

Conference of the Parties to the WHO Framework Convention on Tobacco Control Eleventh session

Geneva, Switzerland, 17–22 November 2025

Provisional agenda item 1.1

FCTC/COP/11/1 (annotated)

27 August 2025

Provisional agenda annotated¹

1. Opening of the session*2

1.1 Adoption of the agenda and organization of work

Documents FCTC/COP/11/1 and FCTC/COP/11/1 (annotated)

The provisional agenda was prepared by the Convention Secretariat in consultation with the Bureau of the Conference of the Parties (COP) to the WHO Framework Convention on Tobacco Control (WHO FCTC), in accordance with Rules 6 and 7 of the Rules of Procedure of the COP.

In considering the method and organization of its work, the COP may wish to keep the existing approach by establishing two committees, A and B, working in parallel. Committee A could be entrusted with work on treaty instruments and technical matters under provisional agenda item 4. Committee B could work on reporting, implementation assistance and international cooperation under provisional agenda item 5, and on budgetary and institutional matters under provisional agenda item 6. Provisional agenda items 1–3 and 7–9 would be considered in the plenary session.

The COP is invited to review and consider adopting the provisional agenda and to decide on the organization of work of the session.

1.2 Credentials of participants

Document FCTC/COP/11/2

In accordance with Rule 18 of the Rules of Procedure of the COP, credentials shall be submitted to the Convention Secretariat, if possible, no later than 24 hours after the opening of the session. In accordance with Rule 19 of the Rules of Procedure of the COP, the Bureau of the COP, with the assistance of the Convention Secretariat, shall examine the credentials and report thereon to the COP in document FCTC/COP/11/2, which will be prepared during the session. Pursuant to Rule 20 of the Rules of Procedure of the COP, representatives shall be entitled to participate provisionally in the session, pending a decision by the COP to accept their credentials.

¹ At the recommendation of the Bureau of the Conference of the Parties, it is proposed that the agenda items marked with an asterisk be webcast.

 $^{^2}$ Under agenda item 1, the opening would be webcast, whereas the deliberations on agenda items 1.1 and 1.2 would not.

2. Applications for the status of observer to the Conference of the Parties

Document FCTC/COP/11/3

The COP is invited to review the applications for the status of observer, in accordance with Rules 30 and 31 of the Rules of Procedure of the COP. Document FCTC/COP/11/3 contains, in its annex, a draft decision for consideration by the COP.

3. Global progress in implementation of the WHO FCTC, followed by a general debate*

Document FCTC/COP/11/4

The Convention Secretariat will provide an overview of global progress in implementation of the WHO FCTC. The COP is invited to note the report contained in document FCTC/COP/11/4. A general debate on the theme "Healthy planet, healthy future: uniting for tobacco-free generations", as decided by the Bureau, will follow the introduction of this agenda item.

Delegations wishing to speak in the general debate are invited to notify the Convention Secretariat as soon as possible by email with the subject line "Request for general debate statement" to fctcgovernance@who.int. Delegations are encouraged to opt for group or regional statements, in lieu of individual statements.

4. Treaty instruments and technical matters

4.1 Forward-looking tobacco control measures (in relation to Article 2.1 of the WHO FCTC): report by the Expert Group

Documents FCTC/COP/11/5 and FCTC/COP/11/INF.DOC./1

In accordance with decision FCTC/COP10(12), document FCTC/COP/11/5 provides an overview of the work of the Expert Group on Forward-looking Tobacco Control Measures (in relation to Article 2.1 of the WHO FCTC) established by the COP. The Expert Group was mandated to identify and describe forward-looking tobacco control measures and measures that expand or intensify approaches to tobacco control as they apply to tobacco products, and that may be contemplated within the scope of Article 2.1, taking into account the Guidelines for implementation of the WHO FCTC.

The COP is invited to note document FCTC/COP/11/5 and the additional information contained in document FCTC/COP/11/INF.DOC./1, provide further guidance, and consider adopting the draft decision contained in Annex 3 of document FCTC/COP/11/5.

4.2 Liability (Article 19 of the WHO FCTC): report by the Expert Group

Document FCTC/COP/11/6

Document FCTC/COP/11/6 contains the report of the Expert Group on Implementation of Article 19 of the WHO FCTC on Liability, re-established by the COP in decision FCTC/COP10(13), taking into account the work completed by the expert group on liability established pursuant to decision FCTC/COP5(9) and whose mandate was extended in decision FCTC/COP6(7).

The COP is invited to note document FCTC/COP/11/6, provide further guidance and consider adopting the draft decision contained in Annex 2 of the report.

4.3 Protection of the environment and the health of persons (Article 18 of the WHO FCTC)

Document FCTC/COP/11/7

Document FCTC/COP/11/7 is submitted to the COP pursuant to decision FCTC/COP10(14), which requested the Convention Secretariat to examine regulatory options regarding the prevention and management of waste generated by the tobacco industry and its products, as outlined in paragraph 2(c), and to identify a number of other matters, as outlined in paragraph 2(e), to be reported to the COP.

The COP is invited to note document FCTC/COP/11/7 and provide further guidance.

4.4 Regulation of contents and disclosure of tobacco products (Articles 9 and 10 of the WHO FCTC): reports by the Bureau and by WHO

Documents FCTC/COP/11/8 and FCTC/COP/11/9

Document FCTC/COP/11/8 contains the recommendations of the Bureau of the COP to the WHO FCTC in respect of implementation of Articles 9 and 10 of the WHO FCTC, pursuant to decisions FCTC/COP8(21) and FCTC/COP9(2), as well as Rule 13 of the Rules of Procedure of the COP. The COP is invited to note document FCTC/COP/11/8 and consider adopting the draft decision annexed to it.

Document FCTC/COP/11/9 contains an update on the progress made by the World Health Organization (WHO) in technical work related to tobacco product regulation, in pursuance of implementation of Articles 9 and 10 of the WHO FCTC. The COP is invited to note document FCTC/COP/11/9.

4.5 Implementation of measures to prevent and reduce tobacco consumption, nicotine addiction and exposure to tobacco smoke, and the protection of such measures from commercial and other vested interests of the tobacco industry in light of the tobacco industry's narrative on "harm reduction" (Articles 5.2(b) and 5.3 of the WHO FCTC) – proposed by Parties

Document FCTC/COP/11/10

Document FCTC/COP/11/10 provides context to facilitate the deliberations of Parties under the item "Implementation of measures to prevent and reduce tobacco consumption, nicotine addiction and exposure to tobacco smoke, and the protection of such measures from commercial and other vested interests of the tobacco industry in light of the tobacco industry's narrative on 'harm reduction' (Articles 5.2(b) and 5.3 of the WHO FCTC)" proposed by Parties.

The COP is invited to note document FCTC/COP/11/10 and provide further guidance.

- 5. Reporting, implementation assistance and international cooperation
 - 5.1 Voluntary Implementation Peer Review and Support Mechanism

Document FCTC/COP/11/11

Document FCTC/COP/11/11 is submitted to the COP pursuant to decision FCTC/COP10(22), which requested the Convention Secretariat to make the necessary arrangements to launch the

Voluntary Implementation Peer Review and Support Mechanism and, among others, to assess its effectiveness and report on progress to the COP.

The COP is invited to note document FCTC/COP/11/11 and provide further guidance.

6. Budgetary and institutional matters

6.1 Performance and progress reports

Document FCTC/COP/11/12

- (a) Performance report for the 2022–2023 Workplan and Budget
- (b) Interim performance report for the 2024–2025 Workplan and Budget
- (c) Global Strategy to Accelerate Tobacco Control: Advancing Sustainable Development through the Implementation of the WHO FCTC 2019–2030

The COP is invited to note the performance and progress reports for the reported periods as well as to note the update on progress in respect of the Global Strategy contained in document FCTC/COP/11/12.

6.2 Proposed Workplan and Budget for the financial period 2026–2027

Documents FCTC/COP/11/13 and FCTC/COP/11/INF.DOC./2

The COP is invited to consider the report and adopt the proposed Workplan and Budget for the financial period 2026–2027, as presented in Annexes 1, 2 and 3 of document FCTC/COP/11/13, and to note the additional information contained in the explanatory note FCTC/COP/11/INF.DOC./2.

6.3 Payment of Assessed Contributions and measures to reduce Parties in arrears

Document FCTC/COP/11/14

The COP is invited to note the report providing information on the progress made on the payment of Assessed Contributions and the current status of Parties in arrears, contained in document FCTC/COP/11/14, and consider adopting the draft decision annexed to it, as recommended by the Bureau.

6.4 Review of accreditation of nongovernmental organizations with the status of observer to the Conference of the Parties

Document FCTC/COP/11/15

Document FCTC/COP/11/15 provides a summary of the work reported by the nongovernmental organizations (NGOs) that are accredited as observers to the COP as part of the review of their accreditation by the COP.

The COP is invited to note the report contained in document FCTC/COP/11/15, and, following the recommendation of the Bureau to maintain observer status of the 29 NGOs accredited as observers to the COP, to consider adopting the draft decision annexed to it.

6.5 Strengthening synergies between the Conference of the Parties and the World Health Assembly: report by the WHO Director-General on resolutions and decisions of the World Health Assembly

Document FCTC/COP/11/16

The COP is invited to note the report by the WHO Director-General on the outcomes of the Seventy-seventh and Seventy-eighth World Health Assembly, the 157th session of the WHO Executive Board, and the WHO regional committees relevant to the implementation of the WHO FCTC, as presented in document FCTC/COP/11/16.

7. Date and place of the Twelfth session of the Conference of the Parties*

Document FCTC/COP/11/17

In accordance with Rules 3 and 4 of the Rules of Procedure of the COP, the COP shall decide on the date and duration of its next regular session. The report contained in document FCTC/COP/11/17 proposes a date and place for the Twelfth session of the COP (COP12). It also makes reference to the basic requirements for Parties to host future sessions of the COP. The COP is invited to note document FCTC/COP/11/17 and consider adopting the draft decision annexed to it to decide the date and place of COP12.

8. Election of the President and Vice-Presidents of the Conference of the Parties*

Document FCTC/COP/11/18

The election of officers of the COP is governed by Rule 21 of the Rules of Procedure of the COP. Each regional group of Parties is invited to put forward a candidate for membership of the Bureau and to inform its respective current Bureau Member and the Convention Secretariat of its nomination, if possible before the opening of the session. The procedure is described in document FCTC/COP/11/18. The COP is invited to note document FCTC/COP/11/18 and elect the officers that constitute the Bureau of the COP.

9. Closure of the session*
