AND

# REQUIRED SUPPLEMENTARY INFORMATION WITH

INDEPENDENT AUDITORS' REPORT

DECEMBER 31, 2018

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### INDEPENDENT AUDITORS' REPORT

Board of Directors Tri-Lakes Monument Fire Protection District Monument, Colorado

We have audited the accompanying financial statements of the governmental activities and each major fund of Tri-Lakes Monument Fire Protection District, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Tri-Lakes Monument Fire Protection District, as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of revenues, expenditures, and changes in fund balance – budget (non-GAAP basis) to actual, the schedule of the District's proportionate share of the net pension liability/(asset) – Fire Police Statewide Defined Benefit Plan, and the schedule of employer contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Istorne, Parsan : Mosacher LLP

Colorado Springs, Colorado

July 24, 2019



# MANAGEMENT'S DISCUSSION AND ANALYSIS

### **About our District**

The Tri-Lakes Monument Fire Protection District (District) is a career fire department, serving approximately 35,000 residents across 52 square miles in northern El Paso County. An elected, seven-member board of directors is responsible for governing the District and providing strategic guidance and fiscal oversight of the District. There are three fire stations manned 24/7 services, 365 days per year, along with the necessary fire apparatus to support the emergency services in the community.

The District is pleased to provide this narrative discussion and analysis of the financial activities of the District for the calendar year ending December 31, 2018. The District discusses the financial performance within the context of the accompanying financial statements and disclosures following this section.

### **Overview of the Financial Statements**

This Management Discussion and Analysis document introduces the District's basic financial statements which include: 1) Statement of Net Position; 2) Statement of Activities; 3) Balance Sheet – General Fund; 4) Reconciliation of the Balance Sheet – General Fund to the Statement of Net Position; 5) Statement of Revenues, Expenditures and Changes in Fund Balance; 6) Reconciliation of the Statement of Revenues, Expenditures and Changes In Fund Balance of the Governmental Fund to the Statement of Activities; and 7) Notes to the Financial Statements.

The financial statements referenced above and the footnotes to the financial statements begin on page 3 and end on page 26. The Required Supplementary Information, Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (non-GAAP basis) to Actual, Schedule of the District's Proportionate Share of the Net Pension Liability/(Asset) Fire Police Statewide Defined Benefit Plan, and the Schedule of Employer Contributions on pages 27-29 provide information about the District's financial position as of December 31, 2018, its results of operations, information comparing actual revenues and expenditures with budgeted revenue and expenditures for the year, and information about the District's defined benefit pension plan.

The **Statement of Net Position** includes all of the District's assets and liabilities and provides information about the nature and amounts of investments in assets and the obligations to the District creditors. It also provides the basis for computing the rate of return, evaluates the capital structure of the District, and assesses the liquidity and financial flexibility of the District.

The **Statement of Activities** provides information about the components – Program Expenses, Program Revenue, General Revenues – of the District's annual operating activities and how those activities affected Net Position.

The Balance Sheet – Governmental Fund – General Fund presents the financial position of the District's funds using the traditional government modified accrual method of accounting, which does not reflect capital assets and debt obligations.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited) Tri-Lakes Monument Fire for the Year Ending December 31, 2018 Protection District, Colorado

# Overview of the Financial Statements - Continued

The Statement of Revenues, Expenditures, and Changes in Fund Balance – General Fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, generally only current assets and current liabilities are included on the balance sheet. This method approximates the reporting on a cash basis and closely follows the budgetary method.

The reconciliations, which accompany these governmental fund statements, provide explanations of the specific differences in these statements as compared to the Statement of Net Position and the Statement of Activities.

The **Notes to Financial Statements** provide additional, required disclosures about the District, its accounting policies and practices, its financial position and operating activities, and other required information. The information included in these notes is essential to a full understanding of the information contained in the financial statements.

The **Budgetary Comparison Schedule** provides information comparing budgeted revenue and expenditure activities with the actual revenue and expenditure activities. When applicable, the schedule will include a comparison of the originally approved budget with the final amended budget.

# Financial Highlights

The District receives revenue from three primary sources:

- The District provides rescue and emergency medical services.
- Property taxes are collected and disbursed by the El Paso County Treasurer's Office. The levies are
  certified to the Assessor and the Colorado Property Tax Administrator by the Board of County
  Commissioners. The Board of County Commissioners authorizes the Assessor to extend the levies on
  property as assessed. The District is a constituted taxing authority.
- Specific ownership taxes are collected and disbursed by the El Paso County Treasurer's Office.

Secondary sources of revenue are:

- Impact fees
- Inspections
- State/federal grants
- Investment income

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited) Tri-Lakes Monument Fire for the Year Ending December 31, 2018 Protection District, Colorado

# Financial Highlights - Continued

Major disbursements are the normal operating expenses of delivering personnel services and benefits for services. These disbursements are detailed in the financial statements.

- The District's assets exceeded its liabilities by \$7,870,282 (net position) for the calendar year 2018. At the close of 2017, the assets exceeded liabilities by \$4,691,496 (net position). Approximately 34% of the District's net position represent net investment in capital assets. The District uses these capital assets to provide services and generate revenues for this fund.
- Net investment in capital assets of \$2,648,988, is calculated by taking property and equipment at cost, less the accumulated depreciation, less any outstanding debt used towards the purchase or construction of capital assets.
- The total net position of the District increased by \$3,178,786 during 2018 and decreased by (\$55,856) during 2017.
- Total net position is comprised of the following classifications:
  - (1) As of December 31, 2018, the net position includes an emergency reserve of \$264,000, representing 3% of expenditures and impact fees restricted for capital improvements of \$842,919 for a total restricted net position of \$1,106,919.
  - (2) As of December 31, 2018 and 2017, the District has unrestricted net position of \$4,114,375 and \$2,161,354, respectively.

# STATEMENT OF NET POSITION – GENERAL FUND

The statement of net position conveys the financial health of the District and includes all assets, liabilities and deferred inflow of resources, both financial and capital. The statement of net position uses the accrual basis of accounting.

Condensed comparative statements of net position and comments relating to significant changes follow:

		2018	 2017	-	Increase (Decrease)
Assets					
Other Assets	\$	12,499,582	\$ 10,365,566	\$	2,134,016
Net Pension Asset		687,180	-		687,180
Capital Assets		3,862,856	2,558,497		1,304,359
Total Assets	Wasses.	17,049,618	12,924,063	-	4,125,555
<b>Deferred Outflows of Resources</b>		955,549	1,019,138		(63,589)
<b>Total Assets and Deferred Outflows</b>	\$	18,005,167	\$ 13,943,201	\$	4,061,966
Liabilities					
Current Liabilities	\$	702,326	\$ 557,122	\$	145,204
Net Pension Liability		-	179,319		(179,319)
Other Noncurrent Liabilities		1,256,245	947,202		309,043
Total Liabilities	\$	1,958,571	\$ 1,683,643	\$	274,928
<b>Deferred Inflows of Resources</b>	\$	8,176,314	\$ 7,568,062	\$	608,252
Net Position					
Net Investment in Capital Assets	\$	2,648,988	\$ 1,674,089	\$	974,899
Restricted		1,106,919	856,053		250,866
Unrestricted		4,114,375	2,161,354		1,953,021
<b>Total Net Position</b>	\$	7,870,282	\$ 4,691,496	\$	3,178,786
<b>Total Liabilities, Deferred Inflows</b>					
of Resources and Net Position	\$	18,005,167	\$ 13,943,201	\$	4,061,966

### **Assets**

Other assets increased due to additional unrestricted cash. Net pension liability became a net pension asset due to changes in actuarial assumptions. The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of that date. Capital increased due to the purchase of new ambulances and building improvements.

### Liabilities

Current Liabilities and Other Noncurrent Liabilities increased due to new debt related to the purchase of a Pumper Truck.

### **Net Position**

The increase in total net position of approximately \$3 million is a result of the District's revenue over expenses.

# STATEMENT OF ACTIVITIES

Condensed comparative statements and comments relating to significant changes:

	2018		2017		Change
Revenues					
Program Revenues					
Charges for Service	\$ 832,727	8%	\$ 774,283	13%	\$ 58,444
Capital Grants and Contributions	400,672	4%	24,531	0%	376,141
Total Program Revenues	 1,233,399	12%	798,814	13%	 434,585
General Revenues					
Taxes	8,500,333	86%	5,103,216	85%	3,397,117
Impact Fees	179,089	2%	125,943	2%	53,146
Investment Earnings	14,537	0%	9,620	0%	4,917
Miscellaneous	5,243	0%	17,333	0%	(12,090)
Loss on Disposal of Capital Assets	 	0%	(17,785)	0%	17,785
Total General Revenues	 8,699,202	88%	5,238,327	87%	3,455,180
<b>Total Revenues</b>	 9,932,601		6,037,141		3,889,765
Expenses					
Personnel Services	4,987,482	74%	4,516,976	74%	470,506
Administration	488,435	7%	508,247	8%	(19,812)
Buildings	117,280	2%	118,916	2%	(1,636)
Communications	144,688	2%	151,035	2%	(6,347)
Fire Prevention	11,516	0%	5,216	0%	6,300
Firefighting Equipment	63,672	1%	71,176	1%	(7,504)
Medical Equipment	59,965	1%	71,711	1%	(11,746)
Training and Education	61,063	1%	86,607	1%	(25,544)
Uniforms	25,358	0%	36,798	1%	(11,440)
Utilities	53,339	1%	47,885	1%	5,454
Vehicles	219,727	3%	173,425	3%	46,302
Depreciation	395,709	6%	274,763	5%	120,946
Capital Outlay	91,771	1%	-	0%	91,771
Interest	33,810	1%	30,242	0%	3,568
Total Expenses	6,753,815		6,092,997		660,818
Change in Net Position	3,178,786		(55,856)		\$ 3,228,947
Net Position Beginning of Year	4,691,496		4,747,352		
Net Position End of Year	\$ 7,870,282		\$ 4,691,496		

### Revenues

The District operations are funded by a combination of tax collections and program fees. Program revenues increased due to more ambulance revenue collected and grant revenue received. General revenues increased due to an increase in Property Taxes and an increase in assessed property values which resulted in increased specific ownership tax.

### **Expenses**

Expenses increased primarily due to wages increases, depreciation related to capital asset purchases, and capital outlay. Salaries and benefits represent approximately 74% of total expenditures. For the year ending December 31, 2018, the District's revenues exceeded expenses by \$3,178,786, increasing the net position to \$7,870,282.

# **Budget Comparison**

The 2018 budget was not amended. A comparison of the final budget and actual income statement follows:

	Original and Final Budget	Actual Budgetary Basis	Variance with Final Budget Favorable (Unfavorable)		
Revenues					
Tax Receipts	\$ 8,081,437	\$ 8,500,333	\$ 418,896		
Operating Revenue	917,750	830,162	(87,588)		
Interest	7,000	14,537	7,537		
Miscellaneous Revenue	75,000	515,652	440,652		
<b>Total Revenues</b>	9,081,187	9,860,684	779,497		
Expenditures					
Wages	4,598,671	4,498,660	100,011		
Benefits	1,085,979	1,004,057	81,922		
Administration	564,574	481,255	83,319		
Buildings	123,828	117,280	6,548		
Communications	231,535	144,688	86,847		
Fire Prevention	10,000	11,516	(1,516)		
Operational Equipment	186,560	123,637	62,923		
Training and Education	61,250	61,063	187		
Uniforms	-	25,358	(25,358)		
Utilities	51,500	53,339	(1,839)		
Vehicles	140,050	219,727	(79,677)		
Capital Outlay	1,512,404	1,791,839	(279,435)		
Debt Services	272,994	272,943	51		
Impact Fee Refunds	-	762	(762)		
Emergency Reserve	28,000	-	28,000		
Total Expenditures	8,867,345	8,806,124	61,221		
Revenues over Expenditures					
(Non-GAAP Basis)	\$ 213,842	\$ 1,054,560	\$ 840,718		

District revenues exceeded budgeted by approximately \$779,000 due to an increase in specific ownership taxes, ambulance revenue, grants, and impact fees. Expenditures were less than budgeted by approximately \$61,000 due primarily to wages and benefits. Proceeds from issuance of long-term debt is shown as an other financing source while extinguishment of old debt is shown as an expenditure.

# Capital Asset and Long-term Debt Activity

The District's long-term debt is positive as all debt, with the exception of its two newest engines, will be paid off by 2021. The District is also managing to put away savings for future capital purchases; something it has not been able to do in the past. Lastly, the District is evaluating the need for new fire stations. It is expected that any new planned debt that may be needed for any new fire stations will have community engagement and support before any plans are implemented.

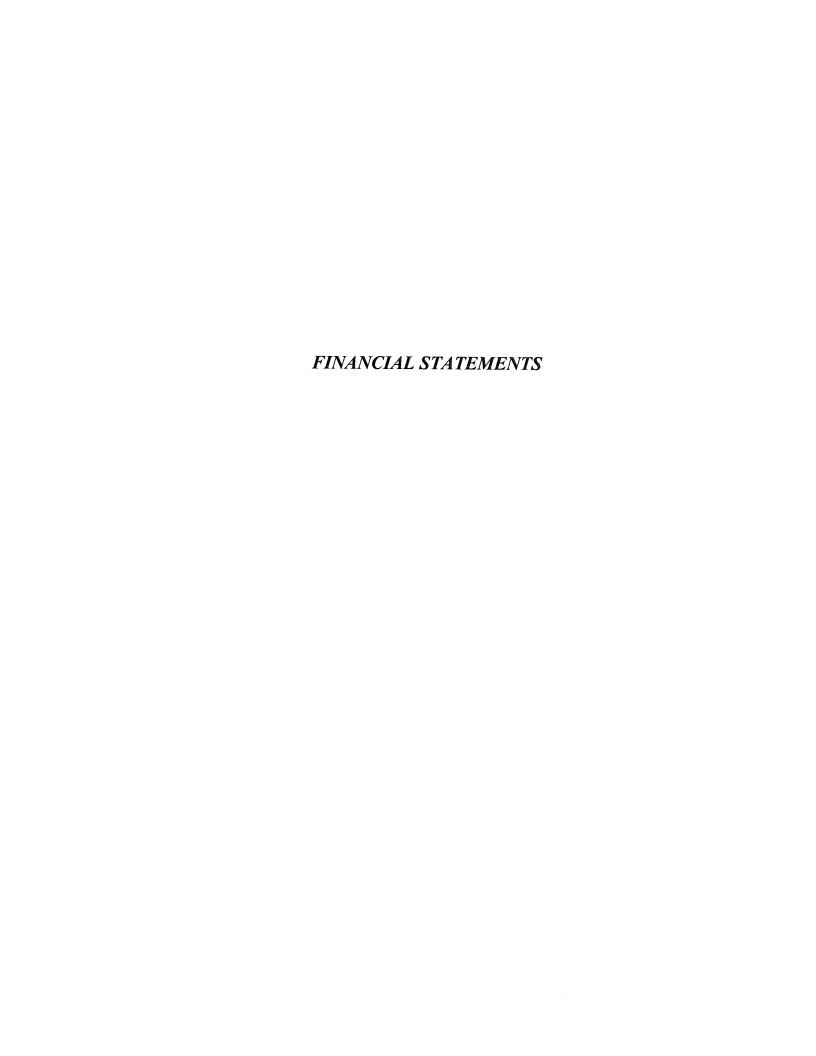
# **Economic Conditions Affecting the District**

A few issues will affect the District's financial position over the next few years.

- 1. The District is currently experiencing record growth in single-family housing quantities and market pricing which will enhance revenues. There are some predictions that the housing market boom will begin to subside in late 2019. If the trend is just quantity, only growth of District revenues would slow down. However, if market value is also affected negatively, this would affect District revenues negatively.
- 2. The Gallagher Amendment reduced property tax assessment values by 9% (7.96% to 7.2%). For the 2020 budget year, the residential assessment rate will be 7.15%. Eventually, if growth does not offset any future Gallagher-induced reductions, this next amendment implementation would reduce tax revenues. A public vote offsetting this residential rate assessment reduction by raising local mill levy rates is a possibility.
- 3. While growth continues within the District, the county has yet to approve an impact fee on building in the unincorporated areas. It is unknown what the future of this collection possibility will be. Also, it is expected that the District may continue to provide impact fee refunds as a result of our arrangement with local builders, albeit in much smaller amounts over the next few years than in the initial year.
- 4. El Paso County's ambulance contract is due to expire at the end of 2019. The ambulance contract provides EMS services to fire districts that do not have their own EMS transport service such as the District. It's possible that in the near future, the District may be asked to assist other fire districts with the provision of EMS service into their jurisdictions. This would translate to higher EMS-related revenues and expenses including the possibility of an additional staffed ambulance.

### Contacting the District's Financial Management

This financial report provides a general overview of the District's finances, comply with finance-related laws and regulations, and demonstrate the District's commitment to public accountability. Any questions about this report or if additional information is required, contact the Fire Chief Christopher Truty at ctruty@tlmfire.org.



# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2018

Assets	
Current Assets	
Cash and Cash Equivalents	\$ 3,238,818
Cash Held by Treasurer	83,841
Total Cash and Cash Equivalents	3,322,659
Receivables	
Accounts Receivable, Net of Allowance	76,859
Ambulance Receivable, Net of Allowance	173,963
Property Tax Receivable	7,935,379
Total Receivables, Net	8,186,201
Prepaid Expenses and Deposits	147,803
Total Current Assets	11,656,663
Noncurrent Assets	
Cash - Restricted	842,919
Net Pension Asset	687,180
Capital Assets, Net of Accumulated Depreciation	3,862,856
Total Noncurrent Assets	5,392,955
Total Assets	17,049,618
Deferred Outflows of Resources	
Pension	955,549
Liabilities	
Current Liabilities	
Accounts Payable	99,499
Accrued Interest	21,203
Accrued Salaries	126,809
Compensated Absences	151,506
Current Capital Lease Payable	303,309
Total Current Liabilities	702,326
Noncurrent Liabilities	
Accrued Liabilities (Impact Fees)	166,893
Compensated Absences	178,793
Capital Lease Payable	910,559
Total Noncurrent Liabilities	1,256,245
Total Liabilities	1,958,571
Deferred Inflows of Resources	
Property Tax	7,935,379
Pension	240,935
<b>Total Deferred Inflows of Resources</b>	8,176,314
Net Position	
Net Investment in Capital Assets	2,648,988
Restricted	1,106,919
Unrestricted	4,114,375
<b>Total Net Position</b>	\$ 7,870,282

# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2018

	Governmenta Activities				
Program Expenses	-	The state of the s			
Wages	\$	4,607,609			
Benefits		379,873			
Administration		488,435			
Buildings		117,280			
Communications		144,688			
Fire Prevention		11,516			
Firefighting Equipment		63,672			
Medical Equipment		59,965			
Training and Education		61,063			
Uniforms		25,358			
Utilities		53,339			
Vehicles		219,727			
Depreciation		395,709			
Capital Outlay		91,771			
Interest		33,810			
Total Program Expenses		6,753,815			
Program Revenue					
Ambulance Fees, Net of Contract Adjustments		831,053			
Fire Inspection Fees		1,674			
Capital Grants and Contributions		400,672			
Total Program Revenue		1,233,399			
Net Program Expenses	1	(5,520,416)			
General Revenues					
Property Taxes		7,543,123			
Specific Ownership Taxes		957,210			
Impact Fees		179,089			
Investment Earnings		14,537			
Miscellaneous		5,243			
Total General Revenues		8,699,202			
Change in Net Position		3,178,786			
Net Position, Beginning of Year		4,691,496			
Net Position, End of Year	\$	7,870,282			

# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT BALANCE SHEET - GOVERNMENTAL FUND - GENERAL FUND DECEMBER 31, 2018

Assets		
Cash and Cash Equivalents	\$	3,238,818
Cash Held by Treasurer		83,841
Cash - Restricted		842,919
Total Cash and Cash Equivalents		4,165,578
Receivables		
Accounts Receivable		76,859
Ambulance Receivable, Net of Allowance		173,963
Property Tax Receivable		7,935,379
Total Receivables, Net	Control of the Contro	8,186,201
Prepaid Expenses and Deposits		147,803
Total Assets	\$	12,499,582
Liabilities and Fund Balance		
Liabilities		
Accounts Payable	\$	99,499
Accrued Salaries		126,809
Total Liabilities		226,308
Deferred Inflows of Resources		
Unearned Revenue		7,935,379
Total Deferred Inflows of Resources		7,935,379
Fund Balance		
Nonspendable		147,803
Restricted		1,106,919
Unassigned		3,083,173
Total Fund Balance		4,337,895
Total Liabilities and Fund Balance	\$	12,499,582

# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUND GENERAL FUND TO THE STATEMENT OF NET POSITION DECEMBER 31, 2018

Reconciliation to Statement of Net Position	
Total Fund Balance - Governmental Fund	\$ 4,337,895
The net pension asset and related deferred items are not available for current	
period expenditures and are therefore not reported in the fund.	
Net Pension Asset	687,180
Deferred Outflows of Resources - Pension	955,549
Deferred Inflows of Resources - Pension	(240,935)
Capital assets used in governmental activities are not financial resources	
and, therefore, are not reported in the fund.	
Cost	7,259,645
Accumulated Depreciation	(3,396,789)
Liabilities not due and payable in the current period are not reported in the governmental fund, but are reported in the statement of net position.	
Accrued Liabilities	(166,893)
Accrued Interest	(21,203)
Capital Leases Payable	(1,213,868)
Compensated Absences	 (330,299)
Total Net Position of Governmental Activities	\$ 7,870,282

# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED DECEMBER 31, 2018

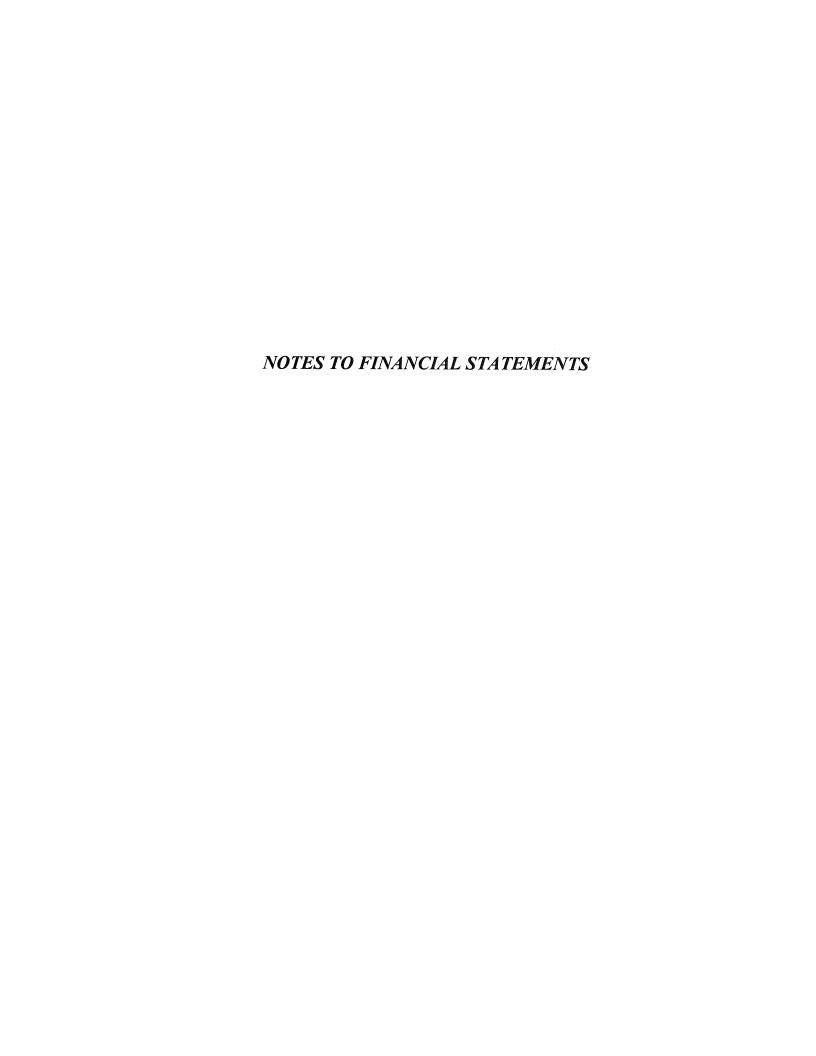
	GovernmentalActivities			
Revenues				
Charges for Services				
Ambulance Fees, Net of Contract Adjustments	\$	831,053		
Fire Inspection Fees		1,674		
Total Charges for Services		832,727		
Property Taxes		7,543,123		
Specific Ownership Taxes		957,210		
Impact Fees		179,089		
Investment Earnings		14,537		
Capital Grants and Contributions		400,672		
Miscellaneous		5,243		
Total Revenues		9,932,601		
Expenditures				
Current				
Wages		4,531,292		
Benefits		950,968		
Administration		488,435		
Buildings		117,280		
Communications		144,688		
Fire Prevention		11,516		
Firefighting Equipment		63,672		
Medical Equipment		59,965		
Training and Education		61,063		
Uniforms		25,358		
Utilities		53,339		
Vehicles		· · · · · · · · · · · · · · · · · · ·		
Capital Outlay		219,727		
Debt Service		1,791,839		
Principal		249.552		
Interest		248,553		
Total Debt Service	-	24,390		
Total Expenditures		272,943		
-	PATROLINA	8,792,085		
Other Financing Sources				
Proceeds from Issuance of Long-term Debt		578,013		
Total Other Financing Sources		578,013		
Special Items				
Impact Fee Refunds		(762)		
Total Special Items	-	(762)		
Change in Fund Balance		1,717,767		
Fund Balance, Beginning of Year		2,620,128		
Fund Balance, End of Year  See Notes to Financial Statements	\$	4,337,895		

# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2018

Net Change in Fund Balance - Governmental Fund	\$ 1,717,767
Amounts reported for governmental activities in the statement of activities are different because:	
Changes in the net pension asset and related deferrals do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	571,095
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense in the current period.	
Depreciation Expense Capital Outlay	(395,709) 1,700,068
Contingent impact fee refunds reported in the statement of activities do not require the use of current financial resources, and therefore are not reported in the governmental fund.	
Beginning of Year End of Year	167,655 (166,893)
Compensated absences reported in the statement of activities do not require the use of current financial resources, and therefore are not reported in the governmental fund.	
Beginning of Year End of Year	253,982 (330,299)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position in the government-wide statements. This amount is the net effect of these differences.	
Proceeds from Issuance of Long-term Debt Payment of Principal on Capital Leases	(578,013) 248,553
Interest expense on capital lease obligations in the statement of activities differs from the amount reported in the governmental funds because interest expense is recognized as an expenditure in the funds when it is due. In the statement of activities, interest expense is recognized as it accrues regardless of when it is due. The additional interest expense reported in the statement of activities is the result of decreased accrued interest on capital	
leases.	 (9,420)

3,178,786

**Change in Net Position of Governmental Activities** 



### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Organization** - The Tri-Lakes Monument Fire Protection District provides fire protection and prevention, hazardous material response, and emergency medical and rescue services within the respective territorial limits of the two former fire districts described below.

The Tri-Lakes Monument Fire Authority (Authority) was formed and effective as of January 1, 2005, as a separate legal entity under Section 29-1-203, Colorado Revised Statutes (CRS). The Authority was established through an "Intergovernmental Fire District Establishment Agreement" between the Woodmoor/Monument Fire District and the Tri-Lakes Fire Protection District. Each of these districts formerly provided fire and rescue services to its respective area.

On October 2, 2007, the voters of the Woodmoor/Monument Fire Protection District approved a plan to dissolve the Woodmoor/Monument Fire Protection District, effectively dissolving the Tri-Lakes Monument Fire Authority as well. On January 1, 2008, Tri-Lakes Fire Protection District was the only remaining legal entity and formally changed its name to the Tri-Lakes Monument Fire Protection District (District).

A seven-member Board of Directors governs the District. The District may:

- levy property taxes.
- enter into contracts.
- set and collect fees and charges.
- provide all services that a title 32 fire protection district may provide.
- hold title to property.
- sue and be sued.
- incur debt as permitted by state statute.

The District follows Governmental Accounting Standards Board (GASB) pronouncements that provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency. The District has no component units and has not included any component units within its reporting entity. The District is not a component of any other primary governmental entity.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governments. GASB is the accepted standard-setting body for governmental accounting and financial reporting.

### Government-Wide and Fund Financial Statements

The District's basic financial statements consist of government-wide financial statements and fund financial statements.

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial information of the primary government. The statement of net position presents the financial condition of the governmental activities at year-end. The statement of activities presents a comparison between direct expenses and the program revenues for each program or function of the District's governmental activities. Program expenses are those that are specifically associated with a service, program, or department, and therefore, are clearly identifiable to a particular function. Program revenues include charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment. Other items not properly included among program revenues are reported instead as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements - During the year, the District segregates transactions related to certain district functions or activities in the governmental fund in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at a more detailed level.

# Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government Wide Financial Statements - The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

General Fund Financial Statements - Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, generally only current assets and current liabilities are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting.

This reporting approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Fund Accounting - The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other assets together with all related liabilities, obligations, reserves, and fund balances, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The District is a single fund entity and all fund activity is conducted through the General Fund.

Governmental Funds - Governmental funds are those through which most governmental functions are typically financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

# The District Reports the Following Major Governmental Fund:

General Fund -The General Fund is the operating fund used to account for all financial resources of the District. The General Fund balance is available to the District for any purpose, provided it is expended or transferred according to the general laws of Colorado and the bylaws of the District.

Revenues - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available.

Non-exchange transactions, in which the District receives value without directly giving value in return, include property taxes, grants, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include: 1) timing requirements, which specify the year when the resource is required to be used, or the fiscal year when use is first permitted, 2) matching requirements, in which the District must provide local resources to be used for a specific purpose, and, 3) expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

**Property Tax Revenue -** Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the El Paso County Assessor's Office, generally as of January 1 of the following year. The El Paso County Treasurer's Office collects the determined taxes during the ensuing calendar year. The taxes are payable in full by April 30, or in two equal installments, at the taxpayers' election, in February and June. Sales of tax liens on delinquent property are held in November or December. The El Paso County Treasurer's Office remits the taxes collected monthly to the District. Property taxes receivable not collected within 60 days of year-end have been recorded as deferred revenue.

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Since property taxes are levied in December for the next calendar year's operations, the total levy is reported as taxes receivable and deferred revenue.

**Expenses/Expenditures** - On an accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Fund Balances** - The General Fund reports fund balance classifications based primarily on the extent to which the District is bound to honor constraints on the specific purposes for the funds. Fund balances for the District's General Fund consists of the following classifications.

Non-spendable - includes amounts that (a) are not in spendable form or (b) legally or contractually required. The "not in spendable form" criterion includes items that are not expected to be converted to cash such as inventories, prepaid items, and long-term notes receivable.

Restricted - includes amounts that are restricted for specific purposes stipulated by external resource providers constitutionally or through enabling legislation.

Committed - includes amounts segregated for the specific purposes determined by the passage of a resolution of the District's board directors. Modification or changes to these commitments require approval through the District's board by resolution.

Assigned - includes amounts segregated by District's board of director's through their communications with management as to the intended use of segregated funds. Assigned funds are not legally restricted, nor committed by official board resolution, but are assigned based on management's understanding of the intended use of the funds.

Unassigned - this is the residual classification for any other funds not considered segregated by law, contractual obligation, board resolution or intent.

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications, fund balance is reduced in the order of restricted, committed, assigned, and unassigned.

Net position classification in the Government Wide financial statements are as follows:

Net Investment in Capital Assets – this classification consists of capital assets net of accumulated depreciation, reduced by any outstanding debt attributed to the acquisition, construction, or improvement of the capital assets.

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Restricted Net Position - this classification consists of restrictions created by external creditors, grantors, contributors, laws or regulations of the other governments, enabling legislation and constitutional provisions.

*Unrestricted Net Position* - This classification represents the residual funds balances not classified in of the two categories above.

**Budget Accounting** - Budgets are prepared in accordance with the requirements of Colorado Revised Statutes (CRS) - (29-1-103) and accordingly include "anticipated income and other means of financing proposed expenditures", and expenditures include, in addition to those shown in the operating statements, debt redemptions and capital expenditures.

The District adheres to the following procedures in establishing the budgetary data reflected in the financial statements. The District is required to adopt an annual operating budget. The budget is adopted on the cash basis of accounting, which is a non-GAAP basis.

- A. State law for all funds requires budgets. During September, the proposed budget is submitted to the Board of Directors by the budget officer for the fiscal year commencing the following January 1. The budget includes proposed expenditures and means of financing them.
- B. Public hearings are conducted by the Directors to obtain taxpayer comments.
- C. Prior to December 31, the budget is adopted, and appropriations made by formal resolution.
- D. Expenditures may not legally exceed appropriations at the fund level. Board approval is required for changes in the total budget of any fund or changes in project or department budgets. Budget amounts included in the financial statements are based on the final, legally amended budget.
- E. Budget appropriations lapse at the end of each year.

Cash, Cash Equivalents and Investments - Cash and cash equivalents include amounts in demand deposits, as well as short-term investments with a maturity date within three months of the date acquired by the District. Investments are stated at fair value based on quoted market prices.

**Receivables** - Customer receivables represent primarily ambulance charges earned and billed, but not collected. The receivables are reported net of an allowance for doubtful accounts, where applicable.

Capital Assets - Capital assets are reported in the government-wide statements only. All capital assets are capitalized at cost (or estimated historical cost). Donated capital assets are recorded at their fair market values as of the dates received.

# SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

The District maintains a capitalization threshold of \$5,000. Improvements to capital assets are capitalized, and the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed. All reported capital assets are depreciated, except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the useful lives 3-39 years.

**Pensions** - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Fire & Police Statewide Defined Benefit Plan and additions to/deductions from Fire & Police Statewide Defined Benefit Plan's fiduciary net position have been determined on the same basis as they are reported by the Fire & Police Pension Association of Colorado. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Compensated Absences - Vacation benefits are accrued as a liability on the government-wide statements as the benefits are earned, if the employees' rights to receive compensation are attributable to services already rendered, and it is probable the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability as the benefits are earned by the employees. Up to 25 percent unused sick leave accruals will be paid, considering length of employment and the reason for separation, and will be paid at a rate of the employee's base pay scale plus longevity.

For the government-wide financial statements, compensatory time benefits are accrued as a liability as the benefits are earned by the employee, subject to certain limitations. For the governmental fund financial statements, compensatory time is only recorded as a liability when due. All compensated absence liabilities include salary-related payments, where applicable.

Accrued Liabilities and Long-Term Obligations - All payables, accrued liabilities, and long-term obligations are reported in the government-wide statements on the statement of net position.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner, and paid in full from current financial resources, are reported as obligations of the fund. Long-term liabilities are recognized on the governmental fund financial statements only when due.

Capital Contributions - Contributions of capital in governmental fund financial statements arise from outside contributions of capital assets, from grants or outside contributions of resources restricted to capital acquisition and construction.

**Estimates** - The preparation of the financial statements, in conformity with GAAP, requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### NOTE 1 – CASH DEPOSITS AND INVESTMENTS

The District has not adopted formal cash and investment policies beyond what Colorado State Statutes require.

**Deposits** - Colorado State statutes govern the District's cash deposits. The Public Deposit Protection Act (PDPA) for banks and savings and loans requires state regulators to certify eligible depositories for public deposits. PDPA requires eligible depositories with public deposits in excess of the federal insurance levels to create a single institution collateral pool of defined eligible assets. Eligible collateral includes obligations of the United States, obligations of the State of Colorado or local Colorado governments and obligations secured by first lien mortgages on real property located in the state. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the assets in the pool must be at least equal to 102 percent of the uninsured deposits.

Custodial Credit Risk - Custodial credit risk for deposits and investments is the risk that, in the event of failure of the custodian, the District may not be able to recover the value of deposits that are in the possession of a third party.

At December 31, 2018, the carrying amount of the District's cash balance was \$4,081,737 and the bank balances were \$4,242,322. Of the bank balances, \$464,361 was covered by federal depository insurance and \$3,777,961 falls under the provisions of the PDPA, which is collateralized in single institution pools.

Credit risk is the risk that an issuer or counterparty to an investment will not fulfill its obligations. CRS specifies investment instruments meeting defined rating and risk criteria in which the District may invest:

- United States Treasury Obligations
- United States Government Agency and Instrumentality Obligations
- Certificates of Deposits
- Commercial Paper
- Investment-Grade Obligations of The State
- Repurchase Agreements
- Money Market Mutual Funds
- Local Government Investment Pools

**Restricted Cash** - As of December 31, 2018, \$842,919 of cash collected from land development charges (impact fees) was restricted for capital expenditures in a separate, interest-bearing account (see NOTE 11).

### **NOTE 2 – ACCOUNTS RECEIVABLE**

Accounts receivable primarily consists of billings for ambulance services and tax revenues. Receivables are recorded on the District's financial statements to the extent that the amounts are determined to be material and substantiated, not only by supporting documentation but also by a reasonable, systematic method of determining their existence, completeness, valuation and collectability. The allowance for uncollectible accounts on ambulance billings at December 31, 2018, was \$418,770, for a net ambulance receivable balance of \$173,963.

**NOTE 3 – CAPITAL ASSETS** 

Capital asset activity for the year ended December 31, 2018, was as follows:

		Beginning Balance	Additions	1	Deletions		Ending Balance
Governmental Activities						-	
Non-depreciable Capital Assets							
Land	\$	35,462	\$ -	\$	-	\$	35,462
Depreciable Capital Assets							
Buildings and Improvements		2,724,887	9,286		-		2,734,173
Vehicles		2,002,236	826,548		(48,217)		2,780,567
Ambulances		510,160	250,657		-		760,817
Firefighting Equipment		153,557	143,388		-		296,945
Medical Equipment		131,281	124,956		-		256,237
Communications Equipment		50,211	345,233		-		395,444
Office Equipment		36,774	 _		(36,774)		-
Total Depreciable Capital Assets	·	5,609,106	1,700,068		(84,991)		7,224,183
Accumulated Depreciation							
Buildings and Improvements		1,307,679	82,890		-		1,390,569
Vehicles		1,318,782	132,385		(48,217)		1,402,950
Ambulances		177,444	41,869		-		219,313
Firefighting Equipment		106,762	14,462		-		121,224
Medical Equipment		89,738	18,615		-		108,353
Communications Equipment		48,892	105,488		-		154,380
Office Equipment		36,774	 -		(36,774)		-
Total Accumulated Depreciation		3,086,071	 395,709		(84,991)		3,396,789
<b>Total Depreciable Capital Assets, Net</b>		2,523,035	 1,304,359		-		3,827,394
Governmental Activities							
Capital Assets, Net	\$	2,558,497	\$ 1,304,359	<u>\$</u>	-	<u>\$</u>	3,862,856

Depreciation expense for the year ended December 31, 2018, was \$395,709.

# **NOTE 4 – LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities for the year ended December 31, 2018:

Lease-Purchase Option Agreements - The District has issued multiple municipal securities for the purchase and construction of capital assets, structured through lease-purchase financing agreements. The lease-purchase agreements require the annual appropriation of funds sufficient to cover the debt service payments.

# **NOTE 4 – LONG-TERM LIABILITIES - CONTINUED**

The lease-purchase agreements are exempt from the provisions of SEC Rule 15c2-12 by reason of the total securities issued being less than \$1 million in aggregate. The lease purchase agreements obtained a right of first lien on all assets, including any improvements. The District has agreed to maintain appropriate liability coverage for the assets purchased and to maintain the assets in good repair. The District is in compliance with all reporting requirements and covenanted terms of the various agreements as of December 31, 2018.

The following is a summary of the capital lease terms:

		Interest	Maturity	Principal
Lease	Start Date	Rate	Date	Balance
Refinancing Ladder Truck Lease	11/20/2015	2.75%	11/20/2020	\$ 136,959
Truck Lease	11/20/2015	2.75%	11/20/2019	20,804
Truck Lease	12/11/2015	2.75%	1/11/2020	22,704
Refinancing Pumper Truck Lease	5/2/2016	2.75%	5/2/2020	45,936
Refinancing Station Lease	5/27/2016	2.75%	5/27/2021	409,452
Pumper Truck Lease	5/11/2018	4.00%	5/11/2028	578,013
Total				\$ 1,213,868

Capital lease assets acquired and their book value as of December 31, 2018, are as follows:

	Historical	Accumulated	Book
	Costs	<b>Depreciation</b>	Value
Vehicles	\$ 1,871,034	\$ (719,337)	\$ 1,151,697
Building	1,155,957	(719,935)	436,022
	\$ 3,026,991	\$ (1,439,272)	\$ 1,587,719

The following is a summary of the estimated future minimum lease payments for the District's capital leases:

December 31,	]	Principal	Interest		Total
2019	\$	303,309	\$	40,867	\$ 344,176
2020		290,937		31,855	322,792
2021		192,507		23,108	215,615
2022		54,155		17,109	71,264
2023		56,321		14,943	71,264
2024 - 2028		316,639	-	39,065	 355,704
Total	\$	1,213,868	\$	166,947	\$ 1,025,111

# **NOTE 5 – OPERATING LEASES**

In November 2017, the District began a 5-year lease of office space, with minimum rent for the first year of \$2,960 per month. Monthly payments increase by \$89 each subsequent year. Beginning in January 2018, the District is also obligated to pay the property owner a proportionate share of operating expenses of \$834 per month. Total office space lease expense for the year ended December 31, 2018, was \$44,421.

Future minimum lease payments are:

	Office
December 31,	 Space
2019	\$ 36,764
2020	37,835
2021	38,906
2022	33,165
Total	\$ 146,670

# NOTE 6 - FIRE & POLICE STATEWIDE DEFINED BENEFIT PLAN

**Plan Description** - The Fire & Police Statewide Defined Benefit Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan covering substantially all full-time employees of participating fire or police departments in Colorado hired on or after April 8, 1978 (new hires), provided that they are not already covered by a statutorily exempt plan. As of August 1, 2003, the Plan may include clerical and other personnel from fire districts whose services are auxiliary to fire protection. The Plan became effective January 1, 1980 and as of December 31, 2017, had 227 participating employer fire and police departments.

Employers once had the option to elect to withdraw from the Plan, but a change in State statutes permitted no further withdrawals after January 1, 1988.

Colorado Revised Statutes Title 31, Article 31 grants the authority to establish and amend the benefit terms to the Fire & Police Pension Association of Colorado Board of Directors. The Fire & Police Pension Association (FPPA) of Colorado issues a publicly available financial report that may be obtained at <a href="https://www.fppaco.org">www.fppaco.org</a>.

Benefits Provided - A member is eligible for a normal retirement pension once the member has completed 25 years of credited service and has attained the age of 55. The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members currently covered under Social Security will receive half the benefit when compared to the Plan. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

# NOTE 6 - FIRE & POLICE STATEWIDE DEFINED BENEFIT PLAN - CONTINUED

In addition, upon retirement a member may receive additional benefits credited to the member's Separate Retirement Account (SRA) each year after January 1, 1988. These are attributable to contributions in excess of the actuarially determined pension cost and the allocation of the net Fire & Police Members' Benefit Investment Fund earnings and losses thereon. Members do not vest in amounts credited to their SRA until retirement, and the Plan may use such stabilization reserve amounts to reduce pension cost in the event such cost exceeds contributions. It was previously mentioned that reentry members have a higher contribution rate. As a result, their SRA has two components; the standard SRA, and the reentry SRA. The component of a member's SRA attributable to the higher contribution rate is considered the reentry SRA. The reentry SRA cannot be used to subsidize the costs for the non-reentry members. Effective July 1, 2017, the standard SRA contribution rate for members of the Fire & Police Statewide Defined Benefit Plan was set at 0 percent. The reentry SRA contribution rate was set at 3.70 percent.

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution.

Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

A member may elect to participate in the Deferred Retirement Option Plan (DROP) after reaching eligibility for normal retirement, early retirement, or vested retirement and age 55. A member can continue to work while participating in the DROP but must terminate employment within 5 years of entry into DROP. The member's percentage of retirement benefit is determined at the time of entry into DROP.

The monthly payments that begin at entry into DROP are accumulated in a DROP account until the member terminates service, at which time the DROP accumulated benefits can be paid as periodic installments, a lump sum, or if desired, a member may elect to convert the DROP to a lifetime monthly benefit with survivor benefits. While participating in DROP, the member continues to make pension contributions that are credited to DROP. Effective January 1, 2003, the member shall self-direct the investments of their DROP funds. The DROP balance invested with the asset custodian at December 31, 2017 was \$74,738,493. This amount was not included in the SWDB Plan Net Position.

Contributions - The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for this plan are set by State statute. Employer contribution rates can only be amended by State statute. Member contribution rates can be amended by State statute or by election of the membership.

Members of the Plan and their employers are contributing at the rate of 9.5 percent and 8 percent, respectively, of base salary for a total contribution rate of 17.5 percent through 2017. In 2014, the members elected to increase the member contribution rate to the Plan beginning in 2015.

# NOTE 6 - FIRE & POLICE STATEWIDE DEFINED BENEFIT PLAN - CONTINUED

Member contribution rates will increase 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent resulting in a combined contribution rate of 20 percent in 2022.

Contributions from members and employers of departments reentering the system are established by resolution and approved by the FPPA Board of Directors. The reentry group has a combined contribution rate of 21.5 percent of base salary in 2017. It is a local decision as to whether the member or employer pas the additional 4 percent contribution. Per the 2014-member election, the reentry group also had their required member contribution rate increase 0.5 percent annually beginning in 2015 through 2022 for a total combined member and employer contribution rate of 24 percent in 2022.

Contributions to the Plan from the District were \$301,234 for the year ended December 31, 2018.

Net Pension Liability - At December 31, 2018, the District reported an asset of \$687,180 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2018. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating departments, actuarially determined. At December 31, 2017, the District's proportion was 0.477654 percent, compared to 0.496263 percent measured as of December 31, 2016.

Pension benefit for the year ended December 31, 2017 was \$269,878. At December 31, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	O	Deferred utflows of esources	Deferred Inflows of Resources	
Differences Between Actual and Expected Experience	\$	495,555	\$	7,615
Changes in Assumptions		103,533		-
Net Difference Between Actual and Projected Earnings				
on Pension Plan Investments		_		233,320
Changes in Proportion and Differences Between District				,
Contributions and Proportionate Share of Contributions		55,227		_
District Contributions Subsequent to Measurement Date		301,234		-
Total	\$	955,549	\$	240,935

The \$301,234 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as an adjustment against the net pension liability in the year ended December 31, 2019.

# NOTE 6 - FIRE & POLICE STATEWIDE DEFINED BENEFIT PLAN - CONTINUED

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ended		
December 31,	An	ortization
2019	\$	88,501
2020		77,875
2021		(21,295)
2022		(58,072)
2023		80,082
Thereafter		246,288
	\$	413,379

**Actuarial Assumptions** - The actuarial valuations for the Plan were used to determine the total pension liability and actuarially determined contributions for the measurement year ending December 31, 2017. The valuation used the following actuarial assumption and other inputs:

Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return*	7.50%
Projected Salary Increases*	4.0% - 14.0%
Cost of Living Adjustment (COLA)	0.0%
*Includes inflation at	2.50%

Effective January 1, 2016, the post-retirement mortality tables for non-disabled retirees is a blend of the Annuitant and Employee RP-2014 generational mortality tables with blue collar adjustment projected with Scale BB. The occupationally disabled post-retirement mortality assumption uses the same table as used for healthy annuitants, except there is a three-year set-forward, meaning a disabled member age 70 will be valued as if they were a 73-year-old healthy retiree. The totally disabled post-retirement mortality assumption uses the RP-2014 generational mortality tables for disabled annuitants, except an additional provision to apply a minimum 3 percent mortality probability to males and 2 percent mortality probability for females is included to reflect substantial impairment for this population. The pre-retirement off-duty mortality tables are adjusted to 55 percent of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent).

# NOTE 6 - FIRE & POLICE STATEWIDE DEFINED BENEFIT PLAN - CONTINUED

Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017, are summarized in the table below:

		Long-term
	Target	<b>Expected</b>
Asset Class	Allocation	Rate of Return
Global Equity	37%	8.33%
Equity Long/Short	9%	7.15%
Illiquid Alternatives	24%	9.70%
Fixed Income	15%	3.00%
Absolute Return	9%	6.46%
Managed Futures	4%	6.85%
Cash	2%	2.26%
Total	100%	

**Discount Rate** - The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Fire & Police Pension Association Board of Director's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the Plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.50 percent; the municipal bond rate is 3.31 percent (based on the weekly rate closest to but not later than the measurement date of the "state and local bonds" rate from Federal Reserve statistical release (H.15); and the resulting Single Discount Rate is 7.50 percent.

Sensitivity of The District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension asset calculated using a Single Discount Rate of 7.50 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a Single Discount Rate that is 1 percentage point lower (6.50 percent), or 1-percentage-point higher (8.50 percent) than the current rate:

# NOTE 6 - FIRE & POLICE STATEWIDE DEFINED BENEFIT PLAN - CONTINUED

			Current	
	1% Decrease (6.5%)	]	Discount Rate (7.5%)	1% Increase (8.5%)
Collective Net Pension Liability/(Asset)	\$ 156,626,967	\$	(143,865,763) \$	(393,386,428)
Proportionate Share of Net Pension Liability/(Asset)	\$ 748,135	\$	(687,181) \$	(1,879,026)

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued Fire & Police Pension Association of Colorado financial report.

### NOTE 7 – SECTION 457 DEFERRED COMPENSATION PLAN

The District offers its paid responder personnel an additional voluntary deferred compensation plan created in accordance with Internal Revenue Code Section 457 ("457 Plan"). All compensation deferred under the 457 Plan, together with all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are to be held in trust for exclusive benefit of the participants and their designated beneficiaries. Compensation deferred under the 457 Plan is not available to participants until termination, retirement, death, or unforeseeable emergency. The 457 Plan is administered by FPPA.

Employees may elect to defer any percentage of their annual compensation, provided that the total annual contribution does not exceed limitations established by the Internal Revenue Service. The District does not contribute to the 457 Plan. For the year ended December 31, 2018, employee contributions totaled \$54,952.

The individual participants determine investment decisions within the 457 Plan and, therefore, the 457 Plan's investment concentration varies between the participants. The District, as trustee of the 457 Plan, has the duty of due care that would be required of an ordinary prudent investor, but has no liability for losses under the 457 Plan. Consequently, the 457 Plan is not part of the District's financial statements.

# NOTE 8 - FIRE & POLICE STATEWIDE DEATH & DISABILITY PLAN

**Plan Description** - The District contributes to the statewide, cost-sharing, multiple-employer death and disability plan (D&D Plan) administered by the Colorado Fire and Police Pension Association (FPPA). The D&D Plan provides death and disability benefits for those new hires employed after January 1, 1997 and their beneficiaries. Title 31, Article 30 of the Colorado Revised Statutes (CRS), as amended, assigns the authority to establish benefit provisions to the state legislature. The FPPA issues a publicly available financial report that may be obtained at <a href="https://www.fppaco.org">www.fppaco.org</a>.

D&D Plan benefits provide 24-hour coverage, both on- and off-duty and are available for members not eligible for normal retirement under a defined benefit plan, or members who have not met 25 years of accumulated service and age 55 under a money purchase plan. In the case of an on-duty death, benefits may be payable to the surviving spouse or dependent children of active members who were eligible to retire, but were still working. Death and disability benefits are free from state and federal taxes in the event that a member's disability is determined to be the result of an on-duty injury or an occupational disease.

# NOTE 8 - FIRE & POLICE STATEWIDE DEATH & DISABILITY PLAN - Continued

Benefits Provided - Benefits are established by Colorado statute.

If a member dies prior to normal retirement eligibility while off-duty, the surviving spouse and/or dependent children shall receive a benefit equal to 40 to 50 percent of the monthly base salary paid to the member prior to death. As of October 15, 2002, if a member dies prior to retirement while on-duty; the surviving spouse and/or dependent children shall receive a benefit equal to 40 to 70 percent of the member's monthly base salary. Benefits will be paid to the spouse until death and to dependent children until age 23, death, marriage or other termination of dependency. Benefits may be extended for an incapacitated child.

A member who becomes disabled prior to normal retirement eligibility shall be eligible for disability benefits. If the member is disabled, the member shall receive 40 to 70 percent of their base salary preceding disability. Benefits are payable for either a maximum of five years or as long as the member remains disabled, depending on the type of disability.

A benefit adjustment of up to 3 percent may be granted to members and spouses by the FPPA Board of Directors annually. Totally disabled members and their beneficiaries receive an automatic benefit adjustment each year of 3 percent. The benefit adjustment is effective October 1. A benefit adjustment may begin after receiving benefits for at least 12 calendar months prior to October 1.

Contributions – Prior to 1997, the D&D Plan was primarily funded by the State of Colorado, whose contributions were established by Colorado statute. In 1997 the State made a one-time contribution of \$39,000,000 to fund past and future service costs for all firefighters and police officers hired prior to January 1, 1997. No further State contributions are anticipated.

Members hired on or after January 1, 1997, began contributing 2.4 percent of base salary to the D&D Plan as of January 1, 1997. Contributions may be increased 0.1 percent biennially by the FPPA Board. The contributions increased to 2.7 percent of base salary as of January 1, 2017. The contribution rate increased to 2.8 percent of base salary as of January 1, 2019. This percentage can vary depending on actuarial experience. All contributions are made by members or on behalf of members. The 2.7 percent contribution may be paid entirely by the employer or member, or it may be split between the employer and the member as determined at the local level. The District has elected to absorb the member contribution. Contributions to the D&D Plan were \$99,731 for the year ended December 31, 2018.

### **NOTE 9 – RISK MANAGEMENT**

The District maintains third-party coverage related to torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters. There were no significant reductions in insurance coverage from the prior year, and there have been no settlements that exceed the District's insurance coverage during the past three years.

For the year ended December 31, 2018, employees of the District were covered by a health insurance plan. District employees may increase coverage and add dependents to their policies at their expense through payroll deductions. Employees were also covered by dental and vision plans.

# NOTE 10 - WORKER'S COMPENSATION COVERAGE

District employees are covered by an insurance plan that provides compensation for each employee of up to \$100,000 for bodily injury by accident, and up to \$500,000 for disease. For the year ended December 31, 2018, the District incurred costs of \$119,371 to provide this coverage.

# NOTE 11 - RESTRICTED NET POSITION AND FUND BALANCE

A summary of restricted net position and fund balance is as follows:

	N	et Position/
Restriction	Fu	nd Balance
TABOR Emergency Reserve	\$	264,000
Impact Fee Capital Improvements		842,919
	\$	1,106,919

In November 1992, the voters of Colorado approved the Taxpayer's Bill of Rights (TABOR), which added Section 20 to Article X, of the Colorado Constitution. In general, TABOR restricts the ability of the State and local governments to increase revenues and spending, to impose taxes, and to issue debt and certain other types of obligations without voter approval. TABOR generally applies to the State and all local governments, including the District.

Some provisions of TABOR are unclear and will require further judicial interpretation. No representation can be made as to the overall impact of TABOR on the future activities of the District, including its ability to generate sufficient revenues for its general operations, to undertake additional programs, or to engage in any subsequent financing activities.

TABOR also requires local governments to establish emergency reserve funds. The reserve fund must consist of at least 3 percent of fiscal year spending. TABOR allows local governments to impose emergency taxes (other than property taxes) if certain conditions are met. Local governments are not allowed to use emergency reserves or taxes to compensate for economic conditions, revenue shortfalls, or local government salary or benefit increases. As of December 31, 2018, \$264,000 is restricted for emergencies.

TABOR is complex and subject to interpretation. Ultimate implementation may depend upon litigation and legislative guidance. The District believes it has complied with all aspects of the TABOR amendment.

The District voters approved and authorized the District to collect, retain and spend for fire protection purposes all revenue from tax levies and all other District revenue as a voter approved revenue change and an exception to the limits which otherwise apply. This vote effectively removed the District from some provisions of TABOR.

Colorado Revised Statutes require that money collected from land development charges (impact fees) be deposited in an interest-bearing account which clearly identifies the category, account, or fund of capital expenditure for which such charge was imposed. As of December 31, 2018, the District had \$842,919 of unexpended impact fees. The unexpended impact fees are restricted for capital improvements.

### **NOTE 12 – CONTINGENCY**

In 2006, the District's Board of Directors approved an impact fee for a five-year period. In 2015, the District discovered that impact fees authorized in 2006 were still being collected, more than five years since the original authorization. In 2016, the District ceased collection of impact fees and offered developer/builders, which provide sufficient proof to the District that it paid impact fees in the period October 1, 2011 through December, 31 2015, a settlement agreement. In exchange for a waiver and release of claims provided by the developer/builders, the District agreed to pay the developer/builder 50 percent of the impact fees collected since the original authorization expired. Impact fees collected during this time period were approximately \$634,000. In 2016, the District accrued a liability of \$317,000, equal to 50 percent of these impact fees. Requested reimbursements will be made out of the restricted impact fee funds (see NOTES 1 and 11).

During 2017 and 2018, the District processed approximately \$149,000 and \$1,000, in refunds, respectively, and received waivers releasing claim to the 50 percent not refunded. The remaining accrued liability at December 31, 2018 is \$166,893. It is possible developer/builders who have not signed waivers could pursue reimbursements for the entire amount of impact fees paid during the time period in question, approximately \$334,000.

At December 31, 2018, the District had pending and threatened claims which were being handled by the District's insurance carrier. District management believes any and all settled claims will be covered by insurance and not result in payments by the District.

### **NOTE 13 – CONDITIONAL GRANT**

During 2018, the District was awarded a \$200,000 grant from the State of Colorado for the purchase of safety equipment and an ambulance. The grant is conditional on the District purchasing and receiving the equipment described in the grant application. As of December 31, 2018, the District had purchased and placed into service the safety equipment and approximately \$63,000 of grant revenue as recorded. The District had ordered but not yet received the ambulance as of December 31, 2018, and as a result, the remaining revenue from this grant was not recorded.

# **NOTE 14 – SUBSEQUENT EVENTS**

Management has evaluated subsequent events through July 24, 2019, the date on which the financial statements were available to be issued.



# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT SCHEDULE OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE BUDGET (NON-GAAP BASIS) TO ACTUAL YEAR ENDED DECEMBER 31, 2018

_	Budgete Original	d Amounts Final	Actual Budgetary Basis	Variance with Final Budget Favorable (Unfavorable)
Revenue	Originar			(Ciliavorable)
Tax Receipts \$	8,081,437	\$ 8,081,437	\$ 8,500,333	\$ 418,896
Operating Revenue	917,750	917,750	830,162	(87,588)
Interest	7,000	7,000	14,537	7,537
Miscellaneous Revenue	75,000	75,000	515,652	440,652
Total Revenue	9,081,187	9,081,187	9,860,684	779,497
Expenditures				
Wages	4,598,671	4,598,671	4,498,660	100,011
Benefits	1,085,979	1,085,979	1,004,057	81,922
Administration	564,574	564,574	481,255	83,319
Buildings	123,828	123,828	117,280	6,548
Communications	231,535	231,535	144,688	86,847
Fire Prevention	10,000	10,000	11,516	(1,516)
Operational Equipment	186,560	186,560	123,637	62,923
Training and Education	61,250	61,250	61,063	187
Uniforms	-	-	25,358	(25,358)
Utilities	51,500	51,500	53,339	(1,839)
Vehicles	140,050	140,050	219,727	(79,677)
Capital Outlay	1,512,404	1,512,404	1,791,839	(279,435)
Debt Service	272,994	272,994	272,943	51
Impact Fee Refunds	-	-	762	(762)
Emergency Reserve	28,000	28,000	-	28,000
Total Expenditures	8,867,345	8,867,345	8,806,124	61,221
Revenues over Expenditures (Non-GAAP Basis) \$	213,842	\$ 213,842	1,054,560	\$ 840,718
GAAP Adjustments				
Accounts Receivable			69,352	
Ambulance Receivable, Net of Allowance			2,565	
Prepaid Expenses and Deposits			53,089	
Accounts Payable			(7,180)	
Accrued Salaries			(32,632)	
Proceeds from Issuance of Long-term Debt			578,013	
Change in Fund Balance			1,717,767	
Beginning Fund Balance			2,620,128	
Ending Fund Balance			\$ 4,337,895	

See Independent Auditors' Report and Notes to Required Supplementary Information

# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/(ASSET) FIRE POLICE STATEWIDE DEFINED BENEFIT PLAN AS OF DECEMBER 31,

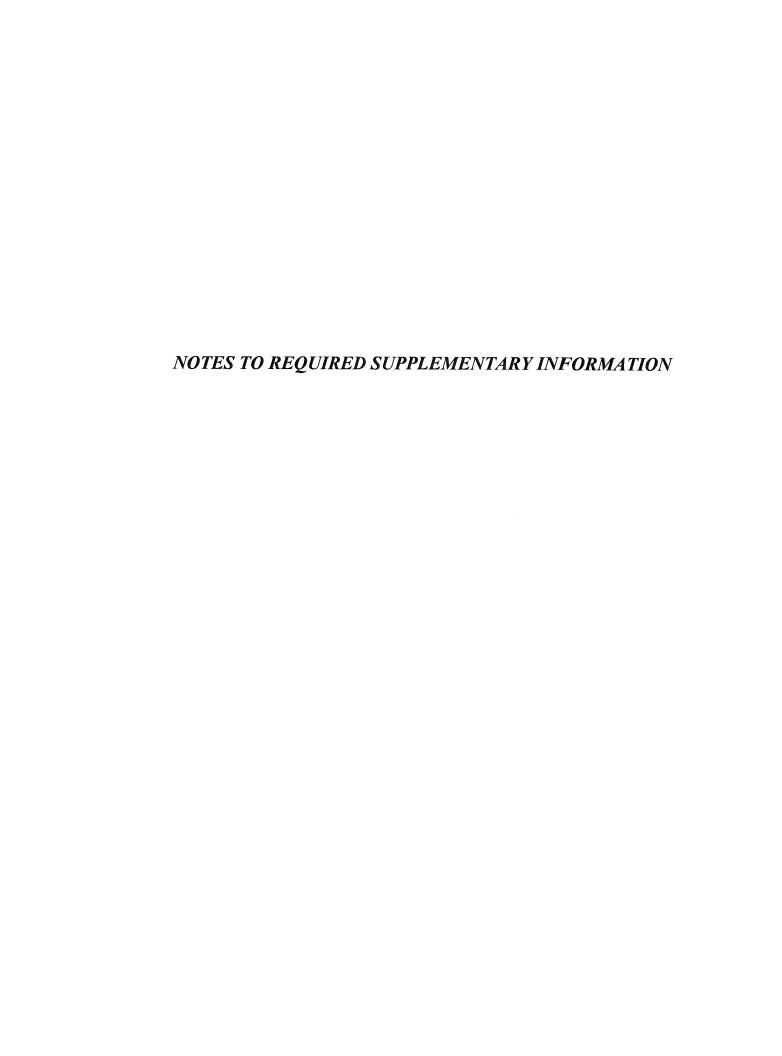
	2018	2017	2016	2015	2014
District's Proportion of the Net Pension Liability/(Asset)	0.48%	0.50%	0.50%	0.52%	0.53%
District's Proportionate Share of the Net Pension Liability/(Asset)	\$ 687,180 \$	\$ 687,180 \$ 179,319 \$ (8,871) \$ (584,101) \$ (473,391)	(8,871)	\$ (584,101)	\$ (473,391)
District's Covered Payroll	\$ 2,736,000	\$ 2,598,000 \$	2,350,000	\$ 2,419,000	\$ 2,300,000
District's Proportionate Share of the Net Pension Liability/(Asset)					
as a Percentage of its Covered Payroll	25.12%	%06.9	-0.38%	-24.15%	-20.58%
Plan Fiduciary Net Position as a Percentage					
of the Total Pension Liability	106.30%	98.21%	100.10%	106.80%	105.80%

The amounts presented for each fiscal year were determined as of the District's measurement date (the calendar year-end that occurred one year prior to the fiscal year-end). Information is only available beginning in fiscal year 2014.

# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT SCHEDULE OF EMPLOYER CONTRIBUTIONS FISCAL YEARS ENDED DECEMBER 31,

	Statutorily Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contributions as a % of Covered Payroll
2018	\$ 301,234	\$ 301,234	\$ -	\$ 3,765,000	8%
2017	218,915	223,515	(4,600)	2,736,000	8%
2016	207,783	203,183	4,600	2,598,000	8%
2015	187,893	187,893	-	2,350,000	8%
2014	193,533	193,533	-	2,419,000	8%

Information is only available beginning in fiscal year 2014.



# TRI-LAKES MONUMENT FIRE PROTECTION DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

# **BUDGETARY INFORMATION**

Tri-Lakes Monument Fire Protection District (District) adheres to the following procedures in establishing the budgetary data reflected in the budgetary comparison schedule.

The District is required to adopt an annual operating budget. The budget is adopted on the cash basis of accounting, which is a non-GAAP basis. During September, the proposed budget is submitted to the Board of Directors by the budget officer for the fiscal year commencing the following January 1. The budget includes proposed expenditures and means of financing them. Public hearings are conducted by the Directors to obtain taxpayer comments. Prior to December 31, the budget is adopted, and appropriations made by formal resolution.

Expenditures may not legally exceed appropriations at the fund level. Board approval is required for changes in the total budget of any fund or changes in project or department budgets. Budget amounts included in the financial statements are based on the final, legally amended budget. Budget appropriations lapse at the end of each year. Appropriations may increase during the fiscal year provided unanticipated revenue offsets them.

### PENSION INFORMATION

**Changes in Plan Provisions** - The plan provisions have not changed since the prior valuation. The member contribution rate will increase in 2019 as a result of the member election.

**Benefit Adjustments** - Benefits to members and beneficiaries may be increased annually on October 1. The amount is based on the Fire & Police Pension Association Board of Directors discretion and can range from 0% to 3%. Benefit adjustment may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.