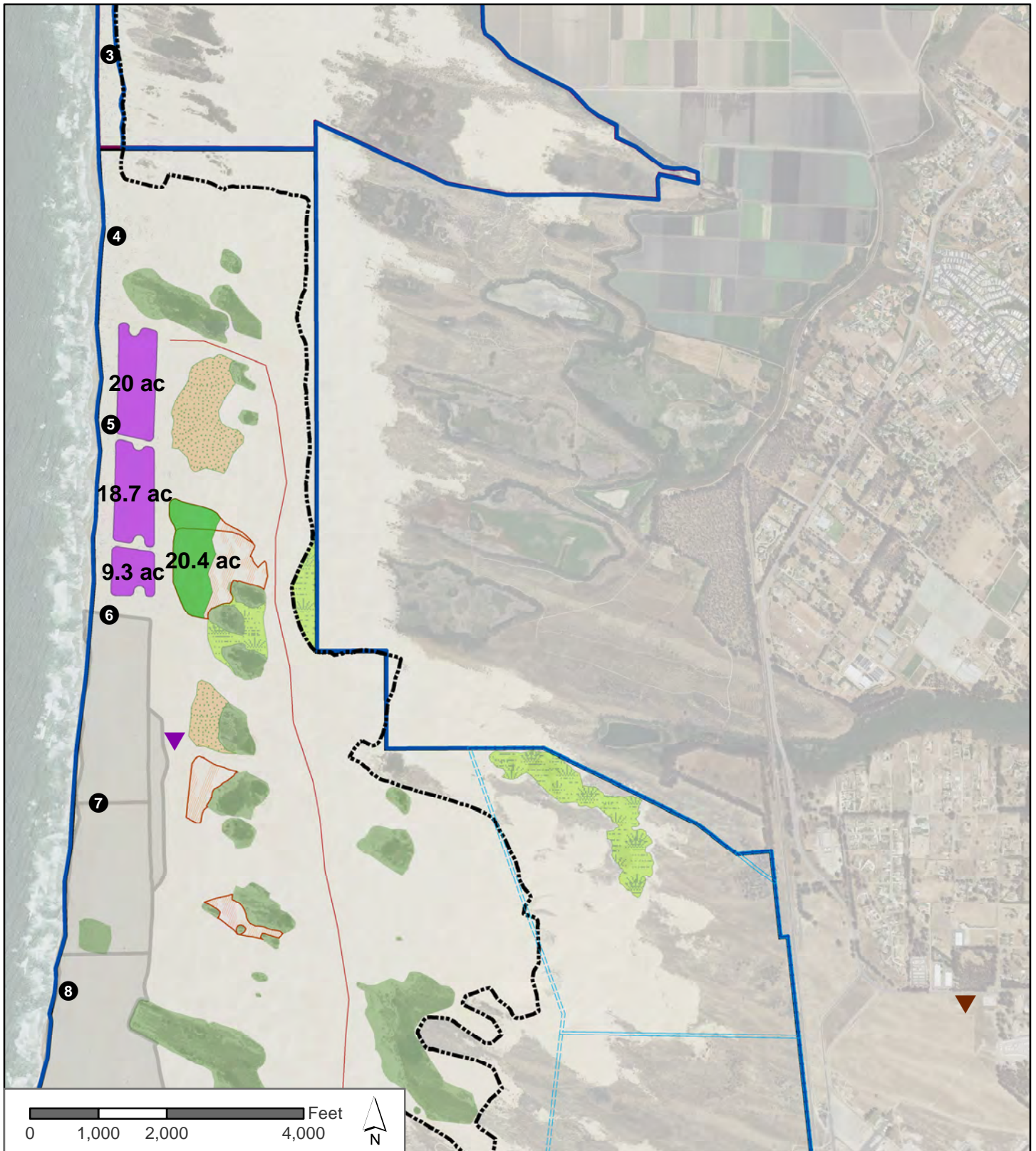
- Potential foredune (48 acres)
- Pre-SOA vegetation project (2014 and 2017)
- Pre-SOA wind fencing project (removed)
- Initial SOA wind fencing projects
- Initial SOA straw bales/restoration
- Existing fenced vegetation islands (186 acres)
- Phillips 66 Lease area
- Sand Highway, approx.
- Marker post
- Open riding and camping area boundary fence
- Nesting enclosure
- Park boundary



**2019 Monitoring Network**  
Oceano Dunes SVRA 2019



# Exhibit 7



Source: CDPR, Desert Research Institute, MIG

10/15/2019

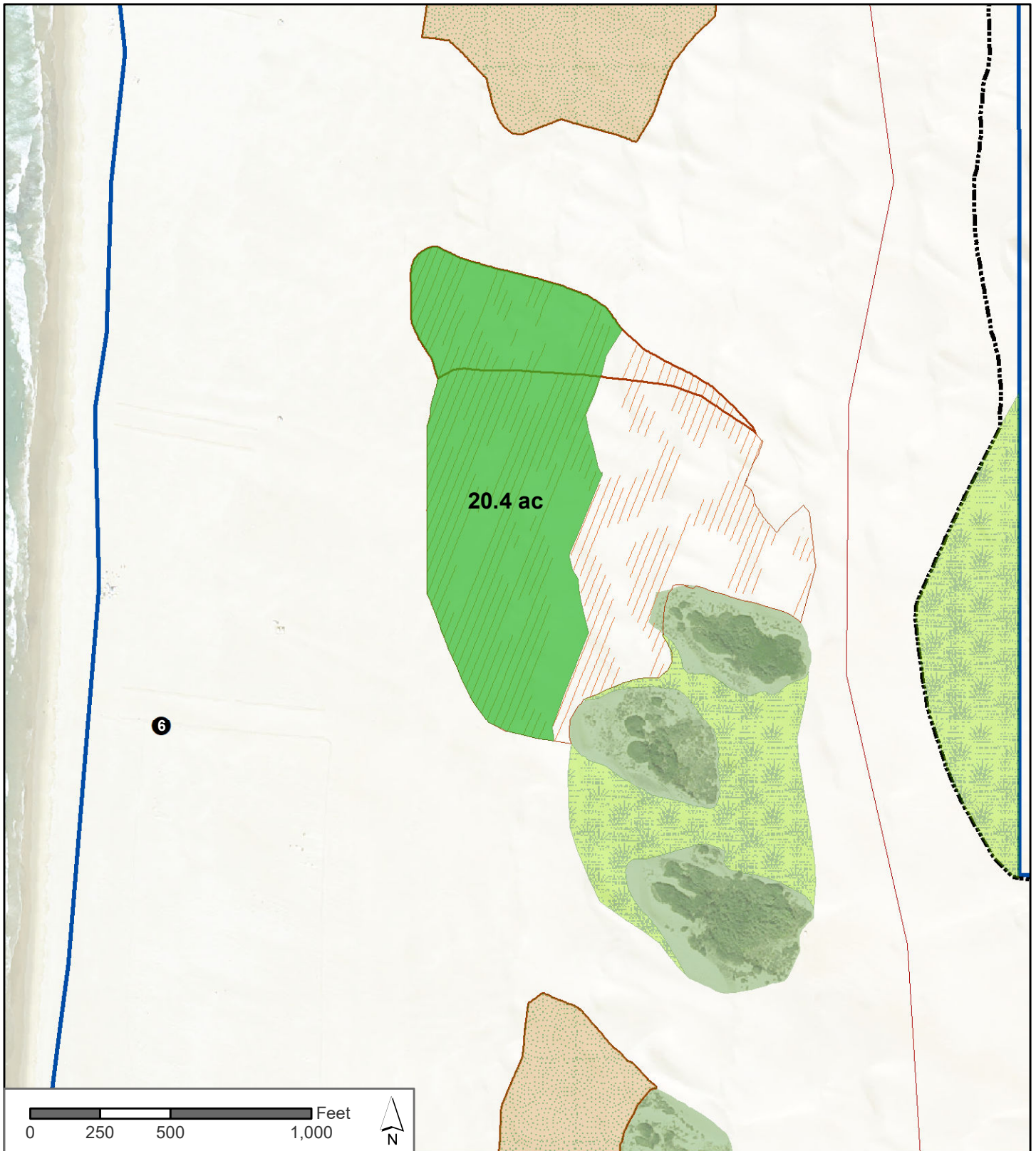
- Potential foredune (48 acres)
  - Planned 2019 SOA wind fence restoration
  - Initial SOA wind fencing projects
  - Initial SOA straw bales/restoration
  - Pre-SOA vegetation project (2014 and 2017)
  - Existing fenced vegetation islands (186 acres)
  - Nesting enclosure
  - Park boundary
  - Phillips 66 Lease area
  - Sand Highway, approx.
  - Marker post
  - Open riding and camping area boundary fence
  - Nesting enclosure
  - Park boundary
- Wind monitoring towers**
- CDF
  - S1

## 2019/20 SOA Dust Control Vegetation Projects

Oceano Dunes SVRA 2019



# Exhibit 8



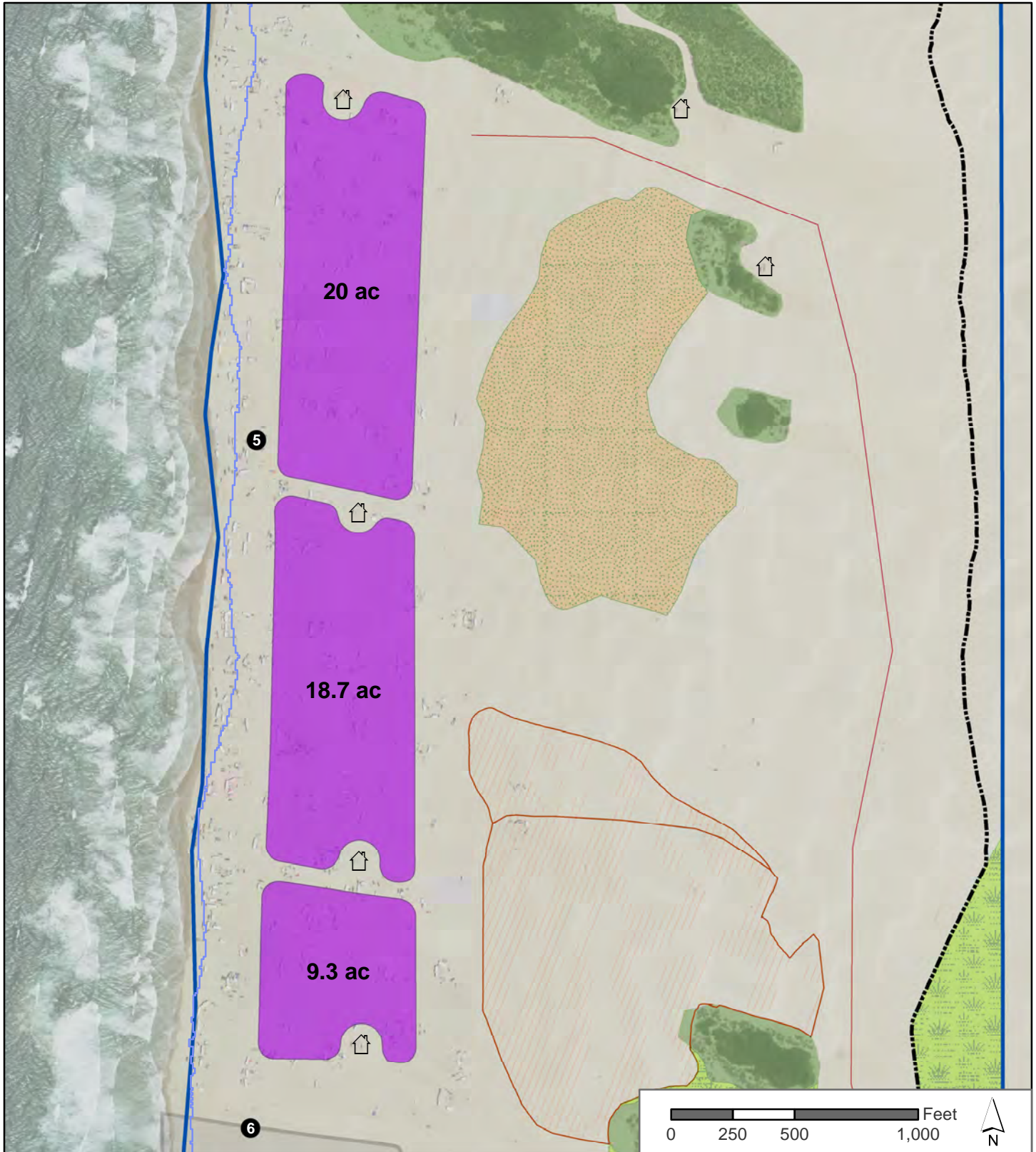
Source: CDPR, Desert Research Institute

- Planned 2019 SOA wind fence restoration
- Initial SOA wind fencing projects
- Initial SOA straw bales/restoration
- Pre-SOA vegetation project (2014 and 2017)
- Existing fenced vegetation islands (186 acres)
- Sand Highway, approx.
- Marker post
- Open riding and camping area boundary fence
- Park boundary

7/29/2019



# Exhibit 9



Source: CDPR, Desert Research Institute, MIG

10/15/2019

- Potential foredune (48 acres)
- Initial SOA wind fencing projects
- Initial SOA straw bales/restoration
- Pre-SOA vegetation project (2014 and 2017)
- Existing fenced vegetation islands (186 acres)
- Mean Higher High Water (MHHW), 2000
- Vault toilets
- Sand Highway, approx.
- Marker post
- Open riding and camping area boundary fence
- Park boundary



**2019/20 SOA Foredune Installation**  
*Oceano Dunes SVRA 2019*

**Oceano Dunes SVRA Draft PMRP  
2019 Annual Report and Work Plan**

**ATTACHMENT 1**

**Restoration 2018-19 Project Summary**

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## Restoration 2018-19 Project Summary

Site	BBQ Flats	Eucalyptus North	LaGrille Hill	Pawprint	
Site Description	New Site	New Site	Supplemented	Supplemented	
Site Established	2018-19	2018-19	2017-18	2017-18	
<b>Total Area Planted</b>					<b>Total</b>
Total Area (acre)	25.30	8.56	2.84	5.17	41.87
Total Native Plant Count	72,126.00	22,856.00	5,445.00	5,924.00	106,351.00
Plants /Acre	2,850.83	2,670.09	1,917.25	1,145.84	2,540.03
<b>Number of Plants by Species</b>					
<i>Achillea millefolium</i>	9,215	3,234	748	748	13,945
<i>Acmispon glaber</i>	472	184	0	0	656
<i>Ambrosia chamissonis</i>	644	0	0	0	644
<i>Astragalus nuttallii</i>	0	0	0	98	98
<i>Atriplex leucophylla</i>	147	0	0	0	147
<i>Camissoniopsis chieranthifolia</i>	547	0	0	0	547
<i>Corethrogyne filaginiflora</i>	1,813	662	150	248	2,873
<i>Dudleya lanceolata</i>	35	56	0	0	91
<i>Ericameria ericoides</i>	2,513	868	207	207	3,795
<i>Erigeron blochmaniae</i>	5,047	1,774	416	416	7,653
<i>Eriogonum parvifolium</i>	2,352	824	194	194	3,564
<i>Eriophyllum staechadifolium</i>	12,365	3,817	867	867	17,916
<i>Erysimum insulare</i>	4,729	1,675	591	990	7,985
<i>Fragaria chiloensis</i>	9	0	18	0	27
<i>Lupinus chamissonis</i>	21,835	7,098	1,667	1,667	32,267
<i>Monardella crispera</i>	3,285	1,024	262	262	4,833
<i>Oenothera elata</i>	1,225	0	0	0	1,225
<i>Phacelia ramosissima</i>	441	174	0	0	615
<i>Salix lasiolepis</i>	160	67	0	0	227
<i>Senecio blochmaniae</i>	5,292	1,399	325	325	7,341
<b>Total Area Covered with Straw</b>					<b>Total</b>
Total Area (acre)	25.30	8.56	0.00	0.00	33.86
Total Bales	3,634.00	1,356.00	0.00	0.00	4,990.00
Total Bales/Acre	143.64	158.41	0.00	0.00	147.37
<b>Straw Hand Scattered</b>					
Area (acre)	25.24	7.45	0.00	0.00	32.69
Bales	3,589.00	1,302.00	0.00	0.00	4,891.00
Bales/Acre	142.22	174.77	0.00	0.00	149.64
<b>Straw Hand Punched</b>					
Area (acre)	1.07	1.07	0.00	0.00	2.13
Bales	45.00	54.00	0.00	0.00	99.00
Bales/Acre	42.17	50.61	0.00	0.00	46.39

## Restoration 2018-19 Project Summary

Site	BBQ Flats	Eucalyptus North	LaGrille Hill	Pawprint	
<b>Total Area Seeded</b>					<b>Total</b>
<b>Total Area (acre)</b>	<b>25.30</b>	<b>8.56</b>	<b>2.84</b>	<b>5.17</b>	<b>41.87</b>
Area (%)	60.43%	20.44%	6.78%	12.35%	<b>100.00%</b>
Native Seed Weight (lb)	360.37	65.53	9.07	12.96	<b>447.93</b>
Native Seed (lb) /Acre	14.24	7.66	3.19	2.51	<b>10.70</b>
Native Seed Weight (g)	163,463.83	29,724.41	4,114.15	5,878.66	<b>203,181.05</b>
Native Seed (g) /Acre	6,461.02	3,472.48	1,448.65	1,137.07	<b>4,852.66</b>
Fertilizer 15-15-15 (lb)	1,500.00	600.00	100.00	100.00	<b>2,300.00</b>
Fertilizer 15-15-15 (lb) /Acre	59.29	70.09	35.21	19.34	<b>54.00</b>
Sterile Triticale (lb)	1,600.00	600.00	100.00	100.00	<b>2,400.00</b>
Sterile Triticale(lb) /Acre	63.24	70.09	35.21	19.34	<b>57.00</b>
<b>Seed Weight (lb) by Species</b>					
<i>Abronia maritima</i>	77.98	0.00	0.00	0.00	<b>77.98</b>
<i>Abronia umbellata</i>	0.34	0.12	0.02	0.03	<b>0.51</b>
<i>Acmispon glaber</i>	24.48	8.35	1.15	1.78	<b>35.76</b>
<i>Achillea millefolium</i>	15.56	5.31	0.73	1.19	<b>22.79</b>
<i>Ambrosia Chamissonis</i>	112.80	0.00	0.00	0.00	<b>112.80</b>
<i>Astragalus Nuttalli</i>	0.05	0.02	0.00	0.01	<b>0.08</b>
<i>Atriplex leucophylla</i>	0.07	0.00	0.00	0.00	<b>0.07</b>
<i>Baccharis pilularis</i>	0.50	0.17	0.02	0.04	<b>0.73</b>
<i>Camissoniopsis chieranthifolia</i>	0.62	0.00	0.00	0.00	<b>0.62</b>
<i>Corethrogyne filaginifolia</i>	0.21	8.00	1.10	0.09	<b>9.40</b>
<i>Erigeron blochmaniae</i>	5.84	1.99	0.27	0.44	<b>8.54</b>
<i>Eriastrum densifolium</i>	0.04	0.03	0.05	0.07	<b>0.19</b>
<i>Ericameria ericoides</i>	31.35	10.70	1.48	2.32	<b>45.85</b>
<i>Erysimum insulare</i>	0.37	0.13	0.02	0.02	<b>0.54</b>
<i>Eriogonum parvifolium</i>	34.26	11.69	1.61	2.56	<b>50.12</b>
<i>Eriophyllum staechadifolium</i>	13.76	4.69	0.65	1.01	<b>20.11</b>
<i>Juncus lesueurii</i>	0.43	0.15	0.02	0.03	<b>0.63</b>
<i>Lupinus chamissonis</i>	5.60	1.91	0.26	1.25	<b>9.02</b>
<i>Malacothrix incana</i>	0.15	0.00	0.00	0.00	<b>0.15</b>
<i>Monardella crisper</i>	5.84	1.99	0.27	0.49	<b>8.59</b>
<i>Phacelia ramosissima</i>	19.67	6.71	0.93	1.47	<b>28.78</b>
<i>Senecio blochmaniae</i>	10.45	3.57	0.49	0.16	<b>14.67</b>
fore dune mix	191.62	0.00	0.00	0.00	<b>191.62</b>
back dune mix	168.75	65.53	9.07	12.96	<b>256.31</b>
ACMI Duff	24.91	8.50	1.17	1.76	<b>36.34</b>
ASNU Duff	0.15	0.05	0.01	0.01	<b>0.22</b>
CACH Duff	3.89	1.33	0.18	0.27	<b>5.67</b>
ERIN Duff	0.66	0.23	0.03	0.05	<b>0.97</b>
ERST Duff	15.76	5.38	0.74	1.11	<b>22.99</b>
LUCH Duff	122.34	41.74	5.76	8.64	<b>178.48</b>

**Oceano Dunes SVRA Draft PMRP  
2019 Annual Report and Work Plan**

**ATTACHMENT 2**

**Dust Control Projects ODSVRA – Sand Fence Effectiveness, 2018 (Draft)**



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# Dust Control Projects ODSVRA - Sand Fence Effectiveness, 2018 (DRAFT)

J.A. Gillies, V. Etyemezian, G. Nikolich

Division of Atmospheric Sciences, Desert Research Institute, Reno and Las Vegas, NV

Draft date: 04/04/2019

## Introduction

Since 2014 California State Parks has installed control measures including sand fence and roughness arrays to temporarily reduce, and planted vegetation in critical areas to eliminate, sand transport and the associated dust emissions in areas of the Oceano Dunes State Vehicular Recreation Area (ODSVRA) State Park. These control measures are emplaced to try and reduce the amount of particulate matter  $\leq 10 \mu\text{m}$  aerodynamic diameter ( $\text{PM}_{10}$ ) originating from within the ODSVRA due to wind erosion that is part of the overall  $\text{PM}_{10}$  burden measured at air quality monitors operated by the San Luis Obispo Co. Air Pollution Control District (SLOCAPCD). The reduction of  $\text{PM}_{10}$  is mandated by the Stipulated Order of Abatement issued in April 2018.

Arrays of sand fences of varying size have been installed each year within the ODSVRA beginning in 2014. In 2014, 4 foot-high plastic sand fences of  $\approx 50\%$  porosity were emplaced into  $\approx 30$  acres of dunes. They were oriented approximately perpendicular to the prevailing direction of high wind and spaced 10 fence heights apart (10h). In 2015 the same type of fencing was emplaced in  $\approx 37$  acres, but the spacing was reduced to 7 fence heights apart (7h). Gillies et al. (2017) report on the effectiveness of these arrays of porous fences to reduce sand flux and dust emissions. Measurements of sand flux through the arrays indicated that it diminishes exponentially with increasing distance, reaching equilibrium at  $\approx 93$  fence heights for the 10h spacing and  $\approx 27$  fence heights for the 7h spacing. Fences spaced 7h apart reduced sand flux for the entire area by 78%, and 86% for the area that was a distance of  $>27$  h from the leading fence. Fences spaced at 10 h reduced sand flux for the entire area by 40%, and 56% for the area  $>93$ h downwind from the leading fence.  $\text{PM}_{10}$  monitoring upwind and downwind of the array and in the absence of the array in 2015, indicated that the downwind  $\text{PM}_{10}$  concentration was less than the upwind for the fence array, whereas in the absence of fences  $\text{PM}_{10}$  increased in the downwind direction over the same fetch distance, suggesting the presence of the fences was reducing the flux of  $\text{PM}_{10}$  from within the fence array. A reasonable estimate of the reduction in dust emissions attributable to the fence arrays is that is equivalent to the reduction achieved in the sand flux, as for sandy soils it has been observed that the ratio of dust flux to sand flux is relatively stable and independent of wind speed (Gillette., 1999).

The 2017 and 2018 sand flux data in the fence arrays are provided in Table 1. The 2017 sand flux data indicated that the sand transport reduction for the entire surface area defined by the perimeter of the array, when sand flux measured upwind of the array resulted in sand catches in the single-height BSNE traps  $\geq 10$  g was 55% ( $\pm 100\%$ ), which characterized days with the highest sand flux rates. The mean normalized sand flux (i.e.,  $\text{NSF} = \text{sand flux interior the array} / \text{sand flux exterior to the array}$ ) was 0.24 ( $\pm 0.33$ ) over 89% of the sand fence array, which matches quite closely the results of 2015 and 2016 for sand fence arrays spaced at 7h.

**Table 1.** Sand flux reduction (Normalized Sand Flux, NSF) in the fence arrays in 2017 and 2018

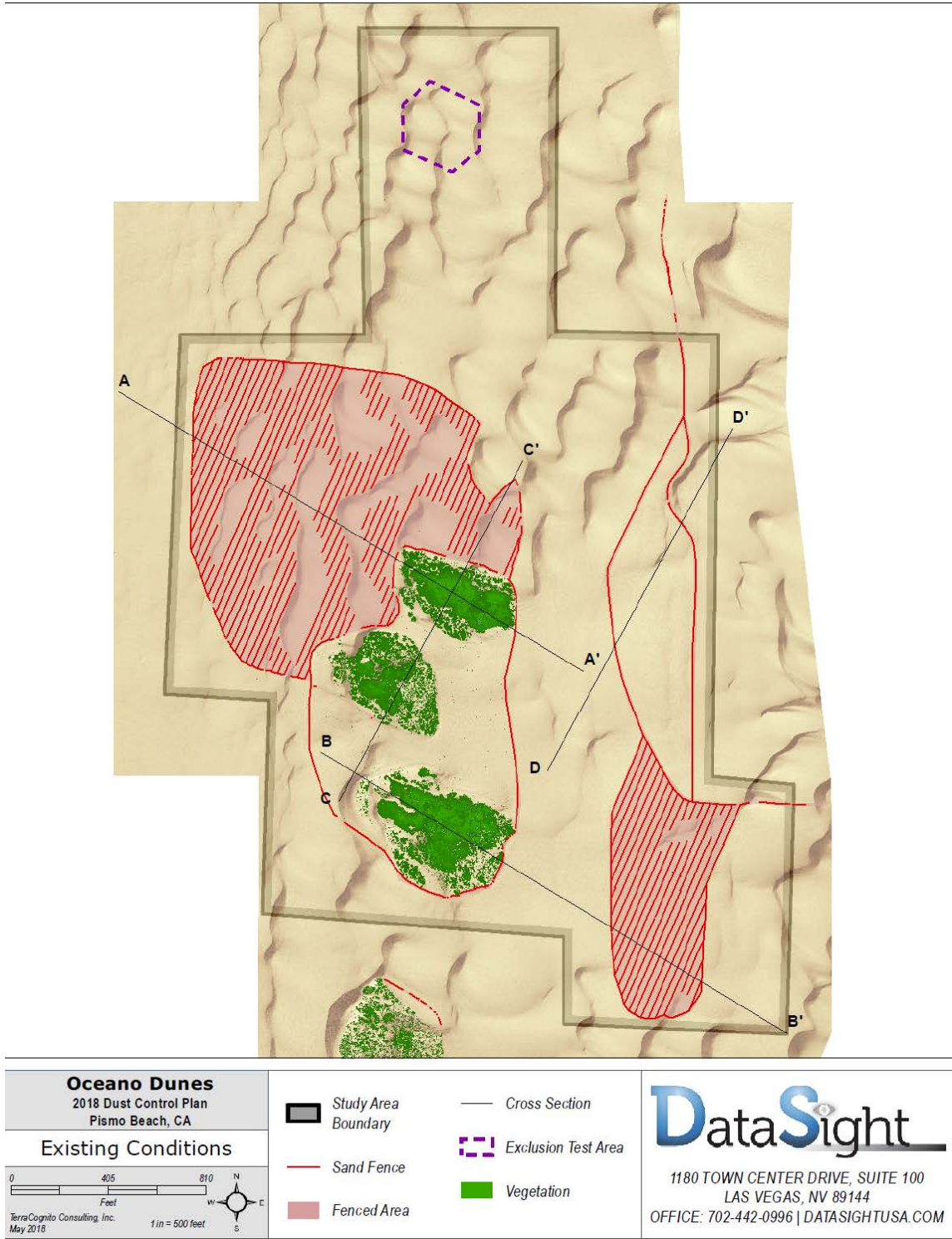
2017 (10 Acre Plot)				2018 (37.7 Acre Plot)				2018 (10 Acre Plot)			
Mean Horizontal Distance (m)	Mean Normalized Distance (HD/fence Height)	Mean NSF	Std. D. NSF	Mean Horizontal Distance (m)	Mean Normalized Distance (HD/fence Height)	Mean NSF	Std. D. NSF	Mean Horizontal Distance (m)	Mean Normalized Distance (HD/fence Height)	Mean NSF	Std. D. NSF
0	0	1	0	0	0	0.67	0.42	0	0	0.88	0.28
9.8	8.0	0.10	0.03	12.6	10.3	0.14	0.28	12.6	10.3	0.02	0.03
12.2	10.0	0.04	0.01	21.1	17.3	0.03	0.05	21.1	17.3	0.03	0.05
15.8	13.0	0.07	0.03	38.2	31.3	0.004	0.01	38.2	31.3	0.20	0.30
18.3	15.0	0.21	0.18	67.1	55.0	0.01	0.01	63.8	52.3	0.02	0.07
20.7	17.0	0.05	0.02	97.9	80.3	0.01	0.02	93.9	77.0	0.10	0.09
24.4	20.0	0.08	0.05	143.9	118.0	0.01	0.01	97.9	80.3	0.09	0.19
35.4	29.0	0.19	0.17	191.8	157.3	0.05	0.07	115.0	94.3	0.05	0.10
37.8	31.0	0.06	0.02	243.0	199.3	0.20	0.26	123.5	101.3	0.04	0.06
41.5	34.0	0.12	0.03	294.2	241.3	0.09	0.13				
61.0	50.0	0.05	0.09	336.9	276.4	0.09	0.21				
63.4	52.0	0.72	0.32	388.1	318.4	0.02	0.49				
67.1	55.0	0.17	0.09	430.8	353.4	0.07	0.15				
95.1	77.9	0.04	0.02								
97.5	79.9	4.19	3.97								
101.2	82.9	2.03	1.49								
137.8	112.9	0.61	1.08								
140.2	114.9	0.73	0.47								
143.9	117.9	0.52	0.93								
HD >0		0.55	1.03	HD > 21.1*		0.06	0.08	HD > 21.1*		0.06	0.11
HD > 12.2 and Excluding HD=97.5 & 101.2		0.24	0.33	*Mean and Std D. based on using all traps (i.e., not mean of Columns)				*Mean and Std D. based on using all traps (i.e., not mean of Columns)			

Information from Gillies et al. (2016; 2017) was used to guide dust control using fence arrays in 2018. In spring 2018, two arrays of sand fences that covered 37.7 acres and 10 acres were constructed within the ODSVRA with the fence-to-fence distance set at 7h (Fig. 1).

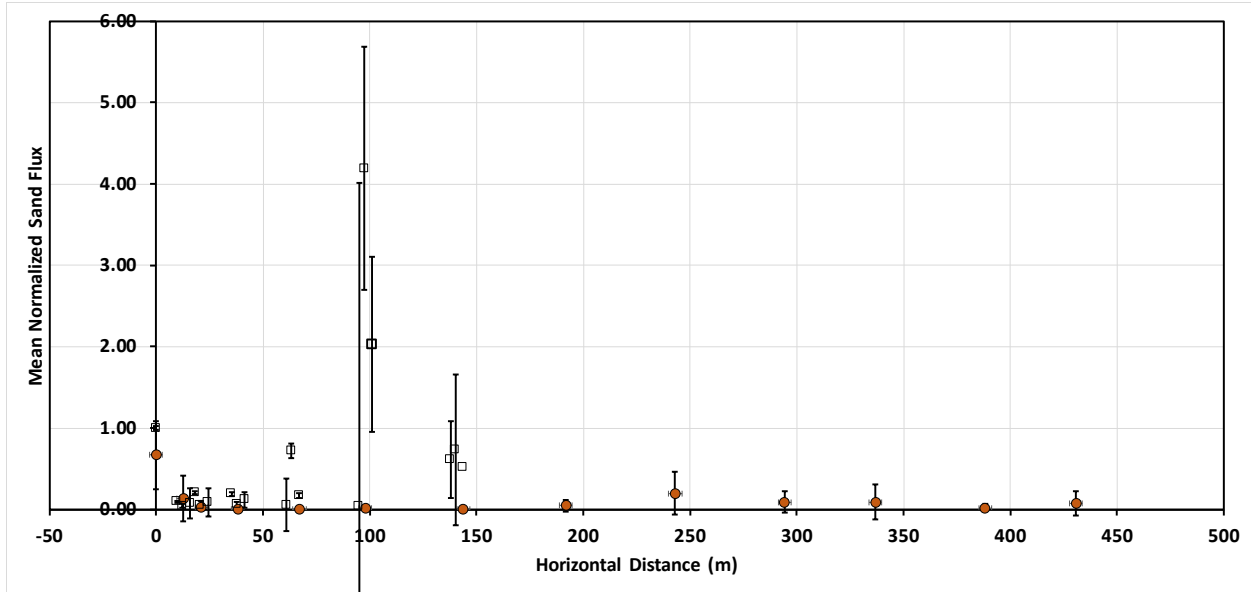
Sand flux was measured at the 37.7-acre fence array using paired BSNE (Fryrear, 1986) sand traps upwind of the fence and at 32 positions within the array. The change in NSF as a function of downwind distance for the 37.7-acre array in 2018 is shown in Fig.2. For 2018, at horizontal distance,  $HD \geq 35$  m (normalized distance,  $ND \geq 29$  [ $ND=HD/\text{fence height}$ ]), which is after the adjustment of the sand flux to the fences (Fig. 3), the mean  $NSF=0.062 (\pm 0.08)$ . This horizontal distance represents 92% of the length of the measurement transect through the array. This is a significant decrease in NSF between 2017 and 2018. The rate of decrease in NSF as a function of distance into the array was similar to that measured in 2017 with flux adjustment occurring at  $HD \approx 33$  m ( $ND \approx 27$ ) into the array compared with 35 m ( $ND \approx 29$ ) in 2018.

Sand flux was measured at the 10-acre fence array using paired BSNE (Fryrear, 1986) sand traps upwind of the fence and at 24 positions within the array. The change in NSF as a function of downwind distance for the 10-acre array in 2018 is shown in Fig.4. For the 10 acre array, at  $HD \geq 21$  m ( $ND \geq 17.3$ ), which is after the adjustment of the sand flux to the fences (Fig. 5), the mean  $NSF=0.06 (\pm 0.11)$ , which represents 83% of the length of the measurement transect through the array. The 10 acre array has a similar sand flux reduction effectiveness ( $\approx 94\%$ ) as the 37.7-acre array ( $\approx 94\%$ ) within the area where sand flux is adjusted to the fences. This increase in sand flux reduction effectiveness may be due to the wind direction during above-threshold transport conditions being more often aligned perpendicular to the fence alignment in 2018 (Fig. 6). The rate of change in NSF as a function of distance into the arrays is similar for both size arrays, suggesting that they were performing at the same effectiveness level. In both arrays, increases in NSF through the arrays are associated with topographic highs (near dune crests), where wind speeds are likely to be accelerating due to compression of the stream lines as they travel over the dunes.

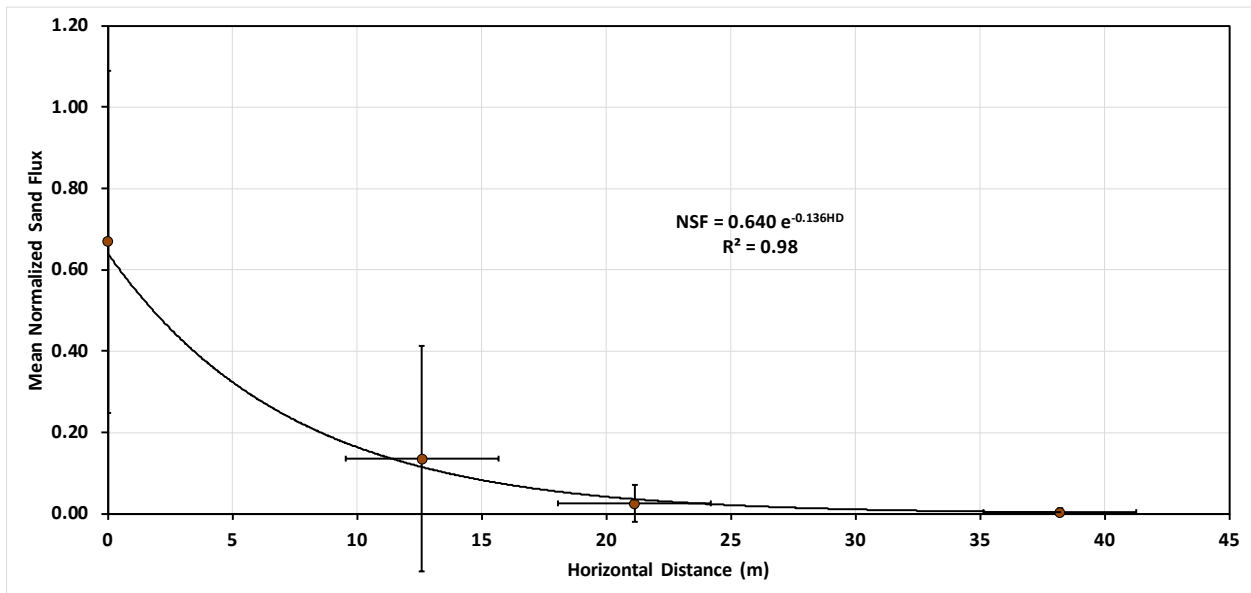
Data obtained from the UAV-lidar measurements made soon after the fence arrays were emplaced with a flight on April 3, 2018 was followed by a second flight on July 17, 2018, 107 days, later corroborate the sand flux reduction effectiveness measurements made with the transect of BSNE sand traps. Figure 7 shows the difference in height of the sand surfaces interior and exterior to the sand fence arrays that has resulted from the sand transport events that occurred between the two lidar measurement periods. As can be seen from Fig. 7, increases in surface elevation are evident on the leading edges of both arrays, where the saltating sand interacts with the first few rows of fences. Deeper into the arrays, the elevation of the sand surfaces between the fences is essentially below the detection limits of the lidar. Observable change in elevation is associated with elevation highs and lows within the fence arrays and where gaps in the fencing occurred due to topography that was not amenable for fence placement (steep lee-side slopes). Areas outside of the fence arrays and the re-vegetated areas show a high degree of elevation change due to the very active sand transport in the absence of control measures. The purple hexagon in Fig. 7 was to be perimeter-fenced area that would have eliminated riding within in, but the fencing was not emplaced.



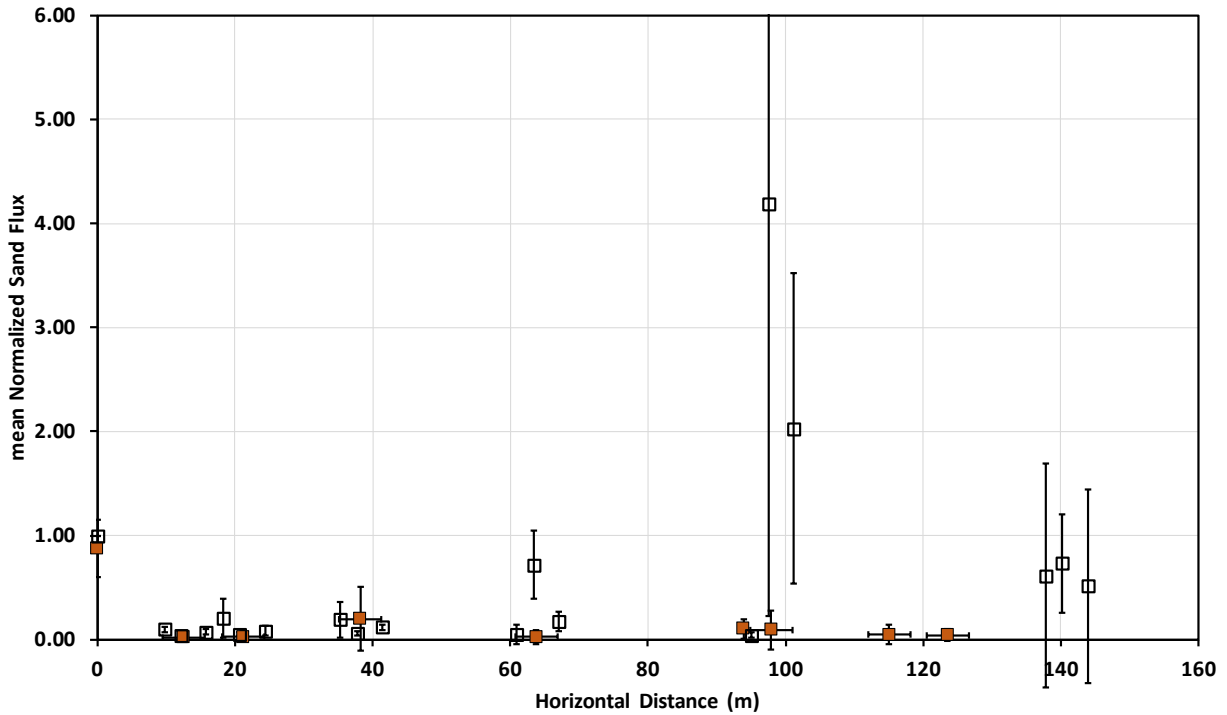
**Figure 1.** Sand fence arrays established in 2018.



**Figure 2.** Change in NSF as a function of downwind distance in the 10-acre array in 2017 (white squares) and the 37.7-acre fence array in 2018 (orange circles). Vertical error bars represent the standard deviation of the mean NSF based on three BSN traps within two sequential fences for the 33 sampling days. Horizontal error bars represent the standard deviation of the mean of horizontal distances for the BSNE traps within two sequential fences (Std. Dev=3 m).



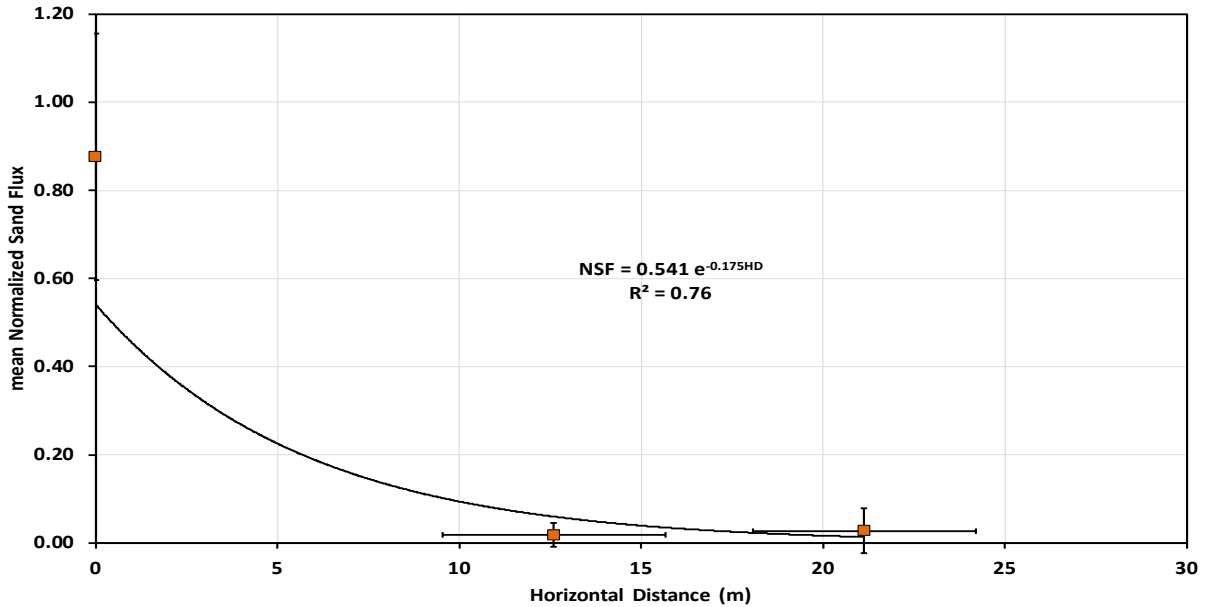
**Figure 3.** Change in NSF as a function of downwind distance in over the distance 0-33 m in the 37.7-acre fence array in 2018. Vertical error bars represent the standard deviation of the mean NSF based on the three BSN traps within two sequential fences for the 33 sampling days. Horizontal error bars represent the standard deviation of the mean of horizontal distances for the BSNE traps within two sequential fences (Std. Dev=3 m).



**Figure 4.** Change in NSF as a function of downwind distance in the 10-acre fence array in 2017 (white squares) and 2018 (orange squares). Vertical error bars represent the standard deviation of the mean NSF based on the three BSN traps within two sequential fences for the 31 sampling days. Horizontal error bars represent the standard deviation of the mean of horizontal distances for the BSNE traps within two sequential fences (Std. Dev=3 m).

The presence of the sand fence arrays has been demonstrated to affect the concentration of  $PM_{10}$  between the leading and trailing edges of an array. This was first observed in 2016 (Fig. 8). In 2018, two MetOne Particle profilers and two E-Bams were placed upwind and downwind of the fence array to evaluate the change in  $PM_{10}$  across the distance spanned by the fence array.

Over the period from May 18 through July 24, 2018 there were 14 days of sand transport and dust emission events recorded by the BSNE traps and MetOne instruments at both measurement positions. Comparing the hourly mean  $PM_{10}$  measurements for each paired hour of observation indicates that on average, for all available data pairs of hourly mean  $PM_{10}$ , the mean ratio of downwind  $PM_{10}$ /upwind  $PM_{10}$  was  $0.57 (\pm 0.39)$ . If these data are sorted into the conditions:  $PM_{10} \leq 50 \mu g m^{-3}$  and  $>50 \mu g m^{-3}$  as defined by the upwind sampler, the mean ratio of downwind  $PM_{10}$ /upwind  $PM_{10}$  was  $0.46 (\pm 0.23)$ .  $PM_{10}$  values  $>50 \mu g m^{-3}$  likely represent conditions when saltation is occurring and dust is being actively emitted in uncontrolled areas of the dunes. Under this condition the reduction in the measured  $PM_{10}$  across the travel distance of the 37.7-acre fence array was approximately 54% ( $\pm 23\%$ ). This represents a



**Figure 5.** Change in NSF as a function of downwind distance in over the distance 0-21 m in the 10 acre fence array in 2018. Vertical error bars represent the standard deviation of the three BSN traps within two sequential fences for the 31 sampling days. Horizontal error bars represent the standard deviation of the mean of horizontal distances for the BSNE traps within two sequential fences (Std. Dev=3 m).

substantial reduction due to the presence of the fences, which have reduced the saltation by approximately 94% across 84% of the travel distance between the two monitors.

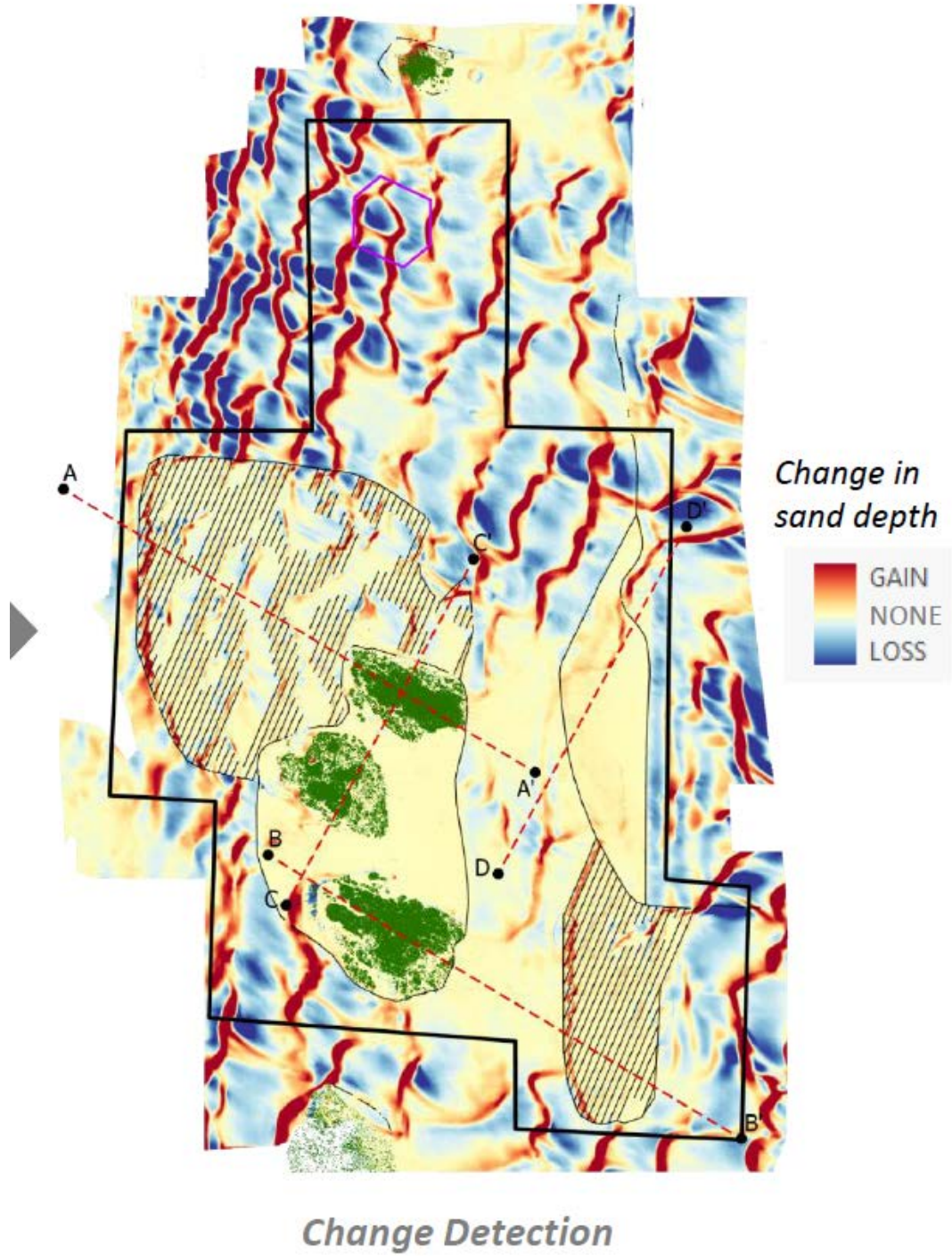
Looking at the day (05-31-2018) with the highest mean hourly  $PM_{10}$  value ( $665 \mu g m^{-3}$ ) as measured with the MetOne instrument on the upwind edge of the 37.7-acre fence array, and filtering the data for above-threshold wind speed ( $>5.5 m s^{-1}$ ) and for the wind direction range  $301^\circ$  to  $315^\circ$  (upwind) and  $278^\circ$  to  $301^\circ$  (downwind) for paired hours of observation ( $n=8$ ), the ratio of downwind  $PM_{10}$ /upwind  $PM_{10}$  was  $0.28 (\pm 0.09)$ . This suggests that under very confined conditions of wind speed and direction, closely aligned to be perpendicular to the fences, the effectiveness of the array in reducing dust emissions is very high, perhaps as much as 100%. Consider that if the input of dust from the fence array is zero, you would still see  $PM_{10}$  at the downwind monitor because  $PM_{10}$  entering at the upwind monitor would not all deposit or disperse before reaching the downwind measurement position. The dust reduction could be 100% but the concentration ratios wouldn't show that. It should be possible to use the DRI Lagrangian Particle Dispersion Model (Mejia et al., 2019) to evaluate dust control effectiveness.

It should also be possible, in future years, to use the DRI Lagrangian Particle Dispersion Model (Mejia et al., 2019) to provide an estimate of the dust flux reduction due to the controls applied on the dunes to reduce sand flux and dust emissions, at least for controlled areas that are  $>10$  times the length of the model grid cell (i.e., 20 m). The model can be used to evaluate, for example, what the emission flux must be between an upwind and a downwind position to account for the observed change in  $PM_{10}$

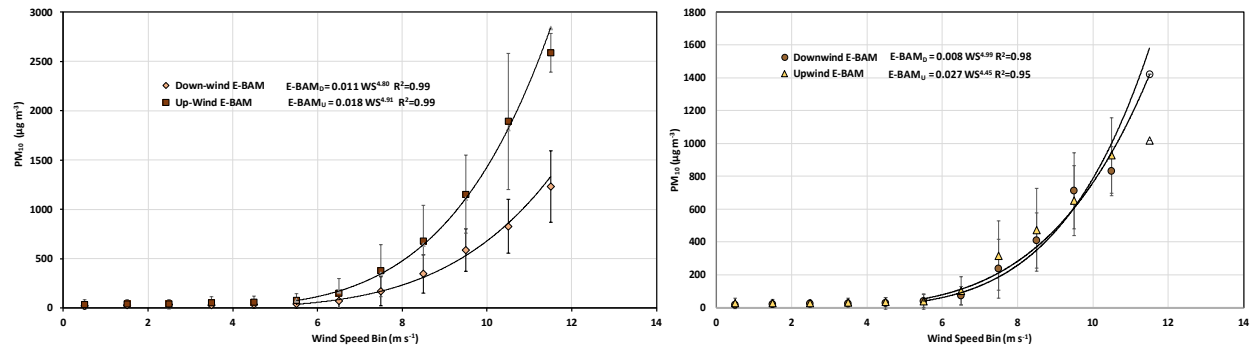




**Figure 6.** Wind Roses during 2018 monitoring season. Data shown are only for when wind speed is greater than  $6 \text{ m s}^{-1}$ .



**Figure 7.** The change in elevation of the dunes as measured by lidar in the presence and absence of the sand fence arrays.



**Figure 8.** Mean hourly  $PM_{10}$  ( $\mu\text{g m}^{-3}$ ) concentration plotted as a function of mean hourly wind speed ( $\text{m s}^{-1}$ ) for upwind  $PM_{10}$  measurements (brown squares) and immediate downwind measurements past the sand fence array (gold diamonds) (left panel). Upwind  $PM_{10}$  measurements (gold triangles) and downwind measurements (brown circles) across approximately the same horizontal distance in the absence of fences (right panel). In all cases the data have been filtered for wind direction range  $230^{\circ}$ - $310^{\circ}$ ), May through September, 2016. Best fit regression lines are for wind speed  $\geq 5.5 \text{ m s}^{-1}$  and the error bars represent the standard deviation of the mean for the data that fall into the  $1 \text{ m s}^{-1}$  wind speed bins.

across the known travel distance for the wind speed and wind direction conditions that existed during the observation period. This would provide a quantification for control effectiveness for  $PM_{10}$  emissions for input into the model, rather than a control effectiveness based on sand flux reduction measurements.

The fence arrays emplaced into the ODSVRA in 2018 were very effective at reducing sand transport and the accompanying  $PM_{10}$  dust emissions during the monitoring period, and remain one of the best-quantified methods to do so. Using sand fence arrays at the ODSVRA to control sand transport and dust emissions can be used with a high confidence to achieve air quality objectives. This assumes that they are maintained in a condition that approximates that achieved at the time of installation. Their effect on downwind  $PM_{10}$ , as measured at CDF for example, will be largely a function of the size of the array and its position in the landscape, and the condition of the array (i.e., close to initial installation condition). Sand fence arrays effect on local conditions of sand transport and dust concentrations within the area of emplacement is now well-established, based on multiple years of measurements.

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**Oceano Dunes SVRA Draft PMRP  
2019 Annual Report and Work Plan**

**ATTACHMENT 3**

**2019 Vegetation Projects Planting List**

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2019/20 APCD and Supplemental Restoration Projects -- Plant Propagation Needs					Grower Responsibilities		
Mid-Dune Species	Code	APCD Mid-Dune Site	APCD Foredune Site	Propagation Total	State Parks	Grower	Cal Poly
<i>Abronia latifolia</i>	ABLA	75	50	125	125		
<i>Abronia umbellata</i>	ABUM	75	50	125	125		
<i>Acmispon glaber</i>	ACGL	3400		3400	1000	1400	1800
<i>Achillea millefolium</i>	ACMI	5100		5100	1500	1900	1700
<i>Astragalus nuttallii</i>	ASNU	175		175	175		
<i>Baccharis pilularis</i>	BAPI	175		175	175		
<i>Carex sp.</i>	CA??	75		75	75		
<i>Corethrogyne filaginifolia</i>	COFI	4250		4250	1250	1600	1600
<i>Dudleya lanceolata</i>	DULA	75		75	75		
<i>Erigeron blochmaniae</i>	ERBL	4250		4250	1950	1300	1000
<i>Ericameria ericoides</i>	ERER	4250	1000	5250	1750	2000	2000
<i>Erysimum insulare</i>	ERIN	5000		5000	1200	2000	1800
<i>Eriogonum parvifolium</i>	ERPA	5000	1000	6000	1900	2100	2000
<i>Eriophyllum staechadifolium</i>	ERST	9300	5000	14300	4600	5200	4500
<i>Juncus lescurii</i>	JULE	175		175	175		
<i>Lupinus chamissonis</i>	LUCH	13600	300	13900	7600	3500	2800
<i>Monardella undulata ssp crispa</i>	MOCR	5000		5000	1400	1800	1800
<i>Myrica californica</i>	MYCA	75	100	175	175		
<i>Phacelia ramosissima</i>	PHRA	1700		1700	700	500	500
<i>Ribes sp.</i>	RI??	175		175	175		
<i>Senecio blochmaniae</i>	SEBL	5900		5900	1800	2100	2000
<i>Solidago spathulata</i>	SOSP	175	200	375	375		
TOTALS		68000	7700	75700			
Foredune Species	Code		APCD Foredune Site (22A)	Propagation Total			
<i>Abronia maritima</i>	ABMA		300	300	300		
<i>Ambrosia chamissonis</i>	AMCH		8000	8000	2600	2900	3000
<i>Atriplex leucophylla</i>	ATLE		300	300	300		
<i>Camissoniopsis cheiranthifolia</i>	CACH		9500	9500	3000	3500	3000
<i>Malacothrix incana</i>	MAIN		2800	2800	1100	1200	500
TOTALS			20900	20900	35600	33000	30000
GRAND TOTALS (PLANTS PER PLOT)		68000	28600	96600			



**2019/20 Seed Collection Estimates**

<b>Dune Scrub Species</b>	<b>Code</b>	<b>Seed (lb)</b>	<b>Type</b>	<b>Foredune Species</b>	<b>Code</b>	<b>Seed (lb)</b>	<b>Type</b>
<i>Abronia latifolia</i>	ABLA	5	unclean	<i>Abronia maritima</i>	ABMA	125	unclean
<i>Abronia umbellata</i>	ABUM	5	unclean	<i>Ambrosia chamissonis</i>	AMCH	150	unclean
<i>Acmispon glaber</i>	ACGL	75	unclean	<i>Atriplex leucophylla</i>	ATLE	2	clean
<i>Achillea millefolium</i>	ACMI	50	clean	<i>Camissoniopsis cheiranthifolia</i>	CACH	2	clean
<i>Astragalus nuttallii</i>	ASNU	1	clean	<i>Malacothrix incana</i>	MAIN	2	fluff
<i>Baccharis pilularis</i>	BAPI	5	fluff		<b>TOTAL</b>	<b>281</b>	
<i>Corethrogyne filaginifolia</i>	COFI	20	fluff				
<i>Coreopsis gigantea</i>	COGI	2	clean	<b>GRAND TOTAL</b>	<b>918.5</b>		
<i>Croton californicus</i>	CRCA	1	clean				
<i>Dudleya lanceolata</i>	DULA	0.5	clean				
<i>Erigeron blochmaniae</i>	ERBL	25	fluff				
<i>Eriastrum densifolium</i>	ERDE	3	semi-clean				
<i>Ericameria ericoides</i>	ERER	75	fluff				
<i>Erysimum insulare</i>	ERIN	10	clean				
<i>Eriogonum parvifolium</i>	ERPA	100	semi-clean				
<i>Eriophyllum staechadifolium</i>	ERST	50	clean				
<i>Horkelia cuneata</i>	HOCU	1	unclean				
<i>Juncus lescurii</i>	JULE	2	clean				
<i>Lupinus chamissonis</i>	LUCH	50	clean				
<i>Monardella undulata ssp crispa</i>	MOCR	50	unclean				
<i>Monardella undulata ssp undulata</i>	MOUN	5	unclean				
<i>Phacelia ramosissima</i>	PHRA	50	semi-clean				
<i>Sanicula crassicaulis</i>	SACR	1	clean				
<i>Senecio blochmaniae</i>	SEBL	50	fluff				
<i>Solidago spathulata</i>	SOSP	1	fluff				
	<b>TOTAL</b>	<b>637.5</b>					

**Oceano Dunes SVRA Draft PMRP  
2019 Annual Report and Work Plan**

**ATTACHMENT 4**

**DRI Memo: Siting the APCD Portable BAM Station Within the ODSVRA**

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**08-07-2019**

**Memo: Siting the APCD Portable BAM station within the ODSVRA**

**From: J.A. Gillies (SAG member)**

**To: Gary Willey, APCO, San Luis Obispo County Air Pollution Control District**

**CC: SAG, CARB, Parks**

This memo provides information to the SLOCAPCD to aid in their decision on deploying their portable PM monitoring station within the ODSVRA. The usefulness of such a deployment is two-fold: 1) it allows in situ calibration of the MetOne Particle Profilers used to monitor PM patterns across space in the ODSVRA with a Federal Equivalent Method (FEM) monitor (Beta Attenuation Monitor [BAM]) under high PM conditions, which has not been previously available; and 2) it provides a measurement location downwind of the foredune development area to aid in determining the changes in PM that accompany the initiation and development of the foredune restoration project. Information is provided in this memo on security, transport, and measurement location options.

**Security**

Parks can provide an exclusion fence (4" diameter wooden posts, 4' high, and strung with wire) around the perimeter of the station and the solar power trailer.

Although there are no guarantees against vandalism, historically this has been limited with respect to scientific equipment placed in the ODSVRA. To date, monitoring stations have not had any scientific equipment vandalized, with the only criminal activity being the theft of deep cycle batteries. There have been 3-5 instance of battery theft since 2010. It is recommended that any identifying decals of logos be removed so identification of ownership is not revealed. It is assumed that the APCD has some level of insurance coverage for this unit in case of damage.

**Transport**

Parks has the capacity (tracked tractor) to transport the monitoring station and solar panel power trailer to the chosen location.

**Measurement Location:**

In 2018, MetOne Particle Profilers indicated that PM concentrations downwind of where the foredune restoration will be initiated were highest at the monitoring sites identified as LaGrande (LG), followed by Wind Fence (WF) and then Barbecue (BBQ); the 2018 observations are in line with the 2016 observations (see Fig. 1 for monitoring locations). In contrast, PM roses from 2017 indicated that the dust concentration distributions were very similar across the three sites and likely within the noise of the measurement. These observations suggest that the relative magnitude of PM concentrations at these three sites may vary from year to year. This is likely to be more so given that dust control mitigation is being placed at locations that may be upwind of one or more sites, depending on wind directions.

Based on the available PM data and with regard to logistics and security, it is suggested that the APCD monitoring station be placed within relative close proximity to one of these three sites as all three are

downwind of the foredune development area. My suggestion is to situate it downwind of the LG site on the eastern side of the fence that divides riding from non-riding, which will provide additional security by restricting access from public OHV activity. Comments are welcome and debate on the location is encouraged.



**Figure 1.** The locations of PM and met stations in 2019. The configuration was the same in 2018, with 2019 adding the stations: Moymell, Tabletop, Scout, Pipeline, and Sodar. The blue rectangle approximates the position of the foredune restoration area.

**Oceano Dunes SVRA Draft PMRP  
2019 Annual Report and Work Plan**

**ATTACHMENT 5**

**Dynamic Downscaling for More Accurate Modeling of Wind Fields**

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### **Explore the use of dynamic-downscaling for more accurate modeling of wind fields.**

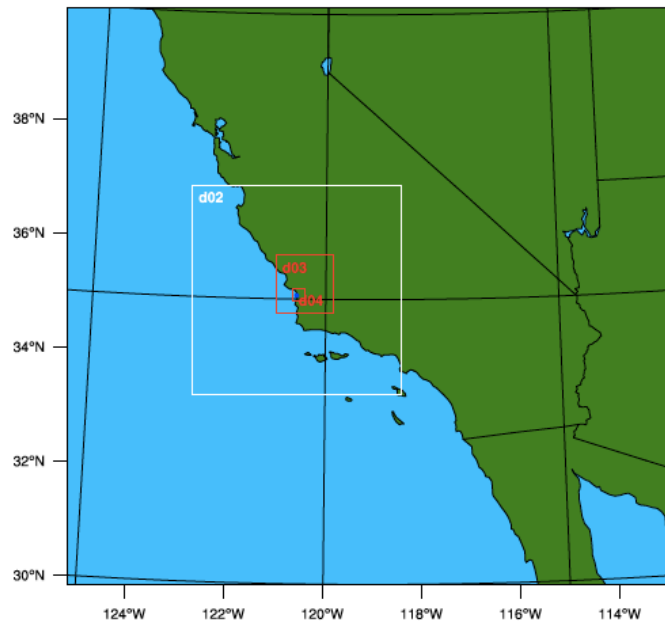
Air quality and dispersion modeling requires accurate and detailed meteorological spatio-temporal gridded fields (four-dimensional). Mejia et al. (2019) have developed a very-fine resolution (20 m grid size) and comprehensive emissions, meteorology and dust dispersion model framework for the Oceano Dunes including the ODSVRA. The meteorological model used in the model system is CALMET, which is a stationary and diagnostic model that interpolates observations using basic physical parameterization constraints such as: minimum divergence of the wind fields, slope effects, sea breeze effects, and basic mixing layer schemes. Mejia et al. (2019) compared CALMET output against surface observations and observed the model is highly sensitive to the spatial distribution of observations and that errors grow in data-sparse areas. CALMET requires upper-air observations, which were based on re-analysis soundings (32 km grid; 10 miles offshore) and Vandenberg radiosonde data (30 miles south). Hence, no upper-air data constrained CALMET inside the integration domain. Given the complexity of flow in this coastal environment and the complex topography of the dunes, CALMET can improve its simulation of winds by using more realistic upper-air structure information in the Oceano Dunes and surrounding area, including a better representation of the mesoscale environment. To achieve this improvement DRI recommends forcing CALMET with output from the Weather and Research Forecasting (WRF) model. The consensus in the literature is that the WRF/CALMET combination results in overall improved performance (Wang et al., 2008, 2009; González et al., 2015). WRF is a state-of-the-art dynamical, non-stationary model that performs better in areas of complex terrain (Horvath et al., 2012; Dorman et al., 2013) than CALMET. Additionally, WRF adequately transfers, adds value and physical consistency to the meteorological information starting from the regional scale (~1000km), to the mesoscale (~10-100 km), to the local environment (~0.1-1 km). This downscaling process is known as dynamical downscaling and it is currently performed by operational and research institutions to improve the representation of the modeled local weather and climate information derived from the forecasting and global climate models.

The implementation of WRF/CALMET simulations in future modeling efforts for the Oceano Dunes region is warranted for several reasons, including:

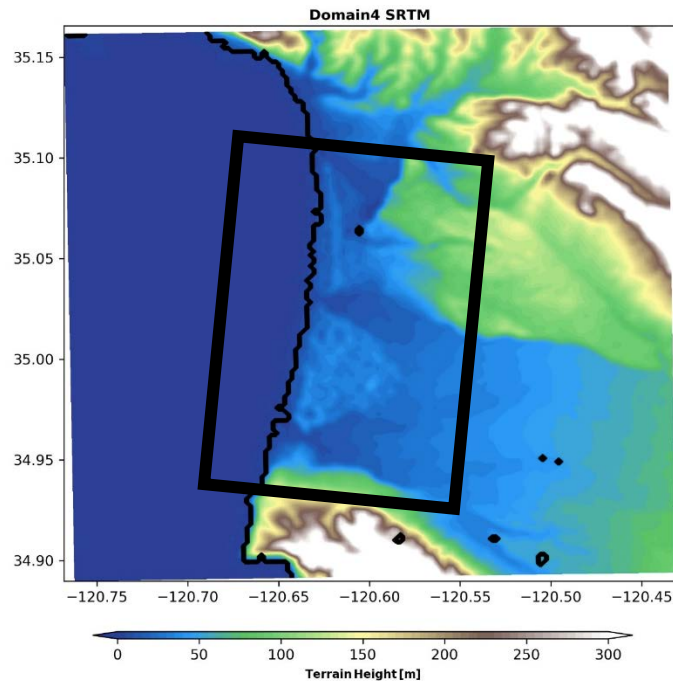
- 1) Combines the strengths of WRF and CALMET: WRF can improve mesoscale and local weather predictions (down to ~200 m; see domain setup and domain Digital Elevation Model below), and thereby increase efficiency and resolution in CALMET. It is unrealistic to develop the full meteorological simulation using WRF as the model is non-stationary, and non-hydrostatic, which demands immense computer resources.
- 2) Improves upper-air environment: this is very important because there is a lack of vertical distribution of state parameters (wind, temperature, and humidity) in the Oceano Dunes vicinity; better capture of the vertical distribution of turbulence and winds is crucial for dispersion modeling. This will also be improved with the upper air data from the newly-emplaced SODAR in the ODSVRA.



- 3) Reducing CALMET extrapolation in data-sparse regions, while relaxing the CALMET stationary assumption. CALMET integrations are too coarse in time (hourly time increments) to simulate short-range dispersion, which may induce some errors.
- 4) Using WRF in conjunction with CALMET, will, in part, be an action to reduce reducible uncertainties in the modeling related to the assumptions of wind profiles over rough terrain (as noted in the SAG response document).
- 5) CALMET is diagnostic tool. The addition of WRF to the model framework would serve as a future prognostic modeling tool.



WRF domains to improve modeling of wind fields for the Ocean Dunes local environment. D04 will drive CALMET.



DEM 200 m grid size for WRF d04 and CALMET location (black box; DEM 20 not shown).

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